# Savannah River Site (SRS) Cold War Built Environment Historic Preservation Annual Summary Report Fiscal Year (FY) 2008 October 2008

Prepared by: The U. S. Department of Energy (DOE) Savannah River Operations Office (SR)

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#### **BASIS:**

This Annual Summary Report was prepared per the Programmatic Agreement (PA) and the Savannah River Site's Cold War Built Environment Cultural Resources Management Plan (CRMP).

#### PERIOD COVERED:

This Summary Report addresses SRS Cold War Historic Preservation activities from October 1, 2007, to September 30, 2008.

#### **INTRODUCTION:**

DOE recognizes its stewardship responsibilities for managing the cultural resources on DOE-owned land and lands impacted by DOE programs.

As part of the accelerated cleanup at SRS, the Savannah River Operations Office (SR) developed an SRS Cold War History PA to meet the requirements of National Historic Preservation Act (NHPA) of 1966, as amended through 2000, as defined in the Protection of Historic Properties regulations, Title 36 Code of Federal Regulations, (36 CFR Part 800).

Regulation Title 36 CPR Part 800 (Protection of Historic Properties) specifies who has legal standing to be involved with Federal agencies as they address activities that will affect their historic properties and identify mitigation. SR has involved the following as Consulting Parties: the Savannah River Site Operations Office (SRSO), the National Nuclear Security Administration (NNSA), the DOE Headquarters Federal Preservation Office (FPO) (ME- 75), SHPO, the Advisory Council for Historic Preservation (ACHP), the SRS Citizens Advisory Board (CAB), SRS Heritage Foundation, the City of Aiken, the City of Augusta, and the City of New Ellenton.

The PA required that a CRMP be developed for the future management of SRS historic properties and to deal with mitigation alternatives. This CRMP was completed and approved on December 9, 2004.

Savannah River Nuclear Solutions (SRNS) is the current contractor responsible for the Cold War historic preservation, under the direction of SR, and in accordance with 36 CPR Part 800.6 of the ACHP regulations and Executive Order 13287: "Preserve America," signed by President Bush in 2003.

## PART I - CRMP GOALS

CRMP Goals are presented with all ongoing and future goals shown first, followed by all completed goals. Short-Term Goals are goals to have been completed by January 26, 2006, and the Long-term Goals to be completed by January 26, 2011.

### A. ONGOING and FUTURE Short-Term and Long-Term Goals:

STG-3. Goal: Complete the documentation needed to successfully satisfy the Memorandum of Agreement (MOA) between DOE and the SHPO pursuant to 36 CFR Part 6 (a) for the mitigation of certain adverse effects to Cold War National

Register of Historic Places (NRHP) eligible historic properties, SRS, Aiken and Barnwell counties, effective September, 2004.

(The contractor responsible for SRS Cold War Historic Preservation)

Status: Ongoing. The CRMP Table 6 lists the planned thematic studies. Additionally, a list of recipients of these documents is provided.

Table 6

| 1 able o                  |  |  |  |
|---------------------------|--|--|--|
| FY 2008                   | Overall Status as of   |  |  |
| Accomplishments           | Sept 30, 2008  |  |  |
| Completed in FY05         | Complete Sept,   |  |  |
| 1                         | 2005 (Classified   |  |  |
|                           | Archived at SRS)   |  |  |
| Completed in FY07         | Complete   |  |  |
| 1                         | •  |  |  |
| Completed in FY07         | Complete   |  |  |
| -                         | -  |  |  |
|                           |  |  |  |
| Completed in FY07         | Complete   |  |  |
| -                         | (Delivered to the  |  |  |
|                           | National Archives)   |  |  |
| Completed in FY07         | Complete   |  |  |
| _                         | _  |  |  |
| Completed in FY08         | Complete   |  |  |
|                           |  |  |  |
| Draft to SRNS             | DRAFT Complete   |  |  |
| Completed in FY08         | with Final planned   |  |  |
| _                         | for FY09   |  |  |
| Photographic mitigation   | Draft scheduled  |  |  |
| initiated, 5 oral history | FY09-10  |  |  |
| interviews completed      |  |  |  |
| none                      | Draft scheduled  |  |  |
|                           | FY11-12  |  |  |
| none                      | Draft scheduled  |  |  |
|                           | FY09-10  |  |  |
|                           | FY 2008 Accomplishments Completed in FY05  Completed in FY07  Completed in FY07  Completed in FY07  Completed in FY07  Completed in FY08  Draft to SRNS Completed in FY08  Photographic mitigation initiated, 5 oral history interviews completed none |  |  |

The distribution for Historic Preservation public documents produced by the Department of Energy Savannah River Operations Office (SR) including the thematic studies is as follows: South Carolina State Historic Preservation Office (SHPO), Savannah River Nuclear Solutions, LLC., Records Administration, SRNS Historic Programs, University of South Carolina, Aiken (USCA) Reading Room, SRS Heritage Foundation, City of Aiken, City of New Ellenton, City of Augusta, DOE Headquarters (HQ) (ME-75), and the Advisory Council on Historic Preservation. We will continue with this distribution for all future thematic studies.

**STG-5.** Goal: Identify and document those Cold War NRHP-eligible properties that are potential candidates for designation as "Cold War Signature Facilities" in consultation with the Department of Energy Federal Preservation Officer (DOE-FPO). (SR)

Status: Future. SR will participate in the DOE Headquarters' complex-wide program for the designation of Cold War "Signature Facilities." Any selection of facilities for this program will be a joint effort between SR, SRSO, and DOE-Headquarters (HQ), ME-75. DOE-HQ has the final decision on any selections made under this program.

DOE will continue to invite the DOE-FPO to attend Heritage Tourism Team meetings for the purpose of providing briefings on the program and processes for nominating potential candidates for designation as "Cold War Signature Facilities" to the NRHP.

**STG-7.** Goal: Assemble a Curation staff, establish a Curation facility, relocate and properly store the current inventory of artifacts in selected Curation space (Building 105-C) in a manner that is as fully compliant with 36 CFR 79 as practical within FY 2005, update current artifact database, complete condition reports, and identify conservation priorities.

(The contractor responsible for SRS Cold War Historic Preservation)

Status: Ongoing. The detailed design for full renovation of Building 315-M, in compliance with Title 36 Code of Federal Regulation (CFR) Part 79, is complete. Minor modifications will be investigated for FY09 as funding allows; however, our first priority is to continue the studies, and collect and care for thematic the Approximately 1100 records have been added to the Re:Discovery SRS Cold War Artifact database. This represents about 1300 items, as archival collections and groups of related artifacts are included in the same record. Currently condition notes for items that show damage or wear, especially those that require special handling, are included in the catalogue entry. Full condition reports will be made prior to any loaned artifact leaving the site. A full condition report for each item is still a goal, but basic cataloging will have priority until the majority of the collection has been entered into the database. Priorities for conservation, like the Process Development Pile (PDP) model and the large-scale map of potential Atomic Energy Commission (AEC) sites, have been casually identified during accessioning. This effort will be increased as funds become available for conservation and as the overall condition reporting program is initiated. SRNS will continue to operate temporary curation facilities located in Buildings 105-C and 742-A until Building 315-M is renovated.

**STG-13.** Goal: Prepare a recommendation to the DOE-FPO for a National Register of Historic Places nomination for the SRS Cold War District using a multiple property submission approach.

(SR and the contractor responsible for Cold War Historic Preservation)

Status: Future. SR will work with DOE-FPO (ME-75), pending the conclusion of the C Area Cold War NRHP-Eligible Historic Property Feasibility Study. See the Long-term Goal Number 10 below.

**STG-15.** Goal: Continue annual review reporting for the management of SRS Cold War NRHP-eligible historic properties. (SR)

Status: Ongoing. The SRS Cold War Built Environment Historic Preservation Annual Summary Report for Fiscal Year 2008 was provided to SHPO. This is the fifth report.

LTG-2. Goal: Implement appropriate mitigation strategies to preserve through documentation information held in Cold War NRHP-eligible historic properties that will be impacted by Federal undertakings and initiate thematic studies of significant processes.

(The contractor responsible for SRS Cold War Historic Preservation)

Status: Ongoing. The contractor, responsible for evaluating, managing, mitigating, and preserving SRS National Register of Historic Places-eligible historic properties in accordance with the SRS CRMP, has and will continue to implement appropriate mitigation strategies that meet federal historic preservation laws and regulations (36 CFR 800, Sections 106 and 110(f), Protection of Historic Properties) and NHPA of 1966, amended in 1980 and 1992. The contractor has and will continue to manage and perform work under the guidance and direction of SR, or SRSO, a certified historian, and a certified curator. Future surveys and walk downs will be performed, as necessary.

LTG-3. Goal: Plan and seek funding to acquire and install appropriate temperature control measures, fire suppression and security systems to proposed Curation space.

(The contractor responsible for SRS Cold War Historic Preservation)

Status: Ongoing. See short term goal number 7. Effort continues to seek funding.

**LTG-4.** Goal: Locate artifacts that have historical significance and accession into permanent Cold War artifact collection in consultation with artifact team. (The contractor responsible for SRS Cold War Historic Preservation)

Status: Ongoing. SRS Historical Programs Office has contracted the services of a certified curator to provide guidance for the renovation of 315-M per 36 CFR 79 Curation standards. Once renovations are complete, relocation of artifacts from 105-C will begin. The relocation

will be conducted in a disciplined and graded approach to include an inventory of each item with digital picture, narrative description, storage class, accession number, object description, name, equipment number, category, update on tags affixed to the artifact, and additional data fields to describe and status the item. All information will be accessed, per the direction of the certified curator, into our existing Historical Artifact Database.

At the present time, when artifacts are located, they are tagged and moved to the 105-C, Reactor Building. However, for a few artifacts, for which there is no immediate need to move, we will tag, secure, and schedule re-location to 315-M, once it is operational. It is more cost effective to move these artifacts, (especially large ones) only once.

LTG-5. Goal: Create a document portfolio to be maintained by Site Archives for Cold War NRHP- eligible historic properties that require full mitigation through photography and written narratives. A permanent record of this work will be established.

(The contractor responsible for SRS Cold War Historic Preservation)

Status: Ongoing. SRS will submit copies of all historical packages as developed to the existing SRS Archives and Document Control Program, per the PA and CRMP. Creation of a permanent document portfolio record will be ongoing, as each historical package is provided to SHPO.

LTG-7. Goal: Complete identification of core historic materials (historic photography, documentary films, movies, oral history tapes/films, safety films, historic maps, construction histories created by DuPont and the various subcontractors who helped create the Site, and the Site newspapers. The goal is to secure their preservation and distribution to the public when possible. (SR and the contractor responsible for SRS Cold War Historic Preservation)

Status: Ongoing. The SRS Historical Programs Office has located and secured core historic materials. The SRS Public Affairs organization supported this initiative. Externally, SRS has requested that the SRS Retiree Association and local historical groups and other organizations be alert to SRS Cold War artifacts and provide information about these artifacts. SRS employees have contacted this office, and provided Cold War historical items. Local citizens donated photography and recordings, of the Site's history, and journals from family members who were relocated from Ellenton and the surrounding communities. As artifacts are discovered or donated, SRS will continue to accept them. Donations are received periodically, and the SR responsibility is to secure the historical data and artifacts, and provide safe storage.

LTG-8. Goal: Maintain a team comprised of PA's Consulting Parties to focus on Cold War Heritage Tourism and to develop a comprehensive program for public involvement, outreach, and education. (SR)

Status: Ongoing. SR holds Cold War Historic Tourism Team meetings to provide outreach and education to the public and will continue these meetings. We continue to welcome your suggestions on selecting experts already in the tourism field to provide experience and exposure for the SRS Cold War Heritage Tourism Team. SR has introduced Historic Preservation Program activities to other existing SRNS outreach programs as appropriate to increase public awareness. In FY2008, reference to the CWA Program and Curation Facility were added to the general site tour script in anticipation of opening more tours to the general public which may also include a specific tour to the displaced communities of Ellenton and Dunbarton. The Department's letters of intent to the Heritage Foundation regarding building 742-A as the Heritage Center and the Ellenton Trail project indicate a willingness to support the Foundation and its efforts.

LTG-9. Goal: Develop and implement a long-term treatment plan for C Area Cold War NRHP-eligible historic properties: Reactor Building (105-C), 106-C, 107-C, 108-1C, 108-2C, 109-C, 151-1C, 151-2C, 701-1C, 704-C, 706-C, 186-C, and 190-C.

(SR and the contractor responsible for SRS Cold War Historic Preservation)

Status: Future. SR will work with DOE-FPO (ME-75), pending the conclusion of the C-Area Cold War NRHP-Eligible Historic Property Feasibility Study. See the Long-term Goal Number 10 below.

**LTG-10.** Goal: Initiate a C Area Cold War NRHP-eligible historic property feasibility study (see Section 4.7.1) no later than FY2008-09. (SR)

Status: Future. SR intends to conduct this study in FY2009 as funding permits.

LTG-11. Goal: Initiate a town site of Ellenton feasibility study (see Section 4.7.3) no later than FY2008-09. (SR)

Status: The intent of this goal has been met based on the efforts conducted over the last year by the SRS Heritage Foundation Ellenton Trail committee and is moving forward. The Heritage Foundation has specific actions to undertake in FY09 toward the opening of the walking trail.

LTG-12. Goal: Meet to establish partnerships with local historical organizations, or science museums or scientific societies to further public knowledge about the Site and its contribution to the state and nations history. The SRS Heritage Tourism Team may also play a part in this initiative. (SR's Records Managers, Cold War Artifact Curator, and Artifact Team)

Status: Ongoing. The SRS Heritage Tourism Team is involved in this initiative. Topics at these meetings focus on various public institutions near the SRS and their involvement, outreach and education in various aspects of history.

**LTG-13.** Goal: Update SRS Cold War Built Environment CRMP, as needed, every five years. (SR)

Status: Future. SR will determine if there is any need to update the CRMP in FY2010.

LTG-14. Goal: Plan for future SRS historical context and inventory that deals with SRS programs since 1989. Planning may start in 2006. (SR)

Status: Future. SR will track missions after 1989 that might be historically significant for future context development.

# **B. COMPLETED Short-Term and Long-Term Goals:**

**STG-1.** Goal: Transition fully from the interim SRS History Project to the permanent SRS Cold War NRHP-eligible historic property compliance effort under the contractor responsible for SRS Cold War Historic Preservation. (SR)

Status: This effort was completed in FY 2005.

LTG-1. Goal: Establish a management process for the treatment of Cold War NRHP-eligible historic properties as defined by this plan (the CRMP) that recognizes the contractor as responsible for SRS Cold War Historic Preservation, Section 106 compliance, including consultation with SHPO. (SR)

Status: This effort was completed in FY 2005.

**STG-2.** Goal: Complete the interior evaluations of all Cold War NRHP-eligible historic properties.

(The contractor responsible for SRS Cold War Historic Preservation)

Status: This effort was completed in FY 2005.

STG-4. Goal: Develop and implement an interim treatment plan for Cold War NRHP-eligible historic properties in C Area [Reactor Building - 105-C, 106-C, 107-C. 108-1C. 108-2C. 109-C. 151-1C. 151-2C, 701-1C. 704-C. 706-C. 186-C, and 190-C] removed from D&D List. (SR)

Status: This effort was completed in FY 2005. The surveillance and maintenance of the SRS Cold War National Register of Historic Places (NRHP) eligible historic properties in C Area is under the direction of a qualified facility manager whose responsibilities are outlined in the

Surveillance and Maintenance Plan for the Site D & D C-Area Inactive Facilities, Document No. G-SMPL-C-00001, Revision 0. SRNS Historic Programs continues to interface with the assigned facility manager and staff to meet expectations for the care and stewardship of these C Area historic facilities. This plan was forwarded to your office on January 29, 2007.

The plan also includes objectives, maintenance, baselines and controls necessary to effectively manage the C-Area historic facilities in a safe and stable state until a permanent plan is identified for the treatment of C-Area Cold War NRHP-eligible historic properties. This Surveillance and Maintenance Plan defines the technical and stewardship requirements as identified by the DOE Order 430.1A, Life Cycle Asset Management, and associated guidance provided in DOE Guide 430.1-2, Implementation Guide for Surveillance and Maintenance Facility Transition and Disposition.

In addition, the surveillance plan identifies surveillance and maintenance activities for the C-Area 105-C Reactor Building to be conducted in accordance with Site protocols and procedures defined in SRNS Manuals 2S, 1Y, 5Q, and 8Q.

STG-6. Goal: Provide a protocol for Cold War artifact identification, retrieval, and preservation prior to initiation of any undertaking that would impact or alter the historic quality, construction, or design of a Cold War NRHP-eligible historic property. The team responsible for this task consists of one representative from the DOE Acquisition Operations Division, one representative from the SRSO (for SRSO Cold War NRHP-eligible historic properties), one member from the contractor responsible for Cold War Historic Preservation's Public Affairs Department, one from Citizens for Nuclear Technology Awareness (CNTA), one from the Savannah River Archaeology Research Program (SRARP), and the contractor responsible for SRS Cold War Historic Preservations Historian.

### Status: This effort was completed in FY 2005.

**STG-8.** Goal: Complete baseline recordation for Cold War NRHP-eligible historic properties that are currently in use and will remain in operation but because of technological improvements will lose historic fabric. A major component of this recordation will include oral history to capture the different eras of use. (SR and SRSO)

Per Section 4.3.1.3 of the CRMP: SR/SRSO has identified highly significant Cold War NRHP- eligible historic properties that are operational, that will continue to be operational, and that embody highly technical and scientific processes some classified, a third approach should be taken (for example, the Cold War NRHP- eligible Tritium Facility historic properties). It is recognized that the technological nature of these facilities does not engender preservation; such facilities are continually improved or changed to further the sites mission. Moreover, the research and processes involved may be restricted from the public and radiological concerns may be an issue. Despite these parameters, historic

preservation concerns need to be embedded into the management of these highly technological properties so that what is historically significant about the facility can be preserved for the future.

Status: This effort was completed in FY 2005.

**STG-9.** Goal: Conduct management training for facility managers of Cold War NRHP-eligible historic properties and SRS employees concerning artifacts and their collection.

(The contractor responsible for SRS Cold War Historic Preservation)

Status: This effort was completed in FY 2005.

**STG-10.** Goal: Develop a quality assurance procedure for Cold War NRHP-eligible historic property management and stewardship consistent with administrative procedures similar to programmatic programs in place with site contractor

(The contractor responsible for SRS Cold War Historic Preservation)

Status: This effort was completed in FY 2007. (SRS Cold War Artifact Collection Curation Quality Assurance Plan dated April 18, 2007, Final Report New South Associates Technical Report #1437).

**STG-11.** Goal: Maintain a website that will be linked to the SRS Heritage Foundation website to provide information on the preservation an ongoing effort. (SR and the contractor responsible for Cold War Historic Preservation)

Status: This effort was completed FY 2006. SR recognizes that an effective historical website is an integral tool of the historical and preservation initiative at SRS. The goal for the website is to provide information, entice interest and support, and highlight the contributions of retired and current SRS employees. SRS has completed several thematic studies and lists them on the web with reference to the DOE reading room locations for those interested in reviewing the documents. In addition, we provide an artifact of the quarter which should also interest those who access the web site.

**STG-12.** Goal: Interface with CNTA and its successor organization to accomplish preservation goals related to artifacts, historical documentation, and the establishment of a SRS Heritage Foundation's, Heritage Center. (SR and the contractor responsible for Cold War Historic Preservation)

Status: This effort was completed in FY 2006. This has been and continues to be accomplished primarily through the bi-monthly meetings of the SRS Cold War Artifact Selection Team also known as the SRS Cold War Historic Preservation Advisory Team and the quarterly meeting of the SRS Cold War Heritage Tourism Team.

In FY07 the SRS curator worked with and supplied valuable exhibit information to the SRS Heritage Foundation as input to their Heritage Center conceptual design.

**STG-14.** Goal: Initiate formal transfer/loan agreement between DOE and CNTA or its successor organization for Building 742-A for future use as SRS Heritage Center. (SR)

Status: This effort was completed in FY2007. SR issued a "letter of intent" to the SRS Heritage Foundation to leave Building 742-A for use as the SRS Heritage Center. DOE is awaiting "demonstration of adequate financing" by the SRS Heritage Foundation to begin actual lease negotiations.

LTG-6. Goal: Establish historical documentation portfolios for future interpretation of Cold War NRHP-eligible historic properties that contain information that is classified. Train properly cleared personnel on what should be kept for future researchers "to tell the story," (SR and SRSO)

Status: This effort was completed in FY 2005. Tritium is currently the only known documentation to be classified. If classification of additional studies is deemed necessary, additional training will be conducted to ensure baseline recordation information is archived, preserved and stored on site.

# **PART II**

## OTHER AREAS OF SRS COLD WAR HISTORICAL INTEREST

CURATION: Loans and use of artifacts for exhibits: The legal and regulatory process for loans has been used in the past at SRS by both SR and the contractor. Plans are to use a similar process, altered to correlate also with standard museum practices for artifact loans. Recently, the curator has been finalizing preparations to loan artifacts to the Aiken County Historical Museum for its SRS exhibit. Items have also been exhibited at SRS during the 2008 fiscal year.

ARTIFACT COLLECTION: During the FY2008 period, identified items were successfully removed from P Area during area closure activities. The curator also received a large shipment of items, including several large models that had been housed in F Area. Plans are underway to remove several manipulators from the same area. In addition, many small items of interest were given by current employees and retirees of the site. Many archival collections were identified, including a fairly-intact collection of reactor technical documents, papers related to the californium program, and information on the Pu-238 program. A collection of reference books was also donated on a wide variety of nuclear subjects. The curator continues to make progress in cataloging artifacts into the SRS collection, both newly-identified items and items which were received into storage in the past. As part of this effort, an inventory of items entered into the database without a definite location is ongoing. The completed catalogue will establish the number and identity

of artifacts in the collection, as well as their locations and condition and other identifying information. It will provide better object care and easier access to the collection for research or exhibition needs. Ancillary databases have been added for digitized oral histories and for educational items, including historical videos from the SRS collection, duplicate documents, and sturdy items.

Environmental monitoring activities have also picked up in the artifact storage areas. A recording hygrothermograph and dehumidifiers were purchased this year. The humidity-stabilization program is in the data-collection phase currently, to establish baseline conditions. Insect monitoring is ongoing, as specified in the COAP.

HERITAGE TOURISM AND PUBLIC OUTREACH: The SRS Cold War Heritage Tourism Team continues to meet on a quarterly basis. The SRS Cold War Historic Preservation Web Site continues to be maintained and can be accessed at:

http://sro.srs.gov/hist prsvn/hp main.html

In FY08, the curator met with SRNS Education Outreach Program staff to discuss avenues for adding site-history activities to programs already in place at SRS. The Science and Technology Enrichment Program (STEP) was identified. In this program, area students are brought to SRS to learn about ecological and earth sciences. However, students are interested in learning more about the site's history; therefore, the curator developed a presentation to orient children to the history of the site prior to the lesson. Only one session was given due to cancellations from schools, but the lesson is available for use.

Later in the year, a teacher workshop was presented on site to science and social studies teachers using Project Learning Trees "Places We Live" and "Focus on Risk" lesson plans. Curator developed a presentation, "Savannah River Site: Community Interactions," designed to integrate with the community character portion of the lesson plan. Attendees were mainly science teachers, but feedback was very positive.

An SRS virtual tour has been developed and is found on the SRS External Website. Please note that the South Carolina State Historical Markers found at R and P reactor areas has been included in the virtual tour.

**COMPLIANCE ACTIVITIES**: SRS completed mitigation, artifact retrieval and submitted "Notice of Proposed SRS Undertaking" letters to SHPO per the CRMP for the following buildings:

- 151-1R Primary Substation
- 152-R Ancillary Structure to Primary Substation 151-1R

TRAINING IN 2008: The SRS curator attended the 2008 South Carolina Landmarks and Preservation Conference in Greenville, SC. The conference

highlighted resources available to museum and preservation professionals in the state, as well as showcasing some institutions. The sessions included opportunities for presenting Section 106 research, architecture of the recent past and its preservation, grants, and education programming at historic sites.

The SRS Historical Consultant attended 'The Section 106 Essentials" Workshop in Atlanta, Georgia. This workshop was presented by the Advisory Council on Historic Preservation, Washington, D.C.

PROBLEMS ENCOUNTERED IN 2008: None

**FUTURE CONSIDERATIONS FOR IMPROVMENT: None** 

#### **SOURCES USED:**

U.S. Department of Energy Policy 141.1, Management of Cultural Resources, 5-2-01

National Historic Preservation Act of 1966, as amended through 2000.

Executive Order 13287: Preserve America (2003)

Protection of Historic and Cultural Properties (36 CFR Pan 800), as amended through 2004

Curation of Federally-Owned and Administered Archeological Collections (36 CPR Part)