Chapter 16: Retrocommissioning Evaluation Protocol

The Uniform Methods Project: Methods for Determining Energy Efficiency Savings for Specific Measures

Created as part of subcontract with period of performance September 2011 – December 2014

Alex Tiessen,
Posternity Group
Rockville, Maryland

NREL Technical Monitor: Charles Kurnik

NREL is a national laboratory of the U.S. Department of Energy Office of Energy Efficiency & Renewable Energy Operated by the Alliance for Sustainable Energy, LLC

This report is available at no cost from the National Renewable Energy Laboratory (NREL) at www.nrel.gov/publications.

Subcontract Report
NREL/SR-7A40-62430
September 2014

Contract No. DE-AC36-08GO28308
Chapter 16: Retrocommissioning Evaluation Protocol

The Uniform Methods Project: Methods for Determining Energy Efficiency Savings for Specific Measures

Created as part of subcontract with period of performance September 2011 – December 2014

Alex Tiessen,
Posterity Group
Rockville, Maryland

NREL Technical Monitor: Charles Kurnik
Prepared under Subcontract No. LGJ-1-11965-01

NREL is a national laboratory of the U.S. Department of Energy
Office of Energy Efficiency & Renewable Energy
Operated by the Alliance for Sustainable Energy, LLC
This report is available at no cost from the National Renewable Energy Laboratory (NREL) at www.nrel.gov/publications.

Subcontract Report
NREL/SR-7A40-62430
September 2014
Contract No. DE-AC36-08GO28308
Acknowledgments

The chapter author wishes to thank and acknowledge Greg McGuire of ICF International for his thoughtful contributions.
## Acronyms

<table>
<thead>
<tr>
<th>Acronym</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>BAS</td>
<td>building automation system</td>
</tr>
<tr>
<td>HVAC</td>
<td>Heating, ventilation, and air conditioning</td>
</tr>
<tr>
<td>IPMVP</td>
<td>International Performance Measurement and Verification Protocol</td>
</tr>
<tr>
<td>kWh</td>
<td>Kilowatt-hour</td>
</tr>
<tr>
<td>M&amp;V</td>
<td>Measurement and verification</td>
</tr>
<tr>
<td>O&amp;M</td>
<td>operation and maintenance</td>
</tr>
<tr>
<td>OAT</td>
<td>outdoor air temperature</td>
</tr>
<tr>
<td>RCx</td>
<td>Retrocommissioning</td>
</tr>
<tr>
<td>TMY</td>
<td>typical meteorological year</td>
</tr>
</tbody>
</table>
Table of Contents

1 Measure Description ........................................................................................................................................... 1
2 Application Conditions of Protocol ................................................................................................................ 3
3 Savings Calculations ......................................................................................................................................... 5
4 Measurement and Verification Plan .................................................................................................................. 7
   4.1 Measurement and Verification Method ........................................................................................................ 7
   4.2 Data Collection .......................................................................................................................................... 10
      4.2.1 Measurement Boundary ..................................................................................................................... 10
      4.2.2 Measurement Period and Frequency ............................................................................................... 10
      4.2.3 Measurement Equipment ................................................................................................................. 11
      4.2.4 Savings Uncertainty ......................................................................................................................... 11
   4.3 Interactive Effects .................................................................................................................................... 11
   4.4 Specific Savings Equations ....................................................................................................................... 12
      4.4.1 Scheduled Control/Constant Savings .............................................................................................. 12
      4.4.2 Scheduled Control/Variable Savings .................................................................................................... 13
      4.4.3 Variable Control/Variable Savings ...................................................................................................... 15
   4.5 Regression Modeling Direction .................................................................................................................. 17
      4.5.1 Recommended Methods for Model Development ............................................................................... 17
      4.5.2 Testing Model Validity ...................................................................................................................... 18
   4.6 Deemed Spreadsheet Tool Functionality Requirements .............................................................................. 18
5 Sample Design .................................................................................................................................................. 20
6 Other Evaluation Issues .................................................................................................................................... 21
   6.1 Persistence ............................................................................................................................................... 21
   6.2 Net to Gross .......................................................................................................................................... 21

List of Figures

Figure 1. RCx approach—decision flow chart ................................................................................................... 8
Figure 2. Savings equation categories .............................................................................................................. 12

List of Tables

Table 1. Common RCx Measures ...................................................................................................................... 1
Table 2. Categorization of RCx Measures .......................................................................................................... 2
Table 3. RCx Market Barriers ............................................................................................................................ 3
Table 4. Adjusted Consumption for Scheduled Control/Variable Savings Measures .................................... 15
Table 5. Adjusted Consumption for Variable Control/Variable Savings Measures .......................................... 16
Table 6. Example of Data Required for Model Development .......................................................................... 17
Table 7. Model Statistical Validity Guide ......................................................................................................... 18
1 Measure Description

Retrocommissioning (RCx) is a systematic process for optimizing energy performance in existing buildings. It specifically focuses on improving the control of energy-using equipment (e.g., heating, ventilation, and air conditioning [HVAC] equipment and lighting) and typically does not involve equipment replacement. Field results have shown proper RCx can achieve energy savings ranging from 5% to 20%, with a typical payback of two years or less (Thorne 2003). \(^1\)

The method presented in this protocol provides direction regarding: (1) how to account for each measure’s specific characteristics and (2) how to choose the most appropriate savings verification approach.

A study conducted on behalf of Lawrence Berkeley National Laboratory analyzed data from 11 utilities operating RCx programs across the United States. The dataset included 122 RCx projects and more than 950 RCx measures (PECI 2009). Table 1 lists a summary of the most common RCx measures, highlighting the nine measures that represent the majority of the analyzed project savings.

<table>
<thead>
<tr>
<th>RCx Measure</th>
<th>Percentage of Total Savings</th>
</tr>
</thead>
<tbody>
<tr>
<td>Revise control sequence</td>
<td>21%</td>
</tr>
<tr>
<td>Reduce equipment runtime</td>
<td>15%</td>
</tr>
<tr>
<td>Optimize airside economizer</td>
<td>12%</td>
</tr>
<tr>
<td>Add/optimize supply air temperature reset</td>
<td>8%</td>
</tr>
<tr>
<td>Add variable frequency drive to pump</td>
<td>6%</td>
</tr>
<tr>
<td>Reduce coil leakage</td>
<td>4%</td>
</tr>
<tr>
<td>Reduce/reset duct static pressure set point</td>
<td>4%</td>
</tr>
<tr>
<td>Add/optimize optimum start/stop</td>
<td>3%</td>
</tr>
<tr>
<td>Add/optimize condenser water supply temperature reset</td>
<td>2%</td>
</tr>
</tbody>
</table>

As shown in Table 2 (PECI 2010), RCx measures vary, depending on types of equipment and control mechanisms introduced or optimized. For example, some RCx measures control HVAC equipment according to a predefined schedule, while some measures introduce outdoor air temperature (OAT)-dependent controls.

\(^1\) As discussed in the section “Considering Resource Constraints” of the Introduction chapter to this report, small utilities (as defined under U.S. Small Business Administration regulations) may face additional constraints in undertaking this protocol. Therefore, alternative methodologies should be considered for such utilities.
Table 2. Categorization of RCx Measures

<table>
<thead>
<tr>
<th>Control Mechanism</th>
<th>HVAC Airside</th>
<th>HVAC Waterside</th>
<th>Lighting</th>
</tr>
</thead>
<tbody>
<tr>
<td>Scheduled</td>
<td>Matching supply fan schedule to occupancy schedule</td>
<td>Adding/optimizing space setback temperatures</td>
<td>Matching lighting schedule to occupancy schedule</td>
</tr>
<tr>
<td>Variable</td>
<td>Optimizing airside economizer</td>
<td>Adding chilled water supply temperature set point reset strategy</td>
<td>Optimizing daylighting control</td>
</tr>
</tbody>
</table>

The classic RCx process helps identify, implement, and maintain improvements to building systems and operations via the following five phases (BPA 2011a).

1. **Planning.** This phase involves screening buildings to determine whether they provide a good fit for RCx by assessing indicators such as equipment age and condition, building energy performance and size, and type of control system. Ideally, facilities should have an existing building automation system (BAS) in good working order, as well as HVAC equipment that is in relatively good condition. A facility without a BAS can install the system; however, the project would then become an HVAC controls and commissioning project rather than an RCx project. When a facility’s HVAC equipment nears the end of its useful life, undertaking RCx may not be appropriate because control measures could become obsolete with replaced equipment.

2. **Investigation.** The investigation phase involves analyzing facility performance by reviewing building documentation; performing diagnostic monitoring and functional tests; interviewing staff; identifying a list of recommended improvements; and estimating savings and costs. Evaluators should clearly differentiate valid RCx measures that meet program eligibility guidelines from retrofit measures and/or operation and maintenance (O&M) activities at this phase.

3. **Implementation.** The implementation phase involves prioritizing recommended measures and developing an implementation plan; implementing the measures; and testing to ensure proper operation. Implementation often entails an iterative approach, as the evaluator may need to determine the final control set points through several stages of modification and assessment. These stages ensure building equipment continues to operate properly and maintains the occupants’ comfort. Typically, evaluators will review a facility’s BAS to assess how effectively RCx measures operate.

4. **Turnover.** The turnover phase involves updating building documentation (e.g., system operation manuals); developing and presenting a final report; and training building operators on proper O&M.

5. **Persistence.** The persistence phase involves monitoring and tracking energy use over time; continually implementing persistence strategies (e.g., refining control measures or enhancing O&M procedures) to sustain savings; and documenting ongoing changes. Depending on the availability of resources and the timeline, program stakeholders may not always actively support this phase.
2 Application Conditions of Protocol

The RCx program design includes activities intended to overcome a number of market barriers, as listed in Table 3.

<table>
<thead>
<tr>
<th>Market Segment</th>
<th>Barrier</th>
<th>Opportunities</th>
</tr>
</thead>
<tbody>
<tr>
<td>Supply-Side Actors,</td>
<td>No tangible examples of RCx performance in situ</td>
<td>Undertaking pilot projects</td>
</tr>
<tr>
<td>End Users</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Supply-Side Actors</td>
<td>Lack of service provider capacity for undertaking the RCx investigation</td>
<td>Training for service providers</td>
</tr>
<tr>
<td></td>
<td>and implementation phases</td>
<td></td>
</tr>
<tr>
<td>End Users</td>
<td>Lack of awareness and understanding of the RCx benefits</td>
<td>Education to increase building owner and operator awareness</td>
</tr>
<tr>
<td>End Users</td>
<td>Cost of undertaking RCx</td>
<td>Incentives</td>
</tr>
</tbody>
</table>

Ideally, energy-efficiency programs overcome these barriers through various activities that address available opportunities. Retrocommissioning programs may include some or all of the following activities:

- **Pilot projects.** Program administrators sometimes fund pilot projects to demonstrate the benefits of RCx to end users in their target markets. Evaluators can verify pilot savings using the methods presented later in this protocol and, in theory, these savings will attract participants to the program.

- **Training.** Program administrators sometimes fund or develop training for service providers. In some jurisdictions, service providers do not routinely provide RCx services to their customer base. Thus, to develop RCx capacity in the market, program administrators might offer training to service providers on how to provide common practice RCx investigation and implementation services. Service providers may also require training on how to sell these services to their clients.

- **Education.** Program administrators sometimes develop educational materials and hold events or workshops for end users. Prior to making a decision to undertake RCx activities in their facilities, building management and building operators need to understand the business case for RCx. Detailed case studies showcasing project savings are an example of education tools program staff can use to facilitate this decision-making process.

- **Incentives.** Program administrators often provide incentives to undertake the RCx investigation, implementation, and persistence phases. Even though the payback for RCx measures is typically low, end users often require incentives to encourage them to move forward with projects. Incentives may also encourage end users to undertake projects sooner—or with a greater scope—than they would have without market intervention.

---

2 Some programs may impose a penalty rather than an incentive. For example, if participants fail to implement the measures that fell below a certain payback threshold identified during the investigation phase, they may not be eligible for the full investigation phase incentive.
This protocol provides structured methods for determining energy savings resulting from the implementation of RCx measures. The approaches described here provide direction on how to verify savings consistently from pilot projects, as well as from projects implemented by program participants. It does not address savings achieved through training or through market transformation activities.
3 Savings Calculations

Specific savings calculations\(^3\) for RCx measures inherently vary, due to the breadth of possible RCx measures, which can differ by type of equipment or control mechanism. This section presents a high-level gross energy savings equation that is applicable to all RCx measures.

Section 4, Measurement and Verification Plan, includes detailed directions for calculating savings for specific measure categories.

Use the following general equation (EVO 2012) to determine energy savings:

**Equation 1**

\[
\text{Energy Savings} = (\text{Baseline Energy} – \text{Reporting Period Energy}) ± \text{Routine Adjustments} ± \text{Nonroutine Adjustments}
\]

Where,

- **Energy Savings** = First-year energy consumption savings.
- **Baseline Energy** = Preimplementation consumption.
- **Reporting Period Energy** = Postimplementation consumption.
- **Routine Adjustments** = Adjustments made to account for routinely changing independent variables (variables that drive energy consumption). If applicable, normalize savings to typical meteorological year (TMY\(^4\)) weather data, as well as other significant independent variables (e.g., occupancy, production data).
- **Nonroutine Adjustments** = Adjustments made to account for parameters typically not expected to change during the implementation period. Account for these parameters if they change and this change influences the reporting period energy use (e.g., changes to a facility’s building envelope during implementation of an RCx HVAC measure). Evaluators only need to consider nonroutine adjustments if verifying savings using Option C of the International Performance Measurement and Verification Protocol (IPMVP).\(^5\)

---

3 As presented in the Introduction, the protocols focus on gross energy savings and do not include other parameter assessments, such as net-to-gross, peak coincidence factors, or cost-effectiveness.

4 Evaluators should use the most recent typical meteorological year dataset. As of January 2014, the most comprehensive national typical meteorological year dataset is TMY3. Evaluators should confer with the local jurisdiction to see if they should use a different regional dataset.

5 Option C is the “whole-facility approach” to verifying savings.
Determining RCx demand savings is not a straightforward extension of verified consumption savings (unlike lighting retrofits, where evaluators can easily apply established load savings profiles to consumption savings data). For RCx projects, load savings profiles vary depending on the type of measures implemented and the distribution of these measures. If applicable, evaluators should produce load savings profiles on a measure-by-measure basis, aggregate these profiles, and then apply site-specific coincidence factors to determine coincident peak demand savings at the project level.

---

6 Alternatively, if verifying savings by following Option C or D of the IPMVP, evaluators can measure or compute aggregate project-level load savings profile and negate the requirement to build up the profile on a measure-by-measure basis. If using Option C, evaluators should investigate whether data from advanced metering infrastructure (e.g., interval meters) is available to increase the accuracy of billing data analyses.
4 Measurement and Verification Plan

This section outlines the recommended approaches to determining RCx energy savings and provides directions on how to use the approaches under the following headings:

- Measurement and verification (M&V) method
- Data collection
- Interactive effects
- Specific savings equations
- Regression model direction
- Deemed spreadsheet tool functionality requirements.

4.1 Measurement and Verification Method

There is a structured method for determining the most appropriate approach to verifying RCx energy savings. This method balances the need for accurate energy-savings estimates with the need to keep M&V costs in check, relative to project costs and anticipated energy savings. Depending on which measures are implemented, different approaches to estimating the savings are appropriate. Following the IPMVP, the options are:

- Option A—Retrofit Isolation: Key Parameter Measurement
- Option B—Retrofit Isolation: All Parameter Measurement
- Option C—Whole Facility
- Option D—Calibrated Simulation

Measurement is inherent with most RCx projects because RCx measures typically involve modifications made through a facility’s BAS. As mentioned, RCx implementation (an iterative process) often leverages metered data to evaluate and optimize changes throughout the process. Therefore, in many cases, a retrofit isolation approach adhering to Option A or Option B of the IPMVP proves most logical. That said, scenarios exist where Option C, Option D, or even a deemed approach may be more appropriate. Figure 1 presents a decision flow chart for determining the approaches to follow.
The decision flow chart accounts for factors such as the magnitude of estimated savings and the measurement’s cost-effectiveness. Begin the process by considering project-level savings:

- **Option C.** Use a whole-facility approach—adhering with Option C of the IPMVP—if estimated project-level savings are large compared to the random or unexplained energy variations that occur at the whole-facility level\(^7\) and if savings fluctuate over a seasonal or

\(^7\) Typically savings should exceed 10% of the baseline energy for a particular meter (e.g., electricity meter) to confidently discriminate the savings from the baseline data when the reporting period is shorter than two years (EVO 2012).
annual cycle (e.g., savings that fluctuate depending on OAT). This approach is likely the most cost-effective approach for verifying savings. The whole-facility approach is relatively inexpensive because evaluators can use utility billing data for the analysis. The downside of the approach is that evaluators cannot perform verification until after collecting a full season or year of reporting period data and monitoring and documenting any changes to the facility’s static factors\(^8\) over the course of the measurement period. Even if savings remain consistent month to month, Option C may provide the best approach if project measures cause complex, significant interactive effects. Such interactive effects are, by nature, difficult to estimate accurately. Also, if the effects are significant (large, relative to direct-measure savings), evaluators will be required to use a whole-facility approach to measure impacts accurately. The reduced heating and cooling energy resulting from schedule changes to an air-handling unit, when control modifications have also been undertaken for both the heating and cooling systems, is an example of a complex significant interactive effect warranting Option C.

If Option C is ruled out, consider performing verification on a measure-by-measure basis:

- **Option A.** If measures involve some parameters known with a high degree of certainty and other parameters can be measured cost-effectively, use a retrofit isolation approach adhering to Option A of the IPMVP. In many cases, evaluators can collect metered data directly from the facility’s BAS. If required, the facility can add control points to the BAS, either as part of the implementation process or specifically for M&V purposes. Where the BAS cannot provide the information, use temporary meters to collect data (provided that costs are not prohibitive).

- **Option B.** If a given measure’s parameters are uncertain but can be measured cost-effectively, use a retrofit isolation approach, adhering to Option B of the IPMVP. Again, collect metered data (similar to Option A) either through the BAS or by using temporary meters.

- **Option D.** For measures where it is prohibitive to meter all required parameters, use a calibrated simulation approach adhering to Option D of the IPMVP. Undertake calibrations in two ways: (1) calibrate the simulation to the actual baseline or reporting consumption data and (2) confirm the reporting period inputs via the BAS front-end system, when possible.\(^9,10\)

- **Deemed.** Finally, if a measure is relatively common\(^11\) and its estimated savings are small, evaluators can deem savings rather than simulate them. Use this approach for common

---

\(^8\) Many factors can affect a facility’s energy consumption, even though evaluators do not expect them to change. These factors are known as “static factors” and include the complete collection of facility parameters that are generally expected to remain constant between the baseline and reporting periods. Examples include: building envelope insulation, space use within a facility, and facility square footage.

\(^9\) In many cases, the simulation should represent the entire facility; however, in some cases, depending on the facility’s wiring structure, a similar approach could be applied to building submeters, such as distribution panels that include the affected systems.

\(^10\) See the Uniform Method Project’s *Commercial New Construction Protocol* for more information on using Option D.

\(^11\) If regulators are involved, going through the effort of deeming savings for a rare measure can be burdensome.
measures with savings less than 75,000 kilowatt-hours (kWh) or 5,000 therms\(^\text{12}\) (PECI 2010). Use a spreadsheet tool to calculate savings, adhering to functionality requirements presented later in the protocol.

4.2 Data Collection
Depending on the approach followed, these M&V elements will require particular consideration:

- The measurement boundary
- The measurement period and frequency
- The functionality of measurement equipment being used
- The savings uncertainty.

4.2.1 Measurement Boundary
For measures evaluators assess using Option A or Option B and that require metering external to the BAS, it will be important to define the measurement boundary. When determining boundaries—the location and number of measurement points required—consider the project’s complexity and expected savings:

- While a narrow boundary simplifies data measurement (e.g., a single piece of equipment), variables driving energy use outside the boundary (i.e., interactive effects) still need to be considered.
- A wide boundary will minimize interactive effects and increase accuracy (e.g., systems of equipment like chilled water plants and air-handling units). However, as M&V costs may also increase, it is important to ensure the expected project savings justify the increased M&V costs.

4.2.2 Measurement Period and Frequency
For all measures assessed with Option A or Option B, consider two important timing metrics:

- The measurement period (the length of the baseline and reporting periods)
- The measurement frequency (how regularly to take measurements during the measurement period).

As a general rule, choose the measurement period to capture a full cycle of each operating mode. For example, if there is a control modification to heating equipment, collect data over the winter and shoulder seasons.

Choose the measurement frequency by assessing the type of load measured:

- Spot measurement: For constant loads, measure power briefly, preferably over two or more intervals.

\(^{12}\) Program administrators and evaluators may wish to customize these thresholds for particular programs and/or jurisdictions.
• Short-term measurement: For loads predictably influenced by independent variables (e.g., HVAC equipment influenced by OAT), take short-term consumption measurements over the fullest range of possible independent variable conditions, given M&V project cost and time limitations. 13 For systems expected to have nonlinear dependence (such as air-handling units with outside air economizers), measurements should incorporate sufficient range to characterize the full breadth of conditions.

• Continuous measurement: For variable loads, measure consumption data continuously, or at appropriate discrete intervals, over the entire measurement period.

See Section 4.4, *Specific Saving Equations*, for direction regarding measurement periods and frequency for specific measure types.

### 4.2.3 Measurement Equipment

When meters external to the BAS are required, follow these guidelines to select a meter: 14

- Size the meter for the range of values expected most of the time.
- Select the meter repeatability and accuracy that fits the budget and intended use of the data.
- Install the meter as recommended by the manufacturer.
- Calibrate the meter before it goes into the field, and maintain calibration as recommended by the manufacturer. If possible, select a meter with a recommended calibration interval that is longer than the anticipated measurement period.

If BAS data is used, evaluators should exercise due diligence by determining when the BAS was last calibrated and by checking the accuracy of the BAS measurement points.

### 4.2.4 Savings Uncertainty

If possible, quantify the accuracy of measured data 15 and, if practical, conduct an error propagation analysis to determine overall impacts on the savings estimate.

### 4.3 Interactive Effects

For projects following Option A, Option B, or deemed approaches, consider and estimate interactive effects if they are significant. For example, if a facility reduces an air-handling unit supply fan schedule, not only will direct fan savings be achieved, but significant cooling and heating energy savings may be realized due to decreases in conditioned ventilation air supplied to the space.

---

13 For example, if a chiller plant undergoes control modifications, the measurement frequency should be long enough to capture the full OAT operating range. In a temperate climate zone, evaluators can accomplish this by taking measurements over a four-week period in the shoulder season and another four-week period during the summer season.

14 For more information on selecting measurement equipment, see the Uniform Methods Project’s *Metering Cross-Cutting Protocols*.

15 Metering accuracy is only one element of savings uncertainty. Inaccuracies also result from modeling, sampling, interactive effects, estimated parameters, data loss, and measurements being taken outside of a meter’s intended range.
Estimate interactive effects using equations that apply the appropriate engineering principles. Ideally, use a spreadsheet tool adhering to the same functionality requirements discussed in Section 4.6 for the deemed spreadsheet tool to conduct these analyses. When interactive effects are large, it may be possible to measure them rather than apply engineering estimates. In the “supply fan” example discussed in the paragraph above, an evaluator can meter the chilled water plant to determine the cooling load reduction.

Interactive effects for projects being verified using Option C or Option D are typically included in facility-level savings estimates.

### 4.4 Specific Savings Equations

If following Option A or Option B, verify savings using equations matching a given measure’s characteristics—specifically, whether savings are dependent on independent variables (such as OAT) and the control mechanism for affected equipment.

Figure 2 shows the three categories of savings equations, with further explanations following the flow chart.

![Figure 2. Savings equation categories](image)

#### 4.4.1 Scheduled Control/Constant Savings

This savings equation category encompasses scheduled control measures on equipment not influenced by independent variables (such as OAT); therefore, this is the most straightforward equation category.
Lighting schedule optimization is an example of a measure verified using this savings equation category. In this example, lighting is turned off according to a schedule (scheduled control), and constant savings is achieved while it is off (constant savings).\(^\text{16}\)

**Equation 2**

\[
\text{Scheduled Control/Constant Savings} = \text{Baseline Energy} – \text{Reporting Period Energy}
\]

Where,

\[
\begin{align*}
\text{Scheduled Control/Constant Savings} & = \text{First-year energy consumption savings resulting from a scheduled control measure with constant savings.} \\
\text{Baseline Energy} & = \text{HRS}_{\text{baseline}} \times \text{kW}_{\text{controlled}} \\
\text{Reporting Period Energy} & = \text{HRS}_{\text{reporting}} \times \text{kW}_{\text{controlled}}
\end{align*}
\]

And,

\[
\begin{align*}
\text{HRS}_{\text{baseline}} & = \text{Annual operating hours during the baseline: if this parameter is not known with a high degree of certainty, take short-term measurements for the duration of each existing schedule type.} \\
\text{HRS}_{\text{reporting}} & = \text{Annual operating hours during the reporting period: take short-term measurements for the duration of each new schedule type.} \\
\text{kW}_{\text{controlled}} & = \text{Electric demand controlled by scheduling measure: if this parameter is not known with a high degree of certainty, take spot measurements during the baseline or reporting period.}
\end{align*}
\]

**4.4.2 Scheduled Control/Variable Savings**

This savings equation category encompasses scheduled control measures on equipment influenced by independent variables (such as OAT). Space setback temperature optimization provides an example of a measure verified using this savings equation category. In this example, the heating space temperature set point is lowered according to a schedule during unoccupied hours (scheduled control), and the savings achieved will vary, depending on OAT (variable savings).

\^{16} While a single piece of equipment (one lighting fixture) may have a constant load, the system (lighting throughout a building) may have some variability. In a lighting system that includes a degree of occupant control (such as switches in private offices) nearly 100% of fixtures may operate midday, but substantially fewer may be on at the beginning or end of the day when the savings due to scheduling would likely occur.
Following Equation 3, Table 4 lists the five-step process for determining adjusted baseline and reporting period energy consumption.

**Equation 3**

\[
\text{Scheduled Control/Variable Savings} = \text{Adjusted Baseline Energy} - \text{Adjusted Reporting Period Energy}
\]

Where,

\[
\text{Scheduled Control/Variable Savings} = \text{First-year energy consumption savings resulting from a scheduled control measure with variable savings.}
\]

\[
\text{Adjusted Baseline Energy} = \sum_{\text{All Schedule Types}} \text{Adjusted Baseline Consumption}_{\text{Schedule Type}} \text{ and determined through the five-step process listed in Table 5.}
\]

\[
\text{Adjusted Reporting Period Energy} = \sum_{\text{All Schedule Types}} \text{Adjusted Reporting Period Consumption}_{\text{Schedule Type}} \text{ determined through the five-step process listed in Table 5.}
\]
Table 4. Adjusted Consumption for Scheduled Control/Variable Savings Measures

<table>
<thead>
<tr>
<th>Step</th>
<th>Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>Develop baseline/reporting regression model(s) by measuring equipment operation and independent variables.</td>
<td>Take short-term measurements at representative load levels for the affected equipment for each schedule type. Take coincident measurements of the independent variable(s). Do a regression analysis to determine the relationship between independent variables and equipment load. This relationship should be expressed in terms of an equation (baseline/reporting period model). Note: if there are schedules for occupied and unoccupied times during the reporting period, evaluators will need two regression models, one for each set of data.</td>
</tr>
<tr>
<td>Develop a bin operating profile* by normalized independent variable data.</td>
<td>Develop bin data tables presenting the following data (one table for each schedule type): Independent Variable Load Annual Hours Create approximately 10 bins over the normalized independent variable data range (if the equipment’s energy consumption varies depending on weather, use TMY data). Calculate the normalized load by applying the baseline/reporting period regression model to the midpoint of each bin. Use short-term measured data to estimate hours of operation within each bin or base this on TMY data and the equipment operating schedule.</td>
</tr>
<tr>
<td>Calculate the baseline/reporting period consumption at each load bin for each schedule type.</td>
<td>Adjusted Consumption for Schedule Type ( \frac{\text{Load}<em>{\text{Schedule Type}} \times \text{Annual Hrs}</em>{\text{Schedule Type}}}{\text{Load}<em>{\text{Schedule Type}}} ) Sum the consumption savings across bins for each schedule type. [ \sum</em>{\text{All Load Bins}<em>{\text{Schedule Type}}} \text{Adj Consumption}</em>{\text{Load Schedule Type}} ] Sum the consumption savings across schedule types. [ \sum_{\text{All Schedule Types}} \text{Adj Consumption}_{\text{Schedule Type}} ]</td>
</tr>
</tbody>
</table>

* Alternatively, if the independent variable is OAT, evaluators can develop an hourly profile over the full operating schedule of the affected equipment.

4.4.3 Variable Control/Variable Savings

This savings equation category encompasses variable control measures on equipment influenced by independent variables, such as OAT. Introducing a chilled water supply temperature set point reset strategy serves as an example of a measure verified through this savings equation category. In this example, the chilled water supply temperature set point is determined depending on OAT (variable control), and the savings achieved will vary depending on OAT (variable savings).

Following Equation 4, Table 5 lists the four-step process for determining the adjusted baseline and reporting period energy consumption.
Equation 4

Variable Control/Variable Savings \(=\) Adjusted Baseline Energy – Adjusted Reporting Period Energy

Where,

Variable Control/Variable Savings \(=\) First-year energy consumption savings resulting from a variable control measure with variable savings.

Adjusted Baseline Energy \(=\) \(\sum_{All\ Load\ Bins} Adj\ Baseline\ Consumption_{Load}\)
determined through the four-step process listed in Table 6.

Adjusted Reporting Period Energy \(=\) \(\sum_{All\ Load\ Bins} Adj\ Reporting\ Period\ Consumption_{Load}\)
determined through the four-step process listed in Table 6.

Table 5. Adjusted Consumption for Variable Control/Variable Savings Measures

<table>
<thead>
<tr>
<th>Step</th>
<th>Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>Develop baseline/reporting regression model(s) by measuring equipment operation and independent variables.</td>
<td>Take short-term measurements at representative load levels for the affected equipment for each schedule type. Take coincident measurements of the independent variable(s). Do a regression analysis to determine the relationship between independent variables and equipment load. This relationship should be expressed in terms of an equation (baseline/reporting period model).</td>
</tr>
<tr>
<td>Develop a bin operating profile(^a) by normalized independent variable data.</td>
<td>Develop bin data tables presenting the following data:</td>
</tr>
<tr>
<td>Independent Variable</td>
<td>Load</td>
</tr>
<tr>
<td>Create approximately 10 bins over the normalized independent variable data range (e.g., if the equipment’s energy consumption varies depending on weather, use TMY data).</td>
<td>Calculate the normalized load by applying the baseline/reporting period regression model to the midpoint of each bin.</td>
</tr>
<tr>
<td>Calculate the baseline/reporting period consumption at each load bin.</td>
<td>Adjust Consumption (Adj\ Consumption_{Load}) = Load (\times) Annual Hours</td>
</tr>
<tr>
<td>Sum the consumption savings across bins.</td>
<td>(\sum_{All\ Load\ Bins} Adj\ Consumption_{Load})</td>
</tr>
</tbody>
</table>

\(^a\) Alternatively, if the independent variable is OAT, evaluators can develop an hourly profile over the full operating schedule of the affected equipment.
4.5 Regression Modeling Direction

Calculating normalized savings for the majority of projects—whether following the IPMVP’s Option A, Option B, or Option C—will require the development of a baseline and reporting period regression model.\(^{17}\) Use one of the following three types of analysis methods to create the model:

- **Linear Regression:** For one routinely varying significant parameter (e.g., OAT).\(^{18}\)
- **Multivariable Linear Regression:** For more than one routinely varying significant parameter (e.g., OAT, occupancy).
- **Advanced Regression:** For a multivariable, nonlinear fit requiring a polynomial or exponential model.\(^{19}\)

Develop all models in accordance with best practices and only use them when they are statistically valid (see Subsection 4.5.2, *Testing Model Validity*). If no significant independent variables arise (as with a lighting schedule measure), evaluators are not required to use a model because calculated savings will be inherently normalized.

4.5.1 Recommended Methods for Model Development

Use energy and independent variable data that is representative of a full cycle of operation. For example, if facility staff implement a heating space temperature setback measure, collect energy data across the full range of OAT for each of the operating schedules (occupied and unoccupied) for each season, as shown in Table 6.

<table>
<thead>
<tr>
<th>Shoulder Season</th>
<th>Winter Season</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Occupied Hours</strong></td>
<td><strong>Short-term energy measurements during occupied hours. Measurements should be representative of the full range of shoulder-season OAT (approximately 10 OAT bins).</strong></td>
</tr>
<tr>
<td><strong>Unoccupied Hours</strong></td>
<td><strong>Short-term energy measurements during unoccupied hours. Measurements should be representative of the full range of shoulder-season OAT (approximately 10 OAT bins).</strong></td>
</tr>
</tbody>
</table>

\(^{17}\) This could either be a single regression model that uses a dummy variable to differentiate the baseline/reporting period data or two independent models for the baseline and reporting period, respectively.

\(^{18}\) One of the most common linear regression models is the three-parameter change point model. For example, a model that represents cooling electricity consumption will have one regression coefficient that describes nonweather-dependent electricity use, a second regression coefficient that describes the rate of increase of electricity use with increasing temperature, and a third parameter that describes the change point temperature, also known as the balance point temperature, where weather-dependent electricity use begins.

\(^{19}\) Evaluators may need to use advanced regression methods if RCx activities impact manufacturing or industrial process equipment.
Analyze the data collected to identify outliers. Only remove outliers when there is a tangible explanation to support the erratic data points. Discussion of how to identify outliers is outside the scope of this protocol.

### 4.5.2 Testing Model Validity

To assess the model’s accuracy, begin by reviewing the parameters in Table 7 (EVO 2012).

<table>
<thead>
<tr>
<th>Parameter Evaluated</th>
<th>Description</th>
<th>Suggested Acceptable Values</th>
</tr>
</thead>
<tbody>
<tr>
<td>Coefficient of determination (R²)</td>
<td>A measure of the extent that the regression model explains variations in the dependent variable from its mean value.</td>
<td>&gt; 0.75</td>
</tr>
<tr>
<td>T-statistic (absolute value)</td>
<td>An indication of whether regression model coefficients are statistically significant.</td>
<td>&gt; 2&lt;sup&gt;a&lt;/sup&gt;</td>
</tr>
<tr>
<td>Mean bias error</td>
<td>An indication of whether the regression model overstates or understates actual energy consumption.</td>
<td>Will depend on the measure, but generally: &lt; ±5%</td>
</tr>
</tbody>
</table>

<sup>a</sup> Determine the t-statistic threshold based on the evaluator’s chosen confidence level; a 95% confidence level requires a t-statistic of 1.96. Evaluators should determine an acceptable confidence level depending on project risk (i.e., savings risk), budget, and other considerations.

A model outside the suggested range indicates parameter coefficients that are relatively poorly determined, with the result that normalized consumption will have relatively high statistical prediction error. Ordinarily, evaluators should not use such a model for normalization, unless the analysis includes appropriate statistical treatment of this prediction error. Discussion of how to proceed in such circumstances is outside the scope of this protocol.

When possible, attempt to enhance the regression model by:

- Increasing or shifting the measurement period
- Incorporating more data points
- Including independent variables previously unidentified
- Eliminating statistically insignificant independent variables.

Also, when assessing model validity, consider coefficient of variation of the root mean squared error, fractional savings uncertainty, and residual plots. Refer to ASHRAE Guideline 14-2002 and Bonneville Power Administration’s Regression for M&V: Reference Guide for direction on how to assess these additional parameters.

### 4.6 Deemed Spreadsheet Tool Functionality Requirements

When collecting measured energy data is not cost-effective and claimed (ex ante) savings estimates for a given measure are sufficiently small (75,000 kWh or 5,000 therms), use a deemed approach to calculate savings. In this scenario, the protocol recommends using a spreadsheet tool to calculate savings, and this tool should meet these general requirements:
• **Ensure model transparency.** A third party should be able to review the spreadsheet tool and clearly understand how the evaluator derived all savings outputs. To this end, clearly explain and reference all inputs and calculation algorithms within the spreadsheet. Do not lock or hide cells or sheets and check to ensure all links work properly.

• **Use relevant secondary data.** When using secondary data as inputs to savings algorithms, ensure they are relevant to the project’s region or jurisdiction. Substantiate input relevancy within the spreadsheet. For example, if using assumed values for hours of operation for heating equipment, take these secondary data from a regional resource (e.g., a technical resource manual from the most applicable demand-side management authority).

• **Verify input elements—either on site or through the BAS front-end system.** Even when using a deemed approach, verify and update some inputs with actual site observations (rather than solely relying on secondary data). For example, confirm a new lighting schedule through the BAS front-end system and note it in the spreadsheet tool.

• **Establish default values for unverifiable parameters.** Use default values for parameters that cannot be verified. For example, clearly state assumed values for motor efficiencies and load factors.

The Building Optimization Analysis Tool,20 developed by Portland Energy Conservation Inc., (PECI 2010) provides an example of benchmark for RCx spreadsheet tools. Although the protocol does not require the following level of rigor, ideally, a best-practice spreadsheet tool should:

• Incorporate regional TMY data.
• Incorporate regional building archetype templates.
• Undergo a calibration process by using measured data from previous regional projects to test algorithms.

---

20 Download the tool for free at: [www.cacx.org/resources/rcxtools/spreadsheet_tools.html](http://www.cacx.org/resources/rcxtools/spreadsheet_tools.html).
5 Sample Design

Consult the Uniform Methods Project’s Sample Design Cross-Cutting Protocols for general sampling procedures if the RCx program project population is sufficiently large or if the evaluation budget is constrained. Ideally, use stratified sampling to partition RCx projects by measure type, facility type, and/or project size. Stratification ensures evaluators can confidently extrapolate sample findings to the remaining project population. Regulatory or program administrator specifications typically govern the confidence and precision-level targets that influence sample size.
6 Other Evaluation Issues

When claiming lifetime and net program RCx impacts, evaluators should consider persistence and net-to-gross in addition to first-year gross impact findings.

6.1 Persistence

Persistence of savings encompasses both the retention and the performance degradation of measures. Evaluators should consider persistence on a program-by-program basis because the persistence of RCx projects can vary widely depending on the distribution of measure types implemented and, perhaps more significantly, on how well facility staff maintains the modifications. Consult the Uniform Methods Project’s Assessing Persistence and Other Evaluation Issues Cross-Cutting Protocols for more information.

6.2 Net to Gross

Consult the Uniform Methods Project’s Estimating Net Energy Savings: Common Practices for a discussion about determining net program impacts at a general level, including direction on how to assess freeridership. Supplementary to that chapter, however, evaluators may consider assessing participant spillover if evidence emerges of participants implementing no-cost measures. This would specifically apply to no-cost measures identified during the investigation phase, but not explicitly included under the scope of program-funded RCx implementation activities.

If no-cost measures exist and there are no savings claims, the attribution evaluation may involve interviews with building operators and their service providers to obtain estimates of the savings magnitude resulting from these measures. Participant spillover would positively influence the program’s overall net-to-gross factor.
References


Bibliography


