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#### The Secretary of Energy

Washington, DC 20585

October 25, 2013

Mr. James T. Hackett Chairman National Petroleum Council 1625 K Street, NW Washington, DC 20006

Dear Mr. Hackett:

Building the foundation for a clean energy economy will require unprecedented actions by industry and government to strengthen the nation's oil and natural gas infrastructure, tackle the issues of climate change, and protect our environment. To provide useful input into upcoming policy decisions, I request that the National Petroleum Council undertake strategic, short term studies on three topics: *Natural Gas and Oil infrastructure Resilience, Maximizing the Climate Benefits of Natural Gas*, and *Arctic Research*.

*Natural Gas and Oil Infrastructure Resilience.* Superstorm Sandy, wildfires and floods have underscored the importance of having resilient oil and natural gas infrastructure and effective ways for industry and government to communicate to address energy supply disruptions. Key questions to be addressed on this topic include:

- What vulnerabilities have recent storm activity exposed in US energy infrastructure?
- What legal, procedural, and physical gaps need to be addressed by industry and government to improve response to disruptions?
- What strategies should be pursued to increase energy system resilience to storms and other potential disruptions?
- What actions can be taken to address the interdependencies between oil and natural gas systems and other critical infrastructure?

*Maximizing the Climate Benefits of Natural Gas.* The vital role that domestic natural gas resources are poised to serve in a clean energy economy will hinge on maximizing the climate benefits of increased natural gas use. Key prerequisites will include gaining a better understanding of the extent of methane leakages in the natural gas value chain from the well head to the consumer, as well as focusing attention on reducing these leakages. Key questions to be addressed on this topic include:

- What technologies and practices can be adopted or further developed to improve the detection and measurement of methane emissions from natural gas systems?
- What technologies and practices can accelerate reductions in methane leakage in natural gas systems?



*Arctic Research.* A core component of the Administration's National Strategy for the Arctic Region released in May 2013 includes responsibly developing Arctic oil and gas resources to ensure energy security. In 2015 the United States will assume chairmanship of the multi-nation Arctic Council. The National Petroleum Council's input would be invaluable to assist us as we explore:

• What research should the Department of Energy pursue and what technology constraints must be addressed to ensure prudent development of Arctic oil and gas resources while advancing U.S. energy and economic security and ensuring environmental stewardship?

For the purposes of these studies, I am designating Deputy Secretary Daniel Poneman to represent me. He will provide the necessary coordination between the Department of Energy and the National Petroleum Council and oversee the Department's engagement. Acting Assistant Secretary Christopher Smith is the Designated Federal Official for this advisory committee and he will work with Deputy Secretary Daniel Poneman and the Council staff to identify leads for each of the studies. I understand that dialogue between the Department and the Council may be necessary to further define the scope of the studies.

Sincerely,

Ernest Moniz

#### **DESCRIPTION OF THE NATIONAL PETROLEUM COUNCIL**

In May 1946, the President stated in a letter to the Secretary of the Interior that he had been impressed by the contribution made through government/industry cooperation to the success of the World War II petroleum program. He felt that it would be beneficial if this close relationship were to be continued and suggested that the Secretary of the Interior establish an industry organization to advise the Secretary on oil and natural gas matters. Pursuant to this request, Interior Secretary J. A. Krug established the National Petroleum Council (NPC) on June 18, 1946. In October 1977, the Department of Energy was established and the Council was transferred to the new department.

The purpose of the NPC is solely to advise, inform, and make recommendations to the Secretary of Energy on any matter requested by the Secretary, relating to oil and natural gas or the oil and gas industries. Matters that the Secretary would like to have considered by the Council are submitted in the form of a letter outlining the nature and scope of the study. The Council reserves the right to decide whether it will consider any matter referred to it.

Studies undertaken by the NPC at the request of the Secretary include:

- Enhancing Emergency Preparedness for Natural Disasters (2014)
- Advancing Technology for America's Transportation Future (2012)
- Prudent Development: Realizing the Potential of North America's Abundant Natural Gas and Oil Resources (2011)
- Facing the Hard Truths about Energy: A Comprehensive View to 2030 of Global Oil and Natural Gas (2007). One Year Later: An Update On Facing the Hard Truths About Energy (2008)
- Observations on Petroleum Product Supply (2004)
- Balancing Natural Gas Policy Fueling the Demands of a Growing Economy (2003)
- Securing Oil and Natural Gas Infrastructures in the New Economy (2001)
- U.S. Petroleum Refining Assuring the Adequacy and Affordability of Cleaner Fuels (2000)
- Meeting the Challenges of the Nation's Growing Natural Gas Demand (1999)
- U.S. Petroleum Product Supply Inventory Dynamics (1998)
- Future Issues A View of U.S. Oil & Natural Gas to 2020 (1995)
- Research, Development, and Demonstration Needs of the Oil and Gas Industry (1995)
- Marginal Wells (1994)
- The Oil Pollution Act of 1990: Issues and Solutions (1994)
- U.S. Petroleum Refining Meeting Requirements for Cleaner Fuels and Refineries (1993)
- The Potential for Natural Gas in the United States (1992)
- Petroleum Refining in the 1990s Meeting the Challenges of the Clean Air Act (1991)
- Industry Assistance to Government Methods for Providing Petroleum Industry Expertise During Emergencies (1991).

The NPC does not concern itself with trade practices, nor does it engage in any of the usual trade association activities. The Council is subject to the provisions of the Federal Advisory Committee Act of 1972.

Members of the National Petroleum Council are appointed by the Secretary of Energy and represent all segments of the oil and gas industries and related interests. The NPC is headed by a Chair and a Vice Chair, who are elected by the Council. The Council is supported entirely by voluntary contributions from its members.

Additional information on the Council's origins, operations, and reports can be found at www.npc.org.

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# Appendix B Study Group Rosters

#### **STUDY PARTICIPATION**

Study group participants contributed in a variety of ways, ranging from full-time work in multiple study areas, to involvement on a specific topic, or to reviewing proposed materials. Involvement in these activities should not be construed as endorsement or agreement with all the statements, findings, and recommendations in this report. Additionally, while U.S. government participants provided significant assistance in the identification and compilation of data and other information, they did not take positions on the study's policy recommendations.

As a federally appointed and chartered advisory committee, the National Petroleum Council is solely responsible for the final advice provided to the Secretary of Energy. However, the Council believes that the broad and diverse study group participation has informed and enhanced its study and advice. The Council is very appreciative of the commitment and contributions from all who participated in the process.

This appendix lists the individuals who served on this study's Committee, Coordinating Subcommittee, and Subgroups, and participated in the study's technology workshops, as a recognition of their contributions. In addition, the National Petroleum Council wishes to acknowledge the numerous other individuals and organizations who participated in some aspects of the work effort through outreach meetings or other contacts. Their time, energy, and commitment significantly enhanced the study and their contributions are greatly appreciated.

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#### **COMMITTEE ON ARCTIC RESEARCH**

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Michel Bénézit	Adviser to the Chairman and Chief Executive Officer	Total S.A.
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Bernard J. Duroc-Danner	Chairman, President and Chief Executive Officer	Weatherford International Ltd.
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John T. Gremp	Chairman and Chief Executive Officer	FMC Technologies, Inc.
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Ryan M. Lance	Chairman and Chief Executive Officer	ConocoPhillips Company
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Mark D. Myers	Commissioner Alaska Department of Natural Resources	State of Alaska
Marvin E. Odum	President	Shell Oil Company
Rebecca E. Ranich	Consultant	Baltimore, Maryland

\* Replaced Daniel B. Poneman.

\*\* Replaced Paolo Scaroni.

## COMMITTEE ON ARCTIC RESEARCH

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R. A. Walker	Chairman, President and Chief Executive Officer	Anadarko Petroleum Corporation
John S. Watson	Chairman of the Board and Chief Executive Officer	Chevron Corporation
David W. Williams	Chairman of the Board, President and Chief Executive Officer	Noble Corporation

#### **COORDINATING SUBCOMMITTEE**

CHAIR		
Carol J. Lloyd	Vice President Engineering Department	ExxonMobil Upstream Research Company
<b>GOVERNMENT COCHAI</b>	R	
Paula A. Gant	Deputy Assistant Secretary for Oil and Natural Gas Office of Fossil Energy	U.S. Department of Energy
ASSISTANT CHAIR		
Douglas S. Hoyt	Engineering Manager	ExxonMobil Development Company
ALTERNATE GOVERNM	ENT COCHAIR	
Nancy L. Johnson	Director, Environmental Science and Policy Analysis Office of Oil and Natural Gas Office of Fossil Energy	U.S. Department of Energy
SECRETARY		
John H. Guy, IV	Deputy Executive Director	National Petroleum Council
MEMBERS		
Heather A. Conley	Senior Vice President for Europe, Eurasia, and the Arctic Director, Europe Program	Center for Strategic & International Studies
Daniel D. Domeracki	Vice President Government and Industry Relations	Schlumberger Limited
Charles K. Ebinger	Senior Fellow, Foreign Policy and Director, Energy Security Initiative	The Brookings Institution
Mark E. Fesmire	Alaska Region Director Bureau of Safety and Environmental Enforcement	U.S. Department of the Interior
Richard K. Glenn	Executive Vice President Lands and Natural Resources	Arctic Slope Regional Corporation
David L. Goldwyn	President and Founder	Goldwyn Global Strategies, LLC
Henry P. Huntington	Senior Officer, International Arctic	The Pew Charitable Trusts
Sara W. Longan*	Executive Director Office of Project Management and Permitting Alaska Department of Natural Resources	State of Alaska
Jan W. Mares	Senior Policy Advisor	Resources for the Future Inc.
John F. Payne	Executive Director, North Slope Science Initiative Co-Lead Circumpolar Biodiversity Monitoring Program Bureau of Land Management	U.S. Department of the Interior
Drue Pearce	Senior Policy Advisor	Crowell & Moring LLP

\* Replaced Robert Swenson.

#### COORDINATING SUBCOMMITTEE -----

Ann D. Pickard	Executive Vice President Arctic	Shell Energy Resources Company
Rebecca E. Ranich	Consultant	Baltimore, Maryland
Gerald R. Stone	Senior Vice President – Fluor Offshore Solutions Energy & Chemicals	Fluor Enterprises, Inc.
John C. Vicic	Technology Manager Deepwater & Arctic	ConocoPhillips
Foster L. Wade	Manager, U.S. Regulatory Affairs Global Strategy and Business Development	Statoil ASA
Richard W. Westerdale	Director Policy Analysis and Public Diplomacy Bureau of Energy Resources	U.S. Department of State
B. Timothy Winter	Manager Frontier Development	Chevron Canada Resources
SUBGROUP LEADS		
Thomas R. Eizember	Consultant	Columbus, North Carolina
Jed M. Hamilton	Senior Arctic Consultant Offshore and Environment Function	ExxonMobil Upstream Research Company
Steven R. Laws	Development Planning Supervisor – Arctic	ExxonMobil Development Company
A. Michael Macrander	Science Team Lead	Shell Alaska Venture
Bill Scott	General Manager Chevron Arctic Center	Chevron Canada Resources

## **Executive Summary Writing Team**

<b>LEAD</b> Thomas R. Eizember	Consultant	Columbus, North Carolina
MEMBERS		
Daniel D. Domeracki	Vice President Government and Industry Relations	Schlumberger Limited
Richard A. Elliott	Director, Division of Advanced Supply and Facilities Office of Oil and Natural Gas Office of Fossil Energy	U.S. Department of Energy
John H. Guy, IV	Deputy Executive Director	National Petroleum Council
Douglas S. Hoyt	Engineering Manager	ExxonMobil Development Company
Jed M. Hamilton	Senior Arctic Consultant Offshore and Environment Function	ExxonMobil Upstream Research Company
Nancy L. Johnson	Director, Environmental Science and Policy Analysis Office of Oil and Natural Gas Office of Fossil Energy	U.S. Department of Energy

#### -COORDINATING SUBCOMMITTEE

Parul Koul	Materials & Corrosion Engineer Engineering	ExxonMobil Development Company
Steven R. Laws	Development Planning Supervisor – Arctic	ExxonMobil Development Company
Carol J. Lloyd	Vice President Engineering Department	ExxonMobil Upstream Research Company
A. Michael Macrander	Science Team Lead	Shell Alaska Venture
Jan W. Mares	Senior Policy Advisor	Resources for the Future Inc.
Peter E. Slaiby	Vice President, Shell Alaska	Shell Exploration & Production Company
Elizabeth A. Stolpe	General Manager Special Projects Arctic Capability Upstream Americas – Arctic	Shell Energy Resources Company

#### **Government Assistants**

Richard A. Elliott	Director, Division of Advanced Supply and Facilities Office of Oil and Natural Gas Office of Fossil Energy	U.S. Department of Energy
Michael D. Farber	Senior Advisor to the Director Bureau of Safety and Environmental Enforcement	U.S. Department of the Interior
Jay P. Parikh	Consultant, Asset Management and Supply Chain Management	IBM/U.S. Department of Energy

#### **Antitrust Counsel**

Andrew G. Fisher	Counsel	Exxon Mobil Corporation
Walter J. Hryszko	Counsel	Exxon Mobil Corporation

#### **PRUDENT DEVELOPMENT SUBGROUP**

#### Arctic Resource Potential and History of Operations Team

LEADS		
Phil Cochrane	Vice President, External Affairs	BP Exploration (Alaska) Inc.
Steven R. Laws	Development Planning Supervisor – Arctic	ExxonMobil Development Company
MEMBERS		
Rhyssheffer Birthwright	Development Planner Deepwater Development Planning	ExxonMobil Development Company
Margaret Coleman	Geologist Office of Oil, Gas & Coal Supply Statistics U.S. Energy Information Administration	U.S. Department of Energy
Paul L. Decker	Petroleum Geologist Resource Evaluation Manager Alaska Division of Oil & Gas	State of Alaska
Doug Duncan	Acting Coordinator Energy Resources Program U.S. Geological Survey	U.S. Department of the Interior
Mark E. Fesmire	Alaska Region Director Bureau of Safety and Environmental Enforcement	U.S. Department of the Interior
Kevin Hewitt	Arctic Geotechnical Engineer Chevron Arctic Center	Chevron Canada Resources
David W. Houseknecht	Research Geologist U.S. Geological Survey	U.S. Department of the Interior
Henry P. Huntington	Senior Officer, International Arctic	The Pew Charitable Trusts
Catherine Jahre-Nilsen	Manager Arctic Portfolio and Technology Statoil Arctic Unit EXP ARC	Statoil ASA
Marlene Janzen	Facility Engineering Consultant	Chevron Canada Limited
Kip Knudson	Director of State/Federal Relations Office of Governor Sean Parnell	State of Alaska
John J. Pyrdol	Senior Economist	U.S. Department of Energy
Robert C. Scheidemann, Jr.	Geological Advisor Alaska Exploration	Shell Exploration & Production Company
Bill Schoellhorn	Exploration Director Alaska Exploration North America	Statoil ASA
Bill Scott	General Manager Chevron Arctic Center	Chevron Canada Resources
Peter E. Slaiby	Vice President, Shell Alaska	Shell Exploration & Production Company
Elizabeth A. Stolpe	General Manager Special Projects Arctic Capability Upstream Americas – Arctic	Shell Energy Resources Company
Foster L. Wade	Manager, U.S. Regulatory Affairs Global Strategy and Business Development	Statoil ASA
Mitchell M. Winkler	Arctic Technology Program Manager Projects and Technology	Shell International Exploration & Production Inc.

#### LEAD Bill Scott General Manager Chevron Canada Resources **Chevron Arctic Center MEMBERS** Kevin Hewitt Arctic Geotechnical Engineer Chevron Canada Resources **Chevron Arctic Center** Marlene Janzen Facility Engineering Consultant Chevron Canada Limited Steven R. Laws Development Planning Supervisor - Arctic ExxonMobil Development Company Elizabeth A. Stolpe General Manager Shell Energy Resources Company Special Projects Arctic Capability Upstream Americas – Arctic Mitchell M. Winkler Arctic Technology Program Manager Shell International Exploration & Projects and Technology Production Inc. Foster L. Wade Manager, U.S. Regulatory Affairs Statoil ASA **Global Strategy and Business Development**

#### **Development Potential and Challenges Team**

#### **Implementation of U.S. Strategy for the Arctic Region Team**

#### LEADS

Heather A. Conley	Senior Vice President for Europe, Eurasia, and the Arctic Director, Europe Program	Center for Strategic & International Studies
David L. Goldwyn	President and Founder	Goldwyn Global Strategies, LLC
MEMBERS		
Charles K. Ebinger	Senior Fellow, Foreign Policy and Director, Energy Security Initiative	The Brookings Institution
Richard A. Elliott	Director, Division of Advanced Supply and Facilities Office of Oil and Natural Gas Office of Fossil Energy	U.S. Department of Energy
Richard K. Glenn	Executive Vice President Lands and Natural Resources	Arctic Slope Regional Corporation
Sara B. Glenn	Director, Federal Government Relations	Shell Oil Company
Heather Greenley	Research Assistant, Energy Security Initiative	The Brookings Institution
Rachel E. Halpern	Industry Analyst Office of Oil and Natural Gas Office of Fossil Energy	U.S. Department of Energy
Leigh E. Hendrix	Associate	Goldwyn Global Strategies, LLC
Henry P. Huntington	Senior Officer, International Arctic	The Pew Charitable Trusts
Nancy L. Johnson	Director, Environmental Science and Policy Analysis Office of Oil and Natural Gas Office of Fossil Energy	U.S. Department of Energy

#### PRUDENT DEVELOPMENT SUBGROUP-

Sydney Kaufman	Foreign Affairs Officer Bureau of Energy Resources	U.S. Department of State
Steven R. Laws	Development Planning Supervisor – Arctic	ExxonMobil Development Company
John F. Payne	Executive Director, North Slope Science Initiative Co-Lead Circumpolar Biodiversity Program Bureau of Land Management	U.S. Department of the Interior
Drue Pearce	Senior Policy Advisor	Crowell & Moring LLP
Rebecca E. Ranich	Consultant	Baltimore, Maryland
Peter E. Slaiby	Vice President, Shell Alaska	Shell Exploration & Production Company
Andrew J. Slaughter	Consultant	Houston, Texas
Richard W. Westerdale	Director, Policy Analysis and Public Diplomacy Bureau of Energy Resources	U.S. Department of State
Jennifer Wyatt	Environmental & Regulatory Advisor Chevron Arctic Center	Chevron Canada Resources

#### Policy and Regulatory Opportunities to Promote Prudent Development Team

#### **LEADS**

Bill Scott	General Manager Chevron Arctic Center	Chevron Canada Resources
Peter E. Slaiby	Vice President, Shell Alaska	Shell Exploration & Production Company
MEMBERS		
Heather A. Conley	Senior Vice President for Europe, Eurasia, and the Arctic Director, Europe Program	Center for Strategic & International Studies
Charles K. Ebinger	Senior Fellow, Foreign Policy and Director, Energy Security Initiative	The Brookings Institution
Richard A. Elliott	Director, Division of Advanced Supply and Facilities Office of Oil and Natural Gas Office of Fossil Energy	U.S. Department of Energy
Michael J. Faust	Vice President, Exploration and Land – Alaska	ConocoPhillips Alaska Inc.
Mark E. Fesmire	Alaska Region Director Bureau of Safety and Environmental Enforcement	U.S. Department of the Interior
Richard K. Glenn	Executive Vice President Lands and Natural Resources	Arctic Slope Regional Corporation
Sara B. Glenn	Director, Federal Government Relations	Shell Oil Company
Heather Greenley	Research Assistant, Energy Security Initiative	The Brookings Institution
Jed M. Hamilton	Senior Arctic Consultant Offshore and Environment Function	ExxonMobil Upstream Research Company

#### -PRUDENT DEVELOPMENT SUBGROUP

Leigh E. Hendrix	Associate	Goldwyn Global Strategies, LLC
Henry P. Huntington	Senior Officer, International Arctic	The Pew Charitable Trusts
Marlene Janzen	Facility Engineering Consultant	Chevron Canada Limited
Steven R. Laws	Development Planning Supervisor – Arctic	ExxonMobil Development Company
Sara W. Longan	Executive Director Office of Project Management and Permitting Alaska Department of Natural Resources	State of Alaska
Jan W. Mares	Senior Policy Advisor	Resources for the Future Inc.
Mark C. Moyer	Drilling Technical Manager	ExxonMobil Development Company
Mark Newell	Development Manager, Alaska Venture	Shell Exploration & Production Company
Justin Noel	Business Advisor to Vice President Alaska Alaska Venture	Shell Exploration & Production Company
Drue Pearce	Senior Policy Advisor	Crowell & Moring LLP
Rebecca Ranich	Consultant	Baltimore, Maryland
Bill Schoellhorn	Exploration Director Alaska Exploration North America	Statoil ASA
Randall S. Shafer	Global Wells Operations New Ventures, Business Development & Drilling Technology (Deepwater/Arctic)	ConocoPhillips
Andrew J. Slaughter	Consultant	Houston, Texas
Elizabeth A. Stolpe	General Manager Special Projects Arctic Capability Upstream Americas – Arctic	Shell Energy Resources Company
John C. Vicic	Technology Manager Deepwater & Arctic	ConocoPhillips
Foster L. Wade	Manager, U.S. Regulatory Affairs Global Strategy and Business Development	Statoil ASA
Mitchell M. Winkler	Arctic Technology Program Manager Projects and Technology	Shell International Exploration & Production Inc.
Jennifer Wyatt	Environmental & Regulatory Advisor Chevron Arctic Center	Chevron Canada Resources

#### **TECHNOLOGY & OPERATIONS SUBGROUP**

#### **Characterization and Measurement of Ice Environment Team**

LEAD		
Jim Bruce	Arctic Offshore Engineer Advisor	Chevron Canada Limited
MEMBERS		
David Babb	Research Associate Centre for Earth Observation Science	University of Manitoba
David G. Barber	Canada Research Chair in Arctic System Science	University of Manitoba
Brad Campbell	Advisor, Offshore & Environment Function – Arctic Section	ExxonMobil Upstream Research Company
Tao Cheng	Research Engineer Offshore and Environment Function	ExxonMobil Upstream Research Company
David Dickins	Ice/Oil Spill Expert Chevron Arctic Center	Chevron Canada Resources
Hajo Eicken	Professor of Geophysics	University of Alaska
Victor Y. Garas	Research Associate Offshore and Environment Function	ExxonMobil Upstream Research Company
Richard K. Glenn	Executive Vice President Lands and Natural Resources	Arctic Slope Regional Corporation
Warren Horowitz	Physical Oceanographer Alaska OCS Region Bureau of Ocean Energy Management	U.S. Department of the Interior
Michelle Johnston	Research Council Officer Ocean, Coastal and River Engineering	National Research Council of Canada
Philip W. Jones	Project Lead – Climate, Ocean and Sea Ice Modeling Los Alamos National Laboratory	U.S. Department of Energy
Ron Kwok	Senior Research Scientist Jet Propulsion Laboratory	California Institute of Technology
Pavel Liferov	Specialist, Marine Concepts	Statoil ASA
Andrew R. Mahoney	Research Assistant Professor of Geophysics Geophysical Institute	University of Alaska
Walter N. Meier	Research Scientist Cryospheric Sciences Laboratory	NASA Goddard Space Flight Center
Humfrey Melling	Research Scientist – Fisheries and Oceans Canada	The Institute of Ocean Sciences
Douglas A. Mitchell	Arctic Specialist	ExxonMobil Upstream Research Company
Robert Raye	Ocean Science Advisor – Alaska Ice/ Metocean Team Lead	Shell Exploration & Production Company
Ignatius Rigor	Senior Principal Research Scientist, Polar Science Center Applied Physics Laboratory	University of Washington

#### - TECHNOLOGY & OPERATIONS SUBGROUP

Vidyavathy Renganathan	Facilities Engineer	Chevron Canada Resources
Jacqueline A. Richter-Menge	Research Engineer Terrestrial and Cryospheric Sciences Branch	U.S. Army Corps of Engineers Cold Regions Research and Engineering Laboratory
Julienne Stroeve	Senior Scientist National Snow and Ice Data Center Cooperative Institute for Research in Environmental Sciences	University of Colorado
Walter Spring	Consultant	Shell
Peter Wadhams	Professor of Ocean Physics Department of Applied Mathematics and Theoretical Physics	University of Cambridge
John Walsh	International Arctic Research Center Chief Scientist and President's Professor of Global Change	University of Alaska
Emmett G. Ward	Consultant	Shell International Exploration & Production Inc.
Brian Wright	Senior Ice/Concepts Advisor Chevron Arctic Center	Chevron Canada Resources
Xiangdong Zhang	Professor, International Arctic Research Center and Department of Atmospheric Sciences	University of Alaska

## **Offshore Arctic Exploration and Development Technologies Team**

----

LEAD		
Jed M. Hamilton	Senior Arctic Consultant Offshore and Environment Function	ExxonMobil Upstream Research Company
MEMBERS		
James Bond	Director, Shared Technology Corporate Technology	American Bureau of Shipping
Ray M. Boswell	Physical Scientist Strategic Center for Natural Gas and Oil National Energy Technology Laboratory	U.S. Department of Energy
Alec Bound	Offshore & Arctic Consultant	Ausenco
Jared Ciferno	Director Strategic Center for Natural Gas and Oil National Energy Technology Laboratory	U.S. Department of Energy
Donald O. Connelly	Senior Arctic Marine Advisor Chevron Arctic Center	Chevron Canada Resources
Scott Dotson	Drilling Technical Advisor	ExxonMobil Development Company
Richard A. Elliott	Director, Division of Advanced Supply and Facilities Office of Oil and Natural Gas Office of Fossil Energy	U.S. Department of Energy
James A. Hall	Environmental Technology Manager Offshore and Environment Function	ExxonMobil Upstream Research Company

# TECHNOLOGY & OPERATIONS SUBGROUP

Alfred Hanssen	Anothe Kanada das Halt Managan	Aker Solutions
	Arctic Knowledge Hub Manager	
Curtis J. Holub	Research Engineer Offshore and Environment Function	ExxonMobil Upstream Research Company
G. Wyche Ford	Senior Project Director & Alaska General Manager	Fluor Alaska, Inc.
Arnt Knudsen	Executive Vice President Concrete Solutions	Kvaerner ASA
Catherine Jahre-Nilsen	Manager, Arctic Portfolio and Technology Statoil Arctic Unit EXP ARC	Statoil ASA
Keith Jones	Senior Arctic Marine Advisor Chevron Arctic Center	Chevron Canada Resources
Bill Maddock	Arctic Engineering and Technology Coordinator	BP
Jan W. Mares	Senior Policy Advisor	Resources for the Future Inc.
Mark C. Moyer	Drilling Technical Manager	ExxonMobil Development Company
Peter G. Noble	President	Noble Associates Inc.
James P. Poplin	Technical Advisor, Pt. Thomson Project	ExxonMobil Development Company
Neal Prescott	Executive Director Offshore Technology	Fluor Enterprises, Inc.
Mike D. Prins	Arctic Technology Manager Marine, Civil, and Materials Engineering	ExxonMobil Development Company
Shawn L. Rice	Senior Vice President, Operations and Engineering	ION Geophysical
Bill Scott	General Manager Chevron Arctic Center	Chevron Canada Resources
Randall S. Shafer	Global Wells Operations New Ventures, Business Development & Drilling Technology (Deepwater/Arctic)	ConocoPhillips
James A. Slutz	Senior Study Coordinator	National Petroleum Council
Julienne Stroeve	Senior Scientist National Snow and Ice Data Center Cooperative Institute for Research in Environmental Sciences	University of Colorado
Svein Ole Strømme	Vice President Concept Development Concept Development	Kvaerner ASA
Nelson C. Tears	Offshore Systems and Operations Senior Consultant Drilling Technical Organization	ExxonMobil Development Company
Geir Utskot	Operations Manager Canada, Rod Lift	Schlumberger Artificial Lift
Mitchell M. Winkler	Arctic Technology Program Manager Projects and Technology	Shell International Exploration & Production Inc.
Brian Wright	Senior Ice/Concepts Advisor Chevron Arctic Center	Chevron Canada Resources

#### - TECHNOLOGY & OPERATIONS SUBGROUP

## Logistics and Infrastructure Team

LEAD		
Mitchell M. Winkler	Arctic Technology Program Manager Projects and Technology	Shell International Exploration & Production Inc.
MEMBERS		
Marshall Borden	Shell Contractor	Cenergy International
Gordon Brower	Deputy Director Department of Planning & Community Service	North Slope Borough
Michael J. Coyne	Senior Principal Advisor – Pipelines Alaska Development Team	Shell Projects & Technology Upstream
Richard A. Elliott	Director, Division of Advanced Supply and Facilities Office of Oil and Natural Gas Office of Fossil Energy	U.S. Department of Energy
Dale G. Farmer	Project Logistics Manager	ExxonMobil Development Company
G. Wyche Ford	Senior Project Director & Alaska General Manager	Fluor Alaska, Inc.
David George	Maritime Assurance Manager Maritime & Logistics	Shell Exploration Co Ltd
Richard K. Glenn	Executive Vice President Lands and Natural Resources	Arctic Slope Regional Corporation
Elio Gonzalez Domingo	Arctic Logistics Development Lead	Shell International Exploration & Production Inc.
Jeanne M. Grasso	Partner, Maritime Practice	Blank Rome LLP
Stuart F. Greene	Contract Manager	Shell Alaska Aviation
J. D. Horne	Senior Oceanographer U.S. Navy	U.S. Department of Defense
John Jacobs	Aviation Activities Team Lead	Shell Exploration & Production Company
Ronald I. W. Jamieson	Shipping & Maritime Manager Arctic Projects	Shell International Exploration & Production Inc.
Rocky Lee	Aviation Manager, UA Logistics (Aviation)	Shell
Sara W. Longan	Executive Director Office of Project Management and Permitting Alaska Department of Natural Resources	State of Alaska
Mark Murrill	Strategic Logistics Specialist Logistics & Infrastructure Projects & Technology	Shell Global Solutions (US) Inc.
Peter G. Noble	President	Noble Associates Inc.
David T. Ott	Alaska Infrastructure Manager	Shell Exploration & Production Company
Mallory Payne	Logistics Resource Planner	Shell Exploration & Production Company
Josh Prueher	Chief Executive Officer	Earl Energy
Rebecca E. Ranich	Consultant	Baltimore, Maryland

#### 

LEAD

Adam Shaw	Alaska Marine Manager, Maritime Logistics	Shell Exploration & Production Company
David Snider	Ice Pilot	Martech Polar Consulting Ltd.
Martin Stewart	Shell Contractor	Destit, LLC
Marc Stone	Acting Associate General Counsel – Arctic Legal Services Upstream Americas	Shell Oil Company
Donnavan Swaby	Marine Activities Team Lead Upstream Americas Deepwater Logistics	Shell Exploration & Production Company
Robert F. Swenson	Deputy Commissioner Alaska Department of Natural Resources	State of Alaska

#### **Oil Spill Prevention, Control, and Response Team**

LEAD		
Peter K. Velez	President	Peter Velez Engineering LLC
MEMBERS		
Alan A. Allen	Owner, Oil Spill Consultant	Spiltec
Victoria Broje	Emergency Response Specialist/ Environmental Scientist Upstream Americas Emergency Management	Shell Exploration & Production Company
Norman Custard	Operations Manager, Alaska Venture	Shell Exploration & Production Company
David Dickins	Ice/Oil Spill Expert Chevron Arctic Center	Chevron Canada Resources
Daniel E. Egging	Sakhalin-1 SSH&E Manager	ExxonMobil Development Company
Richard K. Glenn	Executive Vice President Lands and Natural Resources	Arctic Slope Regional Corporation
Christopher J. Hall	Planning & Development Manager	Alaska Clean Seas
Kurt A. Hansen	Project Manager U.S. Coast Guard	U.S. Department of Defense
Valerie L. Johnson	Crisis and Emergency Response Coordinator Crisis Management & Emergency Response Health, Safety & Environment	ConocoPhillips
Kenneth Lee	Director, Oceans and Atmosphere National Research Flagship	Commonwealth Scientific Industrial Research Organization
Robert Limb	Chief Executive Officer	Oil Spill Response Limited
Lee Majors	Planning & Development Manager	Alaska Clean Seas
Thomas J. McKeever	Principal Researcher Arctic Environmental Technology	Statoil Canada Ltd.
David M. Moore	Chief – Oil Spill Preparedness Division Bureau of Safety and Environmental Enforcement	U.S. Department of the Interior
Joseph V. Mullin	Program Manager	Arctic Oil Spill Response Technology – Joint Industry Program

#### - TECHNOLOGY & OPERATIONS SUBGROUP

Tim J. Nedwed	Oil Spill Response Senior Technical Advisor	ExxonMobil Upstream Research Company
Barbara T. Parker	Emergency Response Manager Upstream Americas Emergency Management Arctic and Unconventionals Support	Shell Exploration & Production Company
Anthony Parkin	Compliance Advisor Crisis and Continuity Management Oil Spill Contingency Plan	BP Exploration (Alaska), Inc.
W. Scott Pegau	Research Program Manager	Oil Spill Recovery Institute
James P. Poplin	Technical Advisor, Pt. Thomson Project	ExxonMobil Development Company
Stephen Potter	Senior Engineer and Managing Director	SL Ross Environmental Research Ltd.
Cheryl Rosa	Deputy Director	U.S. Arctic Research Commission
Kristin Ryan	Director, Spill Prevention and Response Alaska Department of Environmental Conservation	State of Alaska
Ivar Singsaas	Research Director Oil Spill Research Department	SINTEF Materials and Chemistry
Josh R. Soybel	Crisis Management & Emergency Response	ConocoPhillips
William T. Vocke	Executive Director Interagency Coordinating Committee on Oil Pollution Research U.S. Coast Guard	U.S. Department of Defense
Dave Westerholm	Director, Office of Response and Restoration National Oceanic and Atmospheric Administration, National Ocean Service	U.S. Department of Commerce
Brian Wright	Senior Ice/Concepts Advisor Chevron Arctic Center	Chevron Canada Resources
Leonard Zabilansky	Research Civil Engineer	U.S. Army Corps of Engineers Cold Regions Research and Engineering Laboratory

#### **ARCTIC ECOLOGY & HUMAN ENVIRONMENT SUBGROUP**

#### **Ecological Environment Team**

<b>LEAD</b> A. Michael Macrander	Science Team Lead	Shell Alaska Venture
MEMBERS		
Robyn P. Angliss	Deputy Director National Marine Mammal Laboratory Alaska Fisheries Science Center National Oceanic and Atmospheric Administration	U.S. Department of Commerce
John Bengston	Division Director National Marine Mammal Laboratory Alaska Fisheries Science Center National Oceanic and Atmospheric Administration	U.S. Department of Commerce
Louis P. Brzuzy	Team Lead, Science Shell Alaska Venture	Shell Exploration & Production Company
Jocelyn Fenton	Health and Safety Executive and Regulatory Coordinator	Statoil ASA
Larry D. Hinzman	Director, Professor of Civil and Environmental Engineering International Arctic Research Center	University of Alaska
Russell R. Hopcroft	Professor, Institute of Marine Science	University of Alaska
Janet D. Platt	Director Regulatory Compliance and Environment	BP Exploration, Alaska
Richard L. Raymond	Wildlife Biologist Bureau of Ocean Energy Management	U.S. Department of the Interior
Caryn Rea	Senior EIS Advisor, Alaska LNG Project	ConocoPhillips
Cheryl Rosa	Deputy Director	U.S. Arctic Research Commission
Robert Suydam	Senior Wildlife Biologist Department of Wildlife Management	North Slope Borough
Russell D. Tait	Chief Environmental Scientist Safety, Security, Health & Environment	Exxon Mobil Corporation
Thomas J. Weingartner	Professor of Marine Science Institute of Marine Science School of Fisheries and Ocean Sciences	University of Alaska

#### -ARCTIC ECOLOGY & HUMAN ENVIRONMENT SUBGROUP

#### **Human Environment Team**

<b>LEAD</b> A. Michael Macrander	Science Team Lead	Shell Alaska Venture
MEMBERS		
Linda Y. Brewer	Partner, Sustainability Strategy and Implementation	Environmental Resources Management
Ella Ede	Stakeholder Engagement Manager Safety, Sustainability and Social Performance	Statoil ASA
Christine Hess	Director Government Affairs and General Counsel	Northwest Arctic Borough
Henry P. Huntington	Senior Officer, International Arctic	The Pew Charitable Trusts
James Lima	Leasing Minerals Specialist Office of Leasing and Plans Alaska OCS Region Bureau of Offshore Energy Management	U.S. Department of the Interior
Caren Mathis	Senior Principal Strategy Planner	ASRC Energy Services Alaska, Inc.
Russell D. Tait	Chief Environmental Scientist Safety, Security, Health & Environment	Exxon Mobil Corporation
Jennifer Tobey	Project Manager	ASRC Energy Services Alaska, Inc.
Erling Westlien	Senior Environmental Scientist Alaska Science Team	Shell Exploration & Production Company

#### FEDERAL TECHNOLOGY WORKSHOP – WASHINGTON, D.C., SEPTEMBER 23, 2014

James Bond	Director, Shared Technology Corporate Technology	American Bureau of Shipping
Charles A. Brandt	Director, Coastal Sciences Division Pacific Northwest National Laboratory	U.S. Department of Energy
John M. Brozena	Head, Marine Physics Branch Naval Research Laboratory U.S. Department of the Navy	U.S. Department of Defense
W. Scott Carr	Research Coordinator Bureau of Safety and Environmental Enforcement, Alaska Region	U.S. Department of the Interior
Jared Ciferno	Director Strategic Center for Natural Gas & Oil National Energy Technology Laboratory	U.S. Department of Energy
Joseph V. Cordaro	Advisory Engineer Savannah River National Laboratory	U.S. Department of Energy
Venkat R. Dasari	Senior Research & Development Engineer Los Alamos National Laboratory	U.S. Department of Energy
Elizabeth A. Eide	Director, Board on Earth Sciences and Resources	The National Academies
Richard A. Elliott	Director, Division of Advanced Supply and Facilities Office of Oil and Natural Gas Office of Fossil Energy	U.S. Department of Energy
Dale G. Farmer	Project Logistics Manager	ExxonMobil Development Company
John Farrell	Executive Director	U.S. Arctic Research Commission
G. Wyche Ford	Senior Project Director & Alaska General Manager	Fluor Alaska, Inc.
Victor Y. Garas	Research Associate Offshore and Environment	ExxonMobil Upstream Research Company
Deborah Glickson	Senior Program Officer National Research Council	The National Academy of Sciences
Nalini Gromley	Petroleum Engineer, Office of Regulatory Programs Bureau of Safety and Environmental Enforcement	U.S. Department of the Interior
John H. Guy, IV	Deputy Executive Director	National Petroleum Council
Amy R. Halloran	Manager, Geophysics and Atmospheric Sciences Sandia National Laboratory	U.S. Department of Energy
Jed M. Hamilton	Senior Arctic Consultant Offshore and Environment Function	ExxonMobil Upstream Research Company
J. D. Horne	Senior Oceanographer U.S. Navy	U.S. Department of Defense

#### -FEDERAL TECHNOLOGY WORKSHOP

Douglas S. Hoyt	Engineering Manager	ExxonMobil Development Company
Martin O. Jeffries	Arctic Science Advisor & Program Officer for Arctic and Global Prediction Office of Naval Research U.S. Department of the Navy	U.S. Department of Defense
Shannon Jenkins	U.S. Coast Guard Research, Development Program Office U.S. Coast Guard	U.S. Department of Homeland Security
Nancy L. Johnson	Director, Environmental Science and Policy Analysis Office of Oil and Natural Gas Office of Fossil Energy	U.S. Department of Energy
David Kennedy	Senior Arctic Advisor, National Oceanic and Atmospheric Administration	U.S. Department of Commerce
John R. Krummel	Division Director, Environmental Sciences Argonne National Laboratory	U.S. Department of Energy
Trisha Kutkiewicz	Flag Aide to the Chief of Naval Operations U.S. Navy	U.S. Department of Defense
Roy Long	Ultra-Deepwater Technology Manager Strategic Center for Natural Gas & Oil National Energy Technology Laboratory	U.S. Department of Energy
Bill Maddock	Arctic Engineering and Technology Coordinator	BP
Jan W. Mares	Senior Policy Advisor	Resources for the Future Inc.
Elena S. Melchert	Petroleum Engineer, Oil & Gas Production Office of Fossil Energy	U.S. Department of Energy
David M. Moore	Chief – Oil Spill Preparedness Division Bureau of Safety and Environmental Enforcement	U.S. Department of the Interior
George J. Moridis	Geological Senior Scientist Hydrocarbon Resources Program Head Earth Sciences Division Lawrence Berkeley National Laboratory	U.S. Department of Energy
Mark C. Moyer	Drilling Technical Manager	ExxonMobil Development Company
Mark D. Myers	Commissioner Alaska Department of Natural Resources	State of Alaska
Candace Nachman	Headquarters Arctic Liaison, Office of Policy National Oceanic and Atmospheric Administration, Fisheries	U.S. Department of Commerce
Tim J. Nedwed	Oil Spill Response Senior Technical Advisor	ExxonMobil Upstream Research Company
Marshall W. Nichols	Executive Director	National Petroleum Council
Peter G. Noble	President	Noble Associates Inc.
David T. Ott	Alaska Infrastructure Manager	Shell Exploration & Production Company

# FEDERAL TECHNOLOGY WORKSHOP

Rajesh J. Pawar	Senior Scientist, Computational Earth Science Group Earth and Environmental Sciences Division Los Alamos National Laboratory	U.S. Department of Energy
Ron J. Piret	Arctic Affairs Officer Task Force Climate Change Office of the Oceanographer of the Navy U.S. Navy	U.S. Department of Defense
James P. Poplin	Technical Advisor, Pt. Thomson Project	ExxonMobil Development Company
Robert Raye	Ocean Science Advisor – Alaska Ice/ Metocean Team Lead	Shell Exploration & Production Company
Samuel Rizzo	International Programs Specialist Bureau of Safety and Environmental Enforcement	U.S. Department of the Interior
David Score	Director, Office of Marine and Aviation Operations National Oceanic and Atmospheric Administration	U.S. Department of Commerce
James M. Shuler	Manager, DOE Packaging Certification Program	U.S. Department of Energy
Joshua Slater	Flag Aide, Office of Marine and Aviation Operations National Oceanic and Atmospheric Administration	U.S. Department of Commerce
James A. Slutz	Senior Study Coordinator	National Petroleum Council
Robert J. Smith	Program Analyst, Office of Fossil Energy	U.S. Department of Energy
Amanda Staudt	Director, Board on Atmospheric Sciences and Climate	The National Academies
Russell D. Tait	Chief Environmental Scientist Safety Security, Health & Environment	Exxon Mobil Corporation
Geir Utskot	Operations Manager Canada, Rod Lift	Schlumberger Artificial Lift
Peter K. Velez	President	Peter Velez Engineering LLC
Mitchell M. Winkler	Arctic Technology Program Manager, Projects and Technology	Shell International Exploration & Production Inc.
Dave Westerholm	Director, Office of Response and Restoration National Oceanic and Atmospheric Administration	U.S. Department of Commerce
Jonathan White	Oceanographer and Navigator U.S. Navy	U.S. Department of Defense
Dee Williams	Chief, Environmental Studies Management Bureau of Ocean Energy Management	U.S. Department of the Interior

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Ashley Adamczak	Environmental Program Specialist IV Department of Environmental Conservation	State of Alaska
Jacob Adams	Chief Administrative Officer	North Slope Borough
Nils Andreassen	Executive Director	Institute of the North
Marty Awalin	President and Chief Executive Officer	Cully Corporation
Waska Awalin, Jr.	Project Manager	Beluga Construction, LLC
Betsy B. Baker	Professor, Vermont Law School	Alaska Programs Lead of University of Washington School of Law
Price E. Brower	Chairman	Ukpeagvik Inupiat Corporation
Jim Bruce	Arctic Offshore Engineering Advisor Chevron Arctic Center	Chevron Canada Ltd.
W. Scott Carr	Research Coordinator Bureau of Safety and Environmental Enforcement	U.S. Department of the Interior
Jared Ciferno	Director, Strategic Center for Natural Gas & Oil National Energy Technology Laboratory	U.S. Department of Energy
Bud Cribley	Alaska State Director Bureau of Land Management	U.S. Department of the Interior
David Dickins	Ice/Oil Spill Expert Chevron Arctic Center	Chevron Canada Resources
George Edwardson	Vice President	Inupiat Community of the Arctic Slope
Richard A. Elliott	Director, Division of Advanced Supply and Facilities Office of Oil and Natural Gas	U.S. Department of Energy
Hajo Eicken	Professor of Geophysics	University of Alaska
G. Wyche Ford	Senior Project Director & Alaska General Manager	Fluor Alaska, Inc.
Jessica Garron	Senior Science Consultant Alaska Satellite Facility	University of Alaska
Richard K. Glenn	Executive Vice President Lands and Natural Resources	Arctic Slope Regional Corporation
John H. Guy, IV	Deputy Executive Director	National Petroleum Council
Jed M. Hamilton	Senior Arctic Consultant Offshore and Environment Function	ExxonMobil Upstream Research Company
Steve Hartmann	District Manager Bureau of Land Management	U.S. Department of the Interior
Tom Heinrichs	Director, Geographic Information Network of Alaska	University of Alaska
Kevin Hillmer-Pergram	PhD Candidate, Resilience and Adaptation Program	University of Alaska

### ALASKA TECHNOLOGY WORKSHOP

Larry D. Hinzman	Director, Professor of Civil and Environmental Engineering International Arctic Research Center	University of Alaska
Douglas S. Hoyt	Engineering Manager	ExxonMobil Development Company
Teresa Imm	General Manager	Arctic Inupiat Offshore LLC
William Ingersoll	Chief of Plans Section, Office of Leasing and Plans Bureau of Ocean Energy Management	U.S. Department of the Interior
Ken Johns	Chief Operating Officer	Cully Corporation
David Johnston	Regional Supervisor Bureau of Ocean Energy Management	U.S. Department of the Interior
Nettie La Belle-Hamer	Associate Vice Chancellor for Research	University of Alaska
Charles Lampe	Vice President	Kaklovik Inupiat Corp.
Doreen Lampe	Executive Director	Inupiat Community of the Arctic Slope
Mary Beth Leigh	Associate Professor of Microbiology Department of Biology and Wildlife Institute of Arctic Biology	University of Alaska
A. Michael Macrander	Science Team Lead	Shell Alaska Venture
Bill Maddock	Arctic Engineering and Technology Coordinator	BP
Patrick Mekiana	Director	Nunamiut Corporation, Inc.
Mark C. Moyer	Drilling Technical Manager	ExxonMobil Development Company
Mark D. Myers	Commissioner Alaska Department of Natural Resources	State of Alaska
John F. Payne	Executive Director, North Slope Science Initiative Co-Lead Circumpolar Biodiversity Monitoring Program Bureau of Land Management	U.S. Department of the Interior
Drue Pearce	Senior Policy Advisor	Crowell & Moring LLP
Lori Polasek	Marine Mammal Scientist, Science Department	Alaska SeaLife Center
James P. Poplin	Technical Advisor, Pt. Thomson Project	ExxonMobil Development Company
Kristin Ryan	Director, Spill Prevention and Response Alaska Department of Environmental Conservation	State of Alaska
Courtney Sanborn	Special Projects Coordinator	University of Alaska
Silke Schiewer	Professor, Department of Civil and Environmental Engineering	University of Alaska
William Schnabel	Interim Director, Institute of Northern Engineering	University of Alaska
Brent J. Sheets	Research Manager Alaska Center for Energy and Power	University of Alaska

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James A. Slutz	Senior Study Coordinator	National Petroleum Council
Bert Stedman	Immediate Past Chairman	The Energy Council
Betty Swan	Chairperson	Cully Corporation
Richard Ungarook, Sr.	Corporate Secretary	Ukpeagivik Inupiat Corporation
Peter K. Velez	President	Peter Velez Engineering LLC
Donald A. Walker	Professor, Department of Biology and Wildlife Institute of Arctic Biology	University of Alaska
Mitchell M. Winkler	Arctic Technology Program Manager, Projects and Technology	Shell International Exploration & Production Inc.

## Appendix C

## Study Recommendations by Type

The recommendations in the Executive Summary of this report, *Arctic Potential: Realizing the Promise of U.S. Arctic Oil and Gas Resources*, are discussed by three broad themes:

- Environmental Stewardship
- Economic Viability
- Government Leadership and Policy Coordination.

This appendix categorizes the study's recommendations by type with color coding to assist readers with a particular interest in:

- Research
- Regulatory improvement
- Leadership/policy opportunities.

There are 32 recommendations in the Executive Summary, made up of 13 research, 3 regulatory, and 16 leadership/policy recommendations. In addition to these recommendations, there are an additional 60 research recommendations in the research chapters. These are summarized in the overview sections of Parts Two and Three of the report.

Legend: Lead Agency D Supporting Agency	Primary	y Topic Area	O Additional	Торі	c Are	ea
Recommendation	DOE Action	Action by Other Federal Agencies	Potential Coordinating Agencies	Research	Regulatory <mark>zid</mark>	Leadership/ Policy
ENVIRONMENTAL S	TEWARD	SHIP				
Oil Spill Prevention and Source Control						
<ul> <li>Industry and regulators should work together with government agencies and other stakeholders to synthesize the current state of information and perform the analyses, investigations, and any necessary demonstrations to validate technologies for improved well control.</li> <li>The benefits and risks of advanced control technologies should be assessed relative to the current practice of a same season relief well. Alternatives include subsea shut-in devices independent of the standard blowout preventer. These alternatives could prevent or significantly reduce the amount of spilled oil compared to a relief well, which could take a month or more to be effective. This assessment should consider the benefits and risks of leaving the well secured using these technologies over the winter season.</li> <li>DOE should work with industry and DOI to perform this assessment, engaging the National Laboratories, the National Academies, and other stakeholders as appropriate. Assessment techniques could include those used in the nuclear, aviation, and petrochemical industries, such as precursor analysis and Quantitative Risk Assessment, where DOE already has expertise.</li> </ul>			DOI (BSEE), DOE	•	0	

				Тс	opic A	Area
Recommendation	DOE Action	Action by Other Federal Agencies	Potential Coordinating Agencies	Research	Regulatory	Leadership/ Policy
• Future regulation and permit requirements should be informed by the results of this analysis including required demonstrations and testing. DOI, DOE, and the National Laboratories should witness these demonstrations of improved well control devices and include appropriate observers from the stakeholder community.						
Oil Spill Response in Ice						
<ul> <li>Government agencies should participate in the ongoing and future oil spill response Joint Industry Programs. As an example, the ongoing Arctic Oil Spill Response Technology JIP (2012-2016) includes projects to:</li> <li>Conduct field testing, using relatively small amounts of oil, to further test the efficacy of tactics and strategies for spill response.</li> <li>Advance remote sensing technology for tracking of spilled oil.</li> <li>Improve and enhance fate and effects models and model inputs for varying sizes of oil spills.</li> <li>Advance research in support of other options to mechanical recovery including dispersants, in-situ burning, and chemical herders.</li> </ul>			DOI, DOC (NOAA), DOE, DHS (Coast Guard)	•	0	
<ul> <li>Regulators should continue to evaluate oil spill response technologies in Arctic conditions, considering past and ongoing research. Future regulations and oil spill response plans should consider this evaluation such that other technologies could be used as primary response options.</li> <li>A Net Environmental Benefit Analysis (NEBA)-based decision process should be used collaboratively by government decision-makers with industry assistance to assess and approve all available oil spill response technologies to achieve the greatest reduction of adverse environmental impacts.</li> <li>Preapproval options should be reviewed and provided to facilitate rapid response for dispersants and in-situ burning where supported by NEBA.</li> </ul>			DOI, DHS (Coast Guard)	•	0	
Consistent with the Oil Pollution Act of 1990, the Interagency Coordinating Committee on Oil Pollution Research (ICCOPR) should play a stronger role in conducting, coordinating, prioritizing, and supporting oil spill response research and technology development, across federal and state agencies, with industry and academia, and internationally.			ICCOPR, DHS (Coast Guard), Others	0		•
Recognizing the importance of field trials and the need to coordinate timely permits across multiple agencies (federal, state, local), ICCOPR or the new Arctic Executive Steering Committee (AESC) could facilitate a collaborative process to conduct Arctic field oil release experiments.			DOE (National Laboratories), AESC, ICCOPR, Others	0	0	•
The National Laboratories should pursue development of oil simulants to facilitate field testing of oil spill response technologies in lieu of using crude oil.			DOE (National Laboratories), ICCOPR, Others	•		

				То	pic A	Area
Recommendation	DOE Action	Action by Other Federal Agencies	Potential Coordinating Agencies	Research	Regulatory	Leadership/ Policy
Industry and the federal government including the National Laboratories should collaborate to determine if any existing military technology or other research in the area of remote sensing, including satellite access, can be made available and commercialized for oil spill response.		•	DOE (National Laboratories), DOD, Others	•		0
Increasing Knowledge of Arctic Ecology and Huma	n Environ	ment				
Trustee agencies, such as U.S. Fish and Wildlife Service and U.S. National Marine Fisheries Service, could execute multi-year population assessment and monitoring of key Arctic species including the Pacific walrus, ice seals, polar bears, and beluga whales.			DOI (FWS), DOC (NMFS)	•		
Under its legislative mandate to coordinate scientific data that will provide a better understanding of the ecosystems of the North Slope of Alaska, the North Slope Science Initiative (NSSI) should work with trustee agencies, industry, and other stakeholders to define, develop, and maintain an ecological monitoring program to detect and interpret change in the Arctic ecosystem.			NSSI, Others			
DOE, other governmental entities, the National Laboratories, and the oil and gas industry should execute additional studies of fate and effects of oil under Arctic conditions and upon Arctic species: toxicity of oil, oil residue, and dispersants to key Arctic species, including Arctic cod and plankton, the rate and extent of biodegradation of oil in Arctic environments, and the interactions of oil with under-ice communities.			DOE (National Laboratories), DOC, DOI, EPA, Others	•		
<ul> <li>The federal government, namely the National Marine Fisheries Service, should work collaboratively with industry and other stakeholders to develop a coordinated strategy for industry and government research on interactions between energy development and key species.</li> <li>Specifically, the improved understanding of the response of ice-dependent species to specific industry activities (ice management, seismic, drilling, etc.) will inform operational planning and permitting as well as designations and management of critical habitats.</li> <li>The National Marine Fisheries Service should join the Bureau of Ocean Energy Management (BOEM) in participation as an observer in the Sound and Marine Life joint industry program.</li> </ul>			DOI (NMFS), Others	•	0	0
<ul> <li>An updated Social Impacts Assessment protocol is needed to improve consistency and ability to integrate baseline data across agencies, industry, and communities.</li> <li>The Department of State, via the Senior Arctic Official and the Arctic Council Sustainable Development Working Group, should update the Social Impacts Assessment protocol, leveraging the state of Alaska's coordinated framework for a Health Impact Assessment, recently developed by the Alaska Department of Natural Resources and Department of Health, in partnership with federal agencies, the Alaska Native Tribal Health Consortium, and local boroughs.</li> </ul>			DOS, HHS, CEQ, Others		0	

				Тс	pic /	Area
Recommendation	DOE Action	Action by Other Federal Agencies	Potential Coordinating Agencies	Research	Regulatory	Leadership/ Policy
• The Council for Environmental Quality could include this updated protocol in the existing Environmental Impact Assessment protocol under the National Environmental Policy Act (NEPA).						
The NSSI's mandate is to provide scientific information on both environmental and social science to its 14 federal, state, and local government members and to the public. Recognizing the importance of improved collaboration and coordination of human environment research activities, enhancement of NSSI capacity and capability in social science should be pursued to enable the NSSI to deliver on its mandate.			NSSI, Others	0		•
The NSSI should work with Interagency Arctic Research Policy Committee and other stakeholders to establish appropriate protocols and gather best practices for the effective collection and integration of traditional knowledge, existing science, community engagement, and resource management.			NSSI, IARPC, Others	•		
Industry, government, and academia should work to establish data sharing agreements and promote use of platforms such as Alaska Ocean Observing System and University of Alaska Fairbanks/NSSI catalog.			All	•		
ECONOMIC		Y				
Technologies to Safely Extend the Drilling Season						
<ul> <li>Industry and regulators should work together with other government agencies and stakeholders to synthesize the current and evolving state of knowledge and perform the analysis, investigations, and any necessary demonstrations to validate technologies and capabilities that could safely extend the useful drilling season length.</li> <li>These technologies include recent advancements in source control and containment and improvements in oil spill response in ice discussed earlier.</li> <li>The capabilities include the drilling rig, ice management vessels, and emergency and oil spill response capability.</li> </ul>			DOI (BSEE), DOC, DHS, Others	•		
Lease Terms Appropriate to Arctic Conditions						
<ul> <li>DOE, working in collaboration with DOI and with input from other stakeholders, should conduct an assessment of the timelines required to progress an offshore exploration prospect from lease through a decision to proceed to development. This assessment should be completed before the next lease sale.</li> <li>These timelines should include the time to plan, permit, and safely execute seismic surveys, exploration drilling, and any necessary appraisal wells, as well as conduct and interpret results from these activities. The time required to complete engineering studies, including an economic feasibility assessment, to enable a development decision should also be included.</li> </ul>			DOE, DOI (BOEM,BSEE)	•	0	0

				Тс	pic /	Area
Recommendation	DOE Action	Action by Other Federal Agencies	Potential Coordinating Agencies	Research	Regulatory	Leadership/ Policy
<ul> <li>The assessment should consider the season length limitations imposed by the Arctic operating environment and ecological/ subsistence considerations, as well as approaches used by other Arctic nations with similar geological and operating environments.</li> <li>If warranted based on this assessment, congressional action to amend the Outer Continental Shelf Lands Act to reflect the lease term for Arctic operations could be pursued. For existing leases, the Department of the Interior could clarify suspension authority.</li> </ul>						
Effective Policies and Regulations						
<ul> <li>Policies and regulations should encourage innovation by providing for incorporation of technological advancements.</li> <li>Where authority already exists to consider industry proposals that provide for equivalent or better levels of safety and environmental protection, such as that already established in 30 CFR 250.141, use of that authority should be encouraged.</li> <li>BSEE should continue to review existing and new regulations to identify candidate areas for implementation of performance-based regulation, considering lessons from other jurisdictions.</li> <li>Staff development in Arctic-specific operational and regulatory requirements should be pursued within regulatory agencies.</li> </ul>			DOI, EPA, DOC, DHS, Others	0	•	0
Policies and regulations should reflect improved ecological understanding from ongoing research and monitoring. Regulators could use their authority to designate or update appropriate mitigations based on more recently developed science.			DOI (BLM, BSEE, FWS), DOC (NMFS), EPA, Others	0	•	
Regulators should identify, prioritize, coordinate, and communicate specific information requirements to the operators in a timely manner.			DOI, DOC, EPA, Others			
<ul> <li>The Administration should champion policies that enable effective and efficient logistics and infrastructure. Examples of current regulatory requirements that unnecessarily constrain Arctic development include:</li> <li>Limited access to federal lands for oil and gas transportation systems where no practical alternative exists.</li> <li>Presupposing oil transport solutions for potential new discoveries.</li> <li>The Jones Act rules on tankers and support vessels mandate largely unavailable and noncompetitively priced ships, unduly increasing the cost of operations in the U.S. Arctic.</li> </ul>			AESC, DOI, DOC (MARAD), DOT, Others		0	•
Enabling Infrastructure						
Local, state, and federal government agencies should coordinate infrastructure planning by carrying out, where possible, joint scenario planning to identify the intersection of mutual needs such as airfields, ports, roads, and communications, to identify opportunities for investment synergies. Planning needs and considerations should include those from the oil and gas industry, Navy, Coast Guard, and local stakeholders, and include options to extend the life of the TAPS pipeline.			DOE, DOC, DOD, DOI, DOT, Others	0		•

				Тс	pic /	Area
Recommendation	DOE Action	Action by Other Federal Agencies	Potential Coordinating Agencies	Research	Regulatory	Leadership/ Policy
Recognizing the potential for increasing needs in the Arctic from all industries, the U.S. Coast Guard icebreaker fleet and presence should be expanded and extended into the shoulder season to promote transportation safety, national security, and a longer exploration season.			DHS (Coast Guard)			•
<ul> <li>Recognizing the potential for increased vessel traffic in Bering Strait in the future, actions should be taken now to improve vessel safety:</li> <li>The United States should support implementation of the International Maritime Organization Polar Code to ensure that vessel traffic traversing the Bering Strait is suitably designed and constructed per the requirements of the code.</li> <li>NOAA should complete hydrographic mapping of the region.</li> <li>U.S. Coast Guard should improve regional navigational and communication aids and continue development of comprehensive Arctic marine traffic awareness systems.</li> </ul>			DOD, DOT, DHS, DOC	0		•
NOAA should maintain at least the current capability of polar observing weather satellites and evaluate the merits of a new publicly accessible synthetic aperture radar satellite.			DOC (NOAA), DOD, Others	0		•
Recognizing the potential of unmanned aircraft to significantly improve current monitoring and sensing capabilities, all stakeholders should work with the Federal Aviation Administration (FAA) Investigative Program to support permitting the use of unmanned aircrafts in the Arctic. This technology is currently available and would improve safety and efficiency of logistics support, oil spill response, ice characterization, and environmental monitoring.			DOT, DOD, Others	0	0	•
GOVERNMENT LEADERSHIP	AND POL	ICY COORD	INATION			
Domestic Leadership and Policy Coordination						
<ul> <li>The Arctic Executive Steering Committee should:</li> <li>Reaffirm U.S. commitment to prudent Arctic oil and gas development and U.S. leadership in the region.</li> <li>Assess alignment across federal agencies in advancing prudent Arctic oil and gas development.</li> <li>Request DOE and Department of Commerce to partner to inform U.S. policymakers across federal departments and agencies about the economic, energy, and national security benefits of prudent Arctic oil and gas development, consistent with the DOE's mandate and the Department of Commerce's recently announced Arctic Affinity group.</li> <li>Clarify the process by which it will collaborate with the state of Alaska, Alaska Native tribal governments, and other stakeholders.</li> </ul>			AESC, DOE, DOC, Others			
<ul> <li>The Arctic Executive Steering Committee as part of its mandated gap analysis should:</li> <li>Request regulators to compile a comprehensive and integrated inventory of regulatory requirements for offshore Arctic oil and gas exploration and development.</li> </ul>			AESC, DOE, DOI, Others		0	•

				Тс	pic /	Area
Recommendation	DOE Action	Action by Other Federal Agencies	Potential Coordinating Agencies	Research	Regulatory	Leadership/ Policy
<ul> <li>Recognizing the significant progress by the Interagency Working Group on coordination of permitting in Alaska, the Arctic Executive Steering Committee should, as part of its gap analysis:         <ul> <li>Review lessons learned for application to broader coordination of opportunities and identify areas for improvement</li> <li>Recalibrate the existing Interagency Working Group to refine its mission and enhance its capabilities to coordinate Arctic activities and permitting.</li> <li>Review the effectiveness of DOE participation in the working group.</li> </ul> </li> </ul>						
<ul> <li>The Department of Energy should designate a senior advisor to support its representative on the Arctic Executive Steering Committee and be a focal point for Arctic policy, including:</li> <li>Producing a department-wide Arctic strategy that clarifies its implementation of the National Strategy for the Arctic Region (NSAR).</li> <li>Advancing prudent Arctic oil and gas development.</li> <li>Coordinating with the U.S. Arctic Council Chairman.</li> <li>Coordinating the department's Arctic science and technology, integrated analysis, and research agenda and effecting full coordination and engagement of the National Laboratories.</li> </ul>			DOE, Others	0		•
The Department of Energy should engage Alaska institutions including the state of Alaska in the planning and conduct of its Arctic initiatives and consider public-private partnerships and data sharing platforms similar to the Alaska Ocean Observing System.			DOE, Others	0		•
U.S. Chairmanship of the Arctic Council						
As Arctic Council members implement the two internationally legally binding agreements on search and rescue (2011) and on oil pollution preparedness and response (2013), the U.S. government should encourage engagement and participation with the international energy industry in the conduct of its search and rescue table top exercise in May 2015 and the full-scale exercise in the summer of 2016.			DOS, AESC, DHS (Coast Guard), DOD, Others			•
The U.S. government should seek to strengthen the Arctic Economic Council's formal interaction and engagement with the Arctic Council as well as to promote its business advisory role.		-	DOS, DOC, Others			•

Notes: The Potential Coordinating Agencies shown in the table above are provided to illustrate the breadth of federal government agencies and related organizations that could potentially have roles in implementing these recommendations and the list may not be comprehensive. State and local government agencies, not shown, could also have important roles.

List of Agencies: Department of Energy (DOE); Department of the Interior (DOI), Bureau of Land Management (BLM), Bureau of Ocean Energy Management (BOEM), Bureau of Safety and Environmental Enforcement (BSEE), and Fish and Wildlife Service (FWS); Department of Commerce (DOC), National Marine Fisheries Service (NMFS), and National Oceanic and Atmospheric Administration (NOAA); Department of Defense (DOD) including Navy; Department of Health and Human Services (HHS); Department of Homeland Security (DHS) including U.S. Coast Guard; Department of State (DOS); Department of Transportation (DOT), including Federal Aviation Administration (FAA) and Maritime Administration (MARAD); Environmental Protection Agency (EPA); Executive Office of the President (EOP), Council on Environmental Quality (CEQ); Interagency Arctic Research Policy Committee (IARPC); Interagency Coordinating Committee on Oil Pollution Research (ICCOPR); North Slope Science Initiative (NSSI); Arctic Executive Steering Committee (AESC).

## Appendix D List of Topic Papers

n March 27, 2015, the National Petroleum Council (NPC) in approving this report, Arctic Potential: Realizing the Promise of U.S. Arctic Oil and Gas Resources, also approved the making available of certain materials used in the study process, including detailed, specific subject matter papers prepared or used by the study's Technology & Operations Subgroup. These 46 Topic Papers were working documents that were part of the analyses that led to development of the summary results presented in the report's Executive Summary and Chapters 5 through 8.

These Topic Papers represent the views and conclusions of the authors. The National Petroleum Council has not endorsed or approved the statements and conclusions contained in these documents, but approved the publication of these materials as part of the study process.

The NPC believes that these papers will be of interest to the readers of the report and will help them better understand the results. These materials are being made available in the interest of transparency.

This appendix provides a list of the Technology & Operations Subgroup's 46 Topic Papers, which are available for viewing and downloading from the Arctic Potential report section of the National Petroleum Council's publicly accessible website (http://www. npc.org). The Subgroups that prepared Chapters 1 through 4 and Chapters 9 and 10 did not develop Topic Papers.

#### **Chapter 5**

## **Characterization and Measurement of the Ice Environment**

- 5-1 Climate Change and Projected Impact on Arctic Ice Conditions
- 5-2 Industry Needs with Respect to Ice Measurements and Data Collection
- 5-3 Summary of Current Ice Characterization Research: U.S.
- 5-4 Summary of Current Ice Characterization Research: Canada
- 5-5 Summary of Current Ice Characterization Research: Norway/Russia/Europe
- 5-6 Current Practice Technology Utilized for Characterizing and Measuring Ice

#### **Chapter 6**

#### Offshore Arctic Exploration and Development Technologies

- 6-1 Scope of Arctic-Related Technologies Covered
- 6-2 Historical Background on Arctic Exploration and Production Technology Development
- 6-3 Research Being Done by Foreign Governments
- 6-4 Exploration Data Acquisition in the Arctic Offshore
- 6-5 Development Drilling and Production Platforms
- 6-6 Arctic Subsea Pipelines and Subsea Production Facilities

- 6-7 Offtake and Tankering
- 6-8 Ice Management
- 6-9 Arctic Operations Common Operational Picture
- 6-10 Recently Published Lists of Arctic Technology/ Research Needs
- 6-11 Assessment of Relevant Areas of Current U.S. Government Technical Research Expertise/ Capabilities
- 6-12 Overview and Background of Arctic Personnel Safety and Offshore Survival in Emergencies
- 6-13 Overview and Background of Escape, Evacuation, and Rescue of Offshore Personnel in the Arctic

#### Chapter 7

#### **Logistics and Infrastructure**

- 7-1 Current Research/Activity Catalogue
- 7-2 Multi-Mode Transportation Limitations
- 7-3 Managing the Ice Picture
- 7-4 Aviation and Support Limitations in the Arctic
- 7-5 Operational limitations Due to Compliance with the Jones Act
- 7-6 Search and Rescue Operational Support and Limitations
- 7-7 Marine and Aviation Basing Limitations in the Arctic
- 7-8 Roads to Resources Program State of Alaska
- 7-9 Overland Pipeline Options
- 7-10 Communications Solutions in the Arctic
- 7-11 Power Solutions in the Arctic
- 7-12 Ice Classified Marine Vessels for Arctic Operations

- 7-13 Future U.S. Navy and USCG Operations in the Arctic
- 7-14 Future Marine and Aviation Support Bases Supporting Chukchi Sea/Arctic Operations
- 7-15 The Mobile, Multi-Purpose Supply Base Option
- 7-16 The Nexus of Western Science and Traditional Knowledge – Gaining the Support of the Alaskan Native Population
- 7-17 Construction Materials between the Chukchi Sea and Dalton Highway

#### **Chapter 8**

#### Arctic Offshore Oil Spill Prevention, Control, and Response

- 8-1 Overview and Background of Oil Spill Response Issues Covered
- 8-2 Summary of Current Oil Spill Response Research Activity (Industry and Government)
- 8-3 Behavior of Spilled Oil Current Practice/ Operational and Technology Constraints, and Opportunities
- 8-4 Dispersants Current Practice/Operational and Technology Constraints, and Opportunities
- 8-5 In Situ Burn Current Practice/Operational and Technology Constraints, and Opportunities
- 8-6 Mechanical Recovery Current Practice/ Operational and Technology Constraints, and Opportunities
- 8-7 Arctic Oil Spill Response Overview
- 8-8 Toxicity of Oil to Arctic Organisms and Natural Oil Biodegradation
- 8-9 Field Oil Spill Response Experiments and Releases to Test Technology, Procedures, and Practices
- 8-10 Arctic Well Integrity and Spill Prevention Methods and Technology

# Acronyms and Abbreviations

ACEX	Arctic Coring Expedition
ACHP	Advisory Council on Historic Preservation
ACNFS	Arctic Cap Nowcast/Forecast System
ADCP	Acoustic Doppler Current Profiler
ADDAPS	Alaska Deep-Draft Arctic Port System
ADEC	Alaska Department of Environmental Conservation
ADF&G	Alaska Department of Fish and Game
ADNR	Alaska Department of Natural Resources
ADOTPF	Alaska Department of Transportation & Public Facilities
AEC	Arctic Economic Council
AEIS	Arctic Ecosystem Integrated Survey
AESC	Arctic Executive Steering Committee
AEWC	Alaska Eskimo Whaling Commission
AIDJEX	Arctic Ice Dynamics Joint Experiment
AKMAP	Alaska Monitoring and Assessment Program
ALCC	Arctic Landscape Conservation Cooperative
AMAP	Arctic Monitoring and Assessment Program (Arctic Council Working Group)
ANCSA	Alaska Native Claims Settlement Act
ANIMIDA	Arctic Nearshore Impact Monitoring in Development Area
ANWR	Arctic National Wildlife Refuge
AOGCC	Alaska Oil and Gas Conservation Commission
APD	Application for Permit to Drill
API	American Petroleum Institute
ARCUS	Arctic Research Consortium of the United States

ASAMM	Aerial Survey of Arctic Marine Mammals
ASRC	Arctic Slope Regional Corporation
AUV	autonomous underwater vehicle
BBO	billion barrels of oil
BBOE	billion barrels of oil equivalent
BBNGL	billion barrels of natural gas liquids
BCB	Bering-Chukchi-Beaufort
BLM	Bureau of Land Management
BOE	barrel of oil equivalent
BOEM	Bureau of Ocean Energy Management
BOP	blowout preventer
BSEE	Bureau of Safety and Environmental Enforcement
CAA	Conflict Avoidance Agreement
CAB	chemistry and benthos (focus of COMIDA-CAB program)
CAFF	Conservation of Arctic Flora and Fauna (Arctic Council Working Group)
CARA	Circum-Arctic Resource Appraisal
CEQ	Council on Environmental Quality
CFR	Code of the Federal Register
CHAOZ	Chukchi Acoustic, Oceanographic, and Zooplankton study
CIDS	Concrete Island Drilling Structure ( <i>also</i> Concrete Island Drilling System)
CIS	Canadian Ice Service
COMIDA	Chukchi Sea Offshore Monitoring in Drilling Area program
COP	common operational picture
CRI	caisson retained island

CSESP	Chukchi Sea Environmental Studies Program
CTD	conductivity, temperature, and depth
D&P	development and production
DHS	Department of Homeland Security
DMLW	Division of Mining, Land & Water (ADNR)
DMTS	Delong Mountain Transportation System
DOC	U.S. Department of Commerce
DOD	U.S. Department of Defense
DOE	U.S. Department of Energy
DOI	U.S. Department of the Interior
DOS	U.S. Department of State
DOT	U.S. Department of Transportation
DWT	deadweight tons
E&A	exploration and appraisal
E&D	exploration and development
E&P	exploration and production
EER	escape, evacuation, and rescue
EEZ	exclusive economic zone(s)
EIS	Environmental Impact Statement
EL	exploration license
EMI	electromagnetic induction
EPA	U.S. Environmental Protection Agency
EPPR	Emergency Prevention, Preparedness and Response
ESA	U.S. Endangered Species Act
EWC	Eskimo Walrus Commission
FAA	Federal Aviation Administration
FEED	front-end engineering design
FERC	Federal Energy Regulatory Commission
FLIR	forward-looking infrared
FPSO	floating production, storage, and offloading ( <i>or</i> offtake)
FSO	floating storage and offloading ( <i>or</i> offtake)
GAO	U.S. Government Accountability Office
GBS	gravity-based structure
GOM	Gulf of Mexico

GPR	ground penetrating radar
GPS	global positioning system
HFR	high frequency radar
HSE	health, safety, and environmental
IACS	International Association of Classification Societies
IAP	Integrated Activity Plan
IARPC	U.S. Interagency Arctic Research Policy Committee
IASC	International Arctic Science Committee
IAWG	Interagency Working Group
IBEEV	Ice Breaking Emergency Evacuation Vessel
ICCOPR	Interagency Coordinating Committee on Oil Pollution Research
IFR	Instrument Flight Rules
IMO	International Maritime Organization
IOGP	International Association of Oil & Gas Producers
IPNSAR	Implementation Plan for the National Strategy for the Arctic Region
IPS	ice-profiling sonar
IR	infrared
ISB	in-situ burning
ISER	Institute of Social and Economic Research
ISO	International Organization for Standardization
JIP	joint industry program(me)
LNG	liquefied natural gas
LMRP	Lower Marine Riser Package
MARAD	Maritime Administration
MARPOL	IMO Marine Pollution regulations (International Convention for the Prevention of Pollution from Ships)
MMBOE	million barrels of oil equivalent
MMS	Minerals Management Service
MODIS	Moderate Resolution Imaging Spectroradiometer
MODU	mobile offshore drilling unit
MVFR	Marginal Visual Flying Rules
NASA	National Aeronautics and Space Administration

NCAR	National Center for Atmospheric Research
NCP	National Oil and Hazardous Substances Pollution Contingency Plan (commonly called the National Contingency Plan)
NEB	National Energy Board (Canada)
NEBA	Net Environmental Benefit Analysis
NEPA	National Environmental Policy Act
NGO	nongovernmental organization
NMFS	NOAA's National Marine Fisheries Service
NOAA	National Oceanic and Atmospheric Administration
NPC	National Petroleum Council
NPDES	National Pollution Discharge Elimination System
NPR-A	National Petroleum Reserve–Alaska
NRC	National Research Council
NSAR	National Strategy for the Arctic Region
NSB	North Slope Borough
NSF	National Science Foundation
NSSI	North Slope Science Initiative
NTL	Notice to Lessees
NWAB	Northwest Arctic Borough
OBC	ocean bottom cable
OBN	ocean bottom nodes
OCS	Outer Continental Shelf
OCSLA	Outer Continental Shelf Lands Act
OSR	oil spill response
OTC	Offshore Technology Conference
PacMARS	Pacific Marine Arctic Research Synthesis
PAME	Protection of the Arctic Marine Environ- ment (Arctic Council Working Group)
PRB	Polar Research Board

PRNL	Petroleum Research Newfoundland- Labrador
PSA	Petroleum Safety Authority (Norway)
R&D	research and development
RIAWG	Regional Interagency Working Group
ROV	remotely operated vehicle
RPD	Revised Permit to Drill
SAO	Senior Arctic Official
SAR	synthetic aperture radar
SDC	steel drilling caisson
SIRAM JIP	Subsea Ice Risk Assessment and Mitigation Joint Industry Program
SIWO	Sea Ice for Walrus Outlook
SIZONet	Seasonal Ice Zone Observing Network
SLAR	side-looking airborne radar
SOLAS	IMO Safety of Life at Sea regulations (International Convention for the Safety of Life at Sea)
SSDC	single steel drilling caisson
SSRW	same season relief well
TAPS	Trans-Alaska Pipeline System
TCF	trillion cubic feet
TEMPSC	Totally Enclosed Motor Propelled Survival Craft
UAF	University of Alaska Fairbanks
UAS	unmanned aerial system
USACE	U.S. Army Corps of Engineers
USARC	U.S. Arctic Research Commission
USCG	U.S. Coast Guard
USFWS	U.S. Fish and Wildlife Service
USGS	U.S. Geological Survey
USN	U.S. Navy