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QUADRENNIAL ENERGY REVIEW

PUBLIC MEETING #7:

Gas-Electricity Interdependencies

Monday, July 28, 2014

Metropolitan State University of Denver

Auraria Campus, St. Cajetan's Center

1190 9th Street

Denver, Colorado

Reported by: Roger Meyers,

Capital Reporting Company

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1	APPEARANCES	
2	Dr. Karen Wayland, Department of Energy	
3	Peggy Welsh, Energetics, Inc.	
4 5	Dan Utech, Special Assistant to the President for Energy and Climate Change	
6	Commissioner Pamela Patton, Colorado Public Utilities Commission	
7	Rae McQuade, President and COO, North American Energy Standards Board	
9	Kelli Joseph, Senior Gas & Electric Analyst, New York Independent System Operator (NYISO) on behalf of ISO-RTO Council	
10 11 12	Lynn Dahlberg, Director, Marketing Services, Williams - Northwest Pipeline GP and on behalf of the Western Gas-Electric Regional Assessment Task Force	
13 14	Joe M. Holmes, Lead Energy Trader, Colorado Springs Utilities	
15	David Eves, President and CEO, Public Service Company of Colorado	
16	Curtis Moffatt, Deputy General Counsel and Vice President - Gas Legal, Kinder Morgan, Inc.	
17 18	Clifton Karnei, Executive Vice President and General Manager, Brazos Electric Cooperative	
19	Beth Musich, Director Energy Markets and Capacity Products, Southern California Gas Company and San	
20	Diego Gas & Electric Company and on behalf of the Western Gas-Electric Regional Assessment Task	
21	Force	
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              A P P E A R A N C E S (Cont'd)
2 Arne Olson, Partner, Energy & Environmental
   Economics (E3) and on behalf of the Western Natural
   Gas-Electric Interdependency Study
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1	PROCEEDINGS	
2	MODERATOR WELSH: Good morning. I want	
3	to welcome you to the QER Public Meeting #7. We	
4	are very pleased to be here in Denver to discuss	
5	the issue of the Electric Natural Gas	
6	Interdependencies and related issues.	
7	My name is Peggy Welsh. I'm with	
8	Energetics, Incorporated. We are a contractor to	
9	the Department of Energy, and it's my honor today	
10	to be the meeting facilitator. We have an amazing	
11	group of distinguished speakers today and we start	
12	today with a very distinguished panel of VIP's.	
13	Before we get into that, I have a few	
14	housekeeping notes. One of the things that we	
15	want to talk about is why we are what is the	
16	purpose of today's meeting. And so I have a	
17	little statement that I'd like to read.	
18	"Pursuant to the Federal Advisory	
19	Committee Act, the purpose of today's meeting is	
20	to ask for your individual input or your	
21	organization's input regarding Electricity Natural	
22	Gas Interdependencies and to provide a forum for	

5 information exchange. To that end, it would be most helpful to us for you to provide these recommendations and information based on your personal experience, your individual advice, information and facts regarding this topic. 5 The object of today's meeting is not to 6 obtain any group position or consensus. Rather, 7 8 the U.S. Department of Energy and the White House are seeking as many recommendations as possible 10 from all individuals at this meeting." 11 So we want to hear from all of you. 12 me remind people that we are also livestreaming 13 this meeting, so welcome to those who are watching via livestream. We also want to hear from as many 15 people who made the trip to attend in person. 16 you'd like to speak, you need to sign in at the front desk. 17 18 If you don't want to speak -- and some 19 people are timid about doing that -- we really 20 encourage everyone to submit comments. 21 single set of comments is reviewed extensively and is considered as part of this process. And that

6 address for submitting comments is QERcomments@hq.doe.gov. The Department of Energy is serving as the Secretariat to the QER Task Force and so they are the ones receiving the comments. 5 6 With that, let me turn and introduce to you Dr. Karen Wayland who is the Deputy Director 7 of the Department of Energy's Office of Energy Policy and Systems Analysis for state, local and 10 tribal cooperation. She is leading this effort to receive input from all stakeholders. 11 12 Karen. 13 DR. WAYLAND: Thank you very much, Peggy. And thank you all for coming here. I know 15 that this is not a regular part of your day job and many of you traveled quite a distance to come 17 here. I want to assure you how important the 18 19 stakeholder meetings are here. In fact, in the 20 Presidential Memorandum directing the 21 Administration to conduct the Quadrennial Energy Review, there's actually a couple paragraphs

7 talking about the stakeholder engagement process. It is quite significant and important to both our analyses and the recommendations. To that end, as Peggy mentioned, we are livestreaming and recording. We have a court 5 reporter here so that we'll have transcripts and 6 we'll also have meeting summaries. Those all get posted on the web, so for the sake of transparency the public knows who we've been listening to and 10 talking to. But, also we'll be using that information in our analyses and recommendations 11 12 and I can assure you that each one these meetings -- we've had seven so far -- we've learned 13 something new. In fact, even the Secretary has 15 sat through some of the panels and walked away saying, "Boy, that was a great panel." And, once 17 again, we have fabulous panelists that have come 18 together to help us figure out what the crux of 19 the issues are in energy, transmission, storage 20 and distribution. 21 As Peggy mentioned we have a website and a comments email. The website is 22

- 1 www.energy.govôQER. All of the statements of the
- 2 panelists, the transcripts, the meeting summaries
- 3 and presentations will be posted there either
- 4 directly after the meeting or within the next few
- 5 weeks. We have four more meetings scheduled --
- 6 five more meetings scheduled, actually, although
- 7 there will be more following.
- 8 We've got one in Chicago and one in
- 9 Bismarck. Both of those will be on August 8th.
- 10 We've got one in Santa Fe on state, local, tribal
- 11 Issues on the 11th. We have one in Cheyenne,
- 12 Wyoming on Infrastructure Siding on August 21st.
- 13 And we have a new one scheduled that will be
- 14 September 8th looking at electricity issues with
- 15 an Eastern focus.
- It's my pleasure now to introduce the
- 17 panelists. The first speaker will be the Special
- 18 Assistant to the President for Energy and Climate,
- 19 Dan Utech. And it is a really special pleasure
- 20 for me to for me to be able to say that since we
- 21 were Senate staffers together years ago. He was
- 22 with the Senate Environment Public Works Committee

		9
1	and then for five years as a staffer for Senator -	
2	- I almost said Secretary but back then Senator	
3	Clinton.	
4	He was a special advisor to Secretary	
5	Chew and then went over to the White House and has	
6	now become Special Assistant to the President. So	
7	it is with great pleasure and honor that I get to	
8	introduce Dan Utech.	
9	DIRECTOR UTECH: Thanks, Karen.	
10	Can everyone hear me okay? Great.	
11	Well, it's a real pleasure to be here	
12	this morning with Karen, with Mr. Patton and	
13	others. Really thank everyone for both the	
14	panelists and also members of the public that came	
15	to provide input today. I think, as Karen said,	
16	this is a really important part of the process	
17	that we're going through to develop some	
18	recommendations in this space under the QER and so	
19	thank you very much for being here.	
20	Before we dive in to the QER, I want to	
21	step back a little bit and look at the big picture	
22	from the Administration's perspective.	

10 President Obama has been committed to an 1 all-of-the-above energy strategy and one that develops -- aims to develop a diverse portfolio of American made energy. And I think if you look at 5 the last five years alone, our energy landscape has transformed in some remarkable ways thanks to efforts at the federal, state and local level, and also investment by the private sector. So I'm just going to hit a few highlights. 10 First is that U.S. crude oil production averaged 7.4 million barrels per day in 2013. 11 That's up from five in 2008. The upward trend has 12 13 continued this year. In April of 2014, production reached 8.4 million barrels per day, the highest 15 level in nearly 20 years. And for the first time 16 in nearly two decades, we have produced more of 17 our oil here at home than we buy from other 18 countries. 19 Along with oil production, gas 20 production has boomed and I'll come back to that, 21 but the U.S. is now the top gas producer in the world. You know, we were -- when Karen and I were 22

- 1 working together up on the Hill, everyone was
- 2 frantically figuring out whether we could site
- 3 enough LNG import terminals to satisfy the natural
- 4 gas demands of the U.S. and now we're looking at
- 5 exporting some gas along with the many other uses
- 6 that we're making that resource.
- 7 Renewable energy is getting cheaper and
- 8 deployment and generation are up sharply.
- 9 Colorado is a huge leader in this area. But since
- 10 2008, the price of solar panels has fallen by 75
- 11 percent and solar insulation has increased by a
- 12 factor of 13 in that timeframe. We've seen some
- 13 of the biggest utilities projects come online,
- 14 solar projects. And in addition, wind generation
- 15 has more than tripled in the last five years. So
- 16 we've seen remarkable progress in renewables as
- 17 well.
- We're making good progress in efficiency
- 19 in the transportation. Specifically, we're seeing
- 20 declining gasoline demand, in part due to the
- 21 historic fuel economy standards that were set
- 22 during the first term, which essentially will

- 1 double the fuel economy of the light duty vehicle
- 2 fleet cars and light trucks between 2012 and 2025.
- 3 And that will save -- it will cut 6 billion tons
- 4 of carbon pollution, cut oil consumption by 12
- 5 million barrels of oil and save consumers about
- 6 \$1.7 trillion at the pump over the lifetime of
- 7 that program.
- In addition, we've seen the construction
- 9 of the first new nuclear plants in decades,
- 10 historic investments in carbon capture technology
- 11 and record production of biofuels. So, when you
- 12 put it all together, these trends should mean more
- 13 affordable energy, more jobs in energy, and very
- 14 importantly less pollution from the energy sector.
- 15 In 2013 carbon dioxide emissions from energy
- 16 sources were 11 percent lower than in 2007.
- 17 So the President's goal is still further
- 18 than that. He set a goal in 2009 of reducing
- 19 greenhouse gas emissions 17 percent below 2005
- 20 levels by 2020. And last June released a roadmap,
- 21 The Climate Action Plan, that outlines a series of
- 22 steps to take us from where we are today, which is

- 1 part way towards that goal, all the way to that
- 2 goal and beyond. One of the things that's -- so
- 3 I'm going to talk about two key initiatives, the
- 4 second is the OER.
- 5 The first is the Power Plant Rules that
- 6 EPA put forward on June 2nd and that there will be
- 7 public hearings on here in Denver tomorrow --
- 8 starting tomorrow. This is the Clean Power Plan
- 9 the EPA put forward. This is a proposal for the
- 10 first time to set carbon standards that apply to
- 11 the existing power generation fleet and this will
- 12 have enormous benefits. By 2030, it will reduce
- 13 nation-wide carbon emissions in the power sector
- 14 by about 30 percent from 2005 levels and will
- 15 include significant cuts by 2020 as well.
- 16 The proposal will also cut hundreds of
- 17 thousands of tons of harmful particle pollution,
- 18 sulfur dioxide and nitrogen oxides as a co-
- 19 benefit. This will provide important health
- 20 protections to the most vulnerable, such as
- 21 children and older Americans, and by EPA testament
- 22 this will lead to health and climate benefits for

14 an estimated \$55 to \$93 billion in 2030. 2 So this is a huge opportunity for all of us to move to cleaner power while continuing to provide safe, reliable and affordable electricity. To realize those benefits, the plan will need to work on the ground and that's why EPA conducted an extensive outreach before putting out a proposal and that's why they're going around the country, as they are here in Denver tomorrow, to 10 gather additional input. 11 So we think it's a really strong proposal, one that achieves the core objectives of 12 13 reducing carbon pollution while maintaining reliable, affordable electricity and fuel 14 15 diversity and I think it's going to be an 16 important driver for innovation and investment in 17 a clean energy space in including a long-term 18 incentive, and long-term signal that the private 19 sector needs to make commitments. 20 So with that, I want to pivot to the Quadrennial Energy Review and I think one of the 21 22 inspirations for this project is the fact that all

- 1 of the rapid change that I talked about in the
- 2 energy space is presenting huge benefits. It's
- 3 also producing some challenges. You know, our
- 4 current energy infrastructure is increasingly
- 5 challenged by transformations in energy supply,
- 6 markets, patterns of end use, issues of aging and
- 7 capacity, impacts of climate change and cyber and
- 8 physical threats.
- 9 So this first Quadrennial Energy Review
- 10 we hope will serve as a roadmap to address these
- 11 challenges, but we are starting by going out and,
- 12 as mentioned, we've done 7 sessions, we're also
- 13 doing -- collecting input through a whole variety
- 14 other ways to hear from public, from experts about
- 15 how to get at some of these challenges. So that's
- 16 taken us from New England to discuss gas supply
- 17 issues, to Louisiana to discuss oil transport
- 18 infrastructure, and today we're going to here in
- 19 Denver to talk about the Gas- Electricity
- 20 Interdependence.
- 21 So I just want to offer a couple of
- 22 thoughts to frame up this conversation.

- 1 First is that the natural gas and
- 2 electricity networks in this country are essential
- 3 to our economic vitality and our way of life.
- 4 Natural gas is used directly in our homes,
- 5 businesses and in industry and in power plants to
- 6 generate electricity. In the power sector, gas is
- 7 used to generate 12 percent of electricity in
- 8 1990. In 2013 that number was up to 27 percent
- 9 and it's expected to continue to grow.
- There are a number of drivers for that.
- 11 For example, gas compliments renewable energy in a
- 12 number of states like Colorado who move forward
- 13 with regional or state renewable requirements or
- 14 carbon emission targets. But the biggest driver
- 15 is the rapid increase in Shale production I
- 16 referred to at the start. As I mentioned, today
- 17 the U.S. is the largest gas producer in the world.
- 18 In the Marcellus Shale Pennsylvania and other
- 19 areas in the East Coast have gone from virtually
- 20 nothing to being today -- they would rank as the
- 21 seventh largest producer in the world if that
- 22 Marcellus region were a country.

17 So huge changes in that space and we 1 expect and our Energy Information Administration projects continued growth and production in the coming years, about a 50 percent increase between now and 2040. 5 6 So this rapid increase in production has changed the locations of supply necessitating 7 8 investments in new pipelines and processing 9 facilities. The market has responded. We have a system that works well in many places. Between 10 11 2003 and 2013, more than 12,000 miles of pipeline 12 was built at a more than 86 BCF per day of 13 pipeline capacity. But in some regions, the combination of 14 15 changing demand, both absolute demand for gas 16 across industry and power generation and the 17 increasing demand for natural gas in the power 18 sector combined with the changing supply 19 geography, has resulted in some regional 20 constraints, most notably in the Northeast, but 21 also in some other places. 22 Beyond these regional constraints, we

- 1 know that that additional capacity will be needed.
- 2 The Inga Foundation recently estimated that
- 3 between now and 2035 more than \$300 billion of
- 4 additional midstream infrastructure will need to
- 5 be added.
- 6 So with all of these factors to factor
- 7 up, the growing interdependence of our gas and
- 8 electricity systems is the focus of today's
- 9 meeting and I think it's a really important topic
- 10 to discuss. We know that utilities, pipeline
- 11 operators, regulators and policymakers at the
- 12 state & federal level are looking at ways to
- 13 strengthen the reliability and resilience of our
- 14 energy infrastructure.
- We look forward to learning more about
- 16 planned studies that are underway, efforts to
- 17 establish better processes for gas-electric
- 18 coordination, what role the Federal Government can
- 19 play in helping to harmonize markets and operating
- 20 procedures between the gas-electricity sectors,
- 21 with all that taking into account the
- 22 circumstances of different regions as well as

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1	different users of natural gas.	
2	So in closing, I want to return to where	
3	I started. We're going through a time of rapid	
4	change in the energy landscape. That's hugely	
5	positive in many ways, but also presents some	
6	challenges such as the one we're here to talk to	
7	you about today. I'm confident that by working	
8	together we can take advantage of these	
9	opportunities presented by those changes, meet our	
10	shared objective and evolve energy landscape	
11	towards a better system.	
12	So I look forward to terrific discussion	
13	today. Thank you very much.	
14	MODERATOR KELLEY: Thank you, Dan.	
15	Now, it's my privilege to introduce	
16	Commissioner Pam Patton, a fellow sheep farmer,	
17	who has a quite storied career after her time	
18	raising sheep, which I'd love to talk to you	
19	about, because I'm sure your experience in	
20	Colorado was a little different than a puny little	
21	New England sheep farm.	
22	But after that, she spent twenty years	

- 1 as an intelligence officer in the Navy, came back
- 2 to Colorado and was appointed recently by Governor
- 3 Hickenlooper to the Colorado Public Utilities
- 4 Commission for a four-year term. She was on the
- 5 La Plata Electric Association board of directors
- 6 for 12 years. She's a credentialed co-op director
- 7 and has a co-op board leadership certificate from
- 8 the NRECA and she served on many boards around
- 9 electricity and power and also active in a number
- 10 of civil society.
- 11 She was awarded the Barbara Conrad
- 12 Leadership Award and the Morley Ballantine Award
- 13 for business leadership. So we're quite honored
- 14 and privileged to hear from her this morning.
- 15 COMMISSIONER PATTON: Thank you, Dr.
- 16 Karen. And we'll be talking about sheep after and
- 17 that's very interesting.
- 18 Good morning, everyone.
- I was really pleased to hear Dan's
- 20 remarks first because it's going to allow me to
- 21 shorten up some and they were outstanding.
- 22 Colorado is very pleased to play host to this

21 forum on this critical subject of Gas-Electricity-Interdependence. Safety and reliability being mission number one for everyone in both industries and all of the regulatory commissions. 5 I would really like to commend DOE with the approach that they are taking with this 6 Quadrennial Energy Review. And I will tell you at 7 the outset that I didn't understand it was going to be as complex and effective, I believe --10 MODERATOR WAYLAND: I'm not sure we did. COMMISSIONER PATTON: That could be. 11 That could be. When Secretary Moniz was out here 12 13 for the dedication of the EISPC at Emril (ph), he discussed it and then you guys sent John 15 Depershing (ph) on the road, at least in Colorado, to talk with a lot of people in the industry about 17 it and we were began to see that this was this was not just going to be a book on the shelf. 19 But I don't think it was until we got 20 into the public feedback and the stake holder 21 issue meetings that we began to realize what the 22 extent of these issues are, and as everyone has

22 said here, this is the seventh and there are more to come. 3 I was really pleased to see that you were adding another one even on the East Coast because I am particularly pleased and we are 5 particularly pleased in Colorado, there's quite a lot of Western emphasis leaving here, Bismarck, North Dakota; Santa Fe; Cheyenne, Wyoming. really impressive to see the Department of Energy 10 out here and in the West. So thank you so much. 11 And thank you for coming to this state. 12 This particular state, as Dan mentioned, is a good place to talk about energy because, just like the 13 President, this state is interested in all-of-the-14 15 above energy production and we have it. We are seventh overall in the United States for energy 17 production. We are sixth for natural gas and it's hard to stay up there at six, but we're doing it. 19 And ninth for crude oil. 20 And we're not here today to talk about 21 Colorado, I understand that, but we're also in the top ten for wind production and I could keep going

- 1 on the renewable side as well. I'm looking out at
- 2 Public Service Company CEO, David Eves. I think
- 3 he'll be talking a little bit more about that, but
- 4 he may mention a time in which 60 percent of
- 5 Xcel's energy needs in Colorado were taken care of
- 6 by wind and this didn't last for too long, but
- 7 it's an impressive number.
- 8 We also have ten of the nation's top 100
- 9 natural gas fields and that counts even with the
- 10 Marcellus playing in there, although you notice we
- 11 had to go down to 100 now to get top -- to get our
- 12 ten in. And the industry here in Colorado has
- 13 created 35,000 new jobs in the last ten years, so
- 14 very, very significant industry for us.
- 15 And as has already been mentioned, we
- 16 see ourselves and we are leaders in addressing the
- 17 environmental impacts of the electricity sector in
- 18 Colorado. Starting back in 2004 when Colorado's
- 19 voters and then legislature adopted the very first
- 20 in the nation renewable portfolio standard, and
- 21 that standard has continued to become more robust
- 22 over the years.

2.4 But I think it's in 2010, the activity 1 that took place here that's perhaps most germane to what's going on here today and that was a bipartisan effort that started with industry --5 the gas industry, the electricity industry, the environmental community working together to decide 6 what to do about the aging coal fleet and ozone issues and pollution issues on the Front Range and that eventually resulted in a bipartisan effort in 10 the state legislature called the Clean Air, Clean 11 Jobs Act that closed out 900 megawatt production of coal and created some very, very serious fuel 12 13 switching to natural gas here. 14 I think, David, you're probably going to 15 talk specifically to that in your panel. 16 pretty impressive effort. 17 And over on the rest of the environmental side, because of our oil and gas 19 production, we really understand the environmental 20 impact of oil and gas here as well. And last year 21 Colorado became the first state in the nation to work with the industry and with the environmental

- community to come together on the first ever rules
- for methane emissions in oil and gas production
- here in the state. It's working for us and it's
- going to work for the nation.
- So while I just said that the Department 5
- of Energy picked the right place to come to talk 6
- about this topic, I'm not so sure that that's true 7
- 8 when it comes to regional gas and electricity
- 9 interdependence, at least for the state of
- 10 Colorado.
- 11 Our natural gas production increased 38
- percent between 2007 and 2012, and even though we 12
- 13 heat three-quarters of our homes across the state
- with natural gas, and as you know we use natural
- 15 gas in our industries here, as well for our
- 16 increasing electricity and for integrating
- 17 renewables, we just simply don't see the
- significant problems that are seen elsewhere 18
- 19 regionally.
- 20 And in fact we, of course, have the
- 21 Eastern Terminus of the Rocky Mountain Express
- 22 Interstate Gas Pipeline here, which when it was

- 1 originally termed I think they called it the Shale
- 2 to Shining Shale Project. And now we will see how
- 3 that -- what direction that pipeline ends up
- 4 going.
- 5 But, it's interesting to me that -- so
- 6 we're just a little tiny piece of the WECC, but
- 7 the WECC is working very diligently on Gas-
- 8 Electricity- Interdependence and it was just over
- 9 the weekend hot off the PDF press came the
- 10 executive summary for the second phase of a DOE
- 11 sponsored study on Gas- Electricity-
- 12 Interdependence. It's excellent and they've
- 13 narrowed it down at this point I think to six case
- 14 studies.
- 15 And only one of those case studies is in
- 16 effect on the front range of Colorado and I
- 17 haven't had an opportunity to read that yet. I'm
- 18 looking back, I think it's Wednesday, but I think
- 19 we'll be hearing more about that soon along.
- 20 So it's a very big pleasure for me to be
- 21 sitting next door right here to Dan Utech
- 22 personally, because the last time I saw him was by

- 1 video- teleconference when he had to video-
- 2 teleconference with the regulatory utility
- 3 commissioner in Dallas, could not get away from
- 4 Washington that day, so we got to see him on the
- 5 big screen instead and I think we're very, very
- 6 fortunate that he came to Denver.
- 7 So here we are in Denver. This is a
- 8 typical, beautiful day in the Rocky Mountains.
- 9 This is the way it always is here in the summer
- 10 and it's frequently like this in the winter. But
- 11 at that same conference when I saw you on the big
- 12 screen, I got to see and hear and listen to FERC
- 13 Commissioner, Tony Clark, in person talking about
- 14 these Regional Gas- Electricity-Interdependency
- 15 Issues. It was an enlightening day. And I think
- 16 everybody in this room knows that perhaps not all
- 17 of the students here watching, I know we have at
- 18 least some students from the Auraria Campus
- 19 watching, the FERC Commissioner Tony Clark is from
- 20 North Dakota. And North Dakota, like Colorado,
- 21 has a real understanding of the perspective of the
- 22 needs for natural gas and electricity in the

28 winter and we don't call it all polar vortices out here, we call it winter. And we are prepared for winter and -- but what we would say for everyone across the United States -- and I don't want to tell you that I watched the Game of Thrones -- but winter is coming and we're all going to need to be ready. This is not a trivial topic today and so I look forward to spending the rest of the morning 9 learning with all of you. Thank you very much. 10 Thank you, Commissioner. PATTON: Before I turn this back over to Peggy to 11 run the show for the rest of the morning, I do 12 13 want to acknowledge two people who are in the audience today. 14 15 We have a staff member from Congressman Tipton's office and I'm not sure if there are any 17 other Congressional staff here. We thank you very 18 much. 19 Are you with?

MR. MacARTHUR: Thomas MacArthur.

Great, thank you very much both for

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21

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coming and --

		29
1	CONGRESSMAN DEGETTE: Congressman	
2	DeGette.	
3	COMMISSIONER PATTON: And Congressman	
4	DeGette. Wonderful.	
5	Another one in the back?	
6	CONGRESSMAN PERLMUTTER: Perlmutter.	
7	COMMISSIONER PATTON: Congressman	
8	Perlmutter.	
9	SENATOR BENNETT: Senator Bennett.	
10	COMMISSIONER PATTON: And Senator	
11	Bennett.	
12	Great. Thank you very much for	
13	UNIDENTIFIED SPEAKER: And Senator	
14	Udall.	
15	DR. WAYLAND: I think it's an election	
16	year.	
17	COMMISSIONER PATTON: Yeah, I think we	
18	got them all. All right. And I want to also	
19	introduce or I don't have to introduce Alice	
20	Madden. I just have out point Alice Madden, who	
21	is a you know, the daughter of Colorado is on	
22	loan to us at the Department of Energy working on	

- 1 state and local issues from there as the Principal
- 2 Deputy Secretary of errant (ph) governmental. So,
- 3 thank you, Alice, for coming. She did come out
- 4 here, probably not just to see her family, but on
- 5 business, so thank you.
- 6 And I will turn this back to Peggy.
- 7 MODERATOR WELSH: Thank you. Well, I
- 8 think that we have the opportunity to learn
- 9 greatly from Mr. Utech and Commissioner Patton and
- 10 I want to thank you both for sharing your time
- 11 with us today. We are not going to take questions
- 12 at this point because we've got a very full day,
- 13 so please join me in thanking this very stellar,
- 14 VIP panel.
- 15 For those of you watching livestream,
- 16 give us a few minutes to set up for Panel number 1
- 17 and I'd like to ask those panelists to please join
- 18 me here in front. Thank you.
- 19 (Pause while panel sets up.)
- 20 MODERATOR WELSH: Introduce our first
- 21 panel. They're going to focus on coordination
- 22 efforts, regional issues and remaining challenges

31 of Electricity-Natural Gas interdependencies. I'd like to introduce the panelists by their names and titles. First, to the left of me is Rae McQuaid, President and Chief Operating Office of the North 5 American Energy Standards Board. 6 7 Kelli Joseph is next to her, Senior Gas and Electric Analyst with the New York Systems Operator known as NYISO. She's appearing on behalf of the Trade Association, the ISO-RTO 10 11 Counsel. 12 Then Ms. Lynn Dahlberg, Director of 13 Marketing Services of Williams-Northwest Pipeline Group and on behalf of the Western Gas-Electric 15 regional Assessment Task Force. 16 And finally, Joe Holmes, Lead Energy 17 Trader for Colorado Springs Utility. 18 Before I ask Ms. McQuaid to start, let 19 me just say that the views of the views of the 20 panelists are their own and not those of the 21 Department of Energy or the White House. 22 Ms. McQuaid.

32 MS. MCQUAID: Thank you so much. 1 2 MODERATOR WELSH: Yes. Oh, and one other thing, panelists, if you'll please pull the microphones in close to you and there is a timing 5 machine over here, we ask you to summarize your comments in five minutes. So if you'll watch the 6 timer, when it goes to red your time is up. Thank 8 you. 9 MS. MCQUAID: Thank you. I want to thank everyone for having me here today to talk 10 11 about a topic that our organization has been 12 working on for 20 years. The Gas Industry 13 Standards Board was our predecessor organization, as Peggy well knows, she was helpful in creating 14 15 the organization, as was the Department of Energy. 16 The Department of Energy had a key role and in 17 fact, helped us name the organization. So that 18 should give you a sense of how the DOE supported 19 this effort. 20 We today have more than 2,000 standards 21 supporting the wholesale electric market. We have 1,200 or so standards supporting retail energy 22

- 1 market. And we have about 700 standards supporting
- 2 natural gas. If you look at the types of
- 3 standards we have they range from contracting, all
- 4 the way through to the ultimate sale of the
- 5 product with everything in between, with business
- 6 practices and the electronic communications and
- 7 transaction type standards and cyber security. We
- 8 do not do reliability standards. We leave that up
- 9 to NERC.
- 10 So if you look at the kind of work we've
- 11 done, in 1994 GISB began to develop the gas
- 12 transportation nominations deadlines and all the
- 13 related standards. About 100 plus standards are
- 14 related specifically to nominations timeline.
- 15 Since then the -- we and the market have undergone
- 16 considerable changes. You jump forward to 2000
- 17 and we became NAESB. We were approached by a
- 18 number of groups to broaden our standards
- 19 development to support wholesale electric
- 20 standards and retail energy standards.
- Now, if you skip forward to 2004, we had
- 22 some issues in New England with Gas-Electric

harmonization and then Chairman Pat Wood sent us a letter saying, You need to look at your standards to see what kind of changes are needed to better manage the business transactions. As such, we 5 ended up coming up with a number of standards to support communications between power generation 6 facilities and pipelines, particularly in 7 situations of unanticipated demand. 9 If you jump forward then to 2011, in the Natural Gas Council through the request of then 10 Secretary Chu put out a prudent development Report 11 12 and in that report the NAESB, as well as a number 13 of other organizations, including the ISES, NERC and FERC were all asked to continue efforts to harmonize interactions between the natural gas and 15 electricity markets. And I was fortunate enough 17 to be part of the counsel when that report came 18 out. 19 So we took that suggestion to heart and 20 at the end of 2012, NAESB used the NTC report as a

Report. And in that report we had three

catalyst and produced a Gas-Electric Harmonization

21

- 1 primary recommendations that could impact NAESB:
- 2 looking at standards that would provide greater
- 3 flexibility in scheduling, looking at standards
- 4 that would address issues of unsynchronized market
- 5 clearing times, and looking at standards promoting
- 6 the availability of information to specific market
- 7 entities.
- 8 So we issued that report and we said
- 9 we're not going to do any of these standards yet.
- 10 We need to hear back from the regulators on what
- 11 it is that they want us to do. Well, be careful
- 12 what you ask for. So we got a notice of proposed
- 13 rulemaking in March of this year and we were off
- 14 to the races.
- The notice of proposed rulemaking is
- 16 Docket RN142000, and it came out on March 20th.
- 17 And in that NOPR the Federal Energy Regulatory
- 18 Commission proposed a set of nomination timelines
- 19 and asked NAESB with the rest of the industry to
- 20 determine if those timelines were acceptable or if
- 21 they had other timelines and adjustments that they
- 22 would like to offer to the Commission. And we

	Table Weeting #7. Gas Electricity Interacpendences 67 20 2011	
		36
1	were supposed to do all this by late September, so	
2	we were given a very short timeframe.	
3	As a result, we created the Gas Electric	
4	Harmonization Group and that Gas Electric	
5	Harmonization Group called "The Forum" ended up	
6	looking at the timeline and ended up proposing	
7	some different aspects of it.	
8	They ended up recommending a smaller	
9	number of intraday nomination periods where you	
10	could adjust your nominations. They did not	
11	recommend a specific gas day start and if you read	
12	the order the way that I did and the way that many	
13	other people did, the Commission set forth a 4	
14	a.m. gas day. Because the Forum and NAESB could	
15	not come up with an alternative to 4 a.m., we	
16	ended up pulling out the 9 a.m. gas day that we	
17	had from our standards. So now if you look at our	
18	standards, they are being developed and we are on	
19	schedule to make the September deadline.	
20	Thank you.	
21	MODERATOR WELSH: Thank you.	
22	Ms. Joseph.	
1		

37 MS. JOSEPH: Hi. Good morning, 1 everyone. My name is Kelli Joseph. I'm with the New York Independent System Operator, although. I'm actually here today also on behalf of the ISO RTO-Council. 5 6 For those of you who don't know, the seven independent system operators and regional 7 8 transmission operators operate the nation's bulk electricity grid, administer wholesale electricity 10 markets, and conduct system power planning. And two-thirds of all electric consumers in the United 11 12 States are served by an ISO or 13 RTO. As we're discussing, natural gas has 14 15 become the fuel of choice for electric generation. In the last few years all new installed capacity -17 - over 50 percent of new installed capacity has 18 come from natural gas. And about half of all of 19 the installed capacity in the ISO and RTO regions 20 currently comes from natural gas as well. In some 21 regions this number is actually quite high. 22 The locations of these plants vary. So

- 1 in some ISO-RTO regions, gas fired generators are
- 2 directly connected to interstate pipelines,
- 3 whereas, in others the majority of gas fired
- 4 generators are connected behind a local gas
- 5 distribution company or on an intra-state pipeline
- 6 and we can talk later about maybe why that might
- 7 be significant.
- 8 A couple of important issues to
- 9 understand regarding some differences in how these
- 10 two markets are structured and the implications
- 11 for gas and electric system reliability.
- 12 The gas and electric markets have
- 13 different marketing days and different scheduling
- 14 times. And currently one of the things that this
- 15 means is that in some ISO and RTO regions,
- 16 generators receive their day-ahead electric
- 17 schedule after the close of the day-ahead gas
- 18 timely nomination cycle.
- 19 In addition, because of the different
- 20 operating days, as Ray mentioned, the gas system
- 21 currently operates with a 9 a.m. to 9 a.m. gas
- 22 operating day, whereas, on the electric system it

- 1 runs from midnight to midnight. What this means
- 2 is that generators are purchasing gas and
- 3 nominating gas over one gas operating day, but
- 4 over two electric days. And again the schedule for
- 5 that second electric day is not yet known.
- 6 These scheduling and operating
- 7 differences matter because while the electric
- 8 system is scheduled day-ahead, real-time electric
- 9 system conditions can change from what the day-
- 10 ahead assumptions were. So when responding to
- 11 either an unplanned outage in real-time or
- 12 perhaps low forecasting differences, this can
- 13 require immediate system operator reaction in
- 14 order maintain electric system reliability.
- Most generators in the wholesale
- 16 organized energy markets are relying on what's
- 17 called Secondary Capacity Relief or Interruptible
- 18 Transportation Contracts. And moreover, they're
- 19 often purchasing gas through marketers. So what
- 20 this means is that even though gas can be
- 21 nominated and scheduled every day, it can be
- 22 difficult sometimes to purchase gas outside of

40 normal business hours. These are the times when has markets tend to be less liquid. So on weekends, holidays, evening, and overnight hours, it can sometimes be challenging for gas -- or, for 5 generators to purchase their gas. 6 In addition, relying on the secondary or Interruptible Transportation Contracts means that 7 8 generators could be at risk of not being able to 9 transport gas on days when the pipelines are constrained. 10 11 Now, on most days when the pipeline is not operating during peak conditions, there is 12 quite a bit of flexibility on the pipeline system. 13 In fact there are some gas pipelines, interstate 15 gas pipelines that actually allow hourly nominations. This is not all pipelines, however. 17 But during times of operational flow orders, when the pipeline system is either 19 constrained or there's another system condition 20 happening on the pipeline system, this flexibility 21 is very limited and if these operation flow orders 22 turn into hourly flow restrictions, this further

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1	limits flexibility for both the gas system and	
2	then how generators may be able to respond.	
3	As has already been mentioned. the	
4	Federal Energy Regulatory Commission, FERC, has	
5	taken a number of steps toward better coordinating	
6	the gas and electric industries. They held	
7	technical conferences over the last few years	
8	specifically looking at these issues and as they	
9	mentioned put out two notices. The first was an	
10	order actually allowing the ISO and RTO's and	
11	interstate pipelines to share operational	
12	information about both systems, and then the	
13	second was this notice of proposed rulemaking,	
14	actually looking at these market timing and	
15	scheduling differences that I outlined earlier.	
16	The ISO's and the RTO's are also	
17	individually working and working collectively. We	
18	have an effort underway to come up with some	
19	shared communication procedures as to how we'll	
20	communicate and share operational information with	
21	the gas between the gas and electric systems	
22	and some of the ISO's and RTO's are looking at	

42 potential scheduling changes they can make to put out their day-ahead schedules prior to the close of this day-ahead gas cycle. I'll just mention that the ISO's 5 continue to support the earlier start to the gas We believe that this would help to allow 6 generators to purchase gas in this day-ahead cycle in order to cover both the morning peak and the evening peak of the same electric day and this is 10 especially important during winter conditions when pipeline system conditions can change drastically 11 12 from one day to the next. I can talk later about the EITC effort 13 that's underway, this is a DOE funded assessment 15 to look at the Eastern interconnect and look at the gas and electric system infrastructure 17 adequacy, but I can talk about that later. Thank 18 you. 19 MODERATOR WELSH: Thank you so much. 20 Sorry to cut off what are excellent comments, but

Next, Ms. Dahlberg, the floor is yours.

we can get into a discussion.

21

43 MS. DAHLBERG: Thank you. Northwest 1 Pipeline is a primary natural gas transportation artery in the Pacific Northwest and in the intermountain region. And as has been mentioned here today, the reason we're talking about gas-5 electric integration is that natural gas is being used increasingly for power generation. And there's many reasons why that's true and I think Dan has already covered those. 10 So consequently, the Federal Energy Regulatory Energy Commission, FERC, initiated a 11 proceeding to ensure that the outages and 12 13 reliability problems are not the result of a lack of coordination between the gas and electric 15 industries. So FERC has chosen to address 16 basically two items on the national front. 17 One, they want to encourage 18 communications between gas and electric. And two, 19 they want to reconcile the mismatch that occurs 20 that Kelli was just talking about between the 21 electric day and the gas day. 22 And both industries want the same thing.

44 They both want natural gas to be a reliable fuel source for electric generation and they both have demonstrated a willingness to collaborate. FERC addressed the communication protocol in a final rule last November and in 5 general both industries agreed with the final rule 6 and both industries agreed that it was a good idea. As to the scheduling timelines, FERC -there is now a majority consensus in NAESB for the 10 scheduling timelines. Both industries think it's 11 a good idea. 12 When it comes to the national gas day, 13 there is no consensus that it's a good idea to change it. Northwest Pipeline's customers believe 14 15 that starting the gas day at 4 a.m. Central Time could hurt their longstanding reliability and 17 impose significant costs with little or no 18 benefit. FERC should consider how these changes 19 will impact all pipeline customers not just 20 electric generators. FERC should also consider 21 the regional differences that occur. 22 Northwest Pipeline's experience is far

- 1 different than our sister organization, TRANSCO,
- 2 that delivers gas on the East Coast. In organized
- 3 electric markets, generators are dispatched based
- 4 on the low cost basis. And there's little to no
- 5 incentive to contract for firm pipeline
- 6 transportation, which is often more expensive than
- 7 interruptible transportation. In bilateral
- 8 markets, the seller agrees to deliver a product to
- 9 the buyer. The reliability is clearly delineated.
- The Pacific Northwest has a bilateral
- 11 electric market and Northwest Pipeline has 24
- 12 power plants that have the potential to burn a
- 13 billion cubic feet per day. Twenty-three of the
- 14 24 power plants have firm pipeline capacities.
- 15 The power is owned by integrated electric
- 16 utilities that can recover the cost of holding the
- 17 firm pipeline capacity through rates approved by
- 18 their State Commissions.
- 19 It appears that there is an incentive
- 20 for gas buyer generators and bilateral markets to
- 21 hold firm pipeline capacity and there is a
- 22 disincentive for generators and organized electric

- 1 markets. One could argue that this disincentive
- 2 is frustrating the ability for regions like New
- 3 England to build the necessary pipeline
- 4 infrastructure. In New England and Northeast,
- 5 pipelines often run full during peak day periods
- 6 and there isn't enough interruptible capacity for
- 7 electric generators.
- 8 In contrast, Northwest customers have
- 9 firm capacity. Regions with an electric market,
- 10 organized market, that wish to rely on natural gas
- 11 fired generators to provide electric support -- or
- 12 support electric reliability must find a way to
- 13 ensure that the electric industry subscribes to
- 14 the firm transportation necessary to ensure
- 15 pipeline expansions.
- 16 Another regional difference is the hours
- 17 of daylight, 4 a.m. is 2 a.m. Pacific Time. Some
- 18 infrastructure in the West is not fully automated
- 19 and pipeline customers are worried that having to
- 20 go out in the middle of the night to make manual
- 21 adjustments is -- they're worried about safety and
- 22 operational concerns.

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1	Pipelines also believe there is a	
2	reliability risk due to the fact that producers,	
3	gatherers and processers which are not regulated	
4	by FERC and thus do not have to abide by a change	
5	to the gas day may not choose to go out in the	
6	middle of the night and make the necessary manual	
7	adjustments.	
8	Some customers believe that the East	
9	this is an East Coast solution that may make	
10	things worse for people in the West.	
11	In closing, changing the gas day will	
12	not address the primary problem and it could	
13	create problems that don't exist today. The	
14	primary problem is FERC should look should make	
15	sure that the electric industry subscribes find	
16	a way for them to recover their costs for	
17	subscribing to firm pipeline capacity. Thank you.	
18	MODERATOR WELSH: Thank you.	
19	Mr. Holmes.	
20	MR. HOLMES: Good morning.	
21	My name is Joe Holmes and I'm Lead	
22	Energy Trader for Colorado Springs Utilities. CSU	

- 1 is a municipally owned full-service utility
- 2 providing electricity, natural gas, water and
- 3 waste water services to businesses and residential
- 4 customers in the Pikes Peak region. CSU is the
- 5 second largest utility in the state of Colorado.
- 6 I very much appreciate the opportunity to
- 7 participate on this panel today.
- I am here today as a representative of
- 9 Colorado Springs Utilities and the American Public
- 10 Gas Association. APGA is national association for
- 11 publically owned natural gas distribution systems.
- 12 There are currently approximately 1,000 public gas
- 13 systems located in 37 states. Publically owned
- 14 systems are not for profit retail distribution
- 15 entities owned by and accountable to the citizens
- 16 that they serve. Public gas systems primary focus
- 17 is on providing safe, reliable, affordable service
- 18 to their over 12 million customers.
- 19 The issue of Gas-Electric
- 20 Interdependency/Coordination is important for the
- 21 public gas systems since it will, among other
- 22 things, change the manner in which interstate

49 natural gas pipelines provide services to local gas distribution companies and potentially raise the cost of these services. Given that 95 percent of the public gas systems, including Colorado Springs, are captive to single natural gas 5 pipelines, the importance of this issue to public 6 7 gas systems cannot be over stated. 8 The current system of nomination cycles 9 has worked well for our public utilities. 10 However, APGA members are very concerned that 11 efforts to improve gas-electric coordination 12 should not resolve in unintended adverse 13 consequences. These prospective consequences include daily operating difficulties and cost 15 increases. 16 In short, the current gas transportation 17 system works well for existing long-term customers 18 and any mandate to significantly change this 19 system to accommodate substantially different 20 customer requirements should also include 21 protections for existing customers and operations 22 and costs.

50 As it came up during the FERC technical 1 conferences, a lack of adequate gas pipeline infrastructure can create market challenges to accommodating the needs of gas-fired power 5 generators as well as other customers. these concerns expressed that at the FERC 6 conferences are due to problems associated with 8 generators inability to secure gas pipeline capacity in a constrained capacity market. 10 other words, there is insufficient pipe in the ground to serve all the willing customers. 11 12 However, with a robust physical 13 infrastructure in place, many of the operational and even scheduling concerns raised would likely 15 be resolved. One problem, especially in New 16 England, appears to be a missing capability for 17 generators to collect the cost of firm physical gas pipeline capacity in their service charges. 19 APGA recognizes that some electricity 20 generators could benefit during their morning wrap 21 up period by an early start in the gas day.

However, changing the gas day from 9 a.m. Central

- 1 Time to 4 a.m. Central Time, all else being equal,
- 2 will have adverse impacts on many gas systems.
- 3 These impacts include hiring additional employees
- 4 and potential pipeline imbalance penalties, as
- 5 well as one-time costs associated to IT systems,
- 6 field equipment, reprogramming gate stations,
- 7 meters, SCADA, and even contract free
- 8 negotiations. These impacts need to be fairly
- 9 considered.
- 10 Ultimately, the gas system customers can
- 11 be burdened with these costs while receiving no
- 12 benefit from the changes, if the changes are
- 13 simply implemented to benefit one customer class
- 14 at the expense of another.
- 15 Public gas systems have maintained that
- 16 solely focusing on the natural gas industry
- 17 changes will not solve operational and cost
- 18 recovery problems in regional power markets and
- 19 ultimately stands to deflect from the central
- 20 issues that could be addressed in those markets.
- 21 That said, it does appear that FERC, via
- 22 their Dockets in EL14 22 through 27, initiating an

- 1 investigation into ISO and RTO scheduling
- 2 practices, is attempting to follow up on their
- 3 changes to gas market regulations with conforming
- 4 changes by RTO's and ISO's.
- 5 For example, regional electric
- 6 transmission organizations currently have a wide
- 7 disparity in their electric scheduling deadlines
- 8 and appear to have made no uniform effort to
- 9 synchronize with existing natural gas pipeline
- 10 schedules.
- However, FERC order EL14 appears to be
- 12 designated to promote scheduling conformity,
- 13 subsequent to the gas pipeline changes currently
- 14 under discussion in FERC's March NOPR. This would
- 15 be most helpful. The APGA and its large
- 16 membership of public gas systems recognizes the
- 17 need to prepare our natural gas pipeline systems
- 18 to meet the needs of all the customers.
- We are prepared to be flexible; however,
- 20 we are also compelled to aggressively represent
- 21 our customers with respect to challenges to system
- 22 operations and cost increases not fairly allocated

53 to the benefitting customers. 2 Again, I thank you for the opportunity to participate on this panel today and look forward to the upcoming discussion. MODERATOR WELSH: Thank you very much. 5 Well, we've heard a lot of concerns 6 addressed by these panelists today, particularly, 7 8 regional concerns, the disconnect between the natural gas day and the electric day. 10 So I'd like to go down the panel and ask you all what further coordination efforts can 11 industry and Government do, beyond the FERC NOPR, 12 beyond the NAESB standards. What's missing, is 13 there a gap, and how do we fill the coordination 15 to answer this disconnect? 16 Rae? 17 MS. MCQUADE: All right. Okay. this is Rae's answer, not NAESB's answer, so I want that on the record up front because I 19 20 represent both sides of this discussion. 21 I think more discourse is needed, but to be honest, the discussions we've heard, the 22

- 1 remarks we've heard, we've been hearing these
- 2 remarks for ten years. These are not new. You
- 3 could in the NAESB meetings, depending on the
- 4 remarks that were made, identify the person,
- 5 identify the segment of the market they were in.
- 6 A lot of those issues are already relatively well
- 7 understood.
- The problem is, we don't have the silver
- 9 bullet to answer all of this. And I do agree that
- 10 a lot of this is regional. When you do hear about
- 11 the issues in New England, they are not the same
- 12 issues you hear about in Arizona. Arizona has its
- 13 own set of congestion issues that cause problems
- 14 with gas- electric coordination.
- These can be handled by a number of
- 16 different ways. I mean, it's not a one answer for
- 17 everything. You're going to have to look at
- 18 regulatory change. You may have to look at
- 19 contractual changes. You may have to look at the
- 20 business transactions that are going on, and some
- 21 operational changes. I don't think it's an easy
- 22 answer, or we would have done it by now.

So I think we still have a lot of work 1 ahead of us, but it's clear that the markets are shifting in this direction. The statistics that Dan gave earlier point to that, and we need to address it. 5 6 MODERATOR WELSH: Ms. Joseph? MS. JOSEPH: As Rae said, I think in the discussions that we had at NAESB, there were actually a lot of really interesting concepts that 10 came up, things that I wasn't aware of until these meetings. We had a ton of discussion on this 11 12 It's very complicated. It's very 13 challenging, but, honestly, every time we do get into a room and have the discussions and new ideas 15 come up, and new potential solutions, I think, 16 come up. 17 You know, we talked at t NAESB some very 18 innovative ideas that included maybe having two 19 different gas days, so a western day and eastern 20 day. We talked about having a common energy day. 21 We talked about how some things worked in the gas 22 market, how they were designed years ago, and

- 1 maybe some changes that could happen today.
- 2 And, you know, I think one of the things
- 3 that doesn't get discussed a lot is what we can do
- 4 with gas storage and some things we can do with
- 5 gas storage markets that might actually help,
- 6 perhaps, gas storage can operate somewhat like
- 7 ancillary services do on the electric system.
- 8 There has really not been a lot of discussion
- 9 about that, so, you know, I think, again, it's
- 10 challenging. There's a lot of issues that I do
- 11 think that there are some potential ideas out
- 12 there that could help.
- MODERATOR WELSH: Ms. Dahlberg?
- 14 MS. DAHLBERG: Thank you. I think the
- 15 bottom line for me is that if there were adequate
- 16 infrastructure -- natural gas infrastructure, all
- 17 around the country, we probably would not be
- 18 talking about the gas day as a scheduling
- 19 timelines.
- 20 MODERATOR WELSH: That's true.
- 21 MS. DAHLBERG: And I think there needs
- 22 to be, you know, I guess, I'm a business major,

- 1 Economics 101, you have to have the incentives in
- 2 place to make pipeline infrastructure happen. And
- 3 I know that's the topic of Panel 2, so I won't get
- 4 into that, but to me, we wouldn't be talking about
- 5 the issues if there were the infrastructure in
- 6 place. The incentives really need to be there.
- 7 MR. HOLMES: This will be just me. Like
- 8 Rae, this will be Joe talking, not surely Colorado
- 9 Springs Utilities or APGA, but we -- the problem
- 10 seems simple sometimes when you look at why
- 11 generators have problems making electricity when
- 12 they're called on. It's because they don't have a
- 13 firm fuel supply.
- And it seems to me that maybe an entity
- 15 like NERC or someone should describe what is the
- 16 difference between firm power and intermittent
- 17 power, because it's hard to have a dialogue --
- 18 which kind of gets to what Lynn is talking about
- 19 -- it's kind of hard to have a dialogue if you
- 20 think you have a firm power plant, and it's just
- 21 ready to go. The only problem is that we can't --
- 22 you know, we can't get pipeline capacity and we

- 1 don't want to buy it.
- 2 If you build the power plant, and you
- 3 don't have fuel for it, it's not firm. And so I
- 4 think we need to get to that point in the
- 5 dialogue, and maybe there will be, you know, dual
- 6 fuel power plants which don't need firm fuel on
- 7 either side, which can -- which, you know, will be
- 8 some level of firm, but I think we need to get
- 9 some definition of what we're talking about there.
- 10 The other thing that I would suggest is
- 11 that we work to look at the difference between
- 12 structural issues and financial issues. When I
- 13 look at ISO New England, for example, or at least
- 14 up to a year ago or so, it seemed more like a
- 15 financial issue, not really structural issues. I
- 16 mean, they don't have enough pipeline in the
- 17 ground, but the pipelines are willing and able to
- 18 put that infrastructure in place. They're ready
- 19 to do it today. I haven't met a pipeline
- 20 representative yet that doesn't want to talk about
- 21 expansion.
- The other side of the coin is the

revenue side. The revenue side, the RTO is not going to pay for it. The generators are not going to pay for that capacity. It's you and me in our homes when we flip the lights on that are going to pay for that pipeline capacity. And I think 5 everything in the middle, between the revenuepaying customers for the electricity and the pipeline, is causing noise that we can't quite get this revenue to travel where it needs to travel, because I for one like firm -- I like flipping my 10 light switch and having the lights come on. 11 12 don't want to question whether or not there is any 13 fuel available because it's a cold day outside. 14 So, I think those two things, kind of 15 defining what is an intermittent resource and a 16 firm resource, that distinction; and then 17 separating the physical and financial issues. 18 MODERATOR WELSH: I'd like to follow up 19 on that a little bit, and ask you all, and maybe 20 start with Kelli, what kind of reforms do you 21 think might be useful in an RTO region that can 22 answer these structural and financial challenges?

60 MS. JOSEPH: So one thing I think is 1 2 important to point out, while it is important for generators to have fuel. I like Peter Rundin from ISO New England. You know, he said it very well, 5 generators need fuel, he said on -- and it is 6 challenging to think about how we've set up our markets and how we can structure our markets given 8 the increasing nature of just-in-time resources, that that's a challenge across the country, 10 whether it's from gas or from renewable, it's an 11 ongoing challenge. 12 I think it's important to recognize, 13 however, that firm transportation doesn't necessarily mean, (1) that you have no reliability 14 15 concerns on the electric system and, (2) that it 16 is necessarily easy to have, you know, one of 17 these end day changes that you might need on the 18 pipeline. 19 So, one of the things that's a big 20 effort at all of the ISO's and RTO's is to really 21 get a handle on both the electric system and the 22 natural gas system, and thinking through potential

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1	contingencies on one system that could impact the	
2	other.	
3	So, if all generators had firm contracts	
4	on the gas system, if there was an issue on a	
5	handful of pipes, then there would be issues on	
6	the electric system regardless of the type of	
7	transportation contract generators had.	
8	And, you know, vice versa, there can be	
9	issues on the electric system that can impact gas	
10	system reliability as well.	
11	A lot of the ISO's and RTO's are looking	
12	at making some market design changes, to think	
13	through fuel assurance, and think through all	
14	types of fuel, not just gas, and thinking about,	
15	you know, have we structured our markets and	
16	created rules that incent the kind of behavior we	
17	want from generators. And that's something that	
18	we're all looking at.	
19	MODERATOR WELSH: What about in the non-	
20	RTO regions like here out west?	
21	Ms. Dahlberg or Mr. Holmes, you want to	
22	take that?	

62 MR. HOLMES: Yeah. I'd like to follow 1 up on what Kelli said, too. She said -- we totally agree. We have some -- we have a large power plant, gas-fired power plant, in Colorado 5 Springs, and my group actually manages the natural 6 gas supply for both the LDC and the power plants, and one thing you realize about power plants is 8 that they can trip, so they can go off in the middle of the night. Doesn't matter what the gas day is, or all the regulations that are around it. 10 11 It just trips because there's a problem with the 12 plant. 13 We could have another power supply trip, and run a plant up to full load as quickly as 15 possible. And that produces -- these events 16 produce huge swings on the pipeline. And just 17 having transportation capacity to serve, say, a 18 base load type environment is not sufficient to 19 balance the loads on the pipeline or to make the 20 electric resource firm. 21 We really need to talk a lot more about 22 balancing and balancing products. We have a no-

- 1 notice transportation agreement with Colorado
- 2 Interstate Gas Pipeline, and we rely on that
- 3 heavily for both our LDC load and our power
- 4 plants. And so I think there is a lot of work to
- 5 do on that.
- I forgot the second part of the
- 7 question.
- 8 MODERATOR WELSH: I think you covered
- 9 it.
- 10 MR. HOLMES: Okay.
- 11 MODERATOR WELSH: I wanted to know about
- 12 reforms in an RTO -- non-RTO region.
- MR. HOLMES: Yeah. Okay.
- 14 MODERATOR WELSH: Ms. Dahlberg, do you
- 15 want to add to that?
- 16 MS. DAHLBERG: No, I think basically in
- 17 the non-RTO region, flexibility can -- you know, I
- 18 agree with Kelli. There are -- having firm
- 19 pipeline capacity isn't a 100 percent guarantee,
- 20 but it's pretty darn close.
- I think at Northwest Pipeline, we rely
- 22 on gas storage. We have a significant amount of

64 storage, and we use that when there -- if there is an, you know, an upstream pipeline fails to get us that adequate supply into our pipeline, we'd use pipeline storage. We also rely on other pipelines. They're 5 very accommodating when one has a problem, and no one wants the lights to go out, so I think there's 7 a number of avenues that we pursue to maintain our 9 flexibility. 10 MR. HOLMES: Can I make one more 11 comment? 12 MODERATOR WELSH: Sure. MR. HOLMES: The follow-up that I was 13 thinking of is that at Colorado Springs, we 15 actually have firm transportation for our gasfired generation that we consider to be firm. So 17 we have a hundred percent sufficiency. 18 We also have storage agreements so that 19 we could use storage for balancing, specifically 20 for our power plants, and we have balancing 21 through the no- notice sharing of no-notice storage, as well. And our rate payers pay for 22

- 1 that. And they've always -- you know, the plant
- 2 has always been firm. We've never had a fuel
- 3 problem there at this point.
- 4 MS. DAHLBERG: I do want to add one
- 5 other thing. Northwest Pipeline is part of a
- 6 group called PNUCC, Pacific Northwest Utility
- 7 Commission Conference. And they did a study, and
- 8 they assumed no natural gas was available to serve
- 9 any of the gas- fired generation in the Pacific
- 10 Northwest, and they did this on a peak day, and
- 11 they assumed that the gas-fired generators that
- 12 have diesel backup were running, and then, of
- 13 course, hydro is a huge, huge contributor to
- 14 electric generation in the Pacific northwest, and
- 15 they were able to say that they could meet their
- 16 needs on a peak day.
- 17 So, I think oil backup is another
- 18 important thing, but again, the rate payers pay
- 19 for that. So they pay for their reliability.
- 20 MODERATOR WELSH: So you all have talked
- 21 about scheduling difficulties, and NAESB is a
- 22 standard-setting organization. One of the things

- 1 that we at the Department of Energy are thinking
- 2 about, and I'd like all of you to address, which
- 3 is a little broader than the specifics, is the
- 4 electrification of the natural gas industry.
- 5 We've heard a lot over the years about
- 6 how the natural gas industry is relying more and
- 7 more on natural gas, but we're now learning,
- 8 through scheduling issues and standards and some
- 9 of the FERC NOPR's that the electrification of the
- 10 natural gas industry is emerging as a huge
- 11 challenge.
- 12 And so I wondered if you all had any
- 13 general comments on that new development, shall we
- 14 say?
- MS. MCQUADE: Sure, I'll start.
- 16 If you look at what NERC is doing with
- 17 ensuring reliability, I think they're clearly
- 18 focused on -- they see both sides of the coin.
- 19 They see the need for the power generators to get
- 20 the natural gas, but they also see the reliance of
- 21 the natural gas industry on electricity as well,
- 22 because you couldn't really operate a lot of your

67 compressor stations --2 MODERATOR WELSH: Right. MS. MCQUADE: -- without the electricity being there. And I think that at one point in the late '90s, we actually had a blackout because of 5 some of the gas compressor stations not getting 6 the electricity they needed to move the natural 8 So there actually has been some situations where that's happened. 10 NERC has taken a very strong role in this. I think it's important to look at this not 11 12 just as an operational issue. And I understand 13 the need or want to separate the financial issues from the operational issues, but I don't think you 15 can. 16 If you look at how gas pipelines are 17 built, they're built based on firm service. Firm 18 service requires price signals. Those price 19 signals are financial. So you're not going to get 20 all of the expansions that you might need in 21 infrastructure if you don't have the right financial incentives that were mentioned. And if 22

- 1 you look at financial incentives, that means you
- 2 actually do need to look at how people buy firm
- 3 service, and can they actually use firm service.
- 4 Because, what Kelli said earlier is
- 5 absolutely correct. There are situations where
- 6 you can have all the firm service in the world,
- 7 but in unanticipated demand, with the way the
- 8 rules are set up, you may not be able to get it.
- 9 The priorities may have shifted. You may have
- 10 missed the bumping cycle.
- So, all of the sudden, while you've paid
- 12 for firm, you don't actually have the gas you
- 13 need. So, it's -- you have to look at both sides
- 14 of this, and realize that they are intertwined.
- 15 And I think that NERC is doing that. We do that.
- 16 We think pretty much everybody in the industry
- 17 realizes they've got to do both of those. It's
- 18 just that now we have a term for it.
- 19 MODERATOR WELSH: Right.
- 20 MS. MCQUADE: And it's called
- 21 electrification.
- 22 MODERATOR WELSH: Kelli?

69 MS. JOSEPH: I think I answered what 1 you're asking, and I mentioned an eastern interconnect planning platform as a big study, fuel refunded study that we're doing. A lot of the ISO's and RTO's in the eastern region are involved in this, and other planning authorities 6 as well. And one of the contingencies that we're 8 looking at -- so this is a big study doing a baseline assessment of all of the gas 10 infrastructure and all of the electric generation currently in the eastern interconnect, looking out 11 12 five years, ten years, assessing the adequacy of 13 both sectors, you know, going forward, with the anticipated additional gas demand. 14 15 And then one of the big parts of the 16 study is actually looking at contingencies on both 17 systems. So really understanding how electric 18 system contingencies might impact the gas system, 19 currently and looking forward, and then vice 20 versa. 21 I'm, you know, specifically going through and identifying where there might be 22

70 stated locations on my gas pipeline system that are electric dependent. 3 But, you know, I won't speak for the pipelines, but my understanding is that there is a lot of redundancy built in, and the recognition that, you know, you still need to operate the gas system even if there was no kind of an electric system failure. So, I won't speak for them, but that's my understanding. 10 MODERATOR WELSH: Ms. Dahlberg? MS. DAHLBERG: Thank you. As far as 11 this being a new development, I think, in the 12 Pacific Northwest, each integrated electric 13 utility --14 15 MODERATOR WELSH: Can you bring the mic up close to your mouth? The court reporter is 17 having a hard time hearing you all. 18 MS. DAHLBERG: Each -- as far as natural 19 gas being a new development, the increasing use of 20 it, each integrated electric utility will 21 determine their needs going forward. There is no central planning commission, if you will, or 22

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	1	planning arm.	
	2	And, I think there are also, I think, a	
	3	difference between the Pacific Northwest and say	
	4	the Midwest is the amount of coal-fired	
	5	generation. There is only two coal-fired power	
	6	plants in the Pacific Northwest. They are	
	7	scheduled for retirement in 2020 and 2025, so this	
	8	is not a huge opportunity that all of a sudden gas	
	9	is going to be, you know, a perennial fuel source.	
1	. 0	Basically for us, I think, how much gas is used	
1	.1	year to year largely depends on the hydro year.	
1	.2	MODERATOR WELSH: Mr. Holmes?	
1	. 3	MR. HOLMES: If I understand your	
1	. 4	question correctly, I'm not sure that I totally	
1	. 5	do. When you say electrification, are you talking	
1	. 6	about actually having electric compression on gas	
1	.7	pipelines?	
1	. 8	MODERATOR WELSH: Yes, I think Rae	
1	. 9	mentioned, you know, the reliance on electrified	
2	20	compressors and transformers	
2	21	MR. HOLMES: Right.	
2	22	MODERATOR WELSH: and other pipeline	

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    equipment that rely on -- they can't produce if
    the electricity goes out.
              MS. DAHLBERG: I didn't understand. I
 3
    didn't answer correctly.
              MR. HOLMES: And I don't know how much I
 5
    really have to add to that other than I think as
 6
    the -- as we put these very large and volatile
 8
    generation units online, and as we look at the
    system as a whole to, you know, to all of the
10
    changes that are going to occur to it, the gas
11
    pipeline system itself, I think Lynn would agree,
12
    was basically developed for thermal load over a
13
    long period of time, for an LDC-type of load, you
    know, for heat load in the winter, and in the
15
    summer we could inject into storage.
16
              The other thing is the load, the thermal
17
    loads, don't move nearly as quickly as the
18
    generation loads. You're not going to have a cold
19
    day in Denver and then, you know, have it minus
20
    ten today and 80 degrees tomorrow, or 90 degrees
21
    tomorrow.
             We come close sometimes, but with a big
22
    generator, they can literally fall off.
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73 So I think there is the balancing part 1 of that is a big part of the equation, and how we actually power the entire system, I totally agree with you. I mean, we have gas-powered compressors on the pipeline. We have electric compressors 5 I think they're more environmentally 6 friendly, so we really need to ensure as this 7 system grows that we take care of it, you know, 9 completely. 10 MODERATOR WELSH: Anybody want to comment on each other's answers? 11 12 MS. DAHLBERG: The one thing I would like to add now that I better understand the 13 question. One thing that we do in the Pacific 14 15 Northwest is we get together and we have, I want to say maybe a couple of times a year, and we get 17 all of the electric and all of the gas 18 participants in the room, and we talk about "what 19 if there is a failure," and we actually do a kind 20 of a round table mock emergency, and we say, 21 "let's -- today's scenario is that we don't get 22 any Canadian gas across the border in Washington.

74 What are we going to do?" 2 And there are parties that can, for example, switch. Maybe they can use their oil backup, and so then other parties in the room can 5 identify and say, "Hmm, on that day, I could actually contract with that party and pay them to 6 use their oil backup so that I can have their gas since I don't have an oil backup." 9 And so we try to encourage that these commercial transactions take place up front, so 10 that when the emergency does occur, you know who 11 to call, who can back off the gas needs, who can 12 13 provide you, you know, with different commercial alternatives. 14 15 MODERATOR WELSH: Thank you. 16 So, the Quadrennial Energy Review Task 17 Force is grappling with what should the Federal 18 Government's role be in all of this. It's a topic 19 of high concern. So I'd like for each of you to 20 think about, if you have the ability to give the 21 Task Force one specific recommendation to look at 22 in the issue of gas and electric interdependency,

75 what would your primary recommendation be? 2 And why don't we switch it up. Mr. Holmes, you start, and we'll come down the opposite direction. MR. HOLMES: This deals with maybe the 5 financial part of this. The one thing that the 6 Government could definitely help with is ensuring that we don't have cross-subsidies, that we ensure the customers coming onto the gas pipelines systems pay their freight because -- well, for 10 11 obvious reasons. That's one role that they play as 12 a regulator. Another one would be it -- and this is 13 just me talking. I've been to one panel 15 discussion at PERC, and it seemed like panic is too strong of a word, but there is really a lot of 17 anxiety to get something done sooner rather than 18 later. 19 And the one mistake, I think the 20 Government could make is by imposing unilateral 21 solutions across the entire United States, because as some of the panelists have already talked

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1	about, we have individual issues and individual	
2	solutions in different regions. And so I think	
3	the Government, the Federal Government, needs to	
4	be careful that they don't impose a one-size-fits-	
5	all that actually ends up making us all less	
6	efficient.	
7	MODERATOR WELSH: Excellent. Thank you.	
8	Mr. Dahlberg (sic)? Ms. Dahlberg,	
9	excuse me.	
10	MS. DAHLBERG: I guess I would say that	
11	regions with an organized electric market that	
12	wish to rely on natural gas-fired generation to	
13	support electric reliability must find a way to	
14	ensure that the electric industry subscribes for	
15	firm transportation capacity to ensure timely	
16	expansions.	
17	So it really is just giving I mean,	
18	the generators are making rational decisions.	
19	They just need to have the incentive to make their	
20	product more reliable.	
21	MODERATOR WELSH: Ms. Joseph?	
22	MS. JOSEPH: One thing I think is	

77 important to recognize that one of the -- so Rae mentioned and others have as well, so the typical way interstate pipelines are financed are through these long-term contracts that typically a local 5 gas distribution company takes out, you know, 20and 30-year transportation contract on a pipeline, and then one of the interested markets that FERC created years ago where a capacity really funded, and so most of the time the pipelines are built to withstand, you know, a peak winter day, and it's 10 most of the time not a peak winter day, so that 11 would be really underutilized pipelines most of 12 the time. 13 14 So these capacity release markets help 15 to ensure that the infrastructure on the gas 16 system is used, you know, most of the time. 17 that's typically what generators are buying. 18 And I think, very interestingly, a lot 19 of producers are starting to finance some of these 20 pipelines. So you're starting to see producers 21 who really want to get the gas out, and want it to 22 be in particular markets. We've seen at least one

78 mostly producer-funded pipeline in New York, and there's another producer-funded pipeline that's, you know, slated for development. So we are seeing some pipelines built 5 out, not necessarily from the traditional ways that we've seen it in the past. 6 7 I think it is important to recognize that there are some regional differences, but I also think, you know, really looking at the way that these capacity relief markets have worked, 10 11 and really looking at the way that traditional 12 financing for interstate pipelines have worked, 13 and sort of, you know, evaluating and looking at how it's worked in the past, where we're at now, 15 and really looking, you know, at some of those 16 mechanism, is really important. 17 MS. MCQUADE: Okay. I'm going to take a slightly tack from everybody else. 19 When we look at how our markets -- how 20 we anticipate our markets changing, we're using 21 more renewables, we're retiring coal, we're 22 depending more on natural gas, not just for

- 1 peaking but also for load, for power generation,
- 2 yet we still also need to meet all of the
- 3 requirements of the gas users that aren't power
- 4 generators.
- 5 The Department of Energy is in a unique
- 6 position to coordinate all of that so that we
- 7 could come up with solutions that would be more
- 8 inclusive. I think we have to stop looking at what
- 9 is the solution for natural gas, what is the
- 10 solution for electricity, what is the solution for
- 11 coal, what is -- we need to look at it overall.
- 12 And the Department of Energy is in a perfect spot
- 13 to pull all the SOT's together and encourage them
- 14 to sit down and come up with some solutions.
- Because our market is changing. I mean,
- 16 you can't deny the numbers that Dan said before.
- 17 And when you tack on what 2015 may look like, it's
- 18 going to be even more different then.
- 19 So I can understand the concern that we
- 20 might be reacting a little too quickly to some of
- 21 this, but I do think it's important for the
- 22 country to look at it, and the Department of

80 Energy is in a perfect spot to do that. 2 MODERATOR WELSH: You know, that brings up a good question, which we've talked about in other QER public meetings, and that is the importance of public- private partnerships. 5 6 MS. MCQUADE: Yes. MODERATOR WELSH: You all are involved in a plethora of groups and coalitions and organizations, but talking from the Federal 10 Government's perspective, what I hear you saying, Rae, is that there is a convening role for the 11 Federal Government. 12 Talk to me a little more, any of you, 13 about your vision for public-private partnerships 15 in this area of bringing the electric and gas industries closer together and understanding each other better to form solutions that benefit all. 18 Yeah, go ahead. 19 MS. MCQUADE: Well, having just gone 20 through a GEH forum that had more than 300 21 participants in each meeting, we held all of these 22 meetings in a one- month period of time,

- 1 basically. We had over 8,000 electronic votes
- 2 taken on decisions. Most of the people sitting at
- 3 this panel have cast votes in those decisions.
- 4 And they led on to each other.
- 5 I think it's crucial that the federal
- 6 agencies, and I'm not -- it's -- not looking just
- 7 at the DOE, but there are a number -- the
- 8 Department of Interior, a number of different
- 9 federal agencies, work with trade associations,
- 10 work with NARUC. They really, really -- NARUC has
- 11 just a -- in fact, Peggy and I were talking.
- 12 That's where we run into each other all the time
- 13 now. NARUC just has an immense ability to pull
- 14 everybody together, and to have NERC involved in
- 15 all of this.
- Then I think you're actually going to
- 17 start talking the same language. You're going to
- 18 stop looking at siloed solutions that only may
- 19 support one company or one segment of the
- 20 industry, and start looking at it more
- 21 holistically. And I think you have to do that.
- 22 MODERATOR WELSH: Terrific.

82 MS. JOSEPH: So, for those of you who 1 don't know, in ISO New England, there is an The New England governors got together, and they are really looking to think about how 5 they can encourage additional infrastructure build-out on the gas system, and really link that to the electric system. 8 So that's an ongoing effort. They are 9 really looking at, you know, the role that the ISO 10 can play, and ensuring and making, you know, purchasing capacity on the transportation 11 pipeline, and making sure that adequate 12 13 infrastructure exists. So there's one example that's an ongoing effort, and, you know, I don't -15 - I can't tell you exactly what's happening there, 16 but it's very interesting. 17 MODERATOR WELSH: Anybody else? 18 Okay, well, I'm going to take the 19 privilege of changing topics, and want to solicit 20 your advice and counsel on gas storage and 21 efficiency. We have not talked about gas storage and efficiency efforts can provide more natural

83 gas, and may, in fact, eliminate the need for new pipelines. May or may not. You may have comments 3 on that. So can we talk a little about that, and 5 how efforts are going forward with gas storage and efficiency, and the impact there on the electric 6 system and the coordination between the two? 8 Kelli, you want to start? 9 MS. JOSEPH: Sure. So, I -- one of the things that I mentioned earlier, I think, that 10 there is a role for thinking about how we can 11 better utilize gas storage and thinking about 12 13 potentially developing markets around storage and making that more accessible. 15 You know, my understanding of how it works is most of what's in storage is, again, for 17 local gas distribution companies. You know, 18 perhaps others who also buy some storage space on 19 the pipeline. And, you know, generators, some 20 have access to it and some do not. It really, I 21 think, sometimes depends on their marketer. So if 22 their marketer is working with a local gas

- 1 distribution company that has storage in their
- 2 region, then that's something that's available to
- 3 them. That's, as many of you know, a challenge in
- 4 New England. There is no gas storage in New
- 5 England, and that's part of the challenge.
- I think one of the interesting things
- 7 that came out, actually, through the NAESB
- 8 process, was a discussion on, you know, this no-
- 9 notice firm and utilizing storage in that way.
- 10 And one of the very interesting things
- 11 that came out was that it's not necessarily
- 12 another, you know, valid safe solution because
- 13 even if you have -- you do have that kind of
- 14 transportation, (1) you need storage. You need to
- 15 actually have storage in your region to take
- 16 advantage of that. And then (2) you still, if you
- 17 take gas out, you still need to be able to put gas
- 18 back into the pipeline. So again, it's
- 19 scheduling, timing, differences matter, and how
- 20 often you can actually schedule and nominate on
- 21 the pipeline also play a role.
- 22 So again, I think there is a role to

- 1 look at how we can better utilize gas storage,
- 2 and, you know, thinking about how generators might
- 3 be able to use that.
- 4 MODERATOR WELSH: Mr. Holmes or Ms.
- 5 Dahlberg?
- 6 MS. DAHLBERG: Kelli is right in that
- 7 the majority of the storage, at least on Northwest
- 8 Pipeline, is contracted for under long-term
- 9 storage agreements.
- 10 However, Northwest Pipeline does have
- 11 two billion cubic feet a day of storage that it
- 12 utilizes for balancing. So we put that into our
- 13 rates, and all of our customers, whether they
- 14 utilize it or not, pay, and it's less than a half
- 15 a cent, in fact it's a very, very small portion of
- 16 our rate, but we use it for balancing. And, you
- 17 know, I think pipelines could work in different
- 18 regions and hold different amounts of capacity for
- 19 balancing. It's basically what the shippers are
- 20 willing to pay. So there are some creative
- 21 alternatives out there for storage.
- 22 And as far as efficiency, if I'm

- 1 understanding that question correctly, our
- 2 Northwest Pipeline, our market in 2008, because of
- 3 the recession, we lost a lot of market's demand,
- 4 but we also started really seeing a lot of the
- 5 effects of efficiency of, you know, the
- 6 lightbulbs, the -- everything, I think. And so we
- 7 are just now catching up to market demand from
- 8 2008. So we have not been growing. We've just --
- 9 gradually have been keeping steady.
- 10 MODERATOR WELSH: Mr. Holmes, any
- 11 comments on storage and efficiency?
- MR. HOLMES: Just quickly. You know,
- 13 clearly storage is going to be an important part
- 14 of the solution for gas-electric interdependency.
- 15 There is -- and it is really interesting to think
- 16 about the different ways that that might happen.
- 17 I was thinking the other day, and Lynn may tell me
- 18 that this won't work, but what I did maybe, if you
- 19 actually have firm storage available, as an end
- 20 user, say as a power plant, I think maybe you
- 21 could work out a separate scheduling cycle for
- 22 that.

87 If there was certainty on the pipeline 1 that you had receipt of gas, and there was certainty on the pipeline that you had delivery of gas on the other side, I think the pipeline would be more comfortable than having -- I mean, you could -- and I'll just say this, maybe you could 6 have an hourly nomination cycle of some kind, if 8 there was certainty on both sides. And if there was certainty, you know, 9 maybe there could be higher penalties if for some 10 reason what was supposed to happen didn't happen, 11 but, I -- another route, which is also expensive, 12 as LNG heating units, but you can get a lot of gas 13 out of those units, but you can't gasify it or 15 liquefy it very quickly, so they're kind of like a 16 one-way storage, but, again, that, as a supplement 17 to other resources on the pipeline could be really 18 helpful. 19 I think there's a lot of good creative 20 discussion to have around that. 21 MS. DAHLBERG: Uh-huh. No, I agree with 22 Joe. And basically, on our pipeline, because

88 storage is such a certainty, gas generators can call our gas control 24 hours a day and say, "I'm going to come on. I'm going take some supply." And we don't require a nomination cycle. We just say, "Fix it in the next cycle." So, yes, we do 5 6 that. MODERATOR WELSH: So we've talked a lot about scheduling, and standards, and the FERC NOPR. What other operational -- and I'll throw in 10 financial, since you raised it -- issues does this 11 emerging interdependency bring up, and do you have any -- beyond scheduling and nominations and those 12 13 things, are there some other operational solutions that this task force should be thinking about and 15 considering? 16 Ms. Dahlberg, do you want to take that 17 first shot? 18 MS. DAHLBERG: I know -- I think I 19 probably stand by my answer about creating the 20 economic incentives for, you know, like Joe said, 21 the rate payers are going to pay in the end for the electricity reliability. How do we get those 22

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    costs attributed to them? Who is going to pay?
   think fixing that is the single biggest fix.
 3
              MODERATOR WELSH: And not a small issue,
   who is going to pay.
             MS. DAHLBERG: No, it never is.
5
 6
             MODERATOR WELSH: Anybody else?
             MR. HOLMES: I'll comment. Would you
8
   like to --
 9
              MS. JOSEPH: You go ahead.
10
             MR. HOLMES: So we go with this on the
    trading floor every day. We live in different
11
12
   worlds, gas and electric, and it's something that
13
    could use some improvement today, even without the
    onslaught of big power generators.
15
              So in Colorado, we're on Mountain Time,
16
    the gas day starts at 8:00 a.m. here.
17
   electric day starts at midnight. And so, for
18
   example, if we're surplus power capacity -- and
19
    I'll try not to get too far in the weeds, but just
20
    so you can feel our pain a little bit -- when we
21
   buy gas for a 24/7 sale by our -- for fuel for our
22
   gas generators so that they can make an electric
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90 sale, we buy gas today starting for 8:00 a.m. tomorrow, when their sale may start at midnight 3 tonight. And not only that, but just prescheduled through the weekend, for example, we buy 5 gas -- natural gas today for tomorrow, every day, 6 except on Friday, we buy gas for delivery on 8 Saturday, Sunday, and Monday. 9 In the electric world, they schedule -pre-schedule power on Thursday for Friday and 10 11 Saturday, and on Friday for Sunday and Monday. 12 And the gas market doesn't trade that way. 13 So, we are constantly looking for ways to manage our storage efficiently and things like 15 that to make all that sync up. 16 I -- you know, you bring up the 17 scheduling. Whatever we come away with at the end 18 of this long integration process, I hope that we have some scheduling that really makes sense on 19 20 both sides. I really think there are

inefficiencies built into the system. I can tell

you, if we try to buy gas on Sunday, it's very

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1	expensive because the producer representative	
2	already sold that gas Friday, and he's gone. And	
3	so they're not going to wait around for us. So I	
4	think there are some really inefficiencies in the	
5	system that we could smooth out right now.	
6	Thank you.	
7	MODERATOR WELSH: Thank you.	
8	One final question. I want to give each	
9	of you a chance to give some thoughts and	
10	recommendations to the task force based on these	
11	issues. Any final thoughts? We have the White	
12	House and several other important people in the	
13	room, and we'll take your comments back, so I want	
14	to give you a chance for some final comments to	
15	the task force.	
16	Who wants to start? Rae?	
17	MS. MCQUADE: I don't mind.	
18	MODERATOR WELSH: You're next to me.	
19	MS. MCQUADE: Thank you. Well, I do	
20	think that while I do think that scheduling is	
21	a critical issue for the recognition that the gas	
22	and electric markets need to be better harmonized	

92 than they are now, that cannot be an only issue to be addressed. 3 I think that Lynn's remarks about the need for infrastructure and the need to have the proper incentives to show where infrastructure is 5 needed is crucial, but these are all intertwined. You can't pick one apart from the other, which I think is an important recognition that everyone should make, and that everybody has to be involved in this. That it has to include the states, the 10 munis, the co-ops, the trade associations, the 11 12 pipelines, the intrastate pipelines which we 13 haven't talked about much, and are also equally critical to getting gas to where it's supposed to 15 go. 16 When you look at these issues, they're 17 not simple, and it's going to take -- I hate to 18 say it takes a village, but I think it's going to 19 take a village to figure out the best way to move 20 forward. 21 MODERATOR WELSH: Thank you. 22 MS. JOSEPH: Let's see if I can

93 summarize --2 MODERATOR WELSH: And can you pull close to the mic? MS. JOSEPH: I'll see if I can summarize three major concerns, or three major issues. 5 6 I think one of the things that's really important to recognize, as Rae just mentioned, is 7 8 that -- and I started out saying this, but there are essentially two kinds of generators. are those that are directly connected to an 10 interstate pipeline, which is FERC's jurisdiction, 11 12 and then there are those that are located behind a 13 gas LVC or an intrastate pipeline, which are state-regulated. So I think right there the, you 15 know, big issue there. 16 Secondly, I think, you know, some of 17 these issues related to market finding, the 18 scheduling differences, the operating day 19 differences, these aren't just, you know, small 20 concerns. These are -- these tend to be big 21 concerns, because generators have difficult endday nominating gas outside of typical scheduling

- 1 times that are set on the pipelines, or generators
- 2 are looking to purchase and nominate gas over
- 3 multiple days that can be a challenge.
- 4 And then thirdly, I don't know who can
- 5 help with this, but, you know, one of the big
- 6 concerns, is thinking through how liquid the gas
- 7 markets are and what we can do to further
- 8 encourage liquidity there, because generators are
- 9 typically purchasing through marketers. There is
- 10 an exchange that is set up. That exchange is
- 11 really Monday through Friday, and outside of those
- 12 hours, generators are relying on whoever they know
- 13 and how much, you know, their marketer has access
- 14 to gas.
- And, you know, if the scheduling times
- 16 on different pipelines are different, then if a
- 17 marketer does have gas and get it to a generator,
- 18 if the two pipelines don't have the same
- 19 nominating schedules, then maybe that gas can't
- 20 flow.
- 21 You know, there's a lot of challenges
- 22 thinking through how we can make these markets

95 more liquid, more transparent so that we understand, you know, who is buying gas, where they are buying gas, and how easy it is to flow that gas. Even though you can nominate gas every 5 day, purchasing can still be a challenge. 6 MODERATOR WELSH: Thank you. MS. DAHLBERG: Yes, I would like to say 8 that --9 MODERATOR WELSH: Close to the mic, 10 please. 11 MS. DAHLBERG: Sorry. I would like to say that this is a collaborative effort, and I 12 13 think, you know, Kelli and I might disagree about whether 4:00 a.m. is better or 9:00 a.m. is better, but in the end, it has to work for 15 16 everyone. And I think that, again, the incentives 17 are the number one thing that needs to be 18 accomplished. I quess I'll just have to stand on 19 that. I think that's the number one thing. 20 I think spending time on the gas day. I 21 realize, you know, there are problems, that can be 22 addressed in the East with a 4:00 a.m. gas day,

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96 but it doesn't work in all parts of the country. It's not an improvement there. I think that's probably all I would like to say. MODERATOR WELSH: Thank you. Mr. Holmes, final word? MR. HOLMES: A couple of things. I think Kelli mentioned something that we hadn't talked a lot about that is really important. And that is the commodity gas market following along with whatever these scheduling changes are and operating changes are. And that's a market that will follow the money. And I know in our trading floor we've talked a little bit about moving the first timely cycle from 10:30 in the morning deadline to a 1:00 p.m. deadline, which is probably going to happen,

21 dynamics. And so that was a really good point, I 22 thought, that she made, too. That needs to be --

and we're wondering if gas is going to be held off

the market because they -- you know, there could

be a difference in the demand over that period.

And so it's going to cause us some new

97 we need to start talking about that. 2 The other thing I'll just say quickly, too. In just looking at equity in costs and I can tell you, Colorado Springs is a operations. member of the American Public Gas Association, so 5 -- but, for us, right now, the gas day starts at 6 8:00 a.m., in the morning, Mountain Time, so 8 that's -- you know, 6:00 to 9:00 is about our peak load, and so we're right in the middle of our peak 10 load when the gas day starts. 11 So we buy gas today -- we would like to 12 buy gas today for tomorrow's peak load, but we 13 really end up buying it -- some for tomorrow's load, and some for the next day's load. And so 15 it's not as efficient. 16 If we move the gas day up to start 17 actually forward of our peak, then we could buy 18 gas today for tomorrow. And we get a forecast of 19 what that would be every day at 6:00 a.m. And it 20 can get pretty cold here. And it can get pretty 21 cold pretty quickly here. And so it's really helpful to us to have that extra time. 22

With that said, I would say the majority 1 of the APGA members that I've talked to find it a hardship to move that gas day from 9:00 a.m. Central. A lot of them are on Eastern Time zone, 5 and they come in at 6:00, 7:00 in the morning, and their gas day starts at 10:00. And so they're 6 able to work with their natural gas pipeline to reconcile their balances prior to the start of the next gas day, and that saves them imbalance penalties on the pipe. And they really don't want 10 11 to move that because they'll be facing -- that gas 12 day start, because they'll be facing penalties. 13 So, if we change it, then we've got -we have to look at the impact on them and how 15 that's going to be managed. In fact, they said if 16 you're going to -- don't do -- don't start the gas 17 day at 3:00 a.m. Eastern Time. If you're going to 18 move it that far back, move it to midnight.

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22

pipeline.

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Because they're going to have to try to get people

in at 2:00 in the morning, or 1:00 in the morning,

to start their day, and try to balance with the

99 And so, I don't know if that problem 1 doesn't have a solution, but we can't just let people -- and there will be a lot of examples of the same thing. We just need to remember to take all of those issues into account when we develop this new gas day and new scheduling regimen. 6 7 Thank you. MODERATOR WELSH: Wow. We have learned 9 so much this morning from all of you. I want to thank you on behalf of the Department of Energy 10 and the QER Task Force. This has been truly 11 12 informative. We hope you all are going to file 13 comments on behalf of the organizations that you represent today. And please join me in giving 15 these stellar speakers a round of applause. 16 (Applause.) 17 MODERATOR WELSH: Thank you all. 18 Now, we'll take a minute to set up for 19 Panel 2. While we're doing that, let me remind 20 you of two addresses that you must write down. 21 The QER address is www.energy.gov/QER. All of the speakers' presentations and other very good 22

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    information regarding this meeting are on the
   website, and you can find it under today's
   meeting.
             Also, we encourage all of you to file
   written comments, and that address is
5
   QERComments@hq.doe.gov.
 6
7
                    (Pause in proceedings.)
             MODERATOR WELSH: Okay. Will everyone
   please take their seat?
10
             Let me remind everyone watching and
   attending that the panelists' views are their own,
11
   and not of the Department of Energy's and the
12
   White House.
13
              Before I introduce the panel, I wanted
14
15
   to recognize a dignitary in the room, but he just
   walked out. Mark Gabriel, the director of the
   Western Area Power Administration, is here.
17
18
             Mark, do you want to give us a wave?
19
   Thank you for joining. We appreciate it.
20
        Karen apologizes for not recognizing you
21
   sooner.
22
             Let me turn to our distinguished
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101 panelists now. The title of this panel is "Infrastructure Needs Through 2013." So our first panel talked about the coordination needs of the two industries. We're now going to talk about the infrastructure needs. 5 6 To my left is David Eves, President and CEO, Public Service Company of Colorado. 7 8 To his left is Curtis Moffatt, Deputy General Counsel and Vice-President for Gas, for 10 Kinder Morgan. 11 Clifton Karnei, Executive Vice-President and General Manager, Brazos Electric Cooperative. 12 And Beth Musich, Director, Energy 13 Markets and Capacity Products, Southern California 15 Gas Company and San Diego Gas and Electric 16 Company, on behalf of the Western Gas-Electric 17 Regional Assessment Task Force. 18 And finally, Arne Olson, Partner, Energy 19 and Environmental Economics, on behalf of the 20 Western Natural Gas-Electric Interdependency 21 Study. 22 So, with that, I want to welcome you

102 all. 1 2 And, Mr. Eves, the floor is yours. Remember that you have five minutes, and the time clock is to your right. 5 Thank you. 6 MR. EVES: Thank you, Peggy. I would like to join Commissioner Patton in welcoming you all to Colorado. I was going to tell you that the weather is always like this, but 10 she -- I can no longer do that. She already said winter is coming, so... 11 12 I appreciate and my company appreciates 13 very much the opportunity to participate in this QER meeting and to provide input to the Department 15 of Energy. 16 We're an investor-owned integrated 17 electric and natural gas utility serving eight 18 states, including Colorado, which is where I work. 19 We're the sixth largest natural gas LVC in the 20 country, and here in Colorado we serve about 1.3 21 million customers through Public Service Company of Colorado. 22

103 In the electric side of our business, we 1 have a very strong track record of emissions reductions by incorporating very significant amounts of renewable energy, energy efficiency, emission controls, coal plant conversions. 5 We've been the number one wind energy 6 utility in the country for the last decade. 7 think we're one of the five strongest utilities for energy efficiency, and in the top ten for 10 solar, and have had a number of industry-leading 11 and, at the time, quite controversial -- we talked 12 about clean air, clean jobs. Commissioner Patton mentioned that earlier -- but coal plant 13 conversion, emission control projects. So the 15 world is changing a lot around us, and we're helping make that change. 17 Natural gas is an extremely important part of our strategy to reduce emissions, and the 19 low current stable prices of natural gas and a 20 good forward curve are critical to doing that on a 21 going forward basis. 22 I think in our gas business, and we

- 1 operate a large LVC, but also it includes about
- 2 2400 miles of high-pressure pipeline, we're very
- 3 focused on, first and foremost, in a long term
- 4 context, in improving the safety and the
- 5 reliability of our system. And with that -- to do
- 6 that, there's a tremendous amount of renewals and
- 7 expansions and replacement of older pipe types,
- 8 but what comes with that is a significant amount
- 9 of environmental benefit and additional
- 10 flexibility to serve the needs of the electric
- 11 industry.
- 12 The replacement of old pipe types --
- 13 we've just gotten all of our cast iron out of the
- 14 ground -- but replacing those, installing 24-inch
- 15 lines or 16- inch lines where we used to have
- 16 eight- or 12-inch lines, provides the line pack
- 17 and the flexibility that can work with our
- 18 storage, whether it's our storage that we own and
- 19 operate, or whether it's upstream on pipeline
- 20 suppliers, like next to me here. All of those
- 21 things have to come together and be planned in
- 22 order to meet a new world.

105 I'm going to save some of my prepared 1 2 comments for later, but hopefully you'll ask me a question that fits those, but I will say this: working in electric and gas planning about a 5 decade ago, and setting up our first trading operations, I find that with the high level of 6 renewable energy integration, I think it was mentioned that we had 60 percent of our energy on a Colorado day. It was in the middle of the night 10 at a low load time, but 60 percent of our energy 11 came from wind. 12 The old world of being able to plan for 13 the design day, on a gas system, and to be able to think about the line pack they can build up 14 15 through the day and what time of the day the 16 system peak is early in the morning, we have a 17 whole new set of demands that we're facing, and to 18 have almost 2,000 megawatts of combined cycle 19 generation operating at wildly different levels 20 throughout the day depending on 2200 megawatts of 21 wind generation and the 400 megawatts of solar 22 that's either on or coming, those things -- and

106 this is in a self-contained balancing area for an electric system that's not part of the larger footprint of an independent system operator where these operating requirements can be spread across a hundred thousand megawatt footprint. Instead, 5 we're doing it on a 7,000. 6 7 But we have to design and plan the system completely differently, and be in a position to be able to have the assets in place so that the panel that was just up here can operate 10 that system and meet our customers' needs. So I 11 look forward to taking questions and being part of 12 the discussion. 13 MODERATOR WELSH: Thank you. 14 15 Mr. Moffatt? 16 MR. MOFFATT: Thank you, Peggy. 17 I'm here today representing not only Kinder Morgan, but also the Interstate Natural Gas 19 Association of America. We operate over 200,000 20 miles of interstate pipeline. My company, Kinder 21 Morgan, operates about 70,000 miles of natural 22 gas-related pipeline. We serve in every region of

107 the country. Some of our pipelines include Natural Gas Pipeline of America, Tennessee Pipeline, Southern Natural Gas El Paso, Colorado Interstate Gas, Ruby into the Northwest. So, we cover all of the regions. We're 5 operating in bilateral markets as well as RTO's. 6 7 I've been asked to come and speak primarily about the infrastructure needs through In the record, we placed the most recent eco-foundation study on infrastructure needs 10 11 through 2035. Dan quoted some of the statistics 12 from that this morning. 13 Let me just put it in context for you. Between 2003 and 2013, the industry built 12,400 15 miles of new pipeline infrastructure. We spent about \$5 billion per year, and we added 86.7 bcf 17 per day of capacity. 18 By 2035, natural gas midstream, we 19 estimate, will require onshore \$270 billion, and 20 another \$43.7 billion of infrastructure to support We average \$14.2 billion per year through 21 22 2035.

108 As far as the size of the mains, our 16-1 inch adds in 2014 to 2020, we estimate will be another 7,500 miles, and 16-inch from 2014 to 2025 will total 12,000; that's inclusive of the prior 7500. And by 2035, we'll need to add 20,300 6 miles. 7 The question is: can the industry keep up? Yes, I think our record demonstrates that we can keep up. I started in this industry back when we bought up over a penny per quarter increase at 10 11 the well at natural gas price. I'm dating myself; I was in kindergarten at the time. 12 13 MODERATOR WELSH: No, you weren't, because I knew you then. MR. MOFFATT: But we've seen a lot of 15 16 change since then, and primarily the desegregation 17 of the commodity from the transport capacity and 18 storage capacity. 19 I thought it was interesting this 20 morning that many of the discussions really 21 devolved to where are the sellers of natural gas. Not the pipelines. We're there. Where are the

109 sellers of natural gas over the weekend? If they want to make money, why aren't they there? But anyway. We do raise our capital in 3 the capital markets. We're efficient doing it, as 5 Lynn said, with long-term contracts. It's a model that's been there for decades, and it's worked 7 reasonably well. 8 Unfortunately, we're not an industry that can build it and ask if they will come. We have a combination of demand that is behind the 10 11 natural gas project. We then have to go to the 12 FERC and we have to get a determination that it's 13 We cannot go to the FERC and obtain the certificates to construct and operate our 15 pipelines if we don't have signed-up demand. It's a rock bottom issue. It's not just finances; it's 17 the law. 18 We also, however, feel that we can 19 modify our services. I think you've seen that 20 since the 1980's that a lot of new services as 21 market demanded it. With infrastructure comes the ability to provide additional amounts of storage

110 capacity, for example. Line pack services; additional balancing services; pipelines that have additional line pack and large facilities to operate are often more comfortable with various 5 types of balancing services than non-ratable will take, so that we can offer those services. 6 7 At bottom, though, I think we have to understand two major things. One, the natural gas pipeline industry serves multiple types of 10 customers. We have the local distribution customers; we have commercial; we have industrial; 11 12 and now we have an increasing demand in some 13 markets for electricity. We are under the Natural Gas Act, 14 15 required to provide services on a not unduly discriminatory basis, so when we're discussing new ideas and new services for the electric market, 18 the pipelines go to the FERC to try to modify our 19 tariffs, and we often have to battle with the 20 other customers for cost allocation, undue 21 preference. Even when we're trying to do the communication and overhead first, and Pam 22

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1	Silverberg is in the audience, and she has a big
2	role for that at FERC, we had to deal with and
3	demonstrate that it was not unduly discriminatory
4	to allow operators to talk to each other. But it
5	took us, I think, about 18 months to convince the
6	public and the FERC to permit that rule to go
7	forward.
8	The other major, major point that I
9	would like to make, is do we have tremendous
10	development risk on our pipelines, which I'll get
11	into in question and answer, I hope.
12	MODERATOR WELSH: Thank you.
13	Mr. Karnei?
14	MR. KARNEI: Thank you.
15	MODERATOR WELSH: Karnei, excuse me.
16	MR. KARNEI: Close enough.
17	Brazos is the oldest and largest
18	generation and transmission cooperative in the
19	State of Texas. We own and operate over 2,000
20	megawatts of gas-powered generation. We are a
21	very active participant in the Texas-ERCOT market,
22	and I also serve on the board of the ISO. I serve

112 on the ERCOT board of directors. 2 We're a large transmission provider at ERCOT. We have over 2600 miles of transmission line. We provide wholesale power to 16 electric cooperatives. 5 6 MODERATOR WELSH: Can you pull the mic closer to yourself? 7 8 MR. KARNEI: Yeah, thank you. In 68 counties in north and central Texas, and serving a little north of Houston, and 10 11 around the Dallas-Fort Worth area. 12 Brazos's mission is to provide reliable and affordable electric power to our member 13 cooperatives. This affordability issue is very 15 important to us because in rural areas, a disproportionate number of our member consumers 17 are below the poverty level. 18 We are very accountable to our member 19 owners since they own the organization. 20 Brazos, as well as ERCOT, is very 21 dependent on the natural gas industry for 22 generating power. We have firm and interruptible

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- 1 transportation agreements with multiple major
- 2 intrastate pipelines. We also have storage
- 3 contracts to accommodate swings in our delivery so
- 4 we can match up our generation needs with our gas
- 5 delivery.
- 6 During this past winter, we experienced
- 7 significant problems with natural gas deliveries
- 8 to our power plants. Most of these problems
- 9 occurred during the coldest days of this past
- 10 winter. On 25 days, the gas pipelines limited our
- 11 hourly deliveries to no greater than our nominated
- 12 supply for a 24-hour period, and ratable gas flows
- 13 do not allow you to increase or decrease your
- 14 generation output in response to electric load on
- 15 the grid.
- 16 Let me give you a specific Brazos
- 17 example. We have two peaking combustion turbines
- 18 at our Miller plant. ERCOT called on these for
- 19 many of the days for a four-hour period in the
- 20 morning to run. Unfortunately, we were required to
- 21 take ratable gas for the full 24 hours, and that
- 22 effectively precluded us from running those units.

114 So in order to maintain a reliable grid 1 in the future, it's going to be important to have an adequate amount of online capability, 3 generation capability, that can ramp up and down 5 in real time, and the current pipeline model of ratable flow for a 24-hour period poses big risks 6 and operating challenges that precludes electric 7 8 generating units attempting to ramp up and down. 9 As the natural power grid moves forward into a world with significant coal retirements and 10 higher concentration of intermittent renewable 11 12 resources, like wind and solar, being able to ramp 13 natural gas plants up and down is going to be even 14 more important. 15 In my estimation, given the severe 16 constraints that we experienced this last winter, 17 we're not going to have the flexibility we need. 18 So what do we need? In my opinion, we 19 need three things. We need to fix what we can. 20 We need to grab the low-hanging fruit. 21 first thing that I would like to see us do is get 22 the FERC NOPR passed with a 4:00 a.m. start to the

115 gas day. 2 The second thing is, in an ideal world, we would have an hourly gas market to support an hourly electric market, but I don't see that 5 happening any time soon, so we need to start 6 looking at a bunch of new services for the electric grid such as no-notice service, and 8 especially being able to accommodate non- ratable 9 flows. 10 And the third item we need is we need more capacity. We need more pipeline, and we need 11 more storage. It will be of paramount importance 12 to us as we move forward that in order to continue 13 to have a reliable grid that we be able to have 15 the natural gas industry provide this kind of 16 operational flexibility. On behalf of Brazos and rural electric 17 18 cooperatives, we urge the Department of Energy to 19 weigh in on this critical reliability issue, and 20 we thank you for the opportunity to share some 21 comments from the electric cooperative sector. 22 MODERATOR WELSH: Thank you.

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1	Ms. Musich?	
2	MS. MUSICH: Yes, thank you. Musich.	
3	MODERATOR WELSH: Sorry.	
4	MS. MUSICH: That's okay.	
5	So, Southern California Gas Company is	
6	the largest LVC in the country. Our customers use	
7	about one pcf of gas per year. We so, SoCalGas	
8	and San Diego Gas & Electric own and operate an	
9	integrated gas transmission system consisting of	
10	pipeline and storage facilities.	
11	With our network of transmission	
12	pipelines in four interconnected storage fields,	
13	SoCalGas and SDG&E delivery natural gas to over	
14	six million residential and business customer	
15	meters.	
16	The SoCal and SDG&E system complies with	
17	the California Public Utility Commission's	
18	mandated design standards for core and non-core	
19	service. Our system is designed to provide	
20	continuous service to core customers; that's our	
21	small our residential and our small commercial	
22	industrial customers. And the design standard for	

117 that is one in 35 year peak days. 2 We are also designed to provide continuous larger, non-core customers such as electric generators, through a one in ten cold 5 day. 6 Both of these days are expected to occur during the winter heating season when our core 7 8 usage is at its greatest. 9 The electric generation market in southern California is a very important customer 10 segment to SoCalGas and SDG&E. We are very proud 11 12 of our service record to this market, and have 13 recently proposed several procedural and infrastructure changes which will improve upon 15 that record. 16 The SoCal and SDG&E system has the 17 capacity to serve six billion cubic feet per day 18 of customer demand through a combination of 19 pipeline supplies and storage withdrawal. 20 The pipeline network is highly 21 interconnected, which allows us to remove pipelines from service for inspection or repair

118 without severely impacting our operations or service to our customers. 3 However, our system's ability to provide these flexibilities to our customers is not unlimited. Several levels of pipeline supply --5 some level of pipeline supply is always needed on 6 our system; we can't serve it just from our 7 8 storage facilities even though we have very 9 substantial storage assets. 10 We have seen periods of low delivery storage system happen more frequently, such as 11 12 during the recent cold weather events in the 13 eastern part of the country, when supplies were economically diverted to that area. To remedy 14 15 that, SoCalGas and SDG&E have proposed changes to our customer balancing service such that customers 17 are incentivized to manage the difference between 18 their usage and supply during times where our 19 system is stressed. 20 We also require a minimum level of 21 pipeline supply be delivered to our southern pipeline system, which runs through Riverside

119 County and serves San Diego and Los Angeles. is an area of our transmission system that has seen dramatic growth in new electric generation plants, but it's not as well integrated with the 5 rest of our system, and we have very limited ability to supply the southern system with gas 6 delivered in other areas. 8 Compounding the challenge is the fact 9 that SoCalGas and SDG&E offer to the customers a multitude of choices for their gas supply, and for 10 economic reasons, customers generally choose to 11 12 utilize the other supply sources to meet their 13 demand rather than deliver gas supply on the southern system. This places SoCalGas and SDG&E 15 in the position of trying to acquire those 16 supplies on the market, or curtailing customer 17 demand if we're not successful. 18 To rectify this, SoCalGas and SDG&E have 19 proposed construction of a new pipeline that 20 better integrates our southern system with the 21 rest of our gas network, and will allow us to move gas supplies to our southern system.

120 pipeline represents a significant undertaking in terms of scope, cost, and construction, and we've only just begun the regulatory process. In southern California, local electric generation is primarily fueled by natural gas. 5 SoCalGas and SDG&E serve plants totaling 20,000 6 megawatts generating capacity. The use of fuel 7 oil is not permitted by the Air Quality Management District here, even for backup purposes. And with 10 the advent of a significant percentage of 11 renewable energy sources installed, the electric 12 utilities have begun to deploy quick-start electric generating facilities throughout our 13 service territory to compensate -- and to 14 15 compensate for these sudden changes in the 16 renewable sources. 17 This means that several hundred 18 megawatts of natural gas-fueled electric generation can go from an offline state to a 19 20 hundred percent utilization in as little as seven 21 minutes. This sudden and dramatic change in gas 22 use on our system can create a severe drop in a

121 pipeline's operating pressure, threatening the integrity of our system and service to our customers. To date we have not found a facilitybased solution, such as additional pipelines, to 5 fix this issue. However, SoCalGas and SDG&E have initiated discussions with plant operators, electric utilities, and the CISO Cal ISO regarding this challenge, and have committed to improving 10 already-good communication with these parties in 11 order to avoid pipeline issues while providing service to these quick-start facilities. 12 continue to evaluate the situation and seek other 13 solutions. 14 15 Thank you. MODERATOR WELSH: Mr. Olson? 16 17 MR. OLSON: Thank you. And thank you for the -- is this mic on? 19 Thank you for the honor of inviting me 20 to come and speak to this group. 21 My name is Arne Olson; I'm a partner with Energy and Environmental Economics. I think

122 my role here is going to be a little bit different than some of the other roles. I'm not representing a specific group, but I'm a consultant, and I'm going to talk about some of the work that we've been involved with recently. And I'm going to do this with slides as well. 6 7 So we are just in the process of wrapping up our Western Gas Infrastructure Study that was sponsored by the Western Interstate 10 Energy Board. We had Phase 1 where we looked at 11 questions of whether there will be adequate 12 natural gas infrastructure in the West and looking 13 out ten or so years in the future. And our main question there in short is: 14 15 can some of the issues that happened in the 16 Northeast, in New England in particular, and New 17 York and (inaudible) area -- is the West 18 vulnerable to some of those same supply 19 disruptions and natural gas infrastructure 20 adequacy issues that caused challenges to the 21 electric sector in those areas. 22 And then Phase 2, you know, then, of

123 course, of large interest in the West, increasing the penetration of wind and solar, very renewable resources, that creates a need for flexible natural gas generation that's sporadic, so will the western natural gas infrastructure have enough 5 flexibility, both physically and are the market 6 arrangements and institutions flexible enough or 7 will we need to introduce new products and those 9 kinds of things to manage those flexibility needs. 10 Next slide please. I want to recognize a number of people 11 in the room today who contributed to the study. 12 13 Of course, it was sponsored by the Western Interstate Energy Board, a group of western states 15 and provinces. Funded generously by the DOE. we were assisted by a technical advisory group 17 consisting of Beth Musich, and Kinder Morgan, and 18 Mike Jenkins from APS, and Alaine Ginocchio and 19 the other Wheaton staff, and the study wouldn't 20 have been the same without the generous 21 contributions from -- and I should mention

Northwest Pipeline, as well -- from all the

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124 pipeline companies and all of the members of the tag. And the Phase 1 report was released on March 17th. Our Phase 2 executive summary is 5 being released today, and our full report will be released on Wednesday. 6 7 Next slide, please. So in our study we considered a number of different scenarios, with the intent of stressing the natural gas infrastructure in the 10 West in ways that it's not stressed today to see 11 if it can respond adequately to those. Of course, 12 13 every study has to have a base gauge, so ours looks at kind of current trends out through 2024. 15 We have a high coal retirements case where we retired 50 percent of the remaining coal 17 resources in the region that were -- over and 18 above the ones that are already scheduled to be 19 retired. So today we have 40 gigawatts of coal in 20 the West. Our scenario had 16 gigawatts of coal 21 in 2024. 22 We looked at a high renewables case

125 where we would end up with 27 percent of renewable portfolio standard effectively throughout the West. And we looked at sensitivities on exports both to Mexico and LNG exports out of the Pacific Northwest. 5 6 Next slide, please. Our key findings in Phase 1 are that the western natural gas infrastructure will, largely, be adequate to meet the needs of the electric sector, except under the most extreme winter 10 11 weather conditions. Now, all our regions are linked, and the 12 13 West is a very broad area. This isn't a study of a small area in geography, like New England. The 15 West is a vast area with many different supply basins and large infrastructure to support it. 17 These regions are all linked together. They are 18 largely planned separately today, but to the extent that there are regional events, cold 19 20 weather events that affect multiple regions at 21 once, there is an area where there is potential

vulnerability in the west.

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126 Another potential area is that gas 1 generation that doesn't contract for firm transportation active auctioning, as we heard earlier this morning, may be subject to interruption. Now, we largely don't have this 5 problem in the West because of our bilateral market structure. In our largest deregulated market, such as in California, we have a very explicit planning standard that takes into consideration the needs of the electric 10 generators. So, in that area, we have adequate 11 12 transportation capacity as well. 13 But if you're relying on a gas generator that doesn't have that firm fuel, that generator might not be firm. It might not be there when you 15 16 really need it to be. 17 But, of course, to the extent that our natural gas needs will continue to grow, we'll 18 19 need to continue to expand our natural gas 20 infrastructure. The picture I have up here is of 21 our coal retirements case. And on the left hand side, it's historical and natural gas demand

127 throughout the West region. You can see it kind of bounced around a lot, but it's largely been flat for the last 10 or 12 years. And our base case projects that to be 5 largely flat going out for the next 10 or 12 years largely because of the increase in renewable 6 generation on the electric side. The red area --7 the red wedge -- is the increase in gas demand caused by the retirement of 23 gigawatts of coal 10 resources. 11 So you can see, it's a noticeable 12 increase in gas demand in the West, but it's not 13 one that's out of character with the types of increases that we've seen in past, so we believe 15 this can be accommodated and our market 16 arrangements are adequate to do that. 17 And in the next slide is Phase 2, and 18 our key finding in Phase 2 is that increased 19 variability in gas demand that are caused by high 20 renewables. While it does create challenges that 21 need to be managed on an operating day basis, but that overall, it appears that there are no 22

128 technical barriers to doing that, and, in fact, if you superimpose renewable resources on top of a system that doesn't have them, the overall effect is to reduce gas demand. It reduces gas through-That provides pipeline operators with 5 increased flexibility, increased operating range, to use storage and line pack to manage those variable flows. 9 So if you can see the pictures on the right show -- or it can be the results of one of 10 11 our simulations, where it shows operating 12 pressures under the base case are more challenging 13 than the ones under the high renewables case, which are the ones in orange, because as the solar 15 and wind energy comes online, it allows the gas 16 generation to back off, which allows the pipeline 17 to be recharged and the line pack to be recharged, 18 thereby providing the flexibility that the 19 pipeline needs. 20 MODERATOR WELSH: Okay. Thank you all 21 for your summary statements. Let's just jump right in. What I heard your panel -- what your

129 comments say is that reliability and safety are number one, and yet you have a real need for flexible service. So how does improving infrastructure answer that and how does that -what are the steps to getting to that scenario? 5 Mr. Eves? 6 MR. EVES: You want me to start? MODERATOR WELSH: Yeah. So what infrastructure solutions do you have that result in safety, reliability, and flexibility? 10 11 MR. EVES: So we undertake this in two 12 modes. One, on our own system where it's 13 improvements to the LDC or our transmission facilities. But the second mode would be working 15 with upstream suppliers, on their storage, contracting for storage or the improvements and 17 the capacity contracts that we're going to enter 18 into. 19 So the things that can and should be 20 done, and that we are doing, is replacing older 21 facilities, upsizing facilities, we're reducing methane emissions, we are increasing the safety of

130 the system as we modernize the infrastructure, but we're also building the capability, couple it with storage, but we're building the larger facilities that have the line pack and the additional flexibility. 5 6 So, basically increasing the flexibility and the capability of the infrastructure, which, 7 8 hand in hand, increases safety. MODERATOR WELSH: Mr. Moffatt? 9 10 MR. MOFFATT: I would have to tell you the same for the upstream interstate pipelines who 11 are under the jurisdiction of the PHMSA and we had 12 a recent reauthorization that required even 13 greater inspections and the use of new technology 15 on inline tool. 16 So on a routine maintenance, which is 17 not included in the numbers I quoted earlier, but 18 on routine maintenance, we are repairing systems; 19 we are constantly refurbishing; we're taking out 20 and replacing compressors on a regular basis. All 21 of that increases safety. All of it does increase 22 reliability.

131 One of the challenges that we've all 1 noted is the tremendous amount for -- well, really from the mid-continent over to the East Coast, a tremendous shift in how the systems are being 5 used, so that the demand on various systems is different than it was for the prior 20 years, for example. We're finding compressor stations that have not been utilized in some number of years that are now being retrofitted to reverse flow, to take out south, for example, from the Marcellus; 10 11 or to take increased flow out of the Marcellus 12 midway in our system northeast. We're now 13 building west; everything is going to Chicago and will disperse, as it has over the years. So all 15 of that adds reliability and safety. 16 As I mentioned earlier, increased 17 infrastructure, as well; new and added 18 infrastructure, whether it's in terms of 19 compression, larger pipe when you're replacing 20 pipe, or building new pipe, you have more 21 capacity, more line pack, more flexibility to work with in trying to meet shifting demands in

132 different parts of our system. MODERATOR WELSH: Mr. Karnei? 2 3 MR. KARNEI: So when I look at this, I obviously approach this from the electric grid 5 standpoint, and being from Texas, we're sitting on a lot of gas, we're sitting on a lot of pipe, so 6 you would think everything would be good in Texas. Not so. So the three things I think we need to do is we need to look at synchronizing, as was 10 discussed in the earlier panel, the scheduling of 11 12 the gas day and the electric day. I think the 13 FERC NOPR is well thought out, well-reasoned, and a great start in that process. 15 I think we have to get access in the electric industry toward no-notice service, more 17 non- ratable flows. That's a big concern of ours. We're looking at developing additional generation 19 at ERCOT, and that's one of the things we're 20 looking at very closely. 21 And then long term, to make sure that we 22 can actually deliver when we have these cold

133 winter days, and it's primarily and a winter phenomenon in Texas, we're going to need more pipe and more storage. I know we've got a big discussion about who pays, but fundamentally, that's what we're going to need, and that the 6 third piece. MODERATOR WELSH: Thank you. Ms. Musich. I cannot say your name, I 9 am sorry. 10 MS. MUSICH: That's fine. It's just 11 music, like the song. 12 MODERATOR WELSH: Musich, thank you. 13 MS. MUSICH: Anyway, yes, so as far as safety goes, California, I think, is on the 15 forefront of the pipeline safety issues, and we had a decision recently from the California Public 17 Utilities Commission that will allow us to hydrocast or replace some of our older lines. 19 And, you know, our system is highly 20 piggable, so we are very concerned about safety. It's job one at our company, and so I think we do 21 a very good job with that.

134 As far as reliability goes, because we 1 have slack capacity on our system, and that's part of the planning standard from the California Public Utilities Commission, our customers are 5 blessed with pretty liberal balancing rules, much more complex than what you're dealing with. And 6 we have also substantial storage assets. We have 137 billion cubic feet of storage, and we can draw 9 up to 3 bcf in a day. 10 So, I think it's a good situation for our customers, the electric generators and the 11 other customers on our system. I think we've done 12 a pretty good job of dealing with that. 13 14 MODERATOR WELSH: Thank you. 15 Mr. Olson? 16 MR. OLSON: I'd say the number one thing 17 -- and I will do this mostly from an electric sector perspective as well -- the number one thing 19 is to make sure if you're relying on a generator to provide electric service, that generator either 20 21 has firm transportation capacity -- it has firm 22 fuel, either natural gas, or backup fuel.

135 It seems really simple, if you think 1 about it from a reliability perspective, but where I come from, seems simple, but it's not. And the second thing is the one scenario that we found with the high renewal penetration that can get you in trouble is with -- if there is 6 forecast error. 8 So, with solar, you know, you kind of 9 know a day ahead if the sun is going to shine, and you have a good chance of what your demand is 10 going to be over a course of the day, but you may 11 12 not have that sense over, you know, one or two 13 hours ahead. 14 With wind, it gets a little bit more 15 difficult, so, you know, I think there's going to be increasing pressure on -- then moving from a 17 day ahead to, you know, more near term, and I don't know if it's all the way to hourly, but more 19 pressure on the kind of 4-hour ahead, 8-hour 20 ahead, 12-hour ahead kind of scheduling 21 timeframes, and more flexibility in the market 22 arrangements that will allow you to move that

136 generation around in time as necessitated by the regulator rules. MODERATOR WELSH: Let me talk about that a little more. Just generally, could you all give me your comments on how the increase in renewables 5 on the system is impacting your system, your 6 forecasting, your plans for new infrastructure, and what are you looking at? How is it impacting 9 you? 10 MR. EVES: So we've added very significant amounts of renewables for -- we have 11 12 4500 megawatts of wind across three systems, and 13 about 500 -- 400 megawatts of solar, and you know, we're significantly increasing the solar. 15 The wind has had a significant impact on a lot of things, but in particular it's required a 17 flexible natural gas system to support on a firm 18 basis with the NNT, with the delivery flexibility 19 to support the gas peaking and combined cycle 20 generation that is so important to go with the 21 wind energy. 22 That's not to say that utilities --

137 well, and we certainly have modified and improved the ability of coal plants to regulate and even cycle on and off over weekends or for a week or two, to make changes in the way you operate other 5 facilities, like we had a peak pump storage 6 facility that used to be basically an economic differential between, you know, surplus energy at 8 night from coal generation and peak prices in the day; it's now basically a wind backup plan, and 10 it's used in that way. 11 So there's a lot of other changes that 12 can happen and need to happen, but the most -- the 13 single most important change to accommodate, you know, significant amounts of renewable energy is 14 15 flexible natural gas generation because of the low heat rate penalty, the flexibility that it has, 17 the quicker start time, stop times, cycling 18 capability, and so on. 19 The one other thing I would say, I 20 always find that when we have this discussion, we 21 think about changes the gas industry needs to make to meet the electric industry's needs. And it's 22

138 not just -- it has to work the other way, too. 2 For example, progressive areas of the country that have implemented structured energy markets, and we heard from some earlier on the 5 other panel, give the utilities an -- in those regions, the electric utilities, the flexibility to spread that, regulating, and response to changes with wind in one region or another, and lots of other kinds of resources. You can spread 10 that -- if you can spread that over 100,000 or 50,000 megawatt footprint, instead of having, you 11 12 know, one of the 35 balancing areas in the West 13 trying to do that on their own, that makes a huge difference. 14 15 Likewise, we need to work -- the 16 electric generators need to look upstream to the 17 gas industry and contract for flexible delivery 18 not only to each plant, but to be able to move 19 that capacity that we've purchased in NNT 20 flexibility, move it around to different 21 resources, because there are effectively, through 22 the day, they are substitutes for each other. They

139 work as a combined plant much like we look at an electric load on the system that moves through the city, and we treat it like one customer, like a light rail system. And that's the way the power 5 plants are. 6 MODERATOR WELSH: Mr. Moffatt? MR. MOFFATT: I think first of all, looking across all of our pipelines, it's 9 obviously very regional. I think the bottom line 10 is that we have seen the need for increased natural gas fired generation as a backup to 11 12 increase very slowly. I think that may be partly 13 because of the ramp up of various forms of renewable energy have been somewhat more modest 15 than perhaps some of the expectations might have 16 been. 17 We also, though, see in the natural gas 18 industry quite an impact of efficiency, such that 19 we have a fair amount of efficiency gains within 20 the natural gas commercial, industrial, and 21 residential use, and we think there will also be not one-for-one replacement of all coal-fired

140 power plants, in part because of the efficiency. So we're factoring that in. 3 To date, I would say it's been overwhelming; however, if you look at the INGAA 5 study, we do, when we look out more, see much more demand for laterals to connect electric generation. How much of that is backup peaking 7 for intermittent power and how much is replacement base load, I don't have that breakdown, but we're 10 seeing a mix of both of them. 11 MODERATOR WELSH: Thank you. 12 MR. KARNEI: So, in Texas, it's always about the response to the market, and what we've 13 seen: we currently have 12,000 megawatts of wind 15 generation in the State of Texas. We've seen that cause a significant reduction in wholesale prices 17 of electricity, which has caused people to -- when 18 they've looked at resource additions, primarily 19 look at peaking plants as opposed to combined 20 cycles because they don't run very often and you 21 have the ability to start and stop. 22 Under the clean power plan that was

141 mentioned earlier, one of the building blocks EPA did was additional renewables. If that plan goes into place, we're going to have to increase our renewables from 16,000 megawatts to 28,000 megawatts by 2030. That's going to put even more 5 downward pressure on wholesale prices, 6 particularly in the spring and the fall, which I think is going to drive the market to build even more peaking capacity and less combined cycle, 10 which is going to put even more stress and strain 11 on the natural gas pipeline. 12 The storage system, when we get into one 13 of these cold weather periods, and we even push the button on a peaking plan at 6:00 in the 15 morning and run it until 10:00 in the morning. 16 MODERATOR WELSH: Ms. Musich? 17 MS. MUSICH: Got it. Okay. 18 In the written materials that I sent 19 you, I provided the results of some of our 20 hydraulic modeling that we've looked at, where 21 we've looked at what kind of pressure drops we can see on our system where you add one quickstart

142 unit versus three quickstart units versus, you know, traditional electric generator, because this is what we're seeing in California. Pretty much every unit that is coming on in California now, whether it's a peaking plant or 5 a combined cycle, is a quickstart unit. And so 6 we're at the -- what we've found is that when you have one unit that's isolated from everything else, you tend to not have that much of a problem, but when you start working them together, such as 10 11 in the LA Basin, we've seen our hydraulic modeling 12 and shown that you can have, at 70 psig pressure 13 drop in about 15 minutes. 14 So, if you in gas control and you're 15 watching your pressing go completely down, you don't know that it's going to bottom out and 17 you're going to be okay. And so it's causing us

21 is clearly the way the world is going, so the 22 natural gas industry is going to have to deal with

and it's causing, you know, issues that we're

18

19

20

22 natural gas industry is going to have to deal with

to change the way the natural gas system is run,

trying to grapple with and deal with, because this

143 that. 1 MR. OLSON: One of the things we've 2 found that comes back to the regional differences that, I think we've heard I think kind of 5 throughout the morning, but we looked at various different parts of the West, and the way that they 6 treat these issues are different because of the 8 way that the gas systems are structured. 9 And California, as Beth mentioned, and in the Northwest, the balancing rules are very 10 liberal, these areas have a lot of storage --11 12 natural gas storage that they can use to help with 13 the balancing, because there has never been the economic pressure and the requirements to, you know, have stricter balancing rules. 15 16 The counter-example to that is El Paso 17 in the Southwest, which the geology there doesn't 18 really support storage, so there isn't any. 19 That's also an area that has historically relied 20 on natural gas peaking resources to help meet 21 these needle peaks and electric demand. So it's 22 an area that's very familiar with variable use of

144 natural gas. Natural gas use for electric generation that's not ratable, that's -- varies -rated dramatically throughout the day. So what they've done is develop market products that allow them to position their 5 pipelines with line back to meet those needle 6 peaks in electric demand. 8 So that's an example of how these --9 this variability can be managed with a fixed 10 pipeline infrastructure if the right market structures are in place. And this is kind of the 11 12 most extreme example because there isn't any natural storage that's available to help with 13 14 that. 15 So this is an example that other 16 regions, I think, can look to as they need to 17 develop more strict balancing rules for 18 themselves. 19 MODERATOR WELSH: Did you have a follow-20 up? No. 21 I want to ask you a little more about 22 regional differences. If you could speak to what

145 is going on in your region to address the issue of adequate supply of electricity and gas. Are there coalitions, partnerships? I asked the first panel about public-5 private partnerships, the role of Federal Government in those. But there may already be 6 regional efforts that we are either not involved 7 in or not aware of, so I know, Curt, you have a national perspective from INGAA, but I wondered if you all could talk about your regions and what is 10 going on collaboratively within the industry? 11 12 MR. MOFFATT: You want me to start? 13 MODERATOR WELSH: Sure. MR. MOFFATT: Thank you. Let me just 14 15 pick -- I'll pick three. 16 As mentioned in the Southwest, we have 17 accommodated a lot of uneven load for a long time. 18 It is a challenge because there is no storage to 19 speak of. And, quite frankly, across the country, 20 we're seeing it difficult to develop storage. 21 Again, it goes back to the financials because 22 there is so much flow in gas, and there's not much

146 basis between price points that people are not parking gas, they're not storing it for any type of arbitrage purpose. So to try to develop new storage fields 5 right now, we need market demand from traditional buyers of storage, and as we see it, they're not 6 willing to buy from storage firm transport, 8 they're not likely to buy it from storage. So 9 that's sort of connected. 10 In the Southeast, take SNG group for example, Entergy, certainly the southern 11 companies, they're bilateral markets, they 12 function extremely well. They've had a fair 13 amount of penetration of natural gas in the history -- over history. 15 Florida is another good example. It's a 16 bilateral market. It's at the end of the line. 17 18 It's a peninsula, but it gets the demand it needs 19 because it's backed by firm contracts with the PUC 20 supportive and flow through those costs. 21 The Northeast is a totally different story. You know, the so called organized markets

147 have various incentives built in, and the ISO's each seem to be different that put pressure on people signing up for firm capacity. But firm capacity is what's needed, even there, the geology doesn't support indigenous 5 storage to the Northeast. So all storage to 6 support the Northeast has to get transported. And 7 it has to get transported through the most difficult development area, across New Jersey, New 10 York, Pennsylvania, into Massachusetts. We have 11 our Northeast direct project in Tennessee. 1.2 billion cubic feet a day project to expand. 12 And we built a 36 2.2 bcf. 13 People mentioned in 2003 to 2008, we had 14 15 tremendous shale pipes built. They were 16 subscribed to by producers. That was between one 17 set of board of directors and another. You struck a deal; you struck a contract; you built it. 19 Northeast, this is their first market 20 pull with LVC primarily anchoring the pipe. 21 Totally different ballgame. We're back into the 1970's and '80s. And they have to look over their 22

148 shoulders to their PUC. So it's a totally different process. And we also have tremendous development risk. Once we get an economic deal with our 5 customers, we have all of the challenges to getting our permits done, all of the people who don't want a pipeline in their backyard. very difficult process to build a pipeline these days. And I'll be glad to talk about that in the 10 wrap-up. 11 MODERATOR WELSH: Regional efforts from Colorado, Mr. Eves? 12 MR. KARNEI: We've been -- have done 13 multiple studies on our costs because of our high 15 dependence on natural gas, the risk of curtailments in a cold winter event either from 17 freezing on the gas infrastructure or possibility 18 -- we talked about this earlier -- of being in 19 rotating outages, and actually cutting off the 20 electricity on a rotating basis to gas compression 21 stations, and what's the domino impact of that. 22 We did a study on that a couple of years

149 ago, and we're in the process of updating that. The thing I'm concerned about now is I'm not sure it goes far enough. If you look at the Clean Power Plan, there are multiple units in the base case of the 5 Clean Power Plan in ERCOT that are planned to be shut down by 2020. So if we're going to get on top of this, we really have between now and 2020, assuming those assumptions are right and that plan goes into place to make sure we have enough 10 infrastructure to support what we need, because 11 12 we're at risk of losing a lot of coal plants in 13 ERCOT. 14 MODERATOR WELSH: Thank you. 15 In California? 16 MS. MUSICH: Yes, so as far as the 17 coalitions or partnerships, I think the issue of 18 gas and electric, keeping both of them up, is very 19 near and dear to my heart. And we had a couple of 20 real life examples of that this winter, both in 21 December and in February. 22 In February, we ended up in curtailing

150 end- use customers, and that was the electric generation. It was very important to us to be able to hold up the electric as well as the gas, and the way we were able to do that was because of our 5 partnerships with California independent site system operators as well as the other local balancing agencies. We worked with them really 8 closely on that day, as we do every day, to make sure that they had enough natural gas fired generation to keep up the electric grid. 10 11 And absent that coordination, I am 12 fairly certain that we would have lost something, 13 probably the electric grid, in that situation. that partnership, and as I said, that's happening 15 every day, that we coordinate with them, and I 16 just -- and I think it's actually vital to both 17 sides of the -- so I think California is a good example of how that can work. 19 MODERATOR WELSH: Great. 20 Mr. Eves? 21 MR. EVES: I guess when I look at electricity and natural gas industry in an

151 operating mode and coordination mode, and in a long-term planning mode, the long-term planning of the gas industry is probably the least coordinated within any region. I mean, it's done more bilaterally. 5 Just the nature of electricity and the way 6 everything flows across each other's facilities 7 8 requires more centralized coordinated planning between all the interconnected companies. 10 We just don't operate that way when we go out way into the future and pipelines are 11 12 competing with each other, and they'd like to sell 13 capacity to the LVC's and the generators, and -so we do it more transactionally. 15 I don't know what kind of opportunity 16 there is, but if anything would drive the 17 potential for more regional coordination, it might 18 be the Clean Power Plan. I mean, it's going to 19 create a significant impact on many, many states 20 in terms of the amount of gas generation that 21 needs to be added in the future of our coal plants, so it could be that there is something

152 there. 1 2 But my sense is that we operate pretty much -- you know, as utilities we operate under the oversight of our state regulators hands-on from a safety standpoint, but from a planning 5 standpoint, our state regulators oversee that, 6 whereas electricity there is a lot more FERC 8 oversight. 9 MODERATOR WELSH: Thank you. 10 Mr. Olson? MR. OLSON: In the West, as far as the 11 regional issue, and you heard Beth talk about the 12 13 things that California has done, that's one of our geography constraining load pockets where they've 15 been very concerned about these issues. It's also 16 a jurisdiction where, you know, everyone is kind 17 of under the same jurisdiction and the same 18 backyard, so they work -- they have a long history 19 of working very closely with these other --20 The other geographically constrained 21 region is in the Pacific Northwest, and I think you heard Lynn Dahlberg mention the effort that's 22

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- 1 been going on there under the auspices of the
- 2 Pacific Northwest Utilities Conference Committee,
- 3 PNUCC, and the Northwest Gas Association. That's
- 4 kind of a similar circumstance. But the area
- 5 that's constrained by geography with now, you
- 6 know, heavier lines on natural gas to meet peaking
- 7 needs is also a region that has a winter peak both
- 8 on gas and on power. So they've been very, very
- 9 concerned about these issues in natural gas and
- 10 portability.
- 11 Where we haven't seen as much effort, I
- 12 think, is West-wide, and that's one of the things
- 13 that our study has indicated is a vulnerability.
- 14 We've done pretty well in the West looking
- 15 regionally. We haven't done that well looking at
- 16 kind of West-wide weather events. And they do
- 17 come in occasionally. There can be a cold spell
- 18 that sets in over the West, and that's where we
- 19 might have things like well freeze offs that can
- 20 contribute to reliability events. And so that's
- 21 probably an area where it might be beneficial to
- 22 do more work regionally in the future.

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1	MODERATOR WELSH: Thank you.	
2	So, let's turn to the QER now. I'm	
3	going to ask you the same question I asked the	
4	first panel, and that is what one critical	
5	recommendation would you put forward to the task	
6	force today, remembering that the task force is	
7	grappling not only with what the industry's roles	
8	and responsibilities are, but with what the	
9	Federal Government's role and responsibility is.	
10	So, why don't we mix it, and, Mr. Olson,	
11	why don't you start with your one recommendation	
12	to the QER task force?	
13	MR. OLSON: Well, this is the title	
14	of this panel is "Infrastructure Needs Through	
15	2030," which is kind of a long way out there, but	
16	when you start to think about 2030, that's pretty	
17	close to 2035, and that's it starts to get	
18	close to 2040, and in the year 2040 you're not	
19	that far from 2050.	
20	And 2050, if anyone has been following	
21	sort of longer term climate issues, is a big	
22	milestone for, you know, a lot of the efforts that	

155 have gone on on the global negotiations and the target of, you know, reaching -- if we want to reach two degrees Celsius of warming that greenhouse gas emissions would actually need to 5 reach that level to be set at what they were in 1990. 6 So, we can continue to plan for 2030 as if the next -- as if the world ended there, but I think that would be a big mistake. And I think it's time that some of these efforts that look at 10 2050 in isolation, and these efforts that look at 11 12 now to 2030. 13 We don't have the golden spike yet. They have kind of taken a late charge in isolation 15 now, but at some point we need to start building bridges between them, and start to think about 17 what the world does in like 2035 and 2040, and 18 whether that's the right path long term or not. 19 MODERATOR WELSH: Thank you very much. 20 MS. MUSICH: Well, I would echo that 21 sentiments as being representative as far as 22 recognizing the importance of the

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- 1 interconnectedness between gas and electric. We
- 2 really cannot look at one without the other. They
- 3 just really interplay, especially in places like
- 4 California where so much of the electric
- 5 generation is dependent on natural gas.
- And so I think that you need to look at
- 7 them and make sure that the coordination between
- 8 the two is prominent in what you're looking at.
- 9 MODERATOR WELSH: So, do you mean in
- 10 terms of R&D, the Federal role of looking at the
- 11 two industries together?
- MS. MUSICH: So I think he said that
- 13 earlier talking about, you know, somehow see LVC,
- 14 you know, for natural gas can go down because you
- 15 lose an electric compressors. And the same thing
- 16 can happen, you can lose the electric because
- 17 you've lost natural gas. And that was -- you
- 18 know, we lost supplies in natural gas, and that
- 19 had a huge impact on the electric.
- 20 And so I think you have to look at all
- 21 those factors, the infrastructure, adequacy of
- 22 supply, adequate -- not just infrastructure,

157 what's supplied. You need them both. You can have lots of pipe and have it empty, you're not really helping yourself any. So just how are we going to do the very best job we can to hold up both sides of that coin? 5 6 MODERATOR WELSH: Okay. Mr. Karnei? MR. KARNEI: I love what Beth said, but I think that's such a big issue. I'm looking for something that we can get a stake in the ground 10 and execute on, and I would ask the QER to support 11 12 the FERC NOPR. 13 The FERC NOPR revisions include starting 14 15 the natural gas day at 4:00 a.m.; moving the time of nomination cycle later; increasing the number of intra-day nomination opportunities to help 17 18 shippers adjust their scheduling. And we believe 19 as cooperatives at Brazos that this is very 20 thorough, well thought out, and it's a good first 21 step to starting this coordination process. 22 MODERATOR WELSH: Thank you.

158 MR. MOFFATT: I'm going to go back 1 purely as Curt Moffatt and not a representative of anyone today to when we thought of the Department of Energy and the Carter Administration, and there was a provision, the DOE Organization Act, where 5 DOE can propose a rule to the FERC. The FERC is 6 required to consider it. Not necessarily adopt 7 it, but consider it. 9 And then it was exactly these types of issues, particularly, for example, ideas on 10 appropriate rate design and non-ratable take. 11 12 What is the end dynamic necessary to provide for a 13 four-hour take as opposed to 1/24th, which is how we design our systems and allocate costs. 15 That's something that the researchers at 16 the Department were thought to have more 17 resources, to gather date, refine options and 18 ideas, and they proposed a rule to FERC. 19 The Congress and the Administration 20 recognized that as a regulatory agency constantly engaged in on the record proceedings, it was much 21 22 more difficult and more limited resources at the

159 FERC to undertake some of these policy initiatives, and that was the idea of the dotted -- part of the dotted line to FERC. The other had to do with budgets. But there is this rulemaking provision. It's been used, I think, once by Spencer Abraham 6 in recent memory. It was used a little bit more 7 often right after the DOE was organized, but it's sort of fallen by the board. 10 So, I think the QER has a tool available. It will be interesting to see if they 11 choose to use it. 12 13 MODERATOR WELSH: Thank you. 14 MR. EVES: So, my recommendation may be a little bit out in right field, but I agree with 15 16 what you've heard across the panel. 17 But, the one thing I would add to that is, I look at the Federal Government, well, 19 particularly the FERC, and, you know, you could 20 ask anyone in the industry about their policy 21 around transmission and competitive wholesale markets, and we all know about the incentives, and

160 you know, so much work and direction that's gone into advocating that. This is hard for me to say next to the 3 biggest pipeline supplier, but I think encouraging 5 cost recovery, not just at the Federal level with interstate pipelines, but across states with the 6 intrastate LVC, to make the investments that are needed, and to get ahead of this and build a system that has the additional capability and 10 flexibility, but also like we talked about 11 earlier, the safety and reliability. 12 And these facilities are getting very 13 old. There's a need to do this anyway, and we definitely see the push from pens, that we see it 15 on the regulatory side in terms of what we need to 16 comply with. 17 But, I think we're all going to have to invest more and more capital in this, and we can 18 19 do it in a way that's going to build a better, 20 more flexible system that then, alignment of gas 21 day, improved operations, all those other things 22 can take advantage of those facilities, so, it's

161 not to say, Curtis, that we're not going to have something to say about your next rate case, but 3 anyway. MODERATOR WELSH: Well, let's talk about financing a little bit. It's been talked about on 5 the first panel. You've certainly raised it, and 6 what's the impact of access to capital markets? Is there money out there to invest in infrastructure? If there is, what are the 10 challenges to accessing it? How does that play with the topic of this panel, which is 11 12 infrastructure needs and challenges? 13 Anybody want to tackle that one? MR. MOFFATT: I guess as the pipeline 14 15 representative that is projected to raise \$313 billion, I would say that the most important thing 17 is to have credit-worthy customers that are 18 signing contracts that cover the basic cost and 19 debt service of your project. Then it's between 20 us and our board of directors on the equity 21 component, which we're obviously going to have to 22 have some return on equity.

162 But, whether it's a consortium of 1 companies that get together with some sort of parental guarantees behind supply, I don't think that really matters to the pipeline. It may have 5 issues with the FERC, and that may be another area you want to look at, because of the capacity release rules and how they nominate the scheduled 8 capacity within the consortium. 9 And -- but I think I speak for all the pipelines that we look for credit-worthy parties, 10 11 and once that credit is established and it's a new 12 venture consortium, maybe through different types 13 of guarantees and letters of credit. But I don't think the pipeline industry 14 15 has any difficulty accessing the markets, but our 16 lenders do look at our contracts, and they do look 17 up behind us as to who the contracting parties are and what is their credit. 19 MODERATOR WELSH: Thank you. 20 MD. KARNEI: Not being in the gas side, I haven't financed any state pipe recently, or 21 22 ever, but I would echo what Curtis said. I think

163 there's a tremendous amount of interest out there with lenders if you have facilities -- any facility backed up by credit-worthy purchasers with long-term contracts. MR. OLSON: I would just echo -- I'm 5 sorry, Beth, go ahead. 6 7 MS. MUSICH: Okay, Arne. For us, obviously, from a little bit of a different situation because we -- because we are 9 regulated by the California Public Utilities 10 Commission and it's our rate payers who have to 11 pay for any infrastructure improvements. 12 13 file our application for a major pipeline in our system recently -- last December -- and I can tell you that our rate payers are very sensitive to 15 16 paying more money, and they want to make sure that 17 before they pay that money there is a good reason 18 why they need to pay increased rates. So, it's 19 always an issue for us, you know, trying to 20 convince them that we need to have additional 21 infrastructure. It's a challenge. 22 MODERATOR WELSH: Thank you.

164 Mr. Olson? 1 MR. OLSON: Yeah, I was just going to note that I think the experience overall in the West has been that the recourse to captive rate payers to finance very long-term investments is 5 really important. That's what establishes that credit-worthy counter-party so that gas infrastructure can be expanded to meet the needs of the electric sector. 10 And that reason for that hasn't been there, and that's where I think we've seen issues. 11 12 MODERATOR WELSH: Any thoughts on 13 financing? MR. EVES: I think we share -- Colorado 14 15 or California -- same thing. It's really rate recovery, rate impacts to our customers who can 17 access the capital. It's really a matter of finding that right balance. 19 And I know our commission in Colorado, 20 and increasingly, I think, across the country, 21 have allowed pipeline system integrity adjustmenttype, as we call our clause, and we work with

165 their staff on an annual plan to develop, you know, the right amount of, you know, pipe replacement, new lines, et cetera. MODERATOR WELSH: Well, let me give you 5 all a chance to provide some final thoughts to the task force and tell us what gaps in these issues 6 we've missed in our discussion here today. think it's been a good one. 9 Mr. Eves, why don't you start, because 10 you said you had some other things you wanted to 11 talk about. 12 MR. EVES: I think the one thing that I 13 would add to the discussion that we've had, and I may have just started to touch on it, is, you 15 know, I've heard people joke about natural gas being an input fuel for making electricity, and 17 frankly, the interrelationship between these two 18 industries and the amount of levers and 19 modifications to the market structure, to the way 20 we sell electricity, the way we deliver it, 21 considering the provision of firm versus 22 interruptible electric service, to the gas

166 infrastructure, to the compressors, et cetera, this is -- it's a continual circle, and it works equally both ways. I think it's really important to 5 include, and the Department of Energy should incorporate, consideration of enhancements and 6 changes in the electric market that can provide a 7 -- you know, a benefit back to or maybe reduce the demands for instantaneous, you know, natural gas service the way that we'd like to have it. 10 11 Natural gas is never going to flow like electricity. It's an instant business versus 12 13 something that you build up and send down a line, and it takes a long time for it to get there, so I 15 don't know that we get to, you know, five-minute 16 gas markets, like we're headed to -- like we have 17 in electricity. 18 But you can change the way we sell 19 electricity. You can create more demand response 20 programs. You can create interruptible programs. 21 You can do more things on the demand side and the supply side, and with other electric resources,

167 and bigger markets, bigger footprints, organized ISO's and structured markets that have a significant change in the demand on this gas infrastructure and the operations of the gas 5 system. 6 So, I like to think of them as kind of siblings instead of, you know, one serving the 7 8 other. 9 So, that's the end of my comment. 10 MODERATOR WELSH: Thank you. 11 Mr. Moffatt? MR. MOFFATT: Again, being here to talk 12 about infrastructure construction, I mentioned 13 earlier development cost risks. 15 I think another area that DOE is -- we hope to be the advocate for the energy industry. 17 It's one thing to have Gina McCarthy talk about 18 needing more natural gas infrastructure on the one 19 hand as part of their greenhouse gas initiative, 20 but then her branch's comment on EIS's in a not 21 helpful way the very next day. It defies me why 22 the Department of Energy cannot, within the

168 Executive Branch, coordinate better the choices that are being made by DOI on the case of federal lands, EPA in the case of EPA's comments on NEPA documents, CEQ and Department of Transportation, which is going to be making tremendous amount of 5 decisions on pipeline safety and integrity standards for all for safety, but there are choices as to how dependent you are on hydrostatic testing, for example, versus use of other data 10 that's reliable from inline tool. 11 So, just a few examples, but I think DOE can play a much stronger coordinating role within 12 13 the departments. 14 MODERATOR WELSH: Thank you. 15 MR. MOFFATT: Within the Administration, 16 sorry. 17 MODERATOR WELSH: Yeah. 18 MR. KARNEI: In my opening remarks, I 19 mentioned my big three: support the FERC NOPR; 20 somehow get to more of a gas market that puts more 21 hourly like the electric market with additional 22 services; and number three, we need more capacity,

169 more pipe, more storage. 2 But, my concluding remarks are going to be that when you look at the Clean Power Plan, particularly in Texas, it's going to be a redo of 5 our grid. We need to start planning now for what our grid looks like in 2020, because it's going to 6 have much more renewables, much less coal, and therefore we're going to need a lot more gas. So that's what we need to start planning for is a different type of grid coming in 2020 to 10 2030, and I think we're going to have to do the 11 12 same thing on the gas side, not only how the 13 market is structured, what services are offered, and I guess my parting comment here is I want to 15 make sure I'm not underestimating this effort in front of us for the next five to seven years. 17 MS. MUSICH: So, I just want to make sure we focus on the challenges the gas system is 19 going to be facing as these renewables come on 20 line, and the ramping issues associated with that. 21 And also ask that you would encourage 22 and support that relationship between the gas and

170 the electric side that I've talked about a number of times. 3 I can tell you that establishing that relationship when you're not under stress is key, because when you are under stress, you don't have 5 time for all the niceties. You have to trust each other, you have to understand both sides, and you have to make decisions very quickly, so that support of that relationship is important. 10 Thank you. MODERATOR WELSH: And when are those 11 industries ever not under stress? 12 MS. MUSICH: Yeah. Good point. 13 MR. OLSON: I'm kind of struck by -- I 14 15 think I'm a little bit bipolar, I guess, because those are two very different focuses of the 17 discussion this morning. 18 One of them is very, very long term, and 19 one of them is very, very short term. And so 20 we've been kind of focused on both. 21 The longer-term needs are to 2030 and 22 beyond. You know, will we continue to replace

171 coal generation with natural gas generation, thereby increasing demand for natural gas and the need for new pipeline and natural gas infrastructure? How long will that continue? Will, at some point, the demand for natural gas begin to decline as we get more and more serious 6 about power production later in the century? When and how soon does that start? 9 At some point, we'll be at the point where we need to have -- where we're reaching the 10 11 economic lifetime of the investments that we're 12 making now, and we'll need to start to have more 13 and more certainty about the future of those investments. 14 Now, the good news is that for this 15 16 industry, and Michael has been doing some really 17 interesting work that shows there might be an 18 interesting future for the natural gas industry to 19 supply a blended supply including -- introducing 20 more hydrogen in the supply and introducing sources of bio- gas, possibly doing things that 21 22 are even more interesting like power to gas,

172 taking advantage of this big infrastructure that we've built and using it to help balance some of the issues on the electric grid, as it's already doing today. So there is a long-term future that is 5 interesting and worth thinking about. 6 7 Then we have this very, very near term focus on, you know, solving those issues around the variability, some of which is caused by the 10 increase in renewables, some of it is already there, anyway, due to the challenges of supplying 11 this commodity to an electric sector that needs to 12 13 be balanced on an instantaneous basis, and those things are very serious and need to be addressed 15 as well, and I think there are a lot of efforts 16 going on there. 17 As we heard today, there still isn't really consensus about what needs to be done on 19 all those, and I hope that the industry can get 20 there soon. 21 MODERATOR WELSH: Well, thank you all. 22 I think we've learned a lot about the

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    infrastructure challenges, and certainly many of
    the solutions articulated here. Thank you all for
    joining us. Let's give them all a great round of
    applause.
 5
                    (Applause.)
              MNOERDERATOR WELSH: It's rare that
 6
   we're running a little ahead of schedule, but we
 8
    are, so let's just move forward and set up for the
    open mic session. And I would ask the DOE staff
10
    to come forward.
11
                    (Pause in proceedings.)
12
              MODERATOR WELSH: So now we turn to the
13
   portion of our meeting where we hear from
    attendees.
14
15
              For those of you that are watching
16
    livestreaming, that doesn't mean we don't want to
17
   hear from you as well. So please submit written
18
    comments. Really, truly, they are read, in detail,
19
    and considered very seriously. So, I'm going to
20
    do it one more time. The address is
21
    QERComments@hq.doe.gov.
22
             For those of you in the room, we have
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174 two speakers who have signed up today, but before we hear from them, let me introduce our Department of Energy panel. To my left is Chani Vines. She's a senior advisor in the Office of Energy Policy and 5 6 Systems Analysis. 7 Matthew McGovern, also in the Office of Energy Policy and Systems Analysis as a special 9 advisor. 10 And Levi Tilleman in that same office as 11 senior advisor. 12 All three of these people are spending 13 night and day working on the QER. It is not a 9to-5 process. Very dedicated Federal public 15 servants. 16 MR. TIMMELMANN: But, Peggy, just, Matt 17 is senior and I'm special. 18 MODERATOR WELSH: Oh. All right. So 19 noted. 20 So with that, let me ask for our first 21 speaker to come up to the standing mic in the aisle, and that is Brad Bouillion.

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1	Brad, we have the timer on, and you have
2	five minutes.
3	Speak closely into the microphone.
4	MR. BOUILLION: I have only a couple of
5	comments. I had more but I'm getting old now.
6	MODERATOR WELSH: So you can submit them
7	as written
8	MR. BOUILLION: I have two, I think.
9	The two observations I had was during
10	the discussions there was comments related to the
11	gas day starts. I'm Brad Bouillion. I'm
12	representing the California ISO.
13	And there was multiple gas day starts,
14	and I wanted to just reiterate that California ISO
15	is the one ISO that accepted all the gas day start
16	timings because we believe you can look at other
17	issues and other solutions, and the gas day start
18	is really just it's not the crux of the
19	problem; it's one of the symptoms that we're
20	seeing.
21	The second one was a discussion on
22	regionality a discussion of regionality, and

176 unique principals involved in the markets. And in California we actually have the gas cycle nominations will close, and we immediately our day at market for the next day. And our participants like that structure because it gives them price certainty when they go to the market. And that's 6 because of two conditions. It's because in California, we have deliverability certainty on the gas side, a function of what you heard 10 earlier. And also that we have stability in our 11 day-end market. Our day-end market is highly 12 representative of what our real-time solution is. 13 So there is very little variability between the day ahead and the real-time markets. 15 So these two conditions, I don't want to 16 consider them to be all the -- for California 17 versus other ISO's, but the way that we have them 18 set up, it's a condition -- given the conditions 19 we have, it's a solution that works, and I'm 20 encouraging additional investigations and discussions to say, "Okay, there is more than one 21 way to be right here. It's not one solution,

		177
1	because not everybody has the same conditions in	
2	their market that are simply solutions." People	
3	are trying to solve their problems and move	
4	forward here. We've heard a lot of discussions on	
5	that, and I think that when we look at	
6	California's market, our renewables penetration is	
7	very high. Our growth in our rurals is very	
8	extremely high. We have no coal. We're over two-	
9	thirds gas fire; we're 68 percent gas fire.	
10	So, I mean, everything is in our market	
11	that I think the rest of the country is headed	
12	towards. And I want to encourage us to learn	
13	because we made mistakes as we go along, but I	
14	hope other people don't repeat those mistakes so	
15	that we all learn and we all leverage the learning	
16	to make the process less painful for people that	
17	are moving along slightly behind us or right along	
18	step with us, but just watch those percentages.	
19	That's all I want to say.	
20	MODERATOR WELSH: Thank you very much.	
21	Our second speaker is Pam Silverstein.	
22	MS. SILVERSTEIN: I'm Pam Silverstein	

178 with the National Rural Electric Cooperative Association. Thought it was two great panels. I want to thank the DOE for putting this together, and for the three of you and your colleagues, I know how hard you are working. 5 I've had conversations with your colleagues at nights and 6 on weekends, so it's going to be a long summer, but you will -- just schedule your vacations for 9 next February. 10 I think one thing that I was thinking about was I think it was in 1978, and maybe it was 11 somewhere around when DOE was created, but there 12 13 was a Fuel Use Act that actually really sharply restricted, if not outright prohibited, the use of 15 natural gas for electricity. 16 And that's, in the scheme of things, not 17 that long ago. And I just wanted to point that 18 out. Well, in my live -- in our lives. Not that 19 long ago. So this incredible revolution that we --20 and of course, everyone knows, the shale scale is 21 just a creature of really the 21st century, so the 22 changes have been very, very fast. Very rapid,

179 and everybody is running in place to keep up. 2 In terms of something that I think is incredibly important for the QER to undertake, and 3 to echo something that Curt said, and I'm not just calling him out because he called me out, but the 5 fact of that is one of the four building blocks of the EPA greenhouse gas when it was in (inaudible) does really depend on gas-fired generation 9 replacing so much of the coal. 10 Mr. Olson was talking about looking past 2030 to 2050, but that's the near-term issue. I 11 mean, that's in the next two, five, seven years. 12 13 And I think, you know, people like to say, "What keeps you up at night?" I think that's what 15 should be keeping us up at night. 16 Curt mentioned in passing, the 17 difficulty of building interstate gas pipelines 18 right now. I mean, one thing that the Natural Gas 19 Act has that the Federal Power Act does not have 20 is the Natural Gas Act does give FERC the deciding 21 authority, and once a pipe has a certificate, it 22 can go ahead and come down and whatever. Electric

180 sites can do that for transmission, but even with that, the process of building pipe is painful, long, and expensive, and if we are to -- having this confluence of issues where we meet at a lot 5 more depth of infrastructure, they'll -- now to accommodate, you know, the impact of whatever 6 changes come about as a result of the EPA regs, I 7 think it's a potentially scary future out there. 9 I think that as many of you probably know the House Energy and Commerce Committee is 10 holding a hearing tomorrow, to which all five FERC 11 12 commissioners have been invited/commanded to 13 appear, and that is the very topic. So that's really something that I think the -- you know, 15 it's part of the Presidential Climate Action Plan with QER, but there does need to be more 17 coordination between federal agencies like siloes 18 and really are almost working at cross-purposes to 19 each other. 20 UNIDENTIFIED SPEAKER: Thank you. 21 MODERATOR WELSH: So that is the 22 conclusion of our open mic session. Let me turn

		181
1	the floor over to Matt McGovern.	
2	MR. MCGOVERN: Well, first, is there	
3	anyone else in the audience that wants to speak	
4	today that we didn't get?	
5	MR. LARSON: Doug Larson, Western	
6	Interstate Energy Board, these views are my own.	
7	The concern and argument made for the	
8	long- term view that I think is really important	
9	for the QER to pay attention to. Also, the QER	
10	needs to pay attention to the question of whether	
11	methane leakage, in fact, is going to cause	
12	natural gas to be a more greenhouse or highly	
13	greenhouse gas intensive fuel, not unlike coal.	
14	So if that is the case, then our worries	
15	about gas infrastructure are probably expressed.	
16	So my suggestion would be that QER pay close	
17	attention to the issue of methane mitigation and	
18	its effect on greenhouse gases.	
19	Thank you.	
20	MODERATOR WELSH: Thank you, Doug.	
21	MR. MCGOVERN: Thank you.	
22	Anyone else?	

182 All right. Well, we'll just wrap up. 1 2 First, I just want to thank everyone for coming today, and thank you to our panelists for putting together your presentations and traveling to this meeting and giving the DOE the input 6 that's so important for the QER process. 7 I also want to thank the -- all the DOE and energetic staff who helped put this meeting together. And thank the Auraria Higher Education 10 Center and Metro State University staff who helped put the meeting together and host us here and 11 12 livestream the event online. We are still taking comments on our 13 website, Energy.gov/QER. You can also email them 15 to QERComments@hq.doe.gov. We've got several other meetings coming 16 17 up. Our next meeting is in Chicago on August 8th 18 on rail, barge, and truck transportation. 19 The same day, August 8th, we'll also be 20 in Bismarck, North Dakota, for a meeting on 21 (inaudible) and infrastructure constraints. 22 We'll be -- after that, we'll be in

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1	Santa Fe for state, local, and tribal issues.	
2	That's August 11th.	
3	August 21st we'll be back in Cheyenne to	
4	discuss infrastructure siting.	
5	And the next one after that is in Newark	
6	on September 8th. That's for electricity	
7	transmission, storage, and distribution, focusing	
8	on the eastern states.	
9	So we've got several more meetings	
10	coming up. All the information about our past	
11	meetings and meetings coming up is on	
12	Energy.gov/QER.	
13	And with that, we'll wrap up today.	
14	Thanks everybody.	
15	(Whereupon, the meeting was	
16	concluded at 12:20 p.m.)	
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	7	and thereafter reduced to typewriting under my	
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