# Final Environmental Impact Statement for the COB Energy Facility

**DOE/EIS-0343** 

#### **Bonneville Power Administration**

June 2004



# COB Energy Facility Project Final Environmental Impact Statement DOE/EIS-0343

Lead Agency: U.S. Department of Energy, Bonneville Power Administration (BPA)

Cooperating Agency: U.S. Department of Interior, Bureau of Land Management (BLM)

Title of Proposed Project: COB Energy Facility

State Involved: Oregon

**Abstract**: COB Energy Facility, LLC, a subsidiary of Peoples Energy Resources Company (PERC), proposes to construct a 1,160-megawatt (MW) natural gas-fired, combined-cycle electric generating plant in Klamath County, Oregon, near the city of Bonanza. Electric power from the Energy Facility would enter the regional grid at BPA's Captain Jack Substation via a proposed 7.2-mile 500-kilovolt (kV) transmission line. BPA has prepared this Environmental Impact Statement (EIS) pursuant to the National Environmental Policy Act (NEPA) for its decision regarding this proposed interconnection.

The proposed electric transmission line would cross federal lands under the jurisdiction of BLM, which must decide whether to grant the necessary rights-of-way for this line on approximately 44 acres of BLM land. Accordingly, this EIS will also be used by BLM for the decision in question.

The major reason for this proposal is to provide electrical consumers in the Pacific Northwest and western states with increased power generation to serve increasing demand, and high-voltage transmission service to deliver that power.

Two alternatives are being considered: the proposed action and the No Action Alternative. In the No Action Alternative, BPA would decide not to provide a connection to the regional electric power transmission grid for the proposed Energy Facility or BLM would decide not to grant the electric transmission line rights-of-way. In the proposed action, BPA would provide a connection to the regional grid for the Energy Facility at the Captain Jack Substation and BLM would grant the requested rights-of-way.

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For more copies of this document, please call 1-800-622-4520 and ask for the document by name. The document is also available on the Internet at: www.bpa.gov.

For additional information on U.S. Department of Energy NEPA activities, please contact Carol Borgstrom, Director, Office of NEPA oversight, EH-25, U.S. Department of Energy, 1000 Independence Avenue S.W., Washington D.C. 20585, telephone: 1-800-472-2756.

## **Contents**

#### **Summary Statement**

- Part 1 Final Environmental Impact Statement (FEIS) Text
- Part 2 Additional and Revised Tables
- Part 3 Additional and Revised Figures
- Part 4 Chapter 2 Updates
- Part 5 Screening-Level Ecological Risk Assessment Updates
- Part 6 Comments on and Responses to the Draft Environmental Impact Statement (DEIS)

# **Summary Statement**

This summary statement serves as an introduction to the errata sheet for the COB Energy Facility Final Environmental Impact Statement (FEIS). The revisions delineated in this errata sheet update the Draft EIS (DEIS). Background information on DEIS public meetings and comments received is provided below, and the errata sheet format is described.

#### **Public Meetings**

Notice of the availability of the DEIS was published in the Federal Register on page 66,825 on November 28, 2003. On January 22, 2004, two public meetings were held in conjunction with the hearing conducted by the Oregon Department of Energy. One meeting was held in Lorella, Oregon, where approximately 80 people attended, and the second meeting was held in Klamath Falls, Oregon, where approximately 20 people attended.

#### **Comments**

The public comment period for the DEIS closed on February 13, 2004. A total of 29 comment letters were received, 27 from private citizens and two from regulatory agencies. Generally, comments were received on the following topics:

- Management and handling of stormwater
- Disposal and management of process wastewater
- Potential impacts to air quality, wildlife, visual and aesthetic resources, and recreation
- Water rights, availability, and source
- Effects on roads and traffic
- Location of the proposed project compared to other potential sites
- Siting of the proposed project on exclusive farm use (EFU)-zoned land
- Peoples Energy Resource Company (PERC)

A meeting was held with the Department of Interior and the U.S. Bureau of Land Management (BLM) on April 14, 2004, to review and discuss their comments.

Comments on the DEIS submitted during the comment period were considered during preparation of the FEIS. Responses to comments were prepared according to regulations issued by the Council on Environmental Quality for implementing procedural provision of the National Environmental Policy Act (NEPA) in 40 *Code of Federal Regulations* (CFR) 1503.4. Part 6 of this FEIS summarizes each comment and the response provided.

#### **FEIS Text Format**

The FEIS text is formatted as follows:

- **SECTION**. Identifies the DEIS section to be revised or the additional section to be added.
- PAGE. Identifies the DEIS page number(s) affected.
- **CMT#**. Identifies the comment number in the document titled *Comments on and Responses to the COB Energy Facility DEIS* (Part 6 of this FEIS) to which the FEIS change correlates.
- **CHANGES**. Describes the exact nature of the change to be made in the DEIS. Strikeout indicates text to be removed. Underline indicates text to be added.

Final Environmental Impact Statement (FEIS) Text

# Part 1. COB Energy Facility Final Environmental Impact Statement Text

## Summary

SECTION	PAGE	CMT#	CHANGES
Proposed Federal Action	S-1		<b>Revision, first paragraph, first sentence.</b> COB Energy Facility, LLC, a subsidiary of Peoples Energy Resources Corporation Company (PERC), proposes to construct a natural gas-fired, combined-cycle electric generating plant near Bonanza, Oregon.
Purpose and Need for Action	S-1	28E	Revision, first paragraph, last sentence. BLM will grant the rights-of-way if they are determined to be will authorize appropriate uses of public land consistent with applicable planning documents.  Additional paragraph: PERC's purpose for the proposed the action is to produce electricity for sale to load serving entities in the Pacific Northwest and California. To meet the purpose, PERC would construct, and operate a combined-cycle, gas-fired power plant strategically located along a major electrical transmission line and natural gas pipeline, where a power plant could economically and efficiently generate electrical power. PERC specifically seeks a generation plant site from which it can provide maximum market response to regional power demands, at a "trading hub" location on the Western power grid, having sufficient transmission and substation capacity to meet this objective. The siting of the proposed project and interconnection to the Captain Jack substation is linked to the original purpose of the California-Oregon Transmission Project (COTP). As stated in the COTP FEIS (1988), the transmission system and to help serve California's need for economical power, the Pacific Northwest's desire to sell surplus power, and the need for maintaining and increasing the reliability of the existing transmission system."
Related State Actions	S-1		Revision, first paragraph, after last sentence. A Draft Proposed Order was issued on December 20, 2003 and a proposed order was issued on March 16, 2004. The Proposed Order recommends that the Oregon Energy Facility Siting Council issue a site certificate with conditions.
Scope of the Environmental Impact Statement	S-2	2E, 27G	Revision, second paragraph. In addition, process wastewater would be managed by one of three two alternatives:  Beneficial reuse of the water for irrigated pasture  Evaporation in a 20-acre, onsite lined evaporation pond  Temperary storage onsite and hauling to a wastewater treatment plant (WWTP) for offsite disposal
Components of the Proposed Action	S-3		No changes
Major Conclusions	S-3	28F	No changes

SECTION	PAGE	CMT#	CHANGES
Geology, Soil, and Seismicity	S-3		No changes
Hydrology and Water Quality	S-4	2E, 4B, 27G, 28G	Revision, third paragraph: Three <u>Two</u> alternatives for managing process wastewater are proposed: 1) beneficial use of the water for irrigated pasture, and 2) evaporation in an onsite, lined evaporation pond, or 3) temporary storage onsite and hauling to a WWTP for offsite disposal. Sanitary wastewater from Energy Facility operations would be treated and managed using an onsite septic drainfield. There would be no <u>direct</u> discharge of process water or wastewater to surface water or groundwater.
Vegetation and Wildlife	S-4	28H	No changes
Impacts to Wildlife Habitat	S-4	281	No changes
Impacts to Agricultural Land	S-4		No changes
Temporary Impacts	S-5		No changes
Mitigation for Permanent Disturbance	S-5		No changes
Biological Assessment	S-5		No changes
Fish	S-5	28J	No changes
Traffic and Circulation	S-6		No changes
Air Quality	S-6		No changes
Scenic and Aesthetic Values	S-6	28K, 28L, 28M	<b>Revision, fourth sentence:</b> The elements of the proposed Energy Facility that could affect the visual and aesthetic quality of the environment would be four stacks and, 38 electric transmission towers, and transmission line corridor clearing and access roads. The visual impacts would affect both private land and BLM-administered land.
Cultural Resources	S-6		No changes

SECTION	PAGE	CMT#	CHANGES
Land-Use Plans and Policies	S-7	28N	After existing paragraph, the following paragraphs added. The proposed project involves the location of electrical transmission facilities on approximately 44 acres of land administered by the BLM. This would involve the issuance of a right-of-way or easement to the project proponent. The easement objective from the Klamath Falls Resource Area Record of Decision and Resource Management Plan (RMP), pages 66 to 67, calls for making rights-of-way available where consistent with local comprehensive plans, Oregon statewide planning goals and rules, and avoidance/exclusion areas identified in the RMP.  The proposed facilities do not cross any lands identified as easement avoidance or exclusion areas. The RMP encourages, but does not require, new utility corridors to be located within existing corridors. For new corridor creation, the project proponent must demonstrate that the use of an existing route or corridor is not technically or economically feasible and that the proposed corridor minimizes damage to the environment. The proposed location for transmission corridors falls outside of existing corridors designated in the RMP. The proponent's reasoning for not using existing corridors is found in Section 2.5.2.4, Alternative Electric Transmission Line. The proposed project is also consistent with the goals and objectives of the National Energy Policy (2001) because it would contribute to modernization and expansion of the national energy supply.
Socioeconomics	S-7		No changes
Public Services and Utilities	S-7	2E, 27G	Revision, second paragraph. ThreeTwo alternatives are being considered for the disposal of process wastewater: 1) beneficial use of the water for irrigated pasture, and 2) evaporation in an onsite, lined evaporation pond, or 3) temperary storage ensite and hauling to a WWTP for offsite disposal. If process wastewater is managed by storage and hauling to a WWTP for disposal, the proposed action would have a minor impact on the treatment capacity at the WWTP.
Health and Safety	S-7		No changes
Areas of Controversy	S-8		No changes
Issues to Be Resolved	S-8		No changes

# **Chapter 1 Introduction**

SECTION	PAGE	CMT#	CHANGES
1.1 Proposed Action	1-1		Revision, first paragraph, first sentence. COB Energy Facility, LLC (the project proponent), a subsidiary of Peoples Energy Resources Company (PERC), proposes to build and operate a natural gas-fired, combined-cycle electric power generation plant near Bonanza, Oregon.  Revision, third and fourth paragraphs. Because these Federal actions are necessary for development of the COB Energy Facility, BPA and BLM would assess To inform BPA and BLM decisionmakers and the public of the potential environmental impacts of the entire Facility before taking any action proposed actions by BPA and BLM related to the proposed project, this environmental impact statement (EIS) has been prepared pursuant to the National Environmental Policy Act (NEPA). Because the actions are integrally related and both necessary for ultimate construction of the Facility, they are considered together as one combined Proposed Action.  The following terms are used in this environmental impact statement (EIS):
1.2 Purpose and Need for the Action	1-2		No changes
1.2.1 Underlying Need for Action	1-3		Revision, fifth paragraph. Generation resources typically require interconnection with a high-voltage electrical transmission system for delivery to purchasing retail utilities. Bonneville Power Administration owns and operates the Federal Columbia River Transmission System (FCRTS), comprising more than three-fourths of the high-voltage transmission grid in the Pacific Northwest and including extra-regional transmission facilities. BPA operates the FCRTS, in part, to integrate and transmit "electric power from existing or additional Federal or non-Federal generating units."- <sup>7</sup> BPA has adopted an Open Access Transmission Tariff for FCRTS consistent with the Federal Energy Regulatory Commission's (FERC) pro forma open access tariff. Under BPA's tariff, BPA offers transmission interconnection to the FCRTS to all eligible customers on a first-come, first-served basis, with this offer subject to an environmental review under NEPA. Interconnection with the FCRTS is essential to deliver power from many generation facilities to loads both within and outside the Pacific Northwest.  Revision, fifth paragraph. In summary, electrical consumers served by the Northwest Power Pool and in other western states need increased power production to serve increasing demand, and high-voltage transmission services to deliver that power. Because the project proponent has requested to integrate power from its proposed COB Energy Facility into the FCRTS at the Captain Jack Substation, BPA must decide whether and how to grant that request-In addition, BPA and BLM need to respond to PERC's request for authorizations required from these agencies for PERC to construct the proposed project. More specifically, BPA needs to respond to PERC's request for an interconnection of the proposed project to the FCRTS at BPA's Captain Jack Substation and integration of the power from the project into the FCRTS. BLM needs to respond to PERC's request for a grant of easement across BLM land.
Footnote for 1.2.1 Underlying Need for Action	1-3		Revision, additional footnote. <sup>8</sup> Although BPA is not subject to FERC jurisdiction, BPA follows the open access tariff as a matter of national policy. This course of action demonstrates BPA's commitment to nondiscriminatory access to its transmission system and ensures that BPA would receive nondiscriminatory access to the transmission system of utilities that are subject to FERC jurisdiction.

SECTION	PAGE	CMT#	CHANGES
1.2.2 Purpose of the Action	1-3		No changes
1.2.3 Peoples Energy Resources Corporation Project Purpose	1-4		Additional section. 1.2.3 Peoples Energy Resources Company Project Purpose  PERC is a diversified energy company including power generation, midstream services, retail energy services, and oil and gas production. The COB project is a continuation of PERC's business to construct and operate power generation plants for wholesale customers in the United States. As a natural gas and electrical energy provider, the focus of power generation is on natural gas-fired, single-cycle, and combined-cycled power plants.  The purpose of PERC's proposed action is to produce electricity for sale to load-serving entities in the Pacific Northwest and California. To meet the purpose, PERC would site, construct and operate a combined-cycle, gas-fired power plant. The selected site would be strategically located along a major electrical transmission line and natural gas pipeline where a power plant could economically and efficiently generate electrical power. PERC specifically seeks a generation plant site where it can provide maximum market response to regional power demands, at a "trading hub" location on the Western power grid having sufficient transmission and substation capacity to meet this objective. The siting of the proposed project and interconnection to the Captain Jack substation are linked to the original purpose of California-Oregon Transmission Project (COTP). As stated in the COTP FEIS (1988), the transmission line "is to expand the bidirectional capability of the Pacific Northwest-Pacific Southwest Intertie transmission system and to help serve California's need for economical power, the Pacific Northwest's desire to sell surplus power, and the need for maintaining and increasing the reliability of the existing transmission system."  Other key siting criteria are described in more detail in Section 2.3.1.
1.3 National Environmental Policy Act Review	1-4		No changes
1.3.1 Public Involvement	1-4		No changes
1.3.2 Comments Received	1-5 and 1- 6		Revision, header to 1.3.2. 1.3.2 Scoping Comments Received  Revision, second paragraph, first sentence. To address the concern about impact on groundwater, the project propenent proponent has committed to switching from wet cooling to air cooling. This switch reduces water requirements by 97 percent. On July 25, 2003, the project proponent filed an amendment to the site certificate application (SCA) dated September 5, 2002, documenting the switch to air cooling.

SECTION	PAGE	CMT#	CHANGES
1.3.3 Draft Environmental Impact Statement Comments Received	1-6		Additional section. 1.3.3 Draft Environmental Impact Statement Comments Received  Notice of the availability of the draft environmental impact statement (DEIS) was published in the Federal Register on page 66825 on November 28, 2003. On January 22, 2004, two public meetings were held in conjunction with the hearing conducted by the Oregon Department of Energy. One meeting was held in Lorella, Oregon, where approximately 80 people attended, and the second meeting was held in Klamath Falls, Oregon, where approximately 20 people attended.  The public comment period for the DEIS closed on February 13, 2004. A total of 29 comments letters were received, 27 from private citizens and two from regulatory agencies. Generally, comments were received on the following topics:  Management and handling of stormwater  Disposal and management of process wastewater  Potential impacts to air quality, wildlife, visual and aesthetic resources, and recreation  Water rights, availability, and source  Impacts to roads and traffic  Location of the proposed project compared to other potential sites  Siting of the proposed project on exclusive farm use (EFU)-zoned land  Concerns about PERC  A meeting was held with the Department of Interior and BLM on April 14, 2004, to review and discuss their comments.  Comments on the DEIS submitted during the comment period were considered in preparation of the FEIS. Responses to comments were prepared according to regulations issued by the Council on Environmental Quality for implementing procedural provision of the National Environmental Policy Act (NEPA) in 40 CFR 1503.4.
1.4 State of Oregon Review	1-5		Revision, second paragraph. The project proponent submitted an application for a site certificate on September 5, 2002. The SCA was deemed complete on April 30, 2003. On July 25, 2003, an amendment was filed with EFSC to switch to air cooling from wet cooling. A Draft Proposed Order was issued on December 20, 2003, and a proposed order was issued on March 16, 2004. The Proposed Order recommends that EFSC issue a site certificate with conditions. Review of the application by state agencies would proceed concurrent with the NEPA review process. EFSC has no involvement with BPA's siting and construction of its transmission lines and appurtenant facilities.
1.5 Scope and Organization of the EIS	1-5		No changes

# **Chapter 2 Proposed Action and Alternatives**

SECTION	PAGE	CMT#	CHANGES
	Pages are applicable because reorganiz	e of	Chapter 2 has been reorganized, and clarifying information on the site selection process and alternatives considered has been added. The entire chapter, in track mode ( redline) format, is attached as Part 4 of this errata document. Major changes are summarized below.
2.1 Introduction			
2.2 Site Selection	15E, 17E 23L, 29B, 29E, 29F	29D,	Additional Section
2.2 No Action			Moved to Section 2.4 and retitled No Action Alternative.
2.3 Proposed Action	2-4	28O, 28P	<b>Revision, second paragraph, second sentence:</b> The locations of the Energy Facility and its related or supporting facilities are shown in Figure 2-1, and Figure 2-2 shows the BLM-managed ewned parcels.
2.3 Proposed Action	2-2	2E, 27G	Revision, second paragraph, third sentence. Three Two alternatives for disposal of the process wastewater are proposed: 1) beneficial use of the water for irrigated pasture, and 2) evaporation in an onsite, lined evaporation pond, or 3) temporary storage onsite and hauling to an offsite wastewater treatment plant (WWTP) for disposal.
2.3.1 Electric Power Generation Facility			
2.3.1.1 Site Location			Revision, third paragraph, first bullet.  Electric transmission interconnect. The Energy Facility site would connect to the existing BPA Captain Jack Substation, which is part of the California-Oregon Intertie known as the "Super Highway Crossroads" of Energy for the Pacific Northwest and California and near the California-Oregon border trading hub (geographic location where multiple participants trade power), one of three key power marketing price reference points in the West.
2.3.1.2 Power Generation Facilities			No substantive changes
2.3.1.3 Site Facilities			No substantive changes

SECTION	PAGE	CMT#	CHANGES
2.3.1.4 Water Supply			No changes
2.3.1.5 Fuel and Chemical Storage Facilities			No substantive changes
2.3.1.6 Laydown and Storage Areas	2-6		No changes
2.3.1.7 Fire Prevention and Control	2-7		No changes
2.3.1.8 Wastewater Management, Beneficial Use, and Disposal	2-7	2E, 27G	<ul> <li>Revision, Operation subhead, second sentence and bullets. Process wastewater from the Energy Facility would be managed by one of three two alternatives:</li> <li>Beneficial use of the water for irrigated pasture</li> <li>Evaporation in an onsite, lined evaporation pond</li> <li>Temporary storage onsite and hauling to an offsite WWTP for disposal</li> </ul>
2.3.1.8 Wastewater Management, Beneficial Use, and Disposal	2-10	28Q	Revision, Irrigated Pasture Beneficial Use: If process wastewater is managed by beneficial use of the water for irrigated pasture, water generated developed during the winter months would be stored in onsite tanks and combined with process water produced in the during summer months to irrigate onsite acreage.
2.3.1.8 Wastewater Management, Beneficial Use, and Disposal	2-11	2E, 27G	Revision, Irrigation Pasture Beneficial Use subhead, second paragraph.  The process water would be used to improve grazing forage yield in areas currently without irrigation, and possibly to enhance the wildlife forage yield in habitat mitigation areas. This activity represents a beneficial use of the water that would not be made if it were evaporated or hauled offsite for disposal.

SECTION	PAGE	CMT#	CHANGES
2.3.1.8 Wastewater Management, Beneficial Use, and Disposal	2-11 to 2-12	2E, 27G	Remove the entire subsection titled Storage and Hauling to Wastewater Treatment Plant:.
2.3.1.9 Stormwater Management	2-12	2A, 2B, 28C, 28Y2, 28L4	Revision, Stormwater Sewer System: The stormwater sewer system is designed to accommodate a 100-year, 24-hour storm event and would collect stormwater from rooftops, parking lots, and landscaped areas. This storm sewer system would consist of ditches, culverts, and piping, as required, routed to the 1.5-acre stormwater pond. Two alternatives are available for managing the stormwater dDischarge from the stormwater pond. The preferred alternative-would discharge the stormwater into be routed to a 4.7-acre infiltration basin. The infiltration basin is designed to allow the stormwater to infiltrate into the ground. The second alternative would discharge the stormwater into the West Langell Valley Road drainage ditch From the point where the stormwater is discharged into the drainage ditch, the stormwater would travel approximately 8,000 feet before it discharges into the High Line Levee Ditch discharges into the Lost River.
2.3.1.10 Solid Waste Management	2-13	2D, 27F	Revision, first paragraph in subsection Operation. The proposed Energy Facility would generate approximately 50 tons per year of conventional solid waste consisting of office trash, packing materials, and nonrecyclables. Solid wastes generated during operation would be recycled as much as feasible. Recyclable materials would be separated from the solid waste stream. Solid waste would be stored in onsite roll-off bins. Any solid waste removed from the sumps or drains would be placed in barrels. Solid waste would be collected periodically by a private contractor and hauled to a licensed disposal facility. The nearest licensed facility is the Klamath County Landfill, located about 35 miles from the Energy Facility site. This landfill and the regional landfill, Roosevelt Regional Landfill in southern Washington, would accommodate solid waste generated by operation of the Energy Facility.
2.3.1.11 Electric Transmission Line	2-14	28R, 28S	<b>Revision, fourth paragraph, last sentence:</b> Where temporary roads are used, any disturbed ground would be regraded to preconstruction contours, erosion control methods implemented, and revegetation initiated.
	2-15	28T, 28U, 28V, 28W, 28X	Add, end of first complete paragraph: Mitigation measures are described in Section 3.4.2.
2.3.3 Natural Gas Pipeline	2-15		No substantive changes

SECTION	PAGE	CMT#	CHANGES
2.3.4 Water Supply Well System	2-16		No substantive changes
2.3.5 Construction Schedule and Activities	2-17		No changes
2.4 Other Projects Potentially Contributing to Cumulative Impacts	2-26	28Y	Moved and renumbered: Section 2.6.  Add: An additional paragraph on ongoing evaluations for a wind project in the vicinity of Bryant Mountain has been added to the text.
2.5 Other Alternatives			
2.5.1 Alternative Strategies for Electrical Supply and Demand Management	2-20		No changes
2.5.2 Alternatives Considered but Eliminated From Further Analysis	2-21	3A, 9B, 9C, 15C, 15E, 17C, 17E, 18A, 21B, 23L, 23N, 29B, 29D, 29E, 29F,	Additional text added to the introductory part of this subsection. Figure 2-3, an addition to the FEIS, is cited to illustrate alternative locations considered for potential development. Table 2-2, an addition to the FEIS, cited to show other potential sites and vicinities for development.
2.5.2.1	2-22		Additional subsection: Alternative Energy Facility Sites in the Vicinity of Bonanza, Oregon
2.5.2.2 Alternative Natural Gas Pipeline	2-23		No substantive changes

SECTION	PAGE	CMT#	CHANGES
2.5.2.3 Alternative Water Supply Pipeline	2-24	28A1, 28U1	No substantive changes
2.5.2.4 Alternative Electric Transmission Line	2-24	28A1	Add, fourth paragraph, after third sentence: The additional corridor width for the alternative transmission line is for extra workspace required for adequate separation from the existing transmission line.
		28B1	Revision, fourth paragraph, last sentence: The easement alternative would require 52 acres of BLM-ewnmanaged land, while the preferred route would require 44 acres of BLM-ewnmanaged land.
		28C1	Revision, fifth paragraph, second sentence: Land features observed along the alternative electric transmission line route include existing electric transmission lines, fallow agricultural fields used for cattle grazing, residents residences, a lake, woodland for selective historical harvesting of ponderosa pine, open rangeland/woodlands managed by federal and private landowners, and the PG&E GTN interstate gas pipeline system.
2.5.2.5 Alternative Cooling Scenario	2-26		No substantive changes
2.5.2.6 Stormwater Discharge to Road Ditch	2-26	2A, 2B, 2C, 27E, 27H, 28C	An alternative to manage stormwater that falls inside the fenceline of the Energy Facility was considered in the DEIS. This alternative was referred to as the second alternative in the DEIS. That second alternative would route stormwater from the stormwater pond to a ditch adjacent to the Energy Facility access road into the West Langell Valley Roadside ditch, where it would eventually enter the High Line Levee Ditch and then the Lost River. This second alternative is no longer under consideration.
2.5.2.7 Temporary Storage and Hauling Process Wastewater to WWTP	2-27	2E, 27G	Additional section. 2.5.2.7 Temporary Storage and Hauling Process Wastewater to WWTP  Three alternatives were considered in the DEIS for management of process wastewater. The third alternative described in the DEIS would manage of process wastewater by temporarily storing onsite and hauling to a WWTP for offsite disposal. The project proponent has contacted the two municipal WWTPs in Klamath Falls—the South Suburban Sanitary District and the City of Klamath Falls Sanitary District. According to managers at both facilities, each would be required to evaluate whether they can meet the EPA categorical standard to accept industrial waste or whether local ordinance provides for acceptance of truck-hauled wastewater. Neither of these WWTP is presently permitted to accept trucked wastes. Therefore this third alternative is no longer under consideration.
Table 2-1	2-28 to end of table		<b>Revision to entire table.</b> Insert specific mitigation measures for each resource area. This addition affects the column titled "Impact of Proposed Action/Mitigation." Revise table title to "Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures.

SECTION	PAGE	CMT#	CHANGES
		2E, 27G	Revision, Impact of Proposed Action/Mitigation Column
			3.3.2 Wastewater and stormwater discharge during Facility construction and operation could affect surface and groundwater quality.
			BMPs for management of stormwater would be used to safeguard water quality during construction and operation. Onsite stormwater would be recycled (plant drains system) or discharged to an infiltration basin (storm sewer system) Wastewater management would be by one of three two options: beneficial reuse of the water for irrigated pasture, or an evaporation pond, or storage and hauling to an offsite wastewater treatment plant (WWTP).
		28G1, 28H1	Revision, Existing Conditions column: Surface waters within the project area support various species of fish, including one two federal and state-listed endangered species. Construction and operation of the Facility would not affect fisheries resources in the area.
		28L1	Delete, Existing Conditions column, fourth sentence. No exceedance of the annual PM <sub>10</sub> standard has occurred in the last 10 years.
		28M1, 28N1	Revision, Impact of Proposed Action/Mitigation, 3.8.1: Visual impacts to scenic and aesthetic resources could potentially result from the stacks and transmission towers for the electric transmission line; however, these facility features would be in the background of any views. Impacts could also occur from the clearing of the easement and access roads. The proposed Energy Facility would not impact designated scenic areas as described in Section 3.8.1.
			3.8.2: No mitigation measures for impact 3.8.1 are recommended
		28S1	Add, Impact of Proposed Action/Mitigation, 3.13.20: If vegetation is not maintained within the transmission easement, under certain atmospheric conditions, arcing or torching of the vegetation may occur, resulting in wildfires.
		28T1	Add, Impact of Proposed Action/Mitigation, 3.1.3: The proposed project facilities and transmission towers may impact scenic views for recreational users in the vicinity of the project but would not affect recreational public or private facilities.
Chapter 2 Figures			Revised Figure 2-2. Figure 2-2 will be revised to show BLM-managed land. Figures 2-3 and 2-6 will be added. Figures 2-4 and 2-5 will be renumbered. See Part 3 New and Revised Figures.

# Chapter 3 Affected Environmental and Environmental Consequences

SECTION	PAGE	CMT#	CHANGES
3.1 Introduction	3.1-1		No changes
3.1.1 Electric Power Generation Facility	3.1-1		No changes
3.1.2 Environmental Impacts of the No Action Alternative	3.1-1		No changes
3.1.3 Unavoidable Adverse Impacts	3.1-2		No changes
3.1.3.1 Geology, Soil, and Seismicity			
3.1.3.2 Hydrology and Water	3.1-2		No changes
3.1.3.3 Vegetation and Wildlife	3.1-2		No changes
3.1.3.4 Traffic and Circulation	3.1-2		No changes
3.1.3.5 Air Quality	3.1-2		No changes
3.1.3.6 Scenic and Aesthetic Values	3.1-2		Add additional bullet: The transmission line and easement would be visible from adjacent lands and from some scenic areas.
3.1.3.7 Socioeconomic	3.1-3		No changes
3.1.3.8 Health and Safety	3.1-3		No changes
3.1.4 Short-Term Uses and Long-Term Productivity	3.1-3		No changes

SECTION	PAGE	CMT#	CHANGES
3.1.4.1 Proposed Action	3.1-3	28Z1	Revision, second paragraph, last sentence. No wastewater or stormwater would be discharged directly to surface or ground waters.
3.1.4.2 No Action Alternative	3.1-4		No changes
3.1.4.3 Irreversible and Irretrievable Commitments of Resources	3.1-4		No changes
3.1.4.4 Proposed Action	3.1-4		No changes
3.1.4.5 No Action Alternative	3.1-5		No changes
3.2 Geology, Soil, and Seismicity	3.2-1		No changes
3.2.1 Affected Environment	3.2-1		No changes
3.2.1.1 Topography	3.2-1		No changes
3.2.1.2 Geological Features	3.2-2		No changes
3.2.1.3 Soil	3.2-4	28C2	Revision, second paragraph, last sentence: Table 3.2-1 presents a summary table of soil properties and chemistry.
3.2.1.4 Seismicity	3.2-7		No changes
3.2.2 Environmental Consequences and Mitigation Measures	3.2-10		

SECTION	PAGE	CMT#	CHANGES
Impact 3.2.1  Recommended Mitigation Measures	3.2-12	28B2	Revision to seventh bullet: Use of Oregon-certified seed or equivalent for revegetation in consultation with ODFW and BLM. See Section 3.4-1.
Impact 3.2.3 Assessment of Impact	3.2-13	28C2	Add, first paragraph, after first sentence: In addition, all road construction on BLM-managed lands would be constructed in conformance with BMPs described in Appendix F of the KFRA-RMP.
Impact 3.2.3 Assessment of Impact	3.2-14	28D2	Add, end of fourth paragraph, additional sentence: All roads and drainage crossing constructed on BLM-managed lands would be in conformance with BMPs described in Appendix F of the KFRA-RMP.
Impact 3.2.4 Assessment of Impact	3.2-14	28F2	Delete, third paragraph, last sentence. If the alternative of stormwater disposal into the West Langell Valley Road side ditch is selected, NPDES General Stormwater Permit 1200-Z and an erosion and sediment control plan would specify BMPs to use.
Impact 3.2.6 Assessment of Impact	3.2-15	28G2	Revision, first paragraph, third sentence. Irrigation would not be conducted d-To prevent erosion and generation of surface runoff during periods of frozen or saturated soil, wastewater would be stored in a tank onsite, and I-irrigation would not be conducted.  Revision, first paragraph, fourth sentence. The process wastewater quality would generally be equal to or better than the shallow groundwater and Lost River water used for irrigation to lands around the beneficial use area (see Table 3.3-5).  Add additional Figure to Chapter 3.3. Table 3.3-5 Water Quality Comparison
3.2.2 Cumulative Impacts	3.2-17		No changes
3.3 Hydrology and Water Quality	3.3-1	2E, 27G	Process wastewater from the Energy Facility would be managed by one of three two alternatives:  Beneficial use of the water for irrigated pasture  Evaporation in an onsite, lined evaporation pond  Temporary storage onsite and hauling to a WWTP for offsite disposal
3.3.1 Affected Environment	3.3-1		No changes
3.3.1.1 Surface Water	3.3-2	28K2,	Additional paragraph, after sixth paragraph. Other Water Bodies. Other water bodies in the overall study area of the project include lakes and reservoirs that could indirectly be affected by air emissions from the Facility, such as McFall and Harpold Reservoirs and Alkali Lake.

SECTION	PAGE	CMT#	CHANGES
Lost River	3.3-2	28L2, 28M2	Revision, paragraph titled "Lost River." The Lost River watershed is a closed, interior basin covering approximately 3,000 square miles of the Klamath River watershed in southern Oregon and Northern California. The headwaters originate east of the Clear Lake Reservoir in Modoc County, California, and flow approximately 75 miles to the Tulelake Sump. Seasonal flows in the Lost River are controlled by releases from the Clear Lake Dam and by irrigation district water management. Historical channel modification, water diversion, and wetland drainage associated with the U.S. Bureau of Reclamation's Klamath Project have resulted in a highly altered system. Historically, the Lost River received flows from the Klamath River but is currently connected to the Klamath River via the Lost River Diversion Canal. Water from the Lost River is currently used for domestic and industrial water supply, irrigation, and livestock. The Lost River is the only fish-bearing perennial habitat in proximity to the analysis area. The closest section of the Lost River is approximately 2 miles north of the Energy Facility site. The Lost River is approximately 0.4 miles north and east of the Babson well.
Surface Water Quality	3.3-2	28N2, 28O2	Revision, Surface Water Quality paragraph. ODEQ is required by Section 303(d) of the Clean Water Act to identify water bodies that do not meet standards for conditions, such as temperature, pH, and toxics. The standards set by ODEQ are designed to protect such beneficial water uses as drinking, agricultural use, recreation, industrial water supply, and cold water fisheries resident fish and aquatic life. The Klamath Basin has portions of 46 different rivers and lakes, which, for one reason or another, have failed to meet these standards. While the area's high summerwater temperatures account for many of the listings, water bodies such as the Klamath and Lost Rivers fail several different standards, some of which persist throughout the year.
3.3.2 Environmental Consequences and Mitigation Measures	3.3-4		
Impact 3.3.1 Assessment of Impact	3.3-5	28P2	Revision, fifth paragraph, first sentence. Aquifer and borehole tests (see Section 3.3.1.2) have indicated that the shallow and deep systems are likely not hydraulically connected.

SECTION	PAGE	CMT#	CHANGES
3.3.2.1 Process Wastewater	3.3-6 to 3.3-8	,	<ul> <li>Revision, first paragraph. Process wastewater from the Energy Facility would be managed by one of three two alternatives:</li> <li>Beneficial reuse of the water for irrigated pasture</li> <li>Evaporation in an onsite, lined evaporation pond</li> <li>Temporary storage onsite and hauling to a WWTP for offsite disposal</li> </ul>
			Revision, third paragraph, lines 3 to 5. This activity represents a beneficial use of the water that would not be made if it were evaporated or hauled offsite for disposal.
			Revision, sixth paragraph. Storage and Hauling to Wastewater Treatment Plant. If this alternative is selected, process wastewater would be managed by temporarily storing wastewater onsite in two 5.0-MG tanks and hauling to a WWTP for effsite disposal. The project proponent has contacted the two municipal WWTPs in Klamath Falls—the South Suburban Sanitary District and the City of Klamath Falls Sanitary District. The ability of these two WWTPs to accept wastewater from testing and commissioning of the Energy Facility and the wastewater from operation of the Energy Facility is presently being evaluated. According to managers at both facilities, each would be required to evaluate whether they can meet the EPA categorical standard to accept industrial waste or whether local ordinance provide for acceptance of truck-hauled wastewater. Over the life of the Energy Facility, other WWTPs may be constructed or considered for management of wastewater generated at the Energy Facility. The project proponent would arrange with a trucking company to routinely haul the wastewater stored in the wastewater storage tanks at the Energy Facility to the WWTP.
3.3.2.2 Sanitary Sewage	3.3-8		No changes
3.3.2.3 Stormwater	3.3-9	2D	Additional text, add to end of second paragraph. Any solids or sludge left in the sump would be periodically removed and disposed of by a licensed disposal operator.
Storm Sewer System	3.3-9	28\$2	Revise, first paragraph. Stormwater that falls inside the fence line of the Energy Facility and is not routed to the plant's drain system described above would be collected in the storm sewer system. The collection of rainfall runoff in this system would be limited to parking lots, roof drains, graveled areas, and vegetated areas. This storm sewer system would consist of ditches, culverts, and piping that are routed to the stormwater pond. From the stormwater pond, there would be two alternatives for stormwater discharge. The preferred alternative would be to discharge the stormwater into a 4.7-acre infiltration basin. The second alternative would be to discharge the stormwater through a ditch adjacent to the Energy Facility access road into the West Langell Valley Roadside ditch, where it would eventually enter the High Line Levee Ditch and then the Lost River. These alternatives are described in more detail below.
	3.3-10	28S2	Revise, second paragraph, heading. Infiltration Basin Alternative
	3.3-11	28U2	Delete, second complete paragraph. West Langell Valley Read Drainage System Alternative: In this alternative, the outflow from the stormwater pond would go to a Klamath County drainage ditch along the east side of West Langell Valley Read. This drainage ditch discharges to an irrigation canal, labeled High Line Levee Ditch on the U.S. Geological Survey quadrangle map. High Line Levee Ditch eventually discharges to the Lost River. The drainage ditch along the east side of West Langell Valley Read is approximately 8,000 feet long and the irrigation canal to the Lost River is approximately 32,000 feet long. Therefore, stormwater from the Energy Facility site would travel approximately 40,000 feet before it reaches the Lost River.

SECTION	PAGE	CMT#	CHANGES
3.3.2 Cumulative Impacts	3.3-13	28X2	Add, additional paragraph, end of section. Temporary and permanent transmission line access roads would add to the overall impacts of runoff from roads in the area. This could result in more erosion and larger stormwater flows. However, the access roads would not be paved and would only be used intermittently for security and maintenance purposes.
Table 3.3-3	3.3-17	2E, 27G	Final Disposition column, Reverse Osmosis Treatment row. Land Application evaporation, or haul offsite to WWTP.
3.4 Vegetation and Wildlife	3.4-1		No changes
3.4.1 Affected Environment	3.4-1		No changes
3.4.1.1 Vegetation Communities and Habitats	3.4-4	28D3	Revision, second paragraph, under heading Aquatic Habitats. The Lost River watershed is a closed, interior basin covering approximately 3,000 square miles of the Klamath River watershed in southern Oregon and Northern California. The Lost River historically received flows from the Klamath River and is currently connected to the Klamath River via the Lost River Diversion Canal. The headwaters originate east of the Clear Lake Reservoir in Modoc County, California, and flow approximately 75 miles to the Tulelake Sump. Seasonal flows in the Lost River are controlled by releases from the Clear Lake Dam. The Lost River was the only fish-bearing perennial habitat observed in proximity to the analysis area.
3.4.1.1 Vegetation Communities and Habitats	3.4-6		Revision, added to third <u>paragraph</u> under heading ODFW Habitat Category 2. High-density winter mule deer range is covered by Klamath County's Significant Resource Overlay (SRO), which is discussed in Section 3.10, Land Use Plans and Policies. <u>Approximately 38,678 acres of the SRO are within 5 miles of the Energy Facility features.</u>
3.4.1.2 Plant and Animal Species	3.4-7	28G3	Add, under heading Noxious Weeds.  Leafy spurge (Euphorbia esula)—A population documented by the Oregon Department of Agriculture occurs adjacent to the Captain Jack Substation.  Yellowstar thistle (Centaurea solstitialis)—Documented on public lands 1 mile west of the substation and on adjacent private lands.  Dalmatian toadflax (Linaria dalmatica)—Occurs in and adjacent to the proposed power lines on BLM-managed lands.
Federally and State Protected Threatened and Endangered Species	3.4-10	28I3, 28K3	Revision, second paragraph, second sentence. The only sensitivelisted species observed in the field or known to occur at or near the proposed Energy Facility site or along the pipeline and electric transmission line easements is the bald eagle.

SECTION	PAGE	CMT#	CHANGES
	3.4-11	28B3, 28M4	Add additional paragraph after paragraph top of page. A screening-level environmental risk assessment (ERA) was conducted as part of the biological assessment (see Appendix C) to address potential risk from the air emissions to aquatic organisms and to bald eagles. Upland areas around the Energy Facility also were evaluated for possible risks from deposition of air emissions and irrigation reuse of process wastewater to terrestrial plants, soil invertebrates, and terrestrial birds and mammals. The ERA concluded that, taking into consideration background levels of metals, deposition of air emissions from the Energy Facility to plants, soil invertebrates, birds, and mammals poses no or negligible risks, and deposition of air emissions on surface water poses no risk to aquatic organisms. In addition, the discharge of constituents evaluated in the process wastewater on irrigated pasture land poses no significant risk to ecological receptors.
	3.4-11	28J3	Add, additional paragraph, after second paragraph under heading Bald Eagle. Fish. Two fish species, the shortnose sucker and the Lost River sucker, are also listed species. See Section 3.5 for more information on these species.
3.4.1.3 Wetlands	3.4-11		No changes
3.4.2 Environmental Consequences and Mitigation Measures	3.4-14		

SECTION	PAGE	CMT#	CHANGES
Impact 3.4.1 Assessment of Impact	3.4-15	7B, 28A3, 28E3, 28L3	Add sentence to the end of the first paragraph. Approximately 38,678 acres of the SRO are within 5 miles of the Energy Facility features.  Add paragraph after first paragraph. The Energy Facility and stormwater infiltration pond could potentially be hindrances to migrating deer during fall and spring periods. However, it is not likely that the Facility out block a migration route because undeveloped land with sufficient access all round the six would allow deer to go around the Facility. In addition, given the small footprint of the Facility, the length of time required for deer to go around the Facility would be of short duration.  Add sentence after second sentence in second paragraph. During the winter months, wastewater would be stored in an onsite storage tank.  Add paragraph after fifth paragraph. Vegetation management along the transmission line and access roads would concentrate on target vegetation that could fall or bend into the line, including noxious weeds and tall growing vegetation both in and off the right-or-way. With vegetation management, all large woody vegetation growth would be kept out of the easement, maintaining the area's grasses, forbs, and shrubs. Vegetation control may include manual, mechanical, or biological methods or combinations of all three. Use of these methods would be determined through guidelines established in consultation with the BLM and included in the vegetation management plan. Implementation of vegetation management would be through trained and licensed contractors.  Impacts could also occur to nontarget species, including:  Trampling, crushing, or accidental removal Increased exposure to direct sun Change in plant community composition and diversity Change in plant community composition and diversity Increase in noxious weeds  Additional information on potential impacts can be found in the Transmission System Vegetation Management Program, Final Environmental Impact Statement, DOE/EIS-0285, May 2000.
	3.4-17	28U3	Additional bullet after 5th bullet. Existing snags, less than 10 feet in height, would be left in place. In consultation with BLM, trees that have to be removed from the easement may be topped at less than 10 feet and girdled to create habitat.
Impact 3.4.2  Recommended Mitigation  Measures	3.4-19	28W3	<b>Revision, fourth paragraph.</b> Where feasible, construction would be limited in natural areas during the breeding <u>and fawning</u> period of deer and antelope (April through September) as well as the nesting period of raptors (May through September).

SECTION	PAGE	CMT#	CHANGES
Impact 3.4.3  Recommended Mitigation  Measures	3.4-20	28Y3	<ul> <li>Delete existing sentence, replace with: No mitigation measures beyond those described in the impacts section above are needed. Proposed mitigation includes the following:         <ul> <li>The proposed transmission line has been located to avoid known areas of bald eagle use.</li> <li>The proposed transmission line has been located away from the three existing transmission lines to avoid creating a cluster of transmission lines that would pose additional obstacles to flight.</li> <li>Colored bird flight diverters would be installed to allow for better avian visualization of the groundwires.</li> <li>The conductors would be spaced greater than the wing span of large birds to prevent electrocutions.</li> </ul> </li> </ul>
Impact 3.4.3 Assessment of Impacts	3.4-20	28Y3	<b>Revision, second paragraph.</b> A biological assessment has been developed for potential impacts to bald eagles, and <u>an avian monitoring plan</u> is included <u>in Appendix E</u> of Appendix B (the Biological Assessment).
Impact 3.4.4  Recommended Mitigation Measures	3.4-20	28Z3, 28A4	Revision, second paragraph. Fill material placed in the seasonal creek to facilitate vehicle access along the electric transmission line would be the minimum amount necessary to allow crossing of the channel and would be constructed according to the BMPs described in the Klamath Falls Resource Area Resource Management Plan (KFRA RMP). A small-diameter cCulvert would be placed under the roadway to facilitate and maintain existing drainage. The roadway crossings would be designed to be low profile to minimize the ponding or water upstream and allow water to flow over the road. Riprap would be installed to minimize erosion.
Impact 3.4.5	3.4.21	28D4a	Revision, heading Impact 3.4.4. Impact 3.4.5
3.4.3 Cumulative Impacts	3.4-21	28L3	Add paragraph between first and third paragraphs. There would be an impact of approximately 50.7 acres to the Klamath County high-density winter mule deer range designated as Category 2 habitat. Approximately 38,678 acres cover the area within 5 miles of the proposed project features. No cumulative impact to the high-density winter mule deer range would occur because the impacts would be 0.13 percent of the total high-density winter mule deer range within 5 miles of the proposed project.
Table 3.4-5	3.4-36	28G4	Revision to the table, BLM Column, Pygmy rabbit line. ¥ BAO
	3.4-37	28H4 to 28K4	Revisions to the "Plants" portion of the table. See Part 2 New or Revised Tables.
Table 3.4-8	3.4-52	28N4	Revision to the table, third column head: ODFW/ONHP ODA/ONHP

SECTION	PAGE	CMT#	CHANGES
	3.4-52	28O4	Revision to the table: Bakers globe mallow, Habitat Requirements. Ponderosa Pine
	3.4-53	28P4	Revision to the table: Flaccid sedge, Habitat Requirements. Less than 2,500 feet
	3.4-55	28Q4	Revision to the table: Calochorturs longebarbatus. Calochorturs longebarbatus longebarbatus
3.5 Fish	3.5-1	28R4	Deletion, last sentence, first paragraph. Because there would be no withdrawals from surface water bodies, construction and operation of the Energy Facility would not affect fisheries resources in the area.
3.5.1 Affected Environment 3.5.1.1 Aquatic Environment	3.5-1	28S4, 28T4	Revision, second paragraph. The Lost River watershed is a closed, interior basin covering approximately 3,000 square miles of the Klamath River watershed in southern Oregon and Northern California. The headwaters originate east of the Clear Lake Reservoir in Modoc County, California, and flow approximately 75 miles to the Tulelake Sump. Historically, the Klamath River fed the Lost River but is now connected by a diversion canal. Seasonal flows in the Lost River are controlled by releases from the Clear Lake Dam and by irrigation use. The Lost River was the only fish-bearing perennial habitat observed in proximity to the analysis area.
3.5.1.2 Shortnose Sucker and Lost River Sucker	3.5-2 3.5-3	28V4, 28W4	Revision, first sentence, after heading Shortnose Sucker. Change date from 1998 to 1988; add reference (53 FR 27130; July 18, 1988)  Revision, first sentence, after heading Lost River Sucker. Change date from 1998 to 1988; add reference (53 FR 27130; July 18, 1988)
	3.5-3	28Y4, 28A5	Add section.  3.5.1.3 Other Fish Species.  Other fish species are likely present and potentially affected by project actions. Native species likely within the general project area include redband trout, largescale suckers, tui chub, blue chub, speckled dace, lamprey species, and sculpin species. Generally, the extent of movement of the native species into the intermittent tributaries and irrigation canals associated with the project area is unknown.  Redband trout are known to move substantial distances into intermittent habitats to spawn or forage (Behnke, 1992). However, the presence of redband trout in the Lost River would be generally described as rare (ODFW, 1997). Thus, use of the intermittent habitat within the project area by redband trout would be unlikely or rare.  Non-native species may also be present within the APE and may be affected by project actions. These species would likely include largemouth bass, yellow perch, brown bullhead, crappie species, sunfish species, and fathead minnow. The non-native species present in the project area generally are not expected to exhibit significant migrations into intermittent tributary habitats but may be present in irrigation canals near the project area.

SECTION	PAGE	CMT#	CHANGES
3.5.2 Environmental Consequences and Mitigation Measures	3.5-3	28Z4	Revision, end of first paragraph. See Appendix C, Biological Assessment, for additional information on potential impacts.
3.5.3 Cumulative Impacts	3.5-5		No changes
3.6 Traffic and Circulation	3.6-1		No changes
3.6.1 Affected Environment  3.6.1.1 Roadway Systems and Levels of Service	3.6-1		No changes
3.6.1.2 Truck Traffic	3.6-1		No changes
3.6.1.3 Railway Facilities	3.6-1		No changes
3.6.2 Environmental Consequences and Mitigation Measures	3.6-2		Revision, Recommended Mitigation Measures for Impact 3.6.1. No measures beyond those included in the proposed project are recommended. To minimize impacts, Facility-related construction activities would be scheduled so that construction traffic would occur during off-peak hours; a carpool program would be offered to minimize single-occupancy vehicle use by construction workers. In addition, a bus service would be provided for workers living in Klamath Falls.

SECTION	PAGE	CMT#	CHANGES
3.6.2 Environmental Consequences and Mitigation Measures	3.6-2 and 3.6-3	2E, 27G	Revision, first and third paragraphs in Assessment of Impact for Impact 3.6.3.  Traffic during operation of the Energy Facility would depend on the alternative selected for process wastewater management. Traffic during operations would be the same with either of the following alternatives: evaporation in an onsite, lined evaporation pend or beneficial rouse of the water for irrigated pasture. If the storing and hauling to a WWTP for offsite disposal alternative is selected, additional truck trips would be required.  Operation of the Facility would generate less than four truck trips per week (not including truck trips for process wastewater disposal) and approximately 20 PM peak-hour worker trips daily (Tables 3.6-4 and 3.6-5). To assess potential impacts, a traffic analysis was performed and evaluated against standard levels of service. The results of the analysis are shown in Table 3.6-5, which summarizes the LOS for local roadways during the construction period. As shown in Table 3.6-5, traffic during Facility operation would not substantially reduce the LOS on the roadways or create a substantial impact on local traffic.  An additional 5 to 9 truck trips per day would be required if the storing and hauling to a WWTP for offsite disposal alternative is selected. The proposed route for these wastewater trips into and out of the Energy Facility would be along West Langell Valley Road, Harpold Road (north of West Langell Valley Road), Oregon Highway 70 (west of Harpold Road), and Oregon Highway 140 (west of OR 70). Accounting for a two way trip, this would generate an additional 10 to 18 trips per day along each of the roads. Although, these trips can reasonably be assumed to occur throughout the day, to be conservative it was assumed that all of these trips cour in the PM peak hour. This change is expected to not cause any noticeable impacts and the roadway level of service would not substantially reduce the LOS on the roadways or create a substantial impact on local traffic.
Table 3.6-4	3.6-8	2E, 27G	See Part 2 New or Revised Tables.
Table 3.6-5	3.6-9		See Part 2 New or Revised Tables.
3.7 Air Quality	3.7-1		No changes
3.7.1 Affected Environment	3.7-1		No changes
3.7.1.1 Climate	3.7-1		No changes
3.7.1.2 Odor	3.7-1		No changes
3.7.1.3 Ambient Air Quality Standards	3.7-2		No changes

SECTION	PAGE	CMT#	CHANGES
3.7.1.4 Existing Air Quality	3.7-3		No changes
3.7.2 Environmental Consequences and Mitigation Measures	3.7-3		
Impact 3.7.2	3.7-4	2815	<b>Revisions to first paragraph.</b> Combustion turbines and duct burners associated with the HRSGs at the proposed Energy Facility would use natural gas as the only fuel. Combustion of natural gas results in emissions of <u>criteria pollutants that include</u> PM <sub>10</sub> , NO <sub>X</sub> , SO <sub>2</sub> , CO, and volatile organic compounds (VOCs). The features listed below, which are incorporated into the Energy Facility design, would be employed to reduce air emissions:
3.7.3 Cumulative Impacts	3.7-9		No changes
3.7.3.1 Class II Impacts	3.7-9		No changes
3.7.3.2 Other Potential Projects	3.7-9		No changes
3.7.3.3 Class I Impacts	3.7-9		No changes
3.8 Visual Quality and Aesthetics	3.8-1		No changes
3.8.1 Affected Environment	3.8-1		No changes
3.8.1.1 OC&E Woods Line State Trail	3.8-1		No changes
3.8.1.2 Volcanic Legacy Scenic Byway and Modoc Volcanic Scenic Byway	3.8-1	28K5	Revision, title and text. Volcanic Legacy Scenic Byway All-American Road and Modoc Volcanic Scenic Byway  The Volcanic Legacy Scenic Byway All-American Road and Modoc Volcanic Scenic Byway have been designated as National Scenic Byways by the U.S. Secretary of Transportation. This designation is based on a roadway's archeological, cultural, historic, natural, recreational, and scenic qualities.
3.8.1.3 State Routes 161 and 139	3.8-2		No changes

SECTION	PAGE	CMT#	CHANGES
3.8.1.4 Miller Creek Area of Critical Environmental Concern	3.8-2		No changes
3.8.1.5 Lava Beds National Monument	3.8-2		No changes
3.8.1.6 Lower Klamath Lake National Wildlife Refuge (NWR) and Tulelake NWR Wildlife Overlooks	3.8-2		No changes
3.8.1.7 Bloody Point, Petroglyphs, and Battle of Scorpion Point Vista Points	3.8-2		No changes
	3.8-2	28L5	Add section.
			3.8.1.8 Emigrant Trails Scenic Byway
			The Emigrant Trails Scenic Byway was designated on March 31, 2003, by the U.S. Forest Service as part of its scenic byway system. At the time the visual analysis was conducted, this route was not a designated scenic highway. The following description of the Emigrant Trails Scenic Byway will be included in Section 3.8.1 of the FEIS:
			"The Emigrant Trails Scenic Byway connects to the existing Outback and Volcanic Legacy Scenic Byways in Oregon and California, and the Modoc and Shasta Volcanic Scenic Byways in California.
			"The route starts in the northeast corner of Modoc County at New Pine Creek, where the Outback Scenic Byway ends. The route travels south down US Highway 395 to Alturas and then heads west on State Highway 299 to Canby, CA. At Canby, the route turns northwest along State Highway 139 to Tulelake, where it will connect with the existing Modoc Volcanic Scenic Byway and Shasta Volcanic Scenic Byway, which are part of the Volcanic Legacy All American Road (North Cal-Neva Resource Conservation and Development Council, 2003)."
			Based on the distance from the project site and transmission easement, a significant impact on visual resources from locations along the Emigrant Trail Scenic Byway would not occur.

SECTION	PAGE	CMT#	CHANGES
	3.8-2	28M5	Add section  3.8.1.9 Other Areas of Significance  Alkali Lake is a wetland and shallow lake located between Dairy and Bonanza. The area does not have public access but is subject to grazing. This area encompasses approximately 150 acres and was previously evaluated as a special botanical and habitat area.  Yainax Butte is an isolated mountain 8 miles south of Beatty, Oregon. This area consists of approximately 720 acres and is designated as an area of critical environmental concern. The area receives limited use by recreationists and is relatively steep, which naturally protects it from surrounding land uses. It contains significant populations of threatened and endangered plant species.  The Bumpheads are rimrocked volcanic tabletops that support a healthy bunchgrass and western juniper community that has been naturally isolated from grazing.
3.8.2 Environmental Consequences and Mitigation Measures	3.8.2	28N5	Add, after third paragraph, last sentence. In addition to the transmission towers, the cleared easement would be visible on both private and BLM-managed land.
Impact 3.8.1 Assessment of Impact	3.8-3	28Y1, 28N5, 28O5	Add the following, after first paragraph. The proposed electric transmission line would extend 7.2 miles from the proposed power plant site to Captain Jack substation, traversing an open, upland landscape that is, in most areas, covered with a mixture of juniper and sagebrush (see Figure 3.4.1, Habitat Types). Although much of the land in this area is privately owned, there is a mosaic of parcels under the jurisdiction of the BLM (Figure 3.2) and three places in which the alignment crosses BLM parcels. Out of the total 7.2-mile alignment, 1.4 miles would cross BLM lands, and a total of 44.1 acres of BLM land would fall within the alignment (using a 250-foot-wide easement width, less for the 154-foot-wide operating easement). Under the BLM's Klamath Falls Resource Area Resource Management Plan, all the BLM lands in the landscape area through which the project would pass have been designated as Visual Resource Management (VRM) Class IV lands, a management class that allows "major modifications of the existing character of landscapes" (Klamath Falls RMP/ROD, page 43). The more specific management direction for VRM Class IV lands in this area is to "[m]anage Visual Resource Management Class IV lands for moderate levels of change to the characteristic landscape. Management activities may dominate the view and be the major focus of viewer attention. However, every attempt should be made to minimize the effect of these activities through careful location, minimal disturbance, and repeating the basic elements of form, line, color, and texture" (Klamath Falls RMP/ROD, page 44).  The siting and design of the proposed electric transmission line are consistent with the VRM Class IV objectives. Towers would be carefully sited, access roads would be designed to minimize the visual contrast they create, and areas disturbed during the construction process would be regraded and reseeded. However, tower locations can be altered during final alignment to avoid unforeseen environmental impacts. The three parcels of BLM land that t

SECTION	PAGE	CMT#	CHANGES
	3.8-3	28V5	<b>Revise, second paragraph.</b> Three sets of visual analyses were performed to determine visual impacts to scenic and aesthetic resources within the 30-mile project area. These analyses were based on lines of sight from the scenic and aesthetic resources to the stacks and transmission lines. Figures 3.8-1 and 3.8-2 show the <u>concentric</u> line of sight to the stacks and transmission towers, respectively.
3.8.2 Cumulative Impacts	3.8-5	28P5, 28T5	Revise. The project study area was established by EFSC as a radius of 30 miles around the project site. However, for purposes of cumulative impacts, the visual resource impact area is determined by scenic locations from which the proposed Facility can be viewed. These locations are described in Section 3.8.2 The proposed Facility would not have any adverse effect on aesthetic or scenic resources. There are existing transmission lines in the vicinity of the project, and the proposed transmission line would result in cumulative impacts. In addition, the construction of the access roads and clearing of the easement would add to existing impacts of roads and other corridors in the area. Consequently, the project would not contribute to past or current actions resulting in cumulative impacts on this element of the environment. If additional electric transmission lines were constructed in proximity to the proposed Facility's transmission lines, they could have a cumulative negative effect on aesthetic resources by creating a cluttered appearance that detracted from the natural environment.
Table 3.8-1	3.8-7	28U5	Revisions to the Table. See Part 2 New or Revised Tables.
Figure 3.8-1 and 3.8-2	3.8-8 3.8-9	28W5	Revisions to the Figure. See Part 3 New or Revised Figures.
3.9 Cultural Resources	3.9-1	28Y5	<b>Revisions to third paragraph.</b> Cultural resource investigations have been conducted in cooperation with the Klamath Tribes. A Cultural Resources Management Plan (CRMP) would be prepared in consultation with the tribes that describes monitoring activities during construction of the Facility and the actions to be taken if an unanticipated cultural resource site were discovered during construction or operation would be managed and protected. of the project.
3.9.1 Affected Environment	3.9-1		No changes
3.9.1.1 Prehistoric Background			
3.9.1.2 Ethnographic Background	3.9-2		No changes
3.9.1.3 Historical Background	3.9-3		No changes
3.9.1.4 Investigations Result	3.9-4		No changes

SECTION	PAGE	CMT#	CHANGES
3.9.2 Affected Environment	3.9-5	28A6	Revision to second paragraph, second sentence. A CRMP would be developed in coordination with the Klamath Tribes.
Impact 3.9.1 Assessment of Impact			
3.9.3 Affected Environment	3.9-5		No changes
3.10 Land Use Plans and Policies	3.10-1		No changes
3.10.1 Affected Environment	3.10-1		No changes
3.10.1.1 Land use Characteristics of the Energy Site and Vicinity			
3.10.1.2 Local Comprehensive Plan Land Use Designation and Zoning	3.10-4	28C6	Add to end of paragraph at top of the page. Existing roads would need no or very minor changes to accommodate construction traffic, and the impacts would be related to the construction traffic on the existing roads. However, the impacts for new roads would include clearing and grading to allow construction equipment access to the electric transmission line easement.
3.10.1.3 Plans and Policies	3.10-5	28D6	Delete first paragraph, replace with the following. No Federal land use management plan is applicable to the Facility.  The proposed action is subject to the BLM's KFRA ROD and RMP with respect to the location of easements across BLM-managed lands. The proposed facilities do not cross any lands identified as easement avoidance or exclusion areas. The RMP encourages, but does not require, new utility easements to be located within existing easements. However, the project proponent must demonstrate that the use of an existing route or easement is not technically or economically feasible and that the proposed easement minimizes damage to the environment. The proposed easement locations fall outside of existing easements designated in the RMP. The project proponent's reasoning for not using existing easements is stated in Section 2.5.2.4, Alternative Electric Transmission Line.
3.10.1.4 Consistency with Local Comprehensive Plan Land Use Designation and Zoning	3.10-5		No changes
3.10.1.5 Conformance with Plans and Policies	3.10-6		No changes

SECTION	PAGE	CMT#	CHANGES
3.10.2 Environmental Consequences and Mitigation Measures	3.10-8		No changes
3.10.3 Cumulative Impacts	3.10-17		No changes
Tables			No changes
Figures			No changes
3.11 Socioeconomic	3.11-1		No changes
3.11.1 Affected Environment	3.11-1		No changes
3.11.1.1 Population	3.11-1		No changes
3.11.1.2 Employment	3.11-1		No changes
3.11.1.3 Housing	3.11-2		No changes
3.11.2 Environmental Consequences and Mitigation Measures			
Impact 3.11.3	3.11-3	28G6	Add paragraph, after paragraph titled Assessment of Impact: Bonanza is the closest community to the project site. The analysis indicates that, within reasonable commuting distance of the project site, there is sufficient housing available for the labor force that would temporarily move to the area. It is likely that the community of Bonanza would house some of the temporary workforce. However, it is unlikely that significant impact on the infrastructure of the community would occur. It is also likely that there would be increased opportunities and business activities in the community as a result of the project construction and operation, but the needs and or viability of the opportunities would be determined by the private business sector.
3.11.3 Cumulative Impacts	3.11-4		No changes

SECTION	PAGE	CMT#	CHANGES
Tables			No changes
3.12 Public Services	3.12-1	2E, 27G	Revision, first paragraph. The following section discusses the provision of water, sewer, stormwater, solid waste, police, fire, health care, and school services in the project area. The Facility would use its own raw water supply well system and would manage its own wastewater through one of three two alternatives:  • Beneficial use of the water for irrigated pasture  • Evaporation in an onsite, lined evaporation pond  • Temporarily storing onsite and hauling to a WWTP for offsite disposal
3.12.1 Affected Environment	3.12-1		No changes
3.12.1.1 Utilities	3.12-1		No changes
3.12.1.2 thru 3.12.1.4	3.12-1 3.12-3		Heading level 4 changed to heading level 5
3.12.1.2 Sewers and Sewage Treatment	3.12-2	2E, 27G	Revision, third paragraph. For the alternative of storing and hauling to a WWTP for offsite disposal, the project proponent has contacted the two municipal WWTPs in Klamath Falls—the South Suburban Sanitary District and the City of Klamath Falls Sanitary District. According to managers at both facilities, each would be required to evaluate whether they can meet the EPA categorical standard to accept industrial waste or whether local ordinance provide for acceptance of truck-hauled wastewater. Over the life of the Energy Facility, other WWTPs may be constructed or considered for management of wastewater generated at the Energy Facility. The project proponent would arrange with a trucking company to routinely haul the wastewater stored in the wastewater storage tanks at the Energy Facility to the WWTP.
3.12.1.3 Water Supply	3.12-2	2816	Revise second paragraph as follows after second sentence. Some wells in the vicinity of Bonanza reportedly are contaminated, but because the Energy Facility would be withdrawing water from the deep aquifer, the Facility would not impact or be affected by potential contamination in the upper aquifer or spring water in the vicinity of Bonanza. Construction and demolition waste would continue to be accepted for another 20 years, which would be the majority of waste generated during construction of the project. Household waste generated during construction and operation of the Facility would be collected by a private waste vendor and handled by one of the following three methods:  Hauling to the Chemult Landfill Hauling to a proposed transfer station in Klamath County Placing in waste rail containers onsite and taken to an intermodal facility for direct placement on rail cars
3.12.1.5 Solid Waste	3.12-3		Heading level changed to 3.12.1.2
	3.12.3	28J6	Revision, second paragraph, last sentence. The Klamath Falls Landfill would cease ceased to acceptaccepting household waste in 2004.

SECTION	PAGE	CMT#	CHANGES
3.12.1.6 Transfer Station	3.12-3		Heading level changed to 3.12.1.3
3.12.1.7 Police and Fire Protection	3.12-4		Heading level changed to 3.12.1.4
3.12.1.8 Health Care	3.12-5		Heading level changed to 3.12.1.5
3.12.1.9 Schools	3.12-5		Heading level changed to 3.12.6

SECTION	PAGE	CMT#	CHANGES
SECTION	3.12-5	28D, 28O1	Section added, 3.12.1.10 Recreation The recreation analysis area evaluated for potential permanent impacts is 5 miles from the COB Energy Facility site boundary and includes the proposed Facility and supporting features, such as the electric transmission line. There are no county, state, or federally designated recreational lands or any designated recreational facilities on the Facility site, which is predominantly privately owned and in agricultural use. However, the project would directly and indirectly impact some publicly owned land managed by BLM. The following potential recreational opportunities exist in the 5-mile analysis area:  Bonanza City Park Malin City Park A proposed BLM backcountry byway A proposed BLM backcountry byway A proposed BLM trail Fremont National Forest In addition, to these designated recreational opportunities, the BLM-managed lands offer dispersed recreational opportunities, including hiking, hunting, horseback riding, and snowmobiling. More information on recreation on BLM-managed land can be found in the KFRA RMP. To assess the importance of identified potential recreational opportunities, these opportunities were reviewed against the five criteria in the EFSC regulations. Methods included review of management plans, written descriptions of the resources, and telephone interviews with agencies responsible for management of the potential recreational opportunity. Based on the information obtained, none of the potential recreational apportunities meets the importance test in the EFSC rule. None of them has special designations, none is considered by the managing agency or local government to be important in terms of outstanding or unusual qualities, and none of the sites has a high degree of use.  Several primitive BLM campsites with limited access are located within 5 miles of the Energy Facility at the Bryant Mountain Reservoirs, and BLM has proposed the location of a trail and byway within the 5-mile radius. However, BLM is uncertain when these proposed additions would be develo
			parks are primarily used by local residents and are not considered important recreational resources. From Bonanza City Park, the Energy Facility could be visible from 3 miles in the distance, and from Malin City Park, transmission towers could potentially be visible from 5 miles in the distance.  In addition to the 5-mile analysis area, potential temporary impacts could occur during construction. It is anticipated that much of the construction workforce would live in the vicinity of Klamath Falls. The City of Klamath Falls park system consists of 22 parks totaling 602 acres. These are mini, neighborhood, and regional parks, with special-use areas, natural open space, and landscaped areas.

SECTION	PAGE	CMT#	CHANGES
3.12.2 Environmental Consequences and Mitigation Measures	3.12-5 3.12-11	28D	Additional section under. Impact 3.12.2 The Energy Facility would not affect the level of service provided by local public services.  Recreation  There would be no direct impacts on designated important recreational opportunities within the analysis area; however, there could be indirect impacts to dispersed recreational users on BLM-managed lands from the construction and operation of the electric transmission line. In any event, construction and operation of the Facility at distances of several miles from the identified recreational opportunities would not cause the direct or indirect loss of recreational use at the two parks, the primitive campsites, the proposed road and trail, or the National Forest. There could be temporary impacts on city parks in Malin, Bonanza, and Klamath Falls from construction workers, but because the workforce is temporary, is usually not accompanied by dependents, and is transitory because of the different construction phases, the impacts would be dispersed and would not likely be significant.
3.12.3 Cumulative Impacts	3.12-11	2E, 27G	Revision, first paragraph, second sentence. The Energy Facility would be largely self-sufficient, providing its own utilities and security services; therefore, it would not affect the capacity of services provided to the local community in the future. If process wastewater is managed by storing and hauling to a WWTP, agreements would be put in place to ensure the WWTP has the capacity to manage the Energy Facility's volume of process wastewater. The Energy Facility would employ 30 people, many of whom would be hired from local communities. Given the limited number of new residents to the project area, the low growth rate, and the existing capacity of public services and utilities, cumulative impacts to utilities and other public services would not be significant.
Tables			No changes
3.12 Health and Safety	3.13-1		No changes
3.12.1 Construction and Operation of the Proposed Energy Facility 3.13.1.1. Occupational Health and Safety	3.13-1		No changes
3.13.1.2 Fuel Management	3.13-2		No changes
3.13.1.3 Hazardous Nonfuel Substances	3.13-3		No changes
3.13.1.4 Fire Protection	3.13-3		Add text after last sentence. The transmission easement would be maintained to remove tall, growing vegetation. The vegetation would eliminate or reduce (1) the potential for fires from transmission lines, and (2) impacts of range fires on the transmission lines.

SECTION	PAGE	CMT#	CHANGES
3.13.1.5 Electrical Shock Hazard	3.13-3		No changes
3.13.1.6 Electric and Magnetic Fields	3.13-3		No changes
3.13.1.7 Noise	3.13-7	17D	Add paragraph, top of page, after end of sentence. Electric Transmission Line. Noise can be produced by the corona associated with electric transmission lines; audible sounds are normally associated with 345-kV and higher voltages. The proposed electric transmission line is 500-kV, but noise levels would be expected to be low because modern electric transmission lines are designed, constructed, and maintained so that during dry conditions, they would operate below the corona inception voltage, meaning that the electric transmission line would generate a minimum of corona-related noise. Given the distance of receptors from the easement (approximately 3,000 feet), the impact of corona-generated audible noise is not expected to be significant. Based on data from BPA, the estimated L50 electric transmission line noise under worst-case conditions was tabulated for several distances. The estimated maximum L50 estimated for the closest residence is 27 dBA. A quiet bedroom is 30 dBA (see Table 3.13-1).
3.132 Environmental Consequences and Mitigation Measures  Impact 3.13.5 Assessment of Impact	3.13-9		Add, paragraph after second paragraph. A fire could occur from sagging transmission lines during high temperature, high humidity, and no-wind conditions if vegetation is not properly maintained in the transmission easement.
3.13.3 Cumulative Impacts	3.13-13		No changes
Tables			No changes
Figures			No changes

## Chapter 4 Environmental Consultation, Review, and Permit Requirements

SECTION	PAGE	CMT#	CHANGES
4.1 National Environmental Policy Act	4-1		No changes
4.2 Endangered and Threatened Species and Critical Habitat	4-1	2806	Add after third paragraph. In addition to the bald eagle, the following threatened or endangered species also occur in the vicinity of the project, but without experiencing direct emissions impact:  Shortnosed sucker (Chasmistes Brevirostris)  Lost River sucker (Deltistes luxatus)  Applegate's milkvetch (Astragalus applegate)  Potential indirect or cumulative impacts have been covered in a screening-level environmental risk assessment (see Appendix C of Appendix C).
4.3 Fish and Wildlife Conservation	4-2		No changes
4.4 Heritage Conservation	4-2		No changes
4.5 State, Areawide, and Local Plan and Program Consistency 4.5.1 Land Use	4-2		No changes
4.5.2 Notice to the Federal Aviation Administration	4-3		No changes
4.5.3 Construction Related Permits	4-3		No changes
4.6 Coastal Zone Management Consistency	4-3		No changes

SECTION	PAGE	CMT#	CHANGES
4.7 Floodplains	4-3		No changes
4.8 Wetlands	4-4		No changes
4.9 Farmlands	4-4		No changes
4.10 Recreational Resources	4-4	28P6	Revision to paragraph. There are no established Ne public recreation facilities eccure at the proposed locations of the Energy Facility site, water supply well and pipeline, electric transmission line, and natural gas pipeline. There are six established potential recreational opportunities within a 5-mile radius of the Energy Facility:  Bonanza City Park Malin City Park Primitive BLM campsite Proposed BLM backcountry byway Proposed BLM trail Fremont National Forest In addition to these established recreation facilities, there is a substantial amount of dispersed recreation that occurs in the vicinity of the project, including but not limited to hunting, fishing, off-road vehicle use, and sight-seeing.  Construction and operation of the Energy Facility at distances of several miles from the identified established recreational opportunities would not cause the direct or indirect loss of recreational use. Dispersed recreation opportunities on BLM-managed lands may be impacted by the transmission line easement in the form of gates across access roads and visual impacts.
4.11 Global Warming	4-4		No changes
4.12 Permit for Structures in Navigable Waterways	4-4		No changes
4.13 Permit for Discharges into Waters of the United State	4-5		No changes

SECTION	PAGE	CMT#	CHANGES
4.14 Permits for Right- of-Way on Public Lands	4-5		No changes
4.15 Energy Conservation at Federal Facilities	4-5		No changes
4.16 Pollution Control	4-5		No changes
4.16.1 Air	4-5		No changes
4.16.2 Water	4-5		No changes
4.16.3 Solid and Hazardous Waste	4-6		No changes
4.16.4 Safe Drinking Water	4-6		No changes
4.16.5 Noise	4-6		No changes
4.16.6 Pesticides and Asbestos	4-6		No changes
4.16.7 Comprehensive Environmental Response, compensation, and Liability Act (CERCLA)	4-7		No changes
4.16.8 Radon	4-7		No changes
4.17 Permits	4-7		No changes

## **Chapter 5 List of Preparers**

SECTION	PAGE	CMT#	CHANGES
Jim Thornton	5-1	28D	Add after Environmental Planner. Recreation
<b>Dorothy DeVaney</b>	5-2	28D	Add after Socioeconomic Lead. Recreation
Connie Thoman	5-3	28D	Add after Visual Quality and Aesthetics Lead. Recreation

## Chapter 6 List of Agencies, Organizations, and Persons to Whom Copies of the EIS Are Sent

NOTE: The mailing list database has been updated when notification has been received that individuals or addresses have changed.

SECTION	PAGE	CMT#	CHANGES
6.1	6-1	28S6	Move Burns District Area Office from Section 6.2 State Agencies to 6.1 Federal Agencies and list as Bureau of Land Management, correct address.  Bureau of Land Management—Burns District Area Office c/o Miles Burns 28910 Highway 20 W Hines, OR 97738

## Chapter 7 References

SECTION	DEIS PAGE	CMT#	CHANGES
Chapter 2	7-1		Add after fifth reference.  Energy Facility Siting Council, Oregon Department of Energy. 2004. In the matter of the Application for a Site Certificate for the COB Energy Facility – Proposed Order.  Bonneville Power Administration. 1988. Final Environmental Impact Statement for the California-Oregon Transmission Project and the Los Banos-Gates Transmission Project.
Chapter 3			
3.10 Land-Use Plans and Policies	7-7		Add. Bureau of Land Management (BLM). 1994. Klamath Fall Resource Area Resource Management Plan and Environmental Impact Statement. September 1994.  Add. Bureau of Land Management (BLM). 1995. Klamath Falls Resource Area Record of Decision and Resource Management Plan and Rangeland Program Summary. June 1995.
3.12 Public Services	7-9		Add. Senter, Scott. 2002. Bureau of Land Management, Klamath office. Personal communication on April 11, 2002.

## **Chapter 8 Glossary of Acronyms and Terms**

### A cronyms

Add. KFRA RMP Klamath Falls Resource Area Resource Management Plan

#### Terms

Revise. Best Management Practices (BMP). A practice or a combination of practices that are recognized by government or industry as methods or activities that, when used properly, are the most effective and practical means of preventing or reducing the potential for adverse environmental impacts amount of pollution generated by nonpoint sources to a level compatible with water quality established environmental goals, objectives, or regulations.

# **Appendixes**

SECTION	PAGE	CMT#	CHANGES		
Appendix A Notice to Prepare an Environmental Impact Statement					
			No changes		
Appendix B Water Supp	ly Supple	mental D	ata Report: Executive Summary		
			No changes		
Appendix C Biological A	ssessme	nt			
1 Introduction	1-1		No changes		
1.1 Purpose					
1.2 List of Threatened, Endangered, and Candidate Species Potentially Affected by the Proposed Project	1-2	28T6	Provision to sixth bullet.  The bald eagle is known to occur in the project area, and suitable nesting habitat was identified within the isolated stand of ponderosa pine habitat along the southern portion of the electric transmission line easement; however, no nests were observed. Known bald eagle nest territory and winter roosts exist in the Significant Impact Area for PM <sub>10</sub> , and another nesting territory occurs near the proposed electric transmission line.		
1.3 Critical Habitat	1-2		No changes		
1.4 Consultation to Date	1-3		No changes		
1.5 Current Management Direction	1-4		No changes		
1.5.1 Bonneville Power Administration	1-4		No changes		
1.5.2 Bureau of Land Management	1-5		No changes		

SECTION	PAGE	CMT#	CHANGES
1.5.3 Oregon Department of Fish and Wildlife	1-5		No changes
2 Description of Proposed Action 2.1 History	2-1		No changes
2.2 Facility Description	2-2		No changes
2.2.1 Process Wastewater Management	2-2	2E, 27G	Revision to bulleted text.  Process wastewater from the Energy Facility would be managed by one of three two alternatives:  Beneficial use of the water for irrigated pasture Evaporation in an onsite, lined evaporation pond Storage and hauling to a wastewater treatment plant (WWTP) for offsite disposal
2.2.2 One- or Two-Phase Combined Cycle Operations	2-2		No changes
2.2.3 Facility Location	2-3		No changes
2.2.4 Permanent Facility Components	2-3	2E, 27G	<ul> <li>Revisions to bulleted text.</li> <li>The principal components of the proposed action are listed here with more detailed descriptions in Section 2.2.7:</li> <li>A new 1,160-MW air-cooled, natural gas-fired combined-cycle electric power generation plant on 50.6 acres of land</li> <li>A 31-acre irrigated pasture area</li> <li>A designated process wastewater management alternative         <ul> <li>If a lined evaporation pond is the selected process wastewater management alternative, it would permanently impact 20 acres.</li> </ul> </li> <li>If land application is the selected wastewater disposal alternative, is either trucking offsite or land application, two 5-million-gallon (MG) wastewater tanks would be constructed on the Energy Facility site.</li> </ul>
2.2.5 Temporary Facility Components	2-4		No changes

SECTION	PAGE	CMT#	CHANGES
2.2.6 Protection and Mitigation Measures	2-4		No changes
2.2.7 Energy Facility Site	2-6	2E, 27G	Revise fifth paragraph under Wastewater Management.  Process wastewater from the Energy Facility would be managed by one of three two alternatives:  Beneficial use of the water for irrigated pasture  Evaporation in an onsite in a lined evaporation pond  Storage and hauling to a WWTP for offsite disposal
2.2.7 Energy Facility Site	2-8	2E, 27G	Remove Paragraph titled Storing and Hauling to Wastewater Treatment Plant.  Storing and Hauling to Wastewater Treatment Plant. If this alternative were to be selected, process wastewater would be managed by storing and hauling to a WWTP for disposal. The project proponent has contacted the two municipal WWTPs in Klamath Falls—the South Suburban Sanitary District and the City of Klamath Falls Sanitary District. The ability of these two WWTPs to accept wastewater from testing and commissioning of the Energy Facility and the wastewater from operation of the Energy Facility is presently being evaluated. According to managers at both facilities, each would be required to evaluate whether they can meet the U.S. Environmental Protection Agency (EPA) categorical standard to accept industrial waste or whether local ordinances provide for acceptance of truck-hauled wastewater. During the life of the Energy Facility, other WWTPs may be constructed or considered for management of wastewater generated at the Energy Facility. The project proponent would arrange with a trucking company to routinely haul the wastewater stored in the wastewater storage tanks at the Energy Facility to the WWTP.
	2-9	2A, 2B	Revise text under heading Stormwater Sewer System. Stormwater Sewer System. Stormwater that falls inside the fence line of the Energy Facility that is not routed to the plant drain system described above, would be collected in the storm sewer system. The collection of rainfall runoff in this system is limited to parking lots, roof drains, graveled areas, and vegetated areas. This storm sewer system would consist of ditches, culverts, and piping, as required, routed to the stormwater pond. Discharge fFrom the stormwater pond there are two alternatives for discharge of the stormwater. The preferred alternative is to discharge the would be discharged into routed to a 4.7-acre infiltration basin. The second alternative is to discharge the stormwater through a ditch adjacent to the Energy Facility access road and into the West Langell Valley Roadside ditch where it would eventually enter the High Line Levee Ditch and then into the Lost River. These alternatives are described in more detail below.
	2-10	2A, 2B	Revise heading text.  Infiltration Basin Alternative (Preferred)
2.2.8 Related or Supporting Facilities	2-11		No changes
Electric Transmission Line Conductors and BFDs	2-14	28U6	Revision, last sentence. Annual monitoring of the lines would be conducted to determine if the transmission lines are have an significant impact on waterfowl and special-status birds that forage or nest in the area.

SECTION	PAGE	CMT#	CHANGES
2.2.9 Construction Schedule	2-15		No changes
Tables			No changes
Figures			No changes
3. Study Methods	41		No changes
4. Environmental Setting			No changes
4.1 Geological Setting			
4.2 Current Land Use	4-1		No changes
4.3 Habitat Types in the Study Area	4-1		No changes
4.3.1 Western Juniper Woodland			
4.3.2 Ponderosa Pine	4-2		No changes
4.3.3 Sagebrush-Steppe	4-3		No changes
4.3.4 Rural Areas	4-3		No changes
4.3.5 Agricultural Lands	4-4		No changes
4.4 Hydrologic Resources	4-4		No changes
4.4.1 Klamath River Basin			
4.4.2 Lost River	4-5	27A	Revise second-to-last sentence in the paragraph. The Link River is a 2.5-mile river connecting Upper Klamath  Lake to Lake Ewauna, which is drained by the Klamath River. canal constructed by the U.S. Bureau of  Reclamantion to connect the Lost River to the Klamath River system as part of the Klamath Basin Project.

SECTION	PAGE	CMT#	CHANGES
4.4.3 Water Conveyance Features	4-5		No changes
4.4.4 Wetlands	4-5	28V6	Revision to second paragraph, third sentence. A freshwater marsh is located approximately 1,200 feet southeast of the Babson well, and . In addition to the marsh wetland described above, several irrigation ditches flow along the proposed water supply pipeline route.
		28W6	Revision, third paragraph, fourth line. Change wouldet to willet.
4.4.5 Sedge Wet Meadow	4-6		No changes
4.4.6 Wet Meadow	4-6		No change
4.4.7 Stock Ponds	4-6		No change
4.4.8 Agricultural Drainages	4-6		No change
Figures			No changes
5. Species Accounts and Status	5-1		No changes
5.1 Federally Listed Plant Species			
5.2 Federally Listed Animal Species	5-1		No changes
5.2.1 Bald Eagle		28X6	Delete, last sentence, second paragraph. If monitoring results show that bald eagles are foraging at the water
Avian Collision	5-7		supply reservoir, remedial actions may be implemented as described in Appendix E.

SECTION	PAGE	CMT#	CHANGES
5.2.2 Shortnose and Lost River Sucker Survey Results	5-9	28Y6	<b>Revision, fourth sentence.</b> Greg White, a fisheries biologist with CH2M HILL, met with Leonard LeCaptain of USFWS on September 24, 2002, to investigate this drainage and determined that these fish were most likely red shiners, a nonlisted minnow in the species family <i>Cyprinidae</i> .
Improbable Worst-Case Connection	5-10	28Z6	Because of the lack of other deep wells to provide information, the areal extent, recharge area, and recharge rate of the deep aquifer system are not well known. Accordingly, an assessment of the likely recharge area was performed (CH2M HILL, 2002a) and concluded that the recharge area probably is higher in altitude and located about 20 to 50 miles to the east and north of the Babson well. The assessment also concluded that the recharge area likely is regional in scope, with a minimum size of approximately 1,100 square miles. Based on these conclusions, and using local precipitation figures and the most likely range of known aquifer recharge rates in central Oregon, it is conservatively estimated (a minimum estimate) that the deep aquifer's annual recharge volume is between 134 billion and 241 billion gallons.  An intensive 30-day aquifer test in 1993 at the Babson well (CH2M HILL, 1994) suggested that the deep groundwater-bearing zones below 1,580 feet are hydraulically isolated from the shallow aquifer system and surface water in the vicinity of the Energy Facility. For the test, the deep aquifer at the Babson well was pumped at a rate of 3,260 gpm for 30 days while water levels were monitored at 23 different locations within approximately 4 miles of the Babson well. Because no other wells are known to be completed in the deep aquifer within the project area, the monitoring locations consisted of numerous wells completed in the shallow aquifer system, two staff gauges along the Lost River, the Bonanza Springs, a well hydraulically connected with the Bonanza Springs, and a well in connection with a nearby marsh. No effects resulting from pumping the deep aquifer were observed at any of the monitored wells, the Lost River. Bonanza Springs, or the nearby marsh. Consequently, the results of the aquifer test indicated there is no observable hydraulic connection between the deep aquifer system at the Babson well and the shallow aquifer or surface water features.  A second aquifer test was performed in the summer of

SECTION	PAGE	CMT#	CHANGES
5.2.2 Shortnose and Lost River Sucker. Project Impacts subhead.	5-10	2E, 27G	Revision to Process Wastewater Management and Stormwater, first paragraph.  Process Wastewater Management and Stormwater. Under the preferred alternative, the Energy Facility would not discharge to surface waters. Process wastewater from the Energy Facility (excluding the sanitary wastewater) would be managed by one of three two alternatives:  Beneficial use of the water for irrigated pasture Evaporation in an onsite, lined evaporation pond Storage and hauling to a WWTP for offsite disposal
5.3 Cumulative Effects	5-11		No changes
6 Conclusion 6.1 Applegate's Milk Vetch	6-1		No changes
6.2 Lost River Sucker and Shortnose Sucker	6-1		No changes
6.3 Bald Eagle	6-1	28A7	Revision, second paragraph, last sentence. Annual Each year seasonal monitoring of the new lines would be conducted to determine if the lines cause substantial effects to the bald eagle population. For additional information, see Appendix E, Avian Monitoring Plan.
7. References			No changes
8. References	8-3		Revision, under items listed in words beginning with the letter P.  PERC Peoples Energy Resource Corporation Company
Tables			No changes
Figures			No changes
Appendix A to Appendix C			

SECTION	PAGE	CMT#	CHANGES
	A-3	27D	Revision, under heading "Water Supply Well System." In the last sentence, delete sheep and replace with livestock.
	A-8	28B7	Revision to first paragraph, first sentence. During the year following each seeding, and the subsequent 3 years, a qualified botanist or restoration expert would examine a representative sample of the revegetated sites.
Appendix B			No changes
Plant and Wildlife Species Observed During Field Surveys in the Project Area			
Appendix C	28G7		Changes are made in the ERA Report in Track Changes format. See Part 5 Screening-Level Ecological Risk
Screening-Level Ecological Risk Assessment	through 28S7		Assessment Updates.
Appendix D			No changes
Literature Research on Potential Noise Impacts to Wildlife			
Appendix E			
Avian Collision Monitoring Plan			
3. Methods  Monitoring for Bird Collisions	3-1	28T7, 28U7	Revision to last paragraph, last sentence. The USFWS and ODFW would be notified if any bald eagles or other special status-birds are found dead or injured as a result of collisions with the transmission lines during the dead bird searches.
Conducting Dead Bird Searches	3-2		Revision to third complete paragraph, last sentence. The USFWS and the ODFW would be notified if any bald eagle of other special status birds are found dead from collisions.

SECTION	PAGE	CMT#	CHANGES
4. Data Analysis	4-3	28U7	Revision last paragraph.  An ETC would be determined for each special-status species and averaged over the first 3-year monitoring period. The ETC would be compared to the significance-criteria set forth by the USFWS Biological Opinion. If the results of the dead bird searches are above the significance-criteria do not meet the conditions of the Biological Opinion after the first 3 years of monitoring, the monitoring program would continue on an annual basis. Remedial actions, as defined by USFWS, would likely be implemented, and consultation would be reinitiated. If monitoring results show a decrease in the number of special-status birds incidentally taken by the project during the first 3 years, or the following 3 years, the frequency of monitoring would be reduced, or monitoring would be discontinued upon approval of USFWS. If during the dead bird searches, large numbers of migratory and/or special-status birds were to be recorded, the USFWS and ODFW would be notified immediately.

# Additional and Revised Tables

## Part 2 Additional and Revised Tables

#### Tables

- 2-1 Summary of Affected Environment, Environmental Consequences, and Mitigation Measures
- 2-2 Additional table: Other Potential Sites and Vicinities for Development
- 3.3-3 Estimated Water Use and Disposition During Operations
- 3.3-5 *Additional table*: Water Quality Comparison
- 3.4-5 Special-Status Species Potentially Occurring Within the Analysis Area Plants
- 3.4-8 Summary of Potential Impacts and Proposed Mitigation for Special-Status Species Potentially Occurring Within the Analysis Area [summarized in Part 1 Errata Sheet Text]
- 3.6-4 Estimated Truck Traffic at the Energy Facility During Operations
- 3.6-5 Existing and Future Peak-Hour Traffic Volumes and LOS with and without Energy Facility Impacts
- 3.8-1 Resources Identified as Scenic or Aesthetic

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
Chapter 3.2 Geology, Soil, and Seismicity	The Energy Facility site is located in a subbasin of the larger Klamath Basin in south-central Oregon. The Klamath Basin is a composite graben that forms the westernmost structural trough of the Basin and Range physiographic province. The Klamath graben is bounded by predominantly north- to northwest-striking normal faults.	3.2.1 Landslides present a low risk to the proposed Energy Facility.  Mitigation  If, upon further evaluation, the risk of landslide increases, additional mitigation measures would be implemented, including further adjustment of the transmission tower locations and installation of instrumentation on the towers to monitor for movement.	No changes to existing conditions would occur.
		3.2.2 The Energy Facility would have a moderate impact on land identified as high-value soil in Klamath County.  Mitigation	
		The proposed project would restore 91 acres of fallow land to high-quality deer habitat. Another 145 acres of habitat would be improved in the wildlife mitigation area. In addition, a facility retirement and site restoration approach would support restoration of the Energy Facility site to its current agricultural use. The approach uses topsoil salvaging and replacement, and standard farming practices.	
		<b>3.2.3</b> Limited erosion would occur during construction with the implementation of best management practices (BMPs).	
		3.2.4 Soil erosion during operation of the Facility would be limited by stormwater control features and implementation of BMPs from a National Pollutant Discharge Elimination System (NPDES) permit and an erosion and sediment control plan.	
		3.2.5 The risk to human safety and harm to physical property as a result of seismic hazard would be minimal at the Energy Facility.	
		<u>Mitigation</u>	
		Facilities would be constructed to Uniform Building Code standards for seismic design.	

<sup>&</sup>lt;sup>1</sup> Includes a summary of mitigation measures required by the Oregon Energy Facility Siting Council (EFSC)

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		3.2.6 For the process wastewater management alternative involving beneficial use of the water for irrigated pasture, projected loading rates of total dissolved solids (TDS) would be limited to prevent buildup of salts in soil. The projected loading rates of the individual constituents of the process water do not indicate any other significant soil or crop hazard resulting from irrigation by process wastewater or salt-tolerant species.	
		Agricultural soil would not be adversely impacted by the land application of process wastewater. The process wastewater would be applied to the pasture at agronomic rates during the irrigation season and at an instantaneous application rate less than the infiltration rate of the soil. Irrigation would not be conducted during periods of frozen or saturated soil to prevent erosion and generation of surface runoff. The process wastewater quality would generally be of equal of setting quality than the	
		shallow groundwater and Lost River water used for irrigation to lands around the beneficial use area.  EFSC Mitigation Requirements	
		D.4(1) The certificate holder shall implement the Agricultural and Forestry Practices Impact Mitigation Plan included as Attachment K-5 to the Application for Site Certification (ASC).	
		D.4(5) The certificate holder shall rehabilitate all construction areas not occupied by the facility or used for mitigation of Facility-related impacts in accordance with the Agricultural and Forestry Practices Impact Mitigation Plan (ASC, Exhibit K, Attachment K-5) and the Revegetation Plan (ASC, Exhibit P, Attachment P-1). The certificate holder shall make these rehabilitated areas and other lands owned or controlled by the certificate holder available for ongoing agricultural and wildlife uses.	
		D.5(1) If the certificate holder does not have subsurface information for design of the transmission lines that is acceptable to the Department D and the Oregon Department of Geology and Mineral Industries ("DOGAMI"), then the certificate holder shall drill exploratory borings at critical locations during final design of the proposed transmission lines.	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		D.5 (2) Before beginning construction of the Facility, the certificate holder shall provide the Department and DOGAMI with a geotechnical report containing results of geotechnical analyses and recommendations for the design of the Energy Facility, transmission lines and other related or supporting facilities	
		D.5(8) The certificate holder shall recalculate the maximum expected ground motion based on the results of post-certification field work using at least three attenuation relationships that are appropriate for the local geology and provide a recommended mean PGA and a range of ground motions, and shall provide the engineering analyses, support data and calculations to the Department and DOGAMI at least 30 days prior to finalizing site design.	
		D.5 (9) The certificate holder shall design, engineer and construct the Facility to avoid dangers to human safety presented by non-seismic or aseismic hazards affecting the site. As used in this condition, "non-seismic or aseismic hazards" includes settlement, landslides, groundwater, flooding, and erosion.	
		D.6(3) Throughout construction of the Facility and post-construction restoration, the certificate holder shall use temporary erosion and sediment control measures, such as silt fences, straw bales, mulch, and slope breakers.	
		D.6(4) During construction of the Facility, the certificate holder shall water or cover exposed soil and stockpiles.	
		D.6(5) Throughout construction of the Facility and post-construction restoration, the certificate holder shall install permanent erosion control measures, as necessary.	
		D.6(6) During construction of the Facility, the certificate holder shall strip and separately store topsoil for replacement and replanting after installation of pipelines not buried in roads.	
		D.8(6) The certificate holder shall use best management practices (BMPs) for topsoil protection, erosion and sediment control at the Energy Facility site and along the transmission line easement to avoid or minimize impacts to water quality, wetlands, and riparian areas.	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		D.8(29) Where feasible, the certificate holder shall leave slash piles along the transmission line right of way as habitat for reptiles, small mammals and birds.	
		D.8(15) The certificate holder shall establish the topographic position of the energy facility to minimize indirect effects of noise and ambient light on adjacent habitats.	
		D.10(1) During construction of the facility, the Certificate Holder shall control dust through the application of water or by other equally effective method.	
		E.1.e(3) The certificate holder should retain the services of a registered professional geologist licensed by the State of Oregon to be ensite during the drilling of any new observation or supply wells.	
		E.1.b(5) During construction of the Facility, the certificate holder shall dispose of all excess soils and materials in a upland locations.	
		E.1.d(7)The certificate holder shall designate an appropriately trained supervisor to coordinate and carry out all necessary functions related to maintenance and cooperation of waste collection, treatment, and disposal facilities.	
		E.1.d(8) Unless otherwise permitted by the DEQ, the certificate holder shall not dispose of solid wastes, brines, construction wastes or other wastes at the energy facility site.	
		E.1.d(33) Unless approved otherwise in writing by the DEQ, the certificate holder shall maintain a deep-rooted permanent grass cover on the drainfields and shall periodically cut the grass cover to maintain it in the growth cycle to ensure maximum evapotranspiration. No Aactivities that may adversely affect the soil or the functioning of the system are in these areas should be avoided. Such activities would include, but not be limited to, vehicular traffic, covering the area with asphalt or concrete, filling, cutting, or other	
		F.2(10) The certificate holder shall notify the Department within 72 hours of any occurrence involving the Facility if: (a) There is an attempt	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		by anyone to interfere with its safe operation; (b) A natural event such as an earthquake, flood, tsunami or tornado, or a human-caused event such as a fire or explosion, affects or threatens to affect the public health and safety or the environment; or, (c) There is any fatal injury at the Facility.	
Chapter 3.3 Hydrology and Water Quality	The only perennial surface water body in the Facility vicinity is the Lost River. Intermittent seasonal drainages also exist within the area. In addition, shallow and deep aquifers underlie the area.	3.3.1 Water for the Energy Facility would be diverted from a deep system aquifer, which does not appear to be hydraulically connected to surface water bodies.  Mitigation  No mitigation is proposed for the water withdrawal from the deep zone	No changes to existing conditions would occur.
		aquifer, but as an additional layer of protection, the water right would require operational monitoring and appropriate mitigation if any impacts are discovered to the shallow zone aquifer or surface water.  The existing and two new water supply wells would be cased and sealed through the shallow zone aquifer and 1,100 feet of non-water bearing	
		volcanic rock to a depth of approximately 1,500 feet below the ground surface (bgs)  No water would be diverted from the Lost River.	
		<u>Mitigation</u>	
		To reduce water requirements the Energy Facility would be designed to be air cooled. To further reduce water requirements, water would be recycled and reused from the plant drains, evaporative cooler blowdown, and heat recovery steam generator (HRSG) blowdown.	
		3.3.2 Wastewater and stormwater discharge during Facility construction and operation could affect surface and groundwater quality.	
		<u>Mitigation</u>	
		BMPs for management of stormwater would be used to safeguard water quality during construction and operation. Onsite stormwater would be recycled (plant drains system) or discharged to an infiltration basin (storm sewer system). Wastewater management would be by one of three two options: beneficial use of the water for irrigated pasture or an evaporation pond. or storage and hauling to an offsite wastewater treatment plant	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		<del>(WWTP).</del>	
		<b>3.3.3</b> Chemical spills at the proposed Energy Facility could affect surface and groundwater quality.	
		<u>Mitigation</u>	
		BMPs and compliance with applicable regulations would avoid or minimize such impacts.	
		EFSC Mitigation Requirements	
		D.4 (11) The certificate holder shall submit a final drainage plan to Klamath County' Director of Public Works. The plan will meet all applicable requirements of Klamath County LDC Article 73, and the Energy Facility will be operated so that there is no adverse runoff from the Energy Facility site.	
		D.8(18) During construction of the related or supporting natural gas and water pipelines, the certificate holder shall ensure that side cast material remains within the construction corridors.	
		D.8(19) During construction of the related or supporting natural gas and water pipelines, the certificate holder shall use silt fencing and other barriers to limit lateral spread of soil when material must be side cast in habitat areas within the construction corridor.	
		D.6(1) The certificate holder shall design, engineer and construct the Facility to avoid dangers to human safety presented by nonseismic or a seismic hazards affecting the site. As used in this condition, "nonseismic or a seismic hazards" includes settlement, landslides, groundwater, flooding, and erosion.	
		D.6(8) Before beginning operation of the facility, the certificate holder shall obtain a NPDES Storm Water Discharge General Permit #1200-Z (for industrial activities) from the Oregon Department of Environmental Quality.	
		D.8(6) The certificate holder shall use best management practices (BMPs) for topsoil protection, erosion and sediment control at the energy facility site and along the transmission-line ROW to avoid and/or minimize impacts to water quality, wetlands, and riparian areas.	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		D.8(30) The certificate holder shall consult with the Department of Fish and Wildlife to determine appropriate design and placement of several water collection devices (guzzlers) along the transmission line right of way.	
		E.1.b(3) During construction of the Facility, the certificate holder shall coordinate with DSL, the Corps of Engineers, ODFW, and the Department for any proposed impacts to waters of the state.	
		E.1.b(4) During construction of the Facility, the certificate holder shall minimize construction impacts to wetlands and jurisdictional waters by using the narrowest possible construction corridors.	
		E.1.d(9)If the certificate holder constructs and operates only one 580-MW power block, the total amount of process water generated by the certificate holder shall not exceed 12.2 million gallons per calendar year.	
		E.1.d(10) When and if the certificate holder constructs two 580-MW power blocks, the total amount of process water generated by the certificate holder shall not exceed 24., 3 million gallons per calendar year.	
		E.1.d(11) The certificate holder shall ensure that no process wastewater is discharged to surface waters of the State of Oregon.	
		E.1.d(12) During operation of the process wastewater irrigation system, the certificate holder shall ensure that all process wastewater is irrigated on the designated irrigation site at agronomic rates specified in the irrigation plan required by Condition 1, Schedule C, of the draft WPCF Permit (Attachment C to this Order). The certificate holder shall ensure that all process wastewater is contained on the irrigation site with no runoff from the approved, designated irrigation site.	
		E.1.d(13) During operation of the process wastewater irrigation system, the certificate holder shall ensure that irrigation occurs only during the months of April through September.	
		E.1.d(14) The certificate holder shall ensure that no irrigation of process wastewater occurs until DEQ approves an irrigation management plan required by condition 1, 2 Schedule C, of the draft WPCF Permit	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		(Attachment C to this Order).	
		E.1.d(15) During operation of the process wastewater irrigation system, the certificate holder shall ensure that the monthly average total dissolved solids in the irrigated process wastewater do not exceed 210 mg/l. 78	
		E.1.d(16) During operation of the process wastewater irrigation system, the certificate holder shall ensure that all process wastewater is distributed on land for dissipation by evapotranspiration and controlled seepage by following sound irrigation practices so as to prevent impairment of existing or potential beneficial uses of groundwater.	
		E.1.d(17) During operation of the process wastewater irrigation system, unless otherwise approved as a component of the irrigation management plan required by Condition 1, Schedule C of the draft WPCF Permit (Attachment C to this Order), the certificate holder shall not apply fertilizer to the irrigation site or allow forage animals to graze on it.	
		E.1.d(18) During operation of the process wastewater irrigation system, irrigation of effluent shall be considered failing under the following conditions: (a) Crop growth is stunted due to excessive salt build-up within the soil profile; or(b) Run-off from or excessive ponding routinely occurs on the irrigation site as a result of process wastewater irrigation; or(c) Groundwater monitoring conducted in accordance with the groundwater and soil-monitoring plan indicates that irrigation of process wastewater is causing an increase in total dissolved solids or other contaminants that could impair existing or potential beneficial uses of	
		E.1.d(19) During operation of the process wastewater irrigation system, the certificate holder shall ensure that no brines or waste solids from any ion exchange unit or other supply water treatment system is discharged into the process wastewater to be irrigated. All brines or other concentrated wastewater and solids shall be disposed in a manner approved in writing by the DEQ.  E.1.d(20) During operation of the process wastewater irrigation system, within days of written notification by the DEQ that the effluent irrigation system is failing and that the failure cannot be corrected by	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		modifications to the system, the certificate holder shall construct and begin operating an evaporation pond for the disposal of process wastewater, in accordance with Condition 2, Schedule C, of the draft WPCF Permit (Attachment C to this Order).	
		E.1.d(21) During operation of the process wastewater evaporation ponds, the certificate holder shall ensure that all process wastewater is disposed of in one or more sealed, non-overflow evaporation ponds.	
		E.1.d(22) The certificate holder shall ensure that no storm water from plant drains and processing areas (including transformer and switch yards) or from fuel or material storage is discharged to the seepage disposal system. Storm water meeting these conditions shall be contained, treated and reused as process water. All other storm water such as parking lot and roof drain runoff and runoff from graveled or vegetated surfaces shall be collected in a 2.3 acre-foot storm water pond and then discharged to a 4.7-acre infiltration basin for disposal.	
		E.1.d(25) Before beginning construction of the Energy Facility, the certificate holder shall mark and fence off the area designated for the septic system and its repair area to ensure that it is not disturbed by construction activities not associated with the construction of the septic system.	
		E.1.d(26) The certificate holder shall ensure that the septic tank and drainfield system are installed by a DEQ-licensed sewage disposal service.	
		E.1.d(27) Before beginning construction of the septic tank and drainfield, the certificate holder shall submit detailed construction plans to the DEQ for written approval. No construction shall begin until the plans have been approved in writing. Prior to covering the septic system, the DEQ shall be notified so that the system may be inspected and approved. The certificate holder shall provide the DEQ with as-built plans of the system following completion of the system. No domestic plumbing in any structure shall be used until the septic system installation has been approved by the DEQ and the system has been adequately covered.	
		E.1.d(28) The certificate holder shall ensure that only sources of domestic waste (sewage) are connected to the septic tank and	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		<u>drainfield.</u>	
		E.1.d(29) Before beginning operation of the Energy Facility, the certificate holder shall dye test all drains to ensure that industrial wastewater and sewage plumbing are not interconnected. The certificate holder shall provide to DEQ a written certification that the dye test has been conducted and no interconnections exist.	
		E.1.d(30) The certificate holder shall ensure that the septic tank and drainfield system are designed and constructed in accordance with the requirements of OAR Chapter 340, Division 71, and, unless otherwise approved in writing by the DEQ, sized to accommodate a monthly average daily flow of 700 gallons per day (gpd).	
		E.1.d(31) The certificate holder shall inspect the drainfield monthly to ensure that there is no surfacing sewage. If surfacing sewage is discovered, the certificate holder shall notify the DEQ within 24 hours during the work week.	
		E.1.d(32) The certificate holder shall inspect the septic tank annually to determine the accumulation of solids and shall pump the septic tank as necessary to remove solids. Septic tanks shall be pumped either when sludge and scum volume exceeds 35 percent of the liquid capacity of the tanks or every 5 years, whichever occurs first. Septic tanks shall only be pumped by a DEQ licensed sewage disposal service with an approved septage management plan. Septic tank effluent screens are to be cleaned when 25 percent of the screen surface becomes clogged or annually, which ever is less. All septage/sludge (biosolids) shall be managed by a sewage disposal service which is licensed in accordance with OAR 340-71-600. 6	
		E.1.d(34) Upon retirement of the Facility, the certificate holder shall decommission the septic tank according to requirements of OAR Chapter 340, Division 71.	
		E.1.e(2) Prior to any groundwater use, well KLAM 51920 (Babson well) shall be reconstructed by the certificate holder to ensure that well construction allows no commingling of groundwater between the shallow water bearing zones and the deep water bearing zones. The final casing depth and cement seal depth should extend to a minimum of 750 feet below ground surface (bgs) to take advantage of the	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		relatively straight portion of the borehole, and seal installation shall	
		maximize entering of the casing within the borehole. If well KLAM 51920	
		will not be used by the certificate holder, then KLAM 51920 should be	
		properly reconstructed to seal off either the shallow or deep water	
		bearing zones, or the well should be permanently abandoned. All new	
		supply wells shall only produce groundwater from the deep basalt water	
		bearing zones. Continuous, non-perforated casing and continuous	
		cement seal from land surface to the final casing depth should be	
		required for all new supply wells. The final casing and cement seal	
		depth of all new supply wells should extend to the top of the deep water	
		bearing zones, which in KLAM 51920 is at a depth 1,580 feet bgs, unless an alternative well casing and cement seal design is approved	
		by the [Water Resources] Department.	
		by the [water Resources] Department.	
		E.1.e(3) The certificate holder should retain the services of a registered	
		professional geologist licensed by the State of Oregon to be onsite	
		during the drilling of any new observation or supply wells.	
		E.1.e(4) The certificate holder should construct two onsite observation	
		wells between the supply wells and existing onsite well KLAM 10814	
		(MW1). No observation well should be located within 100 feet of any	
		groundwater supply well. One observation well should be constructed in	
		order to monitor water levels within the shallow basalt water-bearing zones below the sediments. One observation well should be	
		constructed in order to monitor water levels within the deep basalt	
		water-bearing zones, which in KLAM 51920 is at a depth 1,580 feet bgs.	
		[Water Resources] Department groundwater staff should approve the	
		design of each observation well. The preferred casing diameter for each	
		observation well is 6 inches. The observation wells should be completed	
		prior to any onsite groundwater use. (a) To monitor the effect of water	
		use, the certificate holder shall make and report water level	
		measurements for the following four wells: (i) To monitor the effect of	
		water use, the certificate holder shall make and report water level	
		measurements for the following four wells: (ii)The new onsite	
		observation well completed in the deep basalt water-bearing zones. (iii)	
		The existing onsite well KLAM 10814 (MW1). The existing offsite well	
		KLAM 50318 (Bonanza Big Springs well), or an approved alternate well	
		if access to KLAM 50318 is denied. (b) Water levels should be	
		measured at all four wells by use of a continuous electronic recorder.	
		The frequency of water level data recording shall be at intervals no less	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		frequent than every two hours. The water level in each of the four wells	
		should also be measured once each month by hand to ensure accuracy	İ
		of water level recorder equipment. (c) The certificate holder should	
		make and report annual static water level measurements on each	İ
		supply well and the four observation wells. Static water level	İ
		measurements are those made at the end of a 5-day long no-pumping	
		period occurring in the first two weeks of March of each year, or other	
		period as approved by the [Water Resources] Department. (d) The	İ
		certificate holder should install and maintain a barometric pressure	
		transducer of sufficient resolution to allow correction of water level data	İ
		for barometric responses. Barometric pressure should be measured and	
		recorded at the same frequency as the water level data recording. (e) A	
		registered professional geologist licensed by the State of Oregon should	İ
		make all hand measurements, and maintain continuous water level	
		recording instruments, at each well. Reports for all water level	
		measurements should be submitted to the [Water Resources]  Department by April 15 of each year. The recorder data should be	
		submitted in both graphical and electronic formats acceptable to the	
		[Water Resources] Department. Hand measurements should be	İ
		submitted on [Water Resources] Department approved forms. The	
		certificate holder should make available all water level data as	
		requested by [Water Resources] Department staff. (f) If the submitted	İ
		water level data are deemed by [Water Resources] Department	İ
		groundwater staff to be inconsistent, missing, or in error, the [Water	
		Resources] Department may choose to collect additional water level	
		data from the four observation and three supply wells. If it is necessary	İ
		for [Water Resources] Department groundwater staff to intervene in the	
		monitoring program to collect additional water level data, the [Water	
		Resources] Department would do so at the certificate holder's expense.	
		The [Water Resources] Department would assess the certificate holder	İ
		the actual and reasonable costs including labor, water level monitoring	
		equipment, travel, lodging, and per diem related to the intervention. The	
		certificate holder should be required to allow [Water Resources]	İ
		Department staff to access all wells for the purposes of water level data	
		collection.	
		E.1.e(5) Measurements must be made according to the schedule and	
		standards below. (a) Before Groundwater Use Takes Place: (i) Prior to	
		any onsite groundwater_use, for each of the four observation wells	
		(KLAM 10814, KLAM 50318, the new shallow and deep basalt water-	
		INLAW 10014, NLAW 30310, the new shallow and deep basalt water-	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		bearing zones observation wells), the certificate holder shall make and	
		report water level measurements for at least 14 days before any use	
		begins, unless otherwise approved by the [Water Resources]	
		Department. (b) After Use of Water has Begun: (i) For each of the four	
		observation wells (KLAM 10814, KLAM 50318, the new shallow and	
		deep basalt water-bearing zones observation wells), the certificate	
		holder shall be required to collect continuous water level data at time	
		intervals no less frequent than every two hours (water level recorder	
		readings), and make monthly hand measurements. The certificate	
		holder shall also measure annual static water levels from each of the	
		supply wells and the four observation wells. Static water level	
		measurements are those made at the end of a 5-day long no-pumping	
		period occurring in the first two weeks of March of each year, or other	
		period as approved by the [Water Resources] Department. The first	
		annual static water level measurement from the observation well	
		completed in the deep basalt water-bearing zones after any	
		groundwater use has begun under this permit should establish the	
		reference level. The reference level will be used to compare future	
		annual static water level measurements. These data should be reported	
		to (c) Measurement Standards: (i) A registered professional geologist	
		licensed by the State of Oregon shall make all hand measurements,	
		and maintain continuous electronic water level recording instruments, at	
		each well. The individual performing the measurements should be	
		required to: (a) Identify each well with its associated measurement; and	
		(b) Measure and report manual water levels, to the nearest hundredth of	
		a foot, as depth to water below ground surface; and (c)Measure and	
		report electronic water levels, to the nearest five hundredths of a foot	
		(0.05 foot), as depth to water below ground surface; and (d) Specify the	
		method used to obtain each measurement; and (e) Certify the accuracy	
		of all measurements and calculations submitted to the [Water	
		Resources Department; and (f) Provide the land surface elevation at	
		each wellhead to the nearest hundredth of a foot. The certificate holder	
		user shall discontinue use of, or reduce the rate or volume of withdrawal	
		from, the supply wells, as directed by the [Water Resources]	
		Department if static water level measurements in the deep water	
		bearing zones observation well reveals a water level decline of 25 or 20	
		more feet below the reference level as measured in the deep basalt	
		water bearing zones, attributable to the certificate holder's use, unless	
		the [Water 22 Resources] Department determines the resource can	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		withstand those production rates and water level declines.  E.1.e(6) Prior to any groundwater use from the reconstructed KLAM 51920 (Babson well), groundwater permit G12451, in the name of Denis G. and Rose M. Babson, Trustees for the Babson Family Trust, shall be voluntarily canceled.	
		E.1.e(7) f substantial interference with a senior water right occurs due to withdrawal of water from any well being used by the certificate holder, then use of water from the well(s) shall be discontinued or reduced and/or the schedule of withdrawal should be regulated until or unless the [Water Resources] Department approves or implements alternative administrative action to mitigate the interference.	
		E.1.e(8) If monitoring indicates appropriations under this right interfere with shallow basalt groundwater wells, and/or affect Bonanza Springs, then use of water from the well(s) under this right shall be discontinued or reduced and/or the schedule of withdrawals shall be regulated until or unless the [Water Resources] Department approves or implements alternative administrative action to mitigate the interference. Mitigation	
		should include, but not be limited to: _ The development of water from a different source not connected to Bonanza Springs or the senior right, _ Development of a replacement source for, and acceptable to, the injured right, 2 _ Acquisition and subsequent cancellation of a sufficient portion of a pre-1990 groundwater right, the exercise of which interferes with Bonanza Springs, _ Transfer of a sufficient portion of a pre-1990 groundwater right, the exercise of which interferes with Bonanza	
		Springs, to the POA's of this 7 right to replace an equivalent reduction in pumping under this right, 8. Transfer of a pre-1990 groundwater right to the POA's of this right to completely replace appropriations authorized hereunder, Acquisition of a pre-1990 groundwater right and the conveyance of water from its POA to the place of use identified in this right, Artificially recharge enough water to eliminate the injury or the impact to Bonanza Springs.	
Vegetation and Wildlife	The project area is located within the Klamath Ecological Province (East Cascades Ecoregion), on the eastern side of the Cascade Mountains. This region is characterized by large basins surrounded by ancient lake terraces and basaltic	3.4.1 Construction and operation of the proposed Energy Facility could cause a temporary or permanent loss of vegetation and wildlife habitat.  The proposed project would restore 91 acres of fallow land to high-quality deer habitat and another 145 acres of habitat would be improved in the wildlife mitigation area. Mitigation measures would be implemented during	No changes to existing conditions would occur.

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
	fault block mountains. Elevations range from around 4,000 to 8,400 feet. The soil in the area is derived from basaltic parent material and generally have loamy surface horizons	construction to limit disturbed areas to those needed to ensure practical and safe working conditions, to identify off-limits area, and to revegetate disturbed areas.	
	overlaying loamy to clayey subsurface horizons. The climate is characterized by warm, dry summers and cool, moist winters. The average annual precipitation in Klamath County is	3.4.2 Construction and operation of the proposed Energy Facility would create noise and lighting that could disturb wildlife.  BMPs would be implemented to reduce disturbances. Workers would	
	14 inches, of which only 27 percent occurs during the growing season.	receive training regarding wildlife and habitat and safe vehicle speeds.  3.4.3 Bald eagles and other birds could be injured or killed by collisions with	
		power lines.	
		Bird flight diverters would be installed.	
		<b>3.4.4</b> Construction and operation of the proposed Energy Facility would disturb less than 0.5 acre of wetlands.	
		Directional boring techniques and a minimum amount of fill would be used to avoid impacts to wetlands.	
		<b>3.4.5</b> For the process wastewater management alternative involving beneficial use of the water for irrigated pasture, constituents in the process wastewater would not be expected to be toxic to wildlife.	
		A Screening-Level Ecological Risk Assessment (ERA) following U.S. Environmental Protection Agency (EPA) and Oregon Department of Environmental Quality (ODEQ) guidance was conducted. The results of the ERA indicate that none of the constituents evaluated would be considered to present significant risk to ecological receptors.	
		EFSC Mitigation Requirements	
		D.4(3) The certificate holder shall construct temporary fencing and gates	
		around construction areas to avoid conflicts with livestock.	
		D.4(29) The certificate holder shall coordinate construction and operation of the pipeline to address access, revegetation, and timing	
		issues with the dairy. In addition, the certificate holder shall not use herbicides during construction or operation of the Facility along the	
		portion of the pipeline route near the dairy. During construction of the	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		pipeline, the certificate holder shall maintain reasonable access for farm	
		operations across the pipeline corridor.	
		D.6(7) Upon completion of construction of in an area, the certificate	
		holder shall restore vegetation in accordance with the Habitat Mitigation	
		and Natural Area Revegetation Plan outlined in the ASC, Exhibit P, Attachment P-1, and the PROPOSED ORDER, COB ENERGY	
		FACILITY MARCH 16, 2004 PAGE 188 Agricultural and Forestry	
		Practices Impact Mitigation Plan outlined in the ASC, Exhibit K,	
		Attachment K-5.	
		D.6(9) Upon completion of retirement of the Facility, the certificate	
		holder shall restore vegetation in accordance with the Habitat Mitigation	
		and Natural Area Revegetation Plan outlined in the ASC, Exhibit P.	
		Attachment P-1, and the Agricultural and Forestry Practices Impact	
		Mitigation Plan outlined in the ASC, Exhibit K, Attachment K-5.	
		D.8(1) The certificate holder shall, to the extent practicable, avoid and,	
		where avoidance is not possible, minimize construction and operation	
		disturbance to areas of native vegetation and areas that provide	
		important wildlife habitat. With respect to construction of the Facility,	
		including, but not limited to, all pipelines, electric transmission lines, the irrigated pasture area, evaporation ponds, access roads, and temporary	
		laydown areas, the certificate holder shall mitigate for possible impacts	
		to wildlife by measures including, but not limited to, the following: (a)	
		Preparing maps to show sensitive areas that are off-limits during the	
		construction phase. (b) Minimizing road construction and vehicle use	
		where possible. (c) Posting signs around the perimeters of any sensitive	
		habitat areas to be avoided. (d) Posting speed limit signs throughout the	
		construction zone. (e) Providing environmental training to all	
		construction personnel, including all construction contractors and their	
		personnel, to inform them of wildlife and habitat issues. Training shall	
		include information about sensitive wildlife, plants, and habitat areas as	
		well as the required precautions to avoid and minimize impacts. (f)	
		Identifying sensitive habitat areas in the field with appropriate signs and flagging. (g) Instructing all construction personnel, including all	
		construction contractors and their personnel, to watch out for wildlife	
		while driving through the Facility site, to maintain reasonable driving	
		speeds so as not to harass or accidentally strike wildlife, and to be	
		particularly cautious and drive at slower speeds in a period from one	
		hour before sunset to one hour after sunrise when some wildlife species	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		are the most active. (h) Requiring all construction personnel, including all construction contractors and their personnel, to report any injured or dead wildlife detected at the Facility site. (i) Using certified "weed free" seed mixes and mulches for restoration and revegetation. (j) Using wildlife watering troughs to encourage use of mitigation areas by wildlife. (k) Using preventative measures to reduce the introduction of noxious weeds by construction, e.g., washing vehicles before bringing them to the site and other best management practices. (l) Limiting grading and	
		clearing of vegetation to the minimum extent necessary for practical and safe working areas.	
		D.8(2) The certificate holder shall site and construct the Facility to minimize impacts to vegetation and habitat. (a) The certificate holder shall minimize impacts to natural vegetation and wildlife habitat by locating the Energy Facility site in a fallow agricultural field. (b) The certificate holder shall return the Energy Facility site to an agricultural field upon retirement of the Facility.	
		D.8(3) To the extent practicable, the certificate holder shall site the transmission towers to minimize habitat impacts by avoiding densely wooded areas within the ponderosa pine habitat.	
		D.8(10) The certificate holder shall restore temporary disturbance areas by returning the areas to their original grade and seeding, with appropriate seed mixes as recommended by ODFW and as shown in Table P-7 (ASC, Exhibit P, Attachment P-1), and by mulching the areas with straw. The certificate holder shall obtain ODFW concurrence before making any changes to the proposed seed mix.	
		D.8(11) During construction of the related or supporting transmission line and maintenance of the right-of-way, the certificate holder shall limit clearing of vegetation to only that needed to prevent contact with the transmission line. The certificate holder shall not remove lower growing tree and shrub species. PROPOSED ORDER, COB ENERGY FACILITY MARCH 16, 2004	
		D.8(12) The certificate holder shall mitigate for permanent impacts to 179.9 acres by restoring about 240 acres of otherwise undisturbed land	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		under the control of the certificate holder. As mitigation for permanent	
		impacts to 77 acres of Habitat Category 2, the certificate holder shall	
		restore 90 acres to high-quality deer habitat through the establishment	
		of preferred winter browse species such as big sagebrush, antelope	
		bitterbrush, and curl-leaf mountain mahogany. In addition, the certificate	
		holder shall establish native grasses and forbs in some areas. As	
		mitigation for 29.9 acres of Habitat Category 3 and 73 acres of Habitat Category 4, the certificate holder shall restore 150 acres to sagebrush-	
		steppe habitat; enhance existing juniper woodland habitat through	
		establishment of preferred browse species such as sagebrush, antelope	
		bitterbrush, and curl-leaf mountain mahogany; and selectively remove	
		juniper trees. (ASC, Exhibit P, pages P-18 through P-19).	
		jampor troop, proof Extraort , pages 1 To throught Toy.	
		D.8(13) The certificate shall locate the 31-acre irrigated pasture area	
		adjacent to, but separate from, any mitigation areas.	
		D.8(16) The certificate holder shall fence the evaporation pond(s) to	
		preclude their use by wildlife. In addition, the certificate holder shall	
		equip the evaporation pond(s) with a net meeting ODFW requirements	
		to prevent access by raptors and other birds.	
		D.8(21) The certificate holder shall monitor revegetated areas for a	
		period of five years and shall ensure that new vegetation has an 80	
		percent survival rate.	
		D.8(17) The certificate holder shall install a chain-link fence around the	
		infiltration basin to prevent debris, such as windblown vegetation or leaf	
		litter, from entering and accumulating on the basin bottom. The fence	
		shall also serve to prevent wildlife from entering the basin.	
		and also serve to prevent whalle from entering the sacin.	
		D.8(18) During construction of the related or supporting natural gas and	
		water pipelines, the certificate holder shall ensure that side cast material	
		remains within the construction corridors.	
		D.8(19) During construction of the related or supporting natural gas and	
		water pipelines, the certificate holder shall use silt fencing and other	
		barriers to limit lateral spread of soil when material must be side cast in	
		habitat areas within the construction corridor.	
		D.8(22) The certificate holder shall monitor revegetated areas for a	
		period of five years and shall ensure that new vegetation has an 80	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		D.8(23) During the five-year reporting period, the certificate holder shall submit an annual monitoring report to ODFW and the Department.  Within one year after completion of construction of the Facility, the certificate holder shall provide to ODFW and the Department a summary report that identifies the revegetation actions it took and the results of revegetation monitoring conducted to that time.	
		D.8(24) Within three months after completion of the final annual monitoring survey, the certificate holder shall provide to ODFW and the Department a report that presents the results of its revegetation monitoring.	
		D.8(25) If revegetation is not successful at establishing appropriate plant cover and controlling erosion, the Department may require the certificate holder to take remedial actions.	
		D.8(26) The certificate holder shall not perform any construction of the transmission line during the critical deer winter range season of December 1 – March 31 unless it receives prior approval from the Department of Energy and Department of Fish and Wildlife.	
		D.8(27) The certificate holder shall monitor the transmission line access road from December 1 to March 31 to ensure the integrity of access road gates and prevent public access during critical deer winter range season. The monitoring shall occur at least once every two weeks during the designated period.	
		D.8(28) Where feasible, the certificate holder shall leave up to four large-diameter snags per acre in the ponderosa pine habitat along the transmission line right of way as habitat for cavity dependant wildlife.	
		D.8(29) Where feasible, the certificate holder shall leave slash piles along the transmission line right of way as habitat for reptiles, small mammals and birds.	
		D.8(30) The certificate holder shall consult with the Department of Fish and Wildlife to determine appropriate design and placement of several water collection devices (guzzlers) along the transmission line right of way.	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		D.8(31) The certificate holder shall locate transmission line towers as far away from pygmy rabbit burrows as is feasible. Any towers located near burrows shall have anti-perching devices installed to reduce potential for raptor predation.	
		D.9(2) After completion of construction of the Facility, the certificate holder shall plant suitable vegetative species for bald eagle forage habitat.	
		D.9(4) The certificate holder shall equip the evaporation pond(s) with a net meeting ODFW requirements to prevent access by raptors and other birds.	
		D.9(1) Before beginning construction of the transmission line, the certificate holder shall employ measures to protect raptors in the design and construction of transmission lines. The certificate holder shall employ bird flight diverters on the top of static wires to make them more visible, reducing the potential for collision.	
		<u>D.9(3) The certificate holder shall fence the evaporation pond(s) and infiltration basin to preclude their use by wildlife.</u>	
		D.9(5) The certificate holder shall design all energized transmission conductors with either a minimum separation of nine feet or other measures to reduce the potential for electrocution of raptors and other birds.	
		D.9(6) The certificate holder shall design all energized transmission conductors with either a minimum separation of nine feet or other measures to reduce the potential for electrocution of raptors and other birds.	
		E.1.d(5) Unless otherwise approved in writing by the DEQ, the certificate holder shall maintain a deep-rooted, permanent vegetative cover on the land irrigation area at all times. Vegetation shall be periodically cut and removed to ensure maximum evapotranspiration and nutrient capture.	
		F.2(3) If the certificate holder becomes aware of a significant environmental change or impact attributable to the Facility, the certificate holder shall, as soon as possible, submit a written report to the Department describing the impact on the Facility and its ability to comply with any affected site certificate conditions.	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
Fish	Surface waters within the project area support various species of fish, including ene two federally and state-listed endangered species. Construction and operation of the Facility would not affect fisheries resources in the area.	3.5.1 Construction of new access roads along the electric transmission line corridor would result in less than 0.5 acre of impact to wetlands related to intermittent creeks.  Construction during the dry season (if possible) is recommended as a mitigation measure to avoid the presence of fish and minimize erosion and sedimentation. Culverts would be installed.  EFSC Mitigation Requirements  D.8(30) The certificate holder shall consult with the Department of Fish and Wildlife to determine appropriate design and placement of several water collection devices (guzzlers) along the transmission line right of way.	No changes to existing conditions would occur.
3.6 Traffic and Circulation	The existing network of roads surrounding the proposed facility includes West Langell Valley Road, East Langell Valley Road, Harpold Road, Oregon Route (OR) 70 (ODOT #23), OR 50, and OR 140. These local roads currently have low average daily traffic volumes and low average yearly accident rates. Levels of service are generally A or B, which are considered a high level of operations. These five roads have a high-quality asphalt surface.	<ul> <li>3.6.1 During construction, roadways in the vicinity of the Energy Facility would experience a decrease in level of service.</li> <li>Mitigation  Construction activities would be scheduled during off-peak hours and a carpooling program would be offered.</li> <li>3.6.2 Vehicles weighing more than 80,000 pounds (maximum legal load limit) could cause some visible damage to county roads.  Before and after conditions would be documented. If damage occurs, the proposed project would restore pavement to previous condition.</li> <li>3.6.3 Operation of the Energy Facility would generate additional traffic.  No mitigation measures are recommended.</li> <li>EFSC Mitigation Requirements  D.6(2) During construction of the Facility, the certificate holder shall limit haul trucks to designated roadways.  D.8(4) The certificate holder shall construct new roads for the electric transmission line within the cleared easement where possible to</li> </ul>	No changes to existing conditions would occur.

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		minimize additional clearing. Gates shall be installed on the new access roads to restrict unauthorized access. Construction vehicles shall remain on the road bed and road shoulder whenever possible.	
		D.8(5) The certificate holder shall ensure that road construction is sited to take advantage of existing roads to the extent practicable.	
		D.8(14) The certificate holder shall use West Langell Valley Road for access to the Facility site.	
		D.13(2) During construction of the Facility, the certificate holder shall use advance signage and traffic diversion equipment when slow or wide loads are being delivered to the Facility site	
		D.13(3) During construction of the Facility, to the extent possible, the certificate holder shall schedule construction activities so that constructed-related traffic will occur other than during roadway peak hours.	
		D.13 (4) During construction of the Facility, in consultation with Klamath County and the Oregon Department of Transportation, the certificate holder shall provide detour plans and warning signs in advance of any foreseeable traffic disturbances. PROPOSED ORDER, COB ENERGY FACILITY MARCH 16, 2004	
		D.13 (5) During construction of the Facility, the certificate holder when possible shall maintain a minimum of one travel lane on affected roadways.	
		D.13(6) During construction of the Facility, the certificate holder shall arrange for licensed flaggers to direct traffic within the road right-of-way.	
		D.13(7) During construction of the facility, the certificate holder shall offer a carpool program to minimize single-occupancy vehicle use by construction workers.	
		D.13(8) During construction of the Facility, the certificate holder shall offer a carpool program to minimize single-occupancy vehicle use by construction workers. (a) During construction of the Facility, the certificate holder shall monitor for damage to roadways resulting from vehicles delivering heavy loads to the Facility site. (b) After completion	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		of construction of the Facility, the certificate holder shall videotape roadways affected by vehicles delivering heavy loads to the Facility site.  (c) After completion of construction, the certificate holder shall make the pre- construction and post-construction videotapes available for viewing by the contractor, Klamath County, ODOT and the Department. (d) If the videotapes show there was damage to an affected roadway as a result of vehicles carrying heavy loads, the certificate holder shall restore the roadway to its previous condition.  D.13(9)Before beginning construction of the Facility, the certificate holder shall submit to and obtain approval from the Department of Energy of its plan for transporting construction workers to and from the Facility site by bus ("Transportation Plan"). The plan may provide for centralized parking in a public location accessible to the majority of construction workers. However, the location must not cause significant traffic congestion in any area remote from the Facility site. If applicable, the plan must also explain the certificate holder's rationale for allowing certain construction workers to commute to the Facility site by private vehicle and demonstrate that the certificate holder's car pool program will minimize the use of single-occupancy vehicles by construction	
		workers.47  D.13(10) Before beginning construction of the Facility, the certificate holder shall fully implement the Transportation Plan. The Transportation Plan shall be in effect until completion of construction. 47 Any construction necessary to provide a centralized public parking space could require the space to be designated as a related or supporting Facility under the Siting Council's rules. PROPOSED ORDER, COBENERGY FACILITY MARCH 16, 2004.	
Air Quality	The proposed Facility is located in an area currently classified as attainment for all criteria air pollutants. The closest air quality data are collected at Klamath Falls, 34 miles to the northwest. Air quality in the project area is expected to be significantly better than Klamath Falls. Oregon Department of Environmental Quality (ODEQ) air quality data summaries available on the Web site indicate that the 24-hour National Ambient Air Quality Standard	<ul> <li>3.7.1 Construction would cause short-term emissions of fugitive dust and construction equipment exhaust.</li> <li>BMPs would be issued to control fugitive dust and other incidental emissions.</li> <li>3.7.2 Operations would not cause impacts.</li> <li>3.7.3. Operation of the Energy Facility would result in emissions of greenhouse gases.</li> </ul>	No changes to existing conditions would occur.

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
	(NAAQS) for particulate matter less than 10 microns in diameter (PM <sub>10</sub> ) has not been exceeded at Klamath Falls since 1992. No exceedance of the annual PM <sub>10</sub> standard has	The proposed project would pay approximately \$13.6 million to The Oregon Climate Trust, which would use these funds to finance CO <sub>2</sub> mitigation projects.	
	• •	<b>3.7.4.</b> Operation of the proposed Energy Facility would result in emissions of hazardous air pollutants.	
	24-hour NAAQS. There has been no exceedance of the 1-hour carbon monoxide (CO) NAAQS in the last 11 years, and the	Emission-reducing equipment would be continuously monitored to minimize emissions.	
	8-hour NAAQS has not been exceeded since 1991.	<b>3.7.5.</b> Operation of the Energy Facility could impact Air Quality-Related Values in federally managed Class I areas in the region; however, modeling results show pollutants and haze would not have a significant impact.	
		No mitigation measures are recommended.	
		<b>3.7.6.</b> Operation of the Energy Facility would not result in significant odor emissions.	
		No mitigation measures are recommended.	
		EFSC Mitigation Requirements	
		D.15(1) The net carbon dioxide emissions rate for the non-base load power plant shall not exceed 0.675 pounds of carbon dioxide per kilowatt-hour of net electric power output, with carbon dioxide emissions and net electric power output measured on a new and clean basis, as defined in OAR 345-001-0010.	
		D.15(2) The net carbon dioxide emissions rate for incremental emissions for the Facility operating with power augmentation shall not exceed 0.675 pounds of carbon dioxide per kilowatt-hour of net electric power output, with carbon dioxide emissions and net electric power output measured on a new and clean basis at the site during the times of year	
		when the Facility is intended to operate with power augmentation, as the Department may modify such basis pursuant to Condition D.15.(12).  E.1.a(1) The certificate holder complies with the appropriate carbon	
		dioxide emissions standard and monetary offset rate in effect at the time the Department or Council makes its determination under this condition.	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		E.1.a(2) During construction of the Energy Facility, transmission lines or other related or supporting facilities, the certificate holder shall require contractors to equip all combustion engine-powered equipment with exhaust mufflers.	
Scenic and Aesthetic Values	This is a predominantly undeveloped area devoted to forests and farming. A number of aesthetic and scenic resources, such as national forests, existing and proposed wilderness trails, and scenic highways surround the proposed Energy Facility.	<ul> <li>3.8.1 Visual impacts to scenic and aesthetic resources could potentially result from the stacks and transmission towers for the electric transmission line; however, these Facility features would be in the background of any views. Impacts could also occur from the clearing of the right-of-way and access roads. The proposed Energy Facility would not impact designated scenic areas as described in Section 3.8.1.</li> <li>No mitigation measures other than those included in the proposed project, such as painting facilities to blend with the landscape and using nonglare, low-impact lighting, are recommended.</li> <li>3.8.2 Impacts from Facility lighting would be minimal.</li> <li>See mitigation No mitigation measures for Impact 3.8.1 are recommended.</li> </ul>	No changes to existing conditions would occur.
Cultural Resources	Three archaeological sites were identified during field surveys of the project area. All three sites are likely to be eligible for listing on the National Register of Historic Places (NRHP) and would qualify as an archaeological site under the Oregon statutes.  Two of these sites (35-KL-2175 and PAS-3) are characterized by dispersed lithic scatter containing waste flakes (the by-product of stone tool manufacture), and tools.  The remaining site (PAS-4) is a series of four, partially buried stone features that are of cultural and religious value to The Klamath Tribes.	<ul> <li>3.9.1 None of three known cultural sites would be affected by construction and operation of the Facility.  The electric transmission line and the water supply pipeline have been moved from their original locations to avoid any impacts.</li> <li>3.9.2 Unknown cultural resources could be adversely affected by the proposed project.  A Cultural Resources Management Plan (CRMP) would be developed in coordination with The Klamath Tribes. The Plan would identify specific protocols and procedures for protecting known and unknown cultural resources. Archaeological monitoring would occur during construction to prevent accidental impacts to the known cultural sites and any resources discovered during construction.</li> <li>EFSC Mitigation Requirements</li> <li>D.11(1) Before beginning construction of the Facility, the certificate holder shall develop a Cultural Resources Management Plan ("CRMP")</li> </ul>	No changes to existing conditions would occur.

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		Confederated Klamath Tribes of the Klamath Indian Reservation, and the Klamath County Planning Department. The CRMP shall include protocols and procedures for protection of known cultural sites, including the identification of sites in the field and on project construction maps, and for accidental discovery of additional sites.  D.11(2) During construction of the Facility, the certificate holder shall implement the CRMP, ensure that a qualified person instructs construction personnel in the identification of archaeological and cultural resources, and ensure that archaeological construction monitors are present to prevent accidental impacts to known cultural resources or to any newly discovered resources.  D.11(3) During construction of the Facility, the certificate holder shall implement the CRMP, ensure that a qualified person instructs construction personnel in the identification of archaeological and cultural resources, and ensure that archaeological construction monitors are present to prevent accidental impacts to known cultural resources or to any newly discovered resources.	
Land Use Plans and Policies	The Facility is located in a rural area where elevations range from approximately 4,000 to 8,400 feet. The majority of the lowland areas have been converted to agricultural use. The agricultural lands include cultivated crops, irrigated pasture, unimproved pasture, and fallow fields. There are a few developed areas with residential, agricultural, and industrial uses such as farm homes, dairies, the Gas Transmission Northwest (GTN) compressor station, and Captain Jack Substation.	3.10.1 The proposed Facility would permanently disturb a total of 108.7 acres of land during the 30-year operating life of the Energy Facility, including an approximate 50.7 acres of land within the Klamath County Big Game Winter Range SRO.  The proposed project would restore 91 acres of fallow field to habitat and improve another 145 acres of habitat in the wildlife mitigation area.  The Department recommends that the Council make the following findings: (a) That the facility complies with the standards adopted by the Council pursuant to ORS 469.501; (b) That the Energy Facility is a non-base load gas plant that complies with the applicable carbon dioxide emissions standard, OAR 345-024-0550; (c) That except for those statutes and rules for which the decision on compliance has been delegated by the federal government to a state agency other than the Council, the facility complies with all other Oregon statutes and administrative rules identified in the Project Order, as amended, as applicable to the issuance of a site certificate for the proposed facility adopted by the Council or enacted by statute; and, (d) That the facility complies with the statewide planning goals adopted by the Land Conservation and Development Commission, pursuant to ORS	No changes to existing conditions would occur.

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		<u>469.503(4).</u>	
		<b>3.10.2</b> . Operations at the Energy Facility site would have limited, if any, impact on agricultural activities.	
		No mitigation measures are recommended.	
		<b>3.10.3</b> Construction of the Energy Facility would temporarily impact agricultural activities.	
		BMPs would be employed during construction to minimize and avoid impacts to agricultural activities.	
		<b>3.10.4</b> Construction of the Energy Facility could have temporary impacts to dairy operation.	
		In addition to the BMPs that would be employed during construction to minimize and avoid impacts to agricultural activities, herbicides would not be used and activities would be coordinated with dairy owner.	
		<b>3.10.5</b> The Energy Facility would have permanent and temporary impacts to pasture land.	
		BMPs would be employed during construction to minimize and avoid impacts to pasture land. In addition, temporary fences and gates would be constructed so that at convenient intervals livestock could cross construction areas, and permanent fences if damaged would be repaired or replaced.	
		3.10.6 Construction impacts would occur to rangeland/woodlands along the natural gas pipeline, water supply pipeline, and the electric transmission line, and permanent impacts to rangeland/woodlands along the electric transmission line.	
		BMPs would be employed during construction to minimize and avoid impacts to rangeland/woodlands. Additional mitigation measures would be implemented to avoid and repair impacts.	
		<b>3.10.7</b> Permanent impacts would occur to forest ranges along the electric transmission line.	
		BMPs would be employed during construction to minimize and avoid impacts to forest ranges. Additional mitigation measures would be implemented to avoid and repair impacts.	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		EFSC Mitigation Requirements	
		D.4(2) Before beginning construction of the facility, the certificate holder shall consult with the owners of lands adjacent to the facility site and farmers operating on those lands to address potential conflicts with agricultural practices including (but not limited to) field access, timing of work, dust control, noxious weed control, and traffic control.	
		D.4(21) In the event that any footing for a transmission tower is located on land with a slope exceeding 25 percent, the certificate holder shall submit engineering plans for such work to the Klamath County Department of Public Works for review and approval.	
		D.4(30) The certificate holder shall complete all actions set forth in the Agricultural and Forestry Practices Impact Mitigation Plan and the Habitat and Natural Area Revegetation Plan.	
		D.8(20) The certificate holder shall, as soon as practicable and appropriate, but in no event later than one year after completing construction in an area, implement the mitigation measures specified.	
		E.1.b(1) Before beginning construction of the facility, the certificate holder shall provide to the Department plans showing proposed construction and access roads for the transmission line and location of spoils disposal sites.	
		E.1.b(2) Before beginning construction of the facility, the certificate holder shall protect wetlands within the construction corridor with construction fencing. No equipment or machinery shall be allowed within fenced wetlands.	
		E.1.b(6) During construction, operation and retirement of the facility, the certificate holder shall ensure that the total amount of material to be placed within wetlands is less than 50 cubic yards.	
		E.1.b(7) After completion of construction of the facility, the certificate holder shall restore wetlands temporarily affected by construction activities to their original grade and shall seed all such wetlands with an appropriate wetland seed mix.	
		E.1.b(8) During construction of the facility, the certificate holder shall use conventional bores to install the natural gas and water supply	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		pipelines under agriculture drainages and canals. PROPOSED ORDER, COB ENERGY FACILITY MARCH 16, 2004  E.1.c(1) During construction of the facility, the certificate holder shall use conventional bores to install the natural gas and water supply pipelines under agriculture drainages and canals. PROPOSED ORDER, COB ENERGY FACILITY MARCH 16, 2004  E.1.d(3) At least 1 year before retirement of the Energy Facility, if evaporation ponds are in use, the certificate holder shall submit plans for decommissioning the evaporation ponds. The plans shall include a means for dewatering the evaporation ponds and properly disposing of all accumulated solids in a manner consistent with disposal requirements in effect at the time of decommissioning.	
Socioeconomics	Population has been growing in the vicinity of the Facility at less than 1 percent per year during the last decade, which was approximately one-half of the state's growth rate. In early 2002, the unemployment rate in Klamath County was approximately 13 percent, primarily owing to declines in the construction and mining sectors. In 2000, housing vacancy rates were around 3 percent for owner-occupied housing and 9 percent for rental housing.	<ul> <li>3.11.1 The proposed Energy Facility would result in a limited short-term and long-term population increase.</li> <li>No mitigation measures are recommended.</li> <li>3.11.2 The proposed project would result in an increase in short-term and long-term employment opportunities in the area.</li> <li>No mitigation measures are recommended.</li> <li>3.11.3 The proposed Energy Facility would have a short-term impact on housing. New residents would likely settle in the communities within a 30-minute driving distance.</li> <li>No mitigation measures are recommended.</li> </ul>	No changes to existing conditions would occur.
Public Services and Utilities	Water and sewer service is provided inside urban growth boundaries (UGBs) of the project area. Outside of UGBs, water is supplied by private wells and sewage goes to individual septic tanks. Solid waste is disposed of at two landfills. Police protection outside UGBs is provided by the Klamath County Sheriff and the Oregon State Patrol. Rural fire protection around Bonanza and Klamath Falls is provided by Klamath County Fire Districts #1, #4, and #5, and the Bonanza Rural Fire Protection District.	<ul> <li>3.12.1 The proposed Energy Facility would have limited, if any, effects on the capacity of local utilities during construction, and no effects during operations.  No mitigation measures are recommended.</li> <li>3.12.2 The proposed Energy Facility would not affect the level of service provided by local public services.  Onsite security would be provided during construction. No other mitigation measures are recommended.</li> </ul>	No changes to existing conditions would occur.

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
	Health care is available at the Merle West Medical Center in Klamath Falls; however, the closest trauma center is in Bend. The four school districts serving the project area report declining enrollment.	EFSC Mitigation Requirements  D.14(1) The certificate holder shall set aside a total of 40.2 acres of land to accommodate the evaporation ponds, including the associated road and pipeline, that would serve as an alternative to land application of process wastewater. The final design and sizing of the evaporation ponds shall be subject to DEQ approval pursuant to Condition E1.d.(2).  E.1.c(4) The certificate holder shall develop and implement a program that provides reasonable assurance that all fences, gates, cattle guards, trailers, or other objects or structures of a permanent nature that could become inadvertently charged with electricity are grounded or bonded throughout the life of the transmission line.  E.1.d(2) Within 6 months following start-up of the Energy Facility, the certificate holder shall submit plans and specifications for sealed, non-overflow, evaporation ponds capable of accommodating both a single power block of 580 MW or double power block of 1,160 MW. The plans and specifications shall ensure that the evaporation pond is sealed so as to maintain a seepage rate of less than 10 -7 cm/sec. The plans and specifications shall also include a leak detection plan. Upon approval of the plans and specifications, the certificate holder shall maintain these plans on file until and if construction of the ponds is required by DEQ.  E.1.d(4) The certificate holder shall meet the compliance dates that have been established in the schedule contained in the draft WPCF Permit (Attachment C to this Order). Either prior to or no later than 14 days following any lapsed compliance date, the certificate holder shall submit to the DEQ a notice of compliance or noncompliance with the established schedule. The DEQ may revise a schedule of compliance if it determines there is good and valid cause resulting from events over which the certificate holder has little or no control.  J. Based on the above findings of fact, discussions and conclusions of law, the Department recommends that the Council determine that it sha	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		Proposed Order. The Department further recommends that the Council direct the Oregon Department of Environmental Quality to issue to the certificate holder a Water Pollution Control Facilities permit substantially in the form of attachment C to this Proposed Order and that it direct the Oregon Water Resources Department to issue to the certificate holder a Permit to Appropriate Public Waters substantially in the form of Attachment D to this Proposed Order.	
Health and Safety	The Energy Facility site consists primarily of scrub brush with limited cattle grazing. Limited industrial and commercial utility uses exist in the area. Development in the vicinity of the Energy Facility site consists of widely distributed residences. Intermittent noise includes traffic on local roads, agricultural activities, and distant overhead aircraft. Continuous noise is absent.	<ul> <li>3.13.1 A natural gas leak could occur, posing a risk of fire.</li> <li>3.13.2 Diesel fuel could leak from the storage container, posing a fire risk and possible contamination of soil.</li> <li>3.13.3 Aqueous ammonia could spill or ammonia vapor could be released to the atmosphere, posing a health risk.</li> <li>3.13.4 Hazardous nonfuel substances could spill, with the potential to harm people at the Energy Facility and in the surrounding area.</li> <li>3.13.5 A fire could occur at the Energy Facility, posing a threat to workers and nearby people and structures.</li> <li>3.13.6 The high-voltage electric transmission line could cause electrical shocks directly and from induced charges.</li> <li>3.13.7 Electric and magnetic fields (EMFs) would increase but would be well within allowable limits.</li> <li>3.13.8 Operation of the proposed Energy Facility could affect noise levels but would be within limits allowed by state statute.</li> <li>3.13.9 Construction of the proposed Energy Facility could affect noise levels.</li> <li>Mitigation measures for the proposed project include compliance with applicable Federal, state, and local regulations governing health and safety and the handling and storage of hazardous materials and fuels. No mitigation measures are recommended beyond those proposed by the project. A barrier wall would be installed if a noise exceedance is detected</li> </ul>	No changes to existing conditions would occur.

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		during Facility performance testing.	
		EFSC Mitigation Requirements	
		D.4(17) The certificate holder shall clear and maintain vegetation in the transmission line easement to prevent fire hazard, remove diseased and hazardous vegetation from the easement area, equip the transmission line with a shield wire near the top of transmission structures to shield the towers from lightning strikes, and store no flammable material within the easement area.	
		D.5(4) The certificate holder shall design, engineer and construct the facility to avoid dangers to human safety presented by seismic hazards affecting the site that are expected to result from all maximum probable seismic events. In no event shall the recommended seismic design parameters be any less than those prescribed by the Oregon Uniform Building Code. As used in this condition, "seismic hazard" includes ground shaking, landslide, liquefaction, lateral spreading, tsunami inundation, fault displacement, and subsidence.	
		3.13.5 A fire could occur at the Energy Facility, posing a threat to workers and nearby people and structures.	
		D.5 (7) The site-specific geotechnical investigation and report described in Condition D.5. above shall be completed and the report submitted to the Department prior to final plant design. In addition to being generally consistent with the discussion in the ASC, Exhibit H, pages H-6 through H-12, the geotechnical investigation, as a minimum, shall meet the following additional specifications: 9 (a) Prior to the site investigation,	
		the certificate holder shall consider faults 11-depicted by DOGAMI on the Bonanza quadrangle (issued 2003), the Lorella quadrangle (to be issued spring 2004) and the Bryant Mountain quadrangle (mapped 2003, to be issued spring 2004), IMS-20 "Geohazards of Klamath County, Oregon" and USGS open file report 02- 15301Weldon et al. 2002. 1617 (b) In addition to the references listed above, the certificate	
		holder shall select 48 sites for paleoseismic paeleoseismic trenching based on stereo photography, research and field investigation. (c) At least 21 days prior to trenching, the certificate holder shall report to the Department and DOGAMI its selection of sites and the basis for that selection, including the results of stereo-photography. If DOGAMI is not	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Resource	<b>Existing Conditions</b>	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		able to comment on the selection of sites or to observe the trenching and its paleoseismic interpretation, the Department shall arrange, in consultation with DOGAMI, for the performance by an independent qualified registered geologist of those tasks DOGAMI is unable to perform. If the Department does not provide the certificate holder written notice of comments from DOGAMI or an independent qualified registered geologist within 21 days after such notification, the certificate holder may proceed with its investigation as planned. (d) The certificate holder shall, as a minimum, perform paleoseismic 34trenching on the Bryant Mountain Fault and the Klamath Graben Fault and 35shall reassess the MPE at those faults in terms of magnitude, location and maximum probable ground motion at the facility site. If field investigation indicates an MPE at those faults greater than the event assumed in the deterministic evaluation contained in the ASC, Exhibit H, the certificate holder shall incorporate the applicable design parameters in design of	
		the facility. In addition to being generally consistent with the discussion in the ASC, 43-Exhibit H, the site investigation and report shall generally meet the specification in DOGAMI Open File Report O-00-04, "Guidelines for Engineering Geologic Report and Site-Specific Seismic Hazard Reports".  D.6(10) The certificate holder shall ensure that ammonia-handling facilities have continuous tank level monitors, temperature and pressure monitors, alarms, check valves and emergency block valves. The certificate holder shall ensure that the ammonia storage tank has double containment and the piping from the tank is double-walled.	
		D.6(11) The certificate holder shall store diesel oil in a commercially manufactured system with internal spill controls and secondary containment.  D.6(12) The certificate holder shall equip all chemical storage tanks and locations storing large quantities of hazardous materials with secondary containment constructed of concrete or asphalt with berms around the perimeter. The secondary containment areas shall hold the volume of the largest tank or container in the area. The certificate holder or its primary contractor shall develop written procedures for each containment area.  D.8(7) The certificate holder shall locate chemical storage, servicing of	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		construction and maintenance equipment and vehicles, and overnight storage of wheeled vehicles at least 330 feet from any wetland or waterway.	
		D.8(8) The certificate holder shall place waste material and spoils at least 100 feet from wetlands and waterways.	
		D.8(9) Before beginning construction of the facility, the certificate holder shall prepare and implement a Spill Prevention Control and Countermeasure Plan.	
		D.8(15) The certificate holder shall establish the topographic position of the Energy Facility to minimize indirect effects of noise and ambient light on adjacent habitats.	
		D.10(1) During construction of the facility, the Certificate Holder shall control dust through the application of water or by other equally effective method.	
		D.10(2) During construction of the facility, the Certificate Holder shall use directing and shielding devices on lights to minimize off-site glare. When there is no nighttime construction activity, the Certificate Holder shall minimize night lighting consistent with safety and maintenance requirements.	
		D.10(3) During operation of the facility, the Certificate Holder shall use directing and shielding devices on lights to minimize off-site glare and shall minimize night lighting consistent with safety and maintenance requirements.	
		D.10(4) The Certificate Holder shall use motion detection equipment rather than constant floodlights for security lighting.	
		D.10(5) The Certificate Holder shall paint structures with low-glare paint in colors selected to complement the surrounding foreground and background colors.	
		D.13(1) During construction of the facility, the certificate holder shall provide onsite chemical toilet service suitable for the size and composition of the construction workforce.	
		D.13(11) During construction of the Energy Facility, the certificate	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		holder shall construct a fire protection system within the buildings and	
		yard areas of the Energy Facility site. (a) The fire protection system	
		shall be constructed in accordance with National Fire Protection	
		Association standards. (b) The system shall include a dedicated water	
		storage system, hose stations, fire water pumps, fire detection system,	
		and portable fire extinguishers located in accordance with National Fire	
		Protection Association standards. (c) A dedicated reserve capacity of	
		about 180,000 gallons in the raw water storage tank shall serve as the	
		fire suppression water source. (d) Fire detection devices, including	
		smoke detectors, heat detectors, manual alarm stations and indicating	
		devices, as appropriate, shall be installed at key points throughout the	
		Energy Facility. (e) Facility staff shall receive basic fire suppression training to enable staff to fight small fires that can be controlled or	
		extinguished with rack hoses and fire extinguishers.	
		extinguished with rack hoses and the extinguishers.	
		E.1.a(3) During construction of the Energy Facility, transmission lines or	
		other related or supporting facilities, the certificate holder shall establish	
		a complaint response system at the construction manager's office to	
		address noise complaints.	
		E.1.a(4) Within two months after the start of commercial operation of the	
		single-phase Energy Facility (or, if the certificate holder elects the two-	
		phase construction alternative, within two months after the start of the	
		commercial operation of the first phase and within two months after the	
		start of commercial operation of the second phase, if applicable), the	
		certificate holder shall retain a qualified noise specialist to measure	
		noise levels associated with the Energy Facility operation. If the	
		certificate holder elects the two-phase construction alternative, the	
		measurements made after the start of commercial operation of the	
		second phase shall be made with both first phase and second phase	
		equipment operating at full load. (a) The specialist shall measure noise levels at receptors M1 and M2 between midnight and 4 a.m., to	
		determine if actual plant noise levels are below 30.5 dBA. During this	
		time period, the Energy Facility shall be operating at the maximum	
		power production rate or the measurement results shall be considered	
		invalid. Records of the facility operating conditions during the	
		measurement period shall submitted along with the sound level data.	
		PROPOSED ORDER, COB ENERGY FACILITY MARCH 16, 2004(b)	
		The certificate holder shall report the results of the noise evaluation to	
		the Department of Energy. (c) If actual noise levels do not comply with	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		applicable DEQ regulations, the certificate holder shall take those actions necessary to comply with the regulations no later than eight months after the start of commercial operation of the single-phase Energy Facility or, if COB elects the two-phase construction alternative, no later than eight months after the start of commercial operation of each phase of the Energy Facility, if applicable.	
		E.1.a(4) The certificate holder shall install silencers on short duration noise sources e.g. steam vents).	
		E.1.c(2) The certificate holder shall design the transmission lines so that induced voltages resulting from the transmission lines are as low as reasonably achievable; including maintaining as great a conductor height as is reasonably practical at road crossings.	
		E.1.c(3) The certificate holder shall develop and implement a program that provides reasonable assurance that all fences, gates, cattle guards, trailers, or other objects or structures of a permanent nature that could become inadvertently charged with electricity are grounded or bonded throughout the life of the transmission line.	
		E.1.c(5) The certificate holder shall design, construct and operate the transmission lines in accordance with the requirements of the National Electrical Safety Code.	
		E.1.c(6) The certificate holder shall take reasonable steps to reduce or manage exposure to electromagnetic fields (EMF), consistent with Council findings presented in the "Report of EMF Committee to the Energy Facility Siting Council," March 30, 1993, and subsequent findings. Effective on the date of this site certificate, the certificate holder shall provide information to the public, upon request, about EMF levels associated with the Energy Facility and related transmission lines.	
		E.1.c(7) At least 30 days before beginning preparation of detailed design and specifications for the electrical transmission line or the natural gas pipeline, the certificate holder shall consult with the Oregon Public Utility Commission staff to ensure that its designs and specifications are consistent with applicable codes and standards.  E.1.c(8) With respect to the related or supporting natural gas pipeline.	

TABLE 2-1
Summary of Affected Environment, and Environmental Consequences, and Mitigation Measures 1

Environmental Resource	Existing Conditions	Impact of Proposed Action/Mitigation	Impact of No Action Alternative
		the certificate holder shall design, construct and operate the pipeline in accordance with the requirements of the US Department of Transportation as set forth in Title 49, Code of Federal Regulations, Part 192.	
		E.1.d(6) The certificate holder shall maintain in force at all times an adequate contingency plan for prevention and handling of spills and unplanned discharges. The certificate holder shall maintain a continuing program of employee orientation and education to ensure awareness of the necessity of good in-plant control and quick and proper action in the event of a spill or accident.	
		E.1.d(7)The certificate holder shall designate an appropriately trained supervisor to coordinate and carry out all necessary functions related to maintenance and cooperation of waste collection, treatment, and disposal facilities.	
		E.1.d(8) Unless otherwise permitted by the DEQ, the certificate holder shall not dispose of solid wastes, brines, construction wastes or other wastes at the Energy Facility site.	
		E.1.d(23) During construction of the generation facility, the certificate holder shall ensure that all sewage is collected in chemical toilets located on site.	
		E.1.d(24) The certificate holder shall ensure that chemical toilets are managed by a sewage disposal service licensed by the DEQ.	

TABLE 2-2 Other Potential Sites and Vicinities for Development

		Township		·	Physical Attributes		·
Washington Area of Focus	MW / Tech	Zoning	Site - General	Electrical	Substation	Fuel	Water
Dallesport, WA (Klickitat County)	TBD	Dallesport/Indust (Port Authority Site)	Approx 70 miles East of Portland.	BPA 500kv on site	b/w John Day and Hanford	NW Pipeline 6" lateral .5 from site. NW Pipeline 26" 12 miles north.	Columbia River adjacent
			lumbia River with John D 2 miles away makes gas	ay Substation on the Sou	th Side. Optimal intercor	nnect would be crossing	the river. Increase of gas
Frederickson, WA (Pierce County)	TBD	Frederickson; industrial	Port of Tacoma Industrial Park	BPA 230 kV	b/w Tacoma and Cowlitz	Northwest Pipeline Corp 26" line within one mile	City or well
		Multiple plants propose epresents a fatal flaw.	d for this area. Overbuild	ng a serious concern fron	n gas and electrical inter	connection criteria. Water	er supply is limited and
Sunnyside West, WA (Yakima County)	TBD	Sunnyside/Ag	South central Washington		and Midway; 500 kV b/w Hanford and Ostrander	line adjacent	County or well
	Comments: fatal flaw.	Gas supply and pressu	re are questionable, area	largely rural and no publi	c water lines present. Ac	ccess to groundwater a c	concern and potential
Sunnyside East, WA (Yakima County)	TBD	Sunnyside/Ag	South central Washington	BPA 345 kV and 500 kV	345 kV b/w Big Eddy and Midway; 500 kV b/w John Day and Hanford	Northwest Pipeline Corp 10" line adjacent	Country or well
	Comments: highly questi		yside West. Water area la	argely rural and no public	water lines present. Abil	ity to obtain new or trans	fer exiting water right
Patterson, WA (Benton County)	TBD	Patterson/Ag (Currently fallow field)	Approx 140 miles East of Portland	BPA Horse Heaven 345kv Substation adjacent	BPA Horse Heaven sub is b/w McNary and Ross	NW Pipeline 26" lateral 1 miles North	Lake Umatilla (Columbia River) 1 mile South
	Comments:	Gas lateral capacity is o	questionable on 26' distrib	oution line. Ability to obtain	n surface water highly qu	uestionable.	
Plymouth , WA (Benton County)	TBD	Plymouth/TBD (Currently fallow field)	Approx 156 miles East of Portland	BPA 230 kV and 345kv on site	230 kV b/w Big Eddy and McNary; 345 kV b/w McNary and Ross	NW Pipeline Plymouth Meter Station adjacent (26")	Columbia River 1 mile South
	Comments:	Unable to locate site lar	ge enough to support pla	nt and adequate buffer.			
Goldendale, WA (Klickitat County)	TBD	Goldendale/ Ag	Approx 100 miles East of Portland	BPA 500kv on site	b/w John Day and Hanford	NW Goldendale Compressor Station (2 Miles)	Ground
	Comments:		onstruction. Open seasor	for expansion of pressur		permitting was aggressiv	ely opposed.
		Township		<del> </del>	Physical Attributes		
Oregon Area of Focus	MW / Tech	Zoning	Site - General	Electrical	Adjacent Substa		
Bonanza, OR (Klamath County)	Phase 1 - SC (4) FA=600MW Phase 2 - CC (2) 2 on 1 FA = 1100	Exclusive Farm Use	900 acre barren parcel at the foot of Bryant Mountain. Potential for multiple interconnections	Line Tap (3) 500kV lines – BPA, PGE and PacPower on site	7 miles north of Malin & Capt Jack Substation and the COB Trading Hub	PGT Malin compressor station within 4 miles (42", 36", 12")	Deep isolated well with 7kgpm flow 3.5 miles as the crow flies to site. Was permitted by OWRD as a separate source

		Township	Physical Attributes								
Washington Area of Focus	MW / Tech	Zoning	Site - General	Electrical	Substation	Fuel	Water				
	Comments -	nents - Flat site, gas supply adequate, At market transmission and permitable water. Best location to date.									
*Malin, OR (Klamath County)	TBD	AG	Topography of the area very high flowing hill or low marsh. No clear favorable location	Malin Sub BPA, PGE and PacPower. (2) 230kV & (3) 500kV	1 Mile from Malin Substation	PGT lines on site (42"&36")	Groundwater- no public water supply, Bureau of Reclamation has just cut off all surface withdraws.				
		, ,	· ·	be OK for air dispersion b ion included in response t			a new water permit or				
Troutdale, OR (Multnomah County)	TBD	Troutdale/Indust (Alcoa site from 3rd party)	Land is an issue for this area, very few small parcels	Troutdale Sub PAC & BPA	Big Eddy & Ostrander	Williams Reynolds meter station pipeline in vicinity	Columbia River adjacent				
			Columbia Gorge Scenic A g an air permit is a potenti	rea. Gorge cumulative im al project fatal flaw.	pact study being conduct	ed by BPA is under wa	y and including the				
Albany, OR (Linn County)	TBD	Albany / Ag (under review)	Between Portland and Eugene	Tap 511 sub PacPower 230 kV and 115 kV sub; 2 x 230 kV; 2 x 115 kV	Albany, Tap 10	Williams meter station (34600 Midway) within one mile	Albany Water Treatment Facility (needs further investigation)				
		Williams natural gas pip ould be necessary.	eline is a 12 inch distribut	ion line and does not hav	e sufficient capacity or pr	essure to support a ger	nerating facility.				
Umatilla, OR (Umatilla County)	TBD	Current use Ag	Near Coyote Springs II and Hermiston projects		McNary	Williams and PGT pipelines in vicinity	Columbia River; needs further investigation				
	Comments: A	Area overbuilt from an e	electrical interconnection p	perspective. Ability to obta	in or transfer water right	from Columbia River hi	ghly questionable				

**TABLE 3.3-3** Estimated Water Use and Disposition During Operations

Process Where Flow			stem Flows om)*		
Starts	<b>Process Receiving Flow</b>	Peak	Average	Final Disposition	
Water supply wells	Raw water storage tank	210	115	Storage	
Raw water storage tank	Demineralization process	317	130	Land application or evaporation	
	HRSG blowdown tanks	100	100	Land application or evaporation	
	Evaporative coolers	216	0	Land application or evaporation	
	Potable water/sanitary systems	1	1	Septic system	
	Service water	5	5	Land application or evaporation	
	Fire protection	3,000	N/A	Storage	
Reverse osmosis Treatment	Demineralization process	159	65	Demineralized water storage	
	Wastewater storage tank	159	65	Land Application evaporation, or haul offsite to WWTP	
Demineralized Process	Water/steam cycle	66	65	Land application or evaporation	
	Wastewater collection basin	93	0	Land application or evaporation	
Water/steam cycle	HRSG blowdown tanks	23	23	Land application or evaporation	
	Evaporation	43	42	Evaporation	
Evaporative coolers	Evaporation	108	0	Evaporation	
	Wastewater collection basin	108	0	Land application or evaporation	
HRSG blowdown tanks	Evaporation	8	8	Evaporation	
	Wastewater collection basin	214	214	Land application or evaporation	
Wastewater collection basin	Raw water storage tank	115	115	Storage	
Stormwater from	Stormwater pond	Variable	Variable	Infiltration	
disturbed areas on Energy Facility site	Stormwater infiltration basin	Variable	Variable		
Stormwater run-on from undisturbed areas	Plant stormwater by-pass drainages	Variable	Variable	Existing drainages and West Langell Valley Road drainage ditch	

<sup>\*</sup> Rates are for two blocks (1,160 MW) and are with supplemental duct firing. HRSG = heat recovery steam generator WWTP = wastewater treatment plant

**TABLE 3.3-5** Water Quality Comparison

Parameter	Units	Land Application Water Quality	Lost River (min,max,average <sup>3</sup> )	Jan Wright Well (12/18/92)
pH	Standard units	7.5-9.0	7.70, 8.20, 7.92	8.12
Iron	mg/L	0.14		0.0235
Copper	mg/L	0.00		0.0033
Manganese	mg/L	0.02		0.0269
Calcium	mg/L	28.92		34.9
Magnesium	mg/L	11.74		15.8
Sodium	mg/L	20.12	14.50, 25.50, 20.00	34
Potassium	mg/L	4.22		3.03
Boron	mg/L	0.54		
Silica	mg/L	71.12		45.2
Chloride	mg/L	4.14	2.40, 7.80, 4.54	3.25
Nitrate as N	mg/L	0.84	0.10, 0.26, 0.18	ND @ 0.007
Nitrite as N	mg/L	0.02		
Ammonia as N	mg/L	0.00	0.02, 0.41, 0.16	
Sulfate	mg/L	6.29	11, 22.90, 17.56	10.2
Total Alkalinity	mg/L as CaCO <sub>3</sub>	164.12	100, 130, 116.43	218
Fluoride	mg/L	0.20		
Phosphorous	mg/L	0.05		
Orthophosphate as P	mg/L	0.00	0.25, 1.30, 0.51	ND @ 0.032
Sulfite	mg/L	0.00		
Oil and Grease	mg/L	0.00		
TOC	mg/L	0.00		
TDS 1	mg/L	203	237, 367, 295 <sup>4</sup>	261
TSS	mg/L	0.00		
Phosphonates <sup>2</sup>	mg/L	0.00		
Polyacrylate <sup>2</sup>	mg/L	0.00		
Free Chlorine <sup>2</sup>	mg/L	0.00		

## Notes:

mg/L = milligrams per liter.

ND = nondetect.

TDS = total dissolved solids.

TOC = total organic content.

TSS = total suspended solids.

Includes treatment chemicals for the steam cycle.

Reverse osmosis (RO) treatment not required, therefore the phosphonates, polyacrylate, and free chlorine are not present.

Data obtained from EPA STORET Database for Lost River Harpold Dam Station, 1968-1975 Irrigation

months (June 1-Sept 30).

Calculated from Electrical Conductivity (Snoeyink and Jenkins, 1980 and Van Hoorn and vanAlpen, 1994).

Projected water quality from Burns and McDonnell September 9, 2003, water balance.  $CaCO_3$  = calcium carbonate.

**TABLE 3.4-5**Special-Status Species Potentially Occurring Within the Analysis Area

Species	FWS	BLM	ODFW ODA	ONHP	Habitat Requirements	Potential Occurrence in Analysis Area
Plants						
American pillwort Pilularia americana				2	Vernal pools and along the margins of lakes, ponds and reservoirs at elevations below 5,500 feet	Not observed; Some habitat present, known to occur along margins of reservoirs east of analysis area.
Baker's globe mallow <i>Illiama bakerii</i>		<u>SS</u>		1	Chaparral, sagebrush, ponderosa pine and juniper woodland habitats at elevations between 3,000 and 8,500 feet	Not Observed, Suitable habitat present
Bellinger's meadowfoam Limnanthes floccossa ssp. Bellingeriana	<u>SoC</u>	<u>SS</u>	С	1	Vernal pools, moist meadows and seeps in open pine-oak woodlands at elevations between 900 and 4,000 feet	Not observed; Limited habitat present
Blue-leaved penstemon Penstemon glaucinus	<u>SoC</u>	<u>SS</u>		1	High elevation lodgepole and white fir forests	No suitable habitat; All known populations occur on 6400 acres of Federal lands managed by the Fremont NF, Winema NF and the BLM.
Columbia yellowcress <i>Rorippa columbiae</i>	<u>SoC</u>	<u>SS</u>	С	1	Along streams, lakes, wet meadows and other seasonally saturated areas at elevations between 4,000 and 6,000 feet	Not observed; Suitable habitat present
Creeping woody rock cress Arabis suffrutescens var horizontalis	SoC		С	1	Sagebrush scrub, Yellow pine forest and red fir forest at elevations less than 5,000 feet	Not observed; Suitable habitat present
Disappearing monkeyflower <i>Mimulus</i> <i>evanescens</i>	SoC	<u>SS</u>	С	1	Great basin scrub, lower montane conifer forest, pinyon juniper woodland; gravelly, rocky; vernally moist areas at elevations between 4,000 and 6,000 feet	Not observed; Suitable habitat present
Flaccid sedge Craex leptalea		<u>TS</u>		3	Bogs, fens, marshes, swamps, seeps and wet meadows at elevations less than 2,500 feet	Not observed; Limited habitat present; above known elevation range of species

**TABLE 3.4-5**Special-Status Species Potentially Occurring Within the Analysis Area

Species	FWS	BLM	ODFW ODA	ONHP	Habitat Requirements	Potential Occurrence in Analysis Area
Fringed campion Silene nuda ssp. Insectivora		<u>TS</u>		4	Meadows in ponderosa / lodgepole pine forest openings at elevations between 4,000 and 6,000 feet	Meadows in ponderosa / lodgepole pine forest openings
Greene's Mariposa lily Calachortus greenei	SoC	<u>SS</u>	С	1	Oak woodland, pinyon juniper woodland, coniferous forest, meadows and seeps, volcanic soil, at elevations between 3,000 and 6,500	Not observed; Suitable habitat present
Green-flowered wild ginger Asarum wagneri		<u>SS</u>	С	1	Mixed conifer and lodgepole pine forests at elevations ranging from 4,500 to 8,500 feet	Not observed; Limited habitat present
Green-tinged paintbrush Castilleja chlorotica		<u>SS</u>		1	Dry gravelly slopes, and grassy openings in ponderosa pine or lodgepole pine forests at elevations between 5,000 and 8,200 feet	Not observed; Suitable habitat present
Howell's false caraway Perideridia howellii		<u>TS</u>		4	Ponderosa pine, mixed conifer, meadows, along streams and on moist slopes at elevations between 2,000 and 5,000 feet	Not observed; Suitable habitat present
Lady slipper orchid Cypripedium fasciculatum	SoC	SMC BS	С	C/1	Open conifer forest at elevations, generally acidic soil, at elevations between 500 and 7,500 feet	Not observed; Limited habitat present
Least phacelia Phacelia minutissima			С	1	Open, ephemerally moist areas in meadows, sagebrush-steppe, lower montane forests and riparian areas at elevations between 4,000 and 8,000 feet	Not observed; Suitable habitat present
Lemmon's catchfly Silene lemmonii				3	Oak woodlands and conifer forests at elevations between 2,800 and 9,000 feet	Not observed; Suitable habitat present
Long-bearded Mariposa lily Calachortus Iongebarbatus Iongebarbatus	<del></del>	<u>TS</u>		1	Meadows or along the edges of ponderosa pine, lodgepole pine forests and in juniper woodlands at elevations between 4,000 and 6,000 feet	Meadows in ponderosa / lodgepole pine forest openings

TABLE 3.4-5 Special-Status Species Potentially Occurring Within the Analysis Area

Species	FWS	BLM	ODFW ODA	ONHP	Habitat Requirements	Potential Occurrence in Analysis Area
Mountain lady's slipper Cypripedium montanum		TS SMC		4	Mixed conifer forests and woodlands at elevations ranging from 300 to 6,000 feet	Not observed; Suitable habitat present
Mt. Mazama collomia Collomia mazama				1	Alpine meadows and on slopes in association with mixed conifer, true fir and lodgepole pine forests, generally on open or disturbed areas at elevations generally above 5,000 feet	No suitable habitat present
Newberry's gentian Gentiana newberryi		<u>AS</u>		2	Vernally wet to dry, subalpine and alpine meadows, along mountain streams at elevations between 5,000 and 12,000 feet	No suitable habitat present
Playa phacelia Phacelia inundata	SoC			1	Sagebrush scrub, yellow pine forests, alkali sinks and playas, on alkaline soil 4,500 to 6,000 feet.	Not observed; Limited habitat present
Profuse –flowered mensa mint Pogogyne floribunda	SoC	<u>SS</u>		1	Vernal pools, seasonal lakes and intermittent drainages at elevations between 3,200 and 5,000 feet	Not observed; limited habitat present
Prostrate buckwheat <i>Erigonum procidum</i>	SoC		С	1	Dry, rocky slopes, and flats within juniper-sagebrush and Jeffery pine woodlands at elevations between 4,000 and 8,500 feet	Not observed; Suitable habitat present
Rafinesque's pondweed Potamogeton diversifolius				2	Ponds, streams and reservoirs below 8,000 feet	Not observed; Limited habitat present
Red-root yampah Perideridia erythrorhiza	SoC		С	1	Meadows, pastures, and open areas in pine-oak woodlands at elevations less than 5,000 feet	Not observed; Suitable habitat present
Salt heliotrope Heliotropum curvassavicum		<u>TS</u>		3	Many different plant communities at elevations less than 7,000 feet, but is generally associated with saline soil	Not observed; Suitable habitat present

TABLE 3.4-5 Special-Status Species Potentially Occurring Within the Analysis Area

Species	FWS	BLM	ODFW ODA	ONHP	Habitat Requirements	Potential Occurrence in Analysis Area
Shockley's ivisia Ivesia shockleyi				2	Open gravelly, rocky areas associated with subalpine fir and pine forests, at elevations between 9,000 and 13,000 feet	No suitable habitat present
Short-podded thelypody Thelypodium brachycarpum		<u>AS</u>		2	Irrigated pasture, sagebrush shrub, pond and stream edges; adjacent to ponderosa pine forests; alkali soil at elevations between 3,000 and 6,500 feet	Not observed; Suitable habitat present
Slender bulrush Scirpus heterochaetus		<u>TS</u>		3	Marshes, swamps and around lake edges, in lower montane conifer forests at elevations around 5,000 feet	Not observed; Limited habitat present
Tricolor monkeyflower <i>Mimulus tricolor</i>				2	Moist flats on wet clay soil and in vernal pools within woodlands and grasslands, at elevations less than 5,000 feet	Not observed; Limited habitat present
Warner Mountain bedstraw Gallium serpenticum var. warnerense				2	Meadows and seeps, pinyon / juniper woodland, conifer forest and rocky talus at elevations between 4,500 and 9,000 feet	Not observed; Suitable habitat present

# **TABLE 3.4-5**Special-Status Species Potentially Occurring Within the Analysis Area

			ODFW			Potential Occurrence in
Species	FWS	BLM	ODA	ONHP	<b>Habitat Requirements</b>	Analysis Area

#### United States Fish and Wildlife Service (FWS)

SoC Federal Species of Concern

#### Bureau of Land Management, Klamath Falls Resource Area Special Status Species (BLM)

TS - Bureau Tracking Species

AS - Bureau Assessment Species

SS - Bureau Sensitive Species

SMA Survey and Manage Category A Species

SMB Survey and Manage Category B Species

SMC Survey and Manage Category C Species

#### Oregon Department of Fish and Wildlife (ODFW) / Oregon Department of Agriculture (ODA)

- C Candidate for state listing as threatened or endangered
- V Vulnerable species for which listing as threatened or endangered is not believed to be imminent
- U Undetermined status; more information is needed to determine the conservation status of the species
- P Peripheral or naturally rare species, species on the edge of their natural range in Oregon, or have naturally low populations within the state

#### **Oregon Natural Heritage Program (ONHP)**

- 1 Taxa that are threatened or endangered throughout their range
- 2 Taxa that are threatened or endangered in Oregon, but more secure elsewhere
- 3 Review list, taxa for which more information is needed to determine the conservation status
- 4 Species that are of conservation concern, but are not currently threatened or endangered

**TABLE 3.6-4** Estimated Truck Traffic at the Energy Facility During Operation

Delivery Type	Number and Occurrence of Trucks
Aqueous ammonia	2 per week
Condensed polisher waste	1 per month
Cleaning chemicals	1 per month
Trash pickup	1 per week
Sanitary waste	1 per year
Wastewater transport*	5 to 9 per day

 $<sup>^\</sup>star$  Applies only if storage and haul to wastewater treatment plant (WWTP) option is selected.

**TABLE 3.6.5**Existing and Future Peak-Hour Traffic Volumes and LOS with and without Energy Facility Impacts

	2000 Existing PM Peak		2004 PM Peak without Energy Facility		2004 PM Peak <i>with</i> Energy Facility	
	Traffic Volumes	LOS	Traffic Volumes	LOS	Traffic Volumes <u>*</u>	LOS
West Langell Valley Road (south of Harpold Road)	40	Α	45	А	65 <del>/83</del>	А
Harpold Road (north of West Langell Valley Road)	40	Α	45	Α	65 <del>/83</del>	Α
Harpold Road (south of West Langell Valley Road)	40	Α	45	Α	65 <del>/65</del>	Α
East Langell Valley Road	40	Α	45	Α	65 <del>/65</del>	Α
OR 50 (east of Harpold Road)	150	Α	165	Α	185 <del>/185</del>	Α
OR 50 (west of Harpold Road)	150	Α	165	Α	185 <del>/185</del>	Α
OR 70 (east of Harpold Road/Carol Avenue)	190	Α	210	Α	230 <del>/230</del>	Α
OR 70 (west of Harpold Road)	90	Α	100	Α	120 <del>/138</del>	Α
OR 140 (east of OR 70)	310	В	342	В	360 <del>/360</del>	В
OR 140 (west of OR 70)	330	В	365	В	385/403	В

<sup>\*-65/83:</sup> Traffic volume without process wastewater truck trips/traffic volume with process wastewater truck trips.

LOS = level of service

Estimated 1 percent growth factor for 2004. Source: Oregon Department of Transportation

**TABLE 3.8-1** Resources Identified as Scenic or Aesthetic

Resource	Jurisdiction	Applicable Plan Designation	Approximate Distance from Energy Facility (miles)	Approximate Distance from Southernmost Transmission Towers (miles)	Line of Sight to Stacks or Transmission Towers? (N = no, Y = yes)
Lava Beds National Monument	National Park Service	No scenic designation	22	17	N, Y
Sycan National Wild and Scenic River	USFS/Fremont and Winema NF	Wild and Scenic River	21	21	N, N
North Fork Sprague River (Wild and Scenic River)	USFS/Fremont and Winema NF	Wild and Scenic River, Scenic and Recreational Area	27	27	N, N
OC&E Woods Line State Trail	OPRD	Rails to Trails route, no scenic designation	9	8	Y, Y
Bloody Point	Modoc County	Historic Site with vista point	14	9	N, Y
Petroglyphs	Modoc County	Historic Site with vista point	22	16	N, Y
Battle of Scorpion Point	Modoc County	Historic Site with vista point	24	19	N, Y
Volcanic Legacy Scenic Byway (US 97 in Oregon)	ODOT/Klamath County	National Scenic Byway	21	20	Y, Y
US 97	Caltrans	Eligible Scenic Highway	21	20	N, N
SR 161	Caltrans	Eligible Scenic Highway	14	9	N, Y
SR139	Caltrans	Eligible Scenic Highway	14	9	N, Y
Modoc Volcanic Scenic Byway	USFS, Modoc County	National Scenic Byway	15	10	N, Y
Bear Valley National Wildlife Refuge Observation Area	USFWS	Wildlife observation, no scenic designation	28	25	N, N
Lower Klamath National Wildlife Refuge Wildlife Overlook	USFWS	Wildlife observation, no scenic designation	19	15	N, Y
Tulelake National Wildlife Refuge Wildlife Overlook	USFWS	Wildlife observation, no scenic designation	17	11	N, Y
Klamath Wildlife Refuge	ODFW	State Wildlife Refuge, no scenic designation	22	20	N, N
Miller Creek ACEC	BLM, Klamath Falls	BLM Area of Critical Environmental Concern with scenic value	10	10	Υ, Υ
Alkali Lake	BLM, Klamath Falls		4	<u>8</u>	<u>Y,Y</u>
Yainax Butte	BLM, Klamath Falls	BLM Special Area	<u>12</u>	<u>17</u>	<u>Y,Y</u>
Bumpheads Special Area	BLM, Klamath Falls	BLM Special Botanical/ Habitat Area with scenic value	15	15	N, N

BLM = Bureau of Land Management

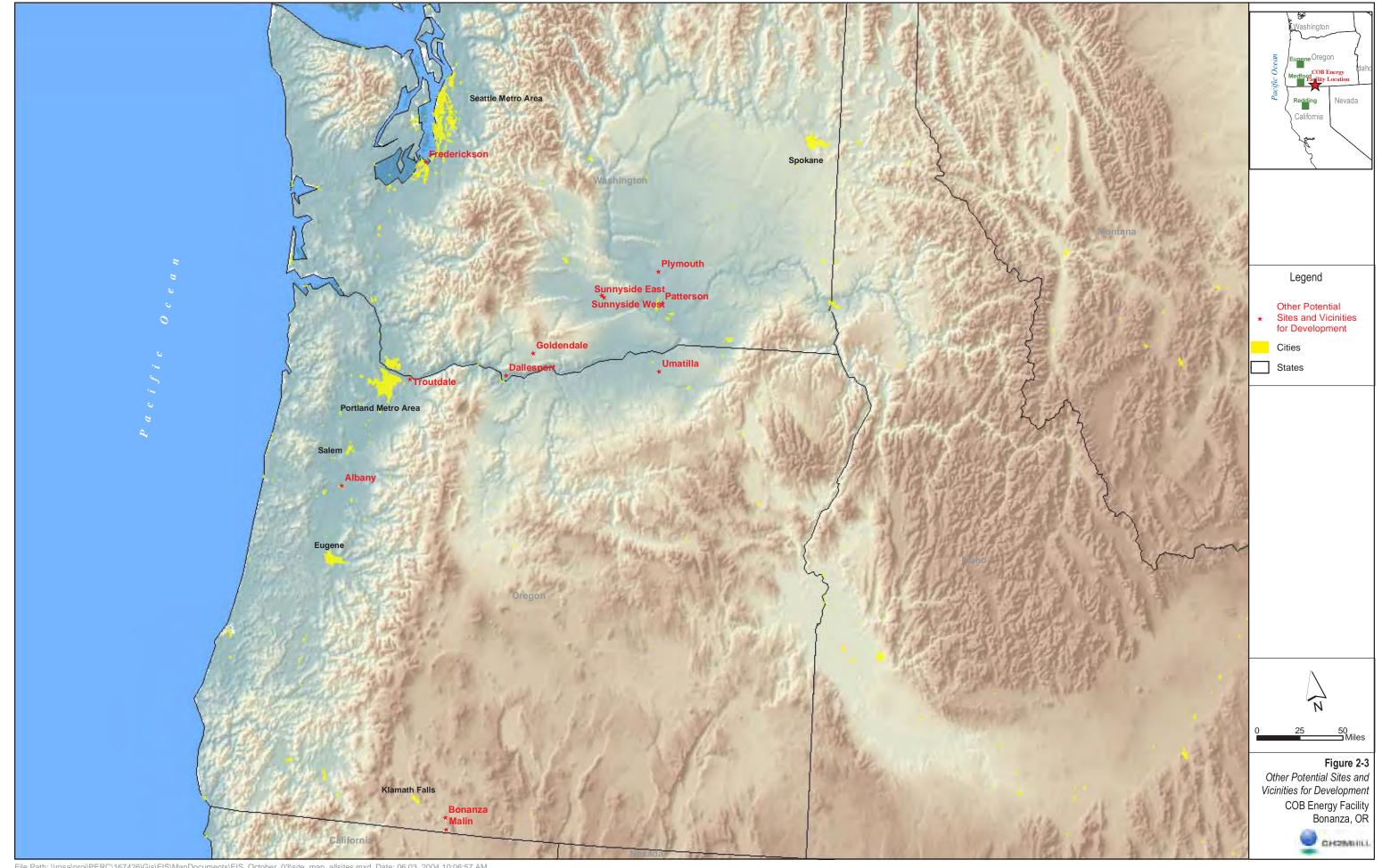
NF = National Forest

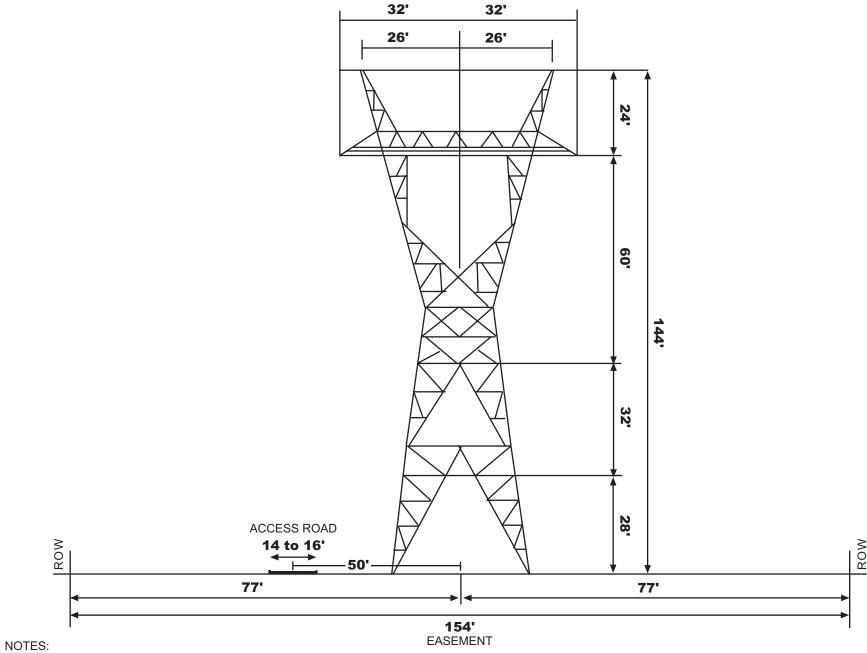
ODFW = Oregon Department of Fish and Wildlife
ODOT = Oregon Department of Transportation
OPRD = Oregon Parks and Recreation Department
OSU = Oregon State University
USFS = U.S. Forest Service
USFWS = U.S. Fish and Wildlife Service

# PART 3 Additional and Revised Figures

## Part 3 Additional and Revised Figures

- 2-3 Other Potential Sites and Vicinities for Development [additional figure]
- 2-4 Typical Transmission Tower Structure [DEIS Figure 2-3]
- 2-5 Typical Water Supply Pipeline Configuration [DEIS Figure 2-4]
- 2-6 City of Malin Visual Resource Map [additional figure]





1. TRANSMISSION TOWER IS LATTICE.

2. CONDUCTORS COULD BE HORIZONTAL OR VERTICAL.

3. ACCESS ROAD MAXIMUM GRADE IS LESS THAN 15 PERCENT.

Figure 2-4
Typical Transmission Tower Structure
COB Energy Facility
Bonanza, OR



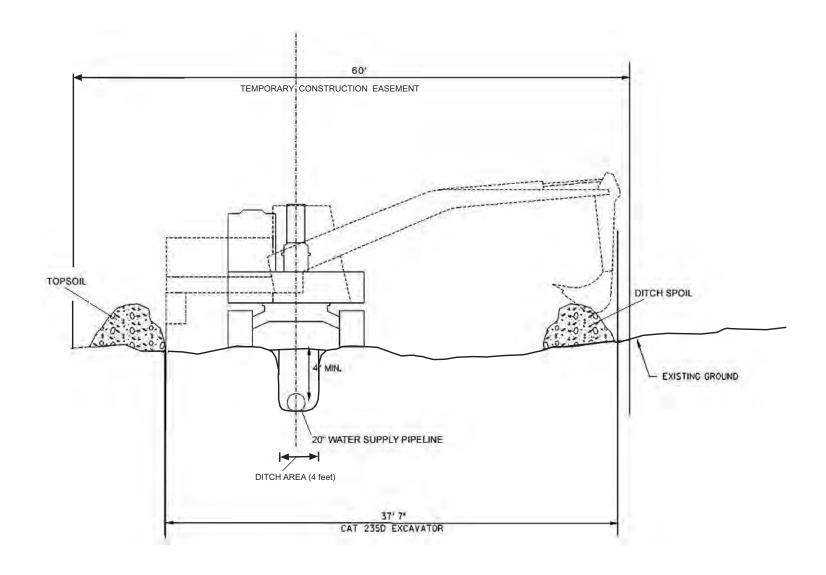
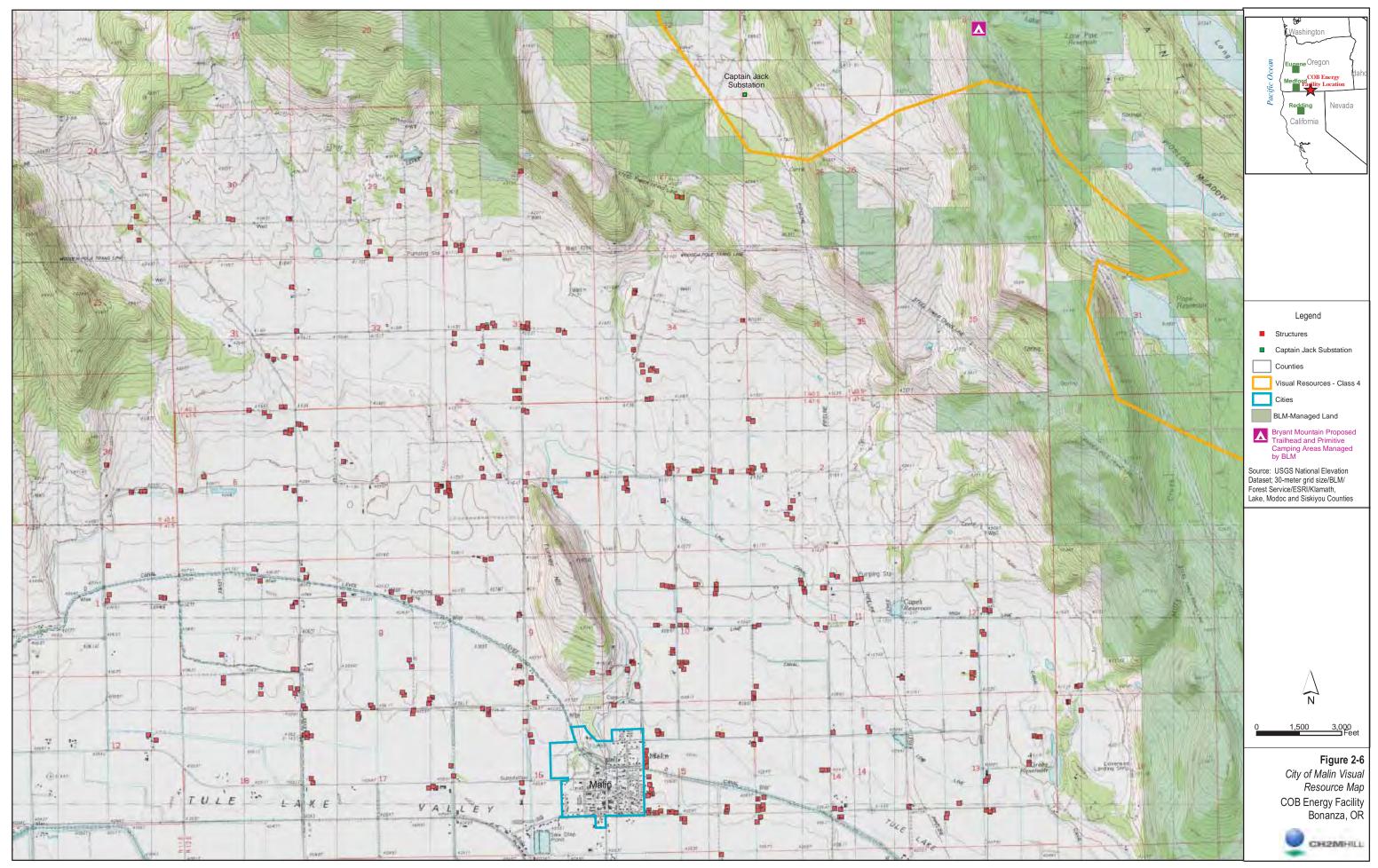


Figure 2-5
Typical Water Supply Pipeline Configuration
Biological Assessment
COB Energy Facility
Bonanza, OR







# **Proposed Action and Alternatives**

## 2.1 Introduction

This section contains a description of the Proposed Action and alternatives to the Proposed Action. Section 2.2 describes the project proponent's site selection process used by the project proponent in considering options for siting its proposed energy facility and ancillary facilities. Section 2.3 describes the Proposed Action, other potential alternatives sites considered, site specific and technologic alternatives, and the two alternatives being which is considered in detail in this FEIS. Section 2.4 describes ÷the Proposed Action and No Action alternative, which is also considered in detail in this FEIS. Other alternatives, including alternatives considered but eliminated from detailed analysis in this FEIS, are described in Section 2.5. Section 2.6 describes other projects in the project vicinity that could potentially contribute to cumulative impacts.

## 2.2 Site Selection

## 2.2.1 Alternative Energy Facility Sites

Selection of an energy facility site is typically based on a common set of factors or criteria, such as the degree of risk in obtaining regulatory approval, the availability of natural gas and water to operate the facility, cost associated with upgrading natural gas supply and impacts to the grid to interconnect and operate the facility; and access to electric transmission system facilities to export power onto an electric system grid. In the energy development industry, no set threshold exists for determining whether a site is "acceptable" or "not acceptable" because the degree of acceptable risk and cost will vary from company to company.

Described below are criteria considered in selecting the COB Energy Facility. Additional information concerning other potential sites and vicinities is provided in Section 2.5.

## 2.2.2 <u>Infrastructure</u>

A potential site must be within a reasonable distance of the infrastructure needed to construct and operate a gas-fired power project. This includes the following:

• Transportation: The potential site should be located near a railroad (siding) and roads with the load capacity to accommodate heavy loads. During construction, heavy equipment and materiel should be brought as close to the site as possible via rail and then moved to the potential site by road. In addition, adequate roads are necessary to transport construction workers to the site. During operation, heavy trucks will deliver supplies to the facility Facility, and a small operational crew will work at the site. The farther away from rail access and an adequate road network a site is, the higher

- construction costs, acquisition of more land or rights-of-way, and greater probability of significant environmental impacts.
- Transmission Interconnection: The potential site should be located near a major electric transmission line or substation that can accommodate the proposed power plant Energy Facility capacity and not impede the integrity of the power grid. A power plant must be able to interconnect with electric transmission facilities (electric transmission lines or substations) in order to move the power to market. If the potential site is not reasonably close to electric transmission facilities that can accommodate the load, it is neither economical nor practical to construct the project at that site. The size (in kV) of the electric transmission line, capacity (availability to carry additional electrical load), and distance from the generation source are key considerations. If the size or capacity of an existing electric transmission line is insufficient, the existing electric transmission lines would need to be upgraded or a new electric transmission line constructed so that the load could be accommodated. If a new electric transmission line must be constructed to make an interconnection or to support an interconnection, construction costs will be increased, more land or rights-of-way acquired, and, depending upon local land and environmental attributes, a greater probability environmental impacts may be expected. Similarly, the capacity of an existing substation to accommodate increased load is important. Existing substations lacking in capacity or space for expansion would require costly upgrades to accommodate power generated from the new power plant Energy Facility.
- To meet transmission objectives, an ideal energy generation site is strategically located along a major electrical transmission line through which the plant can provide maximum market response to regional power demands, at a "trading hub" location on the power grid having sufficient transmission and substation capacity to meet this objective. The primary purpose and need for the COB facility Energy Facility's meeting market conditions are provided at the location near the Captain Jack Substation (see Applicant's project proponent's Purpose and Need Statement, Section 1.2).
- Natural Gas Transmission: The potential site should be located near a major natural gas pipeline that has capacity to supply natural gas to the power plant Energy Facility. Key issues on siting near a natural gas pipeline include sufficient capacity (size of pipeline), availability (amount of capacity already committed), pipeline pressure, and distance to the power plant Energy Facility. Potentially cost-prohibitive upgrades may be required for a natural gas pipeline that does not have adequate capacity or pressure. If pipeline pressure is insufficient, a compression can be added, but this increases project costs as well as the probability of significant adverse environmental impacts.
- Water: Gas-fired, combined-cycle power plants require a source of water, but the amount of water can vary significantly depending on the cooling option selected (water or air). In most gas-fired power plants, process wastewater is also discharged. Power projects proposed for unincorporated areas can use either surface water or ground water. The source must be proven, in sufficient quantity, and reliable. Depending upon the chosen design, the surrounding land area must be capable of managing and/or disposing of stormwater and noncontact process water without probable significant adverse impacts to surface and groundwater resources.

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## 2.2.3 Construction Feasibility

Site Size: A potential site must be able to accommodate the power plant dimensions, including the availability of construction laydown and staging areas during the construction phases of the project. The site size can vary depending on the power block, cooling-option, and ancillary requirements, such as wastewater treatment, equipment storage, and security and fire access perimeter.

Topography: To the degree possible, a potential site should be level to minimize the amount of cutting and filling. The more site-preparation work needed, the more costly and difficult will be the construction. In addition, usually there is a greater probability of significant adverse environmental impacts associated with project sites that require significant modification.

Geotechnical: In siting power projects, soil conditions and seismic considerations are important factors. Unstable soils require significant and costly foundations that raise overall project costs, insurance costs, and overall risk factors. Seismic concerns are related to known faults and liquefaction.

Flooding: Potential sites subject to flooding are normally eliminated from further consideration.

## 2.2.4 Environmental/Land Use/Community/Acceptance

Environment: The potential site should be capable of development as an energy facility such that, to the degree possible, environmental impacts can be minimized or will be capable of mitigation. Key environmental considerations include:

- Air quality A potential site should be in an attainment area; if not, there should be credits or other mitigation available to offset impacts. The project should avoid significant impacts on Class I areas. Significant impacts could lead to the denial of project permits or severely limit project operations.
- Wetlands and other Water Bodies A potential site should avoid or have minimal impacts on wetlands or other surface waters, including streams. Impacts on wetlands and streams often require local, state, and Federal project approvals and could lead to a denial of siting the project at the selected location.
- Threatened or endangered species A potential site should avoid impacts to threatened
  or endangered species or their habitat. Although in some cases impacts (taking) are
  allowed, it is a costly and often contentious process to complete with long-term
  monitoring. Potential impacts could result in denial of permits to construct the project.
- <u>Visibility/aesthetics</u> <u>If possible, a potential site should be located to minimize its visibility to residents and areas of recreation (e.g., parks, campgrounds, etc.).</u>
- Cultural resources A potential site should avoid disturbance of cultural resources.
- Water Impacts on water, either from the use of or discharge to, can result in costly
  project engineering, construction, and operation. Although most potential impacts can
  be overcome with engineering and technology, the overall cost could make the project
  uneconomical.

- Land Use: The potential site should be located in an area compatible with local comprehensive planning guidelines and documents and zoned for the proposed activity. Although the land use laws and regulations may be changed over time to allow the construction of the project, significant uncertainty concerning whether a power plant is an allowed use or not undermines project feasibility; and even if permitted, a project could be saddled with costly construction and operational limitations and mitigation.
- Community Acceptance: To the degree possible, the construction and operation of a
  power plant should be an accepted and welcome addition to the local community,
  bringing economic gain. Generally, the greater the degree that all other siting
  considerations can be met, the higher the community acceptance.

## No Action

In the No Action Alternative, BPA would decide not to provide the requested connection to the regional power grid or BLM would decide not to provide an easement for construction of an electric transmission line across Federal lands. Without these approvals, the proposed Energy Facility would not be feasible. Thus, in the No Action Alternative the proposed Energy Facility would not be built.

## 2.3 Proposed Action

In the proposed action, BPA would provide an interconnection to the regional power grid, and BLM would grant an easement allowing the power line to be built on Federal lands. The Energy Facility would be built and operated by the project proponent. H-The Energy Facility would consist of a 1,160-MW, natural gas-fired, combined-cycle power generation plant. Based on the conditions of the electric power market, the project proponent may decide to construct the facility Facility in one or two phases.

A new electric transmission line, approximately 7.2 miles in length, would be built by the project proponent and would deliver electric power from the Energy Facility to the regional power grid at BPA's Captain Jack Substation. <u>Figure 2-1 shows t</u>The locations of the Energy Facility and its related or supporting facilities, are shown in Figure 2-1, and Figure 2-2 shows the BLM-owned managed parcels.

The proposed Energy Facility would be fueled by natural gas from the existing PG&E Gas Transmission Northwest (PG&E GTN) pipeline. The fuel would be and delivered through an approximately 4.1-mile, approximately 20-inch-diameter, natural gas pipeline that would be constructed from the GTN Bonanza Compressor Station along the rights-of-way of existing Klamath County roads. The natural gas pipeline is expected to be 20 inches in diameter.

Water would be needed by tThe proposed Energy Facility would need water to generate steam for the combined-cycle operation. Water would also be needed, and for demineralized water production, potable water and sanitary systems, and service water. The water\_supply well system would consist of an existing well and two additional water supply wells. The water supply well system would be configured and constructed to withdraw water only from the deep zone aquifer and would be isolated from the shallow

2-4 PDX/041750010.DOC

zone aquifer and surface water. The existing well, known as the Babson well, was originally drilled to depths exceeding 5,000 feet for oil and gas exploration in the 1920s and has partial obstructions at depths of 1,870 and 2,050 feet. The Babson well would be sealed through the shallow zone aquifer and through approximately 1,100 feet of nonbearing rock to approximately 1,500 feet below the ground surface (bgs). No other Langell Valley area wells or water rights in the deep aquifer system are known to exist. Two additional water supply wells would be drilled to a depth of approximately 2,000 feet bgs.

Once withdrawn, the water would be pumped through a 2.8-mile water supply pipeline to a raw water storage tank located at the Energy Facility site. Under average annual ambient conditions with supplemental duct firing, the Energy Facility would discharge approximately 22 gallons per minute (gpm) of process wastewater. would be discharged by the Energy Facility. Three Two alternatives for disposal of the process wastewater are proposed: 1) beneficial use of the water for irrigated pasture, or 2) evaporation in an onsite, lined evaporation pond, or 3) temporary storage onsite and hauling to an offsite wastewater treatment plant (WWTP) for disposal.

The principal components of the proposed action are as follows:

- A new\_\_\_1,160-MW, air-cooled, natural gas-fired, combined-cycle electric power generation plant located near Bonanza, Oregon, on 50.6 acres of land
- A new\_\_7.2-mile, electric transmission line to deliver electricity from the proposed Energy Facility to BPA's Captain Jack Substation
- A new\_\_4.1-mile, natural gas pipeline to deliver fuel to the proposed Energy Facility site
- A water\_-supply well system consisting of an existing well and two additional water supply wells
- A 2.8-mile\_\_water\_-supply pipeline between the water supply wells and the Energy Facility
- A 31-acre\_rirrigated, pasture area for beneficial use of process wastewater. Process wastewater would be delivered via a 3,770-foot irrigation pipeline.
- A 20-acre evaporation pond if process wastewater is managed by an onsite, lined evaporation pond
- A 4.7-acre\_stormwater infiltration basin
- A 1.5-acre –stormwater pond

Each of these components is described in greater detail in the next subsections. <u>Table 2-1</u> shows a , and a comparison of compares project impacts and specifies mitigation measures is shown in Table 2-1. <u>Table 2-1</u> includes many of the terms and conditions in the proposed order (PO) issued by the Oregon Department of Energy on March 16, 2004.

## 2.3.1 Electric Power Generation Facility

#### 2.3.1.1 Site Location

The proposed Energy Facility site is located 3 miles south of Bonanza, Oregon, on the east side of West Langell Valley Road No. 520 in Klamath County. Access to the site would be from Langell Valley Road No. 520 (see Figures 2-1, Site Map, and 2-2, Facility Map). The Energy Facility site is located on 50.6 acres of property totaling 749 acres in Sections 22, 23, 25, and 26 of Township 39 South, Range 11 East. The property, is currently undeveloped, and has historically been used for agricultural activities as described below. Figure 2-2 shows BLM-owned parcels.

Specific criteria are considered to determine the location when siting a combined-cycle power plant such as the proposed Facility. Key criteria include proximity to transmission, fuel supply, and water supply. Additional criteria include site size, topography, geotechnical issues, flooding potential, transportation, environmental impacts, and nearby residences.

The project location selected for the proposed Facility had the highest potential for meeting these criteria, as described in the following list:

- Electric transmission interconnect. The Energy Facility site would connect to the existing BPA Captain Jack Substation, which is part of the California\_Oregon Intertie, known as the "\_Super Highway Crossroads\_" of Energy for the Pacific Northwest and California and near the California-Oregon border trading hub (geographic location where multiple participants trade power), one of three key power marketing price reference points in the West.
- Fuel supply. The PC&E GTN Bonanza Compressor Station is located 4.3 miles from the Energy Facility site.
- **Water supply**. The Energy Facility would use water from a deep aquifer with no demonstrated connection to the shallow water system.
- **Site size**. The land area fits the proposed Energy Facility dimensions, including construction laydown areas needed during the building process.
- **Topography**. The topography would allow sufficient cut and fill for a level Energy Facility site.
- Geotechnical. The soil is expected to be suitable, with sufficient stability and low potential for liquefaction.
- Flooding potential. The Federal Emergency Management Agency (FEMA) flood insurance rate map for the proposed Facility (panel number 410109 1250B) shows minimal flooding potential.
- **Transportation.** The Energy Facility site is located approximately 7 miles from the city of Malin, which has suitable rail for the construction and support of the proposed Facility.
- **Environment.** Generally speaking, tThe proposed project would have no significant adverse effect on the environment with the implementation of mitigation measures.

2-6 PDX/041750010.DOC

Mitigation and habitat improvement practices and measures that would be employed are described in more detail in the EIS and a Habitat Mitigation and Natural Area Revegetation Plan (the Revegetation Plan) that is part of the Biological Assessment (BA) (Appendix C to the EIS).- Impacts that cannot be avoided (including those that are reduced in their level of significance, but remain unavoidable impacts of the proposed project) are disclosed in Section 3.1.3 of this EIS, Section 3.1.3.

• Nearby Rresidents. The closest resident to the proposed Energy Facility site is located approximately 5,700 feet northwest of the Energy Facility. However, because of topography, this resident would not be able to view the Energy Facility, because of topography. The closest resident to the Energy Facility with an unobstructed view is located approximately 6,700 feet southeast of the Energy Facility. The closest resident to the electric transmission line is located approximately 3,000 feet east of the electric transmission line. The closest resident to the water supply wells is located approximately 3,500 feet southwest of the water supply well site.

Eleven alternative The project proponent identified 11 other potential sites or vicinities in Oregon and Washington (see Figure 2-3—) were identified by the project proponent as having development potential. None of these alternative sites successfully met the criteria identified above, and none of the sites met the proponent's fundamental purpose and need for the generation facility.

#### 2.3.1.2 Power Generation Facilities

The proposed Energy Facility would consist of four General Electric (GE) model 7FA (or equivalent) combustion turbine generators (CTGs), four, three-pressure heat recovery steam generators (HRSGs), and two steam turbines. The Energy Facility would be fueled by natural gas used in the combustion turbines. Expanding gases from combustion would turn rotors within the turbines that are connected to electric generators. The hot gases exhausted from the combustion turbines would be used to produce steam in the HRSGs. The steam from two HRSGs would then be expanded through a steam turbine that drives its own electric generator, thus creating additional electrical energy. Spent steam from the HRSGs would be condensed and routed to the air-cooled condensers. Steam from the exhaust of the steam turbine generator (STG) would be condensed in a surface condenser, with the condensate routed back to the HRSGs as boiler feedwater to complete the closed steam cycle.

The CTGs and HRSGs would be outdoor units with thermal insulation and acoustical attenuation. To increase steam-generating capacity, a duct burner system would be included in each HRSG. The duct burner would be single-fuel, using natural gas only. The duct burner would increase both the steam generated in the HRSGs and the CTG electrical output. Additional equipment dedicated to each power block would include surface condensers, air-cooled condensers, generator step-up transformers, electrical distribution gear, and associated ancillary equipment.

#### 2.3.1.3 Site Facilities

Access to the site would be from West Langell Valley Road No. 520. In addition to the combustion turbines, steam turbines, and air-cooled condensers, the site would include a laydown and storage area, administrative/control room building, warehouse/maintenance

building, water treatment facilities, raw water and demineralized water storage tanks, process wastewater storage tanks, stormwater pond, septic tank/leach field, and switchyard. If the onsite evaporation pond is used for process wastewater management, the process wastewater tanks would not be required.

The following are the approximate dimensions of major Energy Facility structures and visible features:

- Power generation equipment and systems: approximately 12 acres by 54 feet tall
- Stacks: approximately 150 to 200 feet tall
- Air-cooled condensers: approximately 4.3 acres and 125 feet tall
- Raw water storage tank: 113 feet in diameter and 40 feet tall
- Laydown and storage area: approximately 6.3 acres
- Administration/control room building: approximately 0.2 acre by 22 feet tall
- Warehouse/maintenance building: approximately 0.2 acre by 22 feet tall
- Water treatment facilities
  - Water treatment building approximately 0.2 acre by 22 feet tall
  - Demineralized water storage tank approximately 37 feet in diameter by 40 feet tall
- Wastewater alternatives
  - Beneficial use of the water for irrigated pasture: approximately 31 acres, with <u>and</u> two wastewater storage tanks 100 feet in diameter by and 40 feet tall
  - Lined evaporation pond alternative: approximately 20 acres with 7-MG storage capacity
  - ☐Temporarily storing onsite and hauling to an offsite WWTP for disposal: two wastewater storage tanks 100 feet in diameter and 40 feet tall
- Stormwater pond: approximately 1.5 acres
- Stormwater infiltration basin: approximately 4.7 acres
- Septic tank/leach field: less than 1 acre

#### 2.3.1.4 Water Supply

The Energy Facility would use water from a deep aquifer system intercepted by an existing well known as the Babson well. (No other Langell Valley area wells or water rights in the deep aquifer system are known to exist.) A well system consisting of the Babson well and two additional water supply wells would be used to withdraw water from the deep zone aquifer. The water withdrawal would be subject to a water right permit issued by the state of Oregon.

2-8 PDX/041750010.DOC

The two additional water supply wells are necessary for back-up to ensure reliability of the water supply to the Energy Facility. Whether the Energy Facility is constructed in phases, the water well supply system will be constructed at one time. The two additional water supply wells would be located in close proximity to the existing well.

During operations, the primary uses of water at the proposed Energy Facility would be for steam generation, demineralized water production, potable water and sanitary systems, and service water. Water also would be available for fire suppression. During construction, water would be used for dust suppression, compaction, vehicle and equipment cleanup, and miscellaneous construction-related uses. Drinking water for construction workers would be bottled water or other potable water trucked to the Energy Facility.

When operating, water use in the Energy Facility would vary daily and seasonally in response to fluctuating electricity demand and weather conditions. As a result, actual daily water use at the Energy Facility is estimated to vary from 0 gallons per minute (gpm) when the Energy Facility is offline up to a maximum of 210 gpm (0.30 mgd or 0.92 ac-ft/day or 0.47 cfs). For average annual conditions with duct firing, it is anticipated that the average withdrawal rate from the water supply wells would be approximately 72 gpm (0.10 mgd or 0.31 ac-ft/day or 0.16 cfs). In addition, 90 gpm (0.13 mgd or 0.40 ac-ft/day or 0.16 cfs) would be required to irrigate up to 16 acres of land between March 1 and October 31 of each year.

Water from the water supply well system would be pumped through a 2.8-mile, 6-inch-diameter water supply pipeline to a 3.0-MG raw water storage tank at the Energy Facility.

#### 2.3.1.5 Fuel and Chemical Storage Facilities

Construction. During construction, fuels and chemicals anticipated to be used include diesel fuel, gasoline, lubricants and oils, solvents, paints, ethylene diamine triacetic acid (EDTA), and surfactant. The diesel fuel and gasoline would be stored in aboveground storage tanks that would be located within secondary containment. The chemicals would be stored in drums and containers located inside construction storage trailers. Spill kits with absorbent materials would be available in the event of a spill of hazardous chemicals.

**Operation**. Natural gas would be delivered from the existing PG&E GTN pipeline system through a 4.1-mile, natural gas pipeline constructed from the Bonanza Compressor Station along the rights-of-way (ROW) of existing Klamath County roads. Natural gas would not be stored onsite.

There would be diesel fuel storage for the fire water pump at the Energy Facility and for the back-up generators at the water supply well system. The diesel fuel storage capacity would be approximately 100 gallons and 4,300 gallons (two tanks each with a capacity of approximately 2,150 gallons) for the fire water pump and back-up generators, respectively. Diesel <u>fuel</u> would be purchased from fuel distributors. Vehicles used would be fueled and serviced offsite. No storage of fuels or lubricants for vehicles would be necessary onsite.

Lubricants and oils for the generators, turbines, transformers, and miscellaneous electrical equipment would be stored in drums and containers. The lubricants and oil would be stored indoors and within appropriate containment areas.

Water treatment chemicals would be stored in aboveground storage tanks or portable plastic tanks (totes). The water treatment chemicals include sulfuric acid, sodium hydroxide,

EDTA, hydrazine, ammonia hydroxide, sodium hypochlorite, sodium bisulfite, sodium metabisulfite, sodium nitrite, organic phosphate, sodium phosphate, lime, soda ash, magnesium chloride, polymers, filter acid, and iron chloride. Cleaning fluids and detergents would be used for periodic cleaning of the combustion turbine blades. The chemicals would be stored in totes or aboveground storage tanks situated in the appropriate containment areas designed to hold the volume of the liquids stored plus freeboard, according to applicable regulations and best management practices (BMPs).

Aqueous ammonia would be stored in a 30,000-gallon, aboveground storage tank. The tank would be contained within a bermed area and would be designed in accordance with applicable industry specifications. The tank would be equipped with a level gauge and would be monitored from the control room. The area for delivery of aqueous ammonia to the storage tank also would be bermed.

#### 2.3.1.6 Laydown and Storage Areas

The proposed Energy Facility would have a 71.0-acre, construction parking lot and laydown areas for pipe, tool, and material storage, and trailers. During the life of the Energy Facility, major maintenance and construction projects would require a storage and work area. In addition, large items would require outdoor storage. An approximately 6-acre laydown and storage area would be part of the 50.6-acre Energy Facility site.

#### 2.3.1.7 Fire Prevention and Control

Systems for fire prevention, detection, and control would be installed at the proposed Energy Facility. The systems would be installed in the buildings and yard areas as required by the National Fire Protection Association (NFPA) and the Facility insurer. The systems would be designed to meet local, state, and NFPA standards.

The main fire protection system would include a dedicated water storage system, hose stations, and fire pumps. Water would be supplied by the deep aquifer well system described in Section 2.3.4. A portion of the 325,000-gallon, demineralized water storage tank would be dedicated to the fire protection system.

The fire detection system would continuously monitor the Energy Facility, provide indication of the location of fires, warn the Energy Facility personnel, and activate the fire protection system. The combustion turbine enclosures would include carbon dioxide fire-extinguishing systems.

Smoke detectors, heat detectors, manual alarm stations, and indicating devices would be installed throughout the Energy Facility. Portable fire extinguishers would be placed at key locations.

#### 2.3.1.8 Wastewater Management, Beneficial Use, and Disposal

Construction. Wastewater would be generated during construction and testing/commissioning of the Energy Facility from washdown of concrete trucks after concrete loads have been emptied; washing of exteriors of construction equipment and vehicles to remove accumulated dirt; rinsing of the water systems; and hydrostatic testing of the natural gas and water supply pipelines. Wastewater from concrete truck washdown and cleaning of construction equipment would be managed so that there would be no discharge

2-10 PDX/041750010.DOC

offsite or discharge to surface waters. Wastewater from the flushing and hydrostatic testing (testing and commissioning wastewater) is estimated to be 6.5 MG. Hydrostatic testing and flushing would be performed sequentially with water filtered between steps so that water can be reused and recycled to the extent possible. During construction and testing/commissioning, portable toilets would be provided for onsite sewage handling and would be pumped out and cleaned regularly by a qualified contractor.

**Operation**. The proposed Energy Facility would use water primarily for steam generation, demineralized water production, potable water and sanitary systems, and service water. Water also would be available for fire suppression. Process wastewater from the Energy Facility would be managed by one of <a href="three-two">three-two</a> alternatives:

- Beneficial use of the water for irrigated pasture
- Evaporation in an onsite, lined evaporation pond

#### ☐Temporary storage onsite and hauling to an offsite WWTP for disposal

Irrigated Pasture Beneficial Use. If process wastewater is managed by beneficial use of the water for irrigated pasture, water developed generated during the winter months would be stored in on-site tanks and combined with process water produced in the summer months to irrigate onsite acreage. The Energy Facility site and land immediately adjacent to the Energy Facility under option by the project proponent, encompasses sufficient acreage with soil types suitable for this activity. Process water can be managed without exceeding annual salt loading rates typical of nearby irrigated lands, or of other facilities with permits to use similar water in a similar fashion. Approximately 31 acres would be required to manage the total volume of process water available without exceeding typical total dissolved solids (TDS) loading rates that currently result from irrigated agriculture in the area.

The process water would be used to improve grazing forage yield in areas currently without irrigation, and possibly to enhance the wildlife forage yield in habitat mitigation areas. This activity represents a beneficial use of the water that would not be made if it were evaporated or hauled offsite for disposal. The irrigated use would occur only in areas with well-drained soil and with suitable slopes to minimize the potential for surface runoff or erosion. The irrigated use would not occur in areas that are drained by subsurface drain tiles to minimize any potential discharges to surface water. Annual application rates would occur at levels substantially lower than gross irrigation requirements for full irrigation, and the irrigated use would not result in recharge to groundwater during periods of irrigation.

Onsite Evaporation Pond: If process wastewater is managed by evaporation, an optional backup of a 20-acre evaporation pond 20-acre evaporation pond would be used to manage process wastewater. The pond would be sized to store approximately 7 MG and lined to protect groundwater. would be used to manage process wastewater. The evaporation pond alternative is a contingency only, and it the pond would not be built until such time as it is determined that process wastewater management by irrigated—pasture beneficial use does not function as designed. If the need for the evaporation pond is needed, occurs, the water treatment system at the Energy Facility would be changed to increase the cycling of the water and to reduce the quantity of wastewater to be discharged to the evaporation pond.

The evaporation pond would most likely be designed to operate passively. However, to reduce the size of the footprint, a spray enhancement system would be installed if it were

economically viable. A wastewater stream pipeline would take wastewater from the Energy Facility to the evaporation pond. The evaporation pond would be designed and sized to contain sediment from the wastewater for the life of the plant with minimal need to clean out the sediment. There would need to be sufficient freeboard in the evaporation pond to account for sediment accumulation. The evaporation pond would be cleaned periodically, and sludge and other solids that would accumulate from evaporation of the wastewater would be removed and disposed of at an approved landfill.

The pond would be designed to include a composite liner system for containment of wastewater and sediment. Bentonite would be added to the soil at the base of the evaporation pond, mixed to a depth of approximately 12 inches, and then compacted to achieve a permeability of greater than  $1x10^{-6}$  centimeters per second (cm/sec). An alternative to the bentonite-treated soil would be to use a bentomat geotextile system. The bentomat geotextile system is available with a permeability as low as  $5x10^{-9}$  cm/sec. A 60-mil HDPE liner would be placed over the bentonite-treated soil or the bentomat geotextile system, to form the top layer of the composite liner system.

Storage and Hauling to Wastewater Treatment Plant: If this alternative were to be selected, process wastewater would be managed by temporarily storing onsite and hauling to a WWTP for offsite disposal. The project proponent has contacted the two municipal WWTPs in Klamath Falls—the South Suburban Sanitary District and the City of Klamath Falls Sanitary District. The ability of these two WWTPs to accept wastewater from testing and commissioning of the Energy Facility and the wastewater from operation of the Energy Facility is presently being evaluated. According to managers at both facilities, each would be required to evaluate whether they can meet the EPA categorical standard to accept industrial waste or whether local ordinance provides for acceptance of truck hauled wastewater. During the life of the Energy Facility, other WWTPs may be constructed or considered for management of wastewater generated at the Energy Facility. The project proponent would arrange with a trucking company to routinely haul the wastewater stored in the wastewater storage tanks at the Energy Facility to the WWTP.

Sanitary wastewater from restroom and shower facilities would be routed to an onsite septic tank, which would discharge to a leach field. Approximate flows of up to 1,500 gallons per day or about 1 gpm are expected.

#### 2.3.1.9 Stormwater Management

Construction. During construction, stormwater would be managed according to NPDES General Construction Permit 1200-C, issued by the Oregon Department of Environmental Quality (ODEQ), and an erosion and sediment control plan. In general, construction erosion control would consist of BMPs, including techniques such as hay bales, silt fences, and revegetation, to minimize or prevent soil exposed during construction from being carried off the site.

**Operation**. Stormwater would be managed by implementing BMPs<sub>2</sub> such as containment, covering, good housekeeping, preventive maintenance, and spill prevention. The drainage from disturbed areas at the Energy Facility site would be designed to drain to a stormwater pond. The stormwater pond would be sized to detain approximately 750,000 gallons (2.3 acre-feet) of water based on a 25-year storm event.

2-12 PDX/041750010.DOC

Stormwater would be managed through three systems—the plant drains system, stormwater sewer system, and offsite stormwater diversion system.

*Plant Drains System.* The plant drains system would be routed through an oil/water (o/w) separator and then back into the raw water process for plant use.

Stormwater Sewer System. The stormwater sewer system is designed to accommodate a 100-year, 24-hour storm event and would collect stormwater from rooftops, parking lots, and landscaped areas. This storm sewer system would consist of ditches, culverts, and piping as required that are routed to the 1.5-acre stormwater pond. Two alternatives are available were considered for managing the stormwater dDischarge from the stormwater pond. The preferred alternative would discharge the stormwater into be routed to a 4.7-acre infiltration basin. The infiltration basin is designed to allow the stormwater to infiltrate into the ground. The second alternative would to discharge the stormwater into the West Langell Valley Road drainage ditch is no longer proposed, and consequently has been eliminated from further consideration in this EIS.

. From the point where the stormwater is discharged into the drainage ditch, the stormwater would travel approximately 8,000 feet before it discharges into the High Line Levee Ditch. The High Line Levee Ditch discharges into the Lost River.

Offsite Stormwater Diversion System. Stormwater run-on to the Energy Facility site would be prevented by diverting the water around the Energy Facility into natural drainages and the West Langell Valley Road drainage ditch. For the transmission line access roads, culverts would be properly sized and designed where the access road crosses intermittent creeks to facilitate flow of stormwater or snowmelt runoff and to minimize erosion. Access roads would be surfaced with gravel to minimize erosion. Drainage would be maintained along the route of the access roads to prevent ponding of stormwater or snowmelt runoff.

#### 2.3.1.10 Solid Waste Management

**Construction**. A variety of nonhazardous, inert construction wastes would be generated during construction. The major solid waste types would be concrete waste from foundation construction, wood waste from wood forms used for concrete construction, and scrap steel. Additional wastes include erosion-control materials such as straw bales and silt fencing, and packaging materials for parts and equipment.

Generation of wastes from construction would be minimized through detailed estimates of materials needs and through efficient construction practices. Approximately 350 tons per month of solid waste would be generated. Wastes generated during construction would be recycled as much as feasible. Recyclable materials would be separated from the solid waste stream. Solid waste would be stored in onsite roll-off bins. Any solid waste removed from the sumps or drains would be placed in barrels. Solid waste would be collected periodically by a private contractor and hauled to a licensed disposal facility. The nearest licensed facility is the Klamath County Landfill, located about 35 miles from the Energy Facility site.

During construction, fuels, lubricant chemicals, and welding gases would be handled by trained personnel. The material would be in controlled storage until used, and any empty containers or waste material would be segregated in storage and properly recycled or disposed of by licensed handlers.

**Operation**. The proposed Energy Facility would generate approximately 50 tons per year of conventional solid waste consisting of office trash, packing materials, and nonrecyclables. Solid wastes generated during operation would be recycled as much as feasible. Recyclable materials would be separated from the solid waste stream. Solid waste would be stored in onsite roll-off bins. Solid waste would be collected periodically by a private contractor and hauled to a licensed disposal facility. The nearest licensed facility is the Klamath County Landfill, located about 35 miles from the Energy Facility site. This landfill and the regional landfill, Roosevelt Regional Landfill in southern Washington, would accommodate solid waste generated by operation of the Energy Facility.

If onsite evaporation of the wastewater is selected as the preferred alternative, evaporation would leave a solid waste that would be occasionally removed for disposal in a licensed landfill. This <u>non-hazardous</u> solid waste is <u>a non-hazardous solid waste</u>-composed of water-treatment chemicals and constituents concentrated from the raw water supply. Rabanco Companies confirmed that the Roosevelt Regional Landfill would accept and manage the sludge as <u>""</u>special waste," meaning that a unique identification number would be created by the landfill operator to track the sludge from the Energy Facility.

#### 2.3.2 Electric Transmission Line

The proposed COB Energy Facility would include construction of an approximate 7.2-mile, 500-kilovolt (kV), alternating current (AC) electric transmission line running south from the Energy Facility to an interconnection at BPA's Captain Jack Substation. Approximately 38 transmission towers would be required. The transmission towers would consist of steel lattice structures assembled in sections near the transmission tower site. Each transmission tower contains three components: the legs, body, and bridge. Typical transmission towers would range in height from 100 to 165 feet, with most towers in the 105- to 110-foot range. On average, the towers would be spaced approximately 990 feet apart, with a range from 380 to 1,500 feet.

Transmission towers would rest on four concrete footings, each about 4 feet in diameter. Allowing room for access and workspace around the footings would result in a permanent footprint disturbance of approximately 60 feet by 60 feet at each transmission tower. At and at nine transmission tower locations, approximately 100 feet by 150 feet of additional, permanent space would be required to ensure safety for vehicles and equipment. Footings would be placed in holes that are excavated, augured, or blasted. The design of the footings would vary based on soil properties, bedrock depth, and the soundness of the bedrock at each transmission tower site. The final configuration of the new transmission line (for example, exact number of transmission towers, transmission tower heights, and location of transmission towers) would depend on final design and engineering and geotechnical considerations. Figure 2-43 shows a typical transmission tower structure.

Typically, 500-kV<sub>z</sub> AC transmission lines require three sets of wires (or "\_conductors"\_"). Each set is referred to as a phase<sub>7</sub> and typically consists of a pair of bundled aluminum cables. One or two "\_shield wires"\_" are placed near the top of the transmission structure<sub>7</sub> above the conductors<sub>7</sub> to shield the towers from lightning strikes.

An access road for travel by wheeled vehicles would be required for construction and to access the new electric transmission line for maintenance during operation. The access road

2-14 PDX/041750010.DOC

would be designed for use by cranes, excavators, supply trucks, boom trucks, and line trucks. The access road would be surfaced with gravel. Approximately 6.6 miles of new access road would be required. The access road would be approximately 15 feet wide, and grades would be less than 15 percent. No permanent access roads would be constructed in cultivated or fallow fields. Where temporary roads are used, any disturbed ground would be regraded to pre-construction contours, erosion control methods implemented, and revegetated repaired.

Based on review of a U.S. Geological Survey (USGS) quadrangle map and field work, only three intermittent creeks are present within the proposed electric transmission line corridor, and there are no visible perennial streams. Culverts that are properly sized and designed would be installed where the access road crosses intermittent creeks to facilitate flow of stormwater or snowmelt runoff and to minimize erosion.

Based on a planned, 154-foot-wide, electric transmission line easement, easement options have been obtained. Grading would occur within the easement at each transmission tower site and along the access road. The transmission tower sites may be graded to provide a relatively level work surface. During construction, staging areas would be needed where steel, spools of conductor, and other construction materials would be stored.

For safe and uninterrupted operation of the electric transmission line, vegetation would be cleared or trimmed. Clearing <a href="may-might">may-might</a> be by removal of vegetation or by controlling vegetation so that it does not grow above a certain height. Considerations that influence the amount and type of clearing include vegetation species, height and growth rates of <a href="may-might">vegetation</a>, ground slope, wind and snow patterns, conductor elevation above ground, and clearance distance required between the conductors and other objects. Some form of clearing <a href="may-might">may-might</a> be required to the edge of the 154-foot-wide easement. Any leaning or diseased trees that could fall into the transmission line or pose a threat to reliable operation would be removed. At transmission tower sites, all trees, brush, stumps, and snags would be removed, including root systems. The amount of clearing required is unknown at this time.

After construction, vegetation control would be necessary, and would include controlling noxious weeds and managing growing vegetation in and adjacent to the easement. Vegetation control would consist of manual, mechanical, biological, and/or chemical methods. Mitigation measures are described in Section 3.4.2.

The project proponent would construct the electric transmission line to a final dead-end structure adjacent to the BPA Captain Jack Substation. BPA would be responsible for final interconnection with the substation. Interconnection work would include installation of bus work and bus ties, 500-kV breaker(s), isolation switches, and foundations; and extending the grounding system for the substation.

## 2.3.3 Natural Gas Pipeline

A new gas pipeline would be required to supply natural gas to the Energy Facility. H-The pipeline would connect to an existing PC&E GTN gas transmission system line through a 4.1-mile-long, 20-inch-diameter natural gas pipeline constructed from the Bonanza Compressor Station along the ROWright-of-way of existing Klamath County roads.

Metering facilities would be located at either the Energy Facility or the compressor station and not in the natural gas pipeline easement. The peak operating pressure of the PG&E GTN system at the Bonanza Compressor Station is 911 pounds per square inch, gauge (psig). No compression of natural gas would be required.

The natural gas pipeline would be installed in a 36-inch-wide trench at a depth of about 4 feet. The trench would be backfilled with pipe zone material and then with native soil up to the original grade.

Easement options have been obtained for a planned, 80-foot-wide easement needed for equipment staging and material laydown. The easement would be immediately adjacent to and along the Klamath County ROWright-of-way for Harpold County Road No. 1097 and West Langell Valley Road No. 520. The route of the natural gas pipeline would cross the public roads in three places and an irrigation canal in one location. The crossings would be conventional bores underneath the public roads and an irrigation canal. The rest of the natural gas pipeline would be constructed by open trench methods.

In the areas where conventional bores would occur, additional temporary workspace would be required on both sides of the road or irrigation canal. Excavations would be larger than in the open trench sections to accommodate (1) greater pipe depth, (2) sharp angles at the crossings, and (3) safe working conditions within the excavations. These excavations could be approximately 15 feet deep. The additional workspace would be necessary to excavate the deeper ditch in a safe manner and to store the additional excavated soil.

Additional temporary workspace of 40 feet (for a total of 120 feet) would be required along the north side of West Langell Valley Road near the Energy Facility site, where the natural gas pipeline route goes through an approximate 2,200-foot section of steep topography. The extra width would be needed for soil storage when leveling the easement to create a safe working platform for workers and equipment.

## 2.3.4 Water Supply Well System

Water would be needed by the Energy Facility for steam generation, demineralized water production, potable water and sanitary systems, and service water. Water also would be available for fire suppression. The source of water for construction and operation of the Energy Facility would be groundwater from a deep aquifer system intercepted by a well, known as the Babson well. No other deep aquifer system wells or water rights are known to exist in the Langell Valley area. A water supply system consisting of the Babson well and two additional water supply wells would be used to withdraw water from this deep zone aquifer.

Previous borehole geophysics and aquifer testing at the Babson well (CH2M HILL, 1994) indicated the presence of six groundwater-bearing zones within the upper 2,050 feet of the borehole. The project proponent proposes to use the three deep water-bearing zones that are present below a depth of 1,580 feet to supply water for the Energy Facility. These zones appear to be hydraulically separated from the shallow system by approximately 1,000 feet of non-water-bearing rock. The Babson well would be reconfigured, and the two additional water supply wells would be designed, to isolate the deep zone from the shallow zone system, and withdraw water only from the deep system.

2-16 PDX/041750010.DOC

Development of the Babson well would consist of installing a seal in the well from the surface to approximately 1,500 feet bgs. This seal would consist of a 10-inch or 12-inch welded steel casing grouted in place to seal off the shallow aquifer system. As a result, the well would no longer draw water from the shallow water-bearing zones. The additional water supply wells would be a maximum diameter of 12 inches and the depth of the additional water supply wells is expected to be approximately 2,000 feet. Like the Babson well, the additional water supply wells would be cased and grouted to seal off the shallow aquifer system from the deep system in the wellbore. The two additional water supply wells are necessary for back-up to ensure reliability of the water supply to the Energy Facility. The two additional water supply wells would be located in close proximity to the existing well.

An electrical pump with approximately 50 to 100 horsepower (hp) would be installed in each well. Because the deep aquifer system is under considerable confining pressure, the static water level in the wells would be approximately 20 feet bgs. Submersible pumps would be used. Surface features would include a pumphouse (approximately 20 feet by 30 feet with standard height walls) that would contain a heating, ventilation, and air conditioning (HVAC) system and lighting. On the discharge of the pump, a pump control valve would be needed for pump startup and shutdown procedures.

There is existing eElectrical service to the Babson well <u>currently exists</u>. However, this electrical service does not have sufficient capacity to accommodate the increased electrical load from the three, 50- to 100-hp pumps. The local power company, PacifiCorp, would be responsible for upgrading the electrical service to accommodate the increased electrical load. Emergency back-up power to the pump would be provided by an onsite diesel generator. The generator would be located near the pumphouses but in a separate walk-in, weatherproof enclosure. The diesel fuel would be stored in an aboveground storage tank located within a secondary containment structure.

Water from the water supply well system would be pumped through a 2.8-mile, 6-inch-diameter water supply pipeline to a 3.0-MG water storage tank located at the Energy Facility.

The water supply pipeline would be constructed within a 60-foot-wide easement on land under ownership options by the project proponent, except for portions of the route that cross Klamath County roads. The route of the water supply pipeline would cross two Klamath County roads: East Langell Valley Road and Teare County Road 1161. In addition, the water supply pipeline would cross an irrigation ditch operated by the Langell Valley Irrigation District in three locations. The crossings would be directionally bored underneath the public roads and irrigation ditch. The rest of the water supply pipelines would be constructed by open trench methods.

In the areas where conventional bores would occur, additional temporary workspace would be required on both sides of the road or irrigation canal. Excavations would be larger than in the open trench sections to provide room for workers to safely work down in the excavations. The excavations would be approximately 15 feet deep. The additional workspace would be necessary to excavate a safe ditch and store the excavated soil.

A temporary access road for travel by wheeled vehicles would be required for construction. The access road would be designed for use by cranes, excavators, supply trucks, boom

trucks, and line trucks. The access road would be removed and revegetated after construction of the water supply pipeline.

The water supply pipeline would be installed in a 36-inch-wide trench at a depth of about 4 feet. The trench would be backfilled with pipe zone material and then with native soil up to the original grade. Figure 2-54 shows a typical section of the water supply pipelines.

#### 2.3.5 Construction Schedule and Activities

Based on conditions of the electric power market after approval of the SCA, the project proponent may decide to construct the Facility in one phase or two phases. If the Facility is constructed in two phases, construction of the second phase may start up to 2 years after the first phase starts commercial operation.

If the Facility is constructed in one phase, construction is expected to take 23 months. If the Facility is constructed in two phases, the first phase of construction is expected to take approximately 18 months.

Because the conditions of the power market are volatile, the project proponent may choose not to start construction of the Facility until 3 years after the SCA is approved.

For the single-phase construction, the construction workforce is expected to average 352 employees, with a low of 147 during the first 2 months and final 4 months of construction, and a peak of 543 during the fifteenth and sixteenth months of construction.

Equipment used at the site would include light and heavy trucks, backhoes, bulldozers, graders, cranes, air compressors, welding machines, and power hand tools. Foundation piling equipment may also be used. Some specialized boring equipment would be used to install the pipeline under existing roads and irrigation canals.

## Other Projects Potentially Contributing to Cumulative Impacts

The level of analysis of cumulative impacts is commensurate with the potential for impacts, resources affected, scale of the impact, and other factors. This treatment of cumulative impacts is consistent with the EPA guidance for determining cumulative impacts (Consideration of Cumulative Impacts in EPA Review of NEPA Documents, 1999)

## **Other Energy Projects**

There are two other potential energy generation projects near the Energy Facility site: the Klamath County water power project and the Klamath Generating Facility. The Klamath County water power project is proposed to be sited to the southeast of the COB Energy Facility. The Klamath Generating Facility is proposed to be sited about 3 miles south of Klamath Falls, Oregon, adjacent to the existing Klamath Cogeneration Project.

The Klamath County water power project would be a "closed system" pumped storage project with manmade upper and lower reservoirs. The eventual construction of the water power project is uncertain at this time given its preliminary nature. Energy Recycling Company has submitted an application to the Federal Energy Regulatory Commission for a preliminary permit to secure a license for the Klamath County water power project under

2-18 PDX/041750010.DOC

Part I of the Federal Power Act. Energy Recycling Company has previously held a permit for the project, and the project proponent worked on a similar project at the site from 1991 to 1998 (the Lorella Pumped Storage Project). Despite presentations to potential development groups, the Lorella Pumped Storage Project never progressed to the development stage, and it is not certain that its predecessor, the Klamath County water power project, will do so, either.

Furthermore, according to the application, water for the Klamath County water power project may be obtained from nearby groundwater sources or the proposed Energy Facility. It is unlikely that the water power project will obtain water from local groundwater sources for the following reasons:

- □The shallow aquifer system (above approximately 500 feet) is a heavily appropriated basalt aquifer that is in varying degrees of hydraulic connection with the Lost River.
- ☐ The state of Oregon is currently adjudicating Klamath River Basin water rights for those with claims dating prior to 1909.

Because the project has been through various stages of conceptual development and permitting for 12 years and obstacles remain, the Klamath County water power project has not been considered in the discussion of cumulative impacts as a reasonably foreseeable future action.

The COB Energy Facility would use water from the deep aquifer system pumped through the Babson well, rather than from shallow groundwater sources. (On April 24, 2002, the project proponent submitted a water right application to the Oregon Water Resources Department [OWRD] and on April 22, 2003, OWRD issued a proposed final order [PFO] that included a draft water right permit.) No other Langell Valley area wells or water rights in the deep aquifer system are known to exist.

Klamath Generation, LLC, a wholly owned subsidiary of PacifiCorp Power Marketing, Inc., submitted an application for a site certificate on December 26, 2001. The project is called the Klamath Generating Facility and if constructed would be a 542.2 MW natural gas combined cycle system (two gas combustion turbine generators and one or two steam turbine generators) with power augmentation. The proposed facility would be located about 3 miles south of Klamath Falls, Oregon. The proposed site is adjacent to the existing Klamath Cogeneration Project. On April 23, 2002, the applicant withdrew its request for expedited review. ODOE is continuing to review the application under the standard review process.

The Klamath Generating Facility has been considered in the discussion of cumulative impacts on air quality.

## Other Recent or Proposed Projects

Other recent projects or proposed projects that have been identified in the vicinity of the Energy Facility include the following:

Lane/Klamath Fiber Consortium: This project involves the acquisition of the fiber optics system between Springfield, Oregon, and Merrill, Oregon. Only a small portion of the project lies in the vicinity of the proposed project. Because this project is currently constructed in existing

rights of way and construction impacts have been mitigated, there are no past, present, or future environmental impacts contributing to cumulative impacts.

Sykes Telecommunication: This project involved the construction of a new 400-employee call center in Klamath Falls, Oregon. The project has been completed. Agricultural land and natural habitat have not been affected. No water discharges to surface or groundwater have occurred, and there are no air emissions related to the project. The project does create additional cumulative traffic on regional roads. Based on the nature of the project and its relative distance from the proposed Energy Facility, there are no significant cumulative impacts related to the proposed Energy Facility.

Escend Technologies: Escend Technologies designs business to business software. Escend opened an office in Klamath Falls in 2000, employing approximately 60 people. The firm estimates that it will grow to 200 employees by 2005. Existing facilities are located in the urban area and do not affect similar types of land and habitats impacted by the proposed Energy Facility. Escend uses city services for water, wastewater, and solid waste. The facility does not have air emissions. Future impacts on regional traffic may occur with increased employment, but these impacts are expected to be spread around the region. Such impacts are not expected to contribute substantially to cumulative traffic impacts in the vicinity of the proposed Energy Facility.

Thermo Pressed Laminates: This manufacturing facility produces laminate materials for furniture, cabinets, and other uses. The facility was constructed in Klamath Falls in 2002 at an existing industrial site. Water supply, wastewater, and solid waste services are provided through the city of Klamath Falls. The facility has minor air emissions and does not have an air permit. Emissions from this facility would be represented by background.

Electro Scientific Industries: Electro Scientific Industries makes capital equipment for the semiconductor and electronics components industries. In 2001, the firm opened a manufacturing facility in Klamath Falls. An additional 200 jobs are anticipated by 2006. Except for air emissions, this facility is beyond the resource impact area identified for cumulative impacts. The facility has minor emissions and does not have an air permit. Emissions from this facility would be represented by background.

Other types of development that potentially could contribute to cumulative impacts include agricultural development, road construction, and land development. Agricultural development historically has impacted the area more than other land uses. The Energy Facility, through land application of the wastewater, would contribute minor cumulative impacts to the present and potential future agricultural development in the area. There are no planned or known road construction projects or land development projects proposed for the project area.

## 2.4 No Action Alternative

In the No Action Alternative, BPA would decide not to provide the requested connection to the regional power grid, or BLM would decide not to provide an easement for construction of an electric transmission line across Federal lands. Without these approvals, the proposed Energy Facility would not be feasible. Thus, in the No Action Alternative, the proposed Energy Facility would not be built.

2-20 PDX/041750010.DOC

## 2.5 Other Alternatives

## 2.5.1 Alternative Strategies for Electrical Supply and Demand Management

In the early 1990s, BPA prepared a number of NEPA documents that analyzed the environmental effects of various alternative policies and business strategies. In 1993, BPA published a document titled *Resource Program Final Environmental Impact Statement* (DOE/EIS-0162). This EIS included a detailed analysis of the environmental consequences of alternative strategies for managing demand and increasing the supply of electrical energy in the Pacific Northwest. Alternatives analyzed consisted of various combinations of conservation, development of renewable resources (including hydropower, geothermal, wind and solar power), efficiency improvements, cogeneration, combustion turbines, nuclear power, and coal.

In the mid-1990s, responding to changes in the electric utility market, BPA modified its business plan and prepared a document titled *Business Plan Final Environmental Impact Statement* (DOE/EIS-0183). It was published in June 1995 and incorporated a number of earlier NEPA documents by reference, including the *Resource Program Final Environmental Impact Statement*.

The Business Plan Final Environmental Impact Statement included a description of how it would be used in BPA's decision—making process, as follows:

"This BPA EIS is a programmatic EIS: that is, it addresses 'umbrella' policies and concepts. Approaches, strategies, and general agency direction—not site-specific actions—are recommended here. As the Administrator implements his broader policies and business strategies, other more specific business decisions such as the development of individual energy generation resources and transmission facilities will have their own environmental review and decision processes. These additional environmental reviews will look at site-specific actions, using the information and decisions in this EIS as a base to understand how they fit into more global policies and business strategies. This process is called 'tiering,' where more specific additional information on potential environmental consequences adds to the understanding for subsequent decisions."

The purpose of tiering is to promote orderly and properly sequenced decision—making for complex, multistage projects that may have adverse effects on the environment. It—Tiering also avoids unnecessary and duplicative technical analysis. Broad policies and strategies are first examined in a programmatic EIS. The site-specific impacts of an individual project that is needed to implement the larger policy or strategy are then examined in a site-specific EIS. The analysis of the broad political and strategic alternatives is included in the site-specific EIS by reference and does not need to be repeated.

Consistent with this approach, this EIS for the COB Energy Facility confines itself to analysis of the site-specific environmental impacts of the proposed action. The analyses of larger policy and strategy alternatives are contained in the programmatic Business Plan EIS and Resource Program EIS and are included here by reference.

## 2.5.2 Alternative Considered But Eliminated from Detailed Analysis

The project proponent considered various alternatives before developing the proposed Energy Facility. Numerous locations in Washington and Oregon were considered based on the site selection criteria described in Section 2, and were also evaluated to determine whether the sites met the project proponent's purpose and need for the Facility (see Section 1.2). Information concerning the alternative sites is shown on Table 2-2——. Table 2-2——provides a comparative analysis summarizing why these sites were eliminated from detailed analysis and consideration and why the Klamath location was pursued. Figure 2-3—shows the alternative locations for potential development areas.

Based on the comparative consideration of these other potential sites, the Bonanza, Oregon, vicinity clearly best met the project proponent's purpose and need for the energy generation facility, and also best satisfied the site selection criteria. Once the area near Bonanza was selected, minimization of impacts to the environment and residents were the most important criteria used in the company's evaluation of alternative sites and the development of proposed Energy Facility features. The proposed Energy Facility site was chosen because it is close to an existing natural gas pipeline and an existing electric transmission line, and thus would minimize the need for construction of new gas and electrical transmission facilities. This offers both economic and environmental advantages.

Alternative transmission corridors were evaluated for the natural gas pipeline, the water supply pipeline, and the electric transmission line. Alternative wastewater discharge scenarios and cooling also were considered. The following sections describe the alternatives considered for these facilities and the reasons the alternatives were eliminated from detailed analysis.

#### 2.5.2.1 Alternative Energy Facility Sites in the Vicinity of Bonanza, Oregon

A location closer to the Captain Jack substation, and near Malin, Oregon, could reduce the distance needed for a new electric transmission facility. However, compared to other locations in the Bonanza, Oregon, vicinity that are in closer proximity to the Captain Jack substation, the location of the proposed COB Energy Facility minimizes the visual resource impacts. The proposed Energy Facility is located in a small valley where the numbers of residences who would have unobstructed views of the project are very small (fewer than 3). The closest resident with an unobstructed view of the Facility is located over a mile from the project structures, and features of the structures would be seen in the middle-ground of the view. The proposed project site is located next to, and would be visible from, West Langell Valley Road. However, the traffic volume on this road averages no more than 400 vehicles per day (see Section 3.6), and according to local residents, much of this traffic is related to local agricultural activities; in addition, the 400 vehicle trips per day is considered to be a high estimate. Because the 7.2-mile-long electric transmission line required to connect a power plant at the proposed site with the Captain Jack Substation would be routed through an upland area where there are relatively few viewers and where BLM lands have a Class IV Visual Resource Inventory rating, the potential for the line to have visual effects of serious concern is low.

If a project site were to be located in an area nearer to and north of the Captain Jack Substation, it would most likely need to be located somewhere in the upland area where the proposed route of the electric transmission line is located (see Figure 2-2). Project sites in

2-22 PDX/041750010.DOC

this area would be close or immediately adjacent to areas of bald eagle activity and habitat (see Section 3.4 and Appendix C), areas of previously identified cultural sites, immediately adjacent to critical deer winter range, and close to the Bryant Mountain Proposed Trail and primitive camping areas managed by the BLM (see Figure 3.8-1). In addition, existing road access to this upland area is by narrow, unpaved dirt roads. These roads are used by the handful of residents who live in the upland area; the roads would need to be widened to accommodate the hauling of heavy equipment and materials for construction. The initial section of the existing road off of West Langell Valley (approximately 4,000 feet) has steep grade as it traverses up the north end of Bryant Mountain and would be particularly difficult to widen.

If a project site were to be located in an area nearer to and south of the Captain Jack Substation, it would most likely need to be located somewhere in the area of flat plain lands that lie between the community of Malin or the hills that border the plain to the north (see Figure 2-6—). This area is devoted to intensive agricultural production and is an open landscape with few trees and with many farm residences located at regular intervals along the network of rural roads that follow the section and quarter section lines. The only screening of views across this plain is provided by Turkey Hill, a narrow, 1-mile-long ridge that rises from the plain in the area just to the north of the community of Malin. Unless a project site were to be located in the area to the due north of Turkey Hill, a power plant facility located on this plain would be highly visible from the community of Malin. Given the pattern of farm residences that are regularly spaced along the roads in this area, a power plant located on any project site in this area would inevitably be visible from a half dozen or more residences located a half a mile or closer to the site, and would be visible in the middle-ground from an even larger number of homes. In addition to being visible from nearby homes and the community of Malin, a power plant built on a site in this area would also be visible across the flat, open agricultural lands from Highway 50, a regionally important connector that carries 1,500 vehicles per day.

In addition to comparatively greater visual impacts upon residents in the Malin vicinity, the area near Malin would be approximately 8 to 10 miles closer to the following scenic or aesthetic resources described in Section 3.8: Lava Beds National Monument, Bloody Point, Battle of Scorpion Point, the Petroglyths, and Tulelake National Refuge. Consequently, while closer to the Captain Jack substation, a location in the Malin vicinity would have a significantly greater impact upon recognized scenic and aesthetic resources, as well as greater potential impacts on recreational users.

The electric transmission line that would be required to link a power plant on a site in the Malin vicinity area with the Captain Jack substation would have a high probability of passing in close proximity to some of the residences in the area. The segment of the transmission line that would traverse the hills that define the northern edge of the plain has the potential to be highly visible from the residences and roads on the plain below because clearing of the right of way would create a contrasting corridor on the hillside and the potential of some of the towers to be skylined at the top of the ridge. Due to these significant unavoidable impacts, as well as other limitations and impacts identified in Table 2-2——, a site in the vicinity of Malin, Oregon, was eliminated from further detailed analysis and consideration.

PDX/041750010.DOC 2-23

#### 2.5.2.2 Alternative Natural Gas Pipeline

The alternative natural gas pipeline route would have been a more direct, 3.8-mile route from the Bonanza Compressor Station to the Energy Facility. This alternative route would have been located away from the public road ROW-right of way and run-traverse over two mountains between the compressor station and the Energy Facility site.

The majority of the land along the alternative natural gas pipeline would have been zoned Forestry Range (lands of mixed farm and forestry uses), with some Exclusive Farm Use–Cropland (EFU-C) and EFU-Cropland/Grazing (EFU-CG), and a very small area of Industrial Land at the compressor station. Land uses observed along the alternative natural gas pipeline route included irrigated pasture, a dairy, industrial land (the compressor station), open rangeland/woodlands managed by BLM and private landowners, and dryland farming and cattle grazing on a fallow field.

Even though the alternative natural gas pipeline route would have been slightly shorter than the proposed route (3.8 miles versus 4.1 miles), the alternative was eliminated from further consideration because construction would have taken place on steep slopes, increasing the likelihood of erosion, disturbance, and the potential risk of damage from landslides or sloughing. The route would also have crossed an ancient landslide, which would pose risk to the safe operation of the high-pressure natural gas pipeline.

The proposed route would not face the same disadvantages as the alternative route. Furthermore, the proposed alternative would not impact the operation of the irrigation canals during its construction or operation. No cultural resource sites, wetlands, or sensitive plants were identified during field studies.

#### 2.5.2.3 Alternative Water Supply Pipeline

The project proponent chose to obtain water supply for the Energy Facility from the deep aquifer accessible from the Babson well. Because virtually all existing water supply in the Klamath Basin is from the shallow aquifer or surface sources, this approach minimized environmental impacts on water resources in the region by making use of this little-utilized source.

The 8.0-mile alternative water supply pipeline route from the Babson well to the Energy Facility site would have been substantially longer than the proposed route. The alternative route would have been located along the public road ROWright-of-way. This route would have originated at the water supply well system, traveled southeast along East Langell Valley Road, and then along several other public road rights-of-wayROWs to West Langell Valley Road, continuing northwest to the raw—water supply storage tank at the Energy Facility site.

Zoning along the route of the alternative water supply pipeline is EFU-CG, EFU-C, and FR. The majority of the land use along the alternative water supply pipeline route is irrigated pasture, with a small amount of juniper woodland, sagebrush scrub, and Ponderosa pine habitats. Numerous wetland resources occur along this route, including two high-quality cattail marshes. Many of the remaining wetlands are excavated channels located within a relict lake bed. These wetland areas are mapped on the National Wetland Inventory (NWI) as palustrine emergent wetlands.

2-24 PDX/041750010.DOC

The alternative water supply pipeline was eliminated from further consideration because (1) the alternative route is not direct and is 5.2 miles longer than the preferred route, (2) the alternative route would have greater wetland impacts and mitigation requirements, (3) impacts to local traffic would be significantly greater because the alternative route uses the public road ROWright-of-way for almost the entire route, and (4) the presence of irrigation canals that parallel the roads for hundreds of feet would be expected to prevent the use of the public ROWright-of-way for staging and construction activities.

#### 2.5.2.4 Alternative Electric Transmission Line

Alternatives for interconnecting the proposed project to the regional transmission system are limited because of the <u>location of the</u> proposed <u>project's location project</u> in a remote area with few existing high-voltage lines. However, three alternatives were considered for connecting the Energy Facility with the regional power grid:

- (1) \*The preferred 7.2-mile electric transmission line from the Energy Facility to the BPA Captain Jack Substation.
- (2) <u>aAn</u> alternative, 7.9-mile electric transmission line that also connects the Energy Facility with the BPA Captain Jack Substation, but runs parallel to the existing Pacific Northwest/Pacific Southwest (PNW/PSW) intertie transmission lines, and.
- (3) eConnecting to the regional power grid by tying directly into the existing PNW/PSW intertie transmission lines that transect the Energy Facility site.

The third alternative would not require an electric transmission line. This alternative was eliminated because BPA, PGE, and PacifiCorp prohibit direct connection of new generation to the PNW/PSW intertie for protection of system reliability. As <u>a</u>result, this alternative was <u>ruled out</u> immediately <u>ruled out</u> and no further analysis conducted.

The second alternative for the electric transmission line presented technical, economic, and resource concerns greater than those presented by the preferred alternative. The rejected electric transmission line alternative is known as the ""ROWright-of-way alternative" in reference to facility locations proposed along existing transmission line rights-of-way. The ROWright-of-way alternative would have required building a new electric transmission line from the Energy Facility to the Captain Jack Substation within a separate 200-foot-wide easement, necessitating property acquisition. The easement would have been 7.9 miles long and run parallel and adjacent to the existing electric transmission ROWright-of-way corridor and 250 feet from the existing BPA/PGE/PacifiCorp electric transmission lines (three transmission lines collectively known as the PNW/PSW Intertie).

A comparison of the ROW right-of-way alternative and the preferred electric transmission line route is presented in Table 2-32 of this chapter.

The ROWright-of-way alternative would cover a larger area than the preferred alternative. The rejected alternative would be 7.9 miles long and would require 44 towers as compared to 7.2 miles and 38 towers for the preferred route. The rejected alternative would have a 200-foot easement that would cover almost 190.8 acres, while the preferred route would have a 154-foot-wide easement that would cover approximately 134.0 acres. The additional corridor width for the alternative transmission line is for extra workspace required for adequate separation from the existing transmission line. The ROWright-of-way alternative would

PDX/041750010.DOC 2-25

require 52 acres of BLM-owned managed land, while the preferred route would require 44 acres of BLM-owned managed land.

Zoning along the route of the alternative electric transmission line is EFU, FR, and F. Land uses observed along the alternative electric transmission line route include existing electric transmission lines, fallow agricultural fields used for cattle grazing, residents residences, a lake, selective historical timber harvesting of ponderosa pine woodland, open rangeland/woodlands managed by Federal and private landowners, and the PG&E GTN interstate gas pipeline system.

A cluster of residences are located in the upper half of the route. These residences are approximately 400 feet from the westernmost existing transmission line. Electric and magnetic fields (EMFs) would increase for the residences along the alternative transmission line. If the alternative transmission line were to be constructed, these residences would only be approximately 200 feet from the centerline of the transmission line, or approximately 100 feet from the edge of the 200-foot easement. In addition, visibility impacts would occur at residential locations as a result of clearing trees and vegetation to within 100 feet (the edge of the 200-foot easement described above) of the residences.

During field surveys of the ROW right-of-way alternative, three cultural resource sites were identified. The amended National Historic Preservation Act (NHPA) of 1966 established a Federal policy of avoiding or minimizing adverse effects to cultural resources when planning and constructing Federally involved projects. As such, the proposed electric transmission line has been moved to avoid these resources.

During field surveys in June and July 2002, several bald eagles were observed foraging along the alternative electric transmission line easement. There is a resident population of bald eagles at McFall Reservoir approximately 1,750 feet west of the alternative electric transmission line route.

BPA wants to maintain the flexibility to construct a fourth transmission line adjacent to the three existing lines, and the project proponent's ROWright-of-way electric transmission line alternative would not be consistent with that objective. In addition, BPA has raised technical concerns about the feasibility of another electric transmission line adjacent to the existing electric transmission lines.

#### 2.5.2.5 Alternative Cooling Scenario

The project proponent considered water cooling for the Energy Facility. Peak water demand for water cooling would be approximately 7,590 gallons per minute (gpm) (10.9 million gallons per day [gpd]). Average annual water demand would be approximately 5,390 gpm (7.6 million gpd). These values include 90 gpm for seasonal irrigation. A draft water right permit was issued by Oregon Water Resources Department (OWRD) in a proposed final order (PFO) dated April 22, 2003. This draft water right allowed water withdrawal from the deep zone aquifer at a rate up to 7,500 gpm for industrial uses and 90 gpm for seasonal irrigation use.

Subsequently, the project proponent decided to switch to air cooling from wet cooling in response to feedback from the community. Amendment No. 1 to the SCA was filed with EFSC on July 25, 2003, to switch to air cooling.

2-26 PDX/041750010.DOC

On August 19, 2003, OWRD provided ODOE with a revised recommendation and draft water right permit reflecting a reduction in the industrial water requirement to a maximum instantaneous rate of 210 gpm. The 90 gpm for seasonal irrigation use remained unchanged.

#### 2.5.2.6 Stormwater Discharge to County Road Ditch

An alternative to manage stormwater that falls inside the fenceline of the Energy Facility was considered in the DEIS. This alternative was referred to as the second alternative in the DEIS. That second alternative would route stormwater from the stormwater pond to a ditch adjacent to the Energy Facility access road into the West Langell Valley Roadside ditch, where it would eventually enter the High Line Levee Ditch and then the Lost River. This second alternative is no longer under consideration.

## 2.5.2.7 Temporary Storage and Hauling Process Wastewater to WWTP

Three alternatives were considered in the DEIS for management of process wastewater. The third alternative described in the DEIS would manage of process wastewater by temporarily storing onsite and hauling to a WWTP for offsite disposal. The project proponent has contacted the two municipal WWTPs in Klamath Falls — the South Suburban Sanitary District and the City of Klamath Falls Sanitary District. According to managers at both facilities, each would be required to evaluate whether they can meet the EPA categorical standard to accept industrial waste or whether local ordinance provides for acceptance of truck-hauled wastewater. Neither of these WWTPs is presently permitted to accept trucked wastes. Therefore, this third alternative is no longer under consideration.

# 2.6 Other Projects Potentially Contributing to Cumulative Impacts

The level of analysis of cumulative impacts is commensurate with the potential for impacts, resources affected, scale of the impact, and other factors. This treatment of cumulative impacts is consistent with the EPA guidance for determining cumulative impacts (Consideration of Cumulative Impacts in EPA Review of NEPA Documents, 1999).

# 2.6.1 Other Energy Projects

There are three wo other potential energy generation projects near the Energy Facility site: the Klamath County water power project, and the Klamath Generating Facility, and a wind project on Bryant Mountain. The Klamath County water power project is proposed to be sited to the southeast of the COB Energy Facility. The Klamath Generating Facility is proposed to be sited about 3 miles south of Klamath Falls, Oregon, adjacent to the existing Klamath Cogeneration Project. There is no specific public information on where the wind project on Bryant Mountain.

The Klamath County water power project would be a "closed system" pumped storage project with manmade upper and lower reservoirs. The eventual construction of the water power project is uncertain at this time given its preliminary nature. Energy Recycling Company has submitted an application to the Federal Energy Regulatory Commission for a preliminary permit to secure a license for the Klamath County water power project under Part I of the Federal Power Act. Energy Recycling Company has previously held a permit

PDX/041750010.DOC 2-27

for the project, and the project proponent worked on a similar project at the site from 1991 to 1998 (the Lorella Pumped Storage Project). Despite presentations to potential development groups, the Lorella Pumped Storage Project never progressed to the development stage, and it is not certain that its predecessor, the Klamath County water power project, will do so either.

Furthermore, according to the application, water for the Klamath County water power project may be obtained from nearby groundwater sources or the proposed Energy Facility. It is unlikely that the water power project will obtain water from local groundwater sources for the following reasons:

- The shallow aquifer system (above approximately 500 feet) is a heavily appropriated basalt aquifer that is in varying degrees of hydraulic connection with the Lost River.
- The state of Oregon is currently adjudicating Klamath River Basin water rights for those with claims dating prior to 1909.

Because the project has been through various stages of conceptual development and permitting for 12 years and obstacles remain, the Klamath County water power project has not been considered in the discussion of cumulative impacts as a reasonably foreseeable future action.

The COB Energy Facility would use water from the deep aquifer system pumped through the Babson well, rather than from shallow groundwater sources. (On April 24, 2002, the project proponent submitted a water right application to OWRD and on April 22, 2003, OWRD issued a proposed final order [PFO] that included a draft water right permit.) No other Langell Valley area wells or water rights in the deep aquifer system are known to exist. [[mention worst-case study here]] (see the worst case analysis of water impacts in Appendix F to the Biological Assessment [which is Appendix C to this FEIS]).

Klamath Generation, LLC, a wholly owned subsidiary of PacifiCorp Power Marketing, Inc., submitted an application for a site certificate on December 26, 2001. The project is called the Klamath Generating Facility and if constructed would be a 542.2-MW natural gas combined-cycle system (two gas combustion turbine generators and one or two steam turbine generators) with power augmentation. The proposed facility Facility would be located about 3 miles south of Klamath Falls, Oregon. The proposed site is adjacent to the existing Klamath Cogeneration Project. On April 23, 2002, the Applicant withdrew its request for expedited review. ODOE is continuing to review the application under the standard review process.

The Klamath Generating Facility has been considered in the discussion of cumulative impacts on air quality.

There has been some reports of a possible wind project on Bryant Mountain. To date no formal applications for such a project have been filed with a public agency. Meteorological test towers have been erected to evaluate wind speed in different seasons, but it is not currently known if it is a viable wind location. Without more detail, it is unknown whether a wind project is viable and involve one wind turbine, ten or one hundred, or what ancillary facilities would be required. This project is not a reasonably foreseeable future private or federal action and is not appropriately included in the cumulative impacts analysis.

2-28 PDX/041750010.DOC

## 2.1.2 Other Recent or Proposed Projects

Other recent projects or proposed projects that have been identified in the vicinity of the Energy Facility include the following:

Lane/Klamath Fiber Consortium: This project involves the acquisition of the fiber optics system between Springfield, Oregon, and Merrill, Oregon. Only a small portion of the project lies in the vicinity of the proposed project. Because this project is currently constructed in existing rights-of-way and construction impacts have been mitigated, there are no past, present, or future environmental impacts contributing to cumulative impacts.

Sykes Telecommunication: This project involved the construction of a new, 400-employee call center in Klamath Falls, Oregon. The project has been completed. Agricultural land and natural habitat have not been affected. No water discharges to surface or groundwater have occurred, and there are no air emissions related to the project. The project does create additional cumulative traffic on regional roads. Based on the nature of the project and its relative distance from the proposed Energy Facility, there are no significant cumulative impacts related to the proposed Energy Facility.

Escend Technologies: Escend Technologies designs business-to-business software. Escend opened an office in Klamath Falls in 2000, employing approximately 60 people. The firm estimates that it will grow to 200 employees by 2005. Existing facilities are located in the urban area and do not affect similar types of land and habitats impacted by the proposed Energy Facility. Escend uses city services for water, wastewater, and solid waste. The facility Facility does not have air emissions. Future impacts on regional traffic may occur with increased employment, but these impacts are expected to be spread around the region. Such impacts are not expected to contribute substantially to cumulative traffic impacts in the vicinity of the proposed Energy Facility.

Thermo Pressed Laminates: This manufacturing facility produces laminate materials for furniture, cabinets, and other uses. The facility was constructed in Klamath Falls in 2002 at an existing industrial site. Water supply, wastewater, and solid waste services are provided through the city of Klamath Falls. The facility has minor air emissions and does not have an air permit. Emissions from this facility would be represented by background.

Electro Scientific Industries: Electro Scientific Industries makes capital equipment for the semiconductor and electronics components industries. In 2001, the firm opened a manufacturing facility in Klamath Falls. An additional 200 jobs are anticipated by 2006. Except for air emissions, this facility is beyond the resource impact area identified for cumulative impacts. The facility has minor emissions and does not have an air permit. Emissions from this facility would be represented by background.

Other types of development that potentially could contribute to cumulative impacts include agricultural development, road construction, and land development. Agricultural development historically has impacted the area more than other land uses. The Energy Facility, through land application of the wastewater, would contribute minor cumulative impacts to the present and potential future agricultural development in the area. There are no planned or known road construction projects or land development projects proposed for the project area.

PDX/041750010.DOC 2-29

# Screening-Level Ecological Risk Assessment Updates

# Screening-Level Ecological Risk Assessment COB Energy Facility, Bonanza, Oregon

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## 1. Introduction

A screening-level ecological risk assessment (ERA) following U.S. Environmental Protection Agency (EPA) and Oregon Department of Environmental Quality (ODEQ) guidance was conducted to determine the potential risk to plants, soil invertebrates, and wildlife from air emissions at the COB Energy Facility, and, separately, the potential risk of using process wastewater to irrigate 31 acres of pasture and to improve grazing forage yield in areas currently without irrigation. Because there is an active bald eagle nesting area near McFall Reservoir, located approximately 6 miles south of the proposed facility location, and because bald eagles also use other areas in the vicinity of the proposed Facility location (e.g., Smith Reservoir), the U.S. Fish and Wildlife Service (USFWS) has expressed concern about the potential impacts of the air emissions of the Energy Facility on bald eagles and their habitat. Two endangered fish species (shortnose sucker and Lost River sucker) that historically have been found in the Lost River, located 2 miles north of the Energy Facility, and one plant species (Applegate's milk-vetch) are of concern as well.

The screening-level ERA was conducted as part of the biological assessment (BA) to address potential risks under two scenarios. Under the first scenario, the potential risk from air emissions (and subsequent deposition to surface water) to aquatic organisms and to the bald eagle (with exposure via food web transfer) was evaluated. Upland areas surrounding the Energy Facility site also were evaluated for possible risks to terrestrial plants, soil invertebrates, and terrestrial birds and mammals resulting from terrestrial deposition of air emissions. Under the second scenario, possible risks to terrestrial plants, soil invertebrates, and terrestrial birds and mammals and from reuse of the process wastewater for irrigation were assessed.

The procedures used in conducting the ERA are consistent with those described in the following ODEQ and EPA guidance documents:

- Guidance for Ecological Risk Assessment: Level II Screening Level Values (ODEQ, 2001)
- Framework for Ecological Risk Assessment (EPA, 1992a)
- Final Guidelines for Ecological Risk Assessment (EPA, 1998a)

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Ecological risks were evaluated on the basis of conservative assumptions, maximum estimated media concentrations, and screening toxicity values. As is appropriate for a screening-level assessment, risk is not discussed in terms of the potential to cause risk, but in terms of passing or failure to pass the screening evaluation. This screening assessment was based on conservative assumptions such that constituents that passed the screen can be considered to pose no significant risk to ecological receptors. Failure to pass the screen, however, cannot be concluded to represent the presence of risk. Rather these results indicate that available data are insufficient to support a conclusion that ecological risks are absent. Constituents that failed the screen were reevaluated using more realistic assumptions.

This ERA is presented in four sections: problem formulation, exposure assessment, effects assessment, and risk characterization.

## 2. Problem Formulation

The problem formulation is the first and most critical component of any risk assessment. It involves identifying the problem and chemicals to be addressed, describing the affected site, selecting assessment and measurement endpoints, and developing a site conceptual model and data quality objectives. The problem formulation serves to provide direction and focus to the assessment process.

## 2.1 Site Description

This section summarizes the location and environmental setting of the Energy Facility (see Sections 2 and 4 of the BA for a more detailed discussion). Briefly, the Energy Facility site is located 3 miles south of Bonanza, Oregon, and 34 miles east of Klamath Falls, Oregon. The Lost River is located approximately 2 miles north of the Energy Facility site and Bryant Mountain is located approximately 1 mile south of the Energy Facility site. Various habitat types within the expected impact area of the Energy Facility include western juniper woodland, Ponderosa pine forest, sagebrush-steppe, ruderal areas, agricultural lands, and several riparian areas associated with the water resources in the area (e.g., Klamath River and tributaries).

# 2.2 Contaminants of Potential Ecological Concern

Contaminants of potential ecological concern (COPECs) are those chemicals that are present at the site in concentrations that may exceed toxicity thresholds for ecological receptors. This ERA evaluates estimated media concentrations modeled from the air emissions predicted from the natural gas combustion at the Energy Facility and estimated soil concentrations from land application of process wastewater. The significant impact area for air emissions is depicted in Figure 1. This area represents the area where annual average ambient particulate matter under 10 microns (PM<sub>10</sub>) concentrations of 0.2  $\mu$ g/m³ or greater are predicted. Concentrations at or above this value are defined as significant air quality impacts in the Oregon air quality regulations (OAR 340-200-0020). Oregon's PM<sub>10</sub> significance level is more stringent than the federal PM<sub>10</sub> significance level of 1  $\mu$ g/m³ and is therefore considered to be conservative. The percent of aerial deposition at the Energy Facility and that in the primary deposition area are not measurable within the modeling framework. However, incremental soil concentrations (i.e., those above background) from aerial deposition outside

the significant impact area are predicted to be very low and are unlikely to contribute to estimated risk. Because the primary deposition significant impact area for air emissions is outside the Energy Facility site (see Figure 1) and deposition outside this impact area is predicted to be very low, the significant deposition from air emissions is not expected to overlap with the process wastewater application area. These two inputs, therefore, were considered separately and were not considered to be additive in soil. Methods used for estimating soil and water concentrations under the two scenarios (i.e., air emissions and process wastewater application) are described below.

#### 2.2.1 Air Emissions

Predicted hazardous air pollutants (HAPs) and their estimated annual emissions are presented in Table 1 along with the estimated annual emissions of particulate matter under 10 microns (PM<sub>10</sub>). The methods used to estimate HAPs for the COB Energy Facility are described in detail in Section 2 of the air permit application. Briefly, annual emissions of HAPs were estimated using established EPA emission factors for HAPs (EPA AP-42), supplemented with a recent memorandum from EPA's Office of Air Quality Planning and Standards (OAQPS) regarding formaldehyde emissions from natural-gas-fired combustion turbines employing lean premix combustion. HAP emissions from combustion turbines and duct burners at the proposed facility were conservatively estimated based on 55 percent control efficiency for organic HAPs. Additionally, conservative estimates of heat input rates and annual hours of operation were assumed for each HAP emission source. These conservative assumptions resulted in "worst-case predictions" for HAP emissions.

Additionally, In addition to the estimated annual emissions, the distribution of ground-level air concentrations of  $PM_{10}$  was modeled for a radius of 6 miles around the Energy Facility. The area predicted to have  $PM_{10}$  concentrations of  $0.2 \,\mu\text{g/m}^3$  or greater (Oregon air quality regulation) the highest  $PM_{10}$  concentrations is depicted in Figure 1. A detailed description of the model used to estimate  $PM_{10}$  concentrations is provided in Section 5 of the air permit application. Salient points of the model are described below:

- A class II air quality analysis was conducted using the EPA-approved ISCST3
   (Version 020235) model. This model was run using regulatory defaults, direction-specific building downwash, actual receptor elevations, and complex and intermediate terrain algorithms (as appropriate).
- Meteorological data collected at the project site since late October 2001 were processed using the EPA Meteorological Processor for Regulatory Models (MPRM) program. These data indicated that prevailing winds are from the northwest (i.e., they are blowing in a southeast direction). Therefore, the significant impact area for aerial deposition is predicted to occur to the southeast of the proposed facility location.
- The analysis used a nested receptor grid centered on the proposed Facility site with 50-meter spacing out to 1 km, 100-meter spacing out to 5 km, and 500-meter spacing out to 10 km. A fenceline receptor grid with a 50-meter spacing was also used.
- A 6-mile (or 10-km) radius was selected as a realistic initial grid size for the air emissions model. Within this grid, the concentration of PM<sub>10</sub> was determined at each receptor point over the time period (annual in this case). Each point along the edge

of the grid was checked to ensure that  $PM_{10}$  concentrations were below those predicted in the significant impact area. If  $PM_{10}$  concentrations were greater than 0.2  $\mu g/m^3$ , the grid would have been expanded to encompass a larger area. However, in the case of the COB Energy Facility model, these concentrations were less than those in the impact area and the grid size was kept at 6 miles.

Although organic constituents are estimated in the air emissions (see Table 1), EPA (1999) reports that all the organic HAPs are in the vapor phase (vapor phase fraction 100 percent; EPA, 1999), and tThus, organic HAPs are not expected to have significant deposition to soil or water in the Energy Facility area. Most of the polycyclic aromatic hydrocarbons (PAHs) also are in the vapor fraction (greater than 75 percent; EPA, 1999), and will not have significant deposition in the modeling domain. As a result, the organic HAPs are assumed to vaporize and are not evaluated in this ERA. Metals are of primary concern because of their potential for deposition and low, if any, loss rate from soil and water. These metals include arsenic, cadmium, chromium, cobalt, manganese, mercury, and nickel.

To determine air concentrations of the metals in soil and surface water, the concentration of  $PM_{10}$  was multiplied by the ratio of  $PM_{10}$  annual emission rate and annual emission rate of the metal. This approach was based on the assumption that all metals are a fraction of the  $PM_{10}$  air concentration. The estimated ground-level air concentration of each metal then was used to calculate soil and water concentrations using the following equation from the EPA combustion guidance (EPA, 1998b):

$$Cs = 100 * [(Dydw + Dyww)/(Zs*BD)]*tD$$

Where,

Cs = average soil or water concentration over exposure duration (mg/kg or mg/L),

100 = units conversion factor (mg-m<sup>2</sup>/kg-cm<sup>2</sup>),

Dydw = deposition rate of dry matter  $(g/m^2-yr)$ ,

Dyww = deposition rate of wet matter  $(g/m^2-yr)$ ,

Zs = soil or water mixing zone depth (cm) = 1 cm for soil,  $\frac{609.6152.4}{152.4}$  cm for surface water in a generic reservoir, and 60.96 cm for surface water in a generic river,

BD = soil or water bulk density  $(g/cm^3) = 1.5 g/cm^3$  for soil and  $1 g/cm^3$  for water,

tD = time over which deposition occurs (time period of combustion) (yr) = 30 yrs.

These calculations were based on the following conservative assumptions:

• Standard deposition rates for use in wildlife risk assessments have not been developed. However, 0.02 m/s is the value recommended for use by the California Air Pollution Control Officers Association (CAPCOA, 1993) under their risk assessment guidelines (human health) in the air toxics program. A literature derived deposition rate of 0.02 m/s (CAPCOA, 1993). This rate includes both dry and wet deposition and is highly conservative. In some cases, it has overestimated deposition by an order of magnitude (Howroyd, 1984). Therefore, a deposition rate of 0.02 m/s is considered conservative and appropriate for a screening-level assessment.

- The value for total wet and dry deposition "(Dydw + Dyww)" in the above equation was calculated by multiplying the predicted air concentration of the COPEC at ground level by the deposition rate. The predicted air concentration of the COPEC at ground level is assumed to be in the same proportion as their respective percent mass in PM<sub>10</sub> (See Table 1). Although McFall Reservoir and Lost River are outside the area predicted to receive the highest concentration of PM<sub>10</sub> (see Figure 1), other areas utilized by bald eagles (e.g., Smith Reservoir) fall within this area. Therefore, the maximum predicted air concentration within the significant impact area was used to estimate soil and surface water concentrations. This is the most conservative estimate of potential exposure from the predicted deposition of aerial emissions.
- No volatilization of metals occurs that results in 100 percent deposition of emissions. This is especially conservative for mercury because 100 percent of elemental mercury remains in the vapor fraction, and 85 percent of mercuric chloride is generally volatile (EPA, 1999).
- After deposition, no loss to processes, such as erosion, occurs.
- A mixing depth of 1 cm for soil was used as recommended in the combustion guidance (EPA, 1998b). For water bodies, a mixing depth of 20-5 feet (609.6152.4 cm) for a generic reservoir (surrogate for McFall Reservoir, Smith Reservoir, Harpold Reservoir, Alkali Lake, and other surface waters in the area) and 2 feet (60.96 cm) for a generic river (surrogate for Lost River) were selected on the basis of best professional judgment given the latitude and elevation of areas surrounding the Energy Facility.

Table 2 presents summary statistics for predicted concentrations of each COPEC.

## 2.2.1 Process Wastewater Application

Maximum soil concentrations for the process wastewater application area were calculated from the predicted constituents in the process wastewater at 75 percent recovery (see Table 3). Aluminum, antimony, arsenic, barium, beryllium, cadmium, cobalt, copper, lead, mercury, molybdenum, nickel, selenium, silver, thallium, tin, and zinc were not detected in the aquifer source water; however, these metals are common in groundwater and likely exist at concentrations below the method reporting limits (MRLs). Therefore, as a conservative assumption, the MRLs for these metals were assumed to represent their concentration in the aquifer source water. Concentrations of these metals were predicted in the process wastewater by multiplying the MRL by a factor (1.954) based on the ratio of raw aquifer water concentration to predicted reject water concentration for metals with detected values (see Table 3).

A factor of 1.954 was determined using a total plant water balance approach. The source water was broken into two components: water and total dissolved solids (TDS). Water leaves the plant by evaporation and wastewater discharge and dissolved solids leave the plant in the wastewater discharge and with the resin from the Polishing Mobil DI. Evaporative losses do not contain dissolved solids; therefore, it was assumed that 98 percent of TDS would be removed in the reject water and the remaining 2 percent by the mobil DI. This results in a reject water TDS of almost two times the TDS in the aquifer source water (i.e., a 1.954 concentration factor). Because the metals are part of the TDS, their

concentrations are also predicted to be 1.954 times greater in the reject water than in the aquifer source water.

Maximum soil concentrations (MSC) <u>of reject water constituents for the process wastewater application area</u> were determined using the following equation:

$$MSC = \frac{(PWC*AWP*L)}{(AA*MD*BD)}$$

Where,

MSC = maximum soil concentration (mg/kg)

PWC = predicted wastewater concentration of constituent (mg/L),

AWP = annual wastewater production (24.3 million gallons or 1,985,500 L),

L = life-span of the energy plant (30 years),

AA = wastewater application area (31 acres or 125,452 m<sup>2</sup>),

MD = soil mixing depth for agricultural lands (20 cm or 0.2 m; EPA, 1998b),

BD = bulk density for soil (literature-derived value of 1,500 kg/m³; EPA, 1998b).

This calculation assumes that constituents accumulate during the 30-year life span of the Energy Facility with no loss from biodegradation, erosion, leaching, or other biotic or abiotic loss mechanisms (see Table 3 for estimated MSCs).

## 2.2.3 Background Soil Concentrations

Soil concentrations derived from air emissions or process wastewater application represent incremental exposure. Plants, soil invertebrates, and wildlife also are exposed to background concentrations of many of the COPECs. Therefore, background values alone were also compared to screening benchmarks to determine the contribution of background to the total risk estimate. For this ERA, background values for Klamath County as reported by the U.S. Geological Service (USGS) (Boerngen and Shacklette, 1981) were used for all metals, except cadmium. In the absence of these data, the background value for the eastern portion of Washington (which is similar in climate) from the Washington statewide background values report (San Juan, 1994) was used. For comparison, a background concentration of cadmium at a location in California close to the Oregon border was 1.1 mg/kg compared to the Washington value of 1 mg/kg. Additionally, all background values used (Klamath County and Washington state) were generally within the lower range of values measured across the United States (Shacklette and Boergen 1984). Therefore, these regional background values were assumed to be representative of natural levels in the area and were considered appropriate for screening-level assessments in which limited site-specific data are available., as were Washington statewide background values (San Juan, 1994) when USGS values were lacking. These The selected background values are presented in the risk characterization.

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## 2.3 Assessment Endpoints and Measures of Exposure and Effects

Assessment endpoints are the ecological resources (e.g., potential receptors) that are present at a site and are to be protected. Measures of exposure and effects are the measures evaluated to provide an indication of whether assessment endpoints are sufficiently exposed such that adverse effects may have occurred or are likely to occur.

The areas surrounding the Energy Facility contain a variety of habitats, including riverine systems that support shortnose suckers, Lost River suckers, and bald eagles, which are all federally listed threatened or endangered species. Maintenance of resident aquatic resources is important to the success of these species. Moreover, maintenance of resident terrestrial habitats also is important to bald eagles, which use upland areas during the winter months when lakes and rivers are frozen (Brown and Amadon, 1968). Although Applegate's milk-vetch has been identified as a federally threatened or endangered species endemic to the area, this plant has not been observed in the area of major air emission deposition or in the process wastewater application area. EPA (1992a) identifies four criteria to consider when selecting assessment endpoints. The following is a summary of these criteria and their relationship to the assessment endpoints for the Energy Facility:

- Societal value: Threatened and endangered species (e.g., shortnose sucker, Lost River sucker, and bald eagle) are valued by society as evidenced by special protective legislation.
- Environmental policy goals: Threatened and endangered species (e.g., shortnose sucker, Lost River sucker, and bald eagle) are protected at the individual level.
- Ecological relevance: Aquatic organisms (aquatic plants, invertebrates, and fish) are integral components of the riverine ecosystem present in the Energy Facility area and plants, soil invertebrates, and terrestrial birds and mammals are integral components of the terrestrial ecosystem present in the Energy Facility area.
- Susceptibility to the stressor: Research has shown that aquatic organisms, plants, soil
  invertebrates, birds, and mammals may be adversely affected by exposure to the
  COPECs.

Aquatic organisms, terrestrial plants, soil invertebrates, birds, and mammals are potentially sensitive to contaminants and are considered ecologically important. Complete definitions of an assessment endpoint have three components (Suter et al., 2000): the entity, the attribute, and a level of effect. Table 4 summarizes the appropriate assessment endpoints and measures of exposure and effects.

Aquatic organisms, including fish, and bald eagles were evaluated for the aquatic pathways associated with air emissions. Terrestrial pathways for both air emissions deposition and irrigated reuse of process wastewater were evaluated using terrestrial plants, soil invertebrates, and terrestrial birds and mammals as receptors. Specific bird and mammal receptors included the western meadowlark and the deer mouse for the terrestrial assessment and the bald eagle for the aquatic assessment. Western meadowlarks and deer mice have foraging behaviors that are closely associated with the soil and, therefore, are likely to be highly exposed to COPECs in soil. Table 5 outlines relevant life-history parameters for these species.

## 2.4 Conceptual Site Model

The conceptual site model (CSM) is a description of predicted relationships between ecological receptors and the COPEC to which they might be exposed.

An exposure pathway can be described as the physical course that a COPEC takes from the point of release to a receptor. An exposure pathway is complete (i.e., there is exposure) if there is a way for the receptor to take in chemicals through ingestion, inhalation, or dermal absorption. To be complete, an exposure pathway must have all the following components:

- Chemical source
- Mechanism for chemical release
- Environmental transport medium
- Exposure point
- Feasible route of intake

In the absence of any of these components, an exposure pathway is considered incomplete, and, by definition, there can be no risk associated with that particular exposure pathway. Exposure can occur when chemicals migrate from their source to an exposure point (i.e., a location where receptors can come into contact with the chemicals) or when a receptor moves into direct contact with chemicals or contaminated media.

Two separate exposure scenarios were evaluated, one based strictly on air emissions and one on land application of process wastewater. Conceptual models for both scenarios are presented below.

#### 2.4.1 Air Emissions

For purposes of this ERAUnder the first scenario, the air emissions from natural gas combustion at the Energy Facility are considered the primary source of the COPECs. These COPECs may deposit from air to the soil and surface water within the areas surrounding the Energy Facility. Significant transport of COPECs from the deposition area is not expected. Soil and surface water are the affected media and both aquatic and terrestrial routes of exposure to the COPECs are evaluated in this ERA. Receptors are potentially exposed by way of root or foliar uptake, dermal contact, inhalation, direct ingestion, and ingestion of prey items.

A wide variety of wildlife (i.e., birds and mammals) is supported by the Klamath Basin's mix of habitats, and both terrestrial and aquatic routes of exposure to COPECs exist. Contaminants in water may be directly bioaccumulated by aquatic organisms resident in water bodies located in the vicinity of the Energy Facility, and contaminants in soil may be directly bioaccumulated by terrestrial plants or soil invertebrates. Both aquatic and terrestrial wildlife may be exposed directly to contaminants in soil or surface water by direct ingestion. Wildlife also may receive contaminant exposure through food-web transfer of chemicals from lower trophic levels (e.g., plants to herbivores, plants and prey animals to omnivores) and this is expected to be the primary exposure route for wildlife. Exposure via dermal and inhalation routes although possible are considered trivial compared to ingestion exposure routes.

, by dermal contact, or by the inhalation of wind-borne particles. Little information is available on foliar uptake and inhalation routes, and exposure via these routes is expected to

be minimal; therefore, these pathways will not be evaluated. Although the dermal contact route of exposure exists for many birds and mammals, dermal exposure is likely to be low because of the presence of protective dermal layers (e.g., feathers, fur, scales). Wildlife also may receive contaminant exposure through food-web transfer of chemicals from lower trophic levels (e.g., plants to herbivores, plants and prey animals to omnivores) and this is expected to be the primary exposure route for wildlife.

## 2.4.2 Process Wastewater Application

For purposes of this ERAUnder the second scenario, the process wastewater from the Energy Facility is considered the primary source of the COPECs. These COPECs are transferred to soil in the 31-acre pasture area. Operations of the Energy Facility will be regulated under Oregon state permitting through the DEQ, which places controls on runoff and groundwater impact. To prevent runoff and deep percolation during irrigation, process wastewater will only be applied during the dry irrigation months of April to September and will not exceed agronomic crop water demands. Prior to the start-up of the process wastewater re-use facility, a full soil and hydrogeologic investigation will be conducted to determine selection of the application area. Additionally, monitoring of soil, groundwater, and irrigation water (quality and quantity) is required under the water pollution control permit to meet antidegradation rules for surface and groundwater. Process wastewater will only be applied 8 months of the year and will not be applied during the winter. Therefore, surface water and groundwater are not considered complete exposure pathways in this assessment. Soil is the affected medium and only terrestrial routes of exposure to the COPECs are evaluated in this ERA. No aquatic routes of exposure are expected. Receptors are potentially exposed via root and/or foliar uptake, dermal contact, inhalation, direct ingestion, and ingestion of prey items.

Contaminants in soil may be directly bioaccumulated by terrestrial plants or soil inverte-brates. Terrestrial birds and mammals may be exposed directly to contaminants in soil or surface water by direct ingestion. Wildlife also may receive contaminant exposure through food-web transfer of chemicals from lower trophic levels (e.g., plants to herbivores, plants and prey animals to omnivores) and this is expected to be the primary exposure route for wildlife. Exposure via dermal and inhalation routes although possible are considered trivial compared to ingestion exposure routes., by dermal contact, or by the inhalation of wind-borne particles. Little information is available on foliar uptake and inhalation routes and exposure via these routes is expected to be minimal; therefore, these pathways will not be evaluated. Although the dermal contact route of exposure exists for many birds and mammals, dermal exposure is likely to be low because of the presence of protective dermal layers (e.g., feathers, fur, scales). Wildlife also may receive contaminant exposure through food web transfer of chemicals from lower trophic levels (e.g., plants to herbivores, plants and prey animals to omnivores) and this is expected to be the primary exposure route for wildlife.

# 3. Exposure Assessment

# 3.1 Aquatic Organisms

Aquatic organisms (aquatic plants, invertebrates, fish) experience exposure based on concentrations in water (i.e., exposure is water-mediated). Water-mediated exposure occurs as a consequence of living in a contaminated medium. Uptake of COPECs can be through

the skin (dermal), through the gills, or through the diet, including ingestion of contaminated water and food. Water-mediated exposure to aquatic organisms is measured as a function of the concentration of contaminants in water (milligrams COPEC per liter water [mg/L]). Water-mediated exposure is used because most information on the effects of contaminants on aquatic organisms (described in Section 4.1) has been obtained from experiments where the exposure to contaminants was reported as a function of the concentrations of contaminants in water. To be conservative, the maximum estimated water concentration for each surface water type (i.e., generic reservoir and generic river) was selected as the suitable exposure point concentration.

## 3.2 Terrestrial Plants

Terrestrial plants experience exposure based on concentrations in soil (i.e., exposure is soil-mediated). Soil-mediated exposure occurs as a consequence of living in a contaminated medium. For plants, uptake of COPECs can be through roots. Soil-mediated exposure to plants is measured as a function of the concentration of contaminants in soil (milligrams lead per kilogram soil [mg/kg]). Soil-mediated exposure is used because most information on the effects of contaminants on plants (described in Section 4.2) has been obtained from experiments where the exposure to contaminants was reported as a function of the concentrations of contaminants in soil. Because plants are not mobile and to be highly conservative, the maximum estimated concentration was selected as the suitable exposure point concentration.

## 3.3 Soil Invertebrates

Like plants, soil invertebrates also experience soil-mediated exposure. Uptake of COPECs can be through the skin (dermal), or through the diet, including ingestion of contaminated soil and food. As with plants, most information on the effects of contaminants on soil invertebrates (described in Section 4.3) has been obtained from experiments where the exposure to contaminants was reported as a function of the concentrations of contaminants in soil. Therefore, the focus of the exposure characterization for soil-mediated exposures is the derivation of soil exposure point concentrations. Because mobility of terrestrial invertebrates is low, the maximum concentration was selected as the suitable exposure point concentration.

## 3.4 Birds and Mammals

Birds and mammals experience exposure through multiple pathways including ingestion of abiotic media (soil, sediment, and surface water) and biotic media (food) as well as inhalation and dermal contact. To address this multiple pathway exposure, modeling is required. Generally, the end product or exposure estimate for birds and mammals is a dosage (amount of chemical per kilogram receptor body weight per day [mg/kg/d]) rather than a media concentration as is the case for the other receptor groups (aquatic organisms, terrestrial plants, and soil invertebrates). This is a function of both the multiple pathway approach as well as the typical methods used in toxicity testing for mammals. However, ODEQ has developed soil screening-level values for birds and mammals and water screening-level values for birds for some contaminants based on conservative assumptions (ODEQ, 2001). These values are intended to be protective of terrestrial birds and mammals and aquatic birds, respectively, and were used as available. To be conservative, the

maximum concentration was selected as the suitable exposure point concentration for comparison to the ODEQ screening values.

If no screening value was available for a COPEC, or a screening value was exceeded, receptor-specific exposure was calculated and compared to literature-derived toxicity values. Moreover, receptor-specific exposure was calculated for bald eagles because it is a special-status species. Summaries of total (i.e., sum over all pathways) and partial (pathway-specific) exposure estimates, as needed, are presented and compared to toxicity values in Section 5. The model used for estimating receptor-specific exposure and associated assumptions is described below.

## Model

The general form of the model (Suter et al., 2000) used to estimate exposure of birds and mammals to COPECs in soil, surface water, and food items is as follows:

$$E_t = E_o + E_d + E_i$$

Where:

 $E_t$  = the total chemical exposure experienced by wildlife

 $E_o$ ,  $E_d$ , and  $E_i$  = oral, dermal, and inhalation exposure, respectively

Oral exposure occurs through the consumption of contaminated food, water, or soil. Dermal exposure occurs when contaminants are absorbed directly through the skin. Inhalation exposure occurs when volatile compounds or fine particulates are inhaled into the lungs.

Although methods are available for assessing dermal exposure to humans (EPA, 1992b), data necessary to estimate dermal exposure generally are not available for wildlife (EPA, 1993). Similarly, methods and data necessary to estimate wildlife inhalation exposure are poorly developed or generally not available (EPA, 1993). If methods were available to permit the estimation of dermal and inhalation rates for birds and mammals, interpretation of the significance of these estimates would be problematic. This is because dermal and inhalation toxicity data for birds and mammals are broadly lacking. Owing to the lack of suitable exposure estimation methods and appropriate toxicity data, further evaluation of potential risks associated with the dermal and inhalation routes was not conducted. Both pathways were retained as uncertainties.

Therefore, for the purposes of this ERA, both dermal and inhalation exposure are assumed to be negligible. As a consequence, most exposure must be attributed to the oral exposure pathway. There are no surface water sources on the 31-acre process wastewater application area and, given the arid environment, all water applied to soil is assumed to be rapidly absorbed; therefore, water ingestion is considered an incomplete or insignificant exposure pathway. In contrast, deposition from air emissions is likely to occur in surface waters; therefore, water ingestion is included in the exposure calculations for air emission deposition. By replacing  $E_0$  with a generalized exposure model modified from Suter et al. (2000), the previous equation was rewritten as follows:

$$E_{j} = \left[Water_{j} \times WIR\right] + \left[Soil_{j} \times P_{s} \times FIR\right] + \left[\sum_{i=1}^{N} B_{ij} \times P_{i} \times FIR\right]$$

Where:

 $E_i$  = total exposure (mg/kg/d)

 $Water_i = \text{concentration of chemical (j) in water (mg/L)}$ 

WIR = species-specific water ingestion rate (L water/kg body weight/d)

 $Soil_i$  = concentration of chemical (j) in soil (mg/kg)

 $P_s$  = soil ingestion rate as proportion of diet

FIR = species-specific food ingestion rate (kg food/kg body weight/d)

 $B_{ij}$  = concentration of chemical (j) in biota type (i) (mg/kg)

 $P_i$  = proportion of biota type (i) in diet

## **Assumptions**

To establish parameters for the exposure model, various assumptions were necessary. These assumptions are outlined below.

**Exposure Point Concentrations.** As with the comparisons to ODEQ screening values, a highly conservative approach was taken and the maximum estimated concentration was incorporated into the exposure model as the exposure point concentrations for soil and surface water. For evaluation of the air emissions scenario, maximum surface water concentrations estimated for the generic river were used as exposure point concentrations for meadowlarks. Because there is primary concern for bald eagles are expected to utilize ing a variety of habitats in the area, the McFall Reservoir, exposure was calculated using both the generic reservoir and generic river surface water values (maximum concentrations) were used as exposure point concentrations for bald eagles. Estimated soil concentrations under this scenario represent the maximum concentration predicted within the significant impact area (Note: this is the maximum concentration predicted for the Energy Facility vicinity.) As previously described, surface water is not present at the process wastewater application area; therefore, water ingestion was not included in the exposure calculation for meadowlarks and deer mice under this scenario. The maximum estimated soil concentrations within the process wastewater application area represent the exposure point concentrations for soil.

Life History Parameters. The specific life-history parameters required to estimate exposure of birds and mammals to COPECs include body weight, ingestion rate of food, ingestion rate of water (for air emissions analysis only), dietary components and percentage of the overall diet represented by each major food type, and approximate amount of soil that may be incidentally ingested based on feeding habits. These parameters, as well as home range information, were obtained from the literature and are presented in Table 5.

It should be noted that bald eagles in the area have a varied diet primarily consisting of carrion, small mammals, and waterfowl during the winter. During the nesting season, fish become and important component. For the purposes of this screening-level assessment, bald

eagles were assumed to have a 100 percent fish diet. This is considered to be a conservative assumption because fish are year-round residents to the area, will forage exclusively within the area, and will experience 100 percent of their exposure from within the area. In contrast, waterfowl are migratory, will only spend a portion of the year in the area, and will only consume a portion of their diet from the area. Additionally, many of the constituents (e.g., mercury) are predicted to accumulate more in fish tissue than in bird tissue using available bioaccumulation models (discussed below). (Note: whereas bioaccumulation models are available for fish, such models for birds are lacking. To estimate concentrations in birds, available models for small mammals would have to be used a surrogate.)

**Bioaccumulation Values.** Measurements of concentrations of COPECs in wildlife foods are a critical component for the estimation of oral exposure in birds and mammals. Although the preferred data are direct measurements of concentrations in samples collected from the site, such data were not available in the vicinity of the Energy Facility. Therefore, literature-reported bioaccumulation factors (BAFs), regressions, or Kow-based models for terrestrial food items (foliage and insects) and literature-reported bioconcentration factors (BCFs) for aquatic food items were used.

BAFs or regressions were available for foliage (Bechtel-Jacobs, 1998; CH2M HILL, 2002), and insects (CH2M HILL, 2002) for the inorganics, models (K<sub>ow</sub>-based) from EPA (2000) were used to estimate bioaccumulation factors (BAFs) for phenol in foliage and earthworms. The earthworm model was used as a surrogate for insects. To be conservative, the fraction of organic carbon required for the earthworm bioaccumulation model was assumed to be 1 percent. No foliage BAFs were available for cyanide, silver, thallium, or tin and no insect BAFs were available for cyanide, or tin; therefore, a BAF of one was assumed for these COPECs. BCFs were available for fish (Sample et al., 1997) for all COPECs, except cobalt and manganese. A BCF of one was assumed for these two COPECs. Table 6 summarizes the BAFs and BCFs used in the ERA.

# 4. Characterization of Ecological Effects

# 4.1 Aquatic Organisms

Screening-level toxicity values for aquatic organisms are provided by ODEQ guidance (ODEQ, 2001) and are shown in Table 7. For most cases, these values are the same as the National Ambient Water Quality Criteria (EPA, 2002) or chronic values developed at the Oak Ridge National Laboratory (ORNL) (Suter and Tsao, 1996). These values are intended to protect 95 percent of aquatic species, 95 percent of the time. Screening values are only shown for the COPECs associated with air emissions. An aquatic pathway is not complete for the process wastewater application (see Section 2.3).

#### 4.2 Terrestrial Plants

Screening-level toxicity values for terrestrial plants are provided by ODEQ guidance (ODEQ, 2001) and are shown in Table 7. Most of these screening values are from the ORNL plant benchmarks report (Efroymson et al., 1997a). The protection of terrestrial plant communities from a 20 percent reduction in growth, reproduction, or survival is an assessment endpoint in this ERA. Therefore, benchmarks used to determine risk to this receptor group

must be based on adverse effects related to these endpoints. The ORNL plant benchmarks were developed from studies that demonstrated at least a 20 percent reduction in the growth or yield of test plant species, which is consistent with the goals of the ERA. Additionally, growth and yield are important to plant populations and to the ability of the vegetation to support higher trophic levels; therefore, these are ecologically significant responses (Efroymson et al., 1997a).

#### 4.3 Soil Invertebrates

Single-chemical screening-level toxicity values for soil invertebrates are provided by ODEQ guidance (ODEQ, 2001) and are shown in Table 7. Most of these screening values are from the ORNL soil invertebrate benchmarks report (Efroymson et al., 1997b) and are represented primarily by earthworms. The protection of terrestrial invertebrate communities from a 20 percent reduction in growth, reproduction, or survival is an assessment endpoint this assessment. Therefore, benchmarks used to determine risk to this receptor group must be based on adverse effects related to these endpoints. The ORNL soil invertebrate benchmarks were developed from studies that demonstrated at least a 20 percent reduction in the growth or survival of test invertebrate species, which is consistent with the goals of the ERA.

#### 4.4 Birds and Mammals

Screening-level values for birds and mammals provided by ODEQ (ODEQ, 2001) were used as available in the ERA and are presented in Table 7. For birds, cobalt, iron, silver, thallium, and tin were lacking ODEQ screening values, but studies from which benchmarks could be developed for these metals were available. Similarly, iron, silver, tin, cyanide, and phenol benchmarks were developed for mammals from other sources. No data for birds were available for development of benchmarks for cyanide or phenol. Unlike the ODEQ screening values, which are presented as mg constituent per kg soil, these benchmarks are presented as a dose (mg constituent/kg body weight/day) to the receptor and were selected as described below.

Single-chemical toxicity data for birds and mammals consist of no observable adverse effect levels (NOAEL) or lowest observable adverse effect levels (LOAEL) derived from toxicity studies reported in the literature. The benchmarks for birds and mammals were obtained from several sources, including wildlife toxicity reviews, literature searches, wildlife benchmarks developed at ORNL (Sample et al., 1996), the EPA Region IX Biological Technical Assistance Group (BTAG) toxicity reference values (TRV) developed for the U.S. Navy (EFA West, 1998), and a Review of the Navy-EPA Region IX BTAG TRVs for Wildlife (CH2M HILL, 2000). Appropriate studies were selected based on the following criteria:

- Studies were of chronic exposures or exposures during a critical life-stage (i.e., reproduction).
- Exposure was oral through food, to ensure data were representative of oral exposures expected for wildlife in the field.
- Emphasis was placed on studies of reproductive impacts, to ensure relevancy to population-level effects.

• Studies presented adequate information to evaluate and determine the magnitude of exposure and effects (or no effects concentrations).

Multiple toxicity studies were available for birds and mammals for several analytes. Toxicity studies were selected to serve as the primary toxicity value if exposure was chronic or during reproduction, the dosing regime was sufficient to identify both a NOAEL and a LOAEL, and the study considered ecologically relevant effects (i.e., reproduction, mortality, growth). If multiple studies for a given COPEC met these criteria, the study generating the lowest reliable toxicity value was selected to be the primary toxicity value. Primary toxicity values were used for all initial evaluations of the exposure estimates and are highlighted in Table 8. Information concerning assumptions made as part of the extraction of data from each study is presented in the one attachment to this memorandum.

NOAELs and LOAELs for avian and mammalian receptors were estimated from literature data using allometric scaling methods presented in Sample et al. (1996) and Sample and Arenal (1999). Using the following equation, NOAEL or LOAEL for wildlife (NOAEL<sub>w</sub> or LOAEL<sub>w</sub>) were determined for each species:

$$NOAEL_{w} = NOAEL_{t} \left(\frac{BW_{t}}{BW_{w}}\right)^{1-b} \text{ or } LOAEL_{w} = LOAEL_{t} \left(\frac{BW_{t}}{BW_{w}}\right)^{1-b}$$

where:

 $NOAEL_t$  = the NOAEL for a test species (obtained from the literature),

 $LOAEL_t$  = the NOAEL for a test species (obtained from the literature),

 $BW_t$  and  $BW_w$  = the body weights (in kg) for the test and wildlife species,

respectively, and

b = the class-specific allometric scaling factor.

Scaling factors of 0.94 and 1.2 were applied for mammals and birds, respectively (Sample and Arenal, 1999). Table 9 presents these receptor-specific NOAELs and LOAELs.

# 5. Risk Characterization

In the risk characterization, exposure and effects data are combined to draw conclusions concerning the presence, nature, and magnitude of effects that may exist at the site. For all receptors (i.e., aquatic organisms, terrestrial plants, soil invertebrates, and birds and mammals), only literature-derived benchmarks were available. These were compared to maximum soil or water concentrations or dose based on maximum soil or water concentration to determine hazard quotients (HQs = exposure measure/effects measure) for each COPEC. Screening-level benchmarks are conservative; therefore, COPECs that are below these thresholds pass the screen and are not considered in future evaluations. However, HQs greater than one indicate a failure to pass the screen. Failure to pass the screen, however, cannot be concluded to represent the presence of risk. Rather, these results indicate that available data are insufficient to support a conclusion that ecological risks are absent. Constituents that failed the screen were reevaluated using more realistic assumptions.

Results of the screening evaluations for <u>the</u> deposition from air emissions <u>scenario</u> and <u>the</u> process wastewater application <u>scenario</u> are discussed below. Uncertainties that may influence these screening-level results are summarized in Section 5.3.

## 5.1 Air Emissions

Screening results for incremental, background, and total soil concentrations and incremental surface water concentrations (generic reservoir and generic river) against ODEQ screening values are presented in Tables 10 and 11, respectively. Table 12 presents bird and mammal screening evaluations based on receptor-specific parameters for COPECs that failed the ODEQ screen (chromium for birds), for COPECs lacking ODEQ screening values (cobalt for birds), and for bald eagles.

For terrestrial receptors (i.e., plants, soil invertebrates, and birds and mammals), chromium, manganese, and nickel failed to pass the screening evaluation when total (incremental + background) concentrations were evaluated (Table 10). Chromium exceeded the ODEQ screening values for plants, soil invertebrates, and birds; manganese exceeded the screening value for plants and soil invertebrates, and nickel exceeded the screening value for plants. However, in all cases, these exceedances were driven by background concentrations and no HQs greater than one were observed based on incremental concentrations. Background concentrations of certain metals (e.g., chromium) often exceed screening benchmarks. This does not necessarily indicate that background values present risk. Rather, this indicates the conservativeness of the screening benchmarks as well as limitations in the toxicity data used to develop the benchmarks. To be protective, screening benchmarks are frequently based on the lowest or 10th percentile concentrations associated with effects. Moreover, toxicity tests upon which screening benchmarks are based are often conducted using soluble salts added to test soils. These salts are generally more bioavailable than those forms present in the environment. Additionally, factors such as pH and organic content can reduce or increase the bioavailability of certain metals in the field relative to that in the laboratory tests and local organisms are often adapted to the background conditions in their environment. Therefore, it is generally assumed that background concentrations do not present risk to plants, soil invertebrates, and birds and mammals that frequent an area.

Because total chromium concentrations exceeded the ODEQ benchmark (HQ = 11.25) for birds and because no ODEQ avian screening value was available for cobalt, these COPECs were further evaluated using receptor-specific parameters to calculate exposure to western meadowlarks (see Table 11.2). In this evaluation, estimated oral exposure to chromium and cobalt was less than literature-derived benchmarks for these COPECs (see Table 11.12). Therefore The results of the terrestrial evaluation based on deposition of air emissions indicate that, potential risks from chromium, manganese and nickel to plants, soil invertebrates, and birds are considered to be negligible.

Estimated maximum concentrations of all COPECs under both the generic reservoir and generic river scenarios were below ODEQ benchmarks for aquatic biota and aquatic birds (see Table 11). Therefore, no risk is expected from any of these COPECs. Because no ODEQ aquatic bird screening value was available for cobalt, this COPEC was further evaluated using receptor-specific parameters to calculate exposure (see Table 112). Additionally, exposure calculations using receptor-specific parameters were performed for bald eagles

because it is a special-status species that is of special concern within the deposition area of air emissions from the Energy Facility (see Table 1112).

None of the COPECs evaluated further exceeded oral exposure benchmarks for birds (i.e., all HQs were less than one) for the bald eagle under the generic reservoir (5-foot mixing depth) scenario (see Table 112). Mercury exposure using surface water concentrations for the generic river (2-foot mixing depth), exceeded the NOAEL, but not the LOAEL. Because bald eagles are a protected species, exceedance of the NOAEL is of concern; therefore, mercury was evaluated qualitatively to determine its potential for risk to bald eagles. The magnitude of exceedance of the NOAEL is low (HQ = 1.5) suggesting that risk is also likely to be low. Moreover, mercury in the air emissions was assumed to be 100 percent in the particulate phase for estimation of soil and water concentrations. In fact, 100 percent of elemental mercury and 85 percent of mercuric chloride remains in the vapor phase and would be expected to volatilize. Therefore, estimated concentrations of mercury in soil and surface water are greatly over estimated resulting in gross overestimation of risk. Thus, deposition of metals from air emissions is considered to present no risk to aquatic organisms or bald eagles using reservoirs in the vicinity of the Energy Facility. Moreover, no risk to aquatic organisms, including the shortnose sucker and Lost River sucker, or birds using the riverine habitats in the vicinity of the Energy Facility is expected.

## 5.2 Process Wastewater Application

Screening results for incremental, background, and total soil concentrations against ODEQ screening values are presented in Table 13. Bird and mammal screening evaluations for COPECs lacking ODEQ values are presented in Table 14.

As indicated in Table 13, several process wastewater constituents (aluminum, barium, boron, chromium III, copper, fluoride, iron, manganese, molybdenum, and nickel) failed to pass the screening evaluation (i.e., HQs greater than one for any receptor) when total (incremental + background) concentrations were evaluated. However, the exceedances of all but boron, iron, and molybdenum were driven by background concentrations. It is notable that the ODEQ plant screening value for iron is not a soil concentration, but in fact, represents the screening value for iron in solution. Because it is not applicable to soil, this benchmark was considered inappropriate for use in the screening evaluation. Although risk to plants from iron exposure is uncertain, no incremental risk was found for soil invertebrates, birds, and mammals.

Additionally, incremental exposure to iron is only 0.02 less than 0.001 percent of the background exposure and is likely insignificant compared to background. Of the constituents evaluated separately for birds and mammals (dose calculations), only iron exceeded the NOAELs with HQs of 17 and 3,1393,140 for meadowlarks and deer mice, respectively (see Table 14). As with the evaluation in Table 13, these exceedances were driven by background iron concentrations with no exceedances of the toxicity reference values based on wastewater discharge alone. HQs for incremental exposure to iron were 0.0043 and 0.504-748 for meadowlarks and deer mice, respectively. Therefore, the incremental exposure to plants, soil invertebrates, birds, and mammals from the process wastewater application is expected to be minor for all constituents, except for boron and molybdenum exposures to plants and boron exposures to invertebrates. Constituents for

which toxicity benchmarks are lacking were not evaluated and remain an uncertainty. Additionally, salts and total dissolved solids (TDS) were evaluated elsewhere in the BA.

Estimated maximum incremental boron concentrations in soil were 93-79 times the plant screening value of 0.5 mg/kg. However, the screening value represents the toxicity level for highly sensitive plant species. For boron-tolerant species (e.g., alfalfa), toxicity thresholds are approximately 2 to 4 mg/kg (Brown et al., 1983). This reduces the HQ from 53.479.2 to approximately 23.319.8 to 11.79.9 for the boron-tolerant species selected for planting in the application area. Moreover, less than 5 percent of the total boron in soil is available for uptake to plants (Eisler, 2000), reducing the estimated incremental exposure from 26.739.6 mg/kg to 1.331.98 mg/kg and the total exposure from 46.759.6 to 2.332.98 mg/kg. Though these concentrations still exceed the screening level derived for sensitive plants species, they are below concentrations associated with toxic effects to boron-tolerant plants when considering boron bioavailability. Boron concentrations adjusted for bioavailability are also below the screening level for invertebrates.

Molybdenum is an essential micronutrient that is not highly toxic to plants, but bioaccumulates in plant tissue and is generally of concern to higher trophic organisms (Eisler, 2000). Ruminants (e.g., cattle and sheep) in particular can be sensitive to molybdenum exposure in forage because excess molybdenum may result in a copper deficiency (Eisler, 2000). However, the maximum estimated total molybdenum concentration in soil did not exceed the screening benchmarks for birds and mammals and is therefore unlikely to pose risk to these receptors.

Although the molybdenum benchmark for plants was exceeded, risk to terrestrial plants from molybdenum exposure is considered low because of the low exceedance of the screening value (HQ = 2.73.3 for total molybdenum). Additionally, the highly conservative assumptions applied to the risk estimation likely result in an overestimation of molybdenum exposure. First, molybdenum was not measured in the raw aquifer water and was therefore estimated using the minimum reporting limit. Moreover, the maximum soil concentration of molybdenum was estimated assuming a wastewater output of 24.3 million gallons based on a 72 percent capacity factor for the Energy Facility. The actual capacity of the Facility will likely be closer to 40 percent, resulting in the creation of 13.5 million gallons of wastewater. At 40 percent capacity, the estimated soil concentration of molybdenum from wastewater application would be reduced from 2.413.58 to 1.341.99 mg/kg, a value below the screening benchmark for plants. Finally, the calculation used to estimate soil concentrations from wastewater application assume that there is no loss due to abiotic or biotic factors. As a consequence, the calculated molybdenum concentration likely represents an overestimate of exposure to organisms.

# 5.3 Uncertainty Analysis

Uncertainties are inherent in all risk assessments. The nature and magnitude of uncertainties depend on the amount and quality of data available, the degree of knowledge concerning site conditions, and the assumptions made to perform the assessment. The following is a qualitative evaluation of the major uncertainties associated with this assessment, in no particular order of importance:

- Concentrations of COPECs in soil and surface water were wholly estimated on the basis
  of predicted concentrations of COPECs in air emissions and process wastewater from
  the Energy Facility. Although this uncertainty may result in underestimation of
  exposure (and risk), the conservative assumptions applied to air emission and process
  wastewater predictions, as well as the conservative assumptions used to convert these
  concentrations to soil and water concentrations, likely result in an overestimation of risk.
- Literature-derived values for bulk density of soil, soil and water mixing depths, and
  deposition rate of air emissions were used to calculate soil and water concentrations.
  The suitability of these literature values is unknown, although these are conservative
  values. Therefore, risk may be underestimated, but is likely overestimated.
- Based on best professional judgment, mixing depths of 20 feet for reservoirs and 2 feet for rivers were selected for estimating surface water concentrations from air emissions deposition. The suitability of these values is unknown. Consequently, risk may be overor underestimated.
- Constituents in wastewater were estimated assuming a 72 percent capacity factor for the Energy Facility. It is more likely that the Facility will be operated at approximately 40 percent capacity. Therefore, wastewater concentrations and resulting risk are likely overestimated.
- Molybdenum, copper, and sulfur have complex interactions in soil that can result in increased or decreased toxicity to foraging animals. For example, excess molybdenum can cause a copper deficiency, though adequate molybdenum can decrease toxicity associated with excess copper. Because of the uncertainties in the risk estimation (e.g., copper and molybdenum were not detected in the raw aquifer water) and the complex nature of these constituents, it is uncertain whether risk was over- or underestimated for copper and molybdenum, although effort was made to overestimate risk through the conservative set of assumptions.
- Data concerning soil ingestion rates for bird and mammal receptors were not available.
   As a consequence, the soil ingestion rates were estimated on the basis of assumed
   similarities to other species for which data were available. The suitability of these
   assumptions is unknown. Although this uncertainty may result in underestimation of
   exposure (and risk), it is more likely that exposure and risk are overestimated.
- No life history data specific to the COB Energy Facility area were available; therefore, exposure parameters were either modeled on the basis of allometric relationships (e.g., food ingestion rates) or were based on data from the same species in other portions of its range. Because diet composition as well as food, water, and soil ingestion rates can differ among individuals and locations, published parameter values may not accurately reflect individuals present at the site. As a consequence, risk may be either overestimated or underestimated.
- No site-specific data on COPEC concentrations in fish, terrestrial plants, and soil
  invertebrates were available for wildlife exposure estimate calculations. Therefore,
  concentrations in these prey items were estimated from literature-reported
  bioaccumulation models (BCFs, 90th Percentile BAFs, regressions, or Kow-based). The
  suitability of these bioaccumulation models is unknown. As a consequence,

concentrations of COPECs in prey items of wildlife may be either greater than or less than data used in this assessment.

- Literature-derived toxicity data based on laboratory studies were used to evaluate risk to all receptor groups. It was assumed that effects observed in laboratory species were indicative of effects that would occur in wild species. The suitability of this assumption is unknown. Consequently, risk may be either overestimated or underestimated.
- Literature-derived toxicity data are not available for western meadowlarks, bald eagles, or deer mice. Therefore, laboratory studies on the effects of COPECs on test species (e.g., quail, chicken, mallard, rat, mouse, rabbit) were used to evaluate risks to these receptors. It was assumed that effects observed in these test species were indicative of effects that would occur in the receptor. However, sensitivity to COPECs can vary between species, and this variation may be even more varied between taxonomic groups (i.e., galliforms versus raptors). Consequently, risk may be either overestimated or underestimated.
- Toxicity data are not available for all COPECs considered in this ERA. As a consequence, COPECs for which toxicity data are unavailable were not evaluated. Exclusion of COPECs from evaluation underestimates aggregate risk.
- Bioavailability in the toxicity studies used for screening is generally high because many toxicity tests are performed using soluble salts of inorganic chemicals. Therefore, risk based solely on literature-derived toxicity values may be overestimated.
- Because toxicity data are not available for individual bird and mammal receptors, it was
  necessary to extrapolate toxicity values from test species to site receptor species.
  Although improved class-specific scaling factors were employed (Sample and Arenal,
  1999), these factors are not chemical-specific and are based on acute toxicity data. As a
  consequence, risk may be either overestimated or underestimated.
- In this assessment, risks from COPECs each were considered independently (i.e., no ambient media toxicity data were available). Because chemicals may interact in an additive, antagonistic, or synergistic manner, evaluation of single-chemical risk may either underestimate or overestimate risks associated with chemical mixtures.
- Due to lack of exposure estimation methods and toxicological effects data, dermal and inhalation exposure were not evaluated for birds and mammals in this assessment. As a consequence, cumulative exposure estimates may be underestimated. However, because exposure was based on conservative assumptions and because the oral pathway (i.e., ingestion of contaminated media and prey) is the primary exposure route, underestimation of total exposure is considered trivial.

# 6. Conclusions

## 6.1 Air Emissions

For terrestrial receptors (i.e., plants, soil invertebrates, birds, and mammals), chromium, manganese, and nickel failed to pass the screening evaluation when total (incremental + background) concentrations were evaluated. However, in all cases, these exceedances were driven by background concentrations. Receptor-specific evaluation of chromium and cobalt

exposure to birds resulted in no exceedances of literature-based toxicity thresholds. Therefore, exposure to arsenic, cadmium, cobalt, and mercury associated with air emissions from the Energy Facility poses no risk to plants, soil invertebrates, birds, and mammals, whereas potential risks to plants, soil invertebrates, and birds from exposure to chromium, manganese, and nickel are considered to be negligible.

None of the COPECs exceeded benchmarks for aquatic receptors; therefore, deposition of air emissions from the Energy Facility to surface water poses no risk to aquatic organisms, such as the shortnose sucker, and Lost River sucker. Though mercury under the generic river scenario (2-foot mixing depth) exceeded the NOAEL for bald eagles, this exceedance was low. Additionally, mercury is primarily found (85 percent or greater) in the vapor phase and therefore estimates based on 100 percent in the particulate phase greatly overestimate mercury deposition. Therefore, no risk to , and bald eagles from air emissions is predicted.

## 6.2 Process Wastewater Application

Process wastewater constituents evaluated, except aluminum, barium, boron, chromium III, copper, fluoride, iron, manganese, molybdenum, and nickel, passed the screening evaluation and are considered to present no risk to ecological receptors. After further evaluation, background concentrations were found to be the primary driver for screening failures of aluminum, barium, chromium III, copper, fluoride, iron, manganese, and nickel, with negligible incremental contributions of these constituents to the risk estimation. Considering the bioavailability of boron to plants (less than 5 percent of total boron) substantially reduced the risk estimation for boron. Although both incremental and total (incremental + background) boron concentrations continued to exceed screening levels for sensitive plant species, incremental and total exposures were below toxicity thresholds for invertebrates and for boron-tolerant plant species when adjusted for boron bioavailability. Estimated maximum concentrations of molybdenum exceeded the soil benchmark for plants; however, risk to terrestrial plants from molybdenum exposure is considered low owing to the low exceedance of the screening value and the highly conservative assumptions applied to the risk estimation. Thus, none of the constituents evaluated are considered to present significant risk to ecological receptors.

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## Comments on and Responses to the COB Energy Facility Draft Environmental Impact Statement (DEIS)

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	Comment			
Letter Log #	Code	Topic	Comment Summary	Response
PRIVATE CITIZ				
2COBEF-001		Economics	Supports economic growth and the project	Comment noted. No changes are proposed for the Final Environmental Impact Statement (FEIS).
2COBEF-002	2A	Stormwater	Concerned that stormwater/plant water will contaminate groundwater	The proposed action is to discharge noncontact stormwater into an infiltration basin. The stormwater is not contaminated and will not affect groundwater or surface water. This process will be permitted and regulated by the Oregon Department of Environmental Quality (DEQ) Water Quality Division. Air emissions will meet the state and federal air quality standards to protect human health. In addition, the risk assessment (Appendix C to the Biological Assessment, which itself is Appendix C to the FEIS), determined that there was no risk to the aquatic environment. The alternative to discharge stormwater into the Langell Valley Road drainage ditch is no longer considered a viable option and has been dropped from further consideration in the
	2B	Stormwater	Potential of stormwater discharging into Langell Valley roadside ditches	The alternative to discharge stormwater into the West Langell Valley Road drainage ditch is no longer considered a viable option and has been dropped from further consideration. The FEIS includes a discussion on dropping this option from further consideration.
	2C	Stormwater	Amendment 2 page B-5 states there will not be stormwater discharges into drainage ditches	See response to Comment 2B.
	2D	Wastewater	How will solids from the Plant Drain System be disposed?	Any solids that are removed from sumps or drains will be placed in barrels and removed from the project site by a licensed recycler or disposal operator.
	2E	Wastewater	Discrepancy between EIS and Amendment 2 whether storing and hauling of wastewater is an alternative.	The Draft EIS (DEIS) and FEIS describe the alternatives for disposal of wastewater. However, the preferred alternative and the alternative proposed to the Energy Facility Siting Council (EFSC) is to land apply process wastewater. Storing and hauling of wastewater will not be considered further in the FEIS.
2COBEF-003	3A	Alternatives	Why build the power plant in a pristine area instead of closer to the power demand?	The availability of energy sources (e.g., natural gas, wind, coal, hydro), availability of land, and environmental impacts make it difficult and expensive to site power generating facilities in load centers. In addition, reliability of the electrical system depends on a diverse and distributed generation that is interconnected with a reliable and efficient transmission system. The California-Oregon border is one of the strategic locations for providing power both north and south on the western interconnection transmission system. Additional information on the site selection process for this project has been added to Chapter 2 of the EIS to clarify how the proposed site was chosen.
	3B	Land Use	The project is proposed for land designated as exclusive farm use	Parts of the proposed project will be constructed on land designated as Exclusive Farm Use (EFU). Energy generation facilities are allowed in all EFU zones. The project has applied for acreage exceptions in accordance with Oregon law.
	3C	Transmission	BPA should not allow the transmission interconnection	The opinion of the commenter is noted. To disallow the interconnection—the No Action Alternative—is under consideration.
	3D	Transmission	What will BPA gain by allowing the interconnection?	Bonneville Power Administration (BPA) has no particular interest in allowing the proposed interconnection of the proposed COB Energy Facility to BPA's transmission system. As is discussed in the EIS, BPA has an obligation under its Open Access Transmission Tariff to provide transmission interconnection to all eligible customers on a first-come, first-served basis. If BPA decides to allow interconnection of the proposed project, it would gain revenue for transmission services provided to COB.
2COBEF-004	4A	Air Quality	Project will pollute the air	The Air Contaminant Discharge Permit Program, administered by DEQ, has established requirements for regulating air emissions in the atmosphere. Extensive analysis by the project proponent has determined that the Facility meets establish limits to protect human health and the environment. DEQ has issued an Air Contaminant Discharge Permit to the project proponent for the proposed facility.
	4B	Wastewater	Project will pollute the water	There will be no process wastewater discharged to surface or groundwater.
	4C	Peoples Energy	Who are the owners of Peoples Energy, where do they reside?	Peoples Energy is a publicly owned company and as such is owned by stockholders. There is no single residence for all of the stockholders.
	4D	Peoples Energy	Who gets the Peoples Energy profits. Does profit stay in Klamath County?	Peoples Energy profits are received as dividends by stockholders. The economic benefit to Klamath County is not dependent on the corporate profits.
2COBEF-005	5A	Fish	Locals had to give up water to protect fish	The project will use water from a deep aquifer that will not affect surface water used by fish, including the Lost River suckers and the shortnosed suckers. A worst case hydraulic connection case presented in Appendix F of the Biological Assessment (BA) found that negative impacts would not occur.
	5B	Wildlife	Impacts on deer population	The potential impacts on wildlife were evaluated in the EIS (see Sections 3.4 and 3.5). Although there will be impacts to wildlife, primarily deer, the project has proposed mitigation which when implemented will enhance deer and other wildlife habitat.
	5C	Water Resources	Impacts on irrigation water, domestic wells, and town of Bonanza	The aquifer proposed for use by the project proponent is not known to be used in the vicinity of the study area. The shallower wells used by the majority of the local irrigators are not expected to be impacted by the relatively small amount (less than 300 gallons per minute [gpm]) of proposed use, a small amount relative to nearby irrigation pumping. In addition, OWRD conditioned the project proponent's draft permit with a requirement that the project proponent monitor for potential impacts, and provide mitigation to offset any observed impacts.
	5D	Water Resources	How can the state issue the project a water right when it will not to others?	The water right issued for the proposed project is for withdrawing a small amount of water from the deep aquifer, which is separate from the shallow aquifer. There are no other water rights proposing to withdraw water from the deep aquifer at the time of the project proponent's request. The water right application was evaluated by the Oregon Water Resources Department (OWRD) and a draft water right was prepared and forwarded to the Oregon Department of Energy (ODE) with a recommendation for approval. Other water right applications in the area are for the shallow aquifer, which has numerous pending water right applications.
	5E	Water Resources	There could be legal action over issuing a water right	The OWRD has prepared a draft permit and recommended that the ODE issue the water right. Any legal challenge to this permit is outside the scope of this National Environmental Policy Act (NEPA) document.
2COBEF-006	6A	General Pollution	Why is a higher level of all pollutants okay for local residents?	Local, state, and national pollutant limitations are applicable to projects uniformly. Local residents have the same protection(s) as residents in other locations in Oregon.

	Comment			
Letter Log #	Code	Topic	Comment Summary	Response
	6B	Need	There is no emergency need for the energy	The focus of project construction and operation is not to respond to an energy emergency, but to provide an electrical baseload over a long period of time.
	6C	Heat Dissipation	What will the project proponent do if air-cooling is ineffective? Will	Air-cooling is an existing and demonstrated technology that has proven to be effective. The project is not being permitted to allow for water-cooled
			they use the water-cooled alternative?	technology. The comment does not change the proposed action or alternatives and no further action is warranted.
	6D	Water Resources	Can the project proponent claim the first water right on the Babson Well and withdraw as much water as they want?	Water withdrawal is limited by the water right issued by the Oregon Water Resources Department.
	6E	Property Values	If local properties cannot be sold because of impacts from the project, will residents be compensated?	One of the criteria of review for of the state issued Site Certificate is impacts to surrounding agricultural practices. The Oregon Department of Energy has reviewed our application and concluded that the project will not have a negative impact on surrounding land uses (Reference ASC Exhibit)
	6F	Property Values	Will COB workers buy and live in the homes near the project?	The project proponent will have no policy on location of workers residence. The comment does not affect the proposed action or alternatives. No further action is warranted.
	6G	Property Values	Will landowners be given tax breaks or other advantages for impacts on their life styles?	The project is not expected to affect land values of properties in the area either positively or negatively. However, an overall positive economic impact on Klamath County is anticipated.
2COBEF-007	7A	Water Resources	Inaccuracies in describing upland features. Does not believe water resource data is accurate, wants independent review	The relationship of above-ground features to below ground features is not necessarily directly correlated. The study conducted by the project proponent was reviewed by the Oregon Water Resources Department and a water right was approved based on that information.
	7B	Wildlife	Impacts on deer migration and fawning survival	See response to Comment 5B.
		Alternatives	Why use farm land when there is existing vacant industrial land available?	See response to Comment 3A.
2COBEF-008	8A	Hydrology	The aquifer will be affected by the mass use	See response to Comment 5C.
	8B	Hydrology	Questions the source of the groundwater and potential impacts at the source	The project proponent has provided analysis that shows that even at much higher pumping rates than the currently proposed rate (less than 300 gpm), there should not be a cumulative decline in water levels resulting from the pumping. In addition, the hydraulic radius of influence does not extend to the assumed recharge area, where the deeper aquifer rocks are exposed at the surface. As a result, the proposed pumping is not expected to have any measurable impact in potential recharge areas. However, OWRD conditioned the project proponent's draft permit with a requirement that the project proponent monitor for potential impacts, and provide mitigation to offset any observed impacts.
2COBEF-009	9A	Traffic	Impacts on traffic	Traffic and transportation were evaluated in Section 3.6 of the EIS. These studies indicate that the Level of Service on local roads would not be reduced by the construction and operation of the facility. No further action is warranted.
	9B	Land Use	Impacts on cattle, alfalfa crops, and rural residents	See response to Comment 3A.
	9C	Land Use	Project should be constructed in Klamath Falls	See response to Comment 3A.
	9D	Land Use		The proposed project would comply with applicable Klamath County land use plans and development regulations. The project proponent is seeking acreage exceptions from the limitations stated under Goals 3 and 4. The acreage exceptions process is anticipated for a power generation facility. The County's Planning Director has confirmed to the project proponent, in writing, that the project satisfies the Plan and development regulations, and that the exceptions to acreage limitations under Goals 3 and 4 are warranted. See Sections 3.10.1.3 through Section 3.10.1.5 for a more detailed discussion on compliance with the Klamath County Land Use regulations.
2COBEF-010	10A	Land Use	EFSC beyond its authority to allow project in Exclusive Farm Use Zone	See response to Comment 3B.
	10B	Air Quality		The Air Contaminant Discharge Permit Program, administered by DEQ, has a rigorous program for evaluating air emissions from this and similar facilities. Through extensive analysis by the project proponent, the Facility has been shown to comply with all requirements, including emissions and air quality requirements.
	10C	Water Quality	Emission from the plant will pollute the spring waters	See response to Comment 10C and Appendix C of the Biological Assessment.
	10D	Land Use	If the project is approved there will be litigation to stop issuance of permits	The proposed project has been issued air and water permits and is in the process of completing the Oregon Energy Facility Siting requirements.  Completing the NEPA EIS process and obtaining a Record of Decision (ROD) from BPA and BLM will allow the project, as conditioned by state, local, and federal requirements, to go forward. Legal actions can be taken to challenge these decisions.
2COBEF-011	11A	Hydrology		The project proponent concluded, on the basis of extensive testing and borehole analysis, that there are two separate aquifer systems: one above 500 feet, and another below 1,500 feet. The Oregon Water Resources Department questioned these conclusions, and remains concerned that a connection not indicated in the test results could exist. The project proponent's descriptions of aquifer test results do not constitute false statements. In addition, OWRD conditioned the project proponent's draft permit with a requirement that the project proponent monitor for potential impacts, and provide mitigation to offset any observed impacts.
2COBEF-012	12A	Land Use	The size of the buildings exceed guidance for square footage of buildings in commercial zones	The project is proposed to be constructed on land zoned Exclusive Farm Use (EFU). Energy generation facilities are an allowable use in EFU zones. There is no applicable limitation to building size.
	12B	Seismic	The emission stacks will be prone to earthquake damage	Information on seismic hazards are described in Section 3.2.1 and Section 3.2.2 describes potential impacts. As addressed in the DEIS, the project and the associated emission stack would be constructed to meet all building and industry codes as well as seismic design requirements.

	Comment			
Letter Log #	Code	Topic	Comment Summary	Response
		Air Quality	Project will emit 24 percent more CO than what is allowed	The Oregon Department of Energy has established a standard for base load gas plants that is designed to encourage development of lower CO <sub>2</sub> emissions technologies and requires offsets for emissions of CO <sub>2</sub> in excess of this standard. No technology exists today that can meet the CO <sub>2</sub> standard Offsets in the form of money paid to the Oregon Climate Trust will be used to meet the CO <sub>2</sub> requirement as allowed for in Oregon Administrative Rules
	12D	Land Use	Impacts to the quality of life, but no benefits from power or cheaper rates	The proposed project would provide additional tax revenue to the county as well as provide an economic gain through construction expenditures and wages in the county. The plant operation would provide stable and well paying jobs to approximately 30 employees who would live in the area. This would all contribute to providing county services and boosting business in the region.
2COBEF-013	13A	Peoples Energy	Who will construct the project?	An Engineer, Procurement, and Construction (EPC) Contractor will be selected to construct the facility. An EPC contractor has not been selected at the time of the preparation of this FEIS.
2COBEF-014	14A	Schools	Concerned about potential impact on schools from influx of children	Construction workers will either come from the local area or will be part of a workforce that will come from outside the region for a short period of time. In most cases, workers from outside the area do not bring their dependents with them because they are on the job site for a short period of time, so there would be a negligible impact on schools. The operation workforce is small (see Section 3.11) and would be dispersed across the area. Impacts on schools from the operational workforce would also be negligible. No further analysis is warranted.
	14B	Water Resources	The City of Bonanza cannot support an influx of people, especially water supply	The majority of construction workers and permanent employees would likely find housing in or near Klamath Falls (Section 3.11.2). It is anticipated that the impact on the community of Bonanza from either construction workers or permanent employees would be minimal.
2COBEF-015	15A	Power	Where will the power go?	The project is being constructed as a merchant plant so that the power produced by the Facility can be sold through long-term contracts to energy providers throughout the western states or sold into the short-term market.
	15B	Power	Do local users get a break on their power rates?	Local power rates are set by the local electrical provider and the state utilities commission. The proposed project can not sell power directly to local consumers.
	15C	Power	Put a plant closer to the parties that will use the power	See response to Comment 3A.
		Socioeconomics	Wants more information on the influx and type of people the project will bring in	Construction workers will either come from the local area or will be part of a workforce that will come from outside the region for a short period of time. These workers will include a broad range of trades with the highest need for pipefitters, electricians, carpenters, millwrights, and boilermakers. Operations employees would consist of managers, engineers, and operations technicians.
	15E	Transmission	The hook-up line is a joke, move the plant closer to Captain Jack	See response to Comment 3A.
	15F	Employment	If the plant is a go, how long before employment will begin?	Construction of the facility will depend on project financing, power contract agreements and other variables. In addition, the Oregon Office of Energy will set timelines for construction and operation.
	15G	Power	Build all water power plants	The comment does not meet the project proponent's scope and objective for the construction of a power plant to meet future energy requirements.
2COBEF-016	16A	Land Use	The power plant should not be built on agricultural or BLM land	See response to Comment 3B. With regard to BLM lands, BLM's management plans allow electric transmission facilities.
	16B	Water Resources	There is a water problem	Water for the facility will be withdrawn from a deep aquifer and based on detailed analysis is unlikely to significantly affect local domestic or irrigation wells.
2COBEF-017	17A	BPA	Supports No Action Alternative—felt BPA could not answer questions at meeting	To disallow the interconnection, the No Action Alternative is under consideration. The purpose of the January 22, 2004, meeting, as stated at the meeting, was to facilitate comment on the draft EIS; this final EIS responds to all questions unanswered at the meeting.
	17B	Peoples Energy	Peoples is misleading the public—references article from Chicago Tribune	The referenced letter addresses a issue between regulated utility Peoples Power in Illinois and the Illinois Public Utility Commission (PUC). There is no resolution to the issue at this time and it is the finding of BPA that resolution of the issue will not affect the proposed action or alternatives nor impede the project proponent's ability to permit and operate a power plant. No further action is warranted.
	17C	Power	The NW will not receive any benefit from the project	Construction of the power plant near the California-Oregon border will allow electrical power to flow to areas of demand both north and south of the project. Historically, energy loads flow south in the summer and north in the winter. In addition, because the project is being constructed and operated in Klamath County, Oregon, the local area will benefit from the business and property taxes the project will pay.
	17D	Transmission	The power line will be noisy	Noise can be produced by the corona associated with transmission lines, but audible sounds are normally associated with 345-kV and higher voltages. The proposed transmission line is 500-kV, but noise levels would be expected to be low because modern transmission lines are designed, constructed, and maintained so that during dry conditions they will operate below the corona inception voltage, meaning that the line will generate a minimum of corona-related noise. Given the distance of receptors (approximately 3,000 feet) from the right-of-way (ROW), the impact of corona-generated audible noise is not expected to be significant. Base on data from BPA, the estimated L50 electric transmission line noise under worst case conditions was tabulated for several distances. The maximum L50 estimated at the closest residence is 27 dBA. This is much less than the L50 nighttime absolute limit of 50 dBA. Additional information on noise from transmission lines is included in the FEIS.
	17E	Power	Put the power plant closer to those who will benefit	The power generating facility is located to take advantage of the availability of water and natural gas at a key point in the transmission system. By constructing the power plant in this location, electrical power can be easily dispatched to load centers in Oregon, Washington, and California.
	17E	Land Use	Project should not be constructed on EFU-zoned land	See response to Comment 3B.
2COBEF-018	18A	Land Use	Against a plant being sited in a rural community	See response to Comment 3A.
		Traffic	Does not believe the current traffic numbers on Langell Valley	A conservatively high traffic level was used to ensure that a worst case scenario for impacts to level of service was modeled.
2COBEF-019		Land Use	Project should not be constructed on EFU-zoned land	See response to Comment 3B.

Letter Log #	Comment Code	Topic	Comment Summary	Response
	19B	Wildlife	Impacts on wildlife	The potential impacts on wildlife were evaluated (see Sections 3.4 and 3.5) in the EIS. Although there will be impacts to wildlife, primarily deer, the project has proposed mitigation which when implemented will enhance deer and other wildlife habitat.
2COBEF-020	20A	BPA	Have you thoroughly investigated Peoples Energy?	BPA has investigated Peoples Energy finances and is satisfied the company is a credible business partner.
	20B	ВРА	Why did you let Peoples Energy prepare the DEIS?	Peoples Energy has not prepared this EIS. The EIS was prepared by CH2M HILL, under contract with COB but under the independent and direct supervision of BPA staff, as allowed by the Council on Environmental Quality (CEQ) NEPA regulations. Because CH2M HILL prepared the State siting application and related permit applications under the same contract with COB, BPA determined it was most efficient for CH2M HILL to also prepare the EIS.
2COBEF-021	21A	Alternatives	Should study renewable energy as an alternative to the proposed project	The study of renewable energy is not within the scope and objective of the project proponent's proposal.
	21B	Land Use	The project is alien to the rural environment—supports No Action Alternative	See response to Comment 3A.
2COBEF-022	22A	Land Use	Project should not be constructed on EFU (forestry) zoned land	See response to Comment 3B.
	22B	Hydrology		The project proponent has provided analysis that indicates that even at much higher pumping rates than the currently proposed rate (less than 300 gpm), there should not be a cumulative decline in water levels resulting from the pumping. Analysis provided by the project proponent also indicated that the withdrawal will be a small fraction of the available recharge. The high permeability of the aquifer system indicates that measurable changes in water levels in the production zone more than a few miles from the well are unlikely, and less likely in the shallow portion of the aquifer system. The Klamath Basin has not been closed to additional appropriation of groundwater for industrial or agricultural uses.
	22C	BPA	Does BPA really want to get involved with a company that doesn't pay?	Payment for transmission services that BPA would provide to COB would be guaranteed by contract.
	22D	Economics	Will the Oregon Commerce Commission (OCC) be able to collect taxes	The comment is outside the scope of the EIS, is not a responsibility of the federal government, and does not affect the proposed action or the alternatives. However, it is the project proponent's responsibility to meet its fiduciary obligations to the state of Oregon.
	22E	Air Quality	Opposes issuance of air permit—cites levels of air emissions as too high in a rural area	The federal Prevention of Significant Deterioration (PSD) air permitting program has established significant emission rate (SER) thresholds for what are known as criteria pollutants. Oregon has established SER thresholds for PM 10 that are more stringent than the federal criteria. If a project's emissions are less than the SER thresholds, no analysis of emissions from that source is required. If emissions are greater than the SER threshold, then other elements of the PSD program apply. The PSD process allows for emissions increases above SER thresholds as long as air quality impacts resulting from the project can be shown to be below ambient air quality standards and PSD increments. Although the emissions from the COB facility are greater than the SER for several pollutants, the subsequent air quality analysis has shown that ambient air quality will be below the ambient air quality standards and PSD increments and the project has acceptable air quality impacts.
	22F	Air Quality	Project has not fully addressed nonattainment issues. This comment is primarily directed at the air quality permit application and issuance of the permit.	
	22F1	Air Quality	Does not think that the issue of the nonattainment area has been correctly addressed	Klamath Falls has been in compliance with ambient air quality standards for more than the last 10 years and has recently been redesignated as attainment. The area is classified as maintenance for CO and PM <sub>10</sub> to control emissions and to keep the area in attainment. The COB project site is more than 20 miles from Klamath Falls and emissions from this plant have been shown, using methods acceptable to DEQ and the U.S. Environmental Protection Agency (EPA), to have no impact on the area. The red and yellow alert days are established to minimize emissions in the immediate Klamath Falls area where air emissions could impact the former nonattainment area and possibly lead to exceedances of the air quality standards.
	22F2	Air Quality		Based on procedures established through permitting programs by DEQ and EPA, the COB project has been shown to not have a significant impact on any nonattainment area. Bonanza has not been designated as a nonattainment area.
	22F3	Air Quality	During years of forest fires and brush fires, additional smoke that cannot be ignored in any assessment must be considered	Nonattainment areas are established by DEQ and EPA. The COB project has analyzed impacts against designated nonattainment and maintenance areas.
	22G	Water Quality	Opposes land application of wastewater—cites issues with Misami land application	The proposed project and the process wastewater is very different from the Misami operation. The wastewater quality and the application procedures are not comparable. No further action or analysis is proposed.
	22H	Air Quality	Issues with air permit	See Comments 22H1 to 15.
	22H1	Air Quality	The COB draft Standard Discharge Permit does not adequately address the PM <sub>2.5</sub> that was introduced in 2002	The COB Energy Facility has received an Air Contaminant Discharge Permit from the Oregon DEQ. While the PM <sub>2.5</sub> standard has been promulgated by EPA, it is not yet a requirement for obtaining a new source permit.
	22H2	Air Quality		The COB Energy Facility has received an Air Contaminant Discharge Permit from DEQ after demonstrating that the proposed project will meet all state and federal permitting requirements
	22H3	Air Quality	Klamath Falls was a nonattainment area and just recently got redesignated for CO	Comment noted.

	Comment			
Letter Log #	Code	Topic	Comment Summary	Response
	22H4	Air Quality	On page 13, one remaining nonattainment community is Klamath Falls, which has a plan in development for PM <sub>10</sub> , but not for PM <sub>2.5</sub> , which should be addressed in the permit	Oregon's new source permitting program does not include emissions of PM <sub>2.5</sub> . The COB permit addresses all applicable requirements.
	22H5	Air Quality	COB has the potential to emit 100 tons per year of particulate matter and should be held to Title V specifications	The Federal Title V Operating Permit program is different than the Air Contaminant Discharge Permit program. COB will be required to apply for a Federal Title V Operating Permit within 1 year of starting operations.
	22H6	Air Quality	been adequately addressed	Throughout the life of the plant, the COB facility will be required to meet the emission limits in the permit that were reflected in the air quality analysis. The application submitted in support of the permit has demonstrated that all state and federal requirements have been met.
	22H7	Air Quality	COB?	The heating demand of the Energy Facility is minimal compared to the overall operations of the plant and will have an insignificant effect.
	22H8	Air Quality	in the area are numerous sources of methane that were not accounted for in the modeling, including cows, swamp gas and diesel fired tractors, trucks, and trailers used year-round.	Comment noted. Because these sources are intermittent and mobile state and federal air quality regulations do not require these sources to be included in project specific air permitting analysis. No further analysis is required.
	22H9	Air Quality	Ozone can be additionally detrimental to individuals involved in strenuous activity such as cowboys, cow ranchers, hay buckers, etc. in an agricultural setting, more than in other settings	Ozone is a regional scale pollutant and emissions of ozone precursors from the Energy Facility are minimal. No significant ozone impact is expected.
	22H10	Air Quality		NO <sub>2</sub> contributes to ozone formation in the presence of hydrocarbons and sunlight. Hydrocarbon emissions in the area are minimal and for reasons listed above, no significant ozone impact is expected. Nonmethane hydrocarbons are regulated against the ozone standard. There is not nor has there ever been a nonmethane hydrocarbon ambient air quality standard.
	22H11	Air Quality	On page 23, there are 16 toxic air pollutants in Oregon's air at levels more than 10 times the federally determined safe levels.	The COB project will have minimal emissions of toxic air pollutants as defined by EPA and DEQ. Natural gas combustion is the cleanest form of thermal energy development and a highly efficient process
	22H12	Noise	The budget cuts eliminated DEQ's noise program. Which of our local enforcement officials are now responsible and why does the permit not make any mention of any requirement?	The noise requirements will be addressed by EFSC and any requirements for mitigation or coordination with local officials will be through EFSC.
	22H13	Air Quality	The levels of stress that the COB will force upon the community has not been addressed when due to only air quality itself	Ambient air quality standards are developed to protect health and welfare. The project meets all criteria.
	22H14	Air Quality	In Table 4, the sulfur dioxide in the 24 hour average is not to be exceeded more than once a year as is the CO in its column. This is probably impossible to maintain. The COB would violate this in a forest fire or wood smoke season easily.	Emissions of sulfur dioxide and CO are minimal from this plant and its impacts have been shown to be insignificant at all times.
	22H15	Air Quality		Oregon DEQ has selected the locations and operates the monitoring network in the area. Measurements of pollutants beyond PM <sub>10</sub> are not taken in Klamath County. However, COB has demonstrated that impacts from the power plant are insignificant as defined by EPA and that ambient air quality data is not needed.
20CBEF-023	23A	General Impacts		Mitigation has been proposed to offset direct, indirect, and cumulative impacts, not just "significant" impacts.
	23B	Soil	Pg. S-3: Believes the soil is prime farmland	See response to Comment 3B.
	23C	Water Resources	Pg. S-4: Questions the validity of the statement that water source is a deep aquifer isolated from the upper aquifer	The project proponent concluded, on the basis of extensive testing and borehole analysis that there are two separate aquifer systems: one above 500 feet, and another below 1,500 feet. The project proponent bases their conclusion on the available data, and uses appropriate language in describing the results (for example, "based on available data," "does not appear," and "geologic connection apparent"). The Oregon Water Resources Department did question the project proponent's conclusions, and remains concerned that a connection not indicated in the test results could exist. As a result, OWRD conditioned the recommended draft permit to the ODE with a condition that the project proponent monitor for potential impacts, and provide mitigation to offset any observed impacts.
	23D	Socioeconomics	Pg. S-7: Questions statement that majority of workers would come from the local community	Given the unemployment rate, the majority of construction workers could come from the local area. However, construction employment will also depend on the construction contractor, the trade unions, and their subcontractors and other factors. See response to Comment 15D.
	23E	Transmission	Pg. 2-3: Transmission system is constrained—disputes term Super Highway Crossroads of Energy.	The interconnection study has been completed by BPA. BPA has determined that, except for interconnection costs, no system upgrades or improvements are required to accommodate the interconnection of the COB Energy Facility at the Captain Jack Substation. Additionally, the term Super Highway Crossroads has been deleted (see Section 2.3.1.1 in Part 4, Chapter 2 updates).
	23F	Alternatives	Pg. 3.1-1: Disputes statements that No Action Alternative would result in power shortages, limits on economic development, and increased power costs	The Northwest Region has projected a need for additional power in the future. For example the Portland General Electric Integrated Resource Plan states that by 2010, 48,000 MW are needed for a 15 percent reserve margin (43,000 MW for load growth and 5,000 MW for retirements). See Section 1.2.1 for national and regional forecasts of electrical energy consumption.

	Comment			
Letter Log #	Code	Topic	Comment Summary	Response
	23G	Alternatives	Pg. 3.1-1: Disputes statement that No Action Alternative has negative impacts	The proposed facility is subject to the major source new source review (NSR) requirements provided in OAR Division 224 for new sources. As required by OAR 340-224-0070(1), an analysis was performed to identify best available control technology (BACT) for the primary emission sources (i.e., combustion turbine systems and auxiliary boilers). Through the BACT analysis process, emission limits were developed that reflect the lowest levels employed for similar sources. The limits address site-specific factors, including technical feasibility, control effectiveness, and energy and economic impacts. The BACT process ensures that new sources have limits that are as stringent (i.e., low) as possible, considering limits and technologies employed by other existing facilities. The BACT process serves to continually tighten the limits that new sources need to meet. Sources such as the proposed Facility that employ BACT are using the most effective control technologies available, and generate less pollutants than older facilities subject to less stringent limits.
	23H	Alternatives	Pg. 3.1-1: The selected alternative will have negative socioeconomic impacts	See response to Comment 12D.
	231	Wildlife	Pg. 3.4-10: The section on wildlife and vegetation should be rewritten to include more detail on greater sandhill crane and bald eagle	The presence of sandhill cranes, bald eagles, mule deer, and antelope, as well as other species, near the project site have been documented (see Section 3.4.1.2). Mitigation measures and actions have been proposed to minimize impact to wildlife in the project area (see Section 3.4.2). The information does not alter the proposed action or alternative. No further action is proposed at this time.
	23J	Land Use	Pg. 3.10-8: Disputes the statement that the project is permitted on agricultural land by state statute. Also requires exception from Klamath County.	See response to Comment 3B.
	23K	Land Use	Pg. 3.10-8 Disputes statement that the facility would not alter the rural character of the surrounding area from rural to urban	Energy facilities are a permitted use in rural areas. However, the power plant in itself would not likely alter or result in changing the rural character of the surrounding area from rural to urban. There are primarily two reasons. First, only very limited types of nonagricultural land uses are allowed in agricultural areas. Secondly, power plants do not attract associated or co-located facilities or generate urban growth.
	23L	Alternatives	Pg. 3.10-9: Disputes statement that there are "no reasonable" alternatives	The project proponent has considered alternative sites for the proposed project, but none of these sites fully meets the needs of the project. The commenter has not specifically identified any other sites that would be viable for the proposed project. Chapter 2 of the EIS has been revised to provide additional clarifying information on the site selection process for this project.
	23M	BA - Land Use	Pg. 2-3: Why does Peoples Energy need 2,700 acres for the project?	The main reason for the optioning of 2,700 is the need for a buffer zone to be in compliance with the Oregon Noise Statute.
	23N	Purpose	Scope of DEIS does not focus on the transmission line	The scope, as described in the Summary Section and in Section 1.2, does not narrowly define the scope to an evaluation of the transmission line. In addition the EIS does evaluate the proposed power plant, including the transmission line and other supporting facilities.
	230	Land Use	Project should not be constructed on EFU zoned land	See response to Comment 3B.
	23P	Alternatives	EIS should look at natural gas pipeline, water source & pipeline, transmission line, and the facility in separate sections. Material not directly related should be omitted.	The organization and content of the EIS for the COB Energy Facility is consistent with the recommended EIS format and required EIS contents identified in the CEQ NEPA regulations. These regulations identify a format that includes discussing the existing environment and then the environmental consequences of the proposed action. Within this format the project components are described and impacts evaluated. This is the format followed by BPA in preparing the EIS.
2COBEF-024	24A	Economics	Supports the project	Comment noted.
2COBEF-025		Wildlife	Environmental studies on sandhill cranes and antelope need to be conducted	The presence of sandhill cranes and antelope near the project site have been documented (see Section 3.4.1.2). Mitigation measures and actions have been proposed to minimize impact to wildlife in the project area (see Section 3.4.2). The information does not alter the proposed action or alternative. No further action is proposed at this time.
	25B	Power	Why can't we have reduced power rates?	This comment is beyond the scope of this EIS. However, as an exempt electricity wholesale generator, COB will not be able to sell power directly to consumers. Local power rates are established by the local energy provider and the Oregon Public Utilities Commission.
	25C	Power	Does PPL have a monopoly on power in our area?	This comment is beyond the scope of this EIS.
2C0BEF-026	26A	Water Resources	Study the sustainability of the deep aquifer	The project proponent has provided analysis that shows that even at much higher pumping rates than the currently proposed rate (less than 300 gpm), there should not be a cumulative decline in water levels resulting from the pumping. The very rapid recovery after the 30-day aquifer test did not indicate that the proposed withdrawal would have an impact on the water supply in the aquifer system.
	26B	Water Resources	The interference test detected a response in the shallow aquifer	The project proponent provided analysis that shows the observed response was borehole-specific and most likely attributable to a leaking well packer. The project proponent has agreed to seal all production wells over much greater depths (between 750 and 1,500 feet) to address the concern identified.
	26C	Water Resources	USFWS believe there is a connection between the shallow and deep aquifer	Reviewing agencies remained concerned that a hydraulic connection could exist, but evidence refuting the test data provided by the project proponent has not been presented. The project proponent reduced the proposed withdrawal rate to a level that OWRD does not believe will result in a measurable impact should a connection be observed in the future. In addition, OWRD conditioned the project proponent's draft permit with a requirement that the project proponent monitor for potential impacts, and provide mitigation to offset any observed impacts.
	26D	Land Use	Want more information on land use changes and farm practices to be mitigated	No changes are anticipated in land use or farming practices in the vicinity of the proposed project. The power generating facility is located to take advantage of the availability of water and natural gas at a key point in the transmission system. Other business would not co-locate with the power plant and the surrounding land is zoned agricultural. No further action is proposed.
	26E	Power	Facility is planned as a "peaking" facility so it will not be as reliable for baseload	The facility is designated as a peaker for the sole reason of calculating the CO <sub>2</sub> Trust Payment. COB is a Combined Cycle (not Simple Cycle) that will be permitted to have a 72 percent capacity factor by every other definition a base load facility.
	26F	Permits	Potential for litigation, water right challenges, and administrative holds	The EIS is prepared under the requirements of the National Environmental Policy Act to address potential impacts related to the purpose and need for the proposed action. The comment does not affect the proposed action or alternative and is outside of NEPA jurisdiction.

Letter Log #	Comment Code	Topic	Comment Summary	Response
	26G	Wildlife	Mule deer and pronged horned antelope habitat will be compromised	
	26H	Wastewater	Vector control may be needed for evaporation pond and land application	The presence of vectors (any animal or insect that is capable of transmitting diseases or causing harm to people and/or animals) will not likely be required because neither the land application of wastewater or the stormwater infiltration basin will have standing water, if any, for extended periods of time. The wastewater will be applied in rates that will not create standing water. However, the stormwater infiltration basin is designed to accommodate and infiltrate a 100-year storm event in 3 days. If there a problem with vectors, the project proponent will coordinate with the Bonanza-Langell Vector Control District for appropriate controls.
	261	Traffic	DOT recommends 35 mph on Langell Valley Road to accommodate extra traffic	The speed limit on local roads do not affect the proposed action to construct or operate the facility, nor does it affect the evaluation of alternatives.
	26J	Health & Safety	Fire protection and access roads needs to be addressed	Health and safety including fire protection is addressed in Section 3.13 of the EIS. Fire protection will conform with industry, local, state, and federal requirements, including any measures deemed appropriate by EFSC. Access roads will also conform to county and BLM standards.
2C0BEF-027	27A	Water Resources	Appendix C, Pg. 4-5 The Lost River is not entirely a canal constructed by the Bureau of Reclamation	The text will be revised to more correctly state the relationship of the rivers, lakes, and canals referenced on Page 4-5 of the EIS.
	27B	Water Resources	FEIS states Lost River is used for domestic and industrial uses—not true	The reference is to the type of use allocations that are permitted under state water resource and water quality laws. It is not intended to indicate that these uses are actually occurring.
	27C	Land Use	Appendix A (Pg. A-3) to Appendix C states land was last used in 1999—rye was planted in 2003	Comment noted.
	27D	Land Use	Appendix A (Pg. A-3) to Appendix C states site for water wells is grazed by sheep - not true sheep are on neighbors property	The reference to sheep will be deleted.
	27E	Wastewater	Contradictions on whether wastewater will be discharged to surface waters	Process wastewater will be land-applied in amounts that will not result in runoff (see Section 3.3.2.1 of the FEIS). Stormwater will be discharged into an infiltration pond. The option to discharge stormwater into the West Langell Valley Road drainage ditch is dropped from further consideration in the FEIS.
	27F	Wastewater	Figure 2-3 shows a closed loop system—how will solids be disposed?	See response to Comment 2D.
	27G	Wastewater	Discrepancy in wastewater disposal—treat and haul of land	See response to Comment 2E.
	27H	Stormwater	Appendix C discusses discharging stormwater. Amendment 2 states there will be no discharge into surface waters.	See response to Comment 27E.
	271	Wastewater		Appendix C is correct. The Risk Assessment will be revised to be consistent. The change does not affect the proposed action or alternatives so no further action is warranted.
	27J	ВРА	the project is approved by EFSC, why?	BPA's Transmission Business Line is responsible for providing the region a safe, reliable transmission system with open access and follows nondiscriminatory business practices to facilitate open competition. As part of these practices, BPA has adopted an Open Access Transmission Tariff that is described in Chapter 1 of the EIS. Under this tariff, BPA has an obligation to provide transmission interconnection to all eligible customers on a first-come, first-served basis, subject to an environmental review under NEPA. BPA is not a regulatory agency and accordingly respects the expertise and judgment of agencies who serve their respective regulatory functions according to rules of law. Because BPA provides transmission services at cost, all BPA customers would benefit by the revenue generated from sale of transmission services to COB.
DOI COMMENT	S			
2COBEF-028		BMPs		Best management practices are applicable to many construction and operational activities and can vary greatly depending on the type of activity, the location of the activity, the timing of the activity, and the duration and intensity of the activity. Listing or defining the BMPs would not be very practicable at this time. However, where possible, documents that contain listings or recommended BMPs, including the KFRA-RMP, will be referenced. In addition, actual BMPs will be included in permits and other approvals granted to the project for construction and operation.
	28B	Mitigation	in the FEIS	Throughout the DEIS mitigation measures were recommended or identified that could be implemented to reduce potential environmental impacts. These mitigations are also included in the FEIS. If BPA decides to approve interconnection of the proposed project, this decision will be made through a Record of Decision (ROD), which will document the mitigation measures that have been adopted from the FEIS. Consistent with BPA's NEPA Regulations, BPA will also prepare a Mitigation Action Plan (MAP) following the ROD, but before any action is taken by BPA that is the subject of mitigation, for any mitigation commitments expressed in the ROD. This MAP will explain how this mitigation will be planned and implemented. However, for any mitigation that is not actually under BPA's jurisdiction, it will be up to the agencies with approval or permitting authority to determine if the recommended mitigation measures will be included in permits and approvals.
	28C	Analysis Area	under alternative project actions	The depositional area for PM <sub>10</sub> was considered in the risk assessment and no additional analysis is required because the assessment was based on maximum estimated soil and water concentrations within the significant impact area. However, wildlife resources, primarily eagles, were not described for this area and additional text will be added in the FEIS (see response to Comment 29B). The alternative for discharging stormwater into the West Langell Valley Road drainage ditch is dropped from further consideration in the FEIS.

Letter Log #	Comment Code	Topic	Comment Summary	Response	
	28D	Recreation	Recreation is not fully addressed, no recreation specialist listed and only minor attention given to recreational values in the area	It is agreed that there are significant recreational values on public lands in the project study area (30-mile radius). However, direct impact to recreational opportunities on public lands is primarily limited to visual and aesthetic impacts from key locations that have designated high-value visual resources. The impacts on these resources are analyzed in Section 3.8. Additional information will be added addressing potential impacts to public recreation facilities during the construction and operation of the proposed project. Other values that are derived from dispersed recreation on public lands, such as hunting, birding, hiking, off-road vehicle use, and sight-seeing, will not, other than visual, be impacted by the project. The project will not emit a plume.	
	28E	Purpose	S-1 Last sentence unclear. Reword "BLM will grant the rights-of-way if they are determined to be appropriate uses of public land"		
	28F	General Impacts	S-3 First sentence may be an over-generalization	Based on the analysis of impacts and the inclusion of mitigation, there will be no significant impacts as a result of the construction and operation of the proposed Facility.	
	28G	Wastewater	S-4 How will leaching from the evaporation pond be prevented?	In the preferred option, process wastewater will not be discharged to an evaporation pond, but will be land-applied in amounts that will not result in infiltration or runoff. However, noncontact stormwater will be discharged into an infiltration basin. The infiltration of the stormwater will mimic the natural process of stormwater to retain the natural hydrology of the area. No changes are proposed for the FEIS.	
	28H	Wildlife	S-4 The loss of habitat needs to put into perspective by comparing with total area	Although the construction of the project would result in the disturbance of habitat, the project has proposed, in coordination with the ODFW mitigation that will increase the productivity of habitat on adjacent lands. Overall, more land will be subject to productivity gains than will be disturbed. No changes are proposed for the FEIS.	
	281	Wastewater	S-4 DEIS does not identify the constituents expected in the wastewater	Process wastewater characteristics are shown in Table 3.3-4. This section is a summary of the EIS and it is not appropriate to repeat details that are included in the main body of the EIS.	
			S-5 Construction will result in direct and indirect discharges into surface waters	Construction of the transmission line, access roads, intermittent stream crossings and land application of wastewater will have a minimal impact, if any, on fish or fish habitat. BMPs, such as those included in the KFRA-RMP, the AASHTO Drainage Manual, Oregon DOT Hydraulics Manual Vol. 1 Erosion and Sediment for E & SC design, and the Oregon DOT Routine Road Maintenance, Water Quality Maintenance Manual will be utilized as the situations and permit conditions require. No changes are proposed for the FEIS.	
	28K	Visual	S-6 Does not include a reference to the plume from the stacks	The Heat Recovery Steam Generator (HRSG) exhaust stacks will emit hot gases with little or no water vapor. However, under certain weather conditions the stack emission could be visible as the hot gases condense water vapor in the air above the stack. This phenomenon would appear as light wispy clouds above the stack and would quickly dissipate. No other plumes will be associated with the project. Most visual plumes from thermal power plants come from condensing water vapor released in the evaporative cooling process. The project has changed from evaporative cooling to air cooling.	
	28L	Visual	S-6 Does not reference impacts related to access roads and rights-of- ways, & does not adequately address mitigation measures	The right-of-way clearing will be only to allow equipment to access the transmission line tower locations. Clearing will be limited to providing two track vehicle access to the transmission tower sites. Once construction is completed, any disturbed land, including the two-track vehicle road, will be seeded with native grasses as approved by BLM. A description of the two-track access road will be added to the text of the FEIS. However, no additional mitigation is proposed for inclusion in the FEIS.	
	28M	Visual	S-6 No mention of visual impacts to BLM lands - see KFRA Resource Management Plan	See response to Comment 2805.	
	28N	Land Use	S-7 Add paragraph describing how the proposed project conforms to the KFRA - RMP	"The proposed project involves the location of facilities on approximately 44 acres of lands administered by the BLM. This will involve the issuance of a right-of-way or easement to the project proponent. The right-of-way objective from the Klamath Falls Resource Area ROD and Resource Management Plan (RMP), pages 66 to 67, calls for making rights-of-way available where consistent with local comprehensive plans, Oregon statewide planning goals and rules, and avoidance/exclusion areas identified in the RMP. The proposed facilities do not cross any lands identified as right-of-way avoidance or exclusion areas. The RMP encourages, but does not require new utility corridors to be located within existing corridors. However, the project proponent must demonstrate that the use of an existing route or corridor is not technically or economically feasible and minimizes damage to the environment. The proposed corridor locations fall outside of existing corridors designated in the RMP. The proponent's reasoning for not using existing corridors is found in Section 2.5.2.3, Alternative Electric Transmission Line. The proposed project is also consistent with the goals and objectives of the National Energy Policy (2001)."	
	280	Analysis Area	Pg2-1, Figure 2.2 does not show lands owned by BLM	Figure 2.2 will be revised in the FEIS to show BLM- "managed" lands.	
		Land Use	Pg. 2-1 Lands are not owned by BLM, but managed for the public	Text will be changed to indicate they are BLM-managed lands.	
	28Q	Wastewater	Pg. 2-7 Using wastewater to develop wetlands, was this considered. At least should be described in Section 2.5.2	The use of wastewater to create wetlands to mitigate for loss of wetlands impacted by the project was not considered. No mitigation for the loss of less than 0.5 acre of wetland is proposed. However, in the final design of access road crossings, the project proponent will consult with BLM to avoid or minimize impacts to the wetland area. The use of wastewater to create wetlands would be expensive because wetland creation depends on many factors and the wastewater system would have to be constructed and managed differently than currently proposed, resulting in more review and consultation with other state and federal agencies as well as adding additional costs to the construction and operation of the Facility.	
	28R	Erosion	Pg. 2-11 Steps, techniques, mitigation to be used for minimize erosion	The text in the FEIS will state that disturbed ground in the transmission corridor, that will not be impacted by future operation and maintenance activities, will be regraded to preproject contours and revegetated with native grasses, shrubs and trees as approved by the BLM. Disturbed land in the transmission corridor that will be impacted by future operations and maintenance by the project will be revegetated with native shrubs and grasses.	
	28\$	Vegetation	Pg 2-12 Discuss or reference mitigation described on Pg 3.4-17	The text in the FEIS will reference the proposed mitigation measures described in Section 3.4.	
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Letter Log #	Comment Code	Topic	Comment Summary	Response
	28T	Vegetation	Pg 2-12 Discuss proposed chemicals to be used for vegetation management	Because of the existing range of herbicides, restrictions and limitations on use, changes in availability, availability of new herbicides, and the potential to control vegetation through nonchemical means, the project proponent believes that listing proposed herbicides that will be used, application methods, and any proposed mitigation is premature at this time. However, prior to construction of the project the project proponent will prepare a Vegetation Management Plan in coordination with the BLM. This plan will detail the type and location of weeds to be controlled, detection and control methods, herbicides to be used, application timing, methods and rates. This plan would also include nonchemical methods for vegetation control. Herbicide application(s), if any, would be conducted by a licensed applicator following the approved Vegetation Management Plan. The requirement to prepare a Vegetation Management Plan can be included in the ROD or it can be incorporated in the rights-of-way agreement between BLM and the project.
	28U	Vegetation	Pg 2-12 Should describe in detail a noxious weed management plan for the entire project not just the transmission line	As described in Response #28T, a Vegetation Management Plan will be prepared that will incorporate many of the components described. A description of this plan is in Chapter 2. However, it is premature to describe, in detail, a plan that would be speculative at this time. In the FEIS, the Transmission System Vegetation Management Program FEIS (DOE/EIS-0285) will be incorporated by reference. BLM was a cooperating agency in preparation of this EIS.
	28V	Vegetation	Pg 2-12 Impact of periodic vegetation maintenance is not addressed	Chapter 2 is a description of the construction and operation of the project. Specific impacts are described in Chapter 3.
	28W	Health & Safety	It would be appropriate to discuss chemical use in Section 3.13	If herbicides or pesticides are used by the project, the health and safety protocols would be addressed in the facility health and safety plan. In addition, the application of any chemicals for weed or pest control would be done by a licensed applicator. No changes are proposed for the FEIS.
	28X	Vegetation	Should discuss the impacts of off-road vehicle use to maintain ROW vegetation	Vegetation management can be accomplished using a variety of proven equipment and established practices that avoid causing significant off-road impacts. Selection of final equipment and work practices will be made at a time closer to construction of the project and can be done in consultation with BLM, if deemed necessary and required in the right-of-way agreement. Because of the lack of potential significant impacts, further analysis in the EIS is not warranted.
	28Y	Cumulative Impacts	Pg 2-15 Should discuss the recent Bryant Mountain wind project	To date no formal applications for such a project have been filed with a public agency. Meteorological test towers have been erected to evaluate wind speed in different seasons, but it is not currently known if it is a viable wind location. Without more detail, It is unknown whether a wind project is viable and involves one, 10 or 100 wind turbines, or what ancillary facilities would be required. This project is not a reasonably foreseeable future private or federal action and is not appropriately included in the cumulative impacts analysis.
	28Z	Alternatives	Pg 2-17 Recommends the consideration of using biomass with natural gas for fuel	Although natural gas may be used to augment combustion in a biomass energy facility, the gas turbine technology proposed for the proposed project is not compatible for integration with biomass. Including biomass burning would require a significant deviation from the scope of the project. No changes are proposed in the FEIS.
	28A1	Alternatives	Pg 2-20 The reasoning for one transmission alternative ROW to be 200 feet wide and the other 154 feet wide.	The alternative transmission line requiring a 200-foot easement would be constructed adjacent to an existing BPA transmission line. The additional width of the alternative easement, as compared to the preferred transmission line route of 154-feet, is to meet the BPA guidelines for separation between transmission lines. The EIS has been revised to provide an explanation for the differences in the transmission rights-of-way.
	28B1	Land Use	Pg 2-20 BLM lands should be referred to as BLM-managed lands	To be consistent with previous text revisions, the FEIS text will refer to these lands as BLM-managed lands.
	28C1	Editorial	Pg 2-20 Revise line 3 of 5th paragraph to private residences	The proposed change will be made in the FEIS.
	28D1	Editorial	Pg 2-23 to 2-30, Table 2-1 Move table to Section 3	Table 2-1 was originally included in Chapter 3, but was moved to Chapter 2 as recommended by BPA in comments on the preliminary Draft EIS. Because the proposed change does not affect the alternatives or scope of the EIS, Table 2-1 will be retained in Chapter 2.
	28E1	Vegetation	Pg 2-25, Tble 2-1 Vegetation and Wildlife - Impact column include a summary discussion of the establishment and spread of noxious weeds	Noxious weeds will be addressed in the Vegetation Management Plan to be prepared prior to construction of the project. See Response # 28T for additional information.
	28F1	Vegetation	Pg 2-25, Tble 2-1 Vegetation and Wildlife - Describe a vegetation management plan in detail in Section 2.	See response to comments 28T and 28E1.
	28G1	Editorial	Pg 2-26, Tble 2-1 Construction and operation of the facility would not impact fish is not an existing condition. Needs to describe potential impacts	The sentence regarding construction and operation will be deleted from the text.
	28H1	Fish	Pg 2-26, Tble 2-1 There are two federally/state listed endangered fish species	The text will be revised to indicate that there are two federal and state-listed endangered species.
	2811	Editorial	Pg 2-26, Tble 2-1 Recommend replacing "visible" with "structural"	The authors believe the word "visible" is appropriate. In its current context, it implies that damage could be seen, but it does not mean that the damage is structural, which suggests that the integrity of the road has been compromised.
	28J1	Transportation	Pg 2-26, Tble 2-1 Not clear how and when road damage is determined	The project has committed to videotaping road conditions before and after heavy hauling. If the condition of the road shows "visible" damage, this information will be provided to state and county transportation departments for a determination on if and what repairs will be required. This information will be added to Section 3.6.2.
	28K1	Transportation	Pg 2-26, Tble 2-1 Line 3.6.3 State mitigation for damage during operation	Based on the established road load limits and the type and weight of vehicular traffic required for the operation and maintenance of the project, the roads would not be damaged beyond the expected normal wear and tear. In addition, county and state permits that limit the time and duration of use are required for vehicular loads that exceed the legal weight limits. In the event there is an abnormal occurrence that results in road damage attributable to the project any required repairs would be at the discretion of the state and county transportation departments. No changes are proposed in the FEIS text.

Letter Log #	Comment Code	Topic	Comment Summary	Response	
	28L1	Air Quality	Pg 2-26, Tble 2-1 Delete "No exceedance of the annual PM10 standard"	The statement will be deleted in the FEIS.	
	28M1	Visual	Pg 2-27, Tble 2-1 More description needed, list visible viewpoints	The table is intended to be a summary table and more detailed information is provided in Section 3.8.1. However, to clarify the summary, the text will be revised to read, "facility features would be in the background of scenic areas as described in Section 3.8.1."	
	28N1	Visual	Pg 2-27, Tble 2-1 Should include impacts from transmission corridors and access roads.	Text will be added to the summary and in Section 3.8.1 stating that potential impacts could also result from the construction and maintenance of utility corridors and access roads.	
	2801	Visual	Pg 2-27, Tble 2-1 Facility features and plumes may be seen from listed sites		
	28P1	Visual	Pg 2-27, Tble 2-1 Need better description of the impacts and mitigation	Table 2-1 is intended as a summary and the detail provided of the visual impacts/mitigation is comparable to information provided for other elements of the environment.	
	28Q1	Land Use	Pg 2-28, Tble 2-1 Line 3.10.6 Briefly list types of impacts and severity	Comment noted. Table 2-1 is intended as a summary and the reader should refer to referenced section to obtain more details about the exist conditions, potential impacts, and mitigation measures.	
	28R1	Socioeconomics	Pg 2-29, Tble 2-1 Consider offering public tours of the facility	Comment noted. As a result of security concerns at power generating facilities, the general public will not be allowed access to the Facility.	
	28\$1	Health & Safety	Pg 2-30, Tble 2-1 Line 3.13.6 include statement that electrical lines can start fires	A sentence will be added in this table stating that "If vegetation is not maintained within the transmission right-of-way and under certain atmospheric conditions arcing or touching of the vegetation may occur resulting in wildfires." Additional text will also be added to Sections 3.13.1.4 and 3.13.5.	
Recreation Table 2-1 does not discuss impacts and mitigation for recreation and tourism Additional information on recreation describing public recreation facilities in the viscosity of the visc		Additional information on recreation describing public recreation facilities in the vicinity of the project and an assessment of impacts added to the FEIS.			
28U1 Transmission Pg 2-31 Tble 2-2 Explain differences in transmission corridor ROW See Comment 28A1. widths		·	See Comment 28A1.		
	28V1	Transmission	Pg 2-31 Tble 2-2 Under raptor mortality will there be a single line in the future	A single transmission line consists of three phases and there is one wire for each phase. There are no plans to construct another transmission line by the project proponent's during the lifetime of the project.	
	28W1	boundaries intended to highlight difference		A figure will be included that shows federal and state land administrative boundaries and the major county roads will be labeled. The color shading is intended to highlight differences in topography (elevation)	
	28X1	Editorial	There is no map in the DEIS showing BLM-managed land boundaries	A revised map will be included in the FEIS that shows the boundaries of BLM-managed land.	
	28Y1	Visual	Pg 3.1-2 Adverse impacts should be clearly identified, including steam plume	Additional information on visual unavoidable adverse impacts will be added to the FEIS. A smoke or steam plume will not be emitted from the facility.	
	28Z1	Wastewater		Under the preferred alternative, wastewater will be land-applied via a sprinkler system to forage crops and stormwater will be discharged to an infilt basin. Wastewater will be applied in amounts that will not result in runoff to surface waters (see Section 3.3.2.1) and less than soil infiltration rates (Section 3.2.2, Impact 3.2.6) and the stormwater will be retained within a closed basin. However, there would be the potential for stormwater, if not evaporated or through uptake by plants, to enter shallow groundwater zones. DEQ has drafted water discharge permits for the process wastewater stormwater and recommended approval by ODE. The FEIS text will be amended to clarify.	
	28A2	Soil	Pg 3.1-4 Show current soil chemical baseline conditions	Table 3.2-1 provides the chemical data from the soil sampling.	
	28B2	Vegetation	Pg 3.2-12 Include the use of native shrubs and grasses for mitigation	"In consultation with ODFW and BLM" will be added to the text. The reader will also be referenced to Section 3.4.1 for further information.	
	28C2	Soil	Pg 3.2-13 Appropriate BMPs during culvert placement - all road construction should comply with the KFRA RMP	The National Pollutant Discharge Elimination System (NPDES) General Construction Permit 1200-C required by DEQ includes preparation of an erosion and sedimentation control plan. In addition, a Plan of Development (POD) will be prepared for BLM that will conform with the BMPs described in Appendix F of the KFRA-RMP. The KFRA-RMP will be referenced in the FEIS.	
	28D2	Transmission	Pg 3.2-14 Temporary and permanent roads to comply with the KFRARMP	A POD will be prepared for all activities on BLM-managed lands. The POD will include the construction, maintenance, and abandonment of all access roads. The KFRA-RMP will be referenced in the text.	
	28E2	Transmission	Pg 3.2-14 Should acknowledge that some equipment will need to go off road	The DEIS did acknowledge that heavy equipment will be restricted to access roads and transmission sites "where possible." It is anticipated that heavy equipment will need to back up and or make maneuvers that go off the access road. However, there is no intent to use heavy equipment for routine facility and vegetation maintenance activities beyond the access roads. The 154-foot right-of-way, off of the access road, will be maintained by personnel on foot or through the use of small (light) individual four-wheel-drive vehicles.	
	28F2	Stormwater	Pg 3.2-14,Sec 3.2.2 Include analysis of potential impacts of stormwater alternative on Lost River	This option to discharge into the West Langell Valley Road ditch will be dropped from further consideration.	
	28G2	Wastewater	Pg 3.2-15 Statement that wastewater would be of equal or better quality than groundwater or Lost river is not supported. Need fate analysis of pollutants	The statement will be revised to state that the wastewater quality is generally comparable to water quality in the Lost River and shallow groundwater. A table will be added to the FEIS comparing the calculated wastewater quality for land application, water quality data for the Lost River, and data for shallow groundwater quality.	
	28H2	Wastewater	Pg 3.2-15 Recommend a soil monitoring program at land application site	The process wastewater would be applied at agronomic rates during the irrigation season and at rates less than the infiltration rate of the soil. The process waste water when compared to irrigation water quality criteria (Table 3.2-4) is suitable for application without any restrictions. At this point no further action is warranted. A detailed irrigation management plan will be prepared by the project proponent and it must be approved by DEQ prior to land application of the non-contact process wastewater.	

	Comment				
Letter Log #	Code	Topic	Comment Summary	Response	
	2812	Wastewater	Pg 3.2-16 May want to consider a designed wetland to treat wastewater	See response to Comment 28Q.	
	28J2	Vegetation	Pg 3.2-17 May want to consider planting fast growing poplars	The mitigation measures proposed by the Project have been designed to reduce blowing dust and soil erosion during construction and operation of the project. These measures are considered adequate control measures. No further actions are warranted at this time.	
	28K2	Air Quality	Pg 3.3-2 Surface water - should include surface water impacted by air emissions	Another paragraph will be added to this section describing other water bodies in the area. However, it is unlikely that water bodies in the air emission "dispositional area" would have measurable affects. See Table 11 in the Risk Assessment (Appendix C to Appendix C).	
	28L2	Hydrology	Pg 3.3-2 Described the Lost River as a closed basin, however originally received flows from the Klamath River - this needs to be explained in the FEIS	Text will be added to the FEIS clarifying historical flows and the current connection via the Lost River Diversion Canal.	
	28M2	Hydrology	Pg 3.3-2 Clarify that seasonal flows in the Lost River are controlled	The text in the FEIS will be revised to clarify seasonal flow management in the Lost River.	
	28N2	Fish	Pg 3.3-2 Replace "cold water species" with "resident fish and aquatic life."	The text in the FEIS will be revised to state "resident fish and aquatic life."	
	2802	Water Quality	Pg 3.3-2 Suggest a more accurate explanation for the cause of 303d listing	The text in the FEIS will be revised to indicate that many of 303(d) listings result from high water temperatures.	
	28P2	Hydrology	Pg 3.3-4 Clearly identify well test results and probable causes not stated as fact	The primary focus of this section is on the potential impacts of water withdrawal from the lower aquifer. However, the first sentence in the fifth paragraph does state conclusively that the aquifer and borehole tests indicate the shallow and deep aquifers are not hydraulically connected. This statement will be revised in the FEIS.	
	28Q2	Hydrology	Pg 3.3-5 Address the water extraction occurring in other basins contributing to the deep aquifer	Based on the hydrologic studies and analysis the withdrawal of an average of 162 gallons per minute for the project would have a very minor impact on groundwater in the deep aquifer, the withdrawal being less than 0.05 percent of the estimated recharge volume. The recharge area is upgradient and is conservatively estimated to be 1,100 square miles (Section 3.3.1.2) and the recharge to the deep system is estimated conservatively at 134 to 241 billion gallons annually. Based on this small percentage, wells that withdraw water from upgradient in the deep aquifer would not be impacted	
				(direct, indirect, or cumulative) from the proposed action. Deep interbasin groundwater flow, if any, that could contribute additional recharge to the Klamath Basin would further reduce the percent of withdrawal relative to the recharge volume. However, to provide more precise estimates and address the amount of water withdrawal from these contributing basins would be very speculative and not affect the overall impact of withdrawal of water from the deep aquifer in the vicinity of the project. No further action is warranted.	
	28R2	Hydrology	Potential to cause cumulative impacts beyond boundary of project area - address in cumulative impact section 3.3.3	See response to Comment 28Q2.	
	28\$2	Stormwater	Pg 3.3-9 No analysis of potential effects on the Lost River from stormwater discharged into ditches.	The option of discharging stormwater into the West Langell Valley Road drainage ditch will be dropped from further consideration in the FEIS.	
	28T2	Wastewater	Pg 3.3-6 Should consider designed wetland to treat wastewater	See response to Comment 28Q.	
	28U2	Stormwater	Pg 3.3-11 Segregate storm system from ditches and construct infiltration pond	See response to Comment 28S2.	
	28V2	Stormwater	Pg 3.3-13 2nd para correct or clarify why containment would not overflow	The text is correct. These storage areas are exposed to rainfall and do not have drains to prevent offsite spills. The sizing of the containment accounts for rainfall.	
	28W2	Hydrology	Pg 3.3-13 Need to address deep aquifer cumulative impacts	See response to Comment 28Q2.	
	28X2	Transportation	Pg 3.3-13 This section also needs to address road construction	Text will be added to the FEIS to address cumulative impacts from road construction.	
	28Y2	Stormwater	Pg 3.3-13 This section also needs to address connection between the facility stormwater drainage and Langell Valley drainage ditch	See response to Comment 28S2.	
	28Z2	Hydrology	Pg 3.3-15 & Tble 3.3-1 Discrepancy in average annual precipitation amount	The precipitation described in Table 3.3-1 does not reference the project area, but identifies the "Average Annual Precipitation in Estimated Recharge Area" as 28 inches. The potential recharge area identified by the project proponent and considered in this analysis lies at higher elevations east of the project area, and receives significantly higher amounts of precipitation (more than 40 inches in some areas). As a result, there is no apparent inconsistency and no revision required for this analysis.	
	28A3	Vegetation	Pg 3.4-1 Include a discussion of vegetation management for life of the project	This section describes the affected environment. The recommend changes are more appropriate for the impacts section. The following text will be added to Section 3.4.2 in the FEIS. "With vegetation management, all large woody vegetation growth will be kept out of the rights-of-way, resulting in maintaining the area in grasses, forbs, and shrubs. A vegetation management plan will be prepared, in cooperation with BLM, that describes the methods of vegetation control." Also see response to 28T.	
	28B3	Analysis Area	Pg 3.4-1 Action area should include all areas directly or indirectly affected, including air emissions and stormwater discharges	The description of the Affected Environment is broadly defined and the depositional area is associated with air emissions. Potential impacts are covered in the Risk Assessment (Appendix C). Based on the analysis in the Risk Assessment there is negligible or no risks to wildlife from air emissions. A brief statement will be included in this section on the findings of the risk assessment. The stormwater option of discharging to the West Langell Valley drainage ditch is dropped from further consideration in the FEIS.	
	28C3	Analysis Area	Pg 3.4-4 Same comment as 28B3	See response to Comment 28B3.	
	28D3	Hydrology	Pg 3.4-4 Same comment as 28L2	See response to Comment 28L2.	

Letter Log #	Comment Code	Topic	Comment Summary	Response	
	28E3	Wildlife	Pg 3.4-5 Address potential impacts of blocking or shifting of mule deer migration	This section discusses the affected environment, potential impacts are discussed in Section 3.4.2.	
	28F3	Wildlife	Pg 3.4-7 Recommends fall and winter wildlife surveys	Wildlife studies of the project area have been conducted under the guidance of ODFW and EFSC and unless otherwise determined by ODFW or EFSC no further action is warranted at this time.	
	28G3	Vegetation	Pg 3.4-7 Add Leafy spurge, Yellowstar thistle, and Dalmatian toadflax	The listed plants will be added to the FEIS, Section 3.4.1.2.	
	28H3	Vegetation	Pg 3.4-7 Recommend preparing a vegetation management plan,	See response to Comment 28T.	
	2813	Wildlife	Pg 3.4-10 Section not clear, revise using appropriate terminology	The text of the DEIS states that "species of concern" are not afforded the level of protection given to other categories of listed species. In the second paragraph second sentence, "sensitive" will be deleted and replaced with "listed."	
	28J3	Fish	Pg 3.4-10 No mention of Lost River and shortnose suckers, discuss potential impacts from stormwater	The Lost River Sucker and the shortnosed sucker will be added to the discussion on T & E species. Also see response to 28F2	
	28K3	Wildlife	Pg 3.4-10 Change "sensitive" in 2nd sentence, 2nd para to "threatened."	The change will be made in the FEIS.	
	28L3	Wildlife	Pg 3.4-14 through 18 Put loss of habitat into context and how important it is to meet wildlife objectives in the area	The project proponent through discussions with the ODFW has agreed to habitat mitigation that will enhance deer habitat. No further action is warranted.	
	28M3	Vegetation	Pg 3.4-15 Impact 3.4.1 Acknowledge disturbed conditions contribute to spreading of noxious weeds.	See response to Comment 28T.	
	28N3	Wastewater	Pg 3.4-15 Impact 3.4.1 Fate of wastewater when not land-applied is not described	Section 2.3.1.8 indicates the water would be stored during the winter months. Also see response to 28Z1. No further action is warranted at this time.	
		Transmission	Pg 3.4-16 Discuss impacts of new access roads on wildlife, recreation, etc	Specific arrangements on the access and use of access roads on BLM-managed lands (easements) by the public or BLM personnel will be set forth in the Plan of Development. No changes have been made to the FEIS.	
	28P3	Transmission	Pg 3.4-16 Will BLM have access to transmission corridor roads?	See response to Comment 28O3.	
	28Q3	Vegetation	Pg 3.4-16 Mitigation should include a vegetation management plan, described in Section 2, impacts analyzed here	See response to Comment 28T.	
	28R3	Vegetation	Pg 3.4-16 Consider sagebrush-steppe habitat mitigation away from project site	The project has proposed mitigation measures to offset losses of designated wildlife habitat and for other environmental impacts of the project. The proposed mitigation meets or exceeds the potential loss of habitat or other potential impacts of the project. No additional mitigation measures are proposed.	
	28\$3	Wildlife	Pg 3.4-16 Sensitive bat species are know to occur in the area, consider mitigation	A biologist with expertise in bats was part of the field team conducting the field studies. The only observed presence of bats occurred outside of the project limits (human-made structures) near the well field.	
	28T3	Wildlife	Pg 3.4-16 Locate water guzzlers away from project site and West Langell Road	The exact placement of wildlife watering areas has not been determined, but taking into account the water source, the placement of watering areas is negotiable with the wildlife agencies and state/federal land managers. No changes are proposed in the FEIS.	
	28U3	Vegetation	Pg 3.4-16 Consider retaining snags less than 10 feet or cut existing trees to 10 feet	Comment noted. Retention of snags within the rights-of-way will be addressed in the vegetation management plan. See Response #28T.	
	28V3	Mitigation	Pg 3.4-16 All mitigation should be monitored for multiple years	Wildlife mitigation will be prescribed in the Site Certification by the Oregon Energy Facility Siting Council (EFSC) in coordination with the Oregon Department of Fish and Wildlife. No further action is warranted at this time.	
	28W3	Wildlife	Pg 3.4-19 Impact 4.4.2 Revise "in natural areas during the breeding"	The text in the FEIS will be revised to include "and fawning."	
	28X3	Wildlife	Pg 3.4-19 Seasonal restrictions on construction on deer wintering ranges	Seasonal restrictions have been discussed with the ODFW and restrictions, if any, will be included in the Site Certification to be issued by EFSC. No further action is warranted at this time.	
	28Y3	Wildlife	Pg 3.4-19 Impact 3.4.3 Bald eagle monitoring plan & power line collision monitoring seasonally	A summary of the proposed monitoring included in the biological assessment will be inserted in the text of the FEIS.	
	28Z3	Water Quality	Pg 3.4-20 Impact 3.4.4 Seasonal creek crossing constructed according to BMPs described in the KFRA-RMP Appendix F	The text in the FEIS will reference the BMPs described in Appendix F of the KFRA-RMP. Specific construction details for stream crossings on BLM-managed lands will be addressed in the Plan of Development.	
	28A4	Flooding	Pg 3.4-20 Impact 3.4.4 Revise last sentence - culverts designed for 100-yr flood	Culverts designed to pass a 100-year flood would be quite large in diameter, requiring a large amount of disturbance. Roadway crossings would be designed with a low profile to minimize ponding of water and allow the water to flow over the road. A small-diameter culvert would be installed to pass normal flow and riprap would be installed to minimize erosion. This text has been added to the FEIS.	
	28B4	Stormwater	Pg 3.4-20 Impact 3.4.4 New para stating road design will minimize runoff	The recommended addition is inappropriate in this section. These impacts are addressed in Section 3.1 Geology and no changes have been made in the FEIS.	
	28C4	Wastewater	Pg 3.4-20 Impact 3.4.4 Consider designed wetland to treat all wastewater/runoff	The potential impacts to wetlands is less than 0.5 acre and no mitigation for these impacts is proposed at this time. However, during the final design phase the project proponent will determine if the wetland area can be avoided or impacts further minimized. No changes are proposed for the FEIS.	
	28D4	Wastewater	Pg 3.4-21 Concerns about analysis for land application, recommend monitoring program	See responses to comments 28Z1 and 28H2.	

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Letter Log #	Comment Code	Topic	Comment Summary	Response	
		Editorial		The heading is corrected.	
	28E4	Wastewater		See responses to comments 28Z1 and 28H2.	
	28F4	Vegetation	Pg 3.4-21 Mitigation measures for noxious weeds to prevent cumulative impacts	See response to Comment 28T.  The proposed change will be made in the FEIS.	
	28G4	Wildlife	Pg 3.4-36 Tble 3.4-5 BLM status for Pygmy Rabbit should be corrected to "BAO."	The proposed change will be made in the FEIS.  The RIM status, if applicable, will be added to the table.	
	28H4	Vegetation	Pg 3.4-37 Tble 3.4-5. Does not list the BLM special status plant species	The BLM status, if applicable, will be added to the table.	
	2814	Vegetation	Pg 3.4-37 Tble 3.4-5 Potential for <i>Iliamma bakeri</i> to occur near project site, add info	The information provided will be added to Table 3.4-5.	
	28J4	Editorial	Pg 3.4-39 Tble 3.4-5 Taxon for long-bearded mariposa lily is Calochortus longebartus longebartus.	The correction will be made in the FEIS.	
	28K4	Editorial	Pg 3.4-41 Tble 3.4-5 BLM abbreviations, BT - Bureau Tracking & BA - Bureau Assessment	The correction will be made in the FEIS.	
		Fish	suckers	The alternative to discharge stormwater into the West Langell Valley Road drainage ditch will be dropped from further consideration in the FEIS. Since here will be no impact on the Lost River no further action is warranted.	
	28M4	Analysis Area	Pg 3.4-45 Tble 3.4-8 Analysis area should include all depositional areas	The depositional area is associated with air emissions. Potential impacts are covered in the Risk Assessment (Appendix C). Based on the analysis in the Risk Assessment there is negligible or no risks to wildlife from air emissions. A brief statement will be included in this section on the findings of the risk assessment.	
	28N4	Vegetation	Pg 3.4-52 Tble 3.4-8 ODA manages Oregon endangered plants not ODFW	The correction will be made in the FEIS.	
	2804	Vegetation	Pg 3.4-52 Tble 3.4-8 Description of Baker's Globe Mallow should include ponderosa pine forests	The habitat description for Baker's globe mallow will be revised to include ponderosa pine forest.	
	28P4	Vegetation	Pg 3.4-53 Tble 3.4-8 Elevation limits need to be updated	The elevation for flaccid sedge will be revised to reflect the new information.	
	28Q4	Vegetation	Pg 3.4-55 Tble 3.4-8 Same comment as 18J4	The correction will be made in the FEIS.	
	28R4	Editorial	Pg 3.5-1 Delete last two sentences, 1st para	The referenced sentence will be deleted.	
	28\$4	Hydrology	Pg 3.5-1 Revise 3rd sentence "Seasonal Irrigation flows in the Lost River" Peak flows are influenced by multiple watersheds, need to state and analyze.	Comment noted. The text will be modified to include "irrigation flows," but the request to include that the basin is influenced by multiple watersheds and analyzing this influence does not change the analysis of alternatives or potential impacts so no further changes are proposed in the FEIS	
	28T4	Hydrology	Pg 3.5-1 Same as comment 28L2	See response to Comment 28L2.	
		Hydrology	Pg 3.5-2 Same as comment 28O2	See response to Comment 28L2.	
		Editorial	Pg 3.5-2 Shortnosed sucker was listed in 1988 not 1998	The correction on the date of listing will be made in the FEIS. A reference for the listing will be added.	
		Editorial	Pg 3.5-3 Lost River sucker was listed in 1988 not 1998	The correction on the date of listing will be made in the FEIS. A reference for the listing will be added.	
	_	Analysis Area		See response to comment 28B3.	
	28Y4	Fish	Pg 3.5-3 Insert a new section—text provided	The text provided by BLM for a new Section 3.5.1.3 has been included in the FEIS.	
	28Z4	Fish	Pg 3.5-3 Should cross reference information in Appendix C of FEIS	The text of the FEIS has been revised to reference the reader to the Biological Assessment (BA).	
		Fish	Information in BA (Appendix C) supports including new text, see Cmt 28Y4		
	28B5	Fish	Pg 3.5-3 Should include potential for increase in abundance of non- native species	There will be no direct impacts to fish habitat on site because there is no fish habitat on site. In addition, there will be no in-direct impacts to surface water systems and fish habitat with the implementation of BMPs to control erosion and sedimentation. The application of wastewater on the irrigated pasture will be in approved agronomic rates (See Section 3.3.2.1) and will not result in surface runoff. Stormwater will be discharged into an infiltration basin. Road and other construction will use BMPs (see comment 28C2) to prevent or minimize erosion that could indirectly impact surface waters. No	
	28C5	Transportation	Pg 3.6-2 Impact 3.6.1 Should consider a ride-share incentive program	Although an analysis of traffic impacts indicates that the level of service on local roads would not be degraded the project proponent's will provide busing of construction workers to limit traffic on Farm to Market roads. The text in the FEIS will be revised.	
	28D5	Transportation	Pg 3.6-2 Impact 3.6.2 Not all county roads are asphalt, damage to roads	Public roads that have been designated for truck construction traffic and operational roads to the power plant are asphalt roads (Page 3.6-1). The sentence is not meant to imply all roads are asphalt. No changes are proposed for the FEIS.	
	28E5	Transportation	Valley intersection	Based on the projected increase in vehicular traffic there would be no noticeable impacts and the level of service would not be substantially reduced at the referenced intersection. No mitigation measures are proposed.	
	28F5	Transportation	Pg 3.6-2, Tble 3.6-3 Discuss why LOS drops to C rating on Highway 140	The LOS is based on the road design, as established by ODOT, and the current usage rates and patterns. Although the increase in traffic is 4 to 5 times the existing level of traffic, the road design and low level of exiting traffic allow a significant increase in traffic without seriously degrading the LOS. No	

Letter Log #	Comment Code	Topic	Comment Summary	Response		
	28G5	Transportation	Pg 3.6-7, Tble 3.6.5 Are impacts related to operations traffic, if so differentiate from Table 3.6-2 -3 & -4	The table headings indicate that the comparison is between existing traffic, traffic without the energy facility, and traffic with the energy facility. The headings are self-explanatory and no changes are proposed in the FEIS.		
	28H5	Transportation	Pg 3.7-4 1st bullet Suggest including watering of all non-paved roads during const			
	2815	Air Quality	Pg 3.7-4 Impact 3.7.2 Recommend defining "criteria pollutants."	EPA has set national air quality standards for six common pollutants (also referred to as "criteria" pollutants). These pollutants are listed in Table 3.7-1. The text also lists the criterial pollutants, the text will be revised to reference the pollutants as the criteria pollutants this table.		
	28J5	Air Quality	Pg 3.7-4 Impact 3.7.3	The project is complying with the EFSC requirements for mitigation of CO2 and no further mitigation is proposed. As part of final project design a landscaping plan will be prepared and trees or other screening vegetation will be considered at that time. No changes are proposed for the FEIS.		
	28K5	Editorial	Pg 3.8.1 Correct designation of the Volcanic Legacy All American Road	This correction will be made in the FEIS.		
	28L5	Visual	Add a discussion on the Emigrant Trail Scenic Byway	See response to Comment 2801.		
	28M5	Visual	Pg 3.8.1 &.2 "Bumpheads, Alkali Lake, & Yainax Butte" are shown on the Figures, but not described in text	A brief description of these areas will be added to the FEIS text.		
	28N5	Visual	Add new section to describe other BLM lands within, adjacent or within sight of the project area that would be affected by the plant, transmission lines, & roads.	See response to Comment 2805.		
	2805	Visual	Pg 3.8-3 Complete visual impact analysis using BLM VRM system	The text in the FEIS will be revised to include a visual evaluation based on BLM visual designations.		
	28P5	Visual	Recommend planting fast growing hybrid poplars and other visual mitigation	Prior to construction a detailed landscaping plan will be prepared that will include shrubs and trees in the landscape. However, the project is committed to using native plants and hybrid poplar trees are not native to the area. No changes are proposed to be incorporated into the FEIS.		
	28R5	Visual	Need to analyze visual impacts of smoke/steam plume	There will be no steam or smoke plume created by the power plant. However, under certain weather conditions (cold weather with high moisture content) water vapor could condense above the HRSG stacks forming light thin wispy clouds that would quickly dissipate. No changes are proposed for the FEIS.		
	28\$5	Visual	Pg 3.8-5 Have additional transmission line been proposed?	There are no known proposals, including those on Table 3.7-9, to construct additional electrical transmission lines in proximity to the proposed project. No changes are proposed for the FEIS.		
	28T5	Visual	Pg 3.8-5 Statement there would be no adverse impacts is not appropriate	The project will not generate a smoke plume or vapor from evaporative cooling. Transmission towers and facility buildings will be visible from public a private lands so the text will be revised to indicate there will be an impact.		
	28U5	Visual	Pg 3.8-7 Tble 3.8-1 Add Alkali Lake and Yainax Butte to the table	Alkali Lake and Yainax Butte will be added to the table.		
	28V5	Editorial	Pg 3.8-9 & -11, Fig 3.8-1 and -2 what do the 3 circles mean	The text on Page 3.8-3 in the DEIS will be revised to more clearly define the three sets of visual analysis and relationship to the concentric lines on Figures 3.8-1 and 3.8-2.		
	28W5	Editorial	Remove the label "Tule Lake (BLM)" from the figures, the Gerber Reservoir Recreation area is a BLM site not a county site. The Klamath Wild & Scenic River designation goes to OR/CA border.	The Tule Lake (BLM) label will be deleted from the figure. The label for the Gerber Reservoir Recreation Site will be revised to read "Gerber Recreation Area," and the font and color changed to indicate that it is managed by the BLM. The figure will be revised to indicate the wild and scenic designation of the upper Klamath River is from the J.C. Boyle Powerhouse to the Oregon-California border.		
	28X5	Visual	Pg 3.8-11 Fig 3.8-3 Previous draft had figure of visual impact of the plume, it was not included in the DEIS, should include in FEIS	The project will not generate a smoke plume. The previous visual simulation showed a water vapor plume from cooling towers. The project has been redesigned to use air cooling and eliminating the cooling towers so no visible plumes will be generated by the project. No changes are proposed for the		
	28Y5	Editorial	Pg 3.9-1 Cultural Para 3, last sentence should be broken into two	The referenced sentence will be rewritten for clarification.		
	28Z5	Cultural	Pg 3.9-4 Recommend ensuring all appropriate Tribes are contacted	One of the requirements for preparing an application for site certification to the Oregon Energy Facility Siting Council is to notify tribes identified by the State Commission on Indian Services. The confederated Tribes of the Siletz and the Klamath Tribes were tribes identified for consultation by the Commission. The Klamath tribes participated in the Cultural Resource Study for the site and supporting facilities. Consultation with the Klamath Tribes then occurred and all known areas findings of cultural significance are being avoided. Since the recommendation does not affect the proposed action or alternatives no further action is warranted.		
	28A6	Editorial	Pg 3.9-5 Klamath Tribe should be Klamath Tribes	The recommended change will be made in the FEIS.		
		Visual		The project proponent has had numerous meetings and discussions, including the recording of oral histories, with the Klamath Tribes and as a result the transmission line was re-routed to avoid potential impacts. Also see response to Comment 28Z5. No further action is warranted.		
	28C6	Transmission	Pg 3.10-4 Discrepancy in right-of-way impacts between alternatives	The difference in impacts is related to the amount of work that has to be completed to make the right-of-way trafficable by construction equipment. Existing roads may have to be widened to accommodate construction equipment, but this impact is relatively small compared to construction of new roads. No changes are proposed for the FEIS.		
	28D6	Land Use	Pg 3.10-5 The proposed action must comply with the KFRA-RMP ROD	The text will be revised to be consistent with the insert proposed for Page S-7. See response to 28N.		
	28E6	Cumulative Impacts	Pg 3.10-17 Should address the pump storage proposal at Bryant Mt	Although this project has been proposed, under various project names for over 12 years, it has never progressed beyond the conceptual stage. The history of the project is described on Page 2-15 of the DEIS and the determination was that it was not considered as a reasonably foreseeable future action. No changes for the FEIS are proposed.		

Letter Log #	Comment	Topic	Comment Summary	Response	
	28F6	Socioeconomics		Comment noted. The comment does not change the analysis of alternatives or potential impacts so no changes are proposed in the FEIS.	
	28G6	Socioeconomics	Pg 3.11-2 Address impacts to Bonanza community and businesses	The most likely potential adverse economic impacts during the construction phase of the project will be on the housing market. However, the analysis indicates that within reasonable commuting distance of the project site there is sufficient housing available for the labor force that would temporarily move to the area. Although it is likely that the community of Bonanza would house some of the temporary work force, it is unlikely there will be an impact on the infrastructure of the community. It is also likely that there will be increased opportunities and business activities in the community as a result of the project construction and operation, but the needs and or viability of the opportunities will be determined by the private business sector. No changes	
	28H6	Socioeconomics	Pg 3.11-4 It is not clear why local communities will not be significantly impacted	The DEIS states that most of the housing options are in Klamath Falls and it is expected that most of the temporary work force will locate in Klamath Falls because of the greater variety of services provided. Although some workers will locate to the communities of Merrill, Malin, and Bonanza it anticipated that demand for housing in these communities will not exceed existing supply or that workers will elect to locate in other communities in the region where housing is available. Potential impacts of workers locating in and commuting from Klamath Falls is addressed in Section 3.6 Traffic and Circulation and Section 3.12 Public Services. No changes are proposed for the FEIS.	
	2816	Water Resources	Pg 3.12-2 Need to note that Bonanza water sources are contaminated	Comment noted. The project will neither directly or indirectly impact water quality in the community of Bonanza. The comment does not change the analysis of alternatives or potential impacts so no changes are proposed in the FEIS.	
	28J6	Solid Waste	Pg 3.12-3 Note the Klamath Falls Landfill ceased operation in 2004 - where will the solid waste go?	The text will be revised to indicate that the Klamath Falls landfill ceased to accept household waste in 2004. However, the landfill will continue to take construction and demolition waste which will be the majority of waste generated during construction of the project. Household waste generated during construction and operation of the facility will be collected by a private waste vendor and handled by one of the three methods, 1) hauled to the Chemult Landfill, 2) hauled to a proposed Transfer Station in Klamath County, or 3) placed in waste rail containers on site and taken to an intermodal facility for direct placement on rail cars.	
	28K6	Water Resources	Pg 3.12-6 3rd para - recommend describing local water sources are contaminated	Comment noted. The comment does not change the analysis of alternatives or potential impacts so no changes are proposed in the FEIS.	
	28L6	Water Resources	Pg 3.12-7 Impact 3.12.1 Should consider feasibility of providing potable water to the Community of Bonanza	Comment noted. The comment does not change the analysis of alternatives or potential impacts so no changes are proposed in the FEIS.	
	28M6	Water Resources	Pg 3.12 Tble 3.12-1 Table should note Bonanza well water is contaminated	Comment noted. The comment does not change the analysis of alternatives or potential impacts so no changes are proposed in the FEIS.	
	28N6	Health & Safety	Pg 3.13-1 Include a discussion on use and safety of using herbicides	See response to Comment 28T.	
	2806	Wildlife	Pg 4-1 Only lists Bald Eagles, but the BA lists other species	The text in the FEIS will be revised to include the following Federally listed endangered species:1) Applegate's milk-vetch (Astragalus applegate); Shortnose sucker (Chamistes breviroltris): 3) Lost River sucker (Deltistes luxatus)	
	28P6	Recreation	Pg 4-4 There is no discussion of impacts on recreation and tourism	A brief discussion on potential impacts to recreation will be added to the text.	
	28R6	Editorial	Pg 6-2 DEQ, Klamath Falls office should be on mailing list	Copies of the DEIS were provided to DEQ and they distributed the documents to appropriate individuals in DEQ. No changes are proposed for the	
	28\$6	Editorial	Pg 6-2 Correct BLM address and list as a federal agency	These corrections will be made in the FEIS.	
	28T6	Wildlife - Appendix C	Pg 1-2 Should state the bald eagle territory exists in PM <sub>10</sub> deposition area	The FEIS will indicate that a bald eagle nest territory has been identified by BLM within a mile of the proposed electric transmission line and there is bald eagle nesting and winter roosts occurring in the Significant Impact Area for Annual PM 10.	
	28U6	Wildlife - Appendix C		Monitoring schedules will be determined through consultation with USFWS, ODFG, and BLM to optimize seasonality of wildlife populations. No changes are proposed for the FEIS.	
	28V6	Wildlife - Appendix C	Pg 4-5 Recommend the marsh or marshes be clearly identified	The marshes are a significant distance from the Babson Well and will not be impact directly or indirectly by construction and operation of the project. Identifying the location of the marshes on a map will not affect the proposed action or alternatives. No further action is warranted.	
	28W6	Editorial - Appendix C	Pg 4-5 "wouldet" should be spelled "willet"	The spelling will be corrected in the FEIS.	
	28X6	Wildlife - Appendix C	Pg 5-7 Reference to bald eagles foraging in water reservoir, but this has been deleted from the project - correct statement	The water storage reservoir has been removed from the project so the reference will be corrected.	
	28Y6	Fish - Appendix C	Pg 5-9 Doubt fish observed was a red shiner, appropriate to say Cyprinidae	The text will be edited to state "these fish were most likely in the Cyprinidae family."	
	28Z6	Water - Appendix C	Pg 5-10 Effects of Babson Well test be clearly stated and evaluated, including effects on other wells and probable causes.	The project proponent provided analysis that shows the observed response was borehole-specific and most likely attributable to a leaking well packer. The project proponent has agreed to seal all production wells over much greater depths (between 750 and 1500 feet to address this potential hydraulic connection. As a result, the observed hydraulic effect was not considered as having the potential to effect shallow system water levels when future pumping will occur in properly constructed and sealed wells designed to isolate the shallow and deep portions of the aquifer system. No changes are	
	28A7	Wildlife - Appendix C	Pg 6-1 Same as 28U6	Monitoring schedules will be determined through consultation with USFWS, ODFG, and BLM to optimize seasonality of wildlife populations. No changes are proposed for the FEIS.	
	28B7	Vegetation - Appendix C	Pg A-8 Recommend long term monitoring to ensure habitat improvement	The monitoring plan proposed in the DEIS was developed as a base plan for monitoring. The frequency and duration of the monitoring will be developed through consultation with USFWS, ODFW, and BLM. No changes are proposed for the FEIS.	

Letter Log #	Comment Code	Topic	Comment Summary	Response
	28C7	Wildlife - Appendix C	Risk Assessment: Pg 1 Should include eagle use at McFall Reservoir, effects of air emissions should be evaluated.	It is acknowledged that Smith Reservoir and bald eagle winter roost locations are within the significant impact area for annual PM10 and that these may be important areas for bald eagles in the region. Information describing these resources will be added to the text. However, no additional analysis is required because the current risk assessment is already based on maximum estimated soil and water concentrations within the significant impact area.
	28D7	Air Quality - Appendix C	Risk Assessment: Sec 2.2 No explanation of how the primary deposition area was determined - define more clearly amount and expected fate.	The text will be revised to read. "The significant impact area represents the area where annual average ambient PM <sub>10</sub> concentrations of 0.2 ug/m <sup>3</sup> or greater are predicted. Concentrations at or above this value are defined as significant air quality impacts in the Oregon air quality regulations (OAR 340-200-0020). Oregon's PM <sub>10</sub> significance level is more stringent than the federal PM <sub>10</sub> significance level of 1 ug/m <sup>3</sup> and is therefore considered to be conservative." The percent of aerial deposition at the Energy Facility and that in the primary deposition area are not measurable within the modeling framework. Given the very small incremental risk from aerial deposition, even within the area of greatest concentrations, it is unlikely that aerial deposition would add to the risk estimate at the water application process area. No changes to the analysis are required; however, the text will be expanded to explain the determination of the significant impact area and the likelihood of risk outside this area. No changes have been made in the FEIS.
	28E7	Air Quality - Appendix C	Risk Assessment: Sec 2.2.1 Unclear if the constituents and concentrations of HAPS are based on what is typical of this type of process	Annual emissions of HAPs were estimated using established EPA emission factors for HAPs (EPA AP-42), supplemented with a recent memorandum from EPA's Office of Air Quality Planning and Standards (OAQPS) regarding formaldehyde emissions from natural-gas-fired combustion turbines employing lean premix combustion. The methods used to estimate HAPs for the COB Energy Facility are described in detail in Section 2 of the air permit application. These methods (including their degree of conservatism) will be summarized in the risk assessment for clarity. No changes to the analysis are required.
	28F7	Air Quality - Appendix C	Risk Assessment: Fig 3.7-1 Windrow does not support Table 1	Figure 3.7-1 in the DEIS indicates that the prevailing winds are from the northwest (i.e., they are blowing in a southeast direction). Therefore, the significant impact area for aerial deposition would be expected to occur to the southeast of the Energy Facility. This is depicted in Figure 1 and is consistent with the windrose portrayed in Figure 3.7-1. (Note: It is assumed that the commentor was referring to Figure 1 as Table 1 does not include directional deposition data, but rather total annual deposition.) No changes to the analysis are required.
	28G7	Appendix C - Air Quality	Risk Assessment: Recommend a model showing deposition of HAPs or additional information to confirm they will remain in the vapor phase and will not impact areas beyond those already identified.	As indicated in the ERA text, USEPA (1999) reports that all organic HAPs are in the vapor phase fraction. Therefore, these are not expected to have significant deposition. The current risk assessment evaluates the area that is predicted to have the greatest deposition. A conclusion of no risk was determined for this area; therefore, areas with lower deposition would also not be expected to pose a risk. No additional analysis is required, but further support for organics remaining in the vapor phase will be added.
	28H7	Air Quality - Appendix C	Risk Assessment: Not clear why a radius of 6 miles was chosen, recommend model assumptions be identified	A 6-mile (or 10-km) radius was selected as a realistic initial grid size for the air emissions model. Within this grid, the concentration of PM <sub>10</sub> was determined at each receptor point over the time period (annual in this case). Each point along the edge of the grid was checked to ensure that PM <sub>10</sub> concentrations were below those predicted in the significant impact area (area with concentrations above 0.2 ug/m <sup>3</sup> ). If they were greater, the grid would have been expanded to encompass a larger area. However, in the case of the COB Energy Facility model, these concentrations were less than those in the impact area and the grid size was kept at 6 miles. Additional text describing the model will be added to the risk assessment. No changes to the analysis are required.
	2817	Air Quality - Appendix C	Risk Assessment: Generic lake model assumed depth of 20 feet, but most water depths are much less, with an average depth of 5-6 feet. Recommend model be adjusted for actual conditions.	Given the additional information on the reservoirs in the area provided by the reviewer, it is agreed that a 20-foot mixing zone is not appropriate for the evaluation. The mixing zone for the generic reservoir will be changed to 5 feet and the risk will be recalculated. However, it should be noted that for the aquatic screening, no risks were identified using a 2-foot mixing depth assumed for the generic river. Therefore, there will be no risk to aquatic receptors based on the maximum concentration calculated using a 5-foot mixing zone. The exposure estimate for bald eagles will be increased slightly using the 2-foot mixing depth (instead of the 20 feet as is currently done); however, the risk conclusions (i.e., no risk) remain unchanged. Discussion of the Smith Reservoir and Harpold Reservoir will be added; however, no additional analysis is required for these reservoirs because the current risk assessment is already based on maximum estimated soil and water concentrations within the significant impact area. It is assumed that our generic river and generic reservoir are within the Significant Impact Area for Annual PM 10.
	28J7	Air Quality - Appendix C	Recommend clarification regarding the literature-derived deposition rate. Is this a standard assumption?	Standard deposition rates for use in wildlife risk assessments have not been developed. However, 0.02 m/s is the value recommended for use by the California Air Pollution Control Officers Association (CAPCOA, 1993) under their risk assessment guidelines (human health) in the air toxics program. As indicated in Section 2.2.1 of the risk assessment, an independent evaluation of this rate (Howroyd, 1984) found that 0.02 m/s is highly conservative and in some cases overestimated deposition by an order of magnitude. Therefore, this rate is considered conservative and appropriate for a screening level assessment and no changes have been made in the FEIS.
	28K7	Wastewater - Appendix C	Risk Assessment: Recommend clarification using the 1.954 factor provide an accurate or conservative estimate of wastewater concentration.	Additional information regarding the calculation of the predicted reject water concentration will be added to the text. This will include additional rationale for the use of the 1.954 factor. No changes to the analysis are required.
	28L7	Wastewater - Appendix C	Risk Assessment: Recommend pathways, such as irrigation, depth to groundwater and other pertinent information be provided.	Additional information will be provided to support the exposure pathways analysis.

	Comment			_	
Letter Log #	Code	Topic	Comment Summary	Response	
	28M7		biological opinion USFWS will use best available science—exposure	It is acknowledged that some inhalation of air emissions by wildlife receptors in the Energy Facility area is likely. Although methods to estimate inhalation exposure for wildlife receptors are generally lacking, a crude estimate of inhalation exposure (subject to significant uncertainty) could be generated. However, because inhalation toxicity data for wildlife receptors are also lacking, the significance of any exposure estimate produced would be unknown. Methods to estimate dermal exposure for wildlife receptors are also lacking, as are dermal toxicity data. This pathway is generally believed to be insignificant compared to oral ingestion. Additionally, fur, feathers, and scales are believed to mitigate dermal exposure by preventing contact of contaminated media with the skin. Additional discussion of the uncertainties and limitations of these pathways will be added to the conceptual model, the exposure characterization, and to the uncertainties analysis. No changes are proposed for the FEIS.	
	28N7	Wildlife - Appendix C	Risk Assessment: Sec 3.4 Recommend the model be adjusted to more accurately reflect water depths	It is acknowledged that waterfowl can be a major food source for bald eagles. This information on the varied diet of the local eagles will be added to the risk assessment. Nonetheless, the assumption of a 100 percent fish diet is considered to be conservative and therefore appropriate for a screening-level assessment. Fish are year-round residents to the area, forage exclusively within the area, and will experience 100 percent of their exposure from within the area. In contrast, waterfowl are migratory, will only spend a portion of the year in the area, and will only consume a portion of their diet from the area. Another issue is the availability of bioaccumulation models. Whereas bioaccumulation models are available for fish, such models for birds are lacking. To estimate concentrations in birds, available models for small mammals would have to be used a surrogate (doing so would add an unknown level of uncertainty to the exposure estimate). To evaluate the effects of this on overall exposure estimates, models were re-run using the small mammal models in place of the fish models. A diet of 100 percent small mammals (assumed to represent birds) resulted in exposure estimates that were similar to or less than those calculated assuming a diet of 100 percent fish. Therefore, the authors do not recommend changing the bald eagle assessment as it would result in less conservative exposure estimates, especially for mercury (which accumulates more in fish than in small mammals).	
	2807	Wildlife - Appendix C	Risk Assessment, Sec 3.4 Since waterfowl are food for eagles, recommend that possible uptake by waterfowl be evaluated for seasonal differences in exposure	Background values for Klamath County were available from the USGS for all metals, except cadmium. In the absence of these data, a value from the eastern portion of Washington (which is similar in climate) was used. For comparison, a background concentration of cadmium at a location in Calific close to the Oregon border was 1.1 mg/kg compared to the Washington value of 1 mg/kg. Additionally, all background values used were generally the lower range of values measured across the United States (Shacklette and Boergen, 1984). Therefore, these regional background values were assumed to be representative of natural levels in the area and are appropriate for screening-level assessments in which limited site-specific data are available.	
				Background concentrations of certain metals (e.g., chromium) often exceed screening benchmarks. This does not necessarily indicate that background values present risk. Rather, this indicates the conservativeness of the screening benchmarks as well as limitations in the toxicity data used to develop the benchmarks. To be protective, screening benchmarks are frequently based on the lowest or 10th percentile concentrations associated with effects. Toxicity tests upon which screening benchmarks are based are often conducted using soluble salts added to test soils. These salts are generally more bioavailable than those forms present in the environment. Additionally, factors such as pH and organic content can reduce or increase the bioavailability of certain metals in the field relative to that in the laboratory tests. No change to the analysis is recommended; however, additional text discussing the implications of the background exceedances will be added.	
	28P7	Soils - Appendix C	Risk Assessment, Sec 4.4 Several compounds identified as exceeding screening levels based on background levels - How do these background levels truly reflect the site? Recommend clarification specific to area affected by the project	Background values for Klamath County were available from the USGS for all metals, except cadmium. In the absence of these data, a value from the eastern portion of Washington (which is similar in climate) was used. For comparison, a background concentration of cadmium at a location in California close to the Oregon border was 1.1 mg/kg compared to the Washington value of 1 mg/kg. Additionally, all background values used were generally within the lower range of values measured across the United States (Shacklette and Boergen, 1984). Therefore, these regional background values were assumed to be representative of natural levels in the area and are appropriate for screening-level assessments in which limited site-specific data are available.	
				Background concentrations of certain metals (e.g., chromium) often exceed screening benchmarks. This does not necessarily indicate that background values present risk. Rather, this indicates the conservativeness of the screening benchmarks as well as limitations in the toxicity data used to develop the benchmarks. To be protective, screening benchmarks are frequently based on the lowest or 10th percentile concentrations associated with effects. Toxicity tests upon which screening benchmarks are based are often conducted using soluble salts added to test soils. These salts are generally more bioavailable than those forms present in the environment. Additionally, factors such as pH and organic content can reduce or increase the bioavailability of certain metals in the field relative to that in the laboratory tests. No change to the analysis is recommended; however, additional text discussing the implications of the background exceedances will be added.	
	28R7	Wildlife - Appendix C	Risk Assessment, Tble 5: Assumption that 100 percent of eagle diet is fish is inaccurate	See response to Comment 28N7.	
	28\$7	Wildlife - Appendix C	Risk Assessment, Tble 11: Same as 28I7	Given the additional information on the reservoirs in the area provided by the reviewer, it is agreed that a 20-foot mixing zone is not appropriate for the evaluation. The mixing zone for the generic reservoir will be changed to 5 feet and the risk will be re-calculated. However, it should be noted that for the aquatic screening, no risks were identified using a 2-ft mixing depth assumed for the generic river. Therefore, there will be no risk to aquatic receptors based on the maximum concentration calculated using a 5-foot mixing zone. The exposure estimate for bald eagles (Table 11) will be increased slightly using the 2-foot mixing depth (instead of the 20 feet as is currently done); however, the risk conclusions (i.e., no risk) remain unchanged.	
	28T7			During monitoring periods and other inspections of right-of-ways observations of all injured or dead birds found in or adjacent to the rights-of-way will be recorded and the USFWS and ODFW will be notified by the next business day. No changes are proposed for the FEIS.	

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	Comment			
Letter Log #	Code	Topic	Comment Summary	Response
		Wildlife - Appendix E	Avian Monitoring Plan, Pg 4-3: Reference to FWS significance criteria - the FWS does not set "significance criteria." Expand and correct text.	The text will be revised to clarify how an estimate of total collisions will be evaluated.
EPA COMMENT	TS			
2COBEF-029	29A	Alternatives	The DEIS does not provide sufficient information to demonstrate a rigorous, objective evaluation of alternatives has been conducted by BPA and BLM	The proposed Federal actions of BPA and BLM are, respectively, to grant the interconnection of the COB Energy Facility to the Federal Columbia River Transmission System and to grant a right-of-way across BLM-managed land. The National Environmental Policy Act requires the agencies to consider alternatives within a range dictated by the nature and scope of these proposed actions. Because neither BPA nor BLM is proposing to site or to regulate the COB Energy Facility, alternative sites and regulatory schemes for the COB Energy Facility are outside the scope of the EIS. Chapter 2 of the EIS has been revised to provide additional clarifying information on the site selection process for this project.
	29B	General Impacts	The DEIS presents no evidence that BPA and BLM have conducted their own independent evaluation of the proposed generating facility.	The project proponent has provided additional information on the site selection process and alternatives. See response to Comment 29A.
	29C	Alternatives	Alternative sites are not identified on a map nor is it explained in the EIS why each site was ultimately rejected.	A figure will be added showing general areas that were considered as alternative sites.
	29D	Alternatives	The EIS should include discussions of the reasons for eliminating each alternative from detailed evaluation.	See response to Comment 29A.
	29E	Alternatives	The EIS should include a discussion and assessment of alternative sites that could potentially reduce environmental impacts in closer proximity to the existing gas pipeline, Captain Jack Substation, and the town of Malin	See response to comments 29C and 29D.
	29F	Alternatives	The EIS should more fully discuss how the range of alternatives evaluated represent the only reasonable options for the transmission line	More detailed information will be presented on the alternative transmission line routing in the FEIS.
	29G	Transmission	The EIS should demonstrate that the proposed transmission line has been selected and designed to avoid and minimize environmental impacts	In siting the proposed transmission line, consideration was given to avoiding and minimizing environmental impacts to the greatest extent practicable. More detailed information on the transmission line routing has been provided in the FEIS. In addition, appropriate mitigation measures designed to avoid or minimize potential impacts are identified in the EIS for transmission-related impacts.
	29H	General Impacts	The FEIS should reflect a better understanding of project impacts and appropriate level of protection for the impacted resources.	The lead agencies believe that the EIS for the proposed action reflects a sufficient understanding of project impacts and possible appropriate mitigation measures for potential impacted resources to allow an informed decision by agency decisionmakers. As is appropriate in any EIS process, information in the DEIS has been augmented through responses to the comments received. In addition, the FEIS incorporates by reference other documents that provide additional information on impacted resources as appropriate.
	291	Mitigation	Mitigation measures should include affirmative statements of what will be done and where.	Mitigation measures are identified in the EIS with the level of specificity required by NEPA. If BPA decides to approve interconnection of the proposed project, this decision will be made through a ROD, which will document the mitigation measures that have been adopted from the FEIS. Consistent with BPA's NEPA Regulations, BPA will also prepare a Mitigation Action Plan following the ROD, but before any action is taken by BPA that is the subject of mitigation, for any mitigation commitments expressed in the ROD. This MAP will explain how this mitigation will be planned and implemented.

# Complete Set of Comments on the COB Energy Facility DEIS

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COB Energy Facility Project

Specialist: Tom McKinney

Comment Close Date: 2/13/2004

First Name

Last Name

Affiliation

EF&W.

Program Office:

Receipt Date

Notes

24-Dec-03

2COBEF-001 2COBEF-002

Comment Log#

12/24/2003 Kenney Brock David O. Lyn

PDX/041750022.PDF

Friday 28 Nov. 2003

To: Lead Agency , DOE

Re: COB Energy facility

IA

Parties of concern:

My attendance at your presentations in Lorella, OR must have precipitated your Summary of DEIS which was mailed to me.

In respect of the affected values listed, I still feel the needed economic growth to the region and power supply generated - are major contributions needed to this specific area.

Once again let me go on record IN FAVOR of the proposed action: construction of the COB Energy Facility AND the 7.2 mile BPA transmission line.

David O. Kenney 736 Doty St. KLAMATH FALLS OR 97601 (P.D. BOX 1665, CORVALLIS OR) 97339

### Kuehn, Ginny - DM-7

BERL TREEL

From: McKinney, Thomas - KEC-4

Sent: Monday, December 08, 2003 2:19 PM

To: Kuehn, Ginny - DM-7

Subject: FW: COB Energy Facility EIS

Please log this in as a comment on the COB draft EIS.

-----Original Message-----

From: Lyn Brock [mailto:brock@kfalls.net]
Sent: Thursday, December 04, 2003 3:00 PM

To: tcmckinney@bpa.gov

Cc: VANHORN Catherine; Thane Jennings

Subject: COB Energy Facility EIS

Mr. Tom McKinney, BPA,

I have some questions about some discrepancies in the COB Energy Facility EIS.

### STORMWATER:

Figure 2-3 in the EIS Appendix C still shows water from roof drains, parking areas, etc. as infiltrating into the ground. This means that chemicals from the process (e.g. gas combustion) will end up in groundwater and in our ditches and in Lost River because our storms e.g. June thundershowers can drop several inches of rain in just a few hours ... maybe two to four inches in two hours ... and some of that is going to run off and enter the ditches and eventually find its way into the river.

(For reference: I believe that Figure 2.3 in the EIS Appendix C is the same diagram a Figure 1.1 in Amendment 2, Stormwater Drainage)

- The EIS page 4-6 (very top of page) still discusses possibility of discharging stormwater into West Langell Valley Roadside ditches.
- Amendment 2 page B-5 says there will be no discharge of stormwater into surface waters or drainage ditches.

Can you explain these discrepancies to me?

### WASTEWATER:

- 2D Figure 2-3 in EIS Appendix C shows Plant Drain System as a closed loop ...... I believe the solids would eventually need to be disposed ... Does the book reference how that would be accomplished?
- 2E EIS page 2-8 talks about Storing and Hauling to Wastewater Treatment Plan ...

and yet ...

Amendment 2 says on page B-4 that alternative of hauling to a wastewater treatment plant is no longer a viable option.

Can you explain these discrepancies to me?

Comment: As ordinary citizens we are having to spend a great deal of time and money to defend our property rights, our water rights, and our way of life. We are being given a limited amount of time to draft and submit our responses to these lengthy and very technical documents and yet the documents have numerous errors and inconsistencies. It does not seem right to me that we should have to deal with incorrect data. Let's require COB and CH2M Hill to correct their documents before we are required to respond.

Sincerely,

Lyn Brock Bonanza, Oregon

(541) 545-1205

brock@kfalls.net

copies to Cathy Van Horn, OOE, and Thane Jennings, ODEQ

# COB Energy Facility Project

Specialist:

Tom McKinney

Comment Close Date: 2/13/2004 Comment Log #

First Nam

2COBEF-003 2COBEF-004 2COBEF-005 2COBEF-006 2COBEF-007 2COBEF-008 2COBEF-009

	Last Name	Affiliation	
Susie	Gibson		
Scott	McMahon		
	unknown	Ouarter Circle X Ranch	
Fabian Nora	Baker		
Ron	Baker		
Gordon W.	Ohman		
Lil	Casebeer		

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1/22/2004 1/22/2004 1/23/2004

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1/22/2004

### Kuehn, Ginny - DM-7

From:

Carl and Susie [elvis@cvc.net]

Sent:

Monday, January 19, 2004 5:42 PM

To:

36

**BPA Public Involvement** 

Subject: KEC-4

Mr. Thomas C. McKinney.

January 19, 2004

My name is Susie Gibson and I live about 3 miles from the proposed COB site, on West Langell Valley Road.

I would like for BPA to take the "NO ACTION ALTERNATIVE." I think COB should build their site closer to where the their is a demand for more electricity, and not ruin the pristine agricultural community that happens to be in the heart of their proposed location. This would help eliminate power outages and the domino affect to the sub-stations. Much like the one they had in New York.

This energy facility does not belong in Langell Valley. We are an exclusive farm-use area and would like to stay that way.

We don't want to become an industrial parkway! Allowing them to build here is only going to open the door for that to happen. I believe that if BPA doesn't allow them to directly interconnect, that they will have second thoughts.

3D I would like to know what BPA stands to gain by letting COB interconnect into the transmission lines?

Susie Gibson 10440 West Langell Valley Road Bonanza, Oregon 97623

### **COB Energy Facility Interconnection Project**

"I'd like to tell you . . . "

2 COBEF-004 JAN 21 2004

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Address Mr. Scott McMahon	

Please mail your comments by February 13, 2004 to:
Bonneville Power Administration
Communications – DM -7
PO. Box 14428
Portland, OR 97293 –4428

Or email them to: comments@bpa.gov

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Please mail your comments by February 13, 2004 to:
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PO. Box 14428

Portland, OR 97293 -4428 Or email them to: comments@hpa.gov Following in the Supplement of

# COB Energy Facility Interconnection Project 2CoBEF-006 "I'd like to tell you..." Jan. 18, 2004

	lease have your environmental studies look at:
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i ·	Please put me on your project mailing list. (You are already on the mailing list, if you have received mailed notices.)  Name Fabian Nora Baker  Address PO BOX 247
Y	City Bonanza State Or Zip 97623

Please mail your comments by February 13, 2004 to: Bonneville Power Administration

Communications – DM -7

PO. Box 14428

Portland, OR 97293 -4428

Or email them to: comments@bpa.gov

# COB Energy Facility Interconnection Project 2008 FF - 907 "I'd like to tell you . . . " Jan. 2 2 2004 Jan. 18, 2 004

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### **COB Energy Facility Interconnection Project**

"I'd like to tell you..."

2005 EF-908 JAN 22 2004

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Please mail your comments by February 13, 2004 to: Bonneville Power Administration

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Portland, OR 97293 -4428

# COB Energy Facility Interconnection Project 268 EF-006 JAN 2 3 2004

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Please mail your comments by February 13, 2004 to: Bonneville Power Administration Communications - DM -7 PO. Box 14428 Portland, OR 97293 -4428

# COB Energy Facility Project

Specialist: Tom McKinney

Program Office:

EF&W

Comment Close Date:

First Name

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Affiliation Last Name

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Notes

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2COBEF-010	Lewis W.	Sowles	1/26/2004
2COBEF-011	Douglas K.	Whitsett	1/26/2004
2COBEF-012	Arm S.	Fairclo	1/26/2004
2COBEF-013	LeRoy T.	Bulin	1/26/2004
2COBEF-014	Carson/Elizabeth Merkley	Merkley	1/26/2004
2COBEF-015	Carl	Stepp	1/26/2004
2COBEF-016	Jerry/Sandra	Thompson	100/06/1

### FOR IMMEDIATE RELEASE

January 22, 2004

My name is Bill Sowles. I live and ranch in the south end of the Langell Valley, Bonanza, Oregon. I have come here today in opposition the permit issued by the OR State DEQ to allow the COB energy facility on West Langell Valley Road.

- IOA
- LAND USE: I believe that the Oregon Energy Facility Siting Council has gone beyond its authority to allow this "industrial" use on "Exclusive Farm Use Zone." If this project is allowed to continue, I believe this will render the "Exclusive Farm Use Zone" as ineffective at best if not enforceable anywhere in the State.
- IOB
- HAZARDOUS AIR POLLUTANTS: The emissions from this plant have been reported to be nine
  times that of accepted State levels. The heath of the residents of the valley did not seem to be a
  concern of the DEQ. This valley is shaped like a cone and what air pollutants there are, are often
  trapped in a low ceiling weather environment.
- 100
- 3. WATER POLUTION: On the West Side of Langell Valley, there are many fresh water springs, which flow from unimproved openings in the ground from Bryant Mountain. My ranch has a spring, which feeds fresh water to the residence and is suitable for bottled water. The emissions from the plant could and would more than likely pollute the open springs around the valley, forcing residents to dig wells and loose the organic use of their spring water.
- IOD
- 4. LITIGATION: I believe that if this project is allowed to progress, there will be litigation to enjoin the State from issuing a building permit. The cost of such litigation will be borne by the Valley landowners and the people of the State of Oregon. I do not believe that the Budget State of Oregon can afford the lengthy legal process that is surely to ensue.

Thank you for allowing me to speak before you today in opposition to the proposed COB project.

Bill Souries.

Lewis W. Sowles

(541) 545-1212

The ODE Draft Proposed Order to construct natural gas and high voltage electricity transmission lines necessary to implement the operation of the COB facility near Bonanza, Oregon is dependent upon the NEPA required Environmental Impact Statement prepared for BLM and BPA. The EIS cannot be considered complete or applicable until fatal inaccuracies are corrected. Not least among these inaccuracies is the often repeated allegation that the COB facility water supply source is a deep aquifer isolated and separated from the aquifer commonly accessed by local irrigation wells and from the surface waters at Bonanza Big Springs. This often repeated allegation is demonstrably false. In fact, the allegation is directly contradicted by the OWRD proposed water right permit. These demonstrably false allegations are repeated on pages S-4, S-7, S-8, 2-1, 2-2, 2-3, 2-6, 2=13, 2-15, 3.1-3, 3.3-1, 3.3-1, 2, 3,3-1.2, 3.3-4, 3.3-6, 3.3-13, 3.12-1, 3.12-6, 3.12-7 and possibly elsewhere within the document. The EFSC must not site this industrial complex until COB has complied with the NEPA requirements to construct the gas supply and electrical distribution lines.

Respectfully submitted,

Joughs K Whitsett

Ann S. Fairclo 6261 Juniper Way Klamath Falls, OR 97603 January 20, 2004

2COBEF-012 JAN 26 2004

Bonneville Power Administration

Dear Sirs:

The State of Oregon and their departments should be consistent with each other and not contradict the rules and regulations of the other departments.

DLCD AND LCDC should not allow such a huge plant to be built in Exclusive Farm Use area.

At the present time DLCD gives instructions to the Counties to limit buildings to 3000 square feet in commercial zoned properties that are outside the Urban Growth Boundary. Many hay barns, barns, shops, and even houses are larger than 3000 square feet. That alone is ridiculous. What is consistent about this size and the size of the COB building that is being considered?? This will be over 1 million square feet and this for only 1 level or story. There will be over 1 story. This is ridiculous!

There supposedly will be a stacks or towers that will be about 200 feet tall. That is taller than any building in Klamath County. Since this is an earthquake area, that is dangerous and not practical.

How come they are allowed 24% more Carbon Dioxide than is allowed? If COB is agreeing to pay \$450,000 a year to allow such a disregard of the rules, the people of Langell Valley should get that money. However, I object to being allowed to break the rules by paying. That is sort of like a bribe. EPA and DEQ should enforce their regulations.

I strongly object to all the assumptions that are misrepresentations.

The COB plant should not be allowed. The Oregon departments are not abiding by the rules and regulations by allowing this sort of thing.

Sincerely,

Ann S. Fairclo

ann S. Fairelo

We do not want this in our nice Langell Valley. We appreciate our farm land and its beauty and clean air. We would not even benefit from power or charger vater.

12B

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# COB Energy Facility Interconnection Project "I'd like to tell you . . . "

20BEF-013 JAN 26 2004

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PO. Box 14428 Portland, OR 97293 -4428 Or email them to: comments@bpa.gov

PDX/041750022.PDF

To the C.O.B. Council:

January 22, 2004

Please take a few minutes to read the attached two pages. We are against any new entity that wants to take water in this valley.

Our other concerns are in regards to the schools of Klamath County. Measure 30 wants more tax money and if they do not pass this measure we will have less money for the schools. Where are these children of workers building the C.O.B. and running it after it is built going to be going to school? I have not heard Klamath County addressing any issues of schools, roads or housing.

HA above

The town of Bonanza is not in position to support an influx of people. The

water situation in the town is is always in a contested state between the town
and the irrigation district. The Bonanza School is overcrowded now.

Please give some thought to these issues.

Sincerely,

Carson and Elizabeth Merkley

7070 Teare Ln

Bonanza, Or 97623

541 545-1215

### Klamath Basin Water Crisis: A Lender's Point of View

Northwest Farm Credit Services serves Northern California and the four Northwest states. We have about \$41 million in loans outstanding in the Klamath Basin. Therefore, we are keenly aware of the impact of water reductions on our customers. A lot of discussion has taken place on the toll that the 2001 water cutoff took on farmers and ranchers. However, I would like to just spend a few minutes recapping the impact from a lender's point of view. I will also address the impact

on this financial institution and the uncertainty that remains.

I can tell you that we are here today due to Federal financial assistance to help mitigate losses from the 2001 water shutoff. Without the assistance many farmers would have ended up in liquidation, either voluntarily or involuntarily. Should that have happened, the social, ecological, and economic consequences would have been catastrophic. Should it happen again, the results will be catastrophic. The value of land, specialized facilities, and other buildings will plunge to dry land values. Most growers "dodged the bullet" with financial assistance. However, agribusinesses and some farmers still sustained large losses, even with the financial assistance. I know because I saw the financial records.

My comments today make the assumption that we will have tough times ahead, but in due time we will have a viable farming

community in the Klamath Basin. With that understanding, I would like to give you a brief recap of the five credit factors that we evaluate when making loans and the financial impact of a water cutoff or reduction in deliveries, without compensation. These five credit factors are character, capital, capacity, collateral and conditions. A discussion of the impact on farmers from this point of view is as follows:

Character: This is the individual's background, education, and willingness to pay bills on time, and farming ability. This credit factor has been significantly impacted due to added stress, inability to concentrate due to uncertainty, and increased time commitment to defend water rights. We have seen this stress manifest itself in anger, health problems and tension between neighbors.

Capital: Capital refers to the balance sheet of the customers. The strength of the balance sheet is one of the key factors in determining how much credit a lender can extend to a borrower. The Klamath Basin water crisis has generally adversely impacted the financial position of the farmers of the basin. This is due to loss on income, loss of opportunity to grow crops in 2001 (high potato prices), capital expenditures for wells and other adjustments to irrigation systems, farming further from home, cash contributions to fight the water battle and fewer buyers of commodities i.e. some potato sheds

PAGE 34—AGLIFE NORTHWEST—January, 2004

shutting down after 2001.

It was not unusual to have loan requests of \$100 - 250,000 to drill and develop a well. Some were dry or had inadequate water thus this was a waste of resources. For others, this increased their debt/asset ratio, used cash reserves, and did not appreciably increase the value of the land. However, it may have given them a safety net for the future.

In addition, specialized assets i.e. potato equipment lost value due to the reduction in acreage.

Real estate values remain "shaky". Actually, our in-house appraisers have not seen a decline in land values in the Klamath Basin since 2001. However, they are quick to tell you that there is less demand for land without an alternate source of irrigation water. They will also tell you that following the cutoff of water in 2001 the real estate market stopped in its tracks for a few months. The perception of many buyers (mostly neighbors) is that the 2001 incident was a onetime event. However, should there be another cutoff, buyers will have been burned twice and the feeling is that there could be a substantial reduction in real estate values.

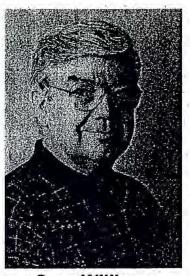
Should there be a total cutoff of water, the basins irrigated land, without wells, could fall dramatically to at or near dryland values. This would destroy the balance sheets of basin farmers as well taking away

their ability to generate income.

Capacity: Capacity is the ability to generate income to pay annual operating expenses, service debt payments, and provide a reasonable level of living for the family. This includes income for all sources, both on and off the farm. The water cutoff in 2001 changed this ability to repay due to not growing a normal crop and/or increasing expenses.

The water cutoff left the basin in a position of not knowing when the next "surprise" cutoff or reduction in water deliveries will occur. This has impacted the capacity or repayment ability of farmers as they have taken a more conservative approach to crop rotation. Many of our customers now plant fewer acres of row crops (potatoes and onions) due to the risk of having the water cutoff. In addition, tenant farmers now prefer land with secondary water sources. This adversely impacts the landlords without an alternative source of water.

Collateral: Collateral is the fourth credit factor and includes assets to repay and secure the loan. This may include a lien on crops, cattle, equipment, and real estate. A water shutoff would cause the value of collateral to fall to the point that customers may not be able to repay the loans from normal income or the sale of collateral. Remember, if real estate becomes dryland, the income capacity of the land will be limited to pasture or dry land grain, which typically is not



Greg Williams
Northwest Farm Credit Services

profitable. If potatoes are grown the gross income may typically be \$2,700/acre and as a dry land farm the income may only be \$100/acre.

In other words, if land value drops by 80% many the land owners will not be able to either sell out or generate sufficient income to ever repay their loans. I witnessed similar situations in the early 80's and at that point people were desperate.

Conditions: Conditions are the terms under which the loan is approved. This may include the amount, collateral needed, interest rate, length of loan, and other requirements.

I am proud to say that Northwest Farm Credit Services has been able to continue to finance the farmers and ranchers of the Klamath Basin with no more attrition of our customers than normal. However, in some cases we have had to beef up our loan conditions in one or more of the following areas:

- · Additional collateral
- Reduced budgets
- · Farm Service Agency Guarantee
- Requiring a reevaluation of the budget should there be a water reduction.
- More frequent on-farm visits to monitor crop production.
  We are approving these loans but we are not ignoring the
  increased risk. As a cooperative, we are committed to financing
  the farming community. Our directors and local advisors are
  farmers and ranchers and they understand this risk and realize
  that the Klamath Basin may be the first of many communities
  faced with extraordinary challenges.

Recognizing the challenges is one thing. Taking proactive measures to reduce or manage the added risk is another. Northwest Farm Credit Services is setting aside additional reserves for losses that could be sustained if there is a total cutoff or substantial reduction in the deliveries of water. Building these reserves adds to our cost of operation, but due to the economy of our size, about \$4 billion, we could manage a total disaster in the Klamath Basin. We are also using a FSA Guarantees, and most importantly, we are working closely with our customers to see that they too are recognizing the risk and taking appropriate steps to protect their own equity.

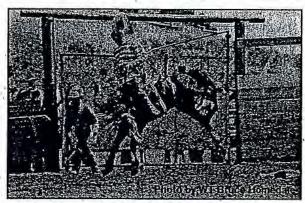
All of this takes time, effort and commitment of staff and management. As a lender in this environment we financially support organizations that are on the battlefront. We too get worn down but must remain positive to be successful. In fact, to better serve our customers, we are in the planning stages to lease a new office facility in Klamath Falls.

Everyday I see the stress and anxiety that my customers face, the drain on their financial position, and the toll on their health. To help bring stability to this basin, I encourage all in authority to arrive at a positive solution to assure that there will be adequate deliveries of water to the farming community. In the alternative, in those years when there is not adequate water, I encourage creative forms of compensation to help those adversely impacted to avoid excessive financial losses.

submitted by Greg Williams, Branch Manager – Northwest Farm Credit Services-Klamath Falls. I have worked for this organization for 30 years, of which 23 years have been in Klamath Falls. In addition, I was raised on a cattle/hay ranch about 20 miles from here, near Bonanza, Oregon.

### The WT Bruce

## From Ranch to Rodeo 2004 Cowboy Calendar on sale now!



This 12-month wall calendar measures 12.5x9 inches and features 25 great photos in sepia tone. Large text, easy to read, lots of information!

### Official Jordan Valley Big Loop Rodeo Calendar

Photos shown are for depiction purposes only.



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Or email them to: comments@bpa.gov

5225 Harpold Rd.

Bonanza, OR 97623

Address

City

Zip

### **COB Energy Facility Interconnection Project**

"I'd like to tell you . . . "

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Portland, OR 97293 –4428
Or email them to: comments@bpa.gov

# COB Energy Facility Project

Specialist: Tom McKinney

2/13/2004

Comment Close Date:

Last Name First Name

Maryann Comment Log # 2COBEF-018 2COBEF-019 2COBEF-017

Affiliation Reed Moxley Kent Renee Virginia J.

EF&W Program Office:

Notes

Receipt Date

comment form w/attachment

2/3/2004 2/3/2004 2/3/2004

# COB Energy Facility Interconnection Project "I'd like to tell you . . . "

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Chicago Tribune

2 CODEF-017 FEB 0 2 2004 Sponsored by

http://www.chicagotribune.com/business/chi-0401240085jan24,1,6363570.story?coll=chi-business-hed

### **Peoples Energy Services faces fine**

### Administrative law judge rules customers misled

By Melita Marie Garza Tribune staff reporter

Advertisement

January 24, 2004

Peoples Energy Services Corp. should be fined \$100,000 for a mailing that misled consumers about the true costs of a winter gas plan, an Illinois Commerce Commission administrative law judge has ruled.

ICC commissioners are expected to vote on the ruling in about a month.

The Citizens Utility Board, which last year filed the complaint against Peoples Energy Services, an unregulated unit of Peoples Energy Corp., had argued that it was impossible for consumers to tell from the mailing how much they would pay.

In addition to a locked-in charge of 62 cents per therm, customers were to be charged a \$2.95 monthly administrative fee, a customer account charge and other charges that could add an additional 7 cents per therm, CUB said.

"The offer misled consumers, as it did not disclose those charges that were in addition to the 62 cents per therm for gas," the judge wrote in a decision handed down Thursday. The judge found that the firm's marketing materials "deprived the persons it solicited from making a real choice as to whether to purchase [the firm's] product."

The judge credited the company for sending a corrective letter to customers on Dec. 11. As a result of the corrective letter, 11 percent of the customers in the program canceled the agreement.

Rod Sierra, a spokesman for Peoples Energy Corp., said the company disagreed with the judge.

"We are certainly disappointed with the preliminary ruling," Sierra said. "It's not final, and we are going to follow the process. In the end, what the judge said was that customers may have suffered from confusion, but it did not cost them anything.

"Certainly, we don't want our customers to be confused about any offers that we made," Sierra said, noting that Peoples Energy Services offers information through a toll-free number, 888-698-1730, as well as at Peoples' Web site, www.peoplesenergy.com.

The case was the first filed under a law passed in August 2002 that gave the ICC authority to regulate non-utility gas marketers.

http://www.chicagotribune.com/business/chi-0401240085ian24.1.121821.print.story?coll=\_\_\_1/24/2004

Bonneville Power Administration Communications-DM-7 P.O. Box 14428 Portland, Or. 97293-4428

Dear Bonneville Power,

I am writing yet another letter against the proposed COB Energy plant. I live at 11234 W. Langell Valley Road which is only about 4 miles away from the proposed site. I am very much against this plant coming into our rural valley. There is nothing good about this plant being sited here. Being at the latest meeting with you on January 22, I was surprised at how many people were there for the first time and had just recently heard about this COB plant, and they are also very against it. I am just so shocked that this is possibly going to happen, how can you and your committee let a large industrial company invade the farming community of Bonanza. You will ruin the quality of life and most likely destroy a lot of farmers livings due to the pollution. The traffic expected to come with the building of this plant will be life threating to us, and our children on the narrow county roads. I have read a lot of Rob Trotta's facts, one being about Langell Valley traffic being like 400 cars a day, that is a big lie. I can drive to town and maybe see 1-2 cars on Langell Valley. I also have went to town and never passed anyone on the roads, we just don't have any traffic here. I feel if they have lied about this very simple fact there is probably a lot more even larger important facts that are not true with there application information. I really feel our health will be jeopardized if this plant is allowed to be built here. We chose to live in this valley because of the clean fresh air, no traffic and the farm lands. We should have that fresh air, safe roads and our quality farm life. Please don't let this plant be sited here.

人工事的研究2011年1日

18A

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Summany Statement

> Moxley 11234 W. Langell Valley Bonanza OR. 97623

Sincerely; Renee Moxley

PDX/041750022.PDF

I THE EXECUTE

# FEB 0 2 2004

### Kuehn, Ginny - DM-7

From:

VirgeneK@aol.com

Sent:

Saturday, January 31, 2004 11:23 AM

To:

**BPA Public Involvement** 

Cc:

catherine.vanhorn@@state.or.us

Subject: COB Energy Facility Project

19A → We believe that the Oregon Energy Facility Siting council was wrong to allow heavy industry in an exclusive farm use zone. This area has a large amount of mule deer, plus many other animal species. Why aren't you concerned about the environment? We are cattle ranchers, and are very concerned about the wildlife and the quality of life for the human species of Bonanza/Langell Valley area. There was another county in Oregon that was told all the favorable things that would happen to them if they got an energy plant. What eventually happened was just the opposite of what was promised. We are against the COB Energy Facility Project.

Eldon H Kent

Virginia J Kent

# COB Energy Facility Project

Specialist: Tom McKinney

Comment Close Date: 2/13/2004

Comment Log #

First Name

Last Name

Madson Ward Giordano

unknown Anita

Affiliation

Receipt Date

EF&W

Program Office:

Notes

comment form Faxed comment form

2/13/2004 2/17/2004 2/17/2004

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# COB Energy Facility Interconnection Project "I'd like to tell you . . . "

2 COBEF-025 FEB 1 2 2004

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Please mail your comments by February 13, 2004 to: Bonneville Power Administration Communications - DM -7 PO. Box 14428

Portland, OR 97293 -4428 Or email them to: comments@bpa.gov BONNEVILLE

Arc-en-Ciel Anita Ward

ADMINIST RATIO

129 Southshore Lane Klamath Falls, OR 97601-9111

# COB Energy Facility Interconnection Project 2COBEF-026 "I'd like to tell you..." FEB 1.7 2004

1. Please have your environmental studies look at: acilities 3. I have these other comments: Please mail your comments by February 13, 2004 to: Bonneville Power Administration be addressed Communications - DM -7 PO. Box 14428

> Portland, OR 97293 -4428 Or email them to: comments@bpa.gov

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100BEF-027 FEB 17 2004 February 11.2004

Har Mr. Tom Mckinney.

My name is Diana Giordano, 4 reside at 11431 West Langell Vey. Rd. Bonanza. Or.

I have some questions about some discrepancies in the COB Energy Facility Lis document. In reading the £13, which contains hundreds of pages, you state many mistruths. Example-

A find in Appendix C, pg. 4-5 under the section 4.4.2 Lost River - quote "The hink River is a canal constructed by the U.S. Bureau of Reclamation to connect the Lost River to the Klamath River system as part of the Klamath Sasia project." Whong-approximately 1.2 mile long river that "links Lake Livane with Klamath Lake". If CH2M hill doesn't even Know where this mile long river is that is in plain site across the surface of our County, how can they claim to Know about an aquifer that is more then a thousand feet bereath the ground."

Again in Appendix & pg. 4-5-4.4.2 Lost River-quote Water from the Lest River is currently used for domestic and industrial water supply, irrigation and livestock. Dell me who drinks Lost Diver water? Which industrial Company uses this

Lost River water?

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201A

Uppendix A-pg. A-3 section-Current land Usestates land was last used in 1999-Correction in 2003 a rye crop was planted and grazed. Same page-The Water Supply Well System, states present land use is irrigated pasture, currently grazed by pheep. - Correction the land you refer to belongs to the neighbor, not land COB has options on.

27/2

appendix c pg. 2-9-descharge the stermwater into a 4.7 acre good, or Lvis ditches.

appendix A pg 3-4 water discharged for either land application through nearby irrigation districts systems, or discharge into the Last River.

Appendix C- section one - Facility would be designed to be lew discharge. Therefore, no process wastewater would be discharged to surface water or verigation canals.

The above still states the use of LUID ditches or

Lost River, is this true?

27F

Wastewater: Figure 2-3 in EIS appendix C shows Plant Drain System as a closed loop . I believe the solids would eventually need to be disposed ... I has the Book reference how that would be accomplished? ElS pgs 2-8 tack about Storing and Chauling to Westewater Treatment Pear. and yet amendment 2 Per 1902 PDF on on B-4 Hot attacation of harding to

wastewater treatment plant is no longer a viable option. Can you explain these descrepancies to me Stormwater - appendix C pgs. 4-6 still discuss the possibility of discharging stormwater. In amendment 2 pg. B-5 saip there will be no discharge of stormwater unto surface waters or drainage ditches. I wonder, 274 did if read any of the SCA or amendments 1 22? It does not seem right that we should have to deal with incorrect date. you as well as CH2M Hill and COB should correct their documents before we are required to respond. One more item for you to prespond and fix-appendix c pg 2-6 wastewater virigation is planned only for April Hury September - Cevious on pg. 7 in back of the Eis Book Risk Assessment - states wastewater will only be applied 8 months of the year. Explain to me the 271 additional 2 months? your whole document needs to be changed to refect correct data. Buffer the Sub. 12, 3004 Hotel to dident the many ment your more At the Levella meeting of get the impression from you tineproport datas that if the siting council decides to site COS then you would also sign off and agree to let CoB connect its lines. Tohy? Can you not follow your own judgement and realize there are not to penefits to this prososed 275 Please help one stop this energity, this is agricultural land . Giordano 11431 W. Langell Vly Rd. Siana Siondano

Bonarza, Or. 97623

# COB Energy Facility Project

Specialist: Tom McKinney

Program Office:

EF&W

Notes

Comment Close Date: 2/13/2004

First Name

Comment Log #

2COBEF-020 2COBEF-021

2COBEF-022 2COBEF-023 2COBEF-024

Affiliation Last Name Mary Howard

First Name	Last Name	Affiliation	Receipt Date
	Kent		2/11/2004
Ioward	Slinkard		2/11/2004
Margaret C.	Tenold		2/11/2004
	Brock		2/11/2004
Denis G.	Babson		1000/11/6

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Rease mail your comments by February 13, 2004 to:\
Bonneville Power Administration

Communications – DM -7 PO. Box 14428

Portland, OR 97293 -4428 Or email them to: comments@bpa.gov

# COB Energy Facility Interconnection Project "I'd like to tell vou . . . "

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PO. Box 14428 Portland, OR 97293 -4428

# COB Energy Facility Interconnection Project "I'd like to tell you . . . "

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FEB 1 0 2004

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HIGHLIGHTS: CRAIN'S CHICAGO BUSINESS AUGUST 11, 2003.

PR Newswire, August 10, 2003

CHICAGO, Aug. 10 /PRNewswire/ - AREA SUFFERS MANUFACTURING MALAISE

Many Illinois firms nap as firms elsewhere awake from long profitless slumber: Crain's Chicago Business survey. Real local economic strength is in small firms, says Crain's, reporting Motorola expects to trim 3,500 more workers and payout \$175 million more by yearend.

ASPIRIN WONT PROVIDE RELIEF

Northwestern Hospital bled last year – it saw red, suffering more than \$90 million in losses on investments & non-operating assets: its 1st loss in more than 10 years, notes Crain's Chicago Business.

The \$63-million rebate proposal Illinois Commerce Commission is preparing recommending People's Energy refund customers for winter 2000-01 gas rate spike is far less than \$230-million urged by city, Crain's Business reports from an obtained summary of draft testimony.

CRAIN'S ALSO REPORTS:

Interview with Pat Quinn, former State Treasurer of Illinois. He helped start the Illinois Utilities Board. RC: Where do you stand on the utility business now? Pat Quinn: We'll there's a real problem in Chicago and across Illinois where people are paying unbelievably high natural gas bills, the highest ever in our state, mainly due to the fumbling and bumbling of the gas companies. They didn't last summer hedge against the price so as a result they are passing on price increases entirely on to the consumer. We don't think that's fair. The gas company, which did a lot of blunders, should bear the cost. They shouldn't make the average family who lives from pay check to pay check every month pay high prices for natural gas. The problem is compounded by government, both our state government and our city government have utilities taxes on heating bills. The amount of the taxes altogether is 13 percent, so a citizen is getting a \$400 heating bill a month to heat their home and then the city and the state asks for another \$50 or \$60 in a tax. So it's really very unfair and that's why so many citizens from so many places are banning together demonstrating against the gas companies, they are not happy with the city and the state, with their unfair taxes. And also the Illinois Commerce Commission which is supposed to regulate the gas companies was asleep on the wheel. They didn't take on the gas companies when they were making these mistakes and as a result the consumers are the victims. RC: Today the issue is gas what do you see coming with electric utilities in Illinois? PQ: Well we have a lot of problems with Commonwealth Edison. They have their own rolling blackout problem which on many occasions in the past several years they've been close to having no power at all. In some they have had black outs in certain neighborhoods. As consumers we have to realize that these companies are not really public utilities. They are supposed to be, but in fact they are privately owned corporations that have been gouging the public with very poor services, with unfair rates and it's time for them to have to be accountable.



Wednesday, Jan. 14, 2004

news@heraldandnews.com

# Smoke likely to linger in cold, clear skies

Health division says current conditions increase the chance of poor air quality

By DYLAN DARLING

H&N Staff Writer

Clear skies but cold weather Smeans smoke will linger in the Kla-Anath Basin.

Delbert Bell, Klamath County environmental health division manager, said the combination of stagnant air and thermal air inversions increases the chance of days with poor air quality.

"We have had a couple of yellow days here in Klamath Falls," he said.

And it was red last Saturday.

The health division uses the colors of a traffic light to tell people what the air quality is and whether they have the go ahead to burn.

Green means it is OK to burn; yellow means air quality is approaching

unhealthful levels so burning is restricted; and red mean the air quality is unhealthy and burning is banned.

Even during green days, Bell said people should not use their wood stoves or fire places unless they don't have other heating choices. In December, the Klamath County Board of Commissioners and other officials announced that Klamath County meets federal standards for clean air. About a decade earlier the air was identified as some of the worst in the country.

Wood smoke concentrations were most severe in 1989, when Klamath Falls violated air quality standards on 45 days during the year. By 1993, the city the number of violations was reduced to zero.

Bell said smoke hangs in the area on days with little wind. He said there needs to be winds of 3 to 4 mph to push smoke out of the area. Each day the health division puts out air quality advisories at about 11 a.m. To hear the daily advisory call 882-2876.

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I do not believe that the proposed Standard Air Contaminant discharge permit should be granted to the COB Energy Facility, LLC. Since the DEQ is responsible for enhancing and protecting Oregon's air and water quality, I believe the goals cannot be accomplished by granting this permit for this area. The Bonanza area is one of the ever dwindling pristine farmland areas left in Oregon. The permit applicant has chosen an area that would be grossly inconsistent with the goals of the DEQ. Fewer and fewer pristine farmland areas exist in our state, and they are precious to our economy and to our way of life. The nearest large scale polluter equivalent to the proposed COB Facility is approximately 40 miles away in Klamath Falls. If this facility exists anywhere, it needs to be located in such an industrial area, not in the middle of alfalfa fields. From the DEQ's own chart included in the Notice of Public Hearing, only 2 of the listed 7 pollutants are below the SER, and that is barely below. For particulate matter, PM, the proposed SEL-significant Emission Level- is 644% of the allowable SER; significant emission rate.:

For PM10, Fine Particulate Matter, it is 1,073% of the SER,

For NOx, Nitrogen Oxides, it is 898% of the SER,

For CO, Carbon Monoxide, it is 318% of the SER,

For VOC, Volatile Organic Compounds, it is 242% of the SER.

And eventhough this would subject the facility to the regulations of PSD, Prevention of Significant Deterioration, no true prevention can be approached reasonably in such a pristine and unpolluted area.

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I do not think that the issue of the non-attainment area has been correctly addressed. Klamath Falls has been many times recorded each fall and winter due to wood burning for heating homes to be an area where the National Ambient Air Quality Standards (NAAQS) have been voilated or have approached violation. There have been many so-called "yellow" and "red" days, when burning wood has been restricted or not allowed unless it is the only method of heat available to the home. Bonanza has similar smokey days during the cold and snowy winters, but has had no government measurements regarding ambient air quality standards as Klamath Falls has had, and may in fact be a non-attainment area in its own right. Yet the applicant suggests that its own ambient air quality analysis showed the facility will not cause a significant impact on any non-attainment area. Also, during years of forest fires and brush fires, additional smoke that cannot be ignored in any assessment, must be consisdered in any determination regarding a non-attainment area, or an area approaching non-attainment status.

On October 16, 2003, the Herald and News newspaper in Klamath Falls reported on the wastewater disposal problems of Masami Foods located in Klamath Falls. The DEQ fined them for this problem. Masami Foods used land application of nutrient rich and salt-laden wastewater. For nearly two years, Masami spread wastewater on land which contaminated groundwater with excessive levels of nitrate, sulfate and chloride. Hay yields on the field declined from 19.2 tons in 2000, to zero in 2002. Masami was using too small a field, a 15 acre field, and has now received approval to apply effluent on a 32 acre field. This has produced a clean up situation, but the damage has already been done.

226

COB Energy Facility, in the Amended Application, proposes to evaluate land application of wastewater, leaving such a process open to them for use if they so choose. Will this become another Masami Foods incident? Who was doing the monitoring? Who was doing the testing? Who was their watchdog? Will using a new area with 32 acres, produce the same results in twice the time? I don't want to see such a situation in Bonanza, with the problem being patched and patched, with more damage being irreversibly done. Much of the testing will be done by the COB Facility itself, this is at best a dubious procedure, like the fox watching the hen house. Please deny this permit that would put an undue, unecessary and pollution-filled burden on this small and pristine farming community. Thank you.

Margaret Tenold, PO Box 403, Bonanza, OR 97623

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The COB draft Standard Discharge Permit does not adequately address the PM2.5 that was introduced in 2002. This must be included in calculating the Air Quality Index parameters for the COB and is a more protective health safeguard than PM10. Our prolonged inversion situations cannot always be forecasted with accuracy. On page six, the air quality index of the city of Klamath Falls showed many days over 100 which just meets NAAQS. Fifteen days in the unhealthy range puts too much a strain already on a single forest fire complex. This is also only Klamath and does not reflect necessarily Bonanza and the COB site. Air movement pushed the smoke all the way to Lakeview, with the same number of fire days reflected.

Klamath Falls was a non-attainment area and just recently got redesignated for CO. EPA has not designated PM2.5 attainment areas yet, and what the data indicates may or may not be the true

data for 2002-2003 or beyond.

On page 13, one remaining non-attainment community is Klamath Falls which has a plan in development for PM10, but not for PM2.5 which should be addressed in the permit.

In 1995, the Federal Title V Operating Permit was instituted by Oregon. COB has the potential to emit 100 tons per year of particulate matter and should be held to Title V specifications. The major source threshold level could be reached by the COB if any of the safeguards malfunctioned for even a limited amount of time.

Klamath Falls on page 17 has made great strides in ameliorating one of the worst wintertime smoke-related air quality problems in the nation!!! The resultant particulates of this time period have already affected many ecosystems. The citizens worked hard to turn this trend around. The COB will reverse this trend. The health effects of particulates vary. The chemical composition of

the particulates emitted by the COB has not yet been adequately addressed. As the corrosion effect of TSP continues to occur on the physical plant itself, more pollution will occur. What is the heat source inside the plant and offices to be used in the COB? What additional heating effect on the environment will this have and on the efficiency of stack combustion? in the area are a multitude of cows which also produce methane gas from digestion and elimination. This has not been added to the natural sources of CO which are spontaneous oxidation of naturally occurring methane. There are also large areas of swamp gas emitting wetlands in and around the Bonanza area. ranchers have let pastures revert to swamp/wetlands to accomodate waterfowl. There are also many diesel fired tractors, trucks and trailors used year round in farming and in snow removal which are privately run and little regulated on private lands. Ozone can be additionally detrimental to individuals involved in strenuous activity such as cowboys, cow ranchers, hay buckers, etc. in an agricultural setting, more than in other areas. .

Measurements taken at the COB stacks are fine, but what about the ozone formation from NO2 at various distances from the stacks. Why has the EPA and the DEQ repealed its standard for non-methane hydrocarbons?

On page 23, there are 16 toxic air pollutants in Oregon's air at levels more than 10 times the federally determined safe levels. Many of these are ones that the COB will add to the immediate and surrounding atmosphere. It is realized that estimates are understated because some of the same pollutants are at even higher concentrations that predicted.

The 1991 budget cuts eliminated DEQ's noise program. Which of our local enforcement officials are now responsible and why does the permit not make any mention any requirement that the permittee must approach such officials with equivalent or stricter standards than the DEQ would now have if it continued its program? This should be part of the permit. The levels of stress that the COB will force upon the community

has not been addressed when due to only air quality itself. This should be addressed and has much merit. Farmers will leave the area as the pollution grows greater and threatens their livelihoods. In Table 4, the sulfur dioxide in the 24 hr. average is not to be exceeded more than once a year as is the CO in its column. This is probably impossible to maintain. The COB would violate this in a forest fire or wood smoke season easily.

The location of the Petersen School for measurement data would not seem to be the best area for the worst case scenario measurement. Ask any Klamath Falls resident. Yet, Klamath Falls have 12 excedences in 2002 alone. This must be factored in to any scenario. In Appendix 1B, again the PM10 was sky high during

the incidentof fire. The same occured for Light Scattering. On page 68, the Surveillance Network show no measurements at either location, Peterson School or Hope Street, for SO2, NO2, O3, HAPS or PM2.5. There must be such measurements before proceeding to accurately assess the COB situation. Thank you.

FEB 1

----Original Message-----

From: Lyn Brock [mailto:brock@kfalls.net]

Sent: Tuesday, February 10, 2004 6:55 PM To: McKinney, Thomas - KEC-4 Subject: COB Draft EIS comments

### Tom,

I am sending these attached comments to you because an email address for submission was not printed in the DEIS. Would you please see that the responsible person receives these comments. If you have any problems opening or reading the comments please reply via email to brock@kfalls.net.

Thank you,

Bill Brock POB 212 Bonanza, Oregon 97623 brock@kfalls.net

February 2, 2004

COB Energy Facility Comments
BPA Communications Office – KC-7
P.O. Box 14428
Portland, Oregon 97293-4428

RE: COB Energy Facility Project Draft Environmental Impact Statement DOE/EIS-0343

To whom it may concern,

I appreciate the opportunity to comment on the Draft EIS for the COB Energy Facility. Having read the entire document, I find it a collection of outdated CH2M-Hill propaganda. Much of what is contained in this document comes from the initial and subsequent site application documents submitted to the Oregon Department of Energy, and has very little to do with the facility's environmental impact. During the public hearing for this draft document on January 22<sup>nd</sup> many Langell Valley residents voiced their concern with the apparent lack of relevant up-to-date information in this document, as you are well aware.

I have chosen only the most glaring of errors and misstatements to comment on, and will do so by referencing the page number and section in which they appear.

Page S-3 Major Conclusions

The document concludes, "The proposed Facility would have no significant adverse effect on the environment with the implementation of mitigation measures." This statement is in error; the only reason for mitigation measures is an attempt to offset the significant adverse effect to the environment. If the proposed facility caused no significant adverse effect on the environment then no mitigation measures would be required.

Page S-3 Geology, Soil and Seismicity

The DEIS makes the statement: "The Energy Facility would cause the permanent removal of approximately 13.1 acres of nonirrigated, high-value soil: however, this land is not considered prime farmland soil by the Natural Resources Conservation Service (NRCS) because it is not irrigated." This statement appears to be an attempt to reclassify soils that Klamath County has determined to be high-value soil. The lack of irrigation does not reduce the value of the soil. This property has, in the past, produced some of the finest potatoes in the basin, as was testified to in the January 22<sup>nd</sup> hearing.

Page S-4 Hydrology and Water Quality

In the first paragraph the DEIS initiates a tenant that is followed throughout the document. The statement, in part ... "the Facility would draw water from the deep basalt aquifer, which testing indicates is not hydraulically connected to the shallow aquifer and surface features," was suspect when it first appeared in the original site application. Upon further investigation it is found that the hypothesis that the so-called deep basalt aquifer and the shallow aquifer are not hydraulically connected is held only by CH2M-Hill consultants. Four independent experts in the field of ground water have studied the test data and concluded that there is a hydraulic connection between the so-called deep basalt aquifer and the shallow aquifer. Two hydrogeologists from the U.S. Geological

Survey, one hydrogeologist from the state of Oregon that has studied the Langell Valley for the past seven years, and an independent geologist that is active in Klamath Basin water issues, all conclude that the collected data show a hydraulic connection between the so-called deep basalt aquifer and the shallow aquifer. The opinion of CH2M-Hill, who is the paid project consultant, in contrast to the overwhelming conclusions to the contrary by independent scientists makes the use of the "not hydraulically connected" tenant inappropriate at best and an outright attempt to obscure the facts at its worst. All references throughout the DEIS to the "not hydraulically connected" conclusion must be removed from the EIS.

23D

# Page S-7 Socioeconomics

In the DEIS, "Operation of the Energy Facility would require approximately 30 workers. Given the current unemployment rate, the majority of workers during construction and operation would likely be hired from the local community." This statement ignores the current condition of the Klamath County workforce. In Klamath County there are no power plant operators seeking employment. There are no high-voltage electricians seeking work in southern Oregon. There are no turbine mechanics seeking employment anywhere near the proposed facility. There are no power system protection people seeking employment in southern Oregon. There are no power system communications technicians seeking employment in Klamath County. The operational workforce will be imported from some other state, not helping the current unemployed in Klamath County and southern Oregon. The majority of construction workers will come from far-flung corners of the Northwest. This fact was testified to during the January 22<sup>nd</sup> hearing in Lorella by numerous Labor Union members from throughout the Northwest. The effects of this influx of construction workers is discussed below.

BE

# Page 2-3 Section 2.3.1.1 bullet: Electric transmission interconnect.

The statement, "The Energy Facility site would connect to the existing BPA Captain Jack Substation, which is part of the California Oregon Intertie, known as the 'Super Highway Crossroads' of Energy"... appears to have its origin in wishful thinking. I have asked a large number of individuals that were instrumental in building the Northwest Southwest Intertie, commonly known as the California Oregon Intertie and, to a man, none has ever heard the phrase "Super Highway Crossroads" when referring to the intertie or to the Captain Jack substation. Today the area referred to as the California Oregon border, the site of the proposed facility, is known to be constrained, that is to say that the flow of electricity is constrained or restricted by the number of and size of the transmission lines through the area. Any significant increase in power flow from or through this area will only increase the instability and thus reliability of the transmission system. This constraint is recognized not only by the Bonneville Power Administration but also by the region's power coordination group: The Western Electricity Coordinating Council (WECC), and the Federal Energy Regulatory Commission (FERC). How can anyone call this a "Super Highway Crossroads"? The intertie through southern Oregon is similar to a two-lane county road trying to carry significant traffic between two major cities, it can handle it today, but just wait until the next housing development is finished, and in the case of the intertie, a new power plant is built in the middle of it.

Page 3.1-1 Environmental Impacts of the No Action Alternative

FEB 1 0 2004

This very short section attempts to gloss over the detrimental impact of building and operating the proposed facility in a once unpolluted and serene farming community. The proponent offers three adverse impacts if the facility is not constructed. I will address each in order as they appear:

73F

"First, the proposed project's contribution to the regional need for more electrical power would be foregone, potentially resulting in power shortages, limits on economic development, and increased power costs." The background for this statement appears to be outdated. Directly following the induced California power crisis of 2000-2001, a cry went out for more base-load generation. As these screams died away and the truth emerged, market manipulation was found to be the real culprit. Shortly thereafter West Coast power interests attempted to continue this crisis and predicted electricity shortages in the years to come. As cooler heads investigated the situation they found collusion and a mentality similar to the one that existed during the Washington Public Power Supply fiasco. There really is no power shortage. In the DEIS in Section 2, page 2-1: the proponent sites three agencies and their forecasts for the future need of electricity. All of these documents are outdated or misquoted. Research into the power situation in the Northwest has produced new revelations. WECC has produced a new forecast. Dated August 1, 2003, this forecasts the northwest with sufficient base-load capacity but lacking in small peaking facilities that can correct the problems caused by generation too far from load. Also the California Independent System Operator (CASIO) has produced a report, dated October 10, 2003, that forecasts sufficient power supplies until 2008, and then only regional shortages in areas that are now constrained by insufficient transmission. The Klamath Basin has 160 Megawatts of Hydro generation and 585 Megawatts of gas-fired combined-cycle generation. There is unlikely to be an energy shortage in Southern Oregon or Northern California. In fact, so much regional generation is available that wholesale electricity prices are, many times, below cost of production in gas-fired generation facilities.

2369

"Second, to the extent the regional need for power could be met through existing generation resources, a negative environmental impact would result because older sources are, on average, less efficient and more polluting than the proposed COB Energy Facility, the proposed project would not contribute to the regional economy." The regional generation resources are, as stated above, hydro and gas-fired combined cycle. The first is much cleaner and the second is the same, or as clean as the proposed facility. Older resources are being operated in Southern California, but it would be more cost effective and resource efficient to upgrade these existing facilities where they are, than to foul an unpolluted farming community hundreds of miles from the expected load.

BSH

"Third, the proposed project would not contribute to the regional economy." As described above in the Socioeconomics comment section, most of the construction workers and essentially all of the operational employees will be imported for this project. During the construction phase, pressure will be placed on existing resources to accommodate the work force. Local rental rates will rise, putting pressure on existing renters. All sorts of prices will rise in an attempt to take advantage of the extra construction cash flow in the county. Local residents will not get pay raises, and will have to compete with high paid construction workers for limited resources. Schools could be negatively impacted. Traffic on some roads would see 100 times more vehicles. Safety for school children will undoubtedly be less. And after construction is over? The few employees that will remain will contribute very little to the local economy.

The biggest contribution from this facility should be that of property taxes, in this the proponent has requested property taxes be eliminated in return for a yearly cash kickback to Klamath County.

2311 Page 3.4-10 Greater Sandhill Crane

During a discussion of special status species, the proponent attempts to belabor the existence of indigenous species on or near the proposed site and transmission line. In this section the proponent states that "A single Sandhill Crane was observed..." If local wildlife experts had been consulted the proponent would have learned that the location of this sighting is a nesting site for Sandhill Cranes. During a visit of the Oregon Energy Facility Siting Council, three adult Sandhill Cranes were sighted along with five Sandhill Crane chicks at the location adjacent to the proposed wells and pumping complex. On the following page in the DEIS (3.4-11) the bald eagle is addressed with anecdotal evidence. During the January DEIS hearing at Lorella, two mature bald eagles were feasting on carrion at the proposed facility site. These birds and approximately 20 other adults and chicks live in the fields and streams surrounding Langell Valley and the proposed energy facility. The collection of data presented in Section 3.4 "Vegetation and Wildlife" reads like a textbook written by someone in Boston. A lot more on-the-ground work must be done to identify the vegetation and especially the wildlife at the proposed site.

Page 3.10-8 bullet Goal 14, Urbanization:

235

The proponent states in this section: "Energy facility uses such as the use proposed are permitted on agricultural land by state statute." This statement is incorrect in that it lacks the condition of the statute that such facilities take not more than 12 acres of high-quality farm land or not more than 20 acres of marginal farm land. The proposed facility would remove over 120 acres of both high and marginal farm land from farm use and convert it to heavy industrial. To take more than the above noted 12 or 20 acres requires a Goal 3 exception to the Klamath County Comprehensive Plan. Langell Valley is a RURAL area not an urban or industrial area. Goal 14 requires an exception, just as Goals 3 and 4, but that is for the Oregon Energy Facility Siting Council (OEFSC) to require, not the DEIS. The DEIS continues, "The site is relatively remote, and the Facility would not alter or change the character of the surrounding area from rural to urban, because energy facilities in rural areas do not attract growth." The last part of this sentence is sadly true, because energy facilities in rural areas do not attract growth. People move away from these facilities. As for changing the character of the surrounding area, it definitely will change the character. The noise level, the light, the electric fields, the traffic will all change the character of the surrounding area. The proponent's statements in this section are blatantly false.

23K

Page 3.10-9 Environmental Consequences and Mitigation Measures. Paragraph 7

23E

"No feasible alternative location exists for the Energy Facility site. There is no nonresource site of sufficient size that would provide feasible access to the three necessary resources for the Facility: ..." After making this statement the proponent goes on to identify three specific resources that can only be found near the proposed site, a site that is not classified nonresource. There are numerous alternative locations with all three required resources located on land that is classified heavy industrial. Somehow the proponent wants us to believe that only the natural gas from the Bonanza Compressor Station would run its turbines and that a seven mile long circuitous transmission line to the Captain Jack Substation is the only way and place to connect to the westcoast power grid, and that only the water from the Babson well 2.3 miles away is adequate to make the correct type of steam in the aux

boiler. The proponent is aware f numerous locations, zoned <u>heavy industrial</u> that would make a better and more appropriate site for this facility.

Page2-3 in the Biological Assessment section 2.2.3 Facility Location

23M

In this paragraph I find some disturbing information. The proponent admits to having to purchase 2700 acres in order to secure land for the energy facility, 128 acres for the facility, 200 acres for easements, and 2372 acres for what? To remove the objections of adjoining land owners? Just buy them out. What this entire document and the preceding site applications and amendments have omitted is an explanation of why this much land is needed or required. The proponent suggests that he will lease the unused ground back to the community for farming or ranching. Why then is it necessary for the proponent to create a fiefdom in Langell Valley?

#### Conclusion:

This document is titled "Draft Environmental Impact Statement for the COB Energy Facility" but does little to address the true environmental impacts to the Klamath Basin caused by the energy facility and its supporting facilities. On page S-2 in the section "Scope of the Environmental Impact Statement," the document attempts to limit the scope to only that of the transmission line connection at the Captain Jack substation. Then the document goes on to address everything but the connection and its environmental impact.

230

Most of the data contained in the DEIS appears to try to convince the reader that the facility and support facilities must be located in Langell Valley on land zoned Exclusive Farm Use and that exceptions to state and county planning goals are justified. For a true assessment of environmental impact we must address all components to this proposed facility individually. The energy facility, the high-voltage transmission line, the natural gas pipeline, the water plant and its pipeline, all need separately addressed sections in a complete environmental impact statement. I suggest that all the printed material that does not directly pertain to the environmental impact of this proposed facility and its support facilities be removed from the EIS for the COB Energy Facility, only then can we determine if this facility belongs in Oregon.

. .

Willin E Broch

William Brock POB 212 Bonanza, Oregon 97623

# Kuehn, Ginny - DM-7

2(0BEF-024 FEB 1 1 2004

From: Sent: Denis Babson [dbabson@ix.netcom.com] Wednesday, February 11, 2004 12:44 PM

To: Subject: BPA Public Involvement COB Energy Facility Project

24A

The COB energy Facility Project is a necessary addition to the existing electric power generating capacity in the pacific northwest. Expanding population growth in Washington, Oregon, and California over the next decade will require a great deal more electrical energy than the present generating systems can provide.

The COB Project will provide a relatively large generating capacity of 1160 megawatts using a cleaner source of energy than coal or oil burning systems. Wind and geothermal sources are extremely limited and expensive, and hydroelectric for the area is fully developed, and extremely unpopular and expensive to re-open, as is nuclear power. Given the certain need for more future capacity, the COB facility offers the most environmentally practical way to fill that need. Also, the location in Klamath County, Oregon, is central for power distribution to the west via the regional grid and the BPA lines.

Peoples Energy, the parent of the development company, is a solid well respected and financed company, listed on the New York stock exchange, that has been responsibly serving the energy needs of the midwest in the Chicago area for over 100 years. They are completely qualified to finance, complete, and operate the facility.

Based on the above facts and the certain future need for a practical, cost effective, environmentaly sound additional source of electric power for the western states:

The COB Energy Facility Interconnection Project should be approved.

Denis G. Babson



# United States Department of the Interior

# OFFICE OF THE SECRETARY Office of Environmental Policy and Compliance 500 NE Multnomah Street, Suite 356 Portland, Oregon 97232-2036

IN REPLY REFER TO

ER03/1019
Electronically Filed

February 19, 2004

Mr. Thomas McKinney Bonneville Power Administration Communications - DM7 P.O. Box 14428 Portland, Oregon 97212

Dear Mr. McKinney:

The Department of the Interior (Department) has reviewed the Draft Environmental Impact Statement (DEIS) for the COB Energy Facility Interconnection, Klamath County, Oregon. The Department offers the following comments for use in the development of the Final Environmental Impact Statement (FEIS).

The Bureau of Land Management (BLM) is a cooperating agency in the National Environmental Policy Act process for this project. At the end of the process, the BLM will need to make a decision regarding an easement or right-of-way that would be necessary to place energy facilities on BLM-administered lands. BLM intends to use information contained in the EIS as the basis for making that decision. In this role as cooperating agency, BLM's Klamath Falls Resource Area (KFRA) reviewed the preliminary DEIS and provided comments, as well as supplemental information, in late 2002. However, a number of those comments were not addressed, or were not covered sufficiently and so are included in this letter.

To help ensure the FEIS will meet BLM's needs with respect to their easement decision, we request Bonneville Power Administration and its contractor, CH2MHill, schedule a meeting with BLM in Klamath Falls, well in advance of releasing the FEIS.

#### **General Comments**

#### **Best Management Practices**

The use of Best Management Practices (BMPs) for minimizing impacts is mentioned throughout the DEIS, though they are not listed or defined. The Department recommends the that BMPs to be used be identified and defined in the FEIS.

#### Mitigation

The DEIS identifies several recommended mitigation measures that would be expected to reduce impacts of the proposed project that may or may not be implemented. Without providing assurance that mitigation will occur, the impacts of the alternatives are not clear to the reader or the decision-maker. The Department suggests that those mitigation measures, that are expected to be implemented, and that mechanisms to ensure mitigation will be implemented be built into the proposal, and reflected in the FEIS.

# 286 Definition of the Action area

The action area appears to be defined as the immediate vicinity of the "Energy Facility site and ¼ mile on either side of the proposed project's linear features" (Page 3.4-1, Vegetation and Wildlife), and these are the areas that were included in the DEIS analysis. However, additional areas may be impacted. For example, DEIS Appendix C, Figure 1, depicts a "Significant Impact Area for Annual PM10" on the ridges southwest to southeast of the facility. However, we found no analysis of these significant impacts in the DEIS.

In another example, the DEIS identified an alternative to discharging stormwater drainage into a ditch, which eventually flows though a canal into the Lost River, but no analysis was provided regarding potential impacts of this alternative. The Department recommends the action area be defined as all areas that may be directly or indirectly affected by the proposed project, and that the potential impacts be analyzed in the FEIS. If effects would not be significant, it would be helpful if the FEIS provided, at a minimum, a brief description of the effects, and an explanation of why they would not be significant.

# 28/10

# Recreation

Recreation and tourism concerns and issues are not fully addressed in the DEIS, as there is no discussion of these issues in Chapter 3, and no recreation specialist is listed as a member of the EIS team in Chapter 5. Minor attention is given to recreation values in section 4.10, Recreation Resources on page 4-4.

While it may be true there are no significant recreation facilities on the lands directly impacted by the project features, there are significant recreational values on public lands surrounding or within sight of the proposed facilities, and administered by the BLM, Forest Service, the state of Oregon and Klamath County. There is a substantial amount of dispersed recreation that occurs

in southern Klamath County in the vicinity of the project area, including, but not limited to, activities such as hunting, hiking, off-road vehicle use, and sight-seeing, that may be affected by the proposed project. Some recreational impacts that could occur relate to the indirect effects to the aesthetic qualities of the area, due to the emitted plume that will be visible from surrounding lands. The Department recommends the potential significant impacts to these recreation activities be fully analyzed.

# **Specific Comments**

- Page S-1, Purpose and Need for Action: The last sentence of the paragraph is not clear. The Department suggests it be reworded as follows, "BLM will grant the rights-of-way if they are determined to be appropriate uses of public land, consistent with applicable planning documents."
- Page S-3, Major Conclusions: The first sentence may be an overgeneralization. Some impacts may be significant even with mitigation applied. Please refer to later comments about potential significant impacts.
- Page S-4, Hydrology and Water Quality: How will leaching from the evaporation pond be prevented under wastewater management alternative, as described in the third paragraph? On pages 2-8 and 3.3-7, it states the pond would be lined with bentonite clay or a geotextile system. Perhaps this should be stated in the summary as well.
- Page S-4, Vegetation and Wildlife: Disturbance on 109 acres, though reduced substantially from the 179 acres described in the Preliminary DEIS, still may be a significant impact. The DEIS does not provide an explanation as to why this impact level is not significant. Perhaps it would be helpful if this loss were put into context, for example, by explaining how this loss of habitat compares to the total remaining in the area.
- Also, the last sentence states, "...constituents in the process wastewater would not be expected to be toxic to wildlife." The DEIS does not identify the constituents expected to be in the process wastewater, or provide an explanation for this conclusion. The Department suggests this information be added.
- Page S-5, Fish: The construction of transmission lines, associated roads, and intermittent stream crossings, along with wastewater discharge onto irrigated pastures, will result in direct and indirect discharges of sediment and/or nutrients into surface water. This may negatively affect fish and/or habitat, either on-site or downstream. The Department suggests this be described and analyzed, and any additional mitigation measures identified.
- Page S-6, Scenic and Aesthetic Values: The third sentence does not include reference to the plume that could come from the four stacks. This may be a greater impact to scenic and aesthetic values than the stacks themselves.
- The fourth sentence does not mention that the transmission line access road and associated right-of-way clearing could also affect visual and aesthetic values. There is no mention of mitigation

measures to reduce the visual impacts from the above mentioned features, the electric transmission towers, or the power plant and associated facilities. The Department suggests these impacts be described and analyzed, and any additional mitigation measures identified.

- There is no mention of potential impacts to BLM-administered lands. The Department suggests you address potential impacts to areas of scenic value or sensitive visual resources on BLM-administered lands within the project area, as well as BLM-administered lands adjacent to or within sight of the proposed facilities, not just the area directly affected by project facility location. These areas are delineated on Map 5 of the KFRA Resource Management Plan and Record of Decision (RMP).
- Page S-7, Land Use Plans and Policies: The Department suggests an additional paragraph be added that describes how the proposed project conforms to BLM's existing KFRA RMP, as well as the recent National Energy Policy of 2001. We note that if the BLM cannot demonstrate conformance with existing plans and policies, then a right-of-way/easement cannot be issued. The Department suggests adding the following paragraphs:

The proposed project involves the location of facilities on approximately [insert number of acres] acres of lands administered by the BLM. This will involve the issuance of a right-of-way or easement to BPA. The right-of-way objective from the KFRA RMP, pages 66-67, calls for making rights-of-way available where consistent with local comprehensive plans, Oregon statewide planning goals and rules, and avoidance/exclusion areas identified in the RMP-ROD.

The proposed facilities do not cross any lands identified as right-of-way avoidance or exclusion areas. The RMP encourages, but does not require, new utility corridors to be located within existing corridors. However, the applicant must demonstrate that the use of an existing route or corridor is not technically or economically feasible, and that the proposed corridor minimizes damage to the environment. The proposed corridor locations fall outside of existing corridors designated in the RMP. The proponent's reasoning for not using existing corridors is found in Section 2.5.2.3, Alternative Electric Transmission Line. The proposed project is also consistent with the goals and objectives of the National Energy Policy of 2001.

- Page 2-1, Proposed Action: Figure 2.2 does not show lands "owned" by the BLM, as stated in the last sentence of the second paragraph. The Department recommends revising this figure to accurately depict land status. The Department also recommends revising the sentence to reflect that these lands are BLM-administered lands, rather than BLM-owned, as these are public lands managed or administered by the BLM.
- Page 2-7, Wastewater Management, Beneficial Use, and Disposal: Since review of the preliminary DEIS, the design has changed to include an option of using wastewater to irrigate pastureland. This is an improvement from the previously analyzed options. However, the BLM previously suggested consideration of using wastewater for wetland development to mitigate the impacts to wetlands associated with the project. It is not clear whether this option was considered? It could be a less expensive and equally effective means of treating wastewater

compared to a lined, evaporation pond. A wetland would also create multiple benefits to wildlife and could be used to enhance scenic and aesthetic values. At a minimum, it would be appropriate to describe such an option under Section 2.5.2, Alternatives Considered but Eliminated from Detailed Analysis.

- Page 2-11, Electric Transmission Line: The last sentence in the fourth paragraph states, "any disturbed ground (associated with temporary roads) would be repaired." The Department suggests you state what techniques or mitigation measures will be employed, and what steps will be taken to minimize erosion or damage to soils.
  - S Page 2-12, Electric Transmission Lines: The Department suggests the discussion in the second paragraph include mention of, or reference to, the mitigation measures described on page 3.4-17. These include re-seeding and re-vegetating cleared transmission corridors with native, low growing plants and shrubs, in consultation with BLM and Oregon Department of Fish and Wildlife (ODFW). By managing vegetation with selected native plants, noxious weeds and future vegetation control measures can be substantially reduced.
- This paragraph also discusses vegetation control needs, including the use of chemical methods. The Department recommends discussing which chemicals are proposed for use and describe how they would be applied, along with any proposed mitigation methods. There are significant restrictions on the types of chemicals that may be used on BLM-administered lands due to an existing Court injunction on herbicide use. We also suggest acknowledging that only approved chemicals will be used on BLM-administered lands within the project area.
- Weed control is currently described only as a component of the electric transmission line, but will likely be needed periodically at all of the project facilities, including mitigation lands, during the life of the project. The proposed plan should include the development and implementation of a comprehensive noxious weed management plan for the entire project area (facilities and rights-of-way), which incorporates the principles of integrated weed management. Components of an integrated weed management plan should include prevention and detection, integrated control methods, awareness and education, coordination, native plant community restoration, and monitoring and evaluation. Integrated control methods should include cultural, physical, biological, and chemical control techniques. This discussion should be described in detail in the appropriate location in Chapter 2. The impacts of implementation of such a plan should be described fully in Section 3.4.2.
- Further, it does not appear that the impact of periodic vegetation maintenance and treatment, to be conducted over the life of the project, is addressed anywhere in the document. It would be appropriate to do this in Section 3.4, Vegetation and Wildlife. It would also be appropriate to discuss the potential impacts of chemical use in Section 3.13, Health and Safety.
- Since the proposed easement would be 154 feet wide, we expect that periodic vegetation maintenance would be necessary and would involve some off-road vehicle use for mowing, brush-beating, or chemical application. The Department suggests the document discuss the potential impact from these activities, and any mitigation measures.

- Y Page 2-15, Other Energy Projects: This section should also address the recent proposal to develop a wind generation facility on Bryant Mountain.
- √√2 Page 2-17, Alternative Strategies: Recently, there has been considerable interest in the potential use of juniper and forest thinning material as a source of biomass energy production, sparked in part by the President's Forest Health Initiative, and the availability of grant monies. There is a considerable amount of potential biomass material available on BLM, Forest Service, and private lands near the project area. The removal of biomass could be used to meet some BLM resource management objectives on surrounding lands. The Department recommends the consideration of an energy facility design that could utilize biomass, as well as natural gas.
- Page 2-20, Alternative Electric Transmission Line: The reasoning for why one alternative easement needed to be 200 feet wide, while the selected one only needs to be 154 feet wide should be explained; a diagram may help. The amount of land that would be impacted differs substantially, and without this explanation could be viewed as misleading, especially when the comparison is shown in Table 2-2.
- The last sentence in the fourth paragraph refers to "BLM-owned land" in two locations.

  Technically these are "public lands" and should be referred to as "BLM-administered lands."
- The Department suggests revising line three in the fifth paragraph to read, "private residences," as opposed to "residences."
- Pages 2-23 to 2-30, Table 2-1: Since this is a summary table for Chapter 3, the Department suggests it be moved to Chapter 3, and labeled Table 3-1.
- VE1 Page 2-25, Table 2-1, Vegetation and Wildlife: In the column labeled Existing Conditions, the project area description includes the Bryant Mountain area which supports numerous and extensive populations of noxious weeds on both public and private lands. Construction and maintenance of the project would create the disturbed conditions under which many of these noxious weed species would have a competitive advantage over native plant species. Therefore, the Department suggests the "Impact" column of the table include a summary discussion of the potential for an increase in the establishment and spread of noxious weeds. We also suggest that proposed mitigation include development and implementation of a noxious weed management plan for the project area (facilities and rights-of-way), which incorporates the principles of integrated weed management. Components of an integrated weed management plan include prevention and detection, integrated control methods, awareness and education, coordination, native plant community restoration, and monitoring and evaluation. Integrated control methods should include cultural, physical, biological, and chemical control techniques. In addition to summarizing this discussion in the table, the Department suggests it be described in detail in the appropriate location in Chapter 2, and the associated impacts described and analyzed in Section 3.4.2. Weed control is currently described only as a component of the electric transmission line (Section 2.3.2), but will also be needed at all of the project facilities, including mitigation lands during the life of the project. The Department recommends this be reflected in the FEIS.

Page 2-26, Table 2-1, Fish: In the column labeled Existing Conditions, the Department recommends removing the sentence: "Construction and operation of the Facility would not affect fisheries resources in the area." This statement is not an "existing condition," nor is it an accurate description of potential impacts. Refer to our comment pertaining to page S-5, above.

Also, there are two federally/state listed endangered fish species in the project area, not one.

These are shortnose sucker and Lost River Sucker.

Page 2-26, Table 2-1, Traffic and Circulation: In the column labeled Impact of Proposed Action/Mitigation, line 3.6.2, the Department recommends replacing the term "visible" with "structural" or some other more appropriate term. Also, it is not clear how and when a threshold of damage would be met. This needs to be defined; if not in this table, it should be described later in detail in Section 3.6.2.

Line 3.6.3 in this same column states "No mitigation measures are recommended." The Department recommends the project proponent be required to repair any local roads damaged by their operational activities, not just damage that occurs during construction. The Department recommends stating this here, and later in Section 3.6.3, as the required mitigation measure.

In the "Air Quality" section, "Existing Conditions" column, the Department suggests deleting the statement: "No exceedance of the annual PM10 standard has occurred in the last 10 years," as it merely repeats the information presented in the previous sentence.

Page 2-27, Table 2-1, Scenic and Aesthetic Values: Line 3.8.1 states the facilities "would be in the background of any views." The Department suggests this be described more fully, and that the view points from which the facility would be visible are listed. Visual impacts to scenic and aesthetic resources could also result from cleared transmission corridors and transmission line roads. It seems understated to say that stacks and transmission towers "would be in the background of any views." Facility features and potential plumes would be clearly visible to visitors traveling on West Langell Valley Road (foreground) south of Bonanza, and may be visible to residents in Bonanza and Malin, Oregon, and Tulelake, California. Features may also be visible from the Volcanic Legacy All American Road (Highway 139, Tulelake, CA), Immigrant Trail Scenic Byway (Tulelake to New Pine Creek, Modoc County, CA), and the Modoc Volcanic Scenic Byway (Tulelake, CA). In addition to providing a better description of these impacts, the Department recommends you consider minimization measures such as final placement of transmission towers and associated roads, and mitigation measures such as vegetation plantings and screening vegetation.

/ 2801

Page 2-28, Table 2-1, Land Use Plans and Policies: In the column labeled Impact of Proposed Action/Mitigation, line 3.10.6, it states, "... permanent impacts to rangeland/woodlands along the electric transmission line...." Please briefly list the types of impacts that would occur (e.g., loss of vegetation, habitat) and state the level of severity or significance, using quantitative terms such as acres of lost habitat.

<u>Page 2-29, Table 2-1, Socioeconomics</u>: In the column labeled Impact of Proposed Action/Mitigation, line 3.11.3, you might consider providing tours of the facility as a socioeconomic/tourism benefit.

- Page 2-30, Table 2-1, Health and Safety: In the column labeled Impact of Proposed/Action Mitigation, the Department recommends line 3.13.6 include a statement about the increased potential for electric lines to start a wildfire under certain atmospheric conditions. We also recommend this be included in Section 3.13.6.
- The table does not discuss or summarize impacts to recreation and tourism, nor include mitigation for these impacts. As mentioned in our General Comments section above, recreation and tourism concerns and issues are not fully addressed in the DEIS, as there is no discussion of these issues in Chapter 3, and no recreation specialist is listed as a member of the EIS team in Chapter 5. Minor attention is given to recreation values in section 4.10, and Recreation Resources on page 4-4. The Department recommends the potential significant impacts to these recreation activities be fully analyzed.
- Page 2-31, Table 2-2: As discussed for Page 2-20 above, an explanation as to why the easement widths differ should be included in the FEIS. Also, under Raptor Mortality near the bottom of the table, in the "Preferred Route" column, will there only be a single line for the foreseeable future? If it is foreseeable that more lines will be added during the life of the project, the Department recommends this be added to the FEIS, in this section and in the impacts analysis in Chapter 3.
- Page 2-33, Figure 2-1: In this figure and other figures throughout the document that use the same base map layers, the Department suggests you label major county roads and show Federal and State land administrative boundaries, and in Figure 2-1, specifically, add a legend for the color shading.
  - There is currently no map or figure in the document that shows BLM-administered land boundaries. This makes it very difficult for reviewers to determine which BLM-administered lands are affected by the project. At a minimum, Figure 2-1 should include a land status overlay. It could be applied to other maps in the document as well, where it would not interfere with other features being displayed. This land status data (called LANDLINES) for BLM and other federal lands is available in GIS (Arc export) format from the BLM GIS data website at: http://www.or.blm.gov/gis/resources/library.asp. Metadata is also available from this same site.
- Page 3.1-2, Scenic and Aesthetic Values: As stated in this section, a facility will exist where one did not exist before. The unavoidable adverse impacts should be clearly identified for the main plant as well as the transmission lines and associated roads, as they may be visible from several scenic byways (see our comments for Table 2.1, above). The power plant steam plume would also be visible for many miles, where there is presently none.
- Page 3.1-3, Proposed Action: This section identifies the use of process wastewater as beneficial and states there would be no discharges of process wastewater or stormwater "to surface or ground water." However, it is not clear why these discharges would not enter groundwater or surface waters. The Department recommends additional clarification be provided.

- Page 3.2-4, Soil: This section states that several soil samples were collected and that at "selected boring locations, composite soil samples were collected to establish background soil chemical characteristics." However, this chemical data is not presented. The Department recommends this information be presented to show current soil chemical baseline conditions.
  - Page 3.2-12, Environmental Consequences and Mitigation Measures: Under the seventh bullet, in addition to stating that Oregon-certified seed will be used for revegetation, the Department recommends you also restate or reference the mitigation measures on page 3.4-17 describing the use of native shrubs and grasses for re-vegetation, along with consultation on seed mixes with the ODFW and BLM.
  - Page 3.2-13, Impact 3.2.3, Assessment of Impact: We note that the installation of a culvert, in itself, does not mean that erosion at road-stream crossings will be minimized, as suggested in the last sentence of the fourth paragraph. Appropriate BMPs should be employed during culvert installation. Temporary and permanent access roads that traverse BLM-administered lands should be constructed and maintained according to the BMPs described in Appendix F of the KFRA RMP (pages F-13 to F-21).
  - Page 3.2-14, Impact 3.2.4, Assessment of Impact, first paragraph: Temporary and permanent access roads that traverse BLM-administered lands should be constructed and maintained according to the BMPs described in Appendix F of the KFRA RMP (pages F-13 to F-21).
  - Page 3.2-14, Impact 3.2.4, Assessment of Impact, second paragraph: The last sentence appears to have been revised in response to BLM's comments on the preliminary DEIS. It now states that "Heavy equipment would be restricted to the access roads and transmission tower sites (during operations) where possible." However, it should also be acknowledged that equipment will need to go off-road as part of routine facility and vegetation maintenance activities. The easement is 154 feet wide and periodic vegetation maintenance activities will involve some off-road vehicle use for mowing, brush-beating, or chemical application. Refer also to a similar comment on section 2.3.2, Electric Transmission Lines. The impacts of this off-road vehicle travel needs to be analyzed and described, particularly as it relates to soil compaction and erosion, within Chapter 3.
    - Page 3.2-14, Section 3.2.2, Impact 3.2.4: This section lists discharging stormwater into a nearby irrigation ditch which eventually flows into the Lost River, as an option for disposing of this water. However, there is no analysis provided to address potential impacts. The Department recommends the potential effects be analyzed and the ditches be included as part of the analysis area under this alternative.
  - Page 3.2-15, Section 3.2.2, Impact 3.2.6: This section discusses process wastewater and states that the water is "of equal or better quality than the shallow groundwater and Lost River water used for irrigation," and that agricultural soils would not be adversely impacted. It is not clear how this conclusion that this wastewater would be equal or better quality was reached, and the DEIS does not indicate that wastewater monitoring would occur to ensure its quality. The Department recommends additional information and analysis be provided to clearly identify the fate of water constituents that may be harmful. We further recommend that a monitoring

program be presented as part of the proposed action, that includes (1) soil sampling to determine a pre-irrigation baseline for soils where the proposed irrigation and/or discharge would occur, (2) periodic wastewater sampling and analysis, and (3) periodic soil monitoring to determine if constituent levels are approaching levels that could be harmful to human health or the environment.

- 2812 Page 3.2-16, Impact 3.2.6, Recommended Mitigation Measures: You may want to consider adding a small designed wetland to the proposed action, to inexpensively treat process wastewater, while helping to mitigate for the loss of wetlands.
- Page 3.2-17, Cumulative Impacts: The Department suggests planting fast growing hybrid poplar trees along West Langell Valley Road, prior to project construction, as an additional measure to minimize potential cumulative impacts from construction dust and erosion.
- Page 3.3-2, Surface Water: This section describes impacts to water bodies directly affected by the "footprint" of the project. However, the EIS needs to describe indirect effects on water bodies as well. Specifically, the EIS should address surface waters that could be potentially affected by project air emissions within the "disposition area" for stack emissions. The Department recommends that all surface waters measurably affected by the project be included in the analysis area.
- Page 3.3-2, Surface Water, Lost River: This section identifies the Lost River as a "closed, interior basin." However, the Lost River historically received flows from the Klamath River and currently is connected to the Klamath River via the Lost River Diversion Canal. The Department recommends this be explained in the FEIS.
- Page 3.3-2, Surface Water, Hydrology: The document should clarify that seasonal flows in the Lost River are controlled by releases from Clear Lake, and through water management by irrigation districts and private landowners.
- 20N<sup>2</sup> Page 3.3-2, Surface Water, Surface Water Quality: The Department recommends replacing "cold water species" with "resident fish and aquatic life."
- Page 3.3-2, Surface Water, Surface Water Quality: With respect to the statement that "the area's high summer temperatures account for many of the [303(d)] listings," it is not likely that naturally occurring high temperatures alone would be the cause for a 303(d) listing. It seems more likely that a listing due to elevated water temperatures would be caused by high summer temperatures combined with human-induced conditions, such as changes in hydrology or loss of vegetative shade cover. The Department suggests a more accurate explanation for the cause of these 303(d) listings be provided.
- Page 3.3-4, Environmental Consequences and Mitigation Measures, Impact 3.3.1: This section indicates the deep and shallow aquifers are not hydrologically connected. During the pump test there was a minor effect on nearby wells, and although the DEIS attributes the effect to a leaking well packer, it is our understanding this has not been confirmed as the cause of this response.

Therefore, the Department recommends statements regarding the wells and aquifers clearly identify the test results and probable causes not be stated as fact.

- Page 3.3-5, Environmental Consequences and Mitigation Measures: The second sentence in the last paragraph states, "No other wells or water rights are known to exist in the deep aquifer system within the project area." Later, the second sentence in the third paragraph discusses "deep interbasin groundwater flow that likely contributes additional recharge." The Department recommends you address the amount of water extraction occurring in these other contributing basins. Some deep aquifer wells have been drilled recently. This has the potential to cause adverse cumulative effects that could be realized beyond the boundaries of the project area. The Department recommends you address this impact under Section 3.3.3, Cumulative Impacts, on page 3.3-13.
- Page 3.3-9, Stormwater, Storm Sewer System: This section identifies an option for discharging stormwater through a series of ditches and canals into the Lost River. There is no analysis of potential effects, and it does not appear to be included as part of the analysis area. The Department recommends the area encompassed by this option be included in the analysis area, and that the effects that would occur if it were implemented are analyzed.
  - Page 3.3-6, Process Wastewater: You may want to consider adding a small designed wetland to the proposed action, to inexpensively treat process wastewater, and sanitary sewage and storm runoff, while helping to mitigate for the loss of wetlands.
- Page 3.3-11, Stormwater, West Langell Valley Road Drainage System Alternative: The Department recommends segregating the storm sewer system from the West Langell Valley Road drainage ditch, and instead constructing an infiltration pond. This would help to minimize the potential impacts of increasing surface runoff (as a result of creating impervious areas) and introducing chemical contaminants (from vehicles parked on-site, for instance).
- Page 3.3-13, Additional Precautions: The second paragraph on this page states "Because these areas would be exposed to rainfall, these contaminant curb areas would not have drains." Since materials are defined as being indoors, it appears this sentence should state "these areas would not be exposed to rainfall" and therefore would not need drains. The Department recommends this be corrected or clarified to show why it would not overflow during storm events.
- 28 w 2 Page 3.3-13, Cumulative Impacts: With respect to the second paragraph in this section, refer to the comments above, for Page 3.3-4 and 3.3-5, regarding the need to address deep aquifer impacts.
- Page 3.3-13, Cumulative Impacts: The Department recommends this section also discuss: (1) the impacts of road construction, maintenance and use, and (2) the connection between the facility stormwater drainage and the West Langell Valley drainage ditch.
- Page 3.3-15, Table 3.3-1: The row titled Estimated Average Annual Precipitation states that "28 inches" of precipitation occurs in the project area. This number is at least double the estimate of possible recharge. Furthermore, pages 2-25 and 3.3-1 state that the average precipitation for

Klamath County is 14 inches. The Department recommends these inconsistencies be reconciled, and, if necessary, redo the analysis summarized in the table. This comment was provided in BLM's comments on the preliminary DEIS, and was not addressed in this DEIS.

- Page 3.4-1, Vegetation and Wildlife: Section 2.3.2 discussed vegetation control needs under electric transmission lines, including the use of chemical methods. The Department recommends this section include a discussion of the impact of such vegetation maintenance/treatment expected to be conducted over the life of the plan.
- Page 3.4-1, Vegetation and Wildlife: This section states "potential effects from construction or operation of the proposed Energy Facility are expected to stay within or close to the proposed Energy Facility site and within the established construction easements of the proposed related or supporting facilities." However, as indicated in the General Comments section above, air emissions and stormwater discharges may extend beyond these areas and should be included when analyzing potential effects of the proposed project. The Department recommends the action area be defined as all areas that may be directly or indirectly affected by the proposed project, and that the potential impacts be analyzed in the FEIS. If effects would not be significant, it would be helpful if you provided, at a minimum, a brief description of the effects, and an explanation of why they would not be significant.
- Page 3.4-4, Vegetation Communities and Habitats, Aquatic Habitats: This section states "aquatic habitats within the analysis area include the Lost River, freshwater marsh, seasonal wetlands, sedge wet meadows, wet meadows, stock ponds, and agricultural canals." The Department recommends the action area be defined as all areas that may be directly or indirectly affected by the proposed project, and that the potential impacts be analyzed. Therefore, the Department recommends the "analysis area" include any deposition areas from air or water discharges. If effects would not be significant, it would be helpful to provide at least a brief description of the effects, and an explanation of why they would not be significant.
- Also, this section states the Lost River is a "closed, interior basin." However, the Lost River historically received flows from the Klamath River and currently is connected to the Klamath River via the Lost River Diversion Canal. The Department recommends this be explained in the FEIS.
- Page 3.4-5, ODFW Habitat Category 2: The second paragraph discusses mule deer winter range impacts. An additional impact that may also be associated with this habitat loss and should be described in this section is blockage or shifting of mule deer migration routes.
- Page 3.4-7, Plant and Animal Species: The Department recommends wildlife surveys also be conducted in the fall and winter to capture data on migratory species or seasonal variability in habitat use.
- Page 3.4-7, Plant and Animal Species, Noxious Weeds: This section describes weeds currently known from the action area, and their potential to spread. Several species of noxious weeds if not detected on weed surveys occur very close to the project area. The Department recommends the following species be included in the discussion of existing weed populations:

- (1) Leafy spruge (*Euphorbia esula*) is listed on the species list (Table 3.4-2), but is not noted here. A population documented by the Oregon Department of Agriculture occurs adjacent to the Captain Jack Substation (in Section 22 of T40S R12E, in the SW of the SE quarter). Numerous and extensive populations occur within a mile to the east, on the Sacchi Ranch and on public lands.
- (2) Yellowstar thistle (*Centaurea solstitialis*) is documented on public lands just over a mile to the west of the substation, and extensive populations exist on adjacent private lands.
- (3) Dalmatian toadflax (*Linaria dalmatica*) occurs in, and adjacent to where the proposed power lines will cross public lands (in Section 27 of T39S R11E).
- Page 3.4-7, Plant and Animal Species, Noxious Weeds: The DEIS states: "noxious weeds have been observed in the Facility area and have the potential to spread as a result of increased disturbance, inhibit natural regeneration of desirable species, and reduce the success of revegetation efforts." This documents the existing condition in the project area and the potential impacts of the project. Weed control is currently described only as a component of the electric transmission line maintenance (Section 2.3.2), along with some preventive mitigation measures listed in Section 3.4.2. The Department suggests that active weed control also be conducted periodically at all of the project facilities, including mitigation lands, over the life of the project. As noted previously, the proposed plan should include the development and implementation of a comprehensive noxious weed management plan for the entire project area (facilities and rights-of-way), and this plan should incorporate the principles of integrated weed management. This plan should be described in Chapter 2, and the impacts of implementing this plan, particularly related to the use of chemical control methods, should be described in Section 3.4.2, Impact 3.4.1, under Recommended Mitigation Measures.
- Page 3.4-10, Federally and State Protected Threatened and Endangered Species: This section on the Endangered Species Act (ESA) is not clear. For example, "species of concern" is not a recognized ESA protection category of protection, and, while the bald eagle is designated as threatened under the ESA, the ESA does not identify it as a "sensitive species." To alleviate this confusion, the Department recommends revising this section using the appropriate terminology when describing the ESA, and agency and State species lists and regulations.
- Page 3.4-10, Federally and State Protected Threatened and Endangered Species: There is no mention of Lost River and shortnose suckers. These fish occur in the Lost River, are federally listed as endangered, and critical habitat has been proposed in the lower Lost River. The Department recommends this species be included in this section. The Department also recommends that the potential impacts this stormwater could cause to the species is analyzed.
- Page 3.4-10, Federally and State Protected Threatened and Endangered Species: The word "sensitive" in the second sentence of the second paragraph should be changed to "threatened."
  - Page 3.4-14 to 18, Environmental Consequences and Mitigation Measures: Disturbance on 109 acres, though reduced substantially from the 179 acres described in the Preliminary DEIS, still

may be a significant impact and there is no explanation to show otherwise. Perhaps it would be helpful if this loss were put into context, for example, by explaining how this loss of habitat compares to the total remaining in the area, and how important this habitat is for meeting ODFW wildlife objectives for the area.

- Page 3.4-15, Impact 3.4.1, Assessment of Impact: Roads and power line corridors are documented pathways for the introduction and spread of noxious weeds. Therefore, the Department recommends the FEIS acknowledge that the construction and maintenance of project facilities, power line, and roads would create the disturbed conditions under which many noxious weed species would have a competitive advantage over native plant species.
- Page 3.4-15, Impact 3.4.1, Assessment of Impact: This section identifies the use of wastewater for irrigation during the growing season. However, the fate of the wastewater during other seasons is not identified and there is no identification of potential impacts of using this water for irrigation. The Department recommends discussing in the FEIS the fate of the wastewater when it is not being used for irrigation, and that a discussion of potential impacts also be provided. Appendix C to the Biological Assessment, Screening-level Ecological Risk Assessment, may be useful in generating these discussions.
- Page 3.4-16: The first paragraph on this page discusses access roads and access agreements. It is unclear if the new access roads constructed across BLM-administered lands would have locked gates and/or if non-motorized public access would be allowed on these roads. Failure to limit access would have a negative impact on some wildlife and should be addressed in this section, similar to the noise/disturbance impacts discussed on pages 3.4-18 to 3.4-19. However, allowing public access to public lands could have a positive benefit for recreational users, and that should be discussed in a new section in Chapter 3 addressing recreational impacts.
- On a related issue, would the BLM have a right to use the transmission corridor roads for administrative purposes to access public lands? If so, the BLM would need to provide its own locks for gated access points. The Department recommends adding this information to the description of the preferred alternative in Chapter 2.
  - <u>Page 3.4-16, Impact 3.4.1, Recommended Mitigation Measures</u>: The Department recommends the consideration of the following as a basis for additional mitigation measures:

Weed control is currently described only as a component of the electric transmission line, but will likely be needed periodically at all of the project facilities, including mitigation lands, during the life of the project.

Q3 (1) Noxious weed prevention and habitat rehabilitation measures are proposed as part of an integrated weed management plan. Mitigation measures should also include the development and implementation of a comprehensive noxious weed management plan for the entire project area (facilities and rights-of-way), which incorporates the principles of integrated weed management. Components of an integrated weed management plan should include prevention and detection, integrated control methods, awareness and education, coordination, native plant community restoration, and monitoring and

evaluation. Integrated control methods should include cultural, physical, biological, and chemical control techniques. This discussion should be described in detail in the appropriate location in Chapter 2. The impacts of implementing such a plan should be described fully in this section

- (2) Sagebrush-steppe habitat mitigation/restoration by juniper treatment and shrub/grass planting would be much more valuable if implemented away from the power facility. There are up to 280 acres of BLM-administered lands adjacent to the transmission line ROW that may be suitable for treatment. These acres have excellent potential as pygmy rabbit, northern sagebrush lizard (both are sensitive species), and other sage obligate
  - species habitat. Treatments should be done to meet specific project design features (PDFs) developed by BLM. These PDF's are available upon request.
- Several BLM, State, and Oregon Natural Heritage Program (ONHP) listed sensitive bat species are known to occur in the area. If any are affected, bat habitat mitigation should be considered.
- (4) Water sources for wildlife, such as guzzlers and cisterns, would be far more valuable if located away from the power facility and West Langell Valley Road. The best location would likely be near juniper treatment areas adjacent to the transmission line ROW.
- (5) Consider retaining any snags less than 10 ft. in height or cutting existing snags or live ponderosa pines to 10 ft. in height within the power line ROW.
- $\sqrt{3}$  (6) All mitigation should be monitored over multiple years to ensure success.
- Page 3.4-19, Impact 4.4.2, Recommended Mitigation Measures: The Department suggests revising the statement to read as follows: "...in natural areas during the breeding and fawning period of deer and antelope...." Also, seasonal restrictions for deer winter range should be included as a mitigation measure during the construction phase.
- Page 3.4-19, Impact 3.4.3, Assessment of Impact: A bald eagle monitoring plan should be implemented, possibly as a mitigation measure. In addition, power line collision monitoring should occur at least seasonally (4 times/year).
- Page 3.4-20, Impact 3.4.4, Assessment of Impact: Proposed road crossings of Seasonal Creeks #1 and #2 occur on land administered by the BLM. These crossings must be constructed according to the BMPs described in Appendix F of the KFRA RMP (pages F-16 to F-17). The Department recommends this be acknowledged in the FEIS, and that the KFRA RMP be referenced.
- Page 3.4-20, Impact 3.4.4, Recommended Mitigation Measures: The Department recommends revising the last sentence on the page to read, "To facilitate and maintain existing drainage, culverts designed to pass a 100-year flood event would be placed at stream grade under the roadway.

- Page 3.4-20, Impact 3.4.4, Recommended Mitigation Measures: The Department recommends adding a new paragraph stating that roads would be designed and constructed to minimize runoff and sediment delivery to streams.
- Page 3.4-20, Impact 3.4.4, Recommended Mitigation Measures: Even though total wetland habitat loss is small, you may want to consider adding a small designed wetland to the proposed action, to inexpensively treat process wastewater, and sanitary sewage and storm runoff, while helping to mitigate for the loss of wetlands and to benefit waterfowl.
- Page 3.4-21, Impact 3.4.4: This section discusses the use of process wastewater to irrigate a pasture and identified several constituents that failed the screening evaluation. A Screening-level Ecological Risk Assessment is provided in Appendix C to the Biological Assessment (Appendix C of the DEIS), which also provides a detailed analysis of the potential risk of using process wastewater for pasture irrigation. As identified in our comments regarding the Biological Assessment below, we have concerns regarding background levels, assumptions, and other components of the analysis. The Department recommends that the proposed action include process wastewater monitoring, pre-irrigation soil sampling to determine background levels of constituents in the soil, and post-irrigation soil monitoring, to ensure levels of wastewater constituents remain at safe levels to plants and animals.
- Page 3.4-21, Impact 3.4.4: This Impact should be renumbered "3.4.5."
- Page 3.4-21, Impact 3.4.4: The Department recommends you consider including a wastewater monitoring plan for the life of the project in the proposal.
- Page 3.4-21, Cumulative Impacts: Although the area supports a number of noxious weed species and populations of each species, the project will increase the potential for the establishment and spread of noxious weeds relative to the current situation. Therefore, the cumulative impacts of noxious weed establishment and spread will potentially be increased. The mitigation measures recommended previously in these comments would decrease this potential.
- Page 3.4-36, Table 3.4-5: The BLM status for Pygmy Rabbit should be corrected to "BAO" (Bureau Assessment Oregon).
- Page 3.4-37, Table 3.4-5: The body of the table does not list the Bureau special status species categories for plants. Generally, Oregon Natural Heritage Program, List 1 species are Bureau Sensitive species, List 2 species are Bureau Assessment species, and List 3 and 4 species are Bureau Tracking species. However, there are some exceptions. You may contact Lou Whiteaker at 541-885-4136 for more information on the plant section of the table.
- Page 3.4-37, Table 3.4-5: The potential for the occurrence of Baker's globe mallow (*Iliamna bakeri*) was increased by documentation of two populations about 3.5 miles southeast of the Captain Jack Substation, during 2003 botanical surveys. The Department recommends inserting ponderosa pine forests in the Habitat Requirements column for this species; documented

- populations on BLM-administered lands in the Gerber area and on the Fremont National Forest are in ponderosa pine forests.
- Page 3.4-39, Table 3.4-5: The special status species taxon for long-bearded mariposa lily is Calochortus longebarbatus longebarbatus.
- Page 3.4-4, Table 3.4-5: The key to the BLM abbreviations within the table, should be "BT" for Bureau Tracking Species, and "BA" for Bureau Assessment.
- Page 3.4-45, Table 3.4-8: The project proposes an alternative that would discharge stormwater into the Lost River via a ditch and canal. This could potentially impact Lost River and shortnose suckers. The Department recommends that this table and the narrative include an analysis of potential impacts on these species.
- Additionally, as identified in the General Comments section above, "analysis area" should include all areas that may be directly or indirectly affected by the proposed project. Therefore, the Department recommends the analysis area be expanded to contain any deposition areas associated with air, water, or other discharges, and that the potential impacts be analyzed. If effects would not be significant, it would be helpful if you provided at least a brief description of the effects, and an explanation of why they would not be significant.
- Page 3.4-52, Table 3.4-8: The status of plants under the Oregon Endangered Species Act is managed by the Oregon Department of Agriculture (ODA), not Oregon Department of Fish and Wildlife (ODFW). This could be addressed the same as in Table 3.4-5.
- Page 3.4-52, Table 3.4-8: The habitat description for Baker's globe mallow should also include ponderosa pine forests.
- Page 3.4-53, Table 3.4-8: The habitat for flaccid sedge is correct, but the elevation limits need to be updated. There is a documented site of this species near Buck Lake, in Klamath County, at an elevation of about 5,000 feet.
- Page 3.4-55, Table 3.4-8: The special status species taxon for long-bearded mariposa lily is Calochortus longebarbatus longebarbatus.
- Page 3.5-1, Fish: The Department recommends deleting the last two sentences in the first paragraph, as these are "environmental consequences." This is the introductory section, not the environmental consequences section.
- A Page 3.5-1, Aquatic Habitat: The Department recommends revising the third sentence in the second paragraph to read, "Seasonal irrigation flows in the Lost River...." Also, peak flows in this river system are influenced by multiple watersheds, and the Department recommends this be stated and analyzed.

- Page 3.5-1, Aquatic Habitat: This section identifies the Lost River as a "closed, interior basin." However, the Lost River historically received flows from the Klamath River and currently is connected to the Klamath River via the Lost River Diversion Canal. The Department recommends this be explained in the FEIS.
  - Page 3.5-2, Aquatic Habitat: In the last paragraph of this section the last sentence states "Two aquifer tests demonstrated a lack of impact to the shallow aquifer and surface water from pumping groundwater out of the deep aquifer." Although minor, nearby wells were affected during a test of the Babson well in 2002. Section 3.3.1.2 of the DEIS attributes this hydraulic response to a leaking well packer. However, it is our understanding a leaking well packer has not been confirmed as the cause of this response. The Department recommends statements regarding the wells and aquifers clearly identify the test results and probable causes.
  - Page 3.5-2, Shortnose Sucker: The shortnose sucker was listed in 1988, not 1998, as stated in the first sentence of the first paragraph.
- Page 3.5-3, Lost River Sucker: The Lost River sucker was listed in 1988, not 1998, as stated in the first sentence of the first paragraph.
- Page 3.5-2, Shortnose Sucker and Lost River Sucker: The last sentences for the Lost River Sucker and Shortnose Sucker subsections state "No fish-bearing lakes or streams are present in the project area." As indicated in the General Comments above, the "project area" should include all areas affected by the project. Therefore, the Department recommends any potential deposition or discharge areas be included as part of the "project area," and should be taken into account in the EIS analysis. This includes fish-bearing water bodies within the potential air emission deposition zone and irrigation ditches.
- Y4 Page 3.5-3: The Department recommends inserting a new section with the following title and text, after the fifth paragraph:

#### 3.5.1.3 Other Fish Species.

Other fish species are likely present and potentially affected by project actions. Native species likely within the general project area include redband trout, largescale suckers, tui chub, blue chub, speckled dace, lamprey species, and sculpin species. Generally, the extent of movement of the native species into the intermittent tributaries and irrigation canals associated with the project area is unknown.

Redband trout are known to move substantial distances into intermittent habitats to spawn or forage. However, the abundance of redband trout in the Lost River would be generally described as rare. Thus, use of the intermittent habitat within the project area by redband trout would be unlikely or rare.

Non-native species may also be present within the area of potential effects and may be affected by project actions. These species would likely include

largemouth bass, yellow perch, brown bullhead, crappie species, sunfish species, and fathead minnow. The non-native species present in the project area generally aren't expected to exhibit significant migrations into intermittent tributary habitats. These species may also be present in irrigation canals near the project area."

- Page 3.5-3, Environmental Consequences and Mitigation Measures: Appendix C Biological Assessment, contains an analysis of potential impacts associated with construction and operation of the proposed project on listed suckers. The DEIS should make use of this analysis by cross-referencing to appropriate sections in Appendix C.
- In the Biological Assessment, a note was made regarding the presence of red shiner in irrigation canals near or adjacent to the project area. Though the fish species in the canal appears to have been mis-identified, this report suggest the presence of other species of fish which may be affected by project actions, which supports our suggestion to include a new section titled "Other Fish Species," as described above.
- Page 3.5-3, Assessment of Impact: This section should include the potential expansion or increase in abundance of non-native species as a result of project actions.

The construction of transmission lines, associated roads, and intermittent stream crossings, along with wastewater discharges onto irrigated pastures will result in direct and indirect discharges of sediment and/or nutrients into surface water systems within the project area, which may affect fish and/or habitat, either on-site or downstream. This needs to be described and analyzed in this section.

- Page 3.6-2, Impact 3.6.1, Assessment of Impact: The second paragraph, last sentence states "a carpool program would be offered...." Perhaps you should consider some sort of incentive program to encourage construction workers to share rides, or provide busses from nearby communities.
- Page 3.6-2, Impact 3.6.2, Assessment of Impact: Not all roads to be used during construction are asphalt. Many of these county roads are chip sealed (over gravel) as stated in the first sentence. The potential (and expectation) for damage to these type roads may be much greater than asphalt roads. Also, many of these county roads have little shoulder width for safely pulling over for the passing of large construction equipment.
- Page 3.6-2, Impact 3.6.3, Assessment of Impact: The project proponent needs to coordinate with Klamath County on improving the safety of the intersection of Harpold Road and West Langell Valley Road. This intersection has limited site distances. Safety considerations to reduce the potential for vehicle accidents need to be considered prior to starting construction.
- Page 3.6-7, Table 3.6-3: This table shows peak workforce, construction-related traffic is 4 to 5 times higher than existing traffic, especially for Highway 140. The Department recommends discussing why the LOS (level of service) drops to a "C" rating during construction activities.

- Page 3.6-7, Table 3.6.5: Are the impacts shown in this table associated with operations traffic only? If so, label the table in such a way that it is distinguishable from Tables 3.6-2, 3, and 4.
- Page 3.7-4, Impact 3.7.1, First Bullet: The Department suggests including watering of all non-paved roads during construction for dust control.
- Page 3.7-4, Impact 3.7.2: The Department recommends defining "criteria pollutants."
- J5 Page 3.7-6, Impact 3.7.3, Recommended Mitigation Measures: The Department recommends planting trees around the perimeter of the energy facility site and on habitat mitigation lands, to help mitigate air quality (CO<sub>2</sub>) and to visually screen the facility.
- Page 3.8-1, Volcanic Legacy Scenic Byway and Modoc Volcanic Byway: The correct designation of these roads is "Volcanic Legacy All American Road," which is the highest designation for national scenic roads by the Secretary of Transportation.
- The Department recommends adding a discussion of the Immigrant Trail Scenic Byway to this section. It is located in northern Modoc County, primarily crossing BLM and Forest Service administered lands.
- Pages 3.8-1 and 3.8-2, Sections 3.8.1 and 3.8.2: The "Bumpheads" are shown on Figures 3.8-1, 3.8-2, and are listed in Table 3.8-1, but are not described here in the text. Also, Alkali Lake and Yainax Butte are shown on Figures 3.8-1 and 3.8-2, but are not discussed here in the text. The Department recommends you provide a brief description of these areas, and reference the KFRA Resource Management Plan Environmental Impact Statement (RMP-EIS), where a full description is provided.
- Page 3.8-2: The Department asks that you add a section between sections 3.8.1.7 and 3.8.2, to describe other BLM-administered lands within, adjacent to, or within sight of the project area, that would be directly affected by the presence of the transmission lines and access roads. A description of the visible intrusion of a smoke plume on the visual/aesthetic value of the landscape should also be provided.
  - Page 3.8-3, Impact 3.8.1: The transmission line access road and associated right-of-way clearing could also affect the visual and aesthetic quality of the environment. Such large, unnatural, linear features typically create large contrasts with the characteristic landscape found in the area.

The statement that "Visual impacts to scenic and aesthetic resources would be minimal," may not be correct. A visual impact assessment needs to be completed to address the above mentioned transmission line access road, and associated right-of-way clearing impacts on managing the long-term scenic and aesthetic resources in the area. BLM's Visual Resource Management (VRM) system should be included in the analysis of impacts to these resources on public lands. The VRM system is an analytical process for identifying, setting, and meeting objectives necessary for maintaining scenic values and visual quality. The VRM classifications

for the BLM-administered lands identified within the project area are VRM classes III and IV (Klamath Falls RMP/ROD page 43-44). A VRM visual contrast simulation needs to be performed to determine if there are opportunities to reduce impacts to scenic and aesthetic resources. For VRM class III lands, management activities may attract attention but should not dominate the view of the casual observer. For VRM class IV lands, every attempt should be made to minimize the impact of activities through careful location, minimal disturbance and repeating the basic elements found within the landscape.

- Valley road, prior to project construction, for visual screening purposes as part of the revegetation plan mentioned on page 3.4-17. Opportunities may exist to design the project buildings and associated facilities to better match nearby ranch and dairy farm facilities. Careful selection and placement of buildings and color utilization should be considered to compliment nearby farm and ranch structures. These efforts would help to better "fit" this project into its rural setting.
- This document also needs to analyze the visual effect of the smoke/steam plume. If there truly will not be any smoke or steam plume (based on project redesign), this should be clearly explained in the document in Chapters 2 and 3.
- Page 3.8-5, Cumulative Impacts: Have additional electric transmission lines other than of the projects listed on Table 3.7-9 been proposed in proximity to the proposed project? If other specific proposals are known, they should be described and analyzed here as well as in the cumulative impact analysis sections for other resource values discussed in the document.

This section states that the "proposed facility would not have any adverse effect on aesthetic or scenic resources," yet elsewhere the document readily acknowledges that most structures and the smoke plume would be visible from many locations. This constitutes an adverse visual impact. It may be appropriate to state that the facility would have no significant adverse impact on visual resources, but to state there would be no impact at all is inappropriate.

- Page 3.8-7, Table 3.8-1: Information related to Alkali Lake and Yainax Butte needs to be added to the end of this table. Refer to our comment above for Pages 3.8-1 and 3.8-2, Sections 3.8.1 and 3.8.2, for additional information.
- Page 3.8-9, Figure 3.8-1; Page 3.8-11, Figure 3.8-2: It is not clear what the three black circles on these figures represent. Based on the discussion on page 3.8-3, under Impact 3.8.1, it appears they have something to do with "three sets of visual analyses" that were performed, but that still doesn't tell the reviewer what the symbols mean.
- The label, "Tule Lake (BLM)," should be removed from the figures. There is no such place. Also, the Gerber Reservoir Recreation Site is shown as a county site, but is actually a BLM site (the font color and size don't match the legend for BLM). Finally, The Klamath Wild & Scenic River designation only goes as far south as Oregon/California state line.

- Page 3.8-11, Figure 3.8-3: The Preliminary DEIS contained a figure not included here in the DEIS. That was Figure 3.8-3, which attempted to show the visual effect of the smoke plume. It seems likely the smoke plume would be visible from a wide variety of locations within and outside of the project area. In fact, this plume may be more visible than many other project features. This constitutes a visual impact that the document no longer attempts to address, and the Department recommends reinserting this information into the FEIS.
- YS Page 3.9-1, Cultural Resources: Paragraph three, the last sentence, should be broken into two sentences. As it reads now, its meaning is not clear.
- Page 3.9-4, Current Investigations: The Department recommends ensuring all appropriate tribal communities that may be impacted by the project are contacted.
- Page 3.9-5, Impact 3.9.1, Assessment of Impact: "Klamath Tribe" should be "Klamath Tribes," in the second line of the second paragraph.
  - Page 3.9-5, Cumulative Impacts: This section needs a discussion on the visual impacts to religious/spiritual sites located on Bryant Mountain. This issue was brought up by a number of respondents from the Klamath Tribes during the preparation of the ethnographic study of the project area. This discussion could instead be included in Section 3.8, Visual Quality and Aesthetics (pages 3.8-1 thru 3.8-7).
  - Page 3.10-4, Electric Transmission Line: The last sentence in the paragraph states that "existing access roads would cover an additional 8.8 acres located outside of the 154-foot-wide easement." This appears to be the first location in the document where impacts to existing roads is mentioned. This project component should be added to the project description in Section 2.3.2, Electric Transmission Line, around pages 2-11 or 2-12. Based on the units on this page (i.e., acres) and the units on Page 3.4-16 (i.e., miles) it appears that the road use impacts for existing roads is 1.8 acres/mile, while road use impacts for new roads is 6.5 acres/mile. The Department recommends clarifying the large difference in impacts.
  - Page 3.10-5, Plans and Policies: This section states "No Federal land use management plan is applicable to the Facility." This statement is incorrect assuming that "the Facility" includes the main power facility, transmission lines, access roads, and other project features. The proposed action must comply with the BLM's Klamath Falls Resource Area Record of Decision and Resource Management Plan with respect to location of new right-of-ways. The Department recommends either referencing the text insert provided in relation to the "land use plans and policies" section of the summary (Page S-7), or place that same text insert in this section of the document.
    - Page 3.10-17, Cumulative Impacts: This section should also address the potential cumulative effects that the proposed pumped storage power plant in the Bryant Mountain area, and other projects described in Sections 2.4, may have on land uses and policies.

Page 3.11-1, Socioeconomics: The Klamath Falls population of 19,462 is substantially lower than the population of the Klamath Falls Urban Growth Boundary, which encompasses an area approximately 2.5 times larger than the Klamath Falls city boundary. The FEIS should discuss the population within the entire Urban Growth Boundary. It is unclear if the population estimates for Bonanza and Malin are limited to just those living within city boundaries or if they include surrounding unincorporated areas. The population of Merrill is not included in this section, but is included in the discussion under Section 3.11.1.1.

Page 3.11-1, Population: See comment related to section 3.11 Socioeconomics.

Page 3.11-2, Housing: See comment related to section 3.11 Socioeconomics.

- 3.11-2, Environmental Consequences and Mitigation Measures: This proposed project could have significant impacts on the community of Bonanza, Oregon, especially during the construction phase. The Department suggests you address the impacts to the local community and its businesses and identify any infrastructure improvements or business opportunities that need to be provided. It is also important to note that existing drinking water in many wells in Bonanza are contaminated.
- Page 3.11-4, Impact 3.11.3, Assessment of Impact: The second and third paragraphs on this page state that the "influx of construction workers...would not create a substantial burden on available housing in the project area...." Section 3.11.1.3, Housing, notes that housing within Merrill, Malin, and Bonanza makes up a small percentage of the total housing in Klamath County. It stands to reason that little vacant housing is available in these communities to accommodate the increased temporary and permanent workforce. Therefore, impacts on housing, services, and infrastructure within these small communities (particularly Bonanza) during and after construction appear to be understated. If it is assumed that most of the construction and operational workforce will move to, or commute from, the Klamath Falls area. It is not clear how this conclusion was reached and this should be more thoroughly described in the FEIS.
- Page 3.12-2, Water Supply: The second paragraph states that water in the Bonanza area is provided by private wells in the shallow aquifer. This section needs to note that these water sources are, under certain conditions, contaminated by Big Butte Springs, and as such, there are times of the year where there is no safe, potable water available.
- Page 3.12-3, Solid Waste, Landfills: With reference to the second paragraph, last sentence, since the Klamath Falls landfill ceased to accept household waste in early 2004, this section needs to be revised. The EIS needs to describe the impacts, and identify where the waste will be taken.
  - K(\rho \frac{Page 3.12-6, Environmental Consequences and Mitigation Measures: The Department recommends describing that local water sources are contaminated by Big Butte Springs, in the third paragraph.

- Page 3.12-7, Impact 3.12.1, Water: Though the project may not significantly impact the shallow aquifer system or any public or community water system in the area, as stated in the second paragraph, Bonanza lacks a safe, potable water source at certain times of the year, as noted in the comment on water supply above. The FEIS should consider the feasibility of providing potable water to Bonanza as a possible community service.
- M(φ Page 3.12-13, Table 3.12-1: Much of the water supply of Bonanza, which comes from private wells, is contaminated. This should be noted in this table.
- Page 3.13-1, Health and Safety: Section 2.3.2 discussed vegetation control needs, including the use of chemical methods. Other parts of the DEIS discuss the need to develop and implement an integrated noxious weed management plan. This section of the document needs to include a discussion of which chemicals are proposed for use, and describe how they would be applied, along with any proposed mitigation methods that would be employed to protect human health and safety.
- Page 4-1, Endangered and Threatened Species and Critical Habitat: The second paragraph lists bald eagles as the only species involved in the consultation process. The biological assessment (Appendix C) also lists the Lost River and shortnose suckers as occurring in the vicinity of the proposed project. These two species should be listed in this section as well.
- Page 4-4, Recreation Resources: There is no discussion of recreation and tourism impacts or potential mitigation measures in Chapter 3. Minimal attention to recreation values are given in the discussion in section 4.10. While it may be true that there are no significant recreation facilities on the lands directly impacted by the project features, there are significant recreational values on public lands (BLM, Forest Service, County, and State) surrounding, or within sight of, the proposed facilities. There is a substantial amount of dispersed recreation that occurs in southern Klamath County in the vicinity of the project area including, but not limited, to activities such as hunting, hiking, off-road vehicle use, and sight-seeing that may be affected by the proposed project and needs to be analyzed in detail within Chapter 3. Impacts to public access and associated recreation opportunities and appropriate mitigation measures need to be determined. Opportunities to enhance local tourism through interpretation and environmental education efforts may exist. Guided tours and interpretive facilities of the project should be considered. Some of these potential impacts tie in directly with the visual or aesthetic impact of the facilities and the air pollution plume that will be visible from surrounding lands.
  - Page 6-2, State Agencies: The Oregon Department of Environmental Quality, Klamath Falls office, should be provided a copy of this document, in order to review and comment on the air quality sections.
  - Page 6-2, State Agencies: The Burns District Area Office is a federal agency, not a state agency, and the address has changed to:

BLM - Burns District 28910 Highway 20 W Hines, OR 97738

- Appendix C, Page 1-2: The sixth bullet on the page states that the bald eagle is known to occur within the project area, but no nests were found. It should state, however, that a bald eagle nest territory and winter roosts occur within the Significant Impact Area for Annual PM10, and another nest territory occurs within a mile of the proposed transmission line.
- Appendix C, Page 2-14, 2.2.8, Conductors and BFD: This section states that, "Annual monitoring of the new lines would be conducted to determine if the lines are a significant impact to waterfowl and special-status birds that forage and nest in the area." If monitoring is necessary to determine if there are significant impacts, it is unclear how the DEIS can make repeated statements that there are no significant impacts, for example on page S-3. Annual monitoring would not capture mortality if it is occurring in all seasons, especially during migration of birds into and out of the basin. The Department recommends that initially, monitoring should be during peak migration and during the nesting and fledgling periods.
- Appendix C, Page 4-5, Wetlands: The first paragraph mentions marsh habitat was observed "approximately 2,000 feet south of the water supply wells" and the second paragraph identifies a marsh "approximately 1,200 feet southeast of the Babson well." It is not clear if these two references are describing the same marsh, but utilize a different point of reference, or if they are different. The map in Figure 4.1 only shows one wetland in the vicinity of the supply wells. The Department recommends the marsh or marshes be clearly identified to avoid confusion.
- Appendix C, Page 4-5, Wetlands: The common name for Catoptrophorus semipalmatus should be willet, not wouldet.
- Appendix C, Page 5-7, Avian Collision: The last sentence of the second paragraph states "If monitoring results show that bald eagles are foraging at the water supply reservoir, remedial actions may be implemented as described in Appendix E." It is our understanding that the water supply storage for the proposed air-cooled power generation facilities would be fully enclosed in water tanks, thereby eliminating any chance of attracting birds. Additionally, there is no mention of an open water supply storage reservoir within Appendix E. The Department recommends this statement be corrected for the proposed action.
- Appendix C, Page 5-9, Survey Results: With regard to the third sentence, while the fish observed did resemble red shiner, observations were made from a distance making positive identification impossible. Other similar minnow species, including the blue chub and tui chub, are more likely to occur in the area. Therefore, it would be more appropriate to identify these as species in the family Cyprinidae, unless identification is confirmed.
- Appendix C, Page 5-10, Project Impacts, Improbable Worst-Case Connection; Page 5-11,

  Avoidance and Minimization Efforts; Page 6-1, Section 6.2, Lost River and Shortnose Suckers;

  and Appendix F: It is our understanding that the August/September Babson well test at 6,800

  gallons per minute for 30 days affected two nearby shallow aquifer wells, yet there is no mention
  of this effect or possible explanations for the effect, in the biological assessment or Appendix F.

  It appears reasonable to assume that pumping at the proposed level of approximately 300 gallons

per minute would not have a noticeable effect on the shallow aquifer or surface water, when compared to the month-long test at 6,800 gallons a minute. However, the Department recommends that any effects of the well test be clearly stated and evaluated, including any effects to other wells and their probable or possible causes.

Appendix C, Page 6-1, Bald Eagle: The second paragraph states "Annual monitoring of the new lines would be conducted to determine if the lines cause substantial effects to the bald eagle populations." Annual monitoring would not capture mortality if it is occurring in all seasons, especially during migration of bald eagles into and out of the basin. The Department, therefore, recommends that initially, monitoring occur during peak migration and during the nesting and fledgling periods.

Appendix C, Page A-8, Monitoring Procedures: Monitoring procedures for re-vegetation and habitat improvement efforts are identified as being conducted "the year following each seeding." However, there are no long term monitoring efforts identified to ensure success. It is unlikely that a single monitoring effort one year after each re-vegetation and habitat improvement effort will be sufficient to determine the success of the effort. The Department recommends the proposed action include long term monitoring (for example, every three years until vegetation is established), to ensure re-vegetation and habitat improvement efforts are successful. If determined unsuccessful, the potential cause should be evaluated and additional efforts implemented, until they are deemed successful.

Appendix C to the Biological Assessment, Page 1, Introduction: The description of the project area in paragraph 1 describes eagle use at McFall Reservoir, but does not include the eagle use at Smith Reservoir, or discuss the bald eagle winter roosts. Since these bald eagles use areas within the Significant Impact Area for Annual PM10, the effects from air emissions on bald eagles should be analyzed and discussed in the document.

Appendix C to the Biological Assessment, Section 2.2, Contaminants of Potential Ecological Concern: The statement was made that "because the primary deposition area for air emissions is outside the Energy Facility site, the deposition from air emissions is not expected to overlap with the process wastewater application area." However, there is no explanation of how the primary deposition area was determined. The Department recommends you more clearly define the amount of aerial deposition expected at the Energy Facility (< some %), at the "primary deposition site," and the expected fate of the balance of the Contaminants of Potential Ecological Concerns (COPECs).

Appendix C to the Biological Assessment, Section 2.2.1, Air Emissions: This section, and Table 1, identifies estimated annual emissions of hazardous air pollutants (HAP). However, it is unclear if the constituents and concentrations of HAPs in the emissions are based on what is typically observed with this type of process. Additionally, the predominant winds identified by the windrows in Figure 3.7-1 of the DEIS, does not appear to support Table 1. The Department recommends the source of these assumptions, and how conservative they are, be identified.

The assumption is also made that since organic compounds are in the vapor phase, they will not pose an ecological risk. Since some organic pollutants may also precipitate out and eventually be deposited in terrestrial and aquatic environments, the Department recommends a model showing deposition of these organic HAPs be presented, if possible, or additional information be provided to confirm these organic compounds will remain in the vapor phase under local environmental conditions and will not impact areas beyond those already identified. To ensure impacts of the project are fully evaluated, the action area should extend to all locations where effects may occur, including any deposition areas beyond the immediate vicinity of the facility.

Additionally, this section is not clear on why a radius of 6 miles was chosen for the evaluation of aerial deposition, or how the area with significant impacts was determined. The Department recommends the assumptions that went into the model estimate be identified, and any potential impact areas be evaluated to clearly show their significance.

The generic reservoir modeled assumed a depth of 20 feet. However, McFall Reservoir, Alkali Lake, and other surface waters in the area are considerably shallower than 20 feet, with average depths less than 5-6 feet deep. McFall and Harpold generally go dry on an average year and Smith is drawn down to a small pool. It seems that this discrepancy would lead to an underestimate of resulting water concentrations. The Department recommends water bodies be identified and the model adjusted to more accurately represent existing conditions. Also this section addresses McFall reservoir but doesn't mention other reservoirs within and adjacent to the Significant Impact Area for Annual PM10 (Figure 1). Specifically, the document should discuss Smith Reservoir and Harpold Reservoir.

The literature-derived deposition rate of 0.02 m/s was used as an assumption to calculate soil and water concentrations. However, it is not clear if this is a standard assumption for screening level assessments or whether the rates are typically associated with the COPECs. The Department recommends that this be clarified.

- Appendix C to the Biological Assessment, Section 2.2.2, Process Wastewater Application: It is not clear how the predicted wastewater concentration (PWC), and "predicted reject water concentration" was calculated. The Department recommends additional clarification be provided and information also be provided to confirm that using the 1.954 factor will provide an accurate, or at least reasonably conservative, estimate of the of the actual wastewater concentration.
- Appendix C to the Biological Assessment, Section 2.4.2, Process Wastewater Application:
  Process water runoff and leaching pathways are not clear, and additional information is needed to determine that runoff and leaching are not pathways for surface and groundwater contamination. The Department recommends pathways, such as type of irrigation, depth to groundwater, and other pertinent information be provided in the FEIS.
- Appendix C to the Biological Assessment, Section 3.4, Birds and Mammals, Model: This section makes the assumption that dermal and inhalation exposure is negligible because "data necessary to estimate dermal exposure are generally not available for wildlife," and "methods and data necessary to estimate wildlife inhalation exposure are poorly developed or generally not

available." Although there may not be methods available to estimate dermal and inhalation exposure in birds, no information was provided to support the assumption that exposure by these routes are negligible. Rather, it seems intuitive that inhalation exposure would be significant for organisms that occupy habitats near aerial discharge sites. In completing the Biological Opinion for this project, the Fish and Wildlife Service (FWS) will be required to use the best science available, and to give the benefit of the doubt to listed species where data are lacking. The Department, therefore, recommends your analysis take this into account. It may be possible to use other data as a surrogate, such as mammalian inhalation data and exposure estimates, to determine risk to birds from this route.

28M7

Appendix C to the Biological Assessment, Section 3.4, Birds and Mammals, Assumptions, Exposure Point Concentrations: Although overall exposure estimates may be low, this section identifies the use of generic surface water values for McFall Reservoir. This may be inappropriate since this reservoir, as well as others in the area, are relatively shallow and may not fit the generic values. Therefore, the Department recommends the model be adjusted to more accurately assess exposure.

- Additionally, waterfowl in the basin are a major source of food for bald eagles, particularly in the winter months. Therefore, the Department recommends that possible uptake by waterfowl also be evaluated for seasonal differences in exposure.
- Appendix C to the Biological Assessment, Section 4.4, Birds and Mammals: Several compounds were identified as exceeding the screening level criteria based on background levels. If these levels are accurate, it is cause for concern, and the Department would like to identify the sources of these contaminants. However, it is unclear as to how well these "background" values truly represent the site. Section 2.2.3 indicates use of background values for Klamath County that were reported by the U.S. Geological Survey, and values from Washington State were used when Klamath County values were not available. The Department recommends additional clarification be provided, and that the information be specific to the area that would be affected by the project.
- Appendix C to the Biological Assessment, Table 5: "Exposure Parameters for Wildlife receptors for Bald Eagles," under Major Food Items column, it is assumed that the diet for bald eagles in the area is 100 percent fish. This assumption is not accurate. The primary diet in the area, especially for wintering populations is carrion, small mammals, and waterfowl. Fish may be a higher component of the diet during the nesting season.
- Appendix C to the Biological Assessment, Table 11: The generic reservoir modeled assumed a depth of 20 feet. Smith, McFall, and Harpold reservoirs are all shallower than 20 feet. Using the generic mixing levels for these reservoirs may likely change the bioaccumulation values and exposure estimates for bald eagles. The Department recommends water bodies be identified and the model adjusted to more accurately represent existing conditions.
- Appendix E to the Biological Assessment, Page 3-1, Monitoring for Bird Collisions: The last sentence states "The FWS and ODFW would be notified if any bald eagles or other special status

birds are found dead from collisions during the dead bird searches." The Department recommends this sentence be modified to reflect that the FWS and ODFW would be notified about all dead or injured birds and other animals found during monitoring efforts, so that problems are detected and corrected as early as possible. Any birds or other animals found dead or injured in relation to the power lines that are not associated with scheduled monitoring efforts should also be reported to the FWS and ODFW. We further recommend the second sentence of the second to last paragraph, of the following subsection, Conducting Dead Bird Searches, also be modified. The FWS maintains records of bird strikes with transmission lines, and native migratory birds are protected under the Migratory Bird Treaty Act.

Appendix E to the Biological Assessment, Page 4-3, Estimate of Total Collision (ETC), and Section 5: The last paragraph discusses the estimate of total collisions in relation to "significance criteria set forth by the FWS." The FWS does not set "significance criteria." However, if through consultation under the Endangered Species Act FWS exempts take of federally endangered or threatened species in our biological opinion, consultation must be reinitiated if: (1) the amount or extent of incidental take is exceeded; (2) new information reveals effects of the action that may affect listed species or critical habitat in a manner or to an extent not considered in the opinion; (3) the agency action is subsequently modified in a manner that causes an effect to the listed species or critical habitat not considered in the opinion; or (4) a new species is listed or critical habitat designated that may be affected by the action.

Under the Migratory Bird Treaty Act, prohibited actions include taking, killing, or possessing migratory birds unless permitted by suitable regulations adopted by the Secretary of Interior. Currently regulations only authorize issuing permits for intentional take of migratory birds for scientific research, education, and depredation control, and do not include the issuance of permits for incidental take. Therefore, the Department recommends the proponent work closely with the USFWS to avoid take of birds protected under the Migratory Bird Treaty Act and notify them of any bird collisions.

If you have any questions regarding these comments, please contact to Leonard LeCaptain, United States Fish and Wildlife Service, in Klamath Falls at (541) 885-8481, or Don Hoffheins, Bureau of Land Management, in the Klamath Falls Resource Area Office at (541) 885-4105.

We appreciate the opportunity to comment.

Sincerely,

Preston A. Sleeger

Regional Environmental Officer



#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 10

1200 Sixth Avenue Seattle, Washington 98101

February 20, 2003

Reply To Attn Of:

ECO-088

Ref: 03-088-DOE

COB Energy Facility Comments Bonneville Power Administration (KC-7) P.O. Box 14428 Portland, OR 97293-4428

Dear Sir/Madam:

The U.S. Environmental Protection Agency (EPA) has completed its review of the draft Environmental Impact Statement (EIS) for the proposed COB Energy Facility (CEQ No. 030539) in accordance with our authorities and responsibilities under the National Environmental Policy Act (NEPA) and Section 309 of the Clean Air Act. The draft EIS has been prepared by the Bonneville Power Administration (BPA) and Bureau of Land Management (BLM) in response to a proposal to construct and operate a natural gas-fired power plant in Klamath County, Oregon and to distribute the generated power over the Federal transmission grid operated by BPA. The EIS evaluates the applicant's proposed power plant and a single transmission line alignment as well as the No Action alternative. An agency-preferred alternative is not identified in the draft EIS.

Based on our review and evaluation, we have assigned a rating of EC-2 (Environmental Concerns -Insufficient Information) to the draft EIS. This rating and a summary of our comments will be published in the *Federal Register*. A copy of the rating system used in conducting our review is enclosed for your reference.

Our major concerns are related to the lack of detailed evaluation of alternatives to the proposed site for the energy generation facility and the route of the proposed transmission line. The EIS does not provide sufficient information to demonstrate that a rigorous, objective evaluation of alternatives has been conducted by BPA and BLM and we recommend that such evaluations be conducted and included in the EIS. These concerns are discussed in greater detail in the enclosure to this letter.

Thank you for the opportunity to provide comments on the draft EIS. I urge you to contact Bill Ryan of my staff at (206) 553-8561 at your earliest opportunity to discuss our comments and how they might best be addressed.

Sincerely,

/s/

Judith Leckrone Lee, Manager Geographic Implementation Unit

**Enclosures** 

# cc: Tom McKinney, BPAEPA Comments on the **Draft Environmental Impact Statement (EIS)** for the COB Energy Facility

Jarrow range

We are greatly concerned with the extremely narrow range of alternatives being of alkmahit evaluated in the draft EIS. With the elimination of all alternatives to the applicant's proposed power plant location from detailed review, the evaluation of a single transmission line alignment, and the assessment of only one alignment for each of the proposed gas and water supply pipelines, the EIS evaluates a single action alternative and a no action alternative. The evaluation of a single alternative appears to be inconsistent with the direction of the National Environmental Policy Act (NEPA) regulations to "present the environmental impacts of the proposal and the alternatives in comparative form, thus sharply defining the issues and providing a clear basis for choice among options to the decision maker and the public" (see 40 CFR 1502.14). It also suggests that the proposed project (in its entirety) has not undergone the hard look by the Federal government required by NEPA. While we understand that formal approvals related to the siting. construction and operation of the proposed power plant are to be made by the Oregon Energy Facility Siting Council, the decision to allow the power plant to connect to the regional grid operated by the Bonneville Power Administration (BPA) and utilize it to transmit the generated power is integral to project operation, "enabling" the project to be functional. Similarly, a decision by the Bureau of Land Management (BLM) to grant a right-of-way for the proposed transmission line would also "enable" the operation of the project.

> Because the decisions by BPA and BLM will ultimately result in impacts to the environment, including direct and indirect impacts to essential or important fish and wildlife habitat, it is critical that reasonable alternatives to all components of the proposed project are rigorously explored and objectively evaluated as required by the NEPA implementing regulations (see 40 CFR 1502.14(a)). Through this evaluation process, NEPA is used to identify and assess alternatives that will avoid or minimize adverse effects and demonstrate that all practicable means have been taken to avoid and minimize potential effects (see 40 CFR 1500.2 (e) and (f)). As written, the EIS does not provide sufficient information to demonstrate that a rigorous, objective evaluation of alternatives has been conducted by BPA and BLM. Consequently, we believe that it is incumbent on BPA, as lead agency, to ensure that the NEPA process is used to rigorously explore and objectively evaluate all reasonable alternatives to meet the underlying purpose and need (per 40 CFR) 1502.13 and 1502.14) before Federal decisions are made and resources are committed.

29A

Our concerns related specifically to the range of alternatives to the proposed facility site and the proposed transmission line are presented below.

**Power Generation Facility** 

29B

The EIS presents no evidence that BPA and BLM have conducted their own independent evaluation of the proposed generating facility or that all practicable means have been taken to avoid or reduce potential effects, per the NEPA regulations. Section 2.3.1.1 provides a discussion of the location of the generating facility proposed by the project proponent along with criteria that were considered in determining the site. The discussion concludes by briefly stating that the project proponent considered eleven alternative sites and determined that none of the alternatives successfully met the siting criteria. The alternative sites are not identified on a map nor is it explained in the EIS why each site was ultimately rejected.

296

Alternative plant locations would directly influence BPA's decision on whether and how to provide transmission service to the project (as well as associated effects and costs) and have a bearing on any right-of-way decision that the BLM would need to make. Alternative sites for the generating facility could potentially result in shorter pipelines and/or transmission lines, thereby reducing associated environmental and other effects. As a consequence, we recommend that alternative facility locations receive the necessary objective consideration and evaluation required under NEPA. The EIS should include discussions of the reasons for eliminating each alternative from detailed evaluation, as required by the NEPA regulations (40 CFR 1502.14(a)).

29D

The Council on Environmental Quality (CEQ) states in their Forty Most Asked Questions Concerning CEQ's National Environmental Policy Act Regulations (46 Federal Register 18026, March 23, 1981) that "in determining the scope of alternatives to be considered, the emphasis is on what is 'reasonable' rather than on whether the proponent or applicant likes or is itself capable of carrying out a particular alternative. Reasonable alternatives include those that are practical or feasible from the technical and economic standpoint and using common sense, rather than simply desirable from the standpoint of the applicant." The CEQ also states that "an alternative that is outside the legal jurisdiction of the lead agency must still be analyzed in the EIS if it is reasonable." This guidance should be considered in the evaluation of alternative facility locations.

Information in the EIS suggests that an existing natural gas pipeline is located in close proximity to the Captain Jack substation, the location where the power generated from the project is proposed to enter the regional grid. It appears that siting the proposed facility closer to the Captain Jack substation could potentially result in less environmental impacts because a shorter transmission line and gas pipeline would be needed. It would also be located closer to the town of Malin, identified in the EIS as having suitable rail infrastructure for construction and support of the proposed facility. The EIS should include a discussion and assessment of alternative sites that could potentially reduce environmental impacts by being located in closer proximity to the existing gas pipeline, the Captain Jack substation, and the town of Malin.

29E

### **Transmission Line Routes**

The EIS indicates that limited evaluation of alternatives to the proposed

transmission line has been undertaken. While Section 2.5,2.3 discusses two additional transmission alternatives (ROW Alternative and Direct Connection to Intertie) and outlines the reasoning for why they do not receive detailed evaluation in the EIS, it is not clear that those two alternatives embody the full range of reasonable alternative options available to deliver generated power to the transmission grid. The EIS should more fully discuss how the range of alternatives evaluated represent the only reasonable options to the propose transmission line for delivering power to the grid. This is particularly important because the result of the evaluation has resulted in the full consideration and evaluation of a single alternative transmission line route in the EIS.

The EIS should also demonstrate that the proposed transmission line route has been selected and designed to avoid and minimize potential impacts on plant communities and fish and wildlife habitat, consistent with the direction of the NEPA regulations. As written, the EIS is not clear that this has been done, as most proposed mitigation identified in the EIS for plants and wildlife include the phrases "to the extent practicable" or "where feasible." This suggests that project-related impacts are not sufficiently understood to clearly define the type and location of needed mitigation. The final EIS should reflect a better understanding of project impacts and the appropriate level of protection for the resources that would be impacted. Mitigation measures should include affirmative statements of what would be done, and where, to provide the public and decision makers with a clear understanding of the effects (including application of needed mitigation) from the project.