Title III of the Defense Production Act

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DPA Background

- The Defense Production Act (DPA) is the President’s primary authority to ensure the timely availability of private sector resources for national defense. Title III of the DPA provides unique economic authorities to mitigate industrial base shortfalls/risks and expand U.S. production capabilities to promote the “national defense”.
  - DoD is the only Federal agency with an in-place capability to execute Title III authorities
  - Other Government agencies partner with DoD to address their needs.
    - Provide funding and technical support

- The domestic industrial base is a critical element of the economic and military power of the United States.

- “National defense” includes:
  - Programs for military and energy production or construction, stockpiling, space, and any directly related activity
  - Critical infrastructure protection and restoration
  - Military or critical infrastructure assistance to foreign nations
  - Homeland security
  - Emergency preparedness
The Defense Production Act
(50 U.S.C. App. § 2061 et seq.)

Enacted in 1950
Provides broad authorities to the President to assure the ability of the domestic industrial base to supply materials and services for the national defense. DPA authorities delegated to Federal agencies via E.O. 12919

Title I – Priorities & Allocations
Provides the authority to order priority performance (delivery) on defense contracts and allocate materials to meet national security requirements (DO/DX ratings)

Title III – Expansion of Productive Capacity and Supply
Authorizes appropriate incentives to create, expand or preserve domestic industrial manufacturing capabilities for industrial resources, technologies, and materials needed to meet national security requirements (includes homeland security)

Title VII – General Provisions
Exon-Florio (CFIUS)
Voluntary Agreements – authorizes business competitors to form alliances for disaster planning and response and provides antitrust protection for actions pursuant to voluntary agreements
National Defense Executive Reserve – provides for employment of private sector experts to support Federal Government preparedness planning and disaster response programs

DPA not permanent law – must be periodically reauthorized
Expires September 30, 2014
Under jurisdiction of Banking Committees
Title III of the Defense Production Act

• Government-wide procurement authority.
  – Provides financial incentives, including credit assistance, to finance the creation or expansion of domestic production capabilities and resources.

• Title III actions stimulate private investment in production resources by reducing the risks associated with the capitalization and investments required to establish the needed production capacity. Executes projects ranging from process improvement to production plant construction.

• Objectives include:
  – Expanding/sustaining production capacity
  – Ensuring U.S. Government access to technology/resources
  – Ensuring long-term commercial viability

• Title III is not a technology development or R&D program.

• Focus is on government-wide/multi-platform applications.
Title III Authorities

Incentives to ensure viable productive capacities

• Purchases/Purchase Commitments (Sec. 303a)
  — Purchases provide direct subsidy to company to assist in establishing production capacity
    • Purchase and installation of production equipment
    • Engineering support to improve quality and yield of production facility
    • Sample quantities for process validation and customer qualification testing
    • Costs to develop business and marketing plans
  — Purchase Commitments
    • Guaranteed market to incentivize companies to establish, expand or maintain production capability
    • Company may use internal funding or obtain external funding i.e., loan
    • Government is buyer of last resort. Some or all of funds may not be expended

• Installation of Production Equipment in Government or Privately Owned Facilities (Sec. 303e)

• Development of Substitutes (Sec. 303g)

• Loans/Loan Guarantees (Sec. 301; Sec. 302)
Title III
Statutory Requirements

1. Obtain “Presidential Determination”
   - Industrial resource or technology item is essential for national defense
   - Industry cannot/will not provide needed capacity in a reasonable time without Title III assistance

2. Notify Congress in writing

3. Wait 30 days to allow for Congressional comment
Title III Funds

- Title III appropriations are credited to Defense Production Act Fund
  - Special repository in Treasury to support Title III activities
  - Usually made in DoD appropriations but can be included in other appropriations bills
  - By law may only be used for Title III purposes

- Title III appropriations are “no-year” procurement funds and are valid until expended

- Revolving fund permits reuse of unexpended and recovered moneys by Title III Program

- DPA contains its own authorization of appropriations
  - Funds appropriated for Title III are automatically authorized. Title III initiatives are not normally included in authorization bills for this reason.

- Annual report to Congress required on transactions from the Fund
Title III Organization

OSD
Provides top-level policy guidance and oversight of the Title III program

Under Secretary of Defense
Acquisition, Technology and Logistics
Dr. Ashton B. Carter

Assistant Secretary of Defense (Acquisition)
Mr. Shay Assad

Deputy Assistant Secretary of Defense
(Manufacturing & Industrial Base Policy)
Mr. Brett Lambert

Director of Manufacturing
Mr. Neal Orringer

Defense Production Act Title III Program
Program Director
Mr. Mark Buffler

Title III Program Executive Agent
SAF/AQRT

Air Force Research Laboratory
Materials & Manufacturing Directorate
Title III Program Office
AFRL/RXM

Air Force
Manages technical efforts, industrial base analysis, source selection and contracting activities, assisted by technical sponsors from the Services and other Government agencies
TITLE III BUSINESS PARTNERSHIP
Service-Agency Partnerships

- Stakeholders provide technical insight in project planning and execution
- Facilitate insertion of Title III industry partner products into Service systems

Stakeholders Essential to Successful Technology Transition & Capability
Defense Production Act
Title III Initiatives

Radiation Hardened Electronics Capital Expansion Project
- Modernized two obsolete semiconductor foundries to maintain a critical technology for defense space & missile systems
- 0.15-micron rad hard electronics enable advanced processing & performance capabilities
- Preserves a critical domestic industrial resource needed for national security

Advanced Explosives Detection Technology
- Successfully scaled up production of the Fido IED Detection device
- Provides compact, superior detection capabilities against explosives & IED threats
- Facilitates new non-military markets – e.g., first responder, customs, homeland security

Silicon Carbide Substrates
- Established viable production base for SiC MMIC devices & accelerating insertion of SiC based technology into DoD systems
- Enabler for next-generation radar systems, electronic warfare systems & advanced communications systems
- Enabled installation of LED lighting in Pentagon & other Federal buildings
- Enabled GaN-on-SiC MMICs for next generation CREW Counter Improvised Explosive Device system

ALON Transparent Armor
- Expanded production of ALON transparent armor
- ⅓ the thickness and ⅔ the weight of glass-based transparent armor.
- Improved ballistic protection, performance, and reliability for vehicles equipped with ALON.
- Stops .50 cal AP.

Thermal Battery Project
- Establishing domestic manufacturing capacity for advanced thermal batteries for tactical and strategic defense systems
- Partnering with domestic providers to expand production capacities
- Significant performance advantages over current battery technology w/lower maintenance costs

Light-Weight Polymer Ammunition
- Developing a production capability for light-weight polymer-based ammunition.
- ~30% lighter than conventional ammunition.
Drop-in replacement for existing systems – no redesign required.
- Reduces soldier burden
- Improves battlefield mobility and survivability
- Reduces fuel consumption, improves battlefield logistics.
- Supports Lighten-the-Load Initiative

Re-establishing Domestic Beryllium Production Capability
- Re-establishing domestic manufacturing capability for high-purity Beryllium
- Critical enabling material for defense applications including: electro-optic systems; missile guidance systems, satellites, missile defense systems, nuclear weapons, nuclear power plants

LED Light
Title III provides powerful authorities that enable the Government to rectify industrial base shortfalls

Synergy of technical and business objectives focused on long-term economic viability and technology insertion

Broad participation enhances leverage

Title III Program has proven performance and innovative execution
Defense Production Act
Title III Contacts


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