

#### **Request for Proposal (RFP) Process:** *Utilities issuing RFPs for power* July 25, 2018

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## **Avant Energy**

- Supporting Tribes and Public Utilities for over 30 years
- Unique blend of strategic consulting experience and utility management expertise
  - Strategic long-term planning and daily utility operations
  - We manage public power agencies
  - We build and operate power plants
- We understand wholesale and retail electric markets
  - Buy and sell power in multiple energy markets daily



### **Presentation Outline**

- Background
- Utility process for procuring power through an RFP
  - Develop power supply plan
  - Issue an RFP
  - Evaluate proposals
  - Make decision
  - Execute
- Key takeaways for Tribes

## Background

- Tribal lands have significant renewable potential
  - 2% of the total land area in the U.S.
  - 5% of the total renewable potential in the U.S.
- Taking full advantage of renewable potential on Tribal lands requires large projects with off-Reservation buyers
  - Generate revenue vs. offset purchases
- One option is to respond to utility RFPs
  - Tribes may want to also consider a reverse RFP

#### **DOE Announcement...**



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**Department of Energy** 

#### Department of Energy Issues \$2 Billion Tribal Energy Loan Guarantee Program Solicitation

JULY 17, 2018

WASHINGTON D.C. – Today, the U.S. Department of Energy (DOE) issued the first loan guarantee solicitation for the Tribal Energy Loan Guarantee Program (TELGP) under DOE's Loan Programs Office. This solicitation provides as much as \$2 billion in partial loan guarantees to support economic opportunities for Native American and Alaska Native communities through energy development projects and activities.

# **Utility Power Supply Planning**

- Utilities typically have a long-term Integrated Resource Plan (IRP)
  - Forecast future load
  - Identify potential resource options to meet future loads
  - Determine optimal mix of resources
  - Create and implement the resource plan
- Utilities have many options to match supply and demand
  - Supply-side
    - Build generation
    - Buy power
  - Demand-side
    - Efficiency projects
    - Demand response programs

### **Example: Arizona Public Service**

#### 2014 Integrated Resource Plan

#### 2014-2029 (PROJECTED) FUTURE ADDITIONAL RESOURCES: 6.613 MW AT PEAK MET WITH a. New Utility-Scale Resources 2029 Natural Gas - 4,205 MW 2014 Renewable Energy - 425 MW (818 MW Nameplate Capacity) а b. New Customer Resources b Energy Efficiency - 1,447 MW Distributed Energy - 261 MW (722 MW Nameplate Capacity) 8,124 MW 12,982 MW Demand Reponse - 275 MW peak requirement peak requirement a New Utility-Scale Resources Exisitng Customer Resources 100% met with 50% met with Existing Contracts b New Customer Resources existing resources existing resources Existing Utility-Scale Resources

- APS anticipates needing over 6,600 MW of additional resources
- APS plans to add more than 5,000 MW of new utility-scale resources
- APS plans to invest **\$13.6 billion over 15 years** in its energy portfolio

## **Issuing the RFP**

- Key components of the RFP
  - **Resource type** (defined in IRP)
  - Delivery
  - Evaluation criteria
- Balance specificity with flexibility to allow potential suppliers to offer creative solutions
- Distribute to a large audience to encourage participation and encourage competitive responses
- Key is to end up with viable responses that meet minimum requirements and bring something else to the table.

# **Evaluation Criteria**

- Prior experience with similar projects
- Energy price/term
- System benefits (intermittent vs. dispatchable)
- Delivery
  - Interconnection costs
  - System impact costs
  - Transmission costs (basis risk/LMP/transmission tariff)
- Risks
  - Financing and credit
  - Development
  - Project economic life the pace of change is quickening
  - Congestion costs
  - Legal, regulatory, and tax policy
- Environmental considerations

# **Key Differences in Offers**

Evaluating responses can be difficult since some contracts include ambiguous pricing details and others have cost escalators.

#### Physical characteristics

- Technology type
- o Fuel type
- Deliverability
- Infrastructure requirements

#### Stage of development

- Site control
- o Permits
- Interconnection studies
- System impact studies
- Financing

#### Operational characteristics

- o Dispatchability
- $\circ$  Availability
- $\circ~$  Ramp rates and cycling features
- o RTO requirements

#### **Contractual arrangements**

- $\,\circ\,$  Allocation of risks
- Structure of payments
- Services provided
- Supplier obligations
- Maintenance responsibilities

### **Example RFP Results**

#### NV Energy RFP

Name	Developer	Solar capacity	Storage capacity	PPA price
Eagle Shadow Mountain	8minutenergy	300 MW	-	\$23.76/MWh
Copper Mountain 5	Sempra Renewables	250 MW	-	\$21.55/MWh with 2.5% annual escalator
Techren V	174 Power Global	50 MW	-	\$29.89/MWh
Battle Mountain Solar	Cypress Creek	101 MW	25 MW / 100 MWh	\$26.50/MWh, \$7,755/MW-month capacity payment
Dodge Flat	NextEra Energy	200 MW	50 MW / 200 MWh	\$27.51/MWh (\$26.51/MWh if Fish Springs approved), \$6,110/MW-month capacity payment
Fish Springs Ranch	NextEra Energy	100 MW	25 MW / 100 MWh	\$29.96/MWh, \$6,200/MW-month capacity payment

Note: Dodge Flat and Fish Springs battery capacity payments escalate at 2% annually.

## **Selection and Negotiation**

- RFPs are very competitive
  - Xcel received more than 230 responses in recent RFP
- Wide range of competitors
- Offers are ranked based on value to the utility
  - Duration of value is shrinking
  - Markets change, but the pace of change is increasing
  - Regulatory policy (Federal/State) and tax incentives
- Lowest-cost approach may be a self-build option

# **Key Takeaways for Tribes**

- Utility-scale projects require selling power off-Reservation
- One option to sell off-Reservation is to respond to a utility RFP
- Utilities seek competitive offers that:
  - 1. Fulfill a resource requirement
  - 2. Offer competitive pricing & delivery
  - 3. Minimize **risks**
- Tribes seeking to respond to RFPs should:
  - Understand the Tribe's advantages (land, resources, infrastructure, location)
  - Begin to identify costs to deliver to liquid pricing hubs
  - Identify potential project sites
  - Consider creative business models and contractual arrangements
  - Develop relationships with experienced developers



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#### **Questions?**

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