

## THE OFFICE OF **CLEAN ENERGY DEMONSTRATIONS**

## **Cooperative Agreement Standard Terms and Conditions**

#### **Table of Contents**

General		
Term 1.	Legal Authority and Effect	2
Term 2.	Incorporation by Reference and Definitions	∠
Term 3.	Flow Down Requirement	5
Term 4.	Resolution of Potentially Conflicting Conditions	5
Term 5.	Compliance with Federal, Tribal, State, and Local Laws, and Additional Tribal Consideration	ons5
Term 6.	Permits and Approvals	6
Term 7.	Senior and Key Personnel	6
Term 8.	Project Management Plan	е
Term 9.	Community Benefits Plan Implementation	е
Term 10.	Cybersecurity Plan	6
Term 11.	Project and Budget Changes	
Term 12.	Pre-Procurement Reviews	
Term 13.	Subawards	8
Term 14.	Go/No-Go Reviews and Continuation Decisions	9
Financial		10
Term 15.	Cost Sharing	10
A. Rec	ipient Cost Sharing Obligations	10
B. Cos	t Sharing Records	10
C. Inak	oility to Meet Cost Sharing Obligations	10
Term 16.	Refund Obligation	11
Term 17.	Allowable Costs	11
Term 18.	Program Income	11

•	Term 19.	Insolvency, Bankruptcy, or Receivership	11
•	Term 20.	Audits	12
	A. Anr	ual Independent Audit (Single Audit or Compliance Audit)	12
	B. Gov	ernment-Initiated Audits	12
	C. Acc	ounting System Audit	12
	D. Inc	urred Cost Audit and Final Incurred Cost Audit	13
•	Term 21.	Contingency	13
٩d	lministrativ	/e	13
•	Term 22.	Independent Cost Reviews and Independent Cost Estimates	13
•	Term 23.	Recipient Inspection Requirements	14
•	Term 24.	Independent Engineering Reviews and Assessments	14
•	Term 25.	Recipient Administrative Organizational Reviews	14
•	Term 26.	Record Retention and Access	15
•	Term 27.	Modifications	15
•	Term 28.	At-Risk Oversight and Monitoring	15
•	Term 29.	Government Access to Award Information	15
•	Term 30.	Cooperative Agreement Termination	16
•	Term 31.	Budget Period Modifications and Extensions	16
•	Term 32.	Insurance Coverage	17
•	Term 33.	Liability	17
•	Term 34.	Indemnity	17
•	Term 35.	Decontamination and/or Decommissioning Costs	17
•	Term 36.	Contaminated Sites	17
•	Term 37.	Publications, Public Relations Activities, and Design Elements	18
•	Term 38.	System for Award Management and Universal Identifier Requirements	18
	A. Req	uirement for System for Award Management	18
	B. Rec	uirement for Unique Entity Identifier	18
	C. Def	initions	19
•	Term 39.	Corporate Felony Convictions and Federal Tax Liability Assurances	19
•	Term 40.	Conference Spending	19
	Term 41.	Risk Mitigation and Due Diligence Reviews	19

Term 42.	Changes to Recipient's Board of Directors	20
Term 43.	Disclosure of Connections with Foreign Countries of Risk	20
Term 44.	Foreign Commitments in Support of the Award	21
Term 45.	Waiver Requests – Foreign Entity Participation as a Recipient or Subrecipient	21
Term 46.	Foreign National Participation	22
Term 47.	Waiver Requests – Performance of Work in the United States	22
Term 48.	Prohibition Related to Foreign Government-Sponsored Talent Recruitment Programs	23
A. Pro	nibition	23
B. Def	nitions	23
Term 49.	Reporting Requirements	24
Term 50.	Property Standards	24
Term 51.	Real Estate Transaction Approval	24
National Poli	y Requirements	24
Term 52.	Davis-Bacon Act Requirements	24
A. DBA	Electronic Certified Payroll Submission Waiver	26
Term 53.	Export Control	26
Term 54.	Notice Regarding the Purchase of American-Made Equipment and Products	26
Term 55.	Affirmative Action and Pay Transparency Requirements	27
Term 56.	Human Subjects Research	27
Term 57.	Environmental, Safety, and Health and Performance of Work at DOE Facilities	27
Term 58.	Lobbying Restrictions	28
Term 59.	National Historic Preservation Act Requirements	28
Term 60.	National Environmental Policy Act Requirements	28
Term 61.	National Security: Classifiable Information Originating Under an Award	29
Term 62.	Fraud, Waste and Abuse	30
Term 64.	Interim Conflict of Interest Policy for Financial Assistance	31
Term 65.	Organizational Conflicts of Interest	31



## THE OFFICE OF **CLEAN ENERGY DEMONSTRATIONS**

## **Cooperative Agreement Standard Terms and Conditions**

These Standard Terms and Conditions apply except as modified by the Program and Award-Specific Terms and Conditions.

#### General

#### Term 1. **Legal Authority and Effect**

This Award is valid only if it is in writing and is signed, either in writing or electronically, by a DOE Grants and Agreements Officer.

The Recipient is free to accept or reject this Award. Either of the following constitutes the Recipient's acceptance of this Award: (1) a request to draw down DOE funds or (2) acknowledgement of the award documents by the Recipient's authorized representative through the electronic system used by DOE, which is currently FedConnect.

#### Term 2. **Incorporation by Reference and Definitions**

The following are incorporated into this Award by reference:

- Financial Assistance Regulations: 2 CFR Part 200 and 2 CFR Part 910.
- The Reporting of Matters Related to Recipient Integrity and Performance Requirements Term in Appendix XII of 2 CFR Part 200.
- National Policy Requirements, available at https://www.energy.gov/oced/award-negotiations.

For the purposes of the award, the following definitions apply:

"Disadvantaged communities" means the census tracts that are defined and identified by the White House Council on Environmental Quality's Climate and Economic Justice Screening Tool (CEJST) and all Federally Recognized Tribes and Tribal entities. For additional information about the Justice 40 Initiative and the CEJST, please reference DOE's Justice40 General Guidance. The Justice40 Initiative directs that 40% of the overall benefits of certain federal investments flow to disadvantaged communities that are marginalized by underinvestment and overburdened by pollution. For information about whether a particular DOE program is covered under the Justice40 Initiative, see the White House's Justice40 Initiative webpage and DOE's Justice40 Initiative list of covered programs.

Pursuant to Executive Order 14008 on Tackling the Climate Crisis at Home and Abroad and Justice 40 Initiative interim guidance by the White House Office of Management and Budget, White House Council on Environmental Quality, and White House Office of Domestic Climate Policy, M-21-28 and M-23-09.

"Underrepresented" refers to communities or populations sharing a particular characteristic, as well as geographic communities, that are shown to have been systematically denied a full opportunity to participate in aspects of economic, social, and civic life, as exemplified by communities that have been denied fair, just, and impartial treatment, which may include Black, Latino, and Indigenous and Native American persons, Asian Americans and Pacific Islanders and other persons of color; members of religious minorities; lesbian, gay, bisexual, transgender, and queer (LGBTQ+) persons; persons with disabilities; persons who live in rural areas; persons otherwise adversely affected by persistent poverty or inequality; women and veterans.

## Term 3. Flow Down Requirement

The Recipient must apply the terms and conditions of this Award to all subrecipients (and contractors as applicable). See 2 CFR § 200.332; 2 CFR § 200.101(b)(2).

## **Term 4.** Resolution of Potentially Conflicting Conditions

The Recipient should promptly refer any questions about the application of a specific law, regulation, policy, term, or other requirement to the Grants and Agreements Officer for clarification. The Grants and Agreements Officer may require the Recipient to submit any of these questions in writing.

The Recipient must promptly refer any apparent inconsistency between Federal law(s) and regulation(s) and the requirements of this Award to the Grants and Agreements Officer in writing for resolution. The Recipient must provide a detailed description of the apparent inconsistency.

# Term 5. Compliance with Federal, Tribal, State, and Local Laws, and Additional Tribal Considerations

The Recipient must comply with all applicable Federal, Tribal, State, and Local laws and regulations for all activities performed under this Award.

If any activities anticipated to take place under this agreement Award could potentially impact the resources or reserved rights of Indian Tribe(s), as defined in 25 U.S.C. § 5304 (e), then the Recipient agrees to develop and maintain active and open communications with the potentially impacted Indian Tribe(s), during the period of performance of the Award, and, if necessary, after the end of the Award. The Recipient must obtain approval from by DOE before any activities take place that could impact Tribal resources or reserved rights, including but not limited to lands, cultural sites, sacred sites, water rights, mineral rights, fishing rights, and hunting rights. The Recipient must coordinate with DOE on all Tribal interactions. DOE will determine if formal government-to-government consultation is needed, and if so, DOE will conduct that consultation.

## Term 6. Permits and Approvals

The Recipient is required to obtain and maintain all applicable permits, licenses, authorizations, and approvals for activities under this Award.

#### Term 7. Senior and Key Personnel

The Recipient must obtain prior written approval from the Grants and Agreements Officer for any changes of senior and key personnel as listed in the Assistance Agreement. The Recipient must submit the request at least 30 calendar days prior to the requested effective date of the change, or immediately if the change will occur within 30 days.

### **Term 8.** Project Management Plan

The Recipient must develop and regularly maintain, update, and implement the Project Management Plan.

### **Term 9.** Community Benefits Plan Implementation

The Recipient must implement the community benefits plan objectives and commitments.

DOE review, comments, or feedback provided to the Recipient do not constitute an endorsement of any specific elements in the proposed approach and such feedback should not be referenced or used in marketing or promotional materials.

### Term 10. Cybersecurity Plan

The Office of Cybersecurity, Energy Security, and Emergency Response ("CESER") is responsible for coordinating cybersecurity project plans for certain Infrastructure Investment and Jobs Act ("IIJA") provisions. CESER may coordinate with DOE National Laboratory Subject Matter Experts to provide support activities to help the Recipient maintain or improve the project's cybersecurity over its lifecycle.

The Recipient is responsible for maintaining and improving the project's cybersecurity during the life of the Award. The Recipient must submit a Cybersecurity Plan unless otherwise specified in the Program and Award-Specific Terms and Conditions.

DOE may require the Recipient to respond to DOE feedback on the Cybersecurity Plan, submit updates or revisions to the Cybersecurity Plan, and attend Cybersecurity Plan lifecycle support meetings with DOE.

The Recipient must submit the Cybersecurity Plan and any updates or revisions to the Cybersecurity Plan securely in the form and manner specified by DOE.

DOE review, comments, or feedback provided to the Recipient do not constitute an endorsement or approval of any specific elements within the Cybersecurity Plan or the proposed security approach and such feedback should not be referenced or used in marketing or promotional materials. All cybersecurity plans and deliverables are exempt from disclosure under the Freedom of Information Act (5 U.S.C. § 552) pursuant to Section 40126(e). This exemption is limited to information provided to or collected by the Federal government as described in Pub. L. 117-58 § 41026, 42 U.S.C. § 18725.

### **Term 11. Project and Budget Changes**

The Recipient must obtain prior written approval from the Grants and Agreements Officer for project and budget changes as stated in 2 CFR § 200.308.

In addition, per 2 CFR § 200.308(f) DOE is electing to restrict the transfer of funds among direct cost categories. The recipient is required to receive prior approval from DOE if the Federal share of the project exceeds \$250,000 and the cumulative amount of the transfer exceeds or is expected to exceed 10 percent of the total budget for the budget period, including cost share, as last approved by DOE.

#### **Term 12.** Pre-Procurement Reviews

Prior to executing a contract as described in 2 CFR § 200.325(b)(1)-(5), the Recipient must provide DOE all relevant procurement documents related to that contract. Relevant procurement documents include, but are not limited to, a description of the supplies or services required, proposed type of contractual arrangement to be issued, requests for proposals, invitations for bid, cost estimates, proposals or bids, and price or cost analysis of proposals or bids.

DOE may require changes or incorporation of DOE feedback prior to executing the contract. DOE review does not constitute a determination by DOE of the allowability of any cost under the contract. DOE will not review contracts for legal sufficiency.

The Recipient is exempt from the pre-procurement review in 2 CFR § 200.325(b) if DOE determines that the Recipient's procurement systems comply with the standards of 2 CFR Part 200 Subpart D.

The Recipient may request that DOE review its procurement system consistent with 2 CFR § 200.325(c)(1). The Recipient may self-certify its procurement system consistent with 2 CFR § 200.325(c)(2).

#### Term 13. Subawards

The Recipient is required to obtain prior written approval from the Grants and Agreements Officer prior to issuance of any subaward. Approvals will be listed in the Program and Award-Specific Terms and Conditions. These requests must be in writing, and must, at a minimum, include the following:

- 1. A detailed description of the work to be performed, the service(s) to be provided, and/or the equipment to be purchased;
- 2. Budget and budget justification;
- 3. Cost share commitment letter if the subrecipient is providing cost share;
- 4. A completed Environmental Considerations Summary or similar document or a statement that such documents are inapplicable;
- 5. An assurance that the subrecipient is not a debarred or suspended entity;
- 6. An assurance that all required Award provisions will be flowed down in the resulting subrecipient agreement(s); and
- 7. An assurance that no potential, actual, or apparent conflict of interest exists between the Recipient and the selected subrecipient and that the Recipient's written standards of conduct were followed. The existence of a "covered relationship" as defined in 5 CFR § 2635.502 between a member of the Recipient's ownership or senior management and a member of a subrecipient's ownership or senior management creates an apparent conflict of interest.

In such an event, the Recipient must notify the Grants and Agreements Officer and provide detailed information, justification, and mitigation measures to ensure there is no actual conflict of interest.

The Recipient must also notify the Grants and Agreements Officer of any new subrecipient agreement with:

- (a) an entity that is owned or otherwise controlled by the Recipient;
- (b) an entity that is owned or otherwise controlled by another entity that also owns or otherwise controls the Recipient; or
- (c) an entity that is owned or otherwise controlled by a board member, principal, or executive of the Recipient.

The Recipient is responsible for complying with 2 CFR § 200.332. The Recipient is responsible for monitoring the activities of all subrecipients as necessary to ensure that the subaward is used for authorized purposes and is in compliance with applicable laws, regulations, and the terms and conditions of the subaward. The Recipient is also responsible for ensuring that subrecipients maintain all necessary documentation for the same retention period as the Recipient's retention period. The Recipient must make all documentation available to DOE upon request. The Recipient shall include subaward activities in the project reports that are submitted to DOE.

### Term 14. Go/No-Go Reviews and Continuation Decisions

The Recipient must submit an application to continue to the next Budget Period in the Award ("Continuation Application"). The Grants and Agreements Officer will communicate the requirements for the continuation application in writing approximately 180 calendar days before the end of the Budget Period. The Recipient must submit its continuation application at least 120 calendar days before the end of the Budget Period. The Grants and Agreements Officer may modify these timeframes as appropriate. The continuation application requirements may include, but are not limited to, the following:

- 1. A report on the Recipient's progress towards meeting the objectives, milestones, and deliverables of the Award and that explains how the Recipient is addressing any significant findings, conclusions, or developments.
- 2. An estimate of any balance not drawn down at the end of the Budget Period. If the remaining balance is estimated to exceed 20 percent of the total funds available for the Budget Period, the Recipient must provide an explanation of why the unused funds have not been drawn down, and whether and how the Recipient proposes to use the funds in subsequent Budget Periods.
- 3. A detailed budget and supporting justification for the upcoming Budget Period, which may include subrecipient budgets and justifications, as applicable.
- 4. An updated Project Management Plan and associated attachments for the next Budget Period.
- 5. Updated models and analyses, including but not limited to, financial models, techno-economic analyses, and life-cycle analyses with clear identification of significant changes or refinements.
- 6. Updated engineering designs and evaluations.
- 7. Information pertaining to any other requirements identified in the Award.

DOE may further elaborate on continuation requirements in the Program and Award-Specific Terms and Conditions.

DOE will conduct a Go/No-Go Review of the Recipient's application and performance under the Award to date at the end of each Budget Period to inform its decision on whether to fund the Award in the next Budget Period ("Continuation Decision"). DOE's continuation decision is contingent upon:

- 1. The Recipient submitting a continuation application;
- 2. Availability of federal appropriations, program authority, and future-year budget authority for the purpose of the program;
- Satisfactory performance, including the Recipient's progress on project objectives and identified
  milestones and deliverables, and consideration of the project's cost/performance index and
  schedule/performance index;
- 4. The Go/No-Go Review Criteria specified in the Award;
- 5. The Recipient's submittal of required information and reports;
- 6. The Recipient's compliance with the terms and conditions of the Award;
- 7. The Recipient meeting the cost share requirements for the current Budget Period and providing evidence that sufficient funds are available to meet the cost share requirements for subsequent Budget Periods as well as demonstrating access to any required reserves; and
- 8. The project continuing to support DOE's programmatic goals and be economically viable.

As a result of this review, DOE, in its sole discretion, may choose to: (1) fund the Award in the next Budget Period; (2) fund the Award in the next Budget Period with additional conditions or requirements; or (3) not fund future Budget Periods of the Award. DOE will communicate its continuation decision in writing. If DOE chooses to fund the next Budget Period, it will update the Award to reflect the revised funding level, Budget Period, milestones, deliverables, and any other changes. Each decision whether to authorize and fund activities in the next Budget Period is separate and distinct and the Recipient has no entitlement to any authorization or funding of activities beyond the current Budget Period.

A decision not to fund future Budget Periods of the Award is distinct from termination of the Award under the Cooperative Agreement Termination Standard Term and Condition and 2 CFR § 200.340.

#### **Financial**

### Term 15. Cost Sharing

#### A. Recipient Cost Sharing Obligations

The Recipient must provide at least its share of total project costs ("Recipient cost share") for the entire Period of Performance of the Award and for each Budget Period as specified in the Award. DOE's contribution of funds for the entire Period of Performance of the Award and for each Budget Period is limited as specified in the Award. DOE will not provide funding in addition to what is specified in the Award and will not move DOE funding anticipated for any future Budget Period into the current Budget Period.

#### B. Cost Sharing Records

The Recipient must retain records of all project costs that are claimed as Recipient cost share as well as records of costs to be paid by the Government. These records are subject to audit. If the Recipient cost share includes inkind contributions, the Recipient must document the basis for determining the valuation for the in-kind contributions.

#### C. Inability to Meet Cost Sharing Obligations

If the Recipient determines that it is or may become unable or unwilling to meet its cost sharing obligations, the Recipient must notify the Grants and Agreements Officer in writing immediately. The notification must include at least the following information: (1) whether the Recipient intends to continue with the Award, and (2) if the Recipient intends to continue with the Award, a plan for how the Recipient will provide (and secure replacement funding for, if applicable) the Recipient cost share.

Should DOE agree to the Recipient's plan, the Grants and Agreements Officer will modify the Award accordingly, including, if appropriate, adjusting the total amount of DOE funding. If DOE finds the Recipient's proposed plans unacceptable, it may terminate or decide not to continue funding the Award.

If the Recipient fails to meet its cost sharing obligations, DOE may recover the amount of funds under this Award needed to satisfy cost sharing requirements.

### **Term 16.** Refund Obligation

The Recipient must refund any excess payments received from DOE, including any costs determined unallowable by the Grants and Agreements Officer.

#### Term 17. Allowable Costs

DOE determines the allowability of costs in accordance with 2 CFR Part 200 and 2 CFR Part 910. The Recipient must document and maintain records of all project costs, including, but not limited to, the costs paid by Federal funds, costs claimed by its subrecipients, and project costs that the Recipient claims as cost sharing, including inkind contributions.

The Recipient is responsible for maintaining records adequate to demonstrate that costs claimed have been incurred, are reasonable, allowable, and allocable, and comply with the appropriate cost principles. Upon DOE request, the Recipient must provide such records to DOE. These records are subject to audit. The Recipient's failure to provide DOE adequate supporting documentation may result in a determination by the Grants and Agreements Officer that those costs are unallowable.

### Term 18. Program Income

The Recipient must request prior written approval from the Grants and Agreements Officer to use program income to increase the total amount of funds committed to the Award or to meet its cost share obligations, in accordance with 2 CFR § 200.307. Tax credits are not considered program income.

## Term 19. Insolvency, Bankruptcy, or Receivership

The Recipient must immediately, but no later than five (5) calendar days after, notify the Grants and Agreements Officer of the occurrence of any of the following events: (i) filing by the Recipient or its parent entity(ies) of a voluntary case seeking liquidation or reorganization under the Bankruptcy Code (11 USC §§ 101-1532); (ii) the Recipient's consent to the institution of an involuntary case under the Bankruptcy Code against the Recipient or its parent entity(ies); (iii) the filing of any similar proceeding for or against the Recipient or its parent entity(ies), or its or their consent to the dissolution of, winding-up or readjustment of debts, appointment of a receiver, conservator, trustee, or other officer with similar powers over the Recipient or its parent entity(ies) under any other applicable state or Federal law; or (iv) insolvency of the Recipient or its parent entity(ies) due to the inability to pay debts generally as they become due.

#### Term 20. Audits

#### A. Annual Independent Audit (Single Audit or Compliance Audit)

The Recipient must comply with the annual independent audit requirements in 2 CFR Part 200 Subpart F for entities other than for-profit organizations (Single Audit) and 2 CFR Part 910 Subpart F for For-Profit Organizations (Compliance Audit).

The annual independent audits are separate from Government-initiated audits discussed in part B of this Audits Standard Term and Condition.

To minimize expense, the Recipient may conduct a Single Audit, Compliance Audit, and/or Incurred Cost Audit in conjunction with its annual audit of financial statements. However, the annual audit of financial statements will not be accepted as a substitute for the Single Audit, Compliance Audit, or Incurred Cost Audit.

#### B. Government-Initiated Audits

The Recipient must provide any information, documents, site access, or other assistance required by DOE or Federal auditing agencies (e.g., DOE Inspector General, Government Accountability Office, Department of Justice) for the purpose of audits and investigations. Such assistance may include, but is not limited to, reasonable access to the Recipient's records relating to this Award.

Consistent with 2 CFR Part 200 and 2 CFR Part 910, DOE may audit the Recipient's financial records or administrative records relating to this Award at any time, including records of subrecipients. Government-initiated audits under this Award are generally paid for by DOE. Government-initiated audits can include but are not limited to accounting system audits and incurred cost audits.

Upon completion of an audit, the Recipient may be required to refund to DOE any payments for costs that were determined to be unallowable or may provide a corrective action plan. If the audit has not been performed or completed prior to the closeout of the Award, DOE retains the right to recover an appropriate amount after fully considering the recommendations on disallowed costs resulting from the final audit.

DOE will provide reasonable advance notice of government-initiated audits and will minimize interference with ongoing work to the extent practicable.

#### C. Accounting System Audit

In accordance with 2 CFR Part 200 and 2 CFR Part 910, DOE reserves the right to initiate an accounting system audit. The Recipient is required to maintain an accounting system with records that adequately reflects the costs charged to DOE and the nature and extent of the cost contribution. DOE may require the accounting system audit anytime during the Period of Performance. DOE will make reasonable efforts to notify the Recipient prior to any accounting system audit. DOE will cover the cost of any accounting system audits.

#### D. Incurred Cost Audit and Final Incurred Cost Audit

In accordance with 2 CFR Part 200 and 2 CFR Part 910, DOE reserves the right to initiate an incurred cost audit on this Award to monitor project costs. The incurred cost audit may be required annually, during, or after a specific phase of the project (e.g., construction). DOE will make reasonable efforts to notify the Recipient prior to any incurred cost audit. DOE will cover the cost of any incurred cost audit.

If the final incurred cost audit has not been performed or completed prior to the closeout of the Award, DOE retains the right to recover an appropriate amount after fully considering the recommendations on disallowed costs resulting from the final incurred cost audit.

Such notification must be in writing and must: (i) specifically set out the details of the occurrence of an event referenced in the above paragraph; (ii) provide the facts surrounding that event; and (iii) provide a discussion of the impacts such event may have on the activities funded by this Award.

Upon the occurrence of any of the events described in the first paragraph of this term, DOE reserves the right to conduct a review to determine the Recipient's compliance with the requirements of the Award. This includes, but is not limited to, DOE review of any records related to cost share, progress toward project objectives, submission of required reports, and other records DOE deems relevant.

### Term 21. Contingency

The Recipient must account for reasonably foreseeable potential risks, uncertainty of estimates, and cost overruns in its budget estimates.

#### **Administrative**

## Term 22. Independent Cost Reviews and Independent Cost Estimates

DOE may conduct Independent Cost Reviews ("ICR") and Independent Cost Estimates ("ICE") or other cost estimate reviews to assess and validate the Recipient's cost estimates at any time during the Award.

The Recipient must develop its cost estimates consistent with the following standards and guidance as appropriate, and DOE will use these standards and guidance in its evaluation of Recipient cost estimates:

- 1. Association for the Advancement of Cost Engineering ("AACEI") Recommended Practice ("RP") 17R-97, Cost Estimate Classification System;
- 2. AACEI RP 18R-97, Cost Estimate Classification System as Applied in Engineering, Procurement, and Construction for the Process Industries; and
- 3. Government Accountability Office ("GAO") Guide GAO-20-195G, Cost Estimating and Assessment Guide, March 1, 2020.

If there is a potential conflict between these guidance documents, the Recipient should follow the GAO Cost Estimating and Assessment Guide as appropriate.

DOE will require the Recipient to submit information needed for DOE to conduct an ICR, ICE, or other cost estimate review. DOE will provide written instructions on required submissions. DOE may require information including, but not limited to, the following:

- 1. Executive Summary
- 2. Estimate Purpose
- 3. Technical Baseline Description
- 4. Cost Estimating Plan and Cost Model
- 5. Work Breakdown Structure (WBS) and WBS Dictionary
- 6. Current Schedule and Cost Estimate files with reference data
- 7. Basis of Estimate, including supporting methodologies and assumptions
- 8. Sensitivity Analysis
- 9. Current Risk Register, including cost and schedule risk and uncertainties.

### **Term 23.** Recipient Inspection Requirements

The Recipient is responsible for performing any needed inspections, tests, start-up, commissioning, and other related activities under this Award.

The Recipient must maintain inspection system(s) acceptable to DOE that covers the activities under this Award. DOE may perform technical inspections and specialized inspections or tests as DOE deems necessary. DOE will make reasonable efforts to ensure these inspections or tests do not interfere with or unduly delay project work. The Recipient is required to maintain complete records, including of inspections, tests, start-up, commissioning, and operations and provide those records when requested by DOE.

## **Term 24.** Independent Engineering Reviews and Assessments

DOE may, with prior notification, conduct independent engineering reviews and assessments of the Award. DOE may use DOE and/or DOE contractor personnel to conduct these independent engineering reviews and assessments. The Recipient must cooperate with the conduct of these reviews and assessments by providing to DOE and/or DOE's contractor access to all facilities and information that are required to successfully complete these reviews and assessments. DOE shall ensure that all DOE contractor personnel are subject to confidentiality and non-disclosure requirements prior to receiving Recipient information. The Recipient is responsible for providing all required training for site or system access. DOE and/or its contractor personnel are responsible for completing all required training.

## Term 25. Recipient Administrative Organizational Reviews

DOE may conduct Recipient Administrative Organizational Reviews to review the project and management control systems and to provide technical assistance.

#### Term 26. Record Retention and Access

The Recipient must retain and allow access to records relating to this Award consistent with 2 CFR § 200.334 through 2 CFR § 200.338.

#### Term 27. Modifications

The Grants and Agreements Officer (G/AO) must unilaterally modify the agreement where required by law. The G/AO may also unilaterally modify the Award for administrative matters such as for updating regulatory citations, lines of accounting, and DOE contacts. Other types of modification to the Award will be made only by mutual agreement. Drawing down DOE funds or acknowledgement of the Award documents by the Recipient's authorized representative through the electronic system used by DOE, which is currently FedConnect, constitutes acceptance of the modification.

## Term 28. At-Risk Oversight and Monitoring

DOE reserves the right to increase oversight and monitoring of the Recipient based on factors including, but not limited to, schedule or cost performance, technology or supply chain risks, environmental or community impacts, meeting cost sharing requirements, obtaining project financing, or management of the project. DOE may require the Recipient to provide additional information and may modify existing requirements or impose additional requirements including, but not limited to, those listed in 2 CFR § 200.208(c) and 2 CFR § 910.372.

DOE may also terminate or partially terminate the Award or decide not to fund future Budget Periods under the Award without first increasing oversight or monitoring or imposing additional requirements.

#### Term 29. Government Access to Award Information

The Recipient must provide DOE, including designated DOE contractors, unfettered access to all facilities, documents, papers, personnel, accounts, books, records, and other supporting documentation and information that are pertinent to the Award. DOE will make reasonable efforts to ensure this access does not interfere with or unduly delay project work. The access may include, but is not limited to, the following:

- 1. Facility sites before, during, and after construction
- 2. Contractor component manufacturing facilities
- 3. Facility sites during operations
- 4. Drawings and specifications
- 5. Construction and execution plans
- 6. Resource loaded schedules
- 7. Design functions and requirements for the final site design review
- 8. Risk management plans
- 9. Value management and engineering studies and/or plans
- 10. Acquisition strategies
- 11. Project controls including earned value management systems
- 12. Qualifications of the integrated project team

- 13. Financial/cost share strategy for funding the construction project
- 14. Quality assurance and quality control plans
- 15. Financial modeling and financial cost data
- 16. Project agreements and contracts
- 17. Community benefits activities and proceedings
- 18. Facility start-up and commissioning plans
- 19. Facility operation plans
- 20. Facility operating costs
- 21. Decommissioning plans
- 22. Environmental information
- 23. Security and cybersecurity plans
- 24. Technical performance data and supporting information
- 25. Engineering design documentation and supporting information
- 26. Data strategy and management plan
- 27. Economic data and analyses
- 28. Lifecycle emissions and environmental impact data, analyses, and supporting information
- 29. Community, workforce, local and regional economic impact data, analyses, and supporting information

### **Term 30.** Cooperative Agreement Termination

Pursuant to 2 CFR § 200.340(a), this Award may be terminated in whole or in part as follows:

- 1. By DOE, if the Recipient fails to comply with the terms and conditions of this Award;
- By DOE, to the greatest extent authorized by law, if the Award no longer effectuates the program goals or agency priorities;
- 3. By DOE with consent of the Recipient, in which case the two parties must agree in writing on the termination conditions, including the effective date and, in the case of partial termination, the portion to be terminated:
- 4. By the Recipient upon sending to the Grants and Agreements Officer written notification setting forth the reasons for such termination, the effective date, and, in the case of partial termination, the portion to be terminated. The effective date must be at least 30 calendar days after the date of the written notification. However, if DOE determines in the case of partial termination that the reduced or modified portion of the Federal award or subaward will not accomplish the purposes for which the Federal award was made, DOE may terminate the Award in its entirety.

Disputes and appeals are governed by 2 CFR § 910.128. If the Award is terminated or partially terminated, both DOE and the Recipient remain responsible for compliance with the requirements in 2 CFR § 200.344 and 2 CFR § 200.345.

## **Term 31.** Budget Period Modifications and Extensions

Prior written approval from the Grants and Agreements Officer is required for modifications to any Budget Period or extension of the Period of Performance. The Recipient must request the modification at least 90 calendar days before the modification would take effect. The Grants and Agreements Officer will promptly respond to such requests. If approved, the change will be implemented by a modification to the Award.

### **Term 32. Insurance Coverage**

The Recipient must at minimum obtain and maintain insurance consistent with the requirements in 2 CFR § 200.310 and 2 CFR § 910.360(e) but may choose to obtain and maintain additional insurance. The Grants and Agreements Officer may also require the Recipient to obtain and maintain additional insurance related to the Award.

### Term 33. Liability

The Recipient agrees not to seek to hold the United States ("US") Government liable, or to seek contribution from the US Government for any liabilities, including but not limited to environmental liabilities and third party liabilities resulting from or arising out of any activities undertaken pursuant to the Award, except to the extent that such liability results from a negligent or wrongful act or omission of the US Government or to the extent such liability may be covered by applicable allowable cost provisions and then only to the extent of available funds obligated by the US Government to the Award.

### Term 34. Indemnity

To the extent allowed by applicable law, the Recipient shall indemnify DOE and its officers, agents, or employees for any and all liability, including litigation expenses and attorneys' fees, arising from suits, actions, or claims of any character for death, bodily injury, or loss of or damage to property or to the environment, resulting from any activities undertaken pursuant to the Award, except to the extent that such liability results from a negligent or wrongful act or omission of DOE officers, agents or employees, or to the extent such liability may be covered by applicable allowable costs provisions. The parties shall inform each other as soon as practicable of any suit or action alleging an indemnifiable claim.

## **Term 35.** Decontamination and/or Decommissioning Costs

The US Government shall not be responsible for or have any obligation to the Recipient for (i) Decontamination and/or Decommissioning ("**D&D**") of any of the Recipient's facilities, or (ii) any costs which may be incurred by the Recipient in connection with the D&D of any of its facilities due to activities under this Award either before or after the effective date of this Award.

#### **Term 36.** Contaminated Sites

The Recipient must notify DOE if any activities under the Award will occur on previously contaminated or potentially contaminated sites with hazardous substances, including, but not limited to, Comprehensive Environmental Response, Compensation, and Liability Act ("CERCLA") "Superfund sites" or properties where redevelopment or reuse may be complicated by hazardous substance contamination ("Brownfield sites"). The Recipient is solely responsible for handling and disposal of any hazardous substances and wastes arising from activities under this Award.

### Term 37. Publications, Public Relations Activities, and Design Elements

The Recipient must follow the <u>OCED Communications Guidelines</u> and the <u>OCED Engagement Guidelines</u> when issuing publications, presentations, public relations activities, news releases, and engaging with Congress arising out of, or relating to, work performed under this Award, whether copyrighted or not.

The Recipient must provide DOE access to, either electronically or in paper form, a copy of every publication or presentation of material based on or developed under this Award, clearly labeled with the Award number and other appropriate Award identifying information, at least seven (7) calendar days prior to publication or public presentation.

Use of the OCED logo, name, or brand in all applications including but not limited to design, facility signage, and other markings including DOE Investing in America signage during and after construction must be in accordance with the OCED Communications Guidelines and the OCED Engagement Guidelines. The Recipient must consult with the Grants and Agreements Officer on the cost, timeline, design, and placement of any works using the OCED logo or name in any location, physical or digital, prior to use.

### **Term 38.** System for Award Management and Universal Identifier Requirements

#### A. Requirement for System for Award Management

Unless the Recipient is exempted from this requirement under 2 CFR § 25.110, the Recipient must maintain current information in the System for Award Management ("SAM"). This includes information on the Recipient's immediate and highest-level owner and subsidiaries, as well as on all of the Recipient's predecessors that have been awarded a Federal contract or Federal financial assistance within the last three years, if applicable, until the Recipient submits the final financial report required under this Federal award or receives the final payment, whichever is later. This requires that the Recipient review and update the information at least annually after the initial registration, and more frequently if required by changes in the Recipient's information or another Federal award term.

#### B. Requirement for Unique Entity Identifier

If the Recipient is authorized to make subawards under this Federal award, the Recipient:

- Must notify potential subrecipients that no entity (see definition in paragraph C of this award term)
  may receive a subaward from the Recipient until the entity has provided its Unique Entity Identifier to
  the Recipient.
- 2. May not make a subaward to an entity unless the entity has provided its Unique Entity Identifier to the Recipient. Subrecipients are not required to obtain an active SAM registration but must obtain a Unique Entity Identifier.

#### C. Definitions

For purposes of this term:

- 1. **System for Award Management ("SAM")** means the Federal repository into which a Recipient must provide information required for the conduct of business as a Recipient. Additional information about registration procedures may be found at the SAM internet site (currently at <a href="https://www.sam.gov">https://www.sam.gov</a>).
- 2. Unique Entity Identifier means the identifier assigned by SAM to uniquely identify business entities.
- 3. *Entity* includes non-Federal entities as defined at 2 CFR § 200.1 and also includes all of the following, for purposes of this term:
  - i. A foreign organization;
  - ii. A foreign public entity;
  - iii. A domestic for-profit organization; and
  - iv. A Federal agency.
- 4. **Subaward** has the meaning given in 2 CFR § 200.1.
- 5. **Subrecipient** has the meaning given in 2 CFR § 200.1.

## Term 39. Corporate Felony Convictions and Federal Tax Liability Assurances

If a Recipient is organized as a corporation and has filed articles of incorporation in any of the 50 states, the District of Columbia, or the territories of the United States, including both for-profit and non-profit organizations but not foreign corporations, then the Recipient hereby attests that its corporation has not been convicted of a felony criminal violation under Federal law in the 24 months preceding the date of signature.

The Recipient further attests that its corporation does not have any unpaid Federal tax liability that has been assessed, for which all judicial and administrative remedies have been exhausted or have lapsed, and that is not being paid in a timely manner pursuant to an agreement with the authority responsible for collecting the tax liability.

## Term 40. Conference Spending

The Recipient must not expend any funds on a conference that is not directly and programmatically related to the purpose for which the cooperative agreement was awarded that would defray the cost to the United States Government or a conference held by any Executive branch department, agency, board, commission, or office for which the cost to the United States Government would otherwise exceed \$20,000, thereby circumventing the required notification by the head of any such Executive Branch department, agency, board, commission, or office of the Inspector General (or senior ethics official for any entity without an Inspector General), of the date, location, and number of employees attending such conference.

## Term 41. Risk Mitigation and Due Diligence Reviews

DOE may conduct ongoing due diligence reviews, through Government resources, including to identify potential risks of undue foreign influence. In the event a risk is identified, DOE may require risk mitigation measures including, but not limited to, requiring that an individual or entity not participate in the Award.

### **Term 42.** Changes to Recipient's Board of Directors

The Recipient must notify the Grants and Agreements Officer no later than fifteen (15) business days of learning of any changes to the Recipient's board of directors, including additions to the number of directors, the identity of new directors, as well as each new director's citizenship and shareholder affiliation (if applicable). Each notification must include a complete up-to-date list of all directors (and board observers), including their full name, citizenship and shareholder affiliation, date of appointment, duration of term, as well as a description of observer rights as applicable. This notification requirement applies only to the Recipient's Board of Directors.

### Term 43. Disclosure of Connections with Foreign Countries of Risk

The Recipient must notify the Grants and Agreements Officer no later than fifteen (15) business days of learning of any of the following connections in relation to the Recipient or any subrecipients:

- 1. Any current or pending subsidiary, foreign business entity, or offshore entity that is based in or funded by a foreign country of risk;
- 2. Any current or pending contractual or financial obligation or other agreement specific to a business arrangement, joint venture or joint venture-like arrangement with an entity owned by a foreign country of risk or foreign entity based in a foreign country of risk;
- 3. Any current or pending change in ownership structure of the Recipient or subrecipients that increases foreign ownership related to a foreign country of risk. Each notification shall be accompanied by a complete and up-to-date capitalization table showing all equity interests held, including limited liability company (LLC) and partnership interests, as well as derivative securities. Include both the number of shares issued to each equity holder, as well as the percentage of that series and of all equity on fully diluted basis. For each equity holder, provide the place of incorporation and the principal place of business, as applicable. If the equity holder is a natural person, identify the citizenship(s).
- 4. Any current or pending venture capital or institutional investment by an entity that has a general partner or individual holding a leadership role in such entity who has an affiliation with a foreign country of risk; and
- 5. Any current or pending technology licensing or intellectual property sales to a foreign country of risk.

Should DOE determine the connection poses a security risk, DOE will require measures to mitigate or eliminate the risk.

Recognizing the disclosures may contain business confidential information, subrecipients may submit their disclosures directly to DOE.

**Foreign Country of Risk.** DOE has designated the following countries as foreign countries of risk: Iran, North Korea, Russia, and China. This list is subject to change.

### **Term 44.** Foreign Commitments in Support of the Award

The Recipient must provide DOE with advanced written notice at least 30 calendar days before any potential commitment with foreign entities, organizations, or governments in connection with the Award. Commitments include any contractual, financial, or other binding commitment in which the Recipient, a subrecipient or a contractor will be obligated or entitled to provide or receive a sensitive service, product, or information resource. DOE may prohibit or impose conditions on the Recipient relating to such commitments.

The Recipient must also provide DOE with a written list of all existing foreign commitments in which it has entered in connection with this Award.

# Term 45. Waiver Requests – Foreign Entity Participation as a Recipient or Subrecipient

The Recipient and all subrecipients must be organized, chartered, or incorporated (or otherwise formed) under the laws of a state or territory of the United States; have majority domestic ownership and control; and have a physical location for business operations in the United States. To request a waiver of this requirement for the Recipient and any subrecipients, the Recipient must submit a written waiver request.

The waiver must demonstrate to the satisfaction of DOE that the foreign entity's participation would further the purposes of the FOA and is otherwise in the best interest of the DOE programmatic objectives.

A foreign entity waiver request must include the following:

- 1. The entity's name, point of contact, and proposed type of involvement in the project;
- 2. The entity's country of incorporation, the extent of ownership/level of control by foreign entities, whether the entity is state owned or controlled, a summary of the ownership breakdown of the foreign entity and the percentage of ownership/control by foreign entities, foreign shareholders, foreign state or foreign individual(s) (DOE may require capitalization table);
- 3. Rationale for proposing that a foreign entity participate;
- 4. Description of how the foreign entity's participation is essential to the project:
- 5. Description of the likelihood of Intellectual Property (IP) being created from the work and the treatment of any such IP; and
- 6. Countries where the work will be performed. If any work is proposed to be conducted outside the United States and the Recipient does not already have a waiver of the Performance of Work in the United States requirement, the Recipient must also submit a waiver request regarding the Performance of Work in the United States requirement.

DOE may require additional information in considering a waiver request. DOE's decision regarding a waiver request is not appealable.

### **Term 46.** Foreign National Participation

A "foreign national" is defined as any person without U.S. citizenship or nationality (may include a stateless person).

If the Recipient (including any of its subrecipients and contractors) anticipates involving foreign nationals in the performance of the Award, the Recipient must, upon DOE's request, provide DOE with specific information about each foreign national to ensure compliance with the requirements for participation and access approval. The volume and type of information required may depend on various factors associated with the Award. The DOE Grants and Agreements Officer will notify the Recipient if this information is required.

DOE may elect to deny a foreign national's participation in the Award, in its discretion, at any point during the performance of the award. Likewise, DOE may elect to deny a foreign national's access to a DOE sites, information, technologies, equipment, programs, or personnel. DOE's determination to deny participation or access is not appealable.

### **Term 47.** Waiver Requests – Performance of Work in the United States

All work (including but not limited to purchases and labor) performed under this Award must be performed in the United States, unless otherwise approved as part of the original application, or during performance, by DOE.

To seek a waiver of the Performance of Work in the United States requirement, the Recipient must submit a waiver request to the Grants and Agreements Officer. A waiver request must satisfactorily demonstrate that a waiver would further the purposes of the Funding Opportunity Announcement ("FOA") and is otherwise in the best interest of the DOE programmatic objectives. A request for a foreign work waiver must include the following:

- 1. A description of the work proposed to be performed outside of the United States;
- 2. An explanation of how the foreign work is essential to the project;
- 3. The name of the entity that would perform the foreign work and information about the entity(ies) involved in the work proposed to be conducted outside of the United States (e.g., the entity seeking a waiver and the entity(ies) that will conduct the foreign work).
- 4. The rationale for performing the work outside of the United States ("foreign work") and why the work cannot be done within the US;
- 5. A description of the likelihood of Intellectual Property (IP) being created from the foreign work and the treatment of such IP;
- 6. The total estimated cost (DOE and Recipient cost share) of the proposed foreign work;
- 7. The country(ies) in which the foreign work is proposed to be performed; and
- 8. Timeline by which the waiver must be approved to support project schedules.

DOE may require additional information in considering a waiver request. DOE's decision regarding a waiver request is not appealable.

If the Recipient fails to comply with the Performance of Work in the United States requirement, DOE may deny reimbursement for the work conducted outside of the United States and such costs may not be recognized as allowable cost share. The Recipient is responsible for any work performed outside the United States without a waiver, regardless of whether the work is performed by the Recipient, subrecipients, contractors, or other project partners.

# Term 48. Prohibition Related to Foreign Government-Sponsored Talent Recruitment Programs

#### A. Prohibition

Persons participating in a Foreign Government-Sponsored Talent Recruitment Program of a Foreign Country of Risk are prohibited from participating in this Award. The Recipient must exercise ongoing due diligence to reasonably ensure that no individuals participating in the DOE-funded award are participating in a Foreign Government-Sponsored Talent Recruitment Program of a Foreign Country of Risk. Consequences for violations of this prohibition will be determined according to applicable law, regulations, and policy. Further, the Recipient must notify DOE within five (5) business days upon learning that an owner of the Recipient or subrecipient or individual on the project team is or is believed to be participating in a Foreign Government-Sponsored Talent Recruitment Program of a Foreign Country of Risk. DOE may modify and add requirements related to this prohibition to the extent required by law.

#### B. Definitions

For purposes of this Award, these definitions apply:

- 1. Foreign Government-Sponsored Talent Recruitment Program. An effort directly or indirectly organized, managed, or funded by a foreign government, or a foreign government instrumentality or entity, to recruit science and technology professionals or students (regardless of citizenship or national origin, or whether having a full-time or part-time position). Some foreign government-sponsored talent recruitment programs operate with the intent to import or otherwise acquire from abroad, sometimes through illicit means, proprietary technology or software, unpublished data and methods, and intellectual property to further the military modernization goals and/or economic goals of a foreign government. Many, but not all, programs aim to incentivize the targeted individual to relocate physically to the foreign state for the above purpose. Some programs allow for or encourage continued employment at United States research facilities or receipt of federal research funds while concurrently working at and/or receiving compensation from a foreign institution, and some direct participants not to disclose their participation to U.S. entities. Compensation could take many forms including cash, research funding, complimentary foreign travel, honorific titles, career advancement opportunities, promised future compensation, or other types of remuneration or consideration, including in-kind compensation.
- 2. **Foreign Country of Risk.** DOE has designated the following countries as foreign countries of risk: Iran, North Korea, Russia, and China. This list is subject to change.

### **Term 49.** Reporting Requirements

The Recipient must comply with the reporting requirements for this Award including, but not limited to, the requirements identified in the Federal Assistance Reporting Checklist. (E.g. 2 CFR 170 Appendix A)

### Term 50. Property Standards

The Recipient must comply with the applicable property standards regulations at 2 CFR §§ 200.310-16 and 2 CFR § 910.360. Pursuant to Section 309 of Division D of the Consolidated Appropriations Act of 2023 (Pub. L. No. 117-328), for energy development, demonstration, and deployment programs, DOE may vest unconditional title or other property interests acquired under projects in the Recipient, a subrecipient, or successor in interest, including the United States, at the conclusion of the award period.

### **Term 51.** Real Estate Transaction Approval

Should the Recipient propose to acquire real property under the Award, the Recipient must comply with the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (42 USC § 4601 et seq.) and implementing regulations at 49 CFR Part 24 as applicable. At least 60 calendar days prior to consummating a real property acquisition under the Award, the Recipient must submit the proposed real estate transaction to the Grants and Agreements Officer for review and approval.

Should the Recipient propose that a project under the Award be located on DOE or other Federally-controlled land, authorization from the appropriate agency will be required. Such authorization may take the form of a lease, permit, easement, right-of-way, license, agreement, or any other appropriate legal instrument. Any such instrument will be subject to normal DOE real estate activity rules and procedures. The Recipient must contact the Grants and Agreements Officer at least 150 calendar days in advance of the real property need date for guidance and to begin making the arrangements for the authorization.

## **National Policy Requirements**

## **Term 52.** Davis-Bacon Act Requirements

This Award is funded under Division D of the Bipartisan Infrastructure Law (BIL). All laborers and mechanics employed by the Recipient, subrecipients, contractors or subcontractors in the performance of construction, alteration, or repair work in excess of \$2,000 on an award funded directly by or assisted in whole or in part by funds made available under this Award shall be paid wages at rates not less than those prevailing on similar projects in the locality, as determined by the Secretary of Labor in accordance with Subchapter IV of Chapter 31 of Title 40, United States Code commonly referred to as the "Davis-Bacon Act" ("DBA").

The Recipient shall provide a written assurance acknowledging the DBA requirements for the Award or project and confirming that all of the laborers and mechanics performing construction, alteration, or repair work in excess of \$2,000 on projects funded directly by or assisted in whole or in part by funding under the Award are paid or will be paid wages at rates not less than those prevailing on a project of a character similar in the locality as determined by Subchapter IV of Chapter 31 of Title 40, United States Code.

The Recipient must comply with all DBA requirements including, but not limited to:

- 1. Ensuring that the wage determination(s) and appropriate Davis-Bacon clauses and requirements are flowed down to and incorporated into any applicable subcontracts or subrecipient awards.
- 2. Being responsible for compliance by any subcontractor or subrecipient with the Davis-Bacon labor standards.
- 3. Receiving and reviewing certified weekly payrolls submitted by all subcontractors and subrecipients for accuracy and to identify potential compliance issues.
- 4. Maintaining original certified weekly payrolls for 3 years after the completion of the project and must make those payrolls available to the DOE or the Department of Labor upon request, as required by 29 CFR § 5.6(a)(2).
- 5. Conducting payroll and job-site reviews for construction work, including interviews with employees, with such frequency as may be necessary to assure compliance by its subcontractors and subrecipients and as requested or directed by the DOE.
- 6. Cooperating with any authorized representative of the Department of Labor in their inspection of records, interviews with employees, and other actions undertaken as part of a Department of Labor investigation.
- 7. Posting in a prominent and accessible place the wage determination(s) and Department of Labor Publication: WH-1321, Notice to Employees Working on Federal or Federally Assisted Construction Projects.
- 8. Notifying the Grants and Agreements Officer of all labor standards issues, including all complaints regarding incorrect payment of prevailing wages and/or fringe benefits, received from the Recipient, subrecipient, contractor, or subcontractor employees; significant labor standards violations, as defined in 29 CFR 5.7; disputes concerning labor standards pursuant to 29 CFR parts 4, 6, and 8 and as defined in FAR 52.222-14; disputed labor standards determinations; Department of Labor investigations; or legal or judicial proceedings related to the labor standards under this contract, a subcontract, or subrecipient award.
- 9. Preparing and submitting to the Grants and Agreements Officer, the Office of Management and Budget Control Number 1910-5165, Davis Bacon Semi-Annual Labor Compliance Report, by April 21 and October 21 of each year in accordance with the reporting instructions the Federal Assistance Reporting Checklist.

The Recipient must undergo DBA compliance training must maintain competency in DBA compliance. The Grants and Agreements Officer will notify the Recipient of any DOE sponsored DBA compliance trainings. The Department of Labor offers free Prevailing Wage Seminars several times a year that meet this requirement, at <a href="https://www.dol.gov/agencies/whd/government-contracts/construction/seminars/events">https://www.dol.gov/agencies/whd/government-contracts/construction/seminars/events</a>.

The Recipient must ensure the timely submission of weekly certified payrolls as part of its compliance with the Davis-Bacon Act.

DOE has contracted with a LCPtracker, a third-party DBA electronic payroll compliance software application. A waiver for the use of LCPtracker may be granted to a particular contractor or subcontractor if they are unable or limited in their ability to use or access the software.

#### A. DBA Electronic Certified Payroll Submission Waiver

A waiver must be granted before the start of work subject to DBA requirements (e.g., construction, alteration, or repair work). The Recipient does not have the right to appeal DOE's decision concerning a waiver request.

For additional guidance on how to comply with the DBA provisions and clauses, see <a href="https://www.dol.gov/agencies/whd/government-contracts/construction">https://www.dol.gov/agencies/whd/government-contracts/protections-for-workers-in-construction</a>. <a href="https://www.dol.gov/agencies/whd/government-contracts/protections-for-workers-in-construction">https://www.dol.gov/agencies/whd/government-contracts/protections-for-workers-in-construction</a>.

## **Term 53.** Export Control

The United States government regulates the transfer of information, commodities, technology, and software considered to be strategically important to the US to protect national security, foreign policy, and economic interests without imposing undue regulatory burdens on legitimate international trade. There is a network of Federal agencies and regulations that govern exports that are collectively referred to as "Export Controls." The Recipient is responsible for ensuring compliance with all applicable United States Export Control laws and regulations relating to any work performed under the resulting Award.

The Recipient must immediately report to DOE any export control charges, indictments, convictions, and violations related to the project funded under this Award and any export control investigations potentially implicating any technologies or equipment under the subject award, at the Recipient or subrecipient level, and, if the charge/indictment/investigation results in a conviction or violation, provide the corrective action(s) to prevent future violations.

## Term 54. Notice Regarding the Purchase of American-Made Equipment and Products

It is the sense of Congress that, to the greatest extent practicable, all equipment and products purchased with funds made available under this Award should be American-made.

### **Term 55.** Affirmative Action and Pay Transparency Requirements

All federally assisted construction contracts exceeding \$10,000 annually will be subject to the requirements of Executive Order 11246 as amended:

- 1. Recipients, subrecipients, and contractors are prohibited from discriminating in employment decisions on the basis of race, color, religion, sex, sexual orientation, gender identity, or national origin.
- 2. Recipients and contractors are required to take affirmative action to ensure that equal opportunity is provided in all aspects of their employment. This includes flowing down the appropriate language to all subrecipients, contractors, and subcontractors.
- 3. Recipients, subrecipients, contractors, and subcontractors are prohibited from taking adverse employment actions against applicants and employees for asking about, discussing, or sharing information about their pay or, under certain circumstances, the pay of their co-workers.

The Department of Labor's ("**DOL**") Office of Federal Contractor Compliance Programs ("**OFCCP**") uses a neutral process to schedule contractors for compliance evaluations. The Recipient is encouraged to consult <u>OFCCP's Technical Assistance Guide</u> to gain an understanding of the requirements and possible actions the Recipient, subrecipient, contractors, and subcontractors must take.

For a construction project valued at \$35 million or more and lasting more than one year, the Recipient and its contractors or subrecipients may be selected by the DOL OFCCP to participate in the *Mega Construction Project Program*. If selected by the DOL OFCCP, DOE, under relevant legal authorities including Sections 205 and 303(a) of Executive Order 11246, will require participation as a condition of the award. This program offers extensive compliance assistance with Executive Order 11246. For more information regarding this program, see <a href="https://www.dol.gov/agencies/ofccp/construction/mega-program">https://www.dol.gov/agencies/ofccp/construction/mega-program</a>.

## Term 56. Human Subjects Research

Research involving human subjects, biospecimens, or identifiable private information conducted with DOE funding is subject to all applicable laws, including the requirements of <u>DOE Order 443.1C</u>, Protection of Human Subjects Research, 45 CFR Part 46, Protection of Human Subjects (subpart A which is referred to as the "Common Rule"), and 10 CFR Part 745, Protection of Human Subjects. Additional information on the DOE Human Subjects Research Program can be found at: https://science.osti.gov/ber/human-subjects.

## Term 57. Environmental, Safety, and Health and Performance of Work at DOE Facilities

For activities under the Award performed at a DOE owned or controlled site, the Recipient agrees to comply with all Federal and State Environmental, Safety, and Health ("ES&H") regulations and with all other ES&H requirements of the operator of such site. Prior to the performance of any portion of the work under this Award at a DOE owned or controlled site, the Recipient shall contact the site facility manager for information on DOE and site-specific ES&H regulations. The Recipient shall apply this term to its subrecipients and contractors.

#### **Term 58.** Lobbying Restrictions

The Recipient agrees that none of the funds obligated for the Award shall be expended, directly or indirectly, to influence in any manner a Member of Congress, a jurisdiction, or an official of any government on action on any legislation, law, ratification, or appropriation matters pursuant to 18 USC § 1913. This restriction is in addition to those prescribed elsewhere in statute or regulation.

### **Term 59.** National Historic Preservation Act Requirements

DOE must comply with the National Historic Preservation Act ("NHPA"), 54 USC § 306108 et seq., which requires federal agencies to consider the effects of any undertaking (Federally funded or assisted projects and activities) on historic properties that are listed in or eligible for listing in the National Register of Historic Places prior to the expenditure of Federal funds.

The Recipient is required to cooperate with DOE in its compliance with the requirements of Section 106 of the NHPA. The Recipient may not alter any structure or site, including any groundbreaking for any purpose, prior to the resolution of the NHPA process without DOE approval. The requirements of this part are applicable to activities funded under the Award and shall be coordinated in conjunction with DOE and, as appropriate, other federal agencies, the State Historic Preservation Officer or Tribal Historic Preservation Officer, Tribal representatives, and consulting parties.

### **Term 60.** National Environmental Policy Act Requirements

DOE must comply with the National Environmental Policy Act ("NEPA"), 42 USC §§ 4321 et seq. and NEPA implementing regulations at 40 CFR Parts 1500 et seq. and 10 CFR Part 1021 prior to authorizing the expenditure of Federal funds. DOE is required to assess the impact of the activities authorized under this Award on the human environment and determine whether the work requires a preparation of an Environmental Impact Statement ("EIS"), an Environmental Assessment ("EA"), or if the activities fall into a class of actions that a Federal agency has determined do not individually or cumulatively have a significant effect. The Recipient is required to provide any information, documents, site access, or other assistance requested by DOE to complete the NEPA review.

The Recipient may not start work under this Award until the OCED NEPA Compliance Officer has produced a written NEPA document or determination and the Grants and Agreements Officer has provided written authorization. The Recipient is restricted from using Federal funds to take any action prior to authorization from the Grants and Agreements Officer. If the Recipient elects to undertake activities prior to authorization from the Grants and Agreements Officer, the Recipient does so at the risk of not receiving Federal funding for those activities and such costs may not be recognized as allowable cost share.

The Recipient agrees to:

- 1. Abide by the conditions, limitations, mitigation requirements, and monitoring requirements specified in the final NEPA document or determination;
- 2. Negotiate changes to the project schedule, costs, and/or scope as necessary to make effective the requirements or conditions in the final NEPA document or determination;

- 3. Allow DOE's authorized representatives to visit the site and facilities upon notice to verify project status and compliance to include conditions and requirements in the final NEPA document or determination; and
- 4. Submit data or otherwise meet specified reporting requirements that may be in the final NEPA document or determination.

If the Recipient later intends to add to or modify the activities or locations as described in the approved work scope and the final NEPA document or determination, both those additions and modifications are subject to additional NEPA review and are not authorized for Federal funding until the Grants and Agreements Officer provides written authorization on those additions or modifications. Should the Recipient elect to undertake activities or change locations prior to written authorization from the Grants and Agreements Officer, the Recipient does so at the risk of not receiving Federal funding for those activities, and such costs may not be recognized as allowable cost share.

## Term 61. National Security: Classifiable Information Originating Under an Award

DOE does not expect that this Award will involve classified information. Under certain circumstances, however, a classification review of information originated under the Award may be required. DOE may review information generated under this Award at any time to determine if it requires classification.

Some information concerning (among other things) scientific, technological, or economic matters relating to national security or cryptology may arise during the Award and require classification. If the Recipient originates information during the course of this Award that the Recipient believes requires classification, the Recipient must promptly:

- 1. Notify the Grants and Agreements Officer; and
- 2. Submit the information by registered mail directly to the Director, Office of Classification and Information, SO-10.2; U.S. Department of Energy; P.O. Box A; Germantown, MD 28075-0963, for classification review; and
- 3. Restrict access to the information to the maximum extent possible until the Recipient is informed that the information is not classified, but no longer than 30 days after receipt by the Director, Office of Classification and Information Control.

If DOE determines any of the information requires classification, the Recipient agrees that the DOE may terminate the Award with consent of the Recipient in accordance with 2 CFR § 200.340(a)(3). All material deemed to be classified must be forwarded to DOE in a manner specified by DOE.

If DOE does not respond within the specified time periods, the Recipient is under no further obligation to restrict access to the information.

## Term 62. Fraud, Waste and Abuse

The mission of the DOE Office of Inspector General ("OIG") is to strengthen the integrity, economy and efficiency of DOE's programs and operations including deterring and detecting fraud, waste, abuse, and mismanagement. The OIG accomplishes this mission primarily through investigations, audits, and inspections of DOE activities to include grants, cooperative agreements, loans, and contracts. The OIG maintains a Hotline for reporting allegations of fraud, waste, abuse, or mismanagement. To report such allegations, please visit <a href="https://www.energy.gov/ig/ig-hotline">https://www.energy.gov/ig/ig-hotline</a>.

The Recipient must be cognizant of the requirements of 2 CFR § 200.113 Mandatory disclosures, which states:

The non-Federal entity or applicant for a Federal award must disclose, in a timely manner, in writing to the Federal awarding agency or pass-through entity all violations of Federal criminal law involving fraud, bribery, or gratuity violations potentially affecting the Award. Non-Federal entities that have received a Federal award including the term and condition outlined in appendix XII of 2 CFR Part 200 are required to report certain civil, criminal, or administrative proceedings to SAM (currently FAPIIS). Failure to make required disclosures can result in any of the remedies described in § 200.339. (See also 2 CFR part 180, 31 U.S.C. 3321, and 41 U.S.C. 2313.)

### Term 63. Nondisclosure and Confidentiality Agreements Assurances

By entering into this Award, the Recipient attests that it does not and will not require its employees or contractors to sign internal nondisclosure or confidentiality agreements or statements prohibiting or otherwise restricting its employees or contactors from lawfully reporting waste, fraud, or abuse to a designated investigative or law enforcement representative of a Federal department or agency authorized to receive such information.

The Recipient further attests that it does not and will not use any Federal funds to implement or enforce any nondisclosure and/or confidentiality policy, form, or agreement it uses unless it contains the following provisions:

A. "These provisions are consistent with and do not supersede, conflict with, or otherwise alter the employee obligations, rights, or liabilities created by existing statute or Executive order relating to (1) classified information, (2) communications to Congress, (3) the reporting to an Inspector General of a violation of any law, rule, or regulation, or mismanagement, a gross waste of funds, an abuse of authority, or a substantial and specific danger to public health or safety, or (4) any other whistleblower protection. The definitions, requirements, obligations, rights, sanctions, and liabilities created by controlling Executive orders and statutory provisions are incorporated into this agreement and are controlling."

B. The limitation above shall not contravene requirements applicable to Standard Form 312, Form 4414, or any other form issued by a Federal department or agency governing the nondisclosure of classified information.

C. Notwithstanding the provision listed in paragraph A, a nondisclosure or confidentiality policy form or agreement that is to be executed by a person connected with the conduct of an intelligence or intelligence related activity, other than an employee or officer of the United States Government, may contain provisions appropriate to the particular activity for which such document is to be used. Such form or agreement shall, at a minimum, require that the person will not disclose any classified information received in the course of such activity unless specifically authorized to do so by the United States Government. Such nondisclosure or confidentiality forms shall also make it clear that they do not bar disclosures to Congress, or to an authorized official of an executive agency or the Department of Justice, that are essential to reporting a substantial violation of law.

### **Term 64.** Interim Conflict of Interest Policy for Financial Assistance

The DOE interim Conflict of Interest Policy for Financial Assistance ("COI Policy") can be found at <a href="https://www.energy.gov/management/department-energy-interim-conflict-interest-policy-requirements-financial-assistance">https://www.energy.gov/management/department-energy-interim-conflict-interest-policy-requirements-financial-assistance</a>. This policy is applicable to all non-Federal entities applying for, or that receive, DOE funding by means of a financial assistance award (e.g., a grant, cooperative agreement, or technology investment agreement) and, through the implementation of this policy by the entity, to each key personnel who is planning to participate in, or is participating in, the project funded wholly or in part under this Award. The interim COI Policy establishes standards that provide a reasonable expectation that the design, conduct, and reporting of projects funded wholly or in part under DOE financial assistance awards will be free from bias resulting from financial conflicts of interest or organizational conflicts of interest.

The Recipient is subject to the requirements of the interim COI Policy, and the Recipient must certify that it is compliant with all requirements in the interim COI Policy. The Recipient must flow down the requirements of the interim COI Policy to any subrecipient non-Federal entities, except for DOE National Laboratories. Further, the Recipient must identify all financial conflicts of interests ("FCOI"), i.e., managed, and unmanaged/unmanageable, in its initial and ongoing FCOI reports.

Prior to award, the Recipient was required to: 1) ensure all key personnel on this Award completed their significant financial disclosures; 2) review the disclosures; 3) determine whether a FCOI exists; 4) develop and implement a management plan for FCOIs; and 5) provide DOE with an initial FCOI report that includes all FCOIs (i.e., managed, and unmanaged/unmanageable). Within 180 calendar days of the date of the Award, the Recipient must be in full compliance with the other requirements set forth in the DOE interim COI Policy.

## Term 65. Organizational Conflicts of Interest

Organizational conflicts of interest are those where, because of relationships with a parent company, affiliate, or subsidiary organization, the Recipient is unable or appears to be unable to be impartial in conducting procurement action involving a related organization (2 CFR § 200.318(c)(2)).

The Recipient must immediately disclose in writing any potential or actual organizational conflict of interest to the Grants and Agreements Officer. The Recipient must provide the disclosure prior to engaging in a procurement or transaction using project funds with a parent, affiliate, or subsidiary organization that is not a state, local government, or Indian tribe. For a list of the information that must be included the disclosure, see Section VI. of the DOE interim Conflict of Interest Policy for Financial Assistance.

If the effects of the potential or actual organizational conflict of interest cannot be avoided, neutralized, or mitigated, the Recipient must procure goods and services from other sources when using project funds. Otherwise, DOE may terminate the Award in accordance with 2 CFR § 200.340 unless continued performance is determined to be in the best interest of the Federal government.

The Recipient must flow down the requirements of the interim COI Policy to any subrecipient non-Federal entities, with the exception of DOE National Laboratories. The Recipient is responsible for ensuring subrecipient compliance with this term.

If the Recipient has a parent, affiliate, or subsidiary organization that is not a state, local government, or Indian tribe, the Recipient must maintain written standards of conduct covering organizational conflicts of interest.