



Department of Energy
Washington, DC 20585

Guam Power Authority
Regarding Ukudu Gas Turbine Units

Order No. 202-26-38

Pursuant to the authority vested in the Secretary of Energy (Secretary) by section 202(c) of the Federal Power Act (FPA)¹ and section 301(b) of the Department of Energy (DOE) Organization Act,² and for the reasons set forth below, I hereby determine that a statutory emergency exists in the Guam Power Authority (GPA) region,³ due to a sudden increase in demand, a shortage of electric energy, a shortage of facilities for the generation or transmission of electric energy, and other causes. Issuance of this Order will meet the emergency and serve the public interest.

EMERGENCY SITUATION

GPA has requested an emergency order pursuant to FPA section 202(c) (Application) to maintain grid reliability.⁴ GPA explains that its request for an emergency order is based on a “generation capacity crisis” that is driven by two factors: the retirement of baseload infrastructure and the outage of the 198 MW Ukudu steam turbine unit for emergency repairs.⁵

GPA states that it is facing severe generation deficits. Specifically, GPA’s projected evening peak demand is up to 234 MW, against a reduced capacity of 170 to 192 MW of island-wide generation available, resulting in a net deficit of 42 to 64 MW.⁶ GPA notes that available island-wide generation is constrained, primarily due to the 198 MW Ukudu steam turbine going offline for emergency repairs.

DESCRIPTION OF MITIGATION MEASURES

GPA states that it is implementing rotating power outages due to the net capacity deficiency, because the deficit is too large for “temporary rental units or battery energy storage systems alone.”⁷

¹ 16 U.S.C. § 824a(c).

² 42 U.S.C. § 7151(b).

³ Guam Power Authority is responsible for overseeing the dispatch of generation to meet system demand at all times within the limits of the transmission system in Guam.

⁴ Application at 1.

⁵ See *id.* at 1.

⁶ *Id.*

⁷ *Id.*

REQUEST FOR ORDER

GPA requests that the Secretary issue an order authorizing GPA to operate Ukudu's other two natural gas turbines (Specified Resources) to address the generation capacity crisis.⁸

ORDER

FPA section 202(c)(1) provides that whenever the Secretary determines "that an emergency exists by reason of a sudden increase in the demand for electric energy, or a shortage of electric energy or of facilities for the generation or transmission of electric energy," the Secretary has the authority "to require by order . . . such generation, delivery, interchange, or transmission of electric energy as in [his] judgment will best meet the emergency and serve the public interest."⁹ This statutory language constitutes a specific grant of authority to the Secretary to authorize the operation of generation, delivery, and transmission resources that the Secretary has determined will best meet an emergency.

Given the emergency caused by the expected load stress, the responsibility of GPA to ensure maximum reliability of its system, and the ability of GPA to identify and dispatch generation necessary to meet load requirements, I have determined that, under the conditions specified below, additional dispatch of the Specified Resources is necessary to best meet the emergency and serve the public interest for purposes of FPA section 202(c). This determination is based on the expected load stress, shortage of electric energy, shortage of facilities for the generation or transmission of electric energy, and other causes, and the potential loss of power to homes, businesses, and national defense assets in the areas that may be affected by curtailments or outages, presenting a risk to public health and safety and national security.

Consistent with the anticipated circumstances, this Order is limited to the period of time that the generation capacity crisis is expected to impact the GPA region. Because the additional generation may result in conflict with environmental standards and requirements, I am authorizing only the necessary additional generation on the conditions contained in this Order, with reporting requirements as described below.

FPA section 202(c)(2) requires the Secretary to ensure that any 202(c) order that may result in a conflict with a requirement of any environmental law be limited to the "hours necessary to meet the emergency and serve the public interest, and, to the maximum extent practicable," be consistent with any applicable environmental law and minimize any adverse environmental impacts.¹⁰ GPA anticipates that this Order may

⁸ See *id.* at 1-2.

⁹ Although the text of FPA section 202(c) grants this authority to "the Commission," section 301(b) of the Department of Energy Organization Act transferred this authority to the Secretary of the Department of Energy. See 42 U.S.C. § 7151(b).

¹⁰ 16 U.S.C. § 824a(c)(2).

result in exceedance of its rolling emission limits for the current rolling emissions year.¹¹ To minimize adverse environmental impacts, this Order limits operation of dispatched units to the times and within the parameters determined by GPA for reliability purposes. Consistent with FPA section 202(c)(3) and DOE's February 4, 2026, Order Granting Rehearing, the emissions from, hours of operation of, and fuel burned by Specified Resources while this Order is in effect will not be counted toward applicable rolling average-based limitations.¹²

Based on my determination of an emergency set forth above, I hereby order:

- A. From August 6, 2026, at 10:00 AM Guam Standard Time,¹³ in the event that GPA determines that generation from the Specified Resources in the application is necessary to meet the electricity demand that GPA anticipates in its service territory, I direct GPA to dispatch such unit or units and to order their operation only as needed to maintain reliability. Specified Resources are those generating units set forth in the Application for this Order, subject to updates directed here and as described in paragraph D, which DOE shall post on www.energy.gov.
- B. To minimize adverse environmental impacts, this Order limits operation of dispatched Specified Resources to the times and within the parameters determined by GPA for maintaining grid reliability and to the maximum extent practicable is consistent with any applicable environmental law. GPA shall provide a daily notification to DOE (via AskCR@hq.doe.gov) reporting each generating unit that has been designated to use the allowance and operated in reliance on the allowances contained in this Order.
- C. All operations of the Specified Resources must comply with applicable environmental requirements, including but not limited to monitoring, reporting, and recordkeeping requirements, to the maximum extent practicable while operating consistent with the emergency conditions.
- D. In the event that GPA identifies additional generation units that it deems necessary to maintain the reliability of the power grid, GPA shall provide prompt written notice to DOE at AskCR@hq.doe.gov with the name and location of those units that GPA has identified. Such additional generation units shall be deemed Specified Resources for the purpose of this Order for the hours prior to the required written notice to DOE, and GPA may dispatch such additional generation units, provided that if the DOE notifies GPA that it does not approve of such generation units being designated as Specified Resources, such generation units shall not constitute Specified Resources upon notification from DOE.
- E. GPA shall also provide such additional information regarding the environmental

¹¹ Application at 2.

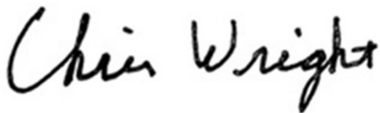
¹² See 16 U.S.C. § 824a(c)(3).

¹³ Equivalent to 8:00 PM Eastern Time on August 5, 2026.

impacts of this Order and its compliance with the conditions of this Order, in each case as requested by DOE from time to time.

- F. This Order shall not preclude the need for the Specified Resources to comply with applicable state, local, or Federal law or regulations following the expiration of this Order.
- G. This Order shall be effective on August 6, 2026, at 10:00 AM Guam Standard Time, through November 4, 2026, at 11:59 PM Guam Standard Time, with the exception of the reporting requirements in paragraph D and applicable compliance obligations in paragraph E. Renewal of this Order, should it be needed, must be requested before this Order expires.

Issued in Washington, D.C. on this 5th day of August 2026.¹⁴



Chris Wright
Secretary of Energy

cc: **Guam Public Utilities Commission**

Chairman Jeffrey Johnson
Vice-Chairman Peter Montinola
Commissioner Doris Flores Brooks
Commissioner Joseph McDonald
Commissioner Michael Pangelinan

GPA's Consolidated Commission on Utilities

Chairman Joseph (Joey) T. Duenas
Vice Chairman Francis E. Santos
Secretary Pedro Roy Martinez
Commissioner Michael Limtiaco
Commissioner Simon A. Sanchez II

¹⁴ August 6, 2026, in Guam.