

**BEFORE THE  
U.S. DEPARTMENT OF ENERGY  
WASHINGTON, D.C. 20585**

In the Matter of:

**P.Q.L., Inc.,**  
Respondent

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Case Number: 2013-CE-27001

**ORDER**

By the General Counsel, U.S. Department of Energy:

1. In this Order, I adopt the attached Compromise Agreement entered into by the U.S. Department of Energy (“DOE”) and P.Q.L., Inc. (“Respondent”). The Compromise Agreement resolves the case initiated to pursue a civil penalty for violations of the compliance certification requirements located at 10 C.F.R. Part 429.
2. DOE and Respondent have negotiated the terms of the Compromise Agreement that resolves this matter. A copy of the Compromise Agreement is attached hereto and incorporated by reference.
3. After reviewing the terms of the Compromise Agreement and evaluating the facts before me, I find that the public interest would be served by adopting the Compromise Agreement, which would complete the adjudication of the case.
4. Based on the information in the case file and Respondent’s admission of facts establishing violations, I find that Respondent committed Prohibited Acts by failing to comply with 10 C.F.R. § 429.12. *See* 10 C.F.R. § 429.102(a)(1); 42 U.S.C. § 6302.
5. Accordingly, pursuant to 10 C.F.R. § 429.120 and 42 U.S.C. § 6303, **I HEREBY ASSESS** a civil penalty of \$12,500 **AND ORDER** that the Compromise Agreement attached to this Order is adopted.

\_\_\_\_\_/S/\_\_\_\_\_  
Steven P. Croley  
General Counsel

\_\_\_\_\_/8 / 7 / 15\_\_\_\_\_  
Date

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U.S. DEPARTMENT OF ENERGY  
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**P.Q.L., Inc.,** ) Case Number: 2013-CE-27001  
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**COMPROMISE AGREEMENT**

The U.S. Department of Energy (“DOE”) Office of the General Counsel, Office of Enforcement, initiated this action against P.Q.L., Inc. (“Respondent”) pursuant to 10 C.F.R. § 429.122 by Notice of Proposed Civil Penalty, alleging that Respondent had failed to submit a certification report for various basic models of medium base compact fluorescent lamps. Respondent, on behalf of itself and any parent, subsidiary, division or other related entity, and DOE, by their authorized representatives, hereby enter into this Compromise Agreement for the purpose of settling this specific enforcement action.

**I. DEFINITIONS**

For the purposes of this Compromise Agreement, the following definitions apply:

- (a) “Act” means the Energy Policy and Conservation Act of 1975, as amended, 42 U.S.C. § 6291 *et seq.*
- (b) “Adopting Order” means an Order of the General Counsel adopting the terms of this Compromise Agreement without change, addition, deletion, or modification.
- (c) “Distribute in commerce” or “distribution in commerce” means to sell in commerce, to import, to introduce or deliver for introduction into commerce, or to hold for sale or distribution after introduction into commerce;
- (d) “DOE” means the U.S. Department of Energy.
- (e) “DOE Rules” means DOE’s energy conservation regulations found in Title 10, Parts 429, 430, and 431 of the Code of Federal Regulations.
- (f) “Manufacture” means to manufacture, produce, assemble, or import.
- (g) “Notice” means the Notice of Proposed Civil Penalty issued by DOE to Respondent on July 10, 2015, and captioned as case number 2013-CE-27001.
- (h) “Parties” means DOE and Respondent.
- (i) “Respondent” means P.Q.L., Inc., and any parent, subsidiary, division or other related entity.

The Agreement further incorporates by reference all of the definitions found within 42 U.S.C. §§ 6291 and 6311 and 10 C.F.R. Parts 429, 430, and 431.

## II. RECITALS

WHEREAS, pursuant to 42 U.S.C. § 6291 *et seq.* DOE is responsible for promulgating and enforcing the energy conservation requirements set forth in DOE Rules; and

WHEREAS, DOE has promulgated energy conservation standards for medium base compact fluorescent lamps at 10 C.F.R. § 430.32(u), and requires manufacturers to submit information and reports to ensure compliance with those standards pursuant to 10 C.F.R. §§ 429.12 and 429.35; and

WHEREAS, pursuant to 42 U.S.C. §§ 6296, 6302, and 6303 and 10 C.F.R. Part 429, Subpart C, DOE is authorized to assess civil monetary penalties for knowingly committing a prohibited act, including failing to make reports or provide other required information; and

WHEREAS, DOE entered into a settlement agreement with Respondent on November 6, 2013, in which Respondent admitted that it had failed to submit required certification reports for medium base compact fluorescent lamps and other covered products, agreed to pay \$8,000, and agreed to certify all basic models of all covered products and covered equipment that it manufactured and distributed in commerce in the U.S.; and

WHEREAS, on July 10, 2015, DOE initiated an action to assess a civil penalty for failing to submit a certification report certifying the compliance of basic models 70420, 70421, 70422, 70423, 70424, 70425, 70426, 70430, 70427, 70428, 70440, 70429, 70431, 70432, 70433, 70434, 70438, 70436, 70435, 70069, 82344, 81633, 81632, 91648, 91649, and 71651<sup>1</sup> with energy conservation standards;

WHEREAS, failure to submit the required certification report for a covered product as required by 10 C.F.R. Part 429 is a prohibited act pursuant to 10 C.F.R. § 429.102(a)(1) and subject to civil penalty as described in 10 C.F.R. § 429.120; and

WHEREAS, Respondent admits:

1. PQL has manufactured<sup>2</sup> medium base compact fluorescent lamps (“MBCFLs”) including basic models 70420, 70421, 70422, 70423, 70424, 70425, 70426, 70430, 70427, 70428, 70440, 70429, 70431, 70432, 70433, 70434, 70438, 70436, 70435, 70069, 82344, 81633, 81632, 91648, 91649, and 71651.
2. For at least 127 days, PQL has distributed, and continues to distribute in U.S. commerce, basic models 70420, 70421, 70422, 70423, 70424, 70425, 70426, 70430, 70427, 70428, 70440, 70429, 70431, 70432, 70433, 70434, 70438, 70436, 70435, 70069, 82344, 81633, 81632, 91648, 91649, and 71651 in commerce in the U.S.
3. These basic models are “covered products”; and
4. On November 5, 2013, PQL agreed to pay \$8,000 after failing to submit certification reports for MBCFLs, general service fluorescent lamps, and fluorescent lamp ballasts. As part of that agreement, PQL agreed to submit, no later than sixty (60) calendar days after DOE issued an order adopting the agreement (“Adopting Order”), certification

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<sup>1</sup> In a submission at CCMS #64985, PQL listed basic model 71651 containing individual model 91651. Under DOE’s regulations, PQL may choose to submit this combination; however, DOE notes that in other listings, the basic model and individual model are the same. Thus, DOE suspects this basic model may contain a typographical error.

<sup>2</sup> “Manufacture” means to manufacture, produce, assemble, or import. 42 U.S.C. § 6291(10).

reports for all basic models of all covered products and covered equipment that it manufactured and distributed in commerce in the U.S.

5. DOE issued an Adopting Order on November 7, 2013.
6. No later than January 6, 2014, PQL was obligated to submit certification reports for all basic models of all covered products and covered equipment that it manufactured and distributed in commerce in the U.S.
7. Between March 5, 2015, and June 2, 2015, PQL failed to fulfill its obligations under both the November 2013 Compromise Agreement and the requirements of 10 C.F.R. §§ 429.12 and 429.35 because PQL failed to submit a certification report for MBCFL basic models 70420, 70421, 70422, 70423, 70424, 70425, 70426, 70430, 70427, 70428, 70440, 70429, 70431, 70432, 70433, 70434, 70438, 70436, 70435, 70069, 82344, 81633, 81632, 91648, 91649, and 71651 before distributing these basic models in commerce in the U.S.
8. Beginning June 3, 2015, and as of July 9, 2015, PQL failed to fulfill its obligations under both the November 2013 Compromise Agreement and the requirements of 10 C.F.R. §§ 429.12 and 429.35 because PQL failed to submit a valid certification report for MBCFL basic models 70420, 70421, 70422, 70423, 70424, 70425, 70426, 70430, 70427, 70428, 70440, 70429, 70431, 70432, 70433, 70434, 70438, 70436, 70435, 70069, 82344, 81633, 81632, 91648, 91649, and 71651 before distributing these MBCFL basic models in commerce in the U.S.

NOW, THEREFORE, in consideration of the foregoing and the mutual agreements set forth below, the sufficiency and adequacy of which are hereby acknowledged, the Parties agree as follows:

### **III. TERMS OF THE AGREEMENT**

1. **Adopting Order.** The Parties agree that the provisions of this Compromise Agreement shall be subject to final approval by the General Counsel by incorporation of such provisions by reference in the Adopting Order without change, addition, modification, or deletion.
2. **Obligations of Respondent.**
  - a. If Respondent executes this Compromise Agreement and returns it to DOE within thirty (30) calendar days after the date of the Notice, Respondent agrees to pay the sum of \$12,500 as full satisfaction of the civil penalty proposed in the Notice within thirty (30) calendar days after DOE issues the Adopting Order.
  - b. *Within sixty (60) calendar days* following the issuance of the Adopting Order, Respondent will, in accordance with 10 C.F.R. Part 429, *properly certify all basic models of all covered products and covered equipment* that Respondent manufactures and distributes in commerce in the United States.
3. **Obligations of DOE.**
  - a. In express reliance on the covenants and representations in this Compromise Agreement and to avoid further expenditure of public resources, DOE agrees to

accept Respondent's payment pursuant to section III.2.a in full satisfaction of the penalty authorized by the Act.

- b. DOE agrees to issue promptly an Adopting Order adopting this Agreement.
  - c. DOE agrees to terminate this enforcement action with prejudice upon Respondent's completion of its Obligations in accordance with section III.2, above. If Respondent fails to complete its Obligations in accordance with section III.2, above, DOE may notify Respondent that the Agreement is null and void and may seek the maximum penalty in accordance with 10 C.F.R. § 429.120.
4. **Jurisdiction.** This Compromise Agreement is entered into pursuant to DOE's authority to interpret and enforce its rules for energy efficiency and to enter into its own agreements interpreting and applying those rules. The Parties agree that DOE has jurisdiction over Respondent and primary jurisdiction over the matters contained in this Compromise Agreement and has the authority to enter into this Compromise Agreement.
  5. **Effective Date.** The Parties agree that this Compromise Agreement shall become effective on the date on which the General Counsel issues the Adopting Order. As of that date, the Adopting Order and this Compromise Agreement shall have the same force and effect as any other Order of the General Counsel. Any violation of the Adopting Order or of the terms of this Compromise Agreement shall constitute a separate violation of an Agency Order, entitling DOE to exercise any rights and remedies attendant to the enforcement of an Agency Order.
  6. **Payment Instructions and Late Payments.** The Parties agree that all payments shall be made in a timely manner and in a method set forth in the attached "Payment Instructions." Respondent acknowledges and agrees to comply with the "Late Payment" provisions provided therein.
  7. **Limitations.** Nothing in this agreement binds any other agency of the United States government beyond DOE.
  8. **Waivers.** Respondent agrees not to seek judicial review or otherwise contest or challenge the validity of the terms and penalties set out in this Compromise Agreement or the Notice associated with this case. If either Party (or the United States on behalf of DOE) brings a judicial action to enforce the terms of this Compromise Agreement, neither Respondent nor DOE shall contest the validity of the Compromise Agreement, and Respondent waives any statutory right to a trial *de novo*. Respondent hereby agrees to waive any claims it may otherwise have under the Equal Access to Justice Act, 5 U.S.C. § 504, relating to the matters addressed in this Compromise Agreement.
  9. **Final Settlement.** The Parties agree and acknowledge that this Compromise Agreement constitutes a final settlement between the Parties. This Compromise Agreement resolves only issues addressed in the Compromise Agreement.
  10. **Merger.** This Compromise Agreement constitutes the entire agreement between the Parties and supersedes all previous understandings and agreements between the Parties, whether oral or written.
  11. **Modifications.** This Compromise Agreement cannot be modified without the advance written consent of both Parties.

12. **Severability.** If any provision of this agreement is held to be invalid, illegal, void, or unenforceable, then that provision is to be construed by modifying it to the minimum extent necessary to make it enforceable.
13. **Authorized Representative.** Each party represents and warrants to the other that it has full power and authority to enter into this Compromise Agreement.
14. **Counterparts.** This Compromise Agreement may be signed in any number of counterparts (including by facsimile or electronic mail), each of which, when executed and delivered, shall be an original, and all of which counterparts together shall constitute one and the same fully executed instrument.

\_\_\_\_\_/S/\_\_\_\_\_  
 Laura L. Barhydt  
 Assistant General Counsel for  
 Enforcement  
 U.S. Department of Energy

\_\_\_\_\_/S/\_\_\_\_\_  
 (Signature)  
 Typed Name: Andrew M. Sreden  
 Title: CEO / President  
 Company Name: P.Q.L., Inc.

August 7, 2015  
 Date

08/06/2015  
 Date