



Plan of Action and Milestones (POA&M) Training Session

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Objectives

- **Provide guidance for developing effective POA&Ms.**
- **Discuss partnership role of the OCIO.**
- **Improve understanding of the difference between program and system level POA&M.**
- **Review exercise that demonstrates the possible types of POA&Ms, as well as review documentation requirements.**
- **Provide open forum for discussion.**



What is a POA&M?

- *Plan of Actions and Milestones*
 - A POA&M is a *management tool* for *tracking* the *mitigation* of cyber security *program* and *system level findings/weaknesses*.



Sources of POA&Ms

- *Where do POA&Ms come from?*
 - External findings (e.g., HSS, IG, GAO, Site Office reviews, etc.)
 - Internal findings (e.g., In-house self-assessments, peer reviews, etc.)
 - Certification & Accreditation (C&A) Activities (e.g., Failed certification tests, etc.)



What is not a POA&M?

- A POA&M is not an *Action Tracking Plan*.
- A POA&M is not a *Corrective Action Plan*, or *CAP*.
 - CAP provides specific information as to remediation of findings/weaknesses.
 - CAP includes a determination of causal factors and trends.



Corrective Action Plan, or CAP

- CAPs are required for all POA&Ms with corrective actions that require more than one (1) year to complete.
- At a minimum, CAPS must include:
 - Root cause analysis
 - Mitigation/resolution alternatives and associated risk analyses
 - Recurrence prevention strategies
- CAPs for findings identified by HSS must comply with guidance established/directed by that organization.
 - DOE O 470.2B, *Independent Oversight and Performance Assurance Program*



Drivers

- *FISMA, Title III, Information Security*
- *OMB M-02-01, Guidance for Preparing and Submitting Security Plans of Action and Milestones*
- *DOE 205.1A, Department of Energy Cyber Security Management*
- *DOE M 205.1-5, Cyber Security Process Requirements Manual*
- *Senior DOE Management PCSPs*



Business Purpose

- *Effective Data Analysis – Consistent, aggregated information is an effective management tool.*
 - Showcase systematic successes and problems.
 - Snapshot of program and system level status.
 - Assists with timely resolution of findings and prioritization of resources.
 - Enhance C&A efforts.
- *POA&M information impacts internal and congressional scorecards.*
- *OMB requires Federal agencies to report all system and program deficiency information quarterly.*





Partnership

- **OCIO is a *partner* in the POA&M process.**
 - We view our office as a resource to assist with issues or questions.
 - We are open to suggestions. You are welcome to contact the OCIO directly if you have suggestions or questions, but please coordinate communications with your POC.
 - You can benefit from information that we have learned as a result of *partnering* with other organizations internal and external to DOE.



Baseline Requirements

- *A POA&M must be developed for each program and system level finding/weakness as identified by:*
 - Office of Health, Safety, and Security (HSS)
 - General Accounting Office (GAO)
 - Office of Inspector General (IG)
 - Internal program and system reviews/self-assessments
 - C&A Activities



Baseline Requirements

- Each POA&M and its associated milestone(s) must have a scheduled completion date that reflects a *reasonable* time period for completion of a remediation activity. ***Findings/weaknesses identified by the GAO and IG are generally expected to be completed within 1 year. Reference DOE O 224.3, Audit Resolution and Follow-up Program.***
- ***Per OMB***, changes cannot be made to the *original* description of the finding/weakness, milestones, scheduled completion dates, or source. ***Exception to the rule does exist.***
- Reported closure of the finding/weakness and/or milestones must be validated by independent party – not the individual(s) directly responsible for the closure.



Baseline Requirements

- *The following information must be reported on the POA&M when a finding/weakness and/or milestone is completed:*
 - Name and title of individual performing verification
 - Date of verification
- *All completed milestones must be verified by an independent before weakness closure.*
- *All completed findings/weaknesses must remain on POA&M report for a period of 1 year from the date of verification.*



Exception to the Rule

- *Changes cannot be made to original POA&M content unless:*
 - **Changes are fully supported by documentation as required by the originating source (i.e., internal or external) of the finding/weakness.** Changes must be coordinated with your specific Data Call POC.
 - Detail of any changes must be noted in Comment column.



Program vs. System Level

- ***Program Level POA&M***

- A program level finding/weakness addresses identified cyber security weaknesses or deficiencies that impact the entire cyber security program.
- For example,
 - Lack of effective password policy across all platforms.
 - Lack of formalized risk assessment process.
 - Lack of approved PCSP



Program vs. System Level

- ***System Level POA&M***

- A system level finding/weakness addresses an identified weakness associated with an information system with a defined accreditation boundary or a single System Security Plan (SSP).
- For example,
 - System X does not comply with stated password characteristic requirements.
 - No formal risk assessment documentation exists for System X.
 - System X does not have a required contingency plan



Answers to Common Questions

- POA&Ms are required for findings/weaknesses associated with unclassified and classified systems operated by DOE or DOE contractors.
- System level and program level findings/weaknesses must be documented and divided into two (2) separate templates.
- All applicable cells in the POA&M template for findings/weaknesses must be completed.
- All findings/weaknesses must be associated with at least one milestone.



Answers to Common Questions

- All findings/weaknesses and milestones must have a Scheduled Completion Date; TBD is not acceptable. Utilize comment field if there is additional information concerning the completion date.
- The Scheduled Completion Date must provide adequate time for verification activities.
- Columns on the standard POA&M template cannot be changed or deleted.



Answers to Common Questions

- Organization can add columns to the RIGHT of the standard template.
- All POA&M data call submissions are to be considered OOU and must be encrypted. *Do not send POA&M data call responses to Cyber Security Mailbox.*
- If the organization does not have any program or system level POA&Ms, then report this status as directed.
- Cyber Security Reporting Dates:
 - 8/01/XXXX – 10/31/XXXX
 - 11/01/XXXX – 1/31/XXXX
 - 2/1/XXXX – 4/30/XXXX
 - 5/1/XXXX – 7/31/XXXX



Answers to Common Questions

- POA&M information must be consistent with information submitted in quarterly Cyber Security Internal Report Cards and Information Security (Metrics) Data Calls.
 - Examples include:
 - Number of findings/weaknesses reported on the Report Card must be consistent with the number of findings/weaknesses reported on the POA&M.
 - Number of operational systems needing C&A and/or certification testing as reported on the Information Security data call must be represented by one or more POA&Ms.
 - Number of findings/weaknesses over 90 days as reported on the Information Security data call must be consistent with POA&M information.
 - Number of findings/weaknesses not **completed** as scheduled and reported on the Report Card must be consistent with POA&M information.



POA&Ms for Classified Findings/ Weaknesses

- **Do not** submit POA&Ms with classified information.
- **Do not** document the system name, finding/weakness description, weakness category, or milestone descriptions. ***“See Report” must be entered in these fields.***
- ***Do notate the following information:***
 - Classification Level
 - Identified Source
 - Audit Report Number
 - Exhibit 300 or 53 information
 - Site Location and POC Name
 - Resources Required
 - Milestone Number
 - Scheduled and Actual Completion Dates



Hands-On Exercise

Program Review/Self Assessment

Assessment Objective: *Determine if 100% of remote access connections that access SUI/PII utilize 2-factor authentication where one of the factors is provided by a physical device separate from the computer gaining access.*

Assessment Method: *Interview and Examine.*

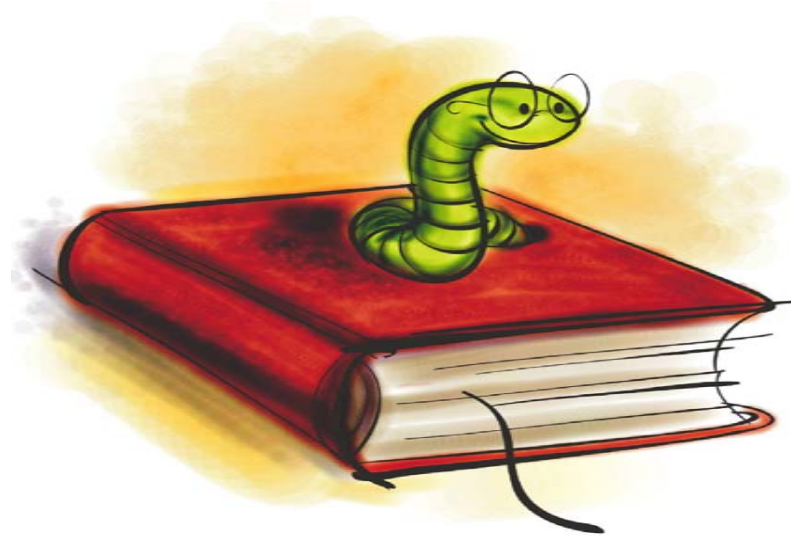
Expected Outcome: *All remote connections (100%) accessing SUI/PII must successfully authenticate to the system using 2-factor authentication before access to such information is granted.*

Actual Result: *Only 45% of remote connections accessing SUI/PII are using 2-factor authentication.*

Evaluation: *Fail.*



Questions ?



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