

# Energy Conservation Standards Activities

Report to Congress December 2018

### **Message from the Acting Assistant Secretary**

I am pleased to provide you with the semi-annual Implementation Report on Energy Conservation Standards Activities of the U.S. Department of Energy (DOE). This report meets the requirements of section 141 of the Energy Policy Act of 2005 (EPACT 2005) and section 305 of the Energy Independence and Security Act of 2007 (EISA 2007). Because the reporting intervals and requirements are similar for the EPACT 2005 and EISA 2007 reports, DOE provides a consolidated report.

DOE is required by EPACT 2005 and EISA 2007 to provide semi-annual implementation reports pertaining to DOE's deadlines regarding new or amended energy conservation standards. This implementation report includes a summary of DOE's progress relative to the last report.

For more information on DOE's Appliance and Equipment Standards Program and the rulemakings detailed in this report, please visit the Program's website at: <a href="http://energy.gov/eere/buildings/appliance-and-equipment-standards-program">http://energy.gov/eere/buildings/appliance-and-equipment-standards-program</a>.

This report is being provided to the following Members of Congress:

- The Honorable Michael R. Pence President of the Senate
- The Honorable Paul D. Ryan
   Speaker of the House of Representatives
- The Honorable Lisa Murkowski
   Chairman, Senate Committee on Energy and Natural Resources
- The Honorable Maria Cantwell
   Ranking Member, Senate Committee on Energy and Natural Resources
- The Honorable Greg Walden
  Chairman, House Committee on Energy and Commerce
- The Honorable Frank Pallone, Jr.
   Ranking Member, House Committee on Energy and Commerce

If you have further questions, please contact me at (202) 586-9220 or Mr. Dwayne Bolton, Principal Deputy Assistant Secretary or Mr. Shawn Affolter, Deputy Assistant Secretary for Senate Affairs, Office of Congressional and Intergovernmental Affairs, at (202) 586-5450.

Sincerely,

Cothy In pade
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**Acting Assistant Secretary** 

**Energy Efficiency and Renewable Energy** 

### **Executive Summary**

This semi-annual implementation report covers past, present, and future DOE rulemaking activities within the Appliance and Equipment Standards Program.

Since the last report, DOE has completed one final rule pertaining to energy conservation standards for ceiling fan light kits and one final rule pertaining to test procedures for light-emitting diode lamps.



## **ENERGY CONSERVATION STANDARDS ACTIVITIES**

### **Table of Contents**

| I.  | Leg | gislative Language  | .1 |
|-----|-----|---|----|
| II. | Im  | plementation Update                                       | .2 |
|     |     | Published Energy Conservation Standards Rulemaking        |    |
|     |     | Documents Since the Last Implementation Report            | .2 |
|     | •   | Published Test Procedure Rulemaking Documents Since the   |    |
|     |     | Last Implementation Report                                |    |
|     | •   | Current DOE Rulemakings with a Missed Statutory Deadline. |    |
|     |     | Current DOE Rulemakings with an Upcoming Statutory        |    |
|     |     | Deadline  | 4  |

### I. Legislative Language

This report responds to legislative language set forth in section 141 of the Energy Policy Act of 2005 (EPACT 2005), Pub. L. 109-58, and section 305 of the Energy Independence and Security Act of 2007 (EISA 2007), Pub. L. 110-140, to provide semi-annual updates of the U.S. Department of Energy's (DOE's) progress with respect to rulemaking actions regarding the implementation of energy conservation standards and test procedures.

Section 141 of EPACT 2005 requires both an initial report and semi-annual implementation reports, until such time as DOE has promulgated all of the overdue energy conservation standards. This document represents the twenty-second semi-annual implementation report.

Section 305 of EISA 2007 expands DOE's existing reporting requirements to include progress reports on all rulemaking activities required by EISA 2007.

Because the topics and reporting intervals in section 141 of EPACT 2005 and section 305 of EISA 2007 are substantially similar, DOE began consolidating the reports starting with the first EISA 2007 implementation report in February 2008. This report constitutes the nineteenth semi-annual EISA 2007 implementation report.

### II. Implementation Update

In the following sections, DOE details the notices it has issued since the last implementation report, as well as any statutory deadlines DOE has missed and rulemakings DOE is currently developing to meet the requirements of EPACT 2005, EISA 2007, and the American Energy Manufacturing Technical Corrections Act (AEMTCA).

# Published Energy Conservation Standards Rulemaking Documents Since the Last Implementation Report

Since publication of the last implementation report, DOE has completed the following energy conservation standards rulemaking notices, as set forth below in reverse chronological order by type of notice and publication date.

| Product                | Event                              | Publish Date | Citation    |
|------------------------|------------------------------------|--------------|-------------|
| Ceiling Fan Light Kits | Final Rule                         | 5/16/2018    | 83 FR 22587 |
| Manufactured Housing   | Notice of Data Availability (NODA) | 8/3/2018     | 83 FR 38073 |
| 5 Exempted Lamp Types  | NODA                               | 7/30/2018    | 83 FR 36479 |

# Published Test Procedure Rulemaking Documents Since the Last Implementation Report

Since publication of the last implementation report, DOE has completed the following test procedure rulemaking notices, as set forth below in reverse chronological order by type of notice and publication date.

| Product   | Event                   | Publish Date | Citation    |
|---|-------------------------|--------------|-------------|
| Light-Emitting Diode Lamps  | Final Rule              | 9/21/2018    | 83 FR 47806 |
| Three-Phase Commercial Air-Cooled Air<br>Conditioners and Heat Pumps, less than<br>65,000 Btu/h | Request for Information | 10/2/2018    | 83 FR 49501 |
| Single Package Vertical Air Conditioners and Single Package Vertical Heat Pumps                 | Request for Information | 7/20/2018    | 83 FR 34499 |
| Commercial Water-Sourced Heat Pumps   | Request for Information | 6/22/2018    | 83 FR 29048 |
| Metal Halide Lamp Fixtures  | Request for Information | 5/30/2018    | 83 FR 24680 |

### **Current DOE Rulemakings with a Missed Statutory Deadline**

The following table lists currently ongoing rulemakings with outstanding judicial or statutory deadlines. DOE is working to complete these rulemakings as expeditiously as possible.

| Product        | Туре                            | Driver        | Current Rulemaking<br>Stage |
|----------------|---------------------------------|---------------|-----------------------------|
| Clothes Dryers | Energy Conservation<br>Standard | 6-Year Review | In Development              |

| Product  | Туре                            | Driver                  | Current Rulemaking<br>Stage                              |
|--|---------------------------------|-------------------------|--|
| Commercial Water Heaters - Unfired Hot<br>Water Storage Tanks                    | Energy Conservation<br>Standard | AEMTCA/6-Year<br>Review | In Development   |
| Commercial Water Heaters - Unfired Hot<br>Water Storage Tanks                    | Test Procedure                  | 7-Year Review           | In Development   |
| Commercial Water Heaters (Storage Water Heaters and Instantaneous Water Heaters) | Energy Conservation<br>Standard | AEMTCA/6-Year<br>Review | Final Rule   |
| Computer Room Air Conditioners   | Energy Conservation<br>Standard | ASHRAE Trigger          | In Development   |
| Computer Room Air Conditioners   | Test Procedure                  | ASHRAE Trigger          | Notice of Proposed<br>Rulemaking<br>(NOPR)/Determination |
| Consumer Cooking Products  | Energy Conservation<br>Standard | 6-Year Review           | NOPR/Determination                                       |
| Consumer Water Heaters   | Energy Conservation<br>Standard | 6-Year Review           | In Development   |
| Commercial Unitary Air Conditioners -<br>Evaporatively-Cooled                    | Energy Conservation<br>Standard | 6-Year Review           | NOPR/Determination                                       |
| Commercial Unitary Air Conditioners -<br>Water-Cooled                            | Energy Conservation<br>Standard | 6-Year Review           | NOPR/Determination                                       |
| Dedicated Outdoor Air System   | Energy Conservation<br>Standard | ASHRAE Trigger          | In Development   |
| Dedicated Outdoor Air System   | Test Procedure                  | ASHRAE Trigger          | NOPR/Determination                                       |
| Fluorescent Lamp Ballast   | Energy Conservation<br>Standard | 6-Year Review           | In Development   |
| Fluorescent Lamp Ballast   | Test Procedure                  | 7-Year Review           | NOPR/Determination                                       |
| Furnaces (Non-weatherized Gas Furnaces<br>& Mobile Home Gas Furnaces)            | Energy Conservation<br>Standard | Court Action            | NOPR/Determination                                       |
| General Service Lamps  | Energy Conservation<br>Standard | EISA 2007               | NOPR/Determination                                       |
| Illuminated Exit Signs   | Test Procedure                  | 7-Year Review           | In Development   |
| Manufactured Housing   | Energy Conservation<br>Standard | EISA 2007               | NOPR   |
| Metal Halide Lamp Fixtures   | Test Procedure                  | 7-Year Review           | In Development   |
| Pool Heaters   | Energy Conservation<br>Standard | 6-Year Review           | In Development   |
| Refrigerators, Freezers and Refrigerator-<br>Freezers                            | Energy Conservation<br>Standard | 6-Year Review           | In Development   |
| Residential Clothes Washers  | Energy Conservation<br>Standard | 6-Year Review           | In Development   |
| Room Air Conditioners  | Energy Conservation<br>Standard | 6-Year Review           | In Development   |
| Room Air Conditioners  | Test Procedure                  | 7-Year Review           | NOPR/Determination                                       |
| Small Electric Motors  | Energy Conservation<br>Standard | 6-Year Review           | In Development   |
| Small Electric Motors  | Test Procedure                  | 7-Year Review           | NOPR/Determination                                       |
| Traffic Signal Modules and Pedestrian<br>Modules                                 | Test Procedure                  | EPACT 2005              | In Development   |
| Variable Refrigerant Flow Systems  | Energy Conservation<br>Standard | ASHRAE Trigger          | In Development   |

| Product                           | Туре           | Driver         | Current Rulemaking<br>Stage |
|-----------------------------------|----------------|----------------|-----------------------------|
| Variable Refrigerant Flow Systems | Test Procedure | ASHRAE Trigger | In Development              |

### Other Consumer Product and Commercial/Industrial Equipment Activities

The table below reflects the status of other ongoing energy conservation standards and test procedure activities for products and equipment over which DOE has regulatory authority.

| Product   | Туре                            | Driver                            | Current Rulemaking<br>Stage |
|---|---------------------------------|-----------------------------------|-----------------------------|
| 3-Phase Commercial Unitary Air-Cooled Air<br>Conditioners and Heat Pumps, less than<br>65,000 Btu/h | Test Procedure                  | 7-Year Review                     | In Development              |
| Automatic Commercial Ice Makers   | Test Procedure                  | 7-Year Review                     | In Development              |
| Clothes Dryers  | Test Procedure                  | 7-Year Review                     | In Development              |
| Commercial Clothes Washers  | Energy Conservation<br>Standard | 6-Year Review                     | Inactive                    |
| Commercial Refrigeration Equipment  | Energy Conservation<br>Standard | EPACT 2005                        | In Development              |
| Commercial Unitary Air Conditioners -<br>Evaporatively-Cooled                                       | Test Procedure                  | 7-Year Review /<br>ASHRAE Trigger | NOPR/Determination          |
| Commercial Unitary Air Conditioners -<br>Water-Cooled   | Test Procedure                  | 7-Year Review /<br>ASHRAE Trigger | NOPR/Determination          |
| Direct Heating Equipment  | Energy Conservation<br>Standard | 6-Year Review                     | In Development              |
| Consumer Dishwashers  | Energy Conservation<br>Standard | 6-Year Review                     | In Development              |
| Dishwashers   | Test Procedure                  | 7-Year Review                     | In Development              |
| Distribution Transformers   | Energy Conservation<br>Standard | 6-Year Review                     | In Development              |
| Distribution Transformers   | Test Procedure                  | 7-Year Review                     | NOPR/Determination          |
| Electric Motors   | Energy Conservation<br>Standard | 6-Year Review                     | Inactive                    |
| Electric Motors   | Test Procedure                  | 7-Year Review                     | Inactive                    |
| External Power Supplies - Non-Class A   | Energy Conservation<br>Standard | 6-Year Review                     | In Development              |
| Faucets   | Test Procedure                  | 7-Year Review                     | Inactive                    |
| Furnace Fans  | Energy Conservation<br>Standard | 6-Year Review                     | Inactive                    |
| General Service Fluorescent Lamps   | Energy Conservation<br>Standard | 6-Year Review                     | Inactive                    |
| General Service Fluorescent Lamps   | Test Procedure                  | 7-Year Review                     | NOPR/Determination          |
| General Service Incandescent Lamps  | Test Procedure                  | 7-Year Review                     | NOPR/Determination          |
| Incandescent Reflector Lamps  | Test Procedure                  | 7-Year Review                     | NOPR/Determination          |
| Metal Halide Lamp Fixtures  | Energy Conservation<br>Standard | EISA 2007                         | In Development              |
| Microwave Ovens   | Energy Conservation<br>Standard | 6-Year Review                     | In Development              |
| Microwave Ovens   | Test Procedure                  | 7-Year Review                     | NOPR/Determination          |

| Product   | Туре                            | Driver                            | Current Rulemaking<br>Stage |
|---|---------------------------------|-----------------------------------|-----------------------------|
| <b>Residential Clothes Washers</b>                      | Test Procedure                  | 7-Year Review                     | In Development              |
| Showerheads   | Test Procedure                  | 7-Year Review                     | Inactive                    |
| Single Package Vertical Air Conditioners and Heat Pumps | Test Procedure                  | 7-Year Review                     | In Development              |
| Televisions   | Test Procedure                  | 7-Year Review                     | NOPR/Determination          |
| Urinals   | Test Procedure                  | ASME Update /<br>7-Year Review    | In Development              |
| Walk-in Coolers and Freezers                            | Energy Conservation<br>Standard | EISA 2007                         | In Development              |
| Water Closets   | Test Procedure                  | ASME Update /<br>7-Year Review    | In Development              |
| Water-Source Commercial Heat Pumps                      | Test Procedure                  | 7-Year Review /<br>ASHRAE Trigger | NOPR/Determination          |