Department of Energy
Washington, DC 20585

Puerto Rico Electric Power Authority
Regarding Specified Generation Resources

Order No. 202-25-1F

Pursuant to the authority vested in the Secretary of Energy (Secretary) by section 202(c) of the Federal Power Act (FPA)[1] and section 301(b) of the Department of Energy (DOE or Department) Organization Act,[2] and for the reasons set forth below, I hereby determine that a statutory emergency continues to exist in Puerto Rico due to a sudden increase in demand for electric energy, or a shortage of electric energy or of facilities for the generation of electric energy, and other causes. Issuance of this Order will meet the emergency and serve the public interest.

BACKGROUND

Order No. 202-25-1, issued pursuant to FPA section 202(c) on May 16, 2025, required additional dispatch of the Specified Generation Resources, as described in "Attachment A Order No. 202-25-1 Specified Generation Resources." Specifically, I determined that an emergency existed in Puerto Rico and that Order No. 202-25-1 was necessary to best meet emergency conditions and serve the public interest given the emergency nature of the expected load stress, the responsibility of the Puerto Rico Electric Power Authority (PREPA) to ensure maximum reliability on its system, and the ability of PREPA to identify and dispatch generation necessary to meet load requirements.[3] Order Nos. 202-25-1, 202-25-1A, 202-25-1B, 202-25-1C, 202-25-1D, and 202-25-1E issued pursuant to FPA section 202(c) each required PREPA and its agents to operate the Specified Generation Resources for 90 days, through August 14, 2025, November 12, 2025, February 10, 2026, May 11, 2026, August 9, 2026, and November 7, 2026, respectively. I determined that continued dispatch of the Specified Generation Resources was necessary, finding that the emergency conditions described in Order No. 202-25-1 were still present. I noted that the number and frequency of forced outages remained high, adversely affecting grid operations and delaying much needed planned maintenance outages.[4]

CONTINUING EMERGENCY CONDITIONS

[1] 16 U.S.C. § 824a(c).
[2] 42 U.S.C. § 7151(b).
[3] *P.R. Elec. Power Auth.*, DOE Order No. 202-25-1, at 2 (May 16, 2025).
[4] *See id.*; *see also P.R. Elec. Power Auth.*, DOE Order No. 202-25-1A, at 1 (Aug. 14, 2025); *P.R. Elec. Power Auth.*, DOE Order No. 202-25-1B, at 1 (Nov. 12, 2025); *P.R. Elec. Power Auth.*, DOE Order No. 202-25-1C, at 1 (Feb. 10, 2026).

The emergency conditions that necessitated the issuance of Order Nos. 202-25-1, 202-25-1A, 202-25-1B, 202-25-1C, 202-25-1D, and 202-25-1E continue. Puerto Rico's electric grid is facing an energy crisis, given unstable reserve capacity and widespread blackouts. Factors contributing to the emergency conditions include decades of deferred maintenance, the bankruptcy of the system owner and operator, as well as devasting hurricanes and earthquakes. These factors have combined to significantly deteriorate the Puerto Rican electric grid, resulting in repair times that take years rather than months. Since the issuance of the previous emergency order, Puerto Rico experienced several load shedding events where at least 50,000 customers suffered power outages.[5]

Furthermore, the grid operator, LUMA Energy, updated its analysis of resource adequacy and found that "Puerto Rico still faces a long-term generation shortfall of several hundred megawatts."[6] And, as stated by the Puerto Rico Energy Czar, "The record developed during 2025 and 2026 demonstrates that DOE's emergency actions have provided essential and targeted operational flexibility and have functioned as complimentary stabilization tools; preserving generation that otherwise could become unavailable during periods of critically low reserves, while accelerating critical work needed to reduce transmission constraints, address vegetation-related reliability risks, and strengthen the overall reliability and resilience of Puerto Rico's electric grid."[7]

Given the extended nature of the emergency, I will continue to assess the state of the Puerto Rican electric grid for the need for continued emergency orders until the emergency conditions are no longer present.

As the island continues to repair critical infrastructure and address the continued high demand, the number and frequency of forced outages remain high. While progress

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[5] LUMA, *Daily Generation Reporting* (October 2, 2026), https://lumapr.com/wp-content/uploads/2026/08/20260803-Daily-Availability-Report.pdf; https://lumapr.com/wp-content/uploads/2026/08/20260805-Daily-Availability-Report.pdf; https://lumapr.com/wp-content/uploads/2026/08/20260811-Daily-Availability-Report.pdf; https://lumapr.com/wp-content/uploads/2026/08/20260816-Daily-Availability-Report.pdf; https://lumapr.com/wp-content/uploads/2026/08/20260817-Daily-Availability-Report.pdf.

[6] LUMA Energy, LUMA's Updated Position Regarding Additional Temporary Generation: Interim Update for Summer 2026 (Sept. 4, 2026) (Ex. 1, to Motion, No. NEPR-MI-2024-0005, P.R. Energy Bureau), https://energia.pr.gov/wp-content/uploads/sites/7/2026/09/20260904-MI20240005-Motion-Submitting-LUMAs-Updated-Position-Regarding-Temporary-Generation.pdf.

[7] Letter from Puerto Rico Energy Czar on Continued Importance of Emergency Orders Issued Pursuant to Section 202(c) of the Federal Power Act for the Stabilization and Reliability of Puerto Rico's Electric System. September 25, 2026.

has been made, many of the conventional generation units are still being repaired. However, these repairs are subject to numerous delays attributable to funding authorizations, contract disputes, and supply chain challenges. This situation causes severely inadequate capacity reserves, which threaten public safety, healthcare, residential customers, industry, commerce, telecommunications, and other essential critical services.

As outlined in this order, I am ordering operational limitations to ensure to the maximum extent practicable adherence to applicable environmental laws and regulations. I have also imposed reporting requirements to ensure transparency and timely implementation of the directives contained within this Order. As the emergency conditions continue to exist, I hereby issue Order No. 202-25-1F to permit operation of Specified Generation Resources listed in Attachment A, with modifications as explained below, for an additional 90-day period through February 5, 2027.

Pursuant to FPA section 202(c)(4)(B),[6] DOE has consulted with the primary Federal agency with expertise in the environmental interests protected by laws or regulations that may conflict with this Order. The agency did not submit conditions for inclusion in this Order.

ORDER

FPA section 202(c)(1) provides that whenever the Secretary determines "that an emergency exists by reason of a sudden increase in the demand for electric energy, or a shortage of electric energy or of facilities for the generation or transmission of electric energy . . . or other causes" the Secretary has the authority "to require by order . . . such generation, delivery, interchange, or transmission of electric energy as in [his] judgment will best meet the emergency and serve the public interest."[8] This statutory language constitutes a specific grant of authority to the Secretary to require the operation of the Specified Generation Resources when the Secretary has determined that such operation will best meet an emergency.

As described above, the emergency conditions supporting the issuance of Order Nos. 202-25-1, 202-25-1A, 202-25-1B, 202-25-1C, 202-25-1D, and 202-25-1E continue. If the Specified Generation Resources are not available to operate, this could result in the loss of power, affecting public safety, healthcare, residential customers, industry,

[8] 16 U.S.C. § 824a(c)(1). Although the text of FPA section 202(c) grants this authority to "the Commission," section 301(b) of the Department of Energy Organization Act transferred this authority to the Secretary of the Department of Energy. *See* 42 U.S.C. § 7151(b).

commerce, telecommunications, and other essential critical services. Given the emergency nature of the expected load stress, the responsibility of PREPA and its agents to ensure maximum reliability on the system, and the ability of PREPA and its agents to identify and dispatch generation necessary to meet load requirements, I have determined that, under the conditions specified below, additional dispatch of the Specified Generation Resources is necessary to best meet the emergency and serve the public interest for the purposes of FPA section 202(c). This determination is based on the expected electricity demand, the shortage of electric energy, the shortage of facilities for the generation of electric energy, and other causes.

Based on my determination that a statutory emergency continues to exist in Puerto Rico, I hereby order PREPA and its agents to operate the Specified Generation Resources under the specified circumstances:

A. From November 8, 2026, in the event that a specified resource is necessary to maintain grid reliability, PREPA and its agents must operate the Specified Generation Resources listed in Attachment A as needed to prevent reliability issues.

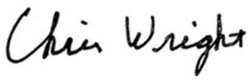
B. To minimize adverse environmental impacts, this Order limits operation of dispatched units to the times and within the parameters determined by PREPA and its agents, as needed for maintaining grid reliability.

C. Every two weeks on Wednesdays, PREPA and its agents shall report all dates on which the Specified Generation Resources are operating to the Department of Energy (via AskCR@hq.doe.gov). Each biweekly report shall continue to provide complete information using the Department of Energy 202(c) Reporting Templates submitted to PREPA and its agents on July 8, 2025.

D. By December 8, 2026, PREPA and its agents shall provide the Department of Energy (via AskCR@hq.doe.gov) the recommended manufacturer's maintenance schedule for each covered unit, the number of hours and time the unit has run since last maintenance, and a plan for implementing such recommended maintenance.

E. This Order shall be effective on November 8, 2026, through February 5, 2027.

Issued in Washington, D.C. on this 6th day of November 2026.



Chris Wright
Secretary of Energy
Attachment A: Order No. 202-25-1F Specified Generation Resources

Attachment A: Order No. 202-25-1F Specified Generation Resources

Owner	Entity ID	Plant ID	Plant Name	Generator/Unit
Puerto Rico Electric Power Authority	15497	61146	Aguirre Plant	1
Puerto Rico Electric Power Authority	15497	61146	Aguirre Plant	2
Puerto Rico Electric Power Authority	15497	61147	Costa Sur Plant	5
Puerto Rico Electric Power Authority	15497	61147	Costa Sur Plant	6
Puerto Rico Electric Power Authority	15497	61148	Central San Juan Plant	7
Puerto Rico Electric Power Authority	15497	61148	Central San Juan Plant	9
Puerto Rico Electric Power Authority	15497	61148	Central San Juan Plant	CC5
Puerto Rico Electric Power Authority	15497	61148	Central San Juan Plant	CC6
Puerto Rico Electric Power Authority	15497	61149	Palo Seco Plant	3
Puerto Rico Electric Power Authority	15497	61149	Palo Seco Plant	4
Puerto Rico Electric Power Authority	15497	61150	Cambalache Plant	GT-2
Puerto Rico Electric Power Authority	15497	61150	Cambalache Plant	GT-3
Puerto Rico Electric Power Authority	15497	61151	Mayaguez Plant	GT-1
Puerto Rico Electric Power Authority	15497	61151	Mayaguez Plant	GT-2
Puerto Rico Electric Power Authority	15497	61151	Mayaguez Plant	GT-3
Puerto Rico Electric Power Authority	15497	61151	Mayaguez Plant	GT-4

Puerto Rico Electric Power Authority	N/A	N/A	FEMA Temporary Power Generation San Juan	General Electric TM2500 Emergency Generators - Unit 1
Puerto Rico Electric Power Authority	N/A	N/A	FEMA Temporary Power Generation San Juan	General Electric TM2500 Emergency Generators - Unit 2
Puerto Rico Electric Power Authority	N/A	N/A	FEMA Temporary Power Generation San Juan	General Electric TM2500 Emergency Generators - Unit 3
Puerto Rico Electric Power Authority	N/A	N/A	FEMA Temporary Power Generation San Juan	General Electric TM2500 Emergency Generators - Unit 4
Puerto Rico Electric Power Authority	N/A	N/A	FEMA Temporary Power Generation San Juan	General Electric TM2500 Emergency Generators - Unit 5
Puerto Rico Electric Power Authority	N/A	N/A	FEMA Temporary Power Generation San Juan	General Electric TM2500 Emergency Generators - Unit 6
Puerto Rico Electric Power Authority	N/A	N/A	FEMA Temporary Power Generation San Juan	General Electric TM2500 Emergency Generators - Unit 7
Puerto Rico Electric Power Authority	N/A	N/A	FEMA Temporary Power Generation San Juan	General Electric TM2500 Emergency Generators - Unit 8
Puerto Rico Electric Power Authority	N/A	N/A	FEMA Temporary Power Generation San Juan	General Electric TM2500 Emergency Generators - Unit 9
Puerto Rico Electric Power Authority	N/A	N/A	FEMA Temporary Power	General Electric TM2500 Emergency Generators - Unit 10

			Generation San Juan	

Puerto Rico Electric Power Authority	N/A	N/A	FEMA Temporary Power Generation Palo Seco	20MW - Unit 1
Puerto Rico Electric Power Authority	N/A	N/A	FEMA Temporary Power Generation Palo Seco	20MW - Unit 2
Puerto Rico Electric Power Authority	N/A	N/A	FEMA Temporary Power Generation Palo Seco	25MW - Unit 1
Puerto Rico Electric Power Authority	N/A	N/A	FEMA Temporary Power Generation Palo Seco	25MW - Unit 2