



October 11, 2011

To: [expartecommunication@hq.doe.gov](mailto:expartecommunication@hq.doe.gov) (sent via email)

Re: Memorandum Summarizing Ex Parte Communication

On October 11, 2011, representatives of the American Gas Association met with staff of the U.S. Department of Energy to discuss issues raised by the Department's direct final rule and notice of proposed rulemaking prescribing energy conservation standards for residential furnaces, residential central air conditioners and heat pumps (*Energy Conservation Program: Energy Conservation Standards for Residential Furnaces and Residential Central Air Conditioners and Heat Pumps*, Direct Final Rule, 76 Fed. Reg. 37,408 (June 27, 2011); *Energy Conservation Program: Energy Conservation Standards for Residential Furnaces and Residential Central Air Conditioners and Heat Pumps*, Notice of Proposed Rulemaking, 76 Fed. Reg. 37,549 (June 27, 2011)). AGA raised several concerns with regard to the technical analysis underlying the rule, and urged the Department to withdraw the direct final rule to take a closer look at the analysis.

The following persons attended the meeting:

Representing the Department of Energy

Daniel Cohen  
John Cymbalsky  
Roland Risser  
Eric Stas  
Jennifer Tiedeman

Representing the American Gas Association

James A. Ranfone  
Andrew K. Soto

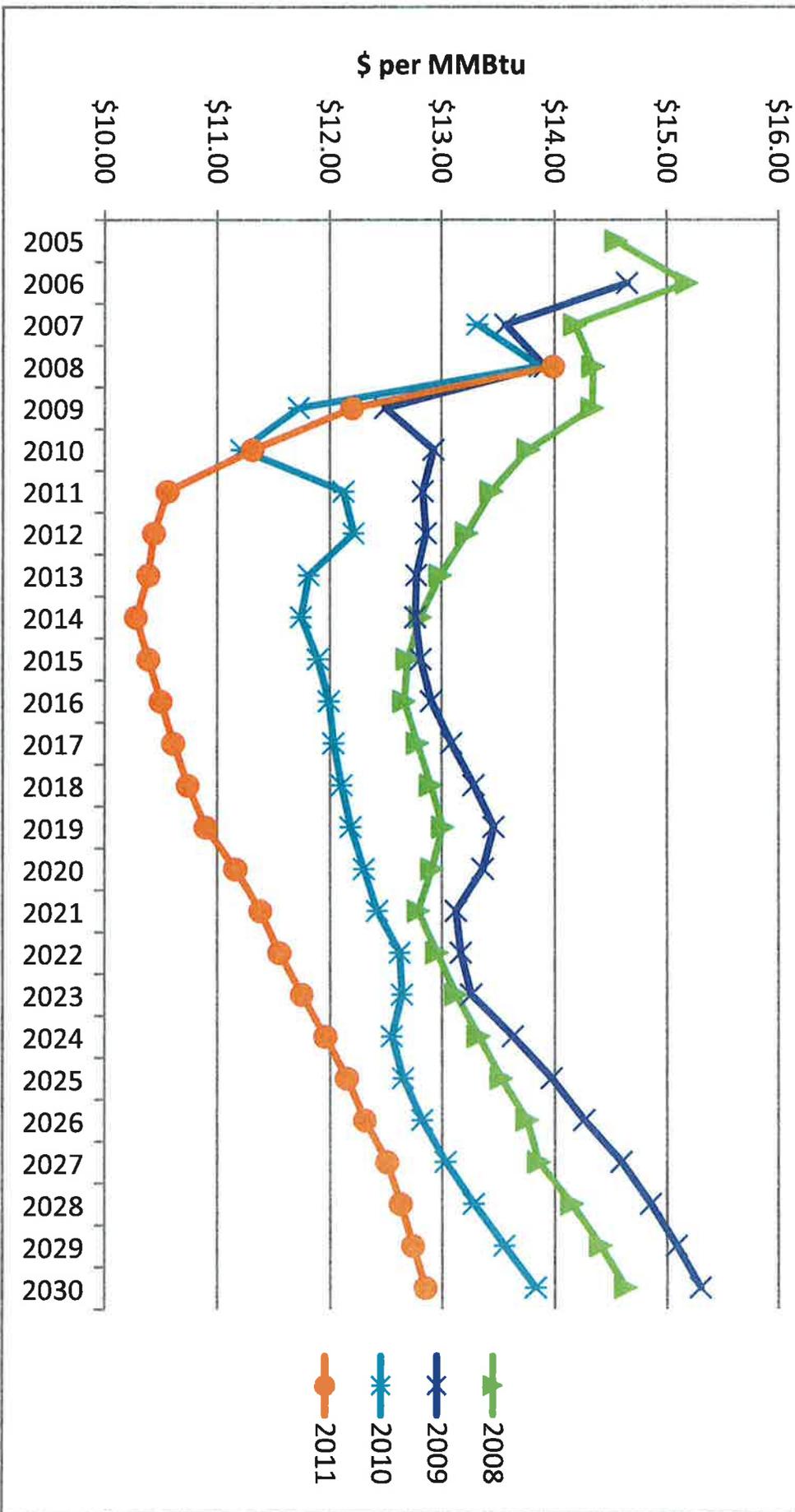
Documents reviewed and discussed at the meeting are attached.

Respectfully submitted,

/s/ Andrew K. Soto

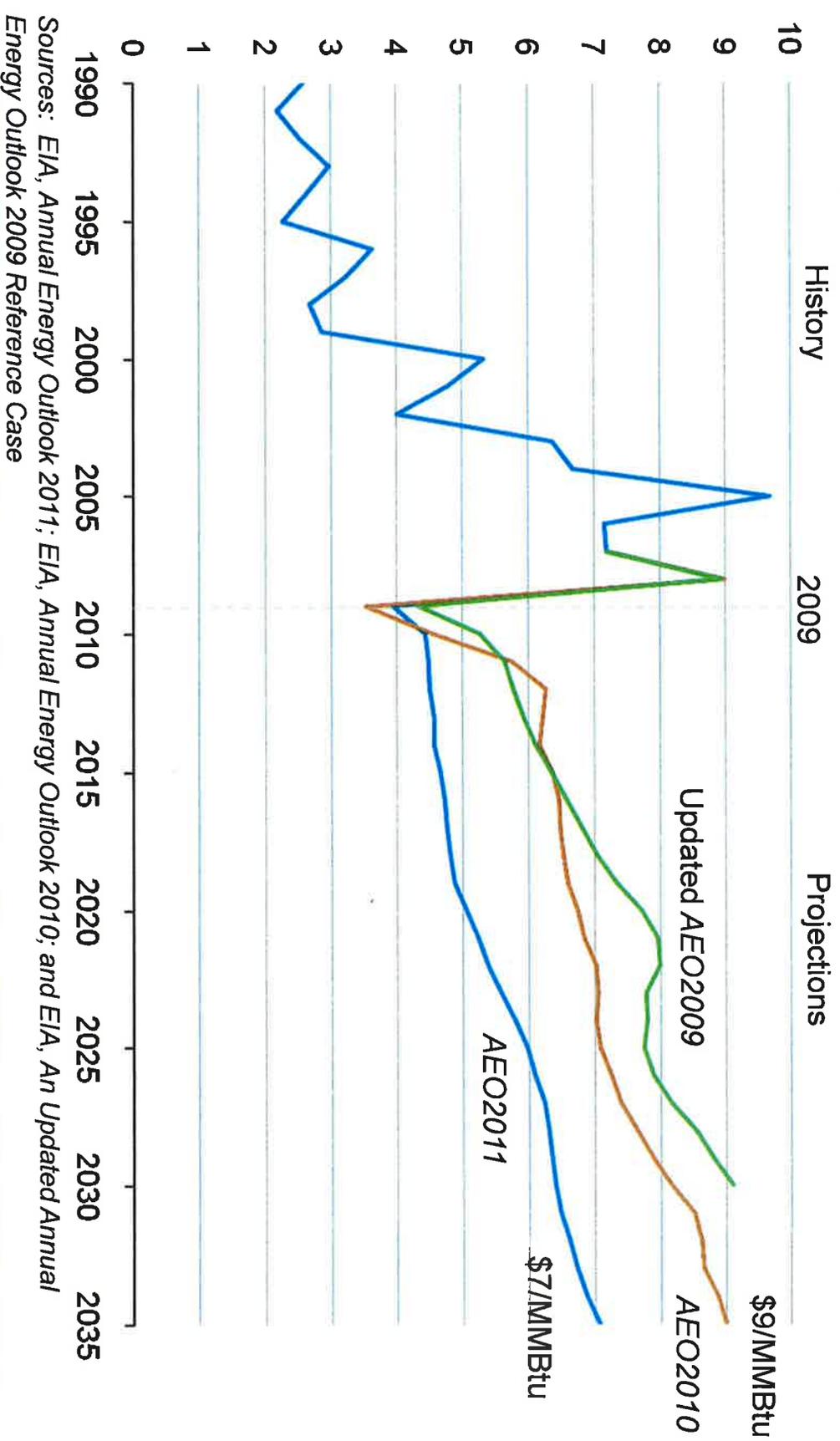
Andrew K. Soto  
Senior Managing Counsel, Regulatory Affairs  
American Gas Association

## EIA Forecasted Residential Price by Forecast Year 2009 \$

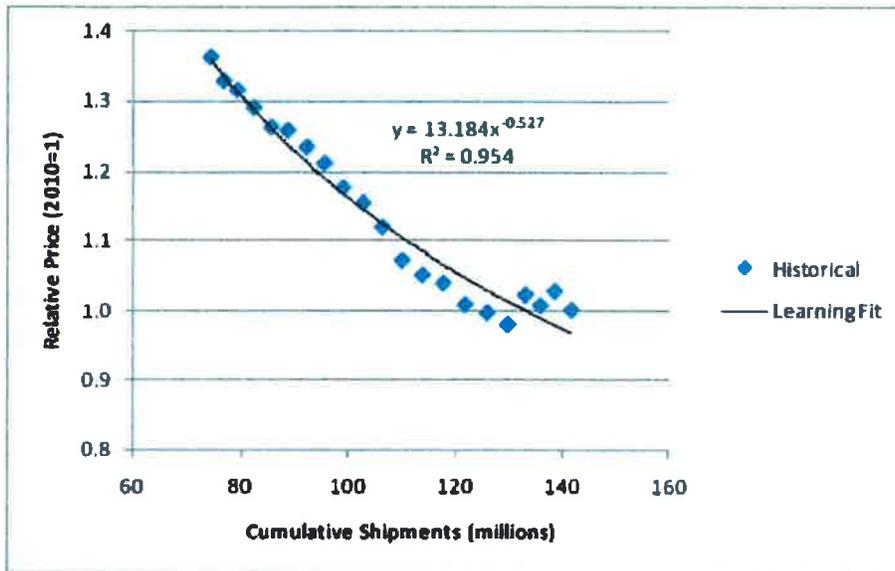


# Natural gas price projections are significantly lower than past years due to an expanded shale gas resource base

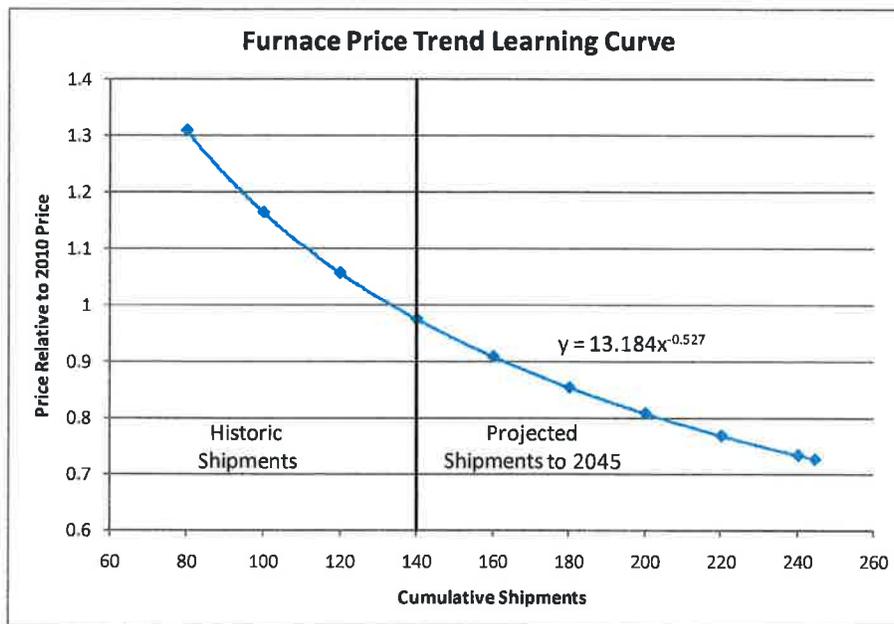
natural gas spot price (Henry Hub)  
2009 dollars per million Btu



Sources: EIA, Annual Energy Outlook 2011; EIA, Annual Energy Outlook 2010; and EIA, An Updated Annual Energy Outlook 2009 Reference Case



**Figure 62: DOE Projection of Furnace Cost as a Function of Cumulative Historic Shipments**  
 Source: DOE Direct Final Rule, Technical Support Document Appendix 8-J6



**Figure 63: Extension of DOE Learning Rate to Projected Furnace Prices through 2045**



U.S. Department of Energy  
Energy Efficiency and Renewable Energy

# Multi-Year Program Plan -

## Building Regulatory Programs -

U.S. Department of Energy -

Energy Efficiency and Renewable Energy -

Building Technologies Program -

October 2010

[This plan will be updated based on actual appropriations, future budget requests and other program developments; the next significant revision is expected to be completed by spring 2011]

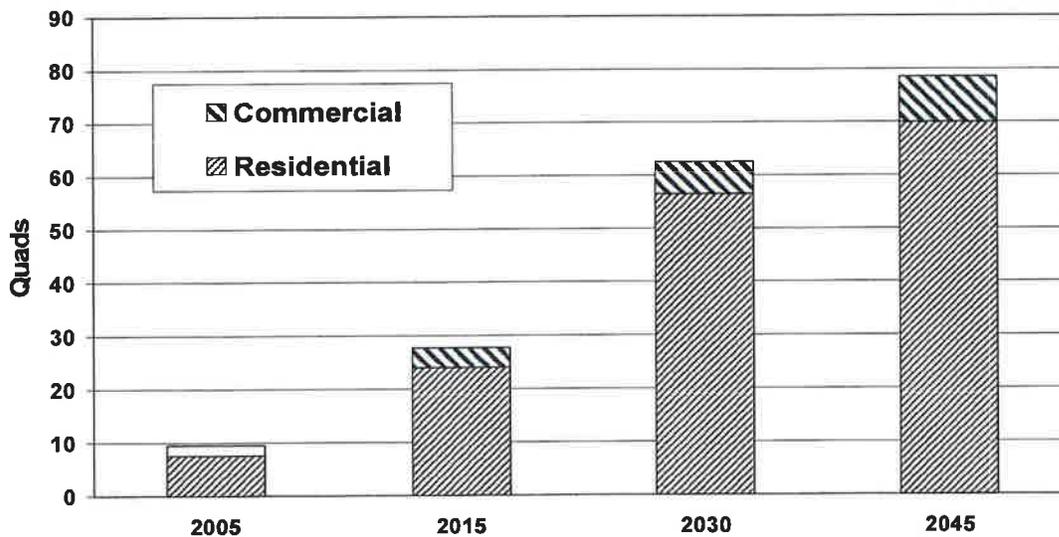


U.S. Department of Energy  
Energy Efficiency and Renewable Energy

| Product                | Life Expectancy |
|------------------------|-----------------|
| Furnace, Electric      | 14 years        |
| Furnace, Warm Air, Gas | 16 years        |
| Furnace, Warm Air, Oil | 18 years        |
| <b>Transformer</b>     | <b>32 years</b> |

The estimated cumulative net present value of consumer benefit amounted to \$64 billion at the end of 2005; standards are projected to save \$241 billion by 2030, growing to \$269 billion by 2045, while the cumulative cost of DOE’s program to establish and implement these standards over the past 20 years is in the range of \$200-250 million. Annual carbon savings reach 38 million tons by 2020 and the cumulative savings by 2045 is estimated at 1,200 million tons.<sup>11</sup> Figure 4-6 shows estimated energy savings through 2045.

**Figure 4-6 Cumulative Primary Energy Savings for Residential and Commercial Products**



Since President Obama took office in January 2009, DOE has finalized seven energy conservation standards which may save up to 10 quads of primary energy by 2030. In addition, DOE codified the energy conservation standards prescribed by EISA 2007 which may save up to 15.29 quads by 2030. The seven standards developed by DOE may save consumers up to \$103 billion on their utility bills by 2030, while the standards prescribed by EISA 2007 may save consumers up to \$159 billion by 2030.

<sup>11</sup> <http://efficiency.lbl.gov/drupal.files/ees/Realized%20and%20Projected%20Impacts%202008%20938510.pdf>

Table 12: Summary Results for 90% Condensing Furnace – Integrated Scenario Analysis

|   | North Composite |                           | North Retrofit |                           | North New Construction |                           |
|---|-----------------|---------------------------|----------------|---------------------------|------------------------|---------------------------|
|   | LCC Savings     | Payback Period Median/Avg | LCC Savings    | Payback Period Median/Avg | LCC Savings            | Payback Period Median/Avg |
| AEO 2010 (DOE Baseline)                 | \$155           | 10.1 / 12.8               | \$90           | 12.9 / 15.9               | \$343                  | 2.5 / 4.3                 |
| AEO 2011 Ref Case 13% Fixed Gas Costs   | -\$4            | 16.3 / 20.5               | -\$64          | 20.4 / 25.3               | \$172                  | 4.1 / 7.1                 |
| AEO 2011 High Shale 13% Fixed Gas Costs | -\$18           | 18.0 / 22.8               | -\$78          | 22.7 / 28.1               | \$157                  | 4.3 / 7.9                 |
| AEO 2011 Ref Case Citygate Gas Price    | -\$39           | 21.7 / 28.7               | -\$98          | 27.0 / 35.4               | \$135                  | 5.6 / 9.9                 |
| AEO 2011 High Shale Citygate Gas Price  | -\$48           | 23.9 / 31.3               | -\$107         | 29.7 / 38.8               | \$125                  | 5.9 / 10.5                |

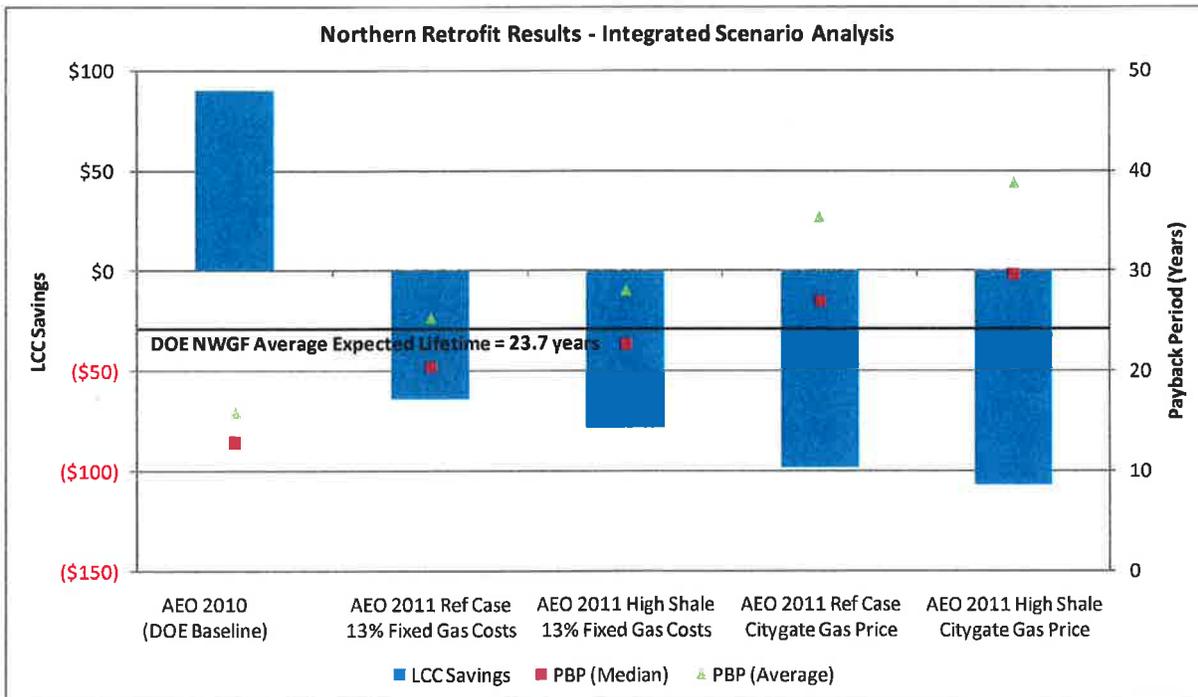


Figure 77: North Region Retrofit LCC and PBP Results for Integrated Scenarios

**NEW CONSTRUCTION COST FOR VARIOUS HVAC SYSTEMS**  
**EXHIBIT B - SMALL- TO MEDIUM-SIZE HOME - 1,500 to 2,200 SQUARE FEET**  
 (Costs of HVAC equipment does not include labor or installation; all other categories include material and labor.)

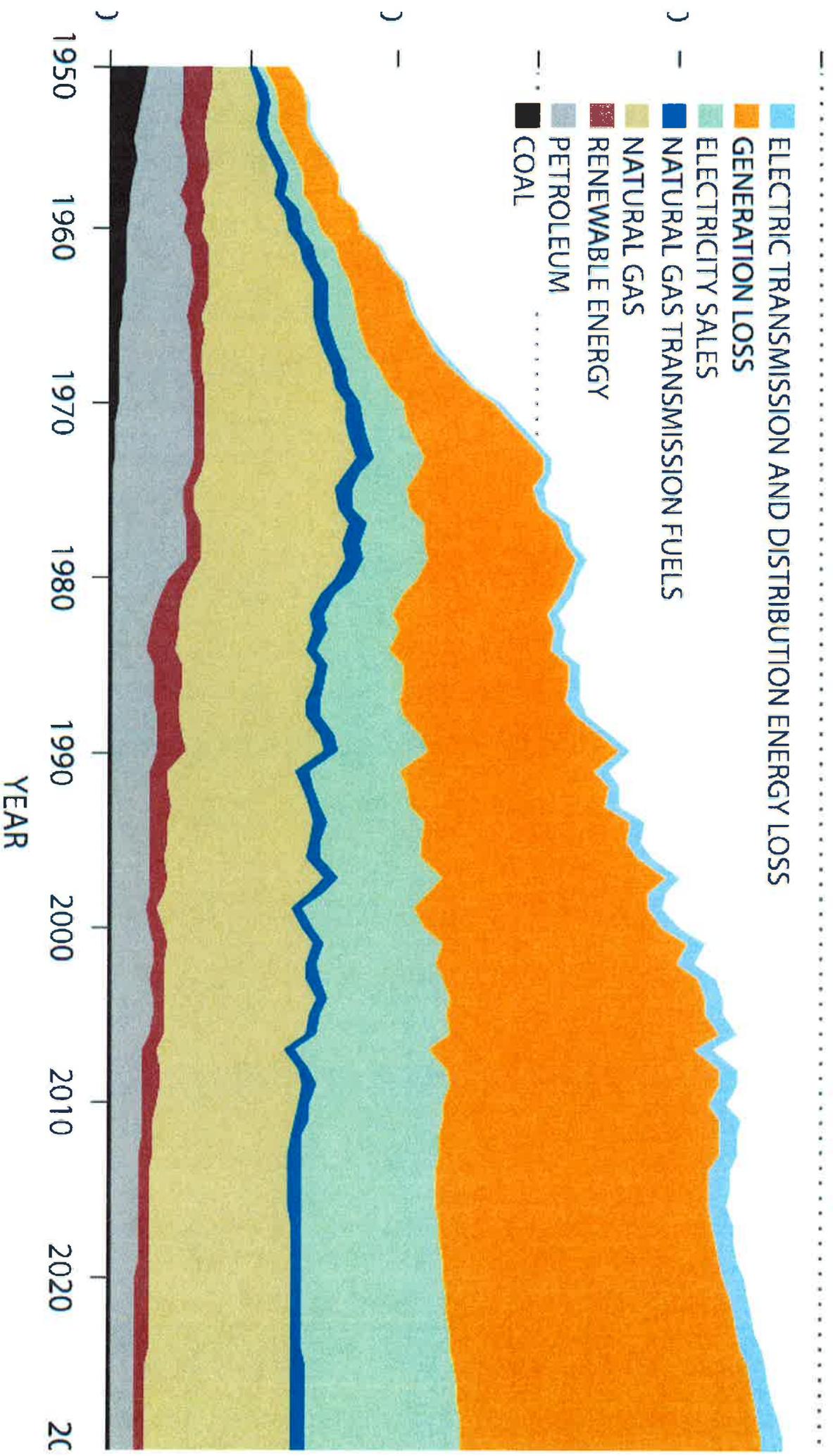
| Description   | Air Handler | Furnace | Evaporator Coil | Outdoor Condenser | Thermostat | Vent <sup>4</sup>  | Gas Line <sup>4</sup> | Ductwork <sup>4</sup> | Electrical Wiring <sup>4</sup> | Base Installation | Total                      | Incremental Cost    |
|---|-------------|---------|-----------------|-------------------|------------|--------------------|-----------------------|-----------------------|--------------------------------|-------------------|----------------------------|---------------------|
| <b>GAS FURNACE AND ELECTRIC AIR CONDITIONER</b>   |             |         |                 |                   |            |                    |                       |                       |                                |                   |                            |                     |
| <b>System 1 - 80% Gas Furnace and 13-Seer A/C</b>   |             |         |                 |                   |            |                    |                       |                       |                                |                   |                            |                     |
| 80%-Efficiency Gas Furnace, 70,000 BTU, 3.0-Ton Evaporator Coil, 3.0 Ton, 13 Seer, Single-Stage Compressor, 1,200-CFM Multi-Speed Blower, Digital Thermostat, "B" Vent Flue Piping                      | -           | \$550   | \$620           | \$885             | \$46       | \$430 <sup>1</sup> | \$1,040               | \$1,480               | \$185                          | \$1,500           | \$6,736                    | Base                |
|   |             |         |                 |                   |            |                    |                       |                       |                                |                   | <b>Present Standard</b>    |                     |
|   |             |         |                 |                   |            |                    |                       |                       |                                |                   | \$5,736                    | Future DOE Standard |
| <b>System 2 - 90% Gas Furnace and 14-Seer A/C</b>   |             |         |                 |                   |            |                    |                       |                       |                                |                   |                            |                     |
| 90%-Efficiency Gas Furnace, Single-Stage Burner, 70,000 BTU, 3.0 Ton, 14 Seer, Single-Stage Compressor, 3.0-Ton Evaporator Coil, 1,200-CFM Multi-Speed Blower, Programmable Thermostat, PVC Flue Piping | -           | \$1,010 | \$650           | \$1,240           | \$77       | \$270 <sup>2</sup> | \$1,040               | \$1,480               | \$185                          | \$1,500           | \$7,452                    | Base                |
|   |             |         |                 |                   |            |                    |                       |                       |                                |                   | <b>Future DOE Standard</b> | \$716               |
| <b>System 3 - 95% Gas Furnace and 18-Seer A/C</b>   |             |         |                 |                   |            |                    |                       |                       |                                |                   |                            |                     |
| 95%-Efficiency Gas Furnace, 2-Stage Burner, 70,000 BTU, 3.0 Ton, 18 Seer, 2-Stage A/C, 3.0-Ton Evaporator Coil, 1,200-CFM Variable-Speed Blower, 2-Stage Programmable Thermostat, PVC Flue Piping       | -           | \$1,940 | \$930           | \$3,565           | \$98       | \$270 <sup>2</sup> | \$1,040               | \$1,480               | \$185                          | \$1,500           | \$11,008                   | \$4,272             |
| <b>ELECTRIC FURNACE AND ELECTRIC AIR CONDITIONER</b>  |             |         |                 |                   |            |                    |                       |                       |                                |                   |                            |                     |
| <b>System 4 - 20-KW Electric Furnace and 13-Seer A/C</b>  |             |         |                 |                   |            |                    |                       |                       |                                |                   |                            |                     |
| 3.0 Ton, 13-Seer A/C, Single-Stage Compressor, 1,200 CFM, Multi-Speed Air Handler, 3.0-Ton Evaporator Coil, 20-KW Heat Package, Digital Thermostat  | \$950       | -       | Built In        | \$885             | \$46       | -                  | -                     | \$1,480               | \$490                          | \$1,500           | \$5,351                    | (\$1,385)           |
|   |             |         |                 |                   |            |                    |                       |                       |                                |                   | <b>Present Standard</b>    |                     |
| <b>System 5 - 20-KW Electric Furnace and 14-Seer A/C</b>  |             |         |                 |                   |            |                    |                       |                       |                                |                   |                            |                     |
| 3.0 Ton, 14-Seer A/C, Single-Stage Compressor, 1,200 CFM, Multiple-Speed Air Handler, 3.0-Ton Evaporator Coil, 20-KW Heat Package, Programmable Thermostat  | \$980       | -       | Built In        | \$1,240           | \$46       | -                  | -                     | \$1,480               | \$490                          | \$1,500           | \$5,736                    | (\$1,000)           |
|   |             |         |                 |                   |            |                    |                       |                       |                                |                   | <b>Future DOE Standard</b> |                     |

**Note: Red numbers in parentheses indicate savings to the builder.**

| Description   | Air Handler | Furnace | Evaporator<br>Coil | Outdoor<br>Condenser | Thermostat | Vent <sup>1</sup>  | Gas Line <sup>4</sup> | Ductwork <sup>4</sup> | Electrical<br>Wiring <sup>4</sup> | Base<br>Installation | Total    | Incremental<br>Cost |
|---|-------------|---------|--------------------|----------------------|------------|--------------------|-----------------------|-----------------------|-----------------------------------|----------------------|----------|---------------------|
| <b>AIR SOURCE HEAT PUMP WITH AUXILIARY ELECTRIC HEAT</b>  |             |         |                    |                      |            |                    |                       |                       |                                   |                      |          |                     |
| <b>System 6 - 3.0-Ton, 7.7-HSPF Heat Pump</b>   |             |         |                    |                      |            |                    |                       |                       |                                   |                      |          |                     |
| 3.0 Ton, 7.7-HSPF Heat Pump, Single-Stage Compressor, 20-KW Heat Package, 1,200 CFM, Multi-Speed Air Handler, 3.0-Ton Evaporator Coil, Digital Thermostat   | \$950       | -       | Built In           | \$1,550              | \$77       | -                  | -                     | \$1,480               | \$490                             | \$1,500              | \$6,047  | (\$889)             |
| <b>System 7 - 3.0-Ton, 8.3-HSPF Heat Pump</b>   |             |         |                    |                      |            |                    |                       |                       |                                   |                      |          |                     |
| 3.0 Ton, 8.3-HSPF Heat Pump, Single-Stage Compressor, 20-KW Heat Package, 1,200 CFM, Multiple-Speed Air Handler, 3.0-Ton Evaporator   | \$980       | -       | Built In           | \$2,170              | \$98       | -                  | -                     | \$1,480               | \$490                             | \$1,500              | \$6,718  | (\$18)              |
| <b>System 8 - 3.0-Ton, 18-Seer Heat Pump</b>  |             |         |                    |                      |            |                    |                       |                       |                                   |                      |          |                     |
| 3.0 Ton, 13-Seer Heat Pump, 2-Stage Compressor, 20-KW Heat Package, 1,200 CFM, Variable-Speed Air Handler, 3.0-Ton Evaporator   | \$2,075     | -       | Built In           | \$4,495              | \$98       | -                  | -                     | \$1,480               | \$490                             | \$1,500              | \$10,138 | \$3,402             |
| <b>DUAL FUEL - HEAT PUMP WITH GAS AUXILIARY HEAT</b>  |             |         |                    |                      |            |                    |                       |                       |                                   |                      |          |                     |
| <b>System 9 - Dual-Fuel, 80% Gas Furnace and 18-Seer Heat Pump</b>  |             |         |                    |                      |            |                    |                       |                       |                                   |                      |          |                     |
| 80%-Efficiency Gas Furnace, 1-Stage Burner, 70,000 BTU, 3.0 Ton, 18 Seer, 2-Stage Compressor, 3.0-Ton Evaporator Coil, 1,200 CFM, Multi-Speed Blower, 2-Stage Programmable Thermostat, "B" Vent Flue Piping | -           | \$550   | \$930              | \$4,495              | \$246      | \$430 <sup>1</sup> | \$1,040               | \$1,480               | \$185                             | \$1,500              | \$10,856 | \$4,120             |
| <b>System 10 - Dual-Fuel, 95% Gas Furnace and 18-Seer Heat Pump</b>   |             |         |                    |                      |            |                    |                       |                       |                                   |                      |          |                     |
| 95%-Efficiency Gas Furnace, 2-Stage Burner, 70,000 BTU, 3.0 Ton, 18 Seer, 2-Stage Compressor, 3.0-Ton Evaporator Coil, 1,200 CFM, Variable-Speed Blower, 2-Stage Programmable Thermostat, PVC Flue Venting  | -           | \$1,940 | \$930              | \$4,495              | \$246      | \$270 <sup>2</sup> | \$1,040               | \$1,480               | \$185                             | \$1,500              | \$12,086 | \$5,350             |

**Note: Red numbers in parentheses indicate savings to the builder.**

**Figure 3-19. U.S. Residential Energy Consumption by Fuel**



Renewable energy includes wood, and petroleum includes liquefied gases such as propane.  
Energy Information Administration.