

Prescriptive Codes: A Cure or a Curse?

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Prescriptive Codes: A Cure or a Curse?

The Context

- Historically, residential building codes have been prescriptive in nature with a strong product bias and reliance on visual inspection and enforcement.
- While prescriptive codes may be simpler to implement, easier to verify, and provide certainty for the designer and builder, they tend to be ill-suited to properly prescribe complex, dynamic, and interactive systems.
 - For further simplicity and clarity, they are usually developed around well-established products and practices.
- And this approach inevitably limits or stifles flexibility, innovation, and least-cost solutions.

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More Context

- Assume a particular code provision is not working!
- Code changes are predicated on “need and reasonableness”.
 - It takes several code cycles for a problem to become apparent.
 - It takes a few code cycles to identify a solution.
 - It takes a couple of code cycles for consensus/adoption by ICC.
 - It takes a cycle or two to be adopted by states.
 - It takes a cycle or so to get sound enforcement.
- A code cycle is 3 years
 - Congratulations – in 15 to 30 years you have an improved solution on the street!

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Some More Context

- Fundamental Rules for Building Codes (in order)
 - Don't require the wrong thing!
 - Don't prevent the right thing!
 - Discourage (disincentivize) the wrong thing!
 - Encourage (incentivize) the right thing!

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What's the Problem?

- Modern, buildings are complex, dynamic, and interactive systems (or a system of systems).
 - However, prescriptive codes are better suited to singular and independent measures or components.
 - As the complexity of an assembly or system increases, a prescriptive approach will tend to require overly conservative, often restrictive, more costly, and poorly optimized solutions.

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What's the Problem?

- Properly managing heat, air flows, pressures, moisture, and key system interactions is critical for a successful and cost effective high performance building.
 - But, prescriptive codes are highly challenged to attend to these non-visual, dynamic, complex, and interconnected phenomenon.

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For Example

- Vapor Retarder
 - Is more a function than a product.
 - Is highly dependent on climate, boundary conditions, assembly materials, and sequencing.
 - Must provide adequate vapor resistance in conjunction with the desired thermal resistance to avoid condensation or accumulation in moisture susceptible materials over some annual cycle.
 - Is it possible to describe and prescribe a universal solution for the code?

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For Example

- Air Barrier
 - How does one prescriptively describe what, where, when, and how to install a functional air barrier?
 - It has proven difficult to deliver and enforce building airtightness using prescriptive code language.
 - But today we can set a performance criteria, the designer specifies accordingly, the builder develops the necessary QA/QC, and we can verify through commissioning.

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The Premise

- It is not easy to build a safe, healthy, efficient, durable, and affordable house with a simple prescriptive-based code.
- If you think that is possible, I challenge you to show me a prescriptive path to build a safe, healthy, efficient, durable, and affordable car.
 - If you find it, I'm guessing it won't be easy, simple, or cheap!

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The Premise

- For many reasons, current codes are tipped in favor of prescriptive “no-thought, commonly accepted, low-risk” solutions.
 - And demonstrating alternative performance compliance tends to be more onerous and costly.
- One reason code changes are so arduous is that there aren’t based on explicit, clearly stated, and accepted performance goals or criteria.

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The Premise

- In 2012,
 - Our buildings have become complex enough and
 - Our performance goals have become stringent enough,
 - That an engineered solution is necessary and justified.
- Few engineered systems are designed and built from a simple recipe or prescription.
 - There may be select prescriptive paths or solutions,
 - But they are usually built upon established and accepted performance criteria.

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What's the Solution?

- We can continue with prescriptive codes where
 - Outcomes are more visually-oriented,
 - Systems interactions are limited, and
 - HAM impacts are likely to be small.
- We must move to a performance codes where
 - Outcomes are performance-oriented,
 - Systems interactions are critical, and
 - HAM impacts are likely to be significant.

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Recommended Guidance

- We need a new approach where difficult system dynamics and interactions are anticipated and planned for in the design phase.
- The builder has tools and processes to confidently deploy these solutions in the field.
- And commissioning is used to verify critical performance measures to ensure desired outcomes.

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Recommended Guidance

- Develop specific performance criteria.
 - Once these are set and an engineered solution is designed, there may be specific prescriptive measures and QA/QC procedures that can successfully implement that solution.
- This will tip the incentives to the innovative, creative, optimized, and cost-effective designer, builder, or manufacturer!
 - In the current system a progressive builder will be faced with proving his better performance-based approach is sufficiently equivalent to the primitive, parochial, and product-focused prescriptive code.

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- Performance Codes ...
 - Promote flexibility and innovation
 - Support optimized, cost-effective solutions
 - Provide incentives to the clever and innovative product supplier, designer, and builder who can develop the most cost effective solutions to meet the overall performance requirements.

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Market Readiness

- Market is not prepared to move immediately from prescriptive to performance codes.
- However, we can begin by establishing and inserting performance-based criteria into the current code.
 - Not as a onerous alternative.
 - But as the baseline for all solutions.
 - Prescriptive approaches are then developed to specifically meet the performance criteria.

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Market Readiness

- Set specific performance criteria for materials, assemblies, systems, and the house.
- Then, as needed and where possible, develop prescriptive guidance to provide an assured path to reduce builder burden and uncertainty.
 - However, these would likely need to be more conservative to ensure all possible combinations would still meet the set performance criteria.

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Potential Costs

- Presumably there is a large up front cost to develop the proper performance criteria and provide sufficient education for the code enforcement community
- However, since these codes would be less influenced by ongoing technology and product changes, the long-term cost might be lower.

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Implementation Issues

- Education for designers, contractors, and code officials.
 - Though some might argue that is already an ongoing need and cost due to frequent changes.
- New tools and processes would be need to be developed and available.
 - To ensure designer and contractor confidence in the designs, materials, and techniques being used to ensure code compliance, as well as long-term performance.

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Pros and Cons

- Pros
 - Achieve selected performance goals, while supporting maximum flexibility and cost-effective solutions.
 - Puts the incentive for systems-based, performance-oriented, engineered solutions in the hands of the innovative and designer and builder.
- Cons
 - Requires a major transition by codes bodies.
 - Will need to be supported by the building industry
 - Who has traditionally pushed for the prescriptive approach.
 - A new wave of code education would be necessary.

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Bottom Line

- In the end, regardless of how good the code is and how it has been structured, high performance houses require
 - properly guided design,
 - carefully executed construction, and
 - appropriate verification.
- And last, but not least, a means to ensure
 - proper operation and
 - maintenance.

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References

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