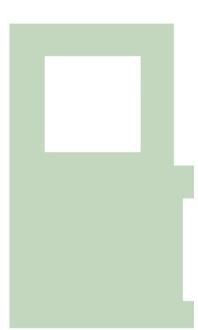


### Maine State Energy Program Summary of Reported Data From July 1, 2010 – September 30, 2013 Better Buildings Neighborhood

Program



Report Produced By: U.S. Department of Energy June 2014



#### ACKNOWLEDGMENTS

This document presents a summary of data reported by an organization awarded federal financial assistance (e.g., grants, cooperative agreements) through the U.S. Department of Energy's (DOE's) Better Buildings Neighborhood Program (BBNP) from July 2010 or September 2010 through September 30, 2013. Although some awards have been extended into 2014, only the data reported through the end of September 2013 are included in this document.

We would like to thank the BBNP recipients who submitted these data, reviewed the information in this document, and provided revisions. We appreciate their perseverance and patience with the reporting process.

We would also like to thank Rebecca Ciraulo and Aayush Daftari at Navigant Consulting and Dave Roberts and Mike Heaney at the National Renewable Energy Laboratory (NREL) for compiling the quarterly information and the graphs and tables for this report.

Please contact Dale Hoffmeyer at <u>betterbuildings@ee.doe.gov</u> with any questions about this report.

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Awardee Number	Recipient Name	State	Total Grant
4439	Maine Governor's Office of Energy Independence and Security	Maine	\$4,538,571

#### 1.1 Introduction

This document presents a summary of data reported by an organization awarded federal financial assistance (e.g., grants, cooperative agreements) by DOE's BBNP from July 2010 or September 2010 through September 30, 2013. Although some awards were extended into 2014, only the data reported through the end of September 2013 are included in this document.

This document is not an evaluation of the recipient's BBNP program or a final report of the recipient's activities. The purpose of this document is to provide a summary of data reported quarterly by recipients. As the programmatic and building upgrade project data reported quarterly by each recipient is released, it will be available on the BBNP website at <a href="http://energy.gov/eere/better-buildings-neighborhood-program/progress">http://energy.gov/eere/better-buildings-neighborhood-program/progress</a>. This report may be useful to researchers and others who plan to study what recipients reported.

This document, and one like it for each BBNP award recipient, follows a similar structure with graphs and tables. Each document includes the following sections: Funding Synopsis, Program Design Synopsis, Driving Demand Synopsis, Financing Synopsis, Workforce Development Synopsis, and Energy Savings Synopsis. A similar document showing results from all BBNP recipients titled *Better Buildings Neighborhood Program Summary of Reported Data* is also available on the <u>BBNP website</u>.

Two additional sources of information may be useful to researchers interested in the accomplishments of BBNP award recipients. The first is an independent evaluation of BBNP conducted by Research Into Action, NMR Group, Nexant, and Evergreen Economics. A Preliminary Process and Market Evaluation report was released in December 2012, and a Preliminary Energy Savings Impact Evaluation report was released in November 2013. Final reports will be released in 2014 and 2015. Second, as the recipient's final technical report is completed, it will be available online on the BBNP website. The final technical report was written by the recipient and contains more detailed information about the recipient's accomplishments and lessons learned. Some recipients conducted independent evaluations of their programs, and the final technical report is a source for locating those evaluations.

#### 1.2 Source of Data

BBNP included 34 (i.e., 25 Topic 1 and 9 Topic 2) competitively awarded Recovery and Reinvestment Act (ARRA or Recovery Act)-funded <u>Energy Efficiency Conservation Block Grants</u> (EECBGs) and 7 competitively awarded FY10-funded <u>State Energy Program</u> (SEP) cooperative agreements. Topic 1 EECBGs were awarded at the beginning of June 2010, Topic 2 EECBGs were awarded in August 2010, and SEP agreements were awarded in October 2010. The first Quarterly Program Reports were due from recipients for Q4-2010 (grant start date through December 30, 2010) regardless of when the awards occurred.

All BBNP financial assistance agreements were originally set to expire between May and September 30, 2013. Four EECBGs awards were completed in 2013 (i.e., Toledo, Ohio; Connecticut; Omaha, Nebraska; and University Park, Maryland).The remaining agreements were modified to expire in 2014. For awards with an extended expiration date, the BBNP spending in this report will not equal the total awarded amount.

Organizations that received federal financial assistance under BBNP were required to submit a quarterly Federal Financial Report (SF-425), DOE Progress Report, and a BBNP Program Report. Most of the information in this document is based on recipient's' BBNP Program Report submissions. A copy of the BBNP Program Report (Excel Template) may be obtained by emailing <u>betterbuildings@ee.doe.gov</u>. Recipients were also given the option to submit Program Report information via XML Web service.

EECBG awards were funded by the American Recovery and Reinvestment Act (ARRA or Recovery Act). All federal recipients of ARRA funds were required to submit quarterly ARRA reports, in addition to agency-specific reports, via the ARRA federal reporting website. Information reported under the authority of ARRA is available on <u>www.recovery.gov</u>. Estimated job creation information in this report was obtained from <u>www.recovery.gov</u>.

EECBG (34) and SEP (7) awards had slightly different mandatory reporting requirements for BBNP Quarterly Program Reports. For example, reporting job hours worked was mandatory for EECBG awards and voluntary for SEP. Reporting workers trained and certified was mandatory for SEP awards and voluntary for EECBG. Reporting the number of active contractors performing building upgrades under the program was mandatory for EECBG awards and voluntary for SEP.

#### 1.3 Data Quality

The data summary provided in this document is based on information recipients formally submitted to DOE using the BBNP Quarterly Program Report or ARRA report (EECBG only). Recipients reported quarterly totals for some information like spending, estimated energy savings, assessments completed, and workers trained or certified. Information like invoiced cost and loan amount was reported for each upgrade project. A total invoiced cost or loan amount is obtained from summing all the values reported for each upgrade project record that included this information. Estimated energy savings was reported as a total for the quarter and an estimate was reported for each upgrade project. Where appropriate, the percent or quantity of upgrade projects that had complete information has been indicated. These upgrade project records were used to determine some values in the figures and tables.

The data reported by recipients may include three types of errors: non-response, incorrect response, or processing errors.

Non-Response: Although some data in the BBNP Program Report was mandatory and other information was optional, not all recipients consistently reported the mandatory data elements. Missing mandatory data elements can be characterized as not available, not applicable, or not reported.

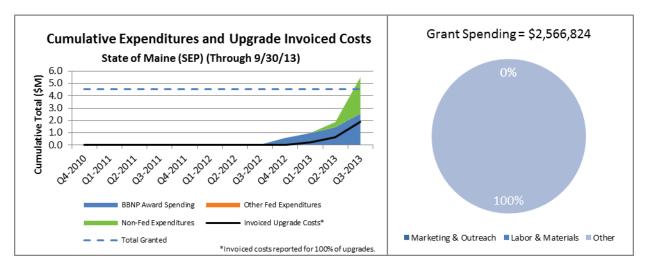
Incorrect Response: Data reported by recipients could be incorrect because the requested information was not understood; there was a lack of attention to detail; or information was misrepresented.

Processing Errors: Data reported could also be incorrect because of errors introduced when extracting the data from Program Reports and loading it into a central database. Processing errors can also be introduced when querying the central database to provide summary information.

DOE made several attempts to ask recipients to provide missing information and to verify the information that was reported. For example, recipients were provided a summary of what had been reported and a list of data quality issues following each quarterly reporting period, along with numerous requests to correct errors.

#### **1.4 Funding Synopsis**

The Governor's Office of Energy Independence and Security (OEIS) in Maine received a \$4,538,571 SEP grant. Figure 1 shows total recipient expenditures, other federal expenditures,<sup>1</sup> and non-federal expenditures<sup>2</sup> (e.g., leveraged spending) compared to the total investment in building upgrades (reported as invoiced cost).The total BBNP spending exceeded the total investment in building upgrades.





The pie chart in Figure 1 is intended to show recipient BBNP spending by category. However, Maine reported all costs as other program expenses.

<sup>&</sup>lt;sup>1</sup> Other federal expenditures may include additional federal financial assistance award funds or loans from DOE or another federal agency.

<sup>&</sup>lt;sup>2</sup> Non-federal expenditures may include third-party, in-kind contributions and the portion of the costs of a federally assisted project or program not borne by the federal government. This should include building owner contributions to building upgrade project cost.

#### **1.5** Program Design Synopsis

Maine's Multifamily Efficiency Program (MEP) focused on energy efficiency upgrades and weatherization for small to medium-sized (i.e., 5 to 20 units) apartment buildings. The program was designed to achieve at least 20% energy savings for each upgraded multifamily unit.

Efficiency Maine's MEP relied on a network of approved program partners who helped move projects from assessment to completed upgrade. MEP had two components: benchmarking and development of an Energy Reduction Plan (ERP). Utilizing the ENERGY STAR® Portfolio Manager benchmarking tool, MEP provided an assessment of current energy usage in the building, established a baseline for future energy efficiency improvements, and enabled tracking and monitoring of future energy usage at the building—all at no cost to the building owner. The ERP was developed by a program partner using either the Efficiency Maine-approved modeling or prescriptive tools; it provided detailed information about the current energy-related conditions in the building and recommends energy efficiency, health, and safety improvements. Efficiency Maine's delivery contractor provided quality assurance and controls throughout the process. Through this effort, MEP's goal was to establish a self-sustaining, market-driven program, demonstrating the value of energy efficiency to other building owners. It is anticipated that increased values of upgraded properties across the state would help incentivize owners to continue upgrades after the grant period ends.

#### **1.6 Driving Demand Synopsis**

Targeting urban areas in Maine with dense clusters of multifamily units—such as Portland, Lewiston-Auburn, Bangor, and Augusta—MEP engaged a variety of stakeholder groups early on to design its multifamily program. Through direct emails and its website, program officials invited lending institutions, building professionals, engineering firms, equipment distributors, and local property owners associations to attend open meetings around the state to learn about the goals of the multifamily program and to help define its parameters.

These meetings helped program administrators understand the diversity of the program's customer base: some owners are individuals with a single building, while other owners are groups of people or management companies with an entire portfolio of multifamily buildings. The diversity of the customer base notwithstanding, owners saw MEP as an opportunity to make gains in their respective investments.

Consistently high turnouts at stakeholder meetings fueled greater customer interest as awareness of the program spread through word of mouth. The program also gained traction by utilizing the program partner networks and building on the legacy of Efficiency Maine's successful Home Energy Savings Program (HESP) for single-family residences.

Figure 2 shows the cumulative energy assessments and upgrades reported by State of Maine (SEP) from all building sectors through September 30, 2013, and the estimated annual source energy savings<sup>3</sup> (right axis).

<sup>&</sup>lt;sup>3</sup> Source energy, also called primary energy, is the amount of fossil fuels and electricity plus the losses associated with the production of electricity (i.e., losses that occur in the generation, transmission, and distribution). Total estimated source energy savings was calculated by DOE. See Appendix B.

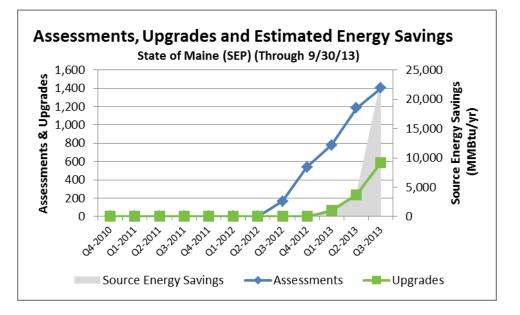


Figure 2. Maine SEP Assessments, Upgrades, and Estimated Savings

	Residential Single-Family	Residential Multi-Family Units	Commercial Buildings	Industrial Buildings	Agricultural Buildings
Assessments	0	1404	0	0	0
Upgrades	0	589	0	0	0

#### **1.7** Financing Synopsis

Table 1 shows the grant funding investments in revolving loan funds (RLFs), loan loss reserves (LLRs), or interest rate buy-down (IRBDs).

Financing Investments and Results (Through 9/30/13)		
RLF (Commercial)	\$0	
RLF (Residential)	\$0	
Percent of Total Award Invested in RLF	0%	
LLR (Multi-Sector)	\$0	
LLR (Commercial)	\$100,000	
LLR (Residential)	\$0	
Percent of Total Award Invested in LLR	2%	
Interest Rate Buy-Down	\$0	
Total Financing Investment	\$100,000	
Percent of Total Award	2%	
Total Capital (Private and Other Non-BBNP) Leveraged for Lending	\$750,000	
Results		
Amount Loaned Out (Residential)	Not Reported	

#### Table 1. Financing Investments and Results (Through September 30, 2013)

Efficiency Maine offered two financial incentives for successful completion of program milestones. The first was a per-unit incentive for completion of an approved ERP (i.e., \$100 per unit if a prescriptive path is followed, and \$200 per unit for a modeled ERP). Upon final inspection of the installed project scope of work, an incentive of \$1,400 per unit or 50% of installed cost—whichever is less—was paid.

Efficiency Maine established a \$100,000 loan-loss reserve fund to further enhance financing opportunities for qualified multifamily building owners. This funding mechanism connected building owners with lenders that retain the mortgages for their properties and encouraged the lenders to offer financing for energy efficiency improvements.

#### 1.8 Workforce Development Synopsis

Table 2 shows the total number of workers trained and certified as reported by recipients. Most recipients reported the number of workers trained and certified each quarter; the table shows the cumulative total through September 30, 2013. The table also shows the number of active participating contractors reported by recipients for one quarter. The number of participating contractors may increase or decrease each quarter. However, it is not summed across quarters because many of the same contractors actively participated during multiple quarters. Therefore, only the number of participating contractors reported in the table.

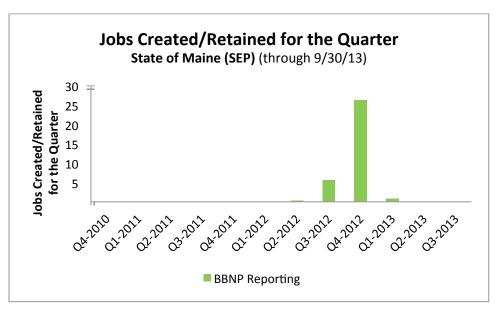
Workforce Development Results <sup>4</sup> (Through 9/30/13)		
Number of Trained Workers	84	
Number of Certified Workers	Not Reported (see text)	
Active Participating Contractors (Q3-2013)	23	

#### Table 2. Workforce Development Results (Through September 30, 2013)

Efficiency Maine's MEP identified the state's most experienced energy professionals, vendors, suppliers, and contractors who install energy efficiency equipment in the multifamily sector as qualified program partners. To be eligible for partnership, energy assessment professionals and contractors were required to have demonstrated experience in the multifamily sector and hold associated professional certifications, such as Building Operator Certification, Certified Energy Manager, Professional Engineer, or Building Performance Institute Multifamily Building Analyst.

Figure 3 shows jobs created or retained. This is estimated based on total hours worked during the quarter reported by the recipient divided by 520 hours per quarter.

<sup>&</sup>lt;sup>4</sup> Reporting the number of trained and certified workers was mandatory for SEP and voluntary for EECBG. Reporting the number of active contractors was mandatory for EECBG and voluntary for SEP.



**Figure 3. Maine SEP Jobs Created/Retained for the Quarter<sup>5</sup>** 

<sup>&</sup>lt;sup>5</sup> Reporting job hours worked was mandatory for EECBG and voluntary for SEP.

#### 1.9 Estimated Energy Savings Synopsis

Recipients reported estimated energy savings in two ways. First, recipients were asked to report estimated savings data quarterly: total kilowatt-hours (kWh) of electricity, therms of natural gas, gallons of fuel oil, and gallons of propane saved, along with dollars in energy costs saved. Table 3 shows the total estimated annual energy savings of the recipient's activities reported through September 30, 2013.

Estimated Annual Energy Savings (Through 9/30/13)kWh Electricity314,179Therms Natural Gas88,205Gallons of Oil62,835Gallons of Propane0Total Estimated MMBTU Savings (Source Energy)<sup>6</sup>23,426Total Estimated Energy Cost Savings\$412,732

Table 3. Estimated Annual Energy Savings (Through September 30, 2013),as Reported in Program Summaries

Secondly, recipients were asked to report estimated savings data quarterly for each upgrade project. Table 4 shows the sum of the estimated energy savings of all building upgrade projects reported by the recipient through September 30, 2013. The second column shows the number of upgrade projects that were summed to estimate the energy savings in the third column.

Sum of Estimated Annual Energy Savings (Through 9/30/13)			
	Number of Projects Summed	Sum of Estimated Savings Reported	
kWh Electricity	57	268,395	
Therms Natural Gas	24	43,703	
Gallons of Oil	34	43,114	
Gallons of Propane	2	4,051	
Sum of Estimated Annual Energy Cost Savings	62	\$285,175	
Method(s) of Savings Prediction	ASHRAE LEVEL 2, Oth	er	

Table 4. Sum of Estimated Annual Energy Savings (Through September 30, 2013), as Reportedfor Individual Upgrade Projects

<sup>&</sup>lt;sup>6</sup> Total estimated source energy savings is calculated by DOE.

The program-reported total in Table 3 will not necessarily equal the sum of estimated savings in Table 4. Recipients were originally asked to only report individual building upgrade projects that were estimated to achieve at least a 15% reduction in total building energy use. Recipients were also told to include estimated energy saving from all upgrades in their program summaries, including upgrades that achieved less than a 15% reduction in total building energy use, in their program totals. In 2012, recipients were given the option to continue to report only building upgrade projects that saved 15% or to report all building upgrade projects so long as the total portfolio of projects (by building sector) achieved an average savings of 15%.



ARR or Recovery Act:	American Recovery and Reinvestment Act of 2009
Active Participating Contractors:	Active contractors are qualified (qualified according to the individual recipients' program guidance) contractors who have performed one or more building upgrades in the reporting quarter.
Assessments:	Expert review of building's energy savings opportunities, which typically includes an onsite inspection of the building and its systems and results in recommendations for building energy performance improvements.
BBNP:	Better Buildings Neighborhood Program
BBNP Award Spending:	Total outlay amount for recipients through 9/30/13
Certified Workers:	Number of workers with a nationally-recognized certification. Recipients could choose to adopt an alternative to nationally- recognized certification and provide a justification for the alternative certification chosen.
EECBG:	Energy Efficiency Conservation Block Grant
IRBD:	(Interest Rate Buy-Down) Program administrators provide lenders or investors with an up-front payment when a financial product is originated to reduce the interest rate a customer pays. The payment is typically the present value of the difference between the interest rate the customer will pay and the "market" interest rate of the financial product over the expected life of the financial product.
Invoiced Upgrade Costs:	Total cost of the building energy efficiency upgrades, as invoiced by the contractor performing the work, which includes the building owner's contribution, and any incentives or grants funded by BBNP funds, other federal funds or non-Federal sources intended to reduce the building owner's cost.

Jobs Created/Retained:	For the purpose of Recovery Act reporting jobs created and retained was estimated based on the job hours directly funded with BBNP funds during a reporting quarter divided by 520 hours per quarter. EECBG recipients were required to report jobs created or retained expressed as "full-time equivalent" (FTE) for Recovery Act reporting. The Recovery Act reporting specified direct jobs created and retained by sub-recipients and vendors.
	For the purpose of BBNP Quarterly Program reporting, jobs created and retained was estimated based o the job hours worked directly funded with BBNP funds and job hours worked funded by other federal funds and leveraged funds (i.e. state and local funds, utilities, financial institutions, private contributions, etc.) during reporting quarter divided by 520 hours per quarter. This includes, but is not limited to; administrative staff, consultants, and contractors involved in the management or deployment of assessment and building upgrade activities. The BBNP Program Report definition was broader than direct jobs reported for the Recovery Act
LLR:	<ul> <li>(Loan Loss Reserve) A form of credit enhancement through which a program administrator (or other entity) promises to pay lender some portion (less than 100%) of losses the lender endures on financial product or pool of financial products. 5% to 20% LLRs are common.</li> </ul>
Labor & Materials:	Recipient outlays of BBNP award funds incurred as part of an assessment or upgrade directly associated with the installation of energy efficient equipment, appliances, or building components (e.g. insulation, windows, etc.). This includes incentives or grants to reduce a building owner's labor or material costs to complete and energy assessment or upgrade.
Marketing & Outreach:	Recipient outlays of BBNP award funds for communication activities designed to identify, reach and motivate potential customers to participate in a program and learn more (e.g. assessment or other informational activity) about energy efficiency or initiate an energy efficiency upgrade.
MMBtu	One million British thermal units (Btu).
Multi-Family Unit:	unit in a building with multiple housing unitsa structure that is divided into living quarters for two or more families or households in which one household lives above or beside another. This category also includes houses originally intended for occupancy by one family (or for some other use) that have since been converted to separate dwellings for two or more families.

Non-Federal Expenditures:	These may include third-party, in-kind contributions and the portion of the costs of a federally assisted project or program not borne by the Federal Government. This should include building owner contributions to building upgrade project cost.
Other Federal Expenditures:	These may include additional federal financial assistance award funds or loans from the Department of Energy or another federal agency.
Other Program Expenses:	Recipient outlays of BBNP award funds not classified as labor & materials or marketing & outreach. These expenses are often associated with program overhead. Outlays are distinct from DOE's definition of expenditures, which is most relevant with financing programs (i.e., Funds drawn down and provided by the recipient to a third party, to capitalize a loan fund, are considered outlays. Funds drawn down by the recipient to capitalize a loan fund in-house are not considered outlays until the funds are loaned out.).
RLF:	(Revolving Loan Fund) Funds of capital used to provide loans for energy efficiency and renewable energy improvements; loan repayments recapitalize the funding pool to enable additional lending.
SEP:	State Energy Program
Single-Family:	housing unit, detached or attached, that provides living space for one household or family. Attached houses are considered single-family houses as long as they are not divided into more than one housing unit and they have an independent outside entrance. A single-family house is contained within walls extending from the basement (or the ground floor, if there is no basement) to the roof. mobile home with one or more rooms added is classified as a single-family home. Townhouses, row- houses, and duplexes are considered single-family attached housing units, as long as there is n household living above another one within the walls extending from the basement to the roof to separate the units.
Source energy:	Also called primary energy, is the amount of fossil fuels and electricity plus the losses associated with the production of electricity (i.e., losses that occur in the generation, transmission, and distribution).
Total Capital (Private and Other non- BBNP) Leveraged for Lending:	Capital committed by one of more third parties for financing energy efficiency building upgrades. This can include federally funded (non-BBNP) revolving loan funds and private capital from credit unions, banks or other financial institutions.
Trained Workers:	Number of workers trained under a nationally-recognized organization or curriculum. Recipients could choose to adopt an alternative to nationally-recognized training and provide a justification for the alternative training chosen.

Upgrades:

Also called building upgrades or retrofits, an individual or group of measures that a customer undertakes to improve building performance, with benefits including more efficient energy use, improved comfort and indoor air quality, ensured combustion safety, and lower utility bills.



### APPENDIX B: METHODOLOGY TO CALCULATE SOURCE ENERGY SAVINGS

# APPENDIX B: METHODOLOGY TO CALCULATE SOURCE ENERGY SAVINGS

DOE used the following methodology to calculate source energy savings:

$$E_{svgsv} = \sum_{i=Energy Typep} E_{svgs \ source,i}$$

$$E_{svgs \ source,i} = E_{svgs \ site,i} \times CF_{MMB \ u,i} \times CF_{Siteito \ Source,i}$$

where,

 $E_{svgs}$  is the total annual energy savings in MMBtu

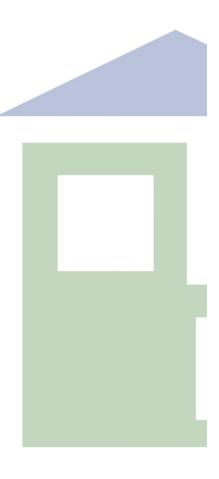
 $E_{svgs \ source,i}$  is the annual source energy savings in MMBtu for each energy type *i* as shown in Table B- 1

 $E_{svgs site, i}$  is the total estimated annual site energy savings for each energy type *i* as shown in Table B- 1

 $CF_{MMBtu, i}$  is the MMBtu conversion factor for each energy type *i* as shown in Table B-1  $CF_{Site to Source, i}$  is the site to source conversion factor for each energy type *i* as shown in Table B-1.

Energy Type	MMBtu Conversion Factor	Site to Source Conversion Factor
Electricity	0.00341214 MMBtu/kWh	3.365
Natural Gas	0.1027 MMBtu/ccf	1.092
Natural Gas	0.1 MMBtu/therm	1.092
Fuel Oil (Type 2)	0.14 MMBtu/gallon	1.158
Propane/LPG	0.09133 MMBtu/gallon	1.151
Kerosene	0.135 MMBtu/gallon	1.205
Wood	20 MMBtu/cord	1







Energy Efficiency & Renewable Energy