

Institutional Support: Portfolio Overview

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Grid Modernization Initiative Peer Review ,September 4-7, 2018

Institutional Support

Supporting and managing institutional change in a period of rapid (and potentially disruptive) technological innovation

Expected Outcomes

 Address high priority grid modernization challenges and needs identified by electric power industry stakeholders, with particular emphasis on state policymakers and regional planning organizations

Federal Role

- Convene key grid stakeholders as an honest-broker for collaborative dialogues on grid modernization
- Create an over-arching suite of grid-related "institutional" analysis, workshops, and dialogues to highlight challenges and explore options for transforming the grid, focusing on key policy questions related to new technologies, regulatory practices, and market designs







MYPP Activities & Achievements



	CONSODTUM
MYPP Activities	Technical Achievements by 2020
1. Provide Technical Assistance to States and Tribal Governments	 Technical assistance to ALL states to inform their electricity policy decision making, accelerating policy innovation in at least 7 states Technical analysis results to at least 15 states that allows them to enhance utility distribution system planning, including guidance on how to consider Non-Wires Alternatives, DER, and advanced grid components and systems
2. Support Regional Planning and Reliability Organizations	 Regional planning & reliability organizations develop institutional frameworks, standards, and protocols for integrating new grid-related technologies Coordinated regional long-term planning process that uses standardized, publicly available databases of transmission and regional resource data and planning assumptions
3. Develop Methods, Tools, and Resources for Assessing Grid Modernization	 Develop a valuation framework that will allow stakeholders to conduct, interpret, and compare valuation studies of existing and emerging grid technologies and services with high levels of consistency, transparency, repeatability, and extensibility New and enhanced Grid Modernization performance and impact metrics and data collection methods, which are used by states to track Grid Modernization progress Analysis tools and methods that facilitate states' integration of emerging grid technologies into decision-making, planning, and technology deployment.
4. Conduct Research on Future Electric Utility Regulation	• 3-5 states have adopted fundamental changes and 8-10 states have adopted incremental changes to their regulatory structure that better aligns utility interests with grid modernization goals









1.1: Metrics Analysis





PoP: FY16/17/18 Budget: \$4.7M Labs: PNNL, LBNL ANL, LLNL, NREL, SNL, BNL Partners: NERC, APPA, ERCOT, NOLA, CAISO,EIA, EPA,PG&E, SCE, ComEd

- Work directly with strategic stakeholders to confirm the usefulness of new and enhanced existing metrics that will guide grid modernization efforts to maintain and improve: reliability, resilience, flexibility, sustainability, affordability, and security
- Definition, validation and adoption of metrics by leading industry stakeholders and regional partners

1.2.4: Grid Services and Technologies Valuation Framework



- Develop a valuation framework that will allow stakeholders to conduct, interpret, and compare valuation studies of existing/emerging grid technologies and services with high levels of consistency, transparency, repeatability, and extensibility
- Valuation is crucial factor in investment and policy decisions

1.4.25: Distribution System Decision Support Tool Development and Application





PoP: FY16/17/18 Budget: \$2.M Labs: NREL, LBNL,PNNL Partners: NARUC, NASEO, and regional partners (NECPUC, OMS, WIEB)

- Identify strategies and provide technical assistance (TA) to state PUCs and utilities that focus on advanced electric distribution planning methods and tools, with a focus on incorporating emerging grid modernization technologies and significant deployment of DER
- Develop and conduct educational training program targeted at state PUCs, energy offices



1.4.29: Future Electric Utility Regulation



- Provide technical assistance, tools, and analysis on evolving trends in utility regulation, ratemaking and utility business models
- States will have improved capability to consider alternative regulatory approaches to enable grid modernization investments that will better tie utility earnings to consumer value, economic efficiency and other policy goals

1.5.7: Laboratory Value Analysis of Resilient **Distribution System (RDS) Projects**





PoP: FY18/19/20 Budget: \$1.5M Labs: PNNL, ANL, LBNL, NREL, SNL Partners: RDS Teams

- Develop methodology for estimating value of resilient distribution systems and perform value analysis for 5 RDS projects
- First authoritative valuation study of resilience field demonstrations with diverse use case scenarios that include different technologies, threat scenarios, value streams and regions with different market structures

Connections and Collaborations Foundational and Program Projects



MYPP Area	Foundational Projects	Program Specific Projects
1. TA to States	1.4.25 Distribution System PlanningSupport Tools1.3.22 TA to NY REV	DOE OE TPTA TA to PUCS Solar Energy Innovation Network (SEIN) Solar Technical Assistance Team (STAT)
2. Support Regional Planning and Reliability Organizations		DOE OE TPTA – Regional Planning
3. Develop Methods, Tools, and Resources for Assessing Grid Modernization	1.1 Metrics Analysis1.2.4 Valuation Framework1.5.7 Lab Value Analysis of RDS projects	 Next Generation Distribution System Platform (DSPx) (DOE OE) Valuation Guidance for Pumped Storage Hydro (EERE Water Power Technologies Office) Energy Storage Applications and Value Streams (OE Energy Storage Program)
4. Future Electric Utility Regulation	1.4.29 Future Electric Utility Regulation	

Accomplishments and Emerging Opportunities

Accomplishments

Metrics (1.1)

- Reference document (v2.0) on approach and focus in each metric area (v2.0)
- Stakeholder adoption (EIA small DG; APPA – ICE Calculator and eReliability Tracker)
- Impressive engagement process (~15 Working Partners)

Valuation Framework (1.2.4)

- □ Long-term Vision of a standard for valuation
- Conducted test cases of initial valuation framework
- Revised valuation guidance document out for external review

Distribution System Planning Support Tools 1.4.25

- Conducted 3 regional training workshops on emerging issues in dist. system planning attended by 33 states (>100 PUC staff)
- Reports on state activities on distribution system planning & tools

Path Forward

• 1.1

- Adapt Reference document for broader audiences
- Institutionalize proposed metrics with Working Partners

1.2.4

- Finalize and disseminate Valuation Framework Guidelines document
- Phase II activities: Revision, Expansion, & Industry adoption
- Phase III: Standards development

1.4.25

- Complete report on distribution system planning tools: current capabilities, gaps
- Continue support for MN PUC and MA on interconnection rules, standards
- Extend and expand training to state PUCs and energy offices





Accomplishments and Emerging Opportunities (cont.)

Accomplishments

- Future Electric Utility Regulation (1.4.29)
 - Provided TA to 10 states on incremental and 5 states on comprehensive regulatory/utility business model changes
 - Enhanced FINDER model to include financial impacts of EE and distributed PV on utility shareholders and participants and non-participants
 - Completed four reports in Future of Electric Utility Regulation series industry; 750 webinar attendees

Laboratory Value Analysis of RDS Projects (1.5.7)

- Developed uniform approach to value estimation across RDS projects
- Worked with 5 RDS teams to enhance use cases and specify data requirements to assess benefits

Path Forward

1.4.29

- Complete state TA in 5 states (HI, LA, NY, VT, WA)
- Conclude modeling activities linked to state TA: Impacts of EVs on utility shareholders and ratepayers; and Impacts of TOU/CPP and export rates on customer home and battery storage use
- Finalize Future Electric Utility Regulation Reports: Resilience Investments for Electricity Systems and Ways Utilities can Provide 100% RE to Corporate Customers and Cities

1.5.7

- Continue to work with RDS teams & explore opportunities for early simulation of use cases)
- Conduct value estimation for 5 RDS projects based on field data (yr 3)
- Report that synthesizes outcomes, lessons learned and presents cross-cutting analysis and results (yr 3)





Summary



- Institutional Support significantly impacts pace of Grid Modernization Investments
- Many key elements of the Multi-Year Program Plan included in GMLCfunded projects (and other DOE funded activities)
- Foundational Projects
 - Metrics Analysis
 - Valuation Framework
 - Distribution System Decision Support Tools: Development & Application
 - Future Electric Utility Regulation
 - Laboratory Valuation Analysis of Resilient Distribution System Projects
- TA to many state PUCs through Foundational Projects
- DOE has leveraged Institutional Support team expertise (e.g., Staff Report on Electricity Markets and Reliability, Puerto Rico TA, Beyond LCOE)

Additional Slides





Foundational Projects



1.1 Metrics: Foundational Analysis for GMLC

- Work directly with strategic stakeholders to confirm the usefulness of new and enhanced existing metrics that will guide grid modernization efforts to maintain and improve: reliability, resilience, flexibility, sustainability, affordability, and security
- Definition, Validation and Adoption of metrics by leading industry stakeholders and regional partners

1.4.25 Distribution System Planning Support Tools

- Identify strategies and provide technical assistance (TA) to state PUCs and utilities on advanced electric distribution planning methods and tools, with a focus on incorporating deployment of DER
- Develop & conduct training course(s) for State PUCs on emerging issues in distribution system planning

1.2.4 Grid Services and Technologies Valuation Framework Development

- Develop a valuation framework that will allow stakeholders to conduct, interpret, and compare valuation studies of existing/emerging grid technologies and services with high levels of consistency, transparency, repeatability, and extensibility
- Valuation drives investments

1.4.29 Future of Electric Utility Regulation

- Provide TA, tools, and analysis on trends in utility regulation and business models
- States will have improved capability to consider alternative regulatory approaches to enable grid modernization investments that will better tie utility earnings to consumer value, economic efficiency and other policy goals

Institutional Support Projects





Regional Demonstration Project: 1.3.22 -Technical Support to NY REV Initiative



- Providing technical support to NY State energy agencies (NYDPS and NYSERDA) to enable the REV vision
- Focus on creating Distributed System Platform (DSP), utility regulation and changes to utility business model, and DER demonstration projects.
- Leverage knowledge gained to support DOE's broader GMI; summarize lessons learned for other states



1.1: Metrics Analysis



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GRID MODERNIZATION INITIATIVE PEER REVIEW GMLC 1.1 – Metrics Analysis

MICHAEL KINTNER-MEYER

September 4–7, 2018 Sheraton Pentagon City Hotel – Arlington, VA



GMLC1.1: Metrics Analysis High Level Summary



Project Objectives Work directly with *strategic* stakeholders to confirm the usefulness of *new and* enhanced existing metrics that will guide grid modernization efforts to maintain and improve:

- **Reliability**,
- **Resilience**,
- Flexibility,
- Sustainability,
- Affordability, and
- Security.

Value Proposition

- Ensuring that all stakeholders understand how grid modernization investments will affect and benefit them
- Audiences: grid modernization technology developers and investors; utility and ISO technology adopters or sponsors; federal, state, and municipal regulatory or oversight authorities; and electricity consumers (i.e., the ratepayers)

Expected Outcomes

Definition, Validation, and Adoption of metrics and analysis approaches by leading industry stakeholders and regional partners



PROJECT FUNDING				
	FY16 \$	FY17\$	FY18 \$	
total	1581	1584	1584	

GMLC1.1: Metrics Analysis Approach





Monisha Shah, Gian Porro, NREL, stakeholder leads^e

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GMLC1.1: Metrics Analysis Approach

- ► Formation of a strong lab team with senior staff
 - Joe Eto, LBNL, Reliability lead, and +1
 - Vanessa Vargas, SNL and James Kavicky, ANL: Resilience leads
 - Tom Edmunds, LLNL: flexibility lead
 - Garvin Heath, NREL: Sustainability lead
 - Dave Anderson, PNNL: Affordability lead
 - Steve Folga, ANL: Security Lead

James Kavicky, ANL: Argonne











GMLC1.1: Metrics Analysis



Accomplishments to Date

Working partnerships:

- <u>Reliability:</u> NERC, APPA, ERCOT
- <u>Resilience:</u> NOLA, 100 Resilient Cities
- <u>Flexibility:</u> ERCOT, CAISO
- <u>Sustainability:</u> EIA, EPA, ERCOT, PG&E, MN-PUC
- <u>Affordability</u>: SCE, WA State UTC
- <u>Security</u>: EEI, ComEd , Idaho Falls Power, SCE
- Uptake of proposed metrics
 - **EIA: submitted modifications to Form 861 and CBECS to reflect small DG generators** (May, 2018)
 - APPA: ICE Calculator integrated into eReliability Tracker (Dec., 2017)
 - □ NOLA: building microgrid based on SNL's consequence-based approach and testing ANL's approach (Nov., 2017)
- Publications and information dissemination
 - Living document: Metrics Analysis: Reference Document, v2.1, May 2017
 - (Sustainability) Journal paper: CO₂ emission estimates from U.S. electricity: Potential for underestimation as grid modernizes (submitted to Energy & Environmental Science, 8/14/18)
 - (Resilience) Journal paper: Development of Grid Resilience Metrics (submitted to IEEE Transaction on Industrial Informatics on Resilience in Energy Industries, 4/30/2018)
 - 3 technical reports:
 - Flexibility¹
 - Affordability²
 - Resilience

Technical Workshops: EPRI, CEC, SCE, FERC, IEEE-PES, WI-PUC, Smart Grid Northwest

¹Edmunds, Thomas, Omar Alzaabi, and Andrew Mills, Flexibility Metrics to Support Grid Planning and Operations, *LLNL-CONF-738350, Siebel Energy Institute Future Markets Workshop*, Washington, DC, July 26, 2017. ² Anderson, David. 2018. *Electricity Affordability Metrics for the US*, National webinar of the Clean Energy States Alliance. June 14, 2018. PNNL-SA-135678.

GMLC1.1: Metrics Analysis Accomplishments to Date





 Demonstration prob. transmission planning metrics with ERCOT in progress

local resilience benefits Developed initial MCDA survey mechanism (March, 2018)

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GMLC1.1: Metrics Analysis Accomplishments to Date



Flexibility

Lead: Tom Edmunds(LLNL)

Value: Develop and demonstrate usefulness of new flexibility metrics

Developed large set of candidate metrics that represent network properties of flexibility and lack of flexibility, engaging stakeholders to identify most useful metrics

Lagging indicators

 Requires statistical analysis of market and grid conditions to reveal curtailments, loss of load, or other economic impacts caused by insufficient flexibility.

Leading indicators

- Requires production cost simulations with weather and other uncertainties to design for sufficient flexibility.
- Use production cost models to examine tradeoffs between different sources of flexibility.



Accomplishments Year 1+2:

- Reduced 23 metrics down to 5 essentials (Feb. 2018)
- Wrote software to visualize data and reveal trends with 5-years of CAISO & ERCOT data (Jul. 2018)
- Presentations to CAISO & ERCOT (Nov., 2017, Apr., 2018)

Sustainability 🛃 Lead: Garvin Heath (NREL)

Value: Identify needed improvements to GHG and water metrics and reporting

Evaluated current federal data products' ability to track changes in electric-sector CO₂ emissions that may result from future grid modernization; identified coverage gaps for certain energy sources anticipated to grow.

Completed survey of available water scarcity metrics.

Engaged with EIA and other stakeholders to improve federal data products' ability to track changes in electric-sector CO₂ emissions from distributed generation (DG).



Accomplishments Year 1+2:

- EIA survey teams are changing forms to better capture DG penetration in manufacturing (MECS), commercial (CBECS) and utility systems (861) (May, 2018)
- Demonstrated need for new *Relative Water Risk* metric (Jan, 2018)



GMLC1.1: Metrics Analysis Accomplishments to Date

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GMLC1.1: Metrics Analysis Institutionalization Pathways



Reliability	American Public Power Association	Pathway: utility adoption • Metrics: ICE calculator adopted in eReliability Tracker
Resilience Flexibility	◆IEEE © California ISO	 Pathway: city/utility adoption Metrics: adoption by NOLA to built Microgrids broad information dissemination through "100 Resilient Cities" Pathway: adoption by RTOs <u>Retrospective</u> metrics: through publishing in IEEE Prospective metrics: by working with ISOs
Sustainability	ercot	 Pathway: Data Collection Agency Metrics: GHG Emissions of DERs Adoption into EIA End use (MECS and CBECS) and Utility Surveys (EIA 861)
Affordability		Pathway: State Energy Offices Dashboard offered by Energy offices
Security	Edison Electric INSTITUTE	 Pathway: Utility Adoption Metrics: Physical Security Attributes PMI Dashboard offered by EEI to Member Utilities

GMLC1.1: Metrics Analysis

Next Steps and Future Plans



Remainder of year 3 activities (expected end March 30, 2019)

- Completing existing tools in all metrics areas
- Transition of the Reference Document to more accessible document for targeted audience:
 - Into several documents with extended EXECUTIVE SUMMARY
 - Individual Metric subject discussions
 - Appendices with work products
- Institutionalizing proposed metrics with
 - EIA: commercial buildings survey (CBECS): DG enhancements
 - CEC
 - EEI
 - IEEE
- Discussion with DOE on potential new/continued Metrics project with potential objectives
 - □ Enhance existing activities
 - Applying comprehensive set of metrics with partners to measure grid modernization progress



GMLC1.1: Metrics Analysis Mapping Metrics to Decisions and Stakeholders



- Motivation
 - □ Improve understanding of the metrics being used to inform decision-making in the electric sector (e.g., capacity investment, retirement, operations, policy, regulatory RD&D)
 - Complements to-date stakeholder approach
 - □ Use to inform Year 3 work plans and longer-term DOE metrics and valuation activities
- Approach
 - Elicit directly from representative stakeholders: metrics of most interest in their decisionmaking (leverage GMLC1.2.4: valuation framework development)
 - □ Mine from publicly-available proceedings and identify set of metric used
- Initial Findings (to be updated by August 27)
 - Several decision frameworks (e.g., NY REV) document a diverse set of benefit and cost metrics to inform a variety of decisions — may not always be applied in practice
 - □ More variation in breadth occurs in case- or proceeding-specific examples examined to date
 - Reliability and affordability metrics are commonly in use; sustainability (environmental, economic) appear less frequently; resilience still uncommon
 - Continuing to extend literature review to cover a broader range of situations e.g., performance regulation, transmission capacity investment, allocation of stranded costs associated with asset retirement





GRID MODERNIZATION INITIATIVE PEER REVIEW:

1.2.4 Grid Services and Technologies Valuation Framework

PATRICK O'CONNOR, ORNL

September 4–7, 2018 Sheraton Pentagon City Hotel – Arlington, VA



Grid Services and Technologies Valuation Framework – GMLC 1.2.4



Project Description

Develop a valuation framework that will allow electricity-sector stakeholders to conduct, interpret, and compare valuation studies of existing and emerging grid services and technologies with high levels of consistency, transparency, repeatability, and extensibility.

Value Proposition

- Valuation is crucial factor in investment and policy decisions...
- But lack of underlying framework
 - Prevents comparison or consolidation
 - Leads to conflict over correct method
 - Slows approval of investment
- **Decision makers** need information they can reliably interpret and compare

Project Objectives

Produce a framework: a systematic approach to conducting and interpreting valuation, resulting in:

- Increased transparency in methods and assumptions used to evaluate grid technologies and services.
- The ability of stakeholders to identify value beyond monetary savings and costs.
- Useful and used guidance for the broad range of valuation applications.
- The foundation of reaching a long-term vision of improved, broadly consistent valuation practices.

Contribution to GMI MYPP Goals

Incorporate new technologies, including DER, into modern grid planning, operations, & optimization



Grid Services & Technologies Valuation Framework

Project Participants and Roles				
Laboratories	PROJECT FUNDING			
ORNL – Project manager; framework development	Lab	FY16 \$	FY17\$	FY18 \$
PNNL – Review state of valuation ANL – Taxonomy and glossary NREL – Test cases LBNL – Review and taxonomy support SNL – Framework development support LANL – Framework development support	ORNL	375k	325k	415k
	PNNL	200k	175k	205k
	NREL	95k	200k	170k
	ANL	155k	100k	60k
	LBNL	105k	100k	60k
Industry National Association of Regulatory Utility Commissions (NARUC) – partner supporting Stakeholder Advisory Group	SNL	40k	50k	60k
	LANL	30k	55k	30k
(SAG) engagement	TOTAL	\$1M	\$1M	\$1M



Grid Services & Technologies Valuation Framework GRD Stakeholder Advisory Group (SAG)

Se	cto	rs

✓ Regulators/Legislators

✓ Utilities

✓ Customer/Environmental Groups

✓ Technical Experts

- ✓ Regional Coordinators
- ✓ Suppliers

Name	Organization	Name	Organization
Denis Bergeron	Maine Public Utilities Commission	Michael Bailey	Western Electricity Coordinating
Ed Finley; Alt. Kim	North Carolina Utilities Commission		Council
Jones		David Whiteley	Eastern Interconnection Planning
Matthew Shuerger	Minnesota Public Utility Commission		Collaborative
Nick Wagner	Iowa Public Utility Commission	J. T. Smith	Midcontinent ISO
Ray Palmer	Federal Energy Regulatory	Betsy Beck	American Wind Energy Association
	Commission	Rohan Ma	Solar City
Jeff Morris	Washington State Legislature	Elia Gilfenbaum	Tesla
Tom Sloan	Kansas State Legislature	Jonathan Lesser	Continental Economics
Gary Brinkworth	Tennessee Valley Authority	Bernard Neenan	Independent Consultant
Lilian Bruce	Electric Power Board, Chattanooga	Ben Hobbs	Johns Hopkins University
Sekou Sidime	Commonwealth Edison	Michael Moore	Cornell University
Enrique Mejorada	Pacific Gas & Electric	Erin Erben	EPRI
David Kolata	Citizens Utility Board		
Ron Lehr	Western Clean Energy Advocates		

Grid Services & Technologies Valuation Framework

<u>Phase I: Baseline</u> <u>Framework</u> <u>Development</u>

Goal:

Transparency and repeatability with credibility to industry

- Focus on the process of valuation.
- Industry-reviewed
 draft framework.

2018

2019

 Test cases to apply the framework.

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<u>Phase II: Revision,</u> <u>Expansion, Industry</u> <u>Adoption</u> Goal: Comparability and extensibility with usage by industry

- More formal structure.
- Expand coverage to include other infrastructures.
- Application of framework by DOE and contractors.
- Industry use of framework for selected valuation studies.

2021

Institutional Support

2020

2022

2023

<u>Phase III: Standards</u> <u>Development</u>

Goal: Industry hand-off for development of "Generally Accepted Valuation Principles (GAVP)"

- "Champion Organization" for long-term ownership.
- Stakeholder-driven process to transform guidelines into GAVP.
- Ability for professional certification, third-party audit.
- Likely to take 5+ years, even with Valuation Framework as the foundation.

2025

9/10/2018

2024

Grid Services & Technologies Valuation Framework

Approach:

- 1. Engage Stakeholder Advisory Group (SAG)
- 2. Review Past Valuation Studies
- 3. Identify Best Practices and Guidance
- 4. Formulate Framework
- 5. Apply to Test Cases & Incorporate Advisor Input
- 6. Iterate and Refine

Key Issues:

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- Valuation-based decisions are now more complex
 - New technologies (e.g., renewable energy, storage)
 - New grid structures (e.g., microgrid)
 - Complex value metrics (e.g., resilience)
 - Multi-criteria values (some not easily monetized)
- Implicit assumptions and choices of evaluation methods are not transparent
- Uneven quality, inconsistent studies

Distinctive Characteristics:

- The Framework is a process, not another model.
- Deliberate identification of decision basis, stakeholder viewpoints, metrics needed, multi-criteria approach, uncertainties, choice of methods & tools.

Draft and

Revise the

Valuation

Framework

Ensures early alignment of valuation methods with study goals and scope.



Engage

Stakeholders

for Guidance and Review

Establish and

Maintain a

Long-Term

Vision for

Valuation


- Established Stakeholder Advisory Group (SAG) [Sept. 2016]
 - Crucial industry & regulator involvement
- Developed Initial Valuation Framework [June 2017]
 - Long-term Vision of a Standard for Valuation set goals and scope
 - Assessed current practices and state-of-the-art need & gap analysis
 - Initial Structure & Guidance (Version 1.0)
 - Review by SAG [Dec. 2017]
- Test Cases
 - #1: Tabletop exercise on nuclear power subsidies review past studies through the valuation "lens" [Aug. – Dec. 2017]
 - #2: Pilot application to microgrids using SAG volunteers [Apr. Oct. 2018]
- Revised Guidance Version 2.0 [July 2018]
- External Review (invited ~30 industry experts + SAG) [Aug. 2018]



Grid Services & Technologies Valuation Framework Activities of Past Year: Refined Framework



- Expanded step descriptions.
- Enhanced guidance for stakeholder engagement.
- Specified information flows among phases and steps.
- Added documentation requirements for each phase.





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Test Case 1: Use of framework to compare similar studies

Recent state studies on support for "at-risk" nuclear power projects were systematically analyzed using "version 0" of the valuation framework



Key Findings and Framework Improvements:

- *Finding*: use of a formal process for valuation may potentially have saved resources and improved consistency of study outputs
- *Framework Improvement*: Ensure Valuation objective is followed and metrics directly address the decision basis.
- Framework Improvement: Made explicit the information flows between steps.
- *Framework Improvement:* Adjusted order and potential for iterations between process steps.





Test Case 2: Use of framework to construct a complex study

Subset of SAG as stakeholders worked intensively with project team

Alternatives for fictional Anytown, FL:

- Upgrade of substation (BAU)
- Various microgrid configurations

Key Framework improvements:

- Guidelines to better identify alternatives, metrics, and methods.
- Directions on use of iteration.
- Added non grid-related metrics, e.g. jobs, economic development.
- Focused on analysis methods, beyond engineering models.
- Created documentation of decisions as they were made during study.
- Added final step to track results.

Grid Services & Technologies Valuation Framework



SAG includes policymakers, regulators, utilities, grid operators, generation developers, and advocacy groups.

SAG: Workshops / Reviewed Outputs / Participated in Test Case #2 12/17 & 11/18 Throughout 2018 April – October/2018

Key Feedback from SAG

- Valuation Framework is a valuable tool
- This valuation process is especially useful for decisions with significant public accountability.
- Process metrics and methods must go beyond engineering-centric models to include economics, environment, stakeholder acceptance.
- Provided guidance for dealing with uncertainties and risk.
- Stakeholder engagement is crucial for acceptance of decisions.
- The SAG was supportive of this project's accomplishments.
 - Structured process and inherent transparency improves usefulness and objectivity.

- Especially useful with complex metrics, advanced technologies and U.S. DEPARTMENT New grid architectures. Institutional Support 9/10/2018 11 Grid Services & Technologies Valuation Framework Activities of Past Year: Outreach to DOE Projects



Valuation Framework Applied in Other DOE Projects

- EERE Water Power Technologies Office (WPTO): Assessing the Value of Pumped-Storage Hydropower (PSH)
- Across DOE offices: Beyond LCOE
- GMLC/Laboratory Value Analysis Team (LVAT): Value 5 distribution system demonstrations

Other Projects Used as Resources for Valuation

Framework

- GMLC Metrics Analysis (GMLC 1.1)
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PROPOSED PSH VALUATION PROCESS A Cost-Benefit and Decision Analysis Valuation Framework





- Valuations become more complicated as grid technologies and grid configurations become more complex.
- Reliance on "traditional" methods and models have not kept pace
 - Flawed by implicit assumptions (metrics, models) used in earlier, simpler grid studies.
 - Tradeoffs not addressed adequately.
- Other disciplines have met similar challenges by standardizing the required elements in a process:
 - ISO 9000
 - Building Commissioning
 - Medical Procedure Checklists
 - Aviation Checklists
- Guidance Document describes a framework of steps to make sure that requirements are specified and choices are made deliberately.
 - Generally assumed this is already done, but very often it is not.
 - The Framework's *structured process and inherent transparency* will improve objectivity of valuation studies and usefulness of results to decision makers.



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Grid Services & Technologies Valuation Framework G G ModerNizz

 Practical applications – work with ongoing valuation efforts to apply the Framework.

SAG participants recommended having the project team provide assistance and facilitation to appropriate policy-making or valuation studies. [2019 – 2020]

- Disseminate the Valuation Guidance [2019 2020]
 Effectively communicate the "process" methodology
- Continue outreach and "cross-pollination" with other DOE projects. [2019 – 2020]

Application of the framework, and continued improvement through feedback from users

• Standardize principles developed in the Valuation Framework. [2020 – 2021]

The Framework will identify essential activities that must be included in a valuation study to ensure transparency, accuracy, unbiased results, and results responsive to the needs of decision makers.

Valuation Framework: Guidelines Document 2.0

Evolving guidelines on the principles and process of valuing grid services and technologies

Publish Date Drit Moteniation Laterstony Computision July 25, 2010 Draft for Material Review

LAB-IOOTO





Grid Services & Technologies Valuation Framework



BACKUP SLIDES



Evolution of the Framework from Benefit-Cost process to broader Electricity-Sector Valuation approach





Grid Services & Technologies Valuation Framework Valuation Framework Development



Objectives

- Develop a Grid Services and Technology Taxonomy
- Describe Valuation formally, as an explicit *Process,*
- Develop Standard, Stakeholder-Vetted Guidelines for the process.

Phases

- A. Define the scope of the valuation including purpose, alternatives, and stakeholder engagement
- B. Frame the valuation criteria through identification of key metrics and integration
- C. Design the analysis including methodology selection, input data, and treatment of uncertainty
- D. Determine and document the results

Phases	Steps		
Decide to do	Identify need; Define Basic Purpose and Objective		
a Valuation	Result: Decision Documentation		
A: Define Scope & Goal	1. Plan and Initiate Stakeholder Engagement		
	2. Document the Valuation Context and Purpose		
	3. Identify the Range of Alternatives		
	Result: Scope & Goal Documentation		
B: Frame Valuation Criteria	4. Identify Key Impact Metrics for Valuation		
	5. Determine Multi-Criteria Integration Approach		
	Result: Valuation Criteria Documentation		
C: Design Analysis	6. Determine Approach to Address Uncertainties		
	7. Select Assessment Methods and Tools		
	8. Develop Assumptions and Input Data		
	Result: Analysis Design Documentation		
D: Determine &	9. Impacts for Each Alternative		
	10. Calculate Integrated Values for Each Alternative		
Present	11. Compare Values, Document Analysis & Report		
Results	Findings		
	Result: Results Documentation		





A. Define Scope and Goal

- 1. Expanded stakeholder engagement guidance
 - Accounting for stakeholder perspectives and priorities
 - Soliciting inputs and feedback from stakeholders to ensure buy-in
 - Identifying primary basis for making decision/choosing alternative formulate in terms of metrics/impacts to be considered
 - Guidance for factoring stakeholder input into other activities
- 2. Additional guidance on framing purpose, scope and context of the valuation
 - Formulate the specific decision
 - Define scope energy sub-sector, technologies, policies, etc.
 - Identify resource and schedule constraints
- 3. Define alternatives
 - Must be specific about choices
 - Include "business as usual" case





B. Frame Valuation Criteria

- 4. Identify relevant impacts and metrics
 - What is basis for decision (from #1)?
 - Prioritize metrics essential/important/desirable
 - Characterize complex/compound metrics in terms of basic metrics;
 Specify methods to obtain complex metrics from the basic ones
 - Expand metrics beyond power system attributes e.g., economics
- 5. Formulate approach to integrate multiple criteria
 - How to visualize/process complex valuations with disparate, sometimes competing metrics and their tradeoffs
 - Expanded guidance on options monetize, other common units, list separately, suggested graphic presentations
 - Tradeoffs and prioritization among metrics/impacts
 - Will help frame and inform constructive debate among stakeholders about choice





C. Design the Analysis

- 6. How to address uncertainty categorize and manage it
 - Uncertainty in data, model accuracy, events/condition of power grid
 - Uncertainty can drive various types of Risk
 - Different strategies for different metrics: Sensitivity analysis; Scenario analysis; Probabilistic analysis
 - Illustrative scenarios and sensitivity studies may be efficient to address complex, multi-variate valuation decisions (e.g., resilience)
- 7. Select Methods and Tools
 - Characterize tools' capabilities in same terms as the information requirements of the valuation question (steps #1, 2, 3, 4, 5)
 - Use methodologies for deriving and calculating metrics (steps #4, 5, 6)
 - SAG members cautioned against analysts' over-reliance on models with which they are comfortable ("when you're a hammer...")
 - Reduce emphasis on engineering models choice is not likely to be between models, but rather between methods and between levels of calculation detail/resolution





C. Design the Analysis (continued)

- 8. Assumptions & Input Data
 - The choice of assumptions about the state of the region and the power system and its customers will have substantial impacts on the quantitative results of the modeled alternatives.
 - Are data available? Confidence in data accuracy?
 - Consistency required among input data from different sources
 - Often implicit assumptions are made that can bias results: the framework offers a deliberate process to help identify such assumptions and document them





D. Determine and Present Results

- 9. Assess impacts for each alternative
 - Informed by steps #4, 6, 7, 8
- 10. Calculate integrated values for each alternative
 - Informed by Steps #1,5
- 11. Compare values, document analysis and findings

This step documents the findings, including the opportunity to publish a "matrix" of metrics, if appropriate, rather than trying to combine all metrics into a single valuation number/index/metric. Step 1 (Stakeholder Engagement) and Step 5 (Multi-Criteria Integration Approach) inform the format and content of the presentation of valuation findings. Steps 8 (Assumptions & Input Data), 9 (Calculate Impacts); and 10 (Calculate Integrated Values) determine the numeric values.



Grid Services & Technologies Valuation Framework <u>Test Case #1 (Tabletop)</u>



Focus: State Support for Existing At-Risk Nuclear Generators

- Explore recent studies on the implications of premature retirement of existing at-risk nuclear plants or the impacts of specific support programs (e.g., zero emissions credits [ZEC])
- From a specific state perspective (PUC or legislature)
- NY, IL, OH



Legislation passed as part of a broader Jobs Bill related to electricity generation that creates Zero Emissions Credits (ZECs) to provide additional to qualifying nuclear plants



Comprehensive analysis conducted by state agencies to estimate impacts of pre-mature nuclear plant retirement



New York

Ohio

PSC approved creation of ZECs to provide additional revenue stream to at-risk (upstate) nuclear plants as part of Clean Energy Standard (CES) Order

- CES cost study conducted by PSC/NYSERDA staff based on State Benefit-Cost Analysis requirements includes impact of ZEC program
- Senate Bill 128 introduced to Zero Emission Nuclear Resource Program (ZEN) to provide additional revenue stream to at-risk nuclear plants
 Followed PUC filing and decision on Energy Security Plan (ESP) to promote electricity rate stability via a virtual PPA that was later prevented by FERC
- Fiscal analysis conducted by Ohio Legislative Service Commission (LCS) and stakeholder-specific analysis (e.g., Ohio Consumer's Counsel)

Brattle published separate but similar analyses for IL, NY, and OH estimating the contribution of at-risk nuclear plants to each state's economy, including the potential impact of plant closures on power prices and cost to consumers

Grid Services & Technologies Valuation Framework First Test Case – Tabletop Exercise



(August – December 2017)

<u>Purpose</u>: Test the Framework's usefulness for interpreting, **comparing**, and contrasting studies; and identify opportunities for improvement

<u>Approach</u>: Compare Framework Guidelines to approaches used in <u>existing</u> assessments of potential state **support for existing nuclear generators that are economically at-risk**

Best practices identified during the review

- A must-follow, clear question and directive to perform the analysis
- Identification of boundaries for analysis geographic, time scales
- Well-documented Cost-Benefit Analysis methodology with intent to apply consistently across investment/policy decisions
- Robust documentation of methods and results for each process step
- Recognition that future is uncertain: implications on method selection and confidence in results

Key improvement opportunities that were identified

- This exploration of prior work was helpful in informing the structure of the valuation approach
- Need to connect how the valuation study will explicitly inform a specific decision
- Consider establishing an integrated method from which all impacts can be derived consistently
- Often the final benefits or costs may be highly uncertain. It is important to identify and document what factors and assumptions drive this uncertainty.
- Allocation of costs, benefits, and risks can be an important consideration, including the resulting synthesis of these allocation outcomes
- Robust documentation that includes the decision context and key analyses can inform future valuations for similar questions considered in other jurisdictions



Grid Services & Technologies Valuation Framework

Test Case #2 (Interactive Exercise)



Focus: Project Opportunity – Microgrid



• Utility

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- Directly impacted customers
- Other customers
- Local government
- Community representatives

- Cost to utility
- Value streams on bulk power system
- Economic value to Anytown, FL
- Value streams to owner (under tariff options)
- Reliability (short outages)
- Resilience for bulk power system

- Impact on emissions
- Equity / cost distribution
- Cost minimization
- Innovation impacts

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Grid Services & Technologies Valuation Framework Second Test Case – Interactive Exercise with



Volunteers from SAG (April – October 2018)

<u>Purpose:</u> Test drive the framework to systematically and transparently **consider a more complex valuation of a grid technology** or service – **microgrid vs. conventional system** expansion; consider **value of improved resilience** in addition to power production economics

<u>Approach</u>: Used a sub-set of the SAG; performed a detailed consideration of each step in the framework through roleplay, discussions of experience, and review and recommendations

Key improvement opportunities identified:

- Develop guidance to help identify alternatives, and include tools that help remind stakeholders of the basis for consideration
- Improve the method for identifying key metrics by increasing stakeholder input and considering non-power system metrics (e.g., regional economics)
- Provide option for methods to calculate metrics, together with estimated costs/effort and expected accuracy of each method
- Guidance document, as presented, was too focused on engineering models and technical calculations – basis of decision is often economics or "soft" metrics
- Provide visualization options for multiple metrics
- Include the framework's activities explicitly tracking impacts resulting from each alternative on key metrics
- Improve directions regarding iterations back to previous steps (when, how, etc.)
- Develop methods for reminding stakeholders of decisions made during previous steps





- Expand list of metrics don't limit to electrical system
- Over-reliance on engineering models. Choice of financial calculation methods also important.
- Methods more important than models.
- Decision makers may need analysis methods for broad/regional impacts (not just grid engineering-focused) to make their choice.
- Consultants very often are pre-disposed to use their own or familiar models and methods. *Much concern about making sure methodology used for valuation actually addresses the information needs of decision makers and important stakeholders.*
- SAG participants very positive about the value of Valuation Framework.
 - Making sure valuation analysis results (type, scope, format) match decision makers' needs
 - Being deliberate in choosing and documenting methods, assumptions, input data, valuation criteria. Required for both quality and transparency of valuation
 - Applying the framework *process* more valuable than developing large catalogs of tools and resources



Grid Services & Technologies Valuation Framework External Review of Guidance



- Project team and SAG Identified approximately 50 potential external reviewers across the energy sector
- Version 2.0 of the Valuation Framework Guidelines Document has incorporated additional work by project team, extensive internal review, and some feedback from Test Cases
- External Reviewers invited to comment
 - Is the document sufficiently specific to identify the audience(s) for which it written? If not, who (do you think) is the audience?
 - Does the document help advance the overarching goals of improving the transparency, consistency, and repeatability of the valuation process? If not, how can it be improved?
 - The document describes in general terms an overarching process. As a next step, where in the document or process do you think more concrete guidance is needed, and would advance the discipline of valuation?
 - Any other comments regarding usefulness, strengths & weaknesses, next steps?



Valuation Framework: Guidelines Document 2.0

Evolving guidelines on the principles and process of valuing grid services and technologies

Publish Date Grid Modernization Laboratory Consortium July 30, 2018 Draft for External Review

LAB-XXXXXX





GRID MODERNIZATION INITIATIVE PEER REVIEW

GMLC 1.4.25 - Distribution System Decision Support Tool Development and Application

MICHAEL R. INGRAM, NREL

September 4-7, 2018 Sheraton Pentagon City – Arlington, VA



Distribution System Decision Support Tool Development and Application High-Level Project Summary



Project Description

Identify strategies and provide technical assistance to state regulators and utilities that focus on advanced electric distribution planning methods and tools, with a focus on incorporating emerging grid modernization technologies and the significant deployment of DER

Value Proposition

- Electric distribution systems are aging and in need of expensive upgrades
- ✓ Large amounts of DERs are being integrated to distribution systems in U.S.
- PUCs and decision makers have asked for assistance in understanding the distribution systems, planning and prioritizing upgrades

Project Objectives

- Provide technical assistance to state
 regulators in partnership with NARUC
- Identify gaps in existing and emerging planning practices & approaches
- Compile information on existing planning tools, identify gaps and necessary functions
- Provide technical assistance to electric utility industry and associated stakeholders

Distribution System Decision Support Tool Development and Application Relationship to Grid Modernization MYPP







Distribution System Decision Support Tool Development and Application Project Team



Project Participants and Roles

Michael Ingram – NREL (Electric Utility)

Lisa Schwartz – LBNL (Regulatory)

Juliet Homer – PNNL (Tools & Regulatory)



	PROJECT FUNDING					
Lak	0	FY16 \$	FY17 \$	FY18 \$		
NR	EL	\$350k	\$350k	\$350k		
LBI	NL	\$250k	\$250k	\$250k		
PN	NL	\$234k	\$233k	\$233k		



Distribution System Decision Support Tool Development and Application Market Context



- ~2000 municipal Utilities
- Average 2200 meters
- Serve 10% of market
- Own & maintain 7% of U.S. distribution feeders
- ~1300 municipals have a single substation!
- Most municipal utilities are very small and distribution planning is less complex



- ~900 cooperative utilities
- Average 13,000 meters
- Serve 13% of market
- Own & maintain 42% of U.S. distribution Feeders
- Many cooperatives leverage external partners for planning

- ~170 investor-owned utilities (IOU)
- Average 400,000 meters
- Serve 72% of market
- Own & maintain 50% of U.S. distribution feeders
- Typically have large Electric Distribution Planning departments
- Regulated utilities, under new scrutiny in distribution planning



Distribution System Decision Support Tool Development and Application Approach



- Support Regulatory Agencies Deliver in-person training courses for state PUCs on emerging distribution planning practices, methods and tools, with support and guidance from NARUC and a state PUC advisory group. Develop detailed summary of state activities in distribution system planning with DERs and grid modernization (from a regulatory perspective). 2017 & 2018
- ✓ Engage with APPA and NRECA; Identify the highest priority TA on distribution system tools and needs that this team can provide. Share information with other GMLC teams. 2017 & 2018
- Provide detailed assessment of existing distribution planning tools, capabilities, gaps and recommendations for filling those gaps. 2017 & 2018
- ✓ Interview top distribution system analysis tool vendors (CYME, Synergi and Milsoft) to assess capabilities of current tools, planned developments and gaps. 2018





- Developed, facilitated and presented at Regional PUC workshops (NE, MW, West) targeted at state utility regulators on distribution system planning and emerging issues.
- ✓ Detailed summary of state activities in distribution system planning with DERs and grid modernization - from a regulatory perspective.
- Summary report on commercial distribution system analysis (DSA) tools, including maturity and gaps, for addressing high levels of DERs.
- Technical assistance to many states assessing and deploying grid modernization and support for planning organizations. (*including CA, CO, HI, MA, MN, NY, OR*)





3 Regional Trainings, 33 States

- <u>New England</u> CT, ME, MA, NH, RI, VT
- <u>Midwest</u> (MISO footprint) AR, IL, IN, IA, KY, MI, MN, MO, MT, ND, OH, SD, TX, WI
- <u>West</u> AK, AZ, CA, CO, HI, ID, MT, NM, NV, OR, UT, WA, WY
- 101 sessions on utility distribution systems and distribution planning, indepth technical sessions, and moderated discussion
- Public utility commission advisory group identified distribution planning needs to help guide training program
- Co-hosted by National Association of Regulatory Utility Commissioners, National Association of State Energy Officials and regional partners

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New England (9/2017)

 63% rated training excellent, 30% good (7% average)

Midwest (1/2018)

 71% rated training excellent, 26% good

West (5/2018)

 89% rated training excellent, 11% good



100% of respondents would recommend the training to colleagues (all regions)

Some of the things participants liked best:

- The depth of the presentations and expertise of the trainers
- Quality of presenter[s] and team approach to coverage of topics
- Quality of content and applicability
- [L]earning directly from the active researchers on topics that are cutting-edge, as well as the basic background
- [E]xplained concepts in terms that all could understand
- Came away with some solid actions & questions to take home





(a) For one or more utilities.







Results from Distribution System Tools Report:

Focus on Analysis Types & Applications

- Power Flow Analysis
- Power Quality Analysis
- Fault Analysis
- Dynamic Analysis

Summary of Electric Distribution System Analyses with a Focus on DERs

Maturity Levels ranking:

- 0 None of the DSA tools offer this function
- 1 Only a small number of DSA tools offer it
- 2 More than 50% of DSA tools offer it
- 3 Most or all tools offer the function

This report has provided significant input into the DSPx project

Distribution System Analysis Types and Applications	Maturity Level	
Power Flow Analysis		
Peak Capacity Planning Study	3	
Voltage Drop Study	3	
Ampacity Study	3	
Contingency and Restoration Study	3	
Reliability Study	3	
Load Profile Study	3	
Stochastic Power Flow Study	2	
Volt/var Study	2	
Real-Time Performance	2	
Power Quality Analysis		
Voltage Sag and Swell Study	3	
Harmonics Study	2	
Fault Analysis		
Arc Flash Hazard Analysis	3	
Protection Coordination Study	3	
Fault Location Identification	1	
Dynamic Analysis		
Long-Term Dynamics	1	
Electromechanical Dynamics	2	
Electromagnetic Dynamics	3	





- ✓ Support of Massachusetts Technical Standards Review Group (ongoing)
- ✓ Technical assistance for the Minnesota PUC in their Interconnection Rule Making
 - ✓ Presently working to incorporate new national standards IEEE 1547-2018, UL 1741SA.
- ✓ Midwest Governor's Association Support
- ✓ California PUC training on DER, distribution planning



Distribution System Decision Support Tool Development and Application Project Integration and Collaboration



- 1.4.29: Future Electricity Utility Regulation Contribute design and implementation options. Electric utility regulation is a key aspect of this project as this team works to educate regulators on existing and emerging planning methods and tools. Providing TA to MN PUC for interconnection policy.
- 1.3.5 DER Siting and Optimization Tool for CA NY and CA regulators are coordinating on tool development and demonstration
- I.2.1: Grid Architecture Apply evolving grid architecture with distribution planning tools and methods.
- 1.2.3 Testing Network & Open Library Coordinating tools report with Open Library.
- 1.3.22: Technical Support to the NYS REV Initiative Partner with NY utilities and BNL team to understand advanced approached in distribution system upgrades, planning, non-wires alternatives. Evaluation of alternative distribution planning methods used by Con Edison in the Brooklyn-Queens Demand Management project.
- 1.1: Foundational Analysis for GMLC Establishment –Validate and demonstrate grid performance metrics
- Next Generation Distribution System Platform (DSPx) Developing a cooperative report focused on distribution interconnection standards and codes, distribution planning tools. Coordinate with DSPx and provide inputs as requested (e.g., the distribution planning tools report).



Distribution System Decision Support Tool Development and Application Next Steps and Future Plans



- ✓ Deliver technical report that identifies distribution system planning tools for DERs and grid modernization – current capabilities, data needs and gaps [09/2018].
- ✓ Developing a report focused on distribution interconnection standards and codes, and impact on distribution planning tools. To be published in collaboration with DSPx [12/2018]
- ✓ Ongoing support for MN PUC and Mass TSRG with respect to interconnection rules, distribution planning methods, and national standards adoption

- ✓ Extend and expand training (*pending funding*)
 - ✓ Offer to PUCs and state energy offices in Mid-Atlantic and South [01/2019 and TBD]
- Integrate grid modernization decision framework and implementation roadmap developed by DOE's Next Generation Distribution System Platform (DSPx) initiative to inform transition pathways from legacy systems to modernized infrastructure [TBD]


Distribution System Decision Support Tool Development and Application



Thank You For Listening !!!



Distribution System Decision Support Tool Development and Application Western States Workshop Agenda (Backup Slide)



May 3, 2018	
8:00 – 8:45 am	Forecasting load on the distribution and transmission system with distributed energy resources – Andrew Mills (LBNL)
8:45 – 9:30 am	PUC distribution planning practices – Lisa Schwartz (LBNL)
9:30 – 9:45 am	Break
9:45 – 10:45 am	Emerging distribution planning analyses: Multiple scenario forecasts, hosting capacity analysis, locational net benefits analysis – Debra Lew
	(GE Energy Consulting)
10:45 – 11:30 am	Walk-through of long-term utility distribution plans: Part 1 - Traditional plans - Lavelle Freeman (GE Energy Consulting)
11:30 am - 12:30 pm	Lunch
12:30 – 1:30 pm	Moderated discussion: <i>How are states beginning to engage in distribution system planning?</i> Moderator: Lisa Schwartz (LBNL)
	 Value of state engagement – Chair Jeff Ackermann (CO PUC) Barriers to state engagement – Maury Galbraith (WIEB) Less time-intensive approaches vs. full-scale DSP – Jeremy Twitchell
	 (PNNL) Oversight roles – Dallas Harris (NV PUC) Integrating DSP with other forms of planning – Dave Parsons (HI PUC) Chalchelde approximate – Kabi Grapha (MA UTC)
1:30 – 2:30 pm	 Stakeholder engagement – Kathi Scanlan (WA UTC) Walk-through of long-term utility distribution plans:
	Part 2 - Grid modernization plans and plans for high levels of distributed energy resources - Debra Lew (GE Energy Consulting)
2:30 – 3:00 pm	Moderated discussion: What questions can states ask utilities to better inform state engagement in distribution system planning? Moderator: Lisa Schwartz (LBNL)
	8:45 - 9:30 am 9:30 - 9:45 am 9:45 - 10:45 am 10:45 - 11:30 am 11:30 am - 12:30 pm 12:30 - 1:30 pm



Distribution System Decision Support Tool Development and Application NY REV (Backup Slide)





gure 1. A map of the Booklyst-Queen mean showing

gh-load neighborhoods wryest by three secondary netbutton systems, drage courtese of Cen Educiti-

NREL-led IEEE Report on Alternatives to Traditional Distribution System Planning with Con Edison:

- Long-term Forecast showed Brooklyn Queens networks would see overloads on peak days
- Traditional approach was to build out distribution circuits, add substation transformers & switchgear, and new transmission upgrades (all underground)
- Cost estimate to serve all of this new load >\$1Billion
- NY DPU via NY REV seeks alternatives from Con Edison rather than traditional investments

Many solutions were employed, including Energy Efficiency measures, Fuel Cells, Solar PV systems, Volt-VAR **Optimization**, **Demand Response**, Gas-Fired Distributed Generation, Battery Energy Storage Systems (BESS), and more.....

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Institutional Support

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2018 Forecasted Pask Demand Applied to 2014 DE Curve

figure 2. The projected demand in the Brooklyn-Queers

and moveds capacity. Delage coartery of Con fallors.) DC

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Distribution Engineering



GRID MODERNIZATION INITIATIVE PEER REVIEW 1.4.29 – Future Electric Utility Regulation

PETER CAPPERS (BERKELEY LAB)

September 4-7, 2018

Sheraton Pentagon City Hotel – Arlington, VA



Future Electric Utility Regulation High-Level Project Summary



Project Description

Provide technical assistance and analysis for public utility commissions (PUCs) and a series of reports with multiple perspectives on evolving utility regulation and ratemaking, utility business models and electricity markets:

- Adapting to new technologies and services
- Assessing potential financial impacts on utility shareholders and customers
- Engaging consumers
- Addressing utility incentives to achieve grid modernization goals

Value Proposition

- Modernizing grids requires utilities to make large investments in the face of rapid change and increasing risk and uncertainty.
- This project helps PUCs and utilities explore regulatory changes to deploy needed capital.

businessinvestments.✓Better tie utility earnings to consumer value,
economic efficiency, and other policy goals.

Project Objectives

 More efficiently deploy capital to achieve grid modernization goals.

approaches that enable grid modernization

Relationship to Grid Modernization MYPP

Improve capability of states to consider

alternative regulatory and ratemaking





Future Electric Utility Regulation Project Team



Project Participants and Roles

- LBNL Project manager; modeling and state technical assistance (TA); Future Electric Utility Regulation report series; performance-based regulation technical report
- NREL Plus one; modeling and state TA
- NETL Modeling and state TA
- SNL State TA
- PNNL State TA
- National Association of Regulatory Utility Commissioners – Outreach

PROJECT FUNDING												
Lab	FY16 \$	FY17 \$	FY18 \$									
LBNL	\$810	\$803	\$803									
NREL	\$71	\$125	\$125									
NETL	\$75	\$0	\$0									
SNL	\$34	\$41	\$42									
PNNL	\$10	\$30	\$30									
TOTAL	\$1M	\$1M	\$1M									



Future Electric Utility Regulation Approach







Future Electric Utility Regulation Accomplishments to Date



- Two types of TA
 - Incremental changes: Initiatives that consider modest (i.e., narrow) changes to specific elements of cost of service (COS) regulation
 - Comprehensive changes: Initiatives that examine fundamental, alternative approaches to COS



- Topics covered to date include
 - Cost recovery approaches for grid modernization investments
 - Customers economics of DER
 - Metrics and performance incentive mechanisms
 - □ Utility financial impacts of DER
 - Revenue recovery mechanisms
 - Performance-based regulation
 - Utility investor valuation framework and shareholder incentives

Incremental TA
Incremental & Comprehensive TA
Comprehensive TA



Accomplishments to Date

- Regulatory proceeding in Hawaii to investigate economic and policy issues associated with transition to PBR
- LBNL supporting Commission and staff since December 2017
 - Reviewed and commented on Opening Order, Convening Order, and Staff Report on "Goals and Outcomes for PBR in Hawaii"
 - Developed a process for segmenting issues of interest into two phases that Commission adopted (see graphic)
 - Supported stakeholder workshops
- Full Commission sent letter of appreciation to DOE for the value of TA delivered so far

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performance

Accomplishments to Date

- NREL conducted modeling of the economics of solar PV plus battery storage (BS) systems in Connecticut (December 2017)
 - Used existing NREL REopt model
 - □ Informed design of PV & BS incentive program
 - Assessed opportunities for customer use of storage as back-up power
- NREL improved Integrated Energy Systems Model for assessing DER impacts and load response under various rates (August 2018)
 - Added capability to assess export rates
 - Improved treatment of storage and appliance response to export rates
 - States can use model to examine how rates can drive consumer behavior to minimize grid impacts and investments, and evaluate customer economics

Net Present Value of PV and Storage Investment





Accomplishments to Date



- LBNL analyzed utility and customer (participant and non-participant) financial impacts from combined effects of aggressive 10-yr ramp-up of energy efficiency and distributed solar PV for a northeast utility (April 2017)
 - □ Hourly impacts → shifts in timing of system peak
 - Impacts on utility costs, revenues, earnings, return on equity and customer rates
 - Impact of mitigation approaches e.g., alternative revenue collection mechanisms such as demand charges and increased fixed customer charges
 - Presented to a number of national/regional regulatory and policymaking organizations
 - Published in a peer-reviewed journal
- Framework and results used to support subsequent technical assistance activities in Michigan and Minnesota

Utility ROE Impacts under Alternative Revenue Collection Mechanisms



Participant Bill Impacts (Savings) under Alternative Rate Design



Residential

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Bill

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Accomplishments to Date

FUTURE ELECTRIC

- Innovative series of reports taps industry thought leaders to grapple with complex electricity issues
- Unique multiple-perspective approach highlights different views on the future of utility regulation and business models and achieving a reliable, affordable, and flexible power system to inform ongoing discussion and debate
- 4 of 6 reports completed so far
- Commissioners and their Staff, Utilities, and other stakeholders have all indicated the importance these reports have played in their development of positions on these topics





Future of Electric Utility Regulation Next Steps and Future Plans



Next Steps

- Complete **state TA** to support decision making in HI, LA, NY, VT, and WA
- □ Conclude **modeling** activities
- Finalize the last two installments of the **Future Electric Utility Regulation report** series

Future Plans

- Continue providing state TA through DOE-funded efforts
- □ Apply expanded analytical models in new DOE-funded research projects
- Possibly continue with the FEUR report series





BACKUP SLIDES



Institutional Support

Technical Assistance Opportunities to Date



- Cost recovery mechanisms for demand response (MN)
- Cost recovery approaches for grid resiliency and security investments (PA)
- Customer economics of DER (CT, Puerto Rico, WA)
- Distribution system services and market design (HI)
- DR potential and cost effectiveness (OR)
- Metrics and performance incentive mechanism design and implementation experience (HI, LA, NY, VT)
- Microgrid development (Pittsburg)
- Revenue recovery mechanism design and implementation experience (OH, MT)
- Utility financial impacts of DER aggregations (AK)
- Utility investor valuation framework and shareholder incentives (CA)
- Regulatory approaches for improving resilience (New Orleans, LA)



Integrated Energy System Model (IESM) Overview



- IESM simulates performance of *technologies* within multiple *buildings* under various retail *market* structures
- Co-simulation coordinator integrates feeder & building simulations, home energy management systems (HEMS) & markets
 - □ Python-based (plan to adopt HELICS)
- HEMS schedules operation of appliances in response to consumer preferences, price, weather, and distributed generation forecasts
 - Multi-objective, stochastic optimization based on model predictive control (MPC)
 - HEMS controls thermostat, EVSE and water heater
 - Runs on HPC to parallellize hundreds of HEMS





Participant/Non-Participant Impacts from EE & PV for Northeast Utility



- For participants, PV systems are so large no matter when they are installed, they provide net bill savings but not so for EE – size of energy savings can not keep pace with rising retail rates
- For non-participants, because rates are designed for the classaverage customer and all customer sub-populations are scaled up or down from classaverage, the impact of greater reliance on demand charges have very minor effects on size of nonparticipating customer bill impacts

Satchwell, Andrew, Peter Cappers, and Charles A Goldman. *Financial Impacts of a Combined Energy Efficiency and Net-Metered PV Portfolio on a Prototypical Northeast Utility*. 2017.

https://emp.lbl.gov/publications/financial-impacts-combined-energy



Magnitude and Timing of Participant Bill Impacts

	First Year of Investment								
	2017	202	3 2	2026					
EE Product Rebate (100% Class Avg.)									
EE Low Income (83% Class Avg.)									
EE Whole Home Retrofit (125% Class Avg.)									
PV (100% Class Avg.)									



Non-Participant Bill Impacts under Alternative Rate Design



FEUR Report Series: Process and Advisory Group Members





FEUR Report Series: Publications to Date



- Jones, Philip B, Jonathan Levy, Jenifer Bosco, John Howat, and John W Van Alst. *The Future of Transportation Electrification: Utility, Industry and Consumer Perspectives*. Ed. Schwartz, Lisa C. Vol. FEUR Report No. 10. 2018. https://emp.lbl.gov/publications/future-transportation-electrification
- Blansfield, Jonathan, Lisa Wood, Ryan Katofsky, Benjamin Stafford, Danny Waggoner, and National Association of State Utility Consumer Advocate. Value-Added Electricity Services: New Roles for Utilities and Third-Party Providers. Ed. Schwartz, Lisa C. Vol. FEUR Report No. 9. 2017. https://emp.lbl.gov/publications/value-added-electricity-services-new
- Kihm, Steve, Janice Beecher, and Ronald Lehr. *Regulatory Incentives and Disincentives for Utility Investments in Grid Modernization*. Ed. Schwartz, Lisa C. Vol. FEUR Report No. 8. 2017. https://emp.lbl.gov/publications/regulatory-incentives-and
- Glazer, Craig, Jay Morrison, Paul Breakman, Allison Clements, and National Association of State Utility Consumer Advocate. *The Future of Centrally-Organized Wholesale Electricity Markets*. Ed. Schwartz, Lisa C. Vol. FEUR Report No. 7. 2017. https://emp.lbl.gov/publications/future-centrally-organizedwholesale





GRID MODERNIZATION INITIATIVE PEER REVIEW GMLC 1.5.7 – Laboratory Value Analysis of Resilient Distribution System (RDS) Projects

MICHAEL KINTNER-MEYER

September 4–7, 2018 Sheraton Pentagon City Hotel – Arlington, VA



GMLC1.5.7: LVAT High-Level Project Summary



Project Description

- Develop methodology for estimating value of resilient distribution system and perform value analysis of 5 RDS projects
- Engage with state policymakers/regulators and key stakeholders to communicate lessons learned

Value Proposition

- This work will be the first authoritative valuation study of resilience field demonstrations under diverse use-case scenarios that include different:
 - ✓ technologies
 - ✓ threat scenarios
 - ✓ potential value streams
 - regions with different market structures

Project Objectives

- Assess and quantify potential value streams for 5 RDS projects
- Discuss outcomes of value analysis
 from a national perspective
- Share lessons learned with policymakers/regulators and key stakeholders

Lead Labs and expected test sites for RDS project





GMLC1.5.7: LVAT Project Team

Project Participants and Roles

PNNL- Michael Kintner-Meyer, PI, POC: ORNL

- Jim Kavicky, Plus 1, POC: LLNL ANL -
- LBNL Chuck Goldman, POC: SNL
 - Peter Larson, POC: INL
- NREL- Mark Ruth, POC: PNNL
- SNL Vanessa Vargas, Methodology
- PNNL- Patrick Balducci, POC: SLAC



Laboratory	FY18 (year 1)	FY19 (year 2)	FY20 (year 3)	total		
ANL	150	100	125	375		
LBNL	100	50	75	225		
NREL	80	50	70	200		
PNNL	200	100	200	500		
SNL	80	80	40	200		
total	610	380	510	1500		





GMLC1.5.7: LVAT Approach





GMLC1.5.7: LVAT Approach





GMLC1.5.7: LVAT Accomplishments to Date



- Embedded to various degrees in technical RDS teams
 - □ More: PNNL, ORNL, INL
- Explained to RDS team what LVAT's role is and discussed rules of engagement
- Worked with RDS to sharpen and enhance use cases and how benefits will be assessed
 - Developed a survey for RDS team to elicit key information necessary to perform value estimation of resilience
- Approach for value estimation established



Approach to Value Estimation



<u>Basis of value</u> – Avoided costs, avoided losses, revenues, and societal impacts (e.g., value of emissions reductions, customers/community economic losses)

- Technology costs
 - should include all software, land, overhead, engineering, integration, and various insurance, tax, and debt-related costs if calculating revenue requirements
 - □ If technology is not commercially available, we may adopt a learning curve for cost decline
- <u>Estimate technology benefits</u> it is estimated on the margin comparing the <u>with</u> and <u>without</u> technology cases
- <u>Value estimation</u> includes all projected costs and revenue for the system, customer, and societal costs over the lifecycle of an asset or assets
 - Resilience:
 - Estimate value of outage mitigation to utility and customers (e.g., avoided outages up to <u>few</u> <u>days</u>)
 - Estimate value to community/society (e.g., avoided outages of several weeks)
 - □ <u>Value streams for other services:</u>
 - Estimate value streams for bulk power, ancillary services, transmission and distribution services, and customer benefits

Present value (PV) of resilience and other benefits minus PV costs = Net Benefits



GMLC1.5.7: LVAT Methodology: Potential Values to be considered

SLAC-led <u>11 use-cases</u>	x				X		X		x	x		Х	X		x	X	X	X		alleng estima		
INL-led 17 use-cases						x	x	x				x	X				X	X	x	х		
PNNL-led 3 use-cases						x	x	x				X	X				X	X				
ORNL-led 12 use-cases	x	х	Х	Х	x	x	x	x	x			x	x		х		х	х				
	Bu Pov Serv	ver		ļ	AS se	ervices				Trans services			Distribution services				Customer services			Community services		
	Capacity value	Energy value	Regulation	Load following	Spin/non-spin reserves	Primary frequency control	Voltage support	Black start	Trans. congestion relief	Trans. Upgrade deferral		Distr. Upgrade deferral	Volt/Var control		CVAR	Bill reduction	Demand Response revenue	OUTAGE MANAGEMENT	Maintaining tourism	Maintaining economic base	Maintain public safety	
U.S. DEPARTMENT OF									r										-r			
ENERGY Value streams for other services											Resilient services											



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GMLC1.5.7: LVAT

Example: ORNL-led: Integration of Responsive Residential Loads into Distribution Management Systems

ORNL-Led RDS Project

Objective:

 Validate low-cost, open-source, interoperable home energy management system (HEMS) in residential homes to provide grid-services

Innovation:

 Low-cost hardware and software for connecting and controlling end-use devices in homes (DMS/DERMS)

Test sites:

□ Chattanooga, TN (TVA)



ENERGY

Insert Technical Team Area



Use-cases

- 1. Reduce critical peak load
- 2. Improve disaster preparedness through real-time situational awareness and distribution operations planning
- 3. High penetration of renewables energy in distribution system
- 4. Virtual networked Microgrids in distribution circuits to enable resilience
- Improved asset utilization through locational pricing
- 6. Reduce outage and recovery times through intelligent COLD LOAD PICKUP
- 7. Nano-grid: residential-level islanding with assets sensing grid events
- 8. Distribution feeder-level battery for transmission-level grid services and enabling distribution resilience
- 9. Inverter control to prevent power generation curtailment due to control of distribution level voltage control assets
- 10. Adaptive control of DERs on a distribution radial line to stabilize voltage sag across the line
- 11. Powerflow and congestion management
- 12. Load control to support frequency⁰¹⁸

GMLC1.5.7: LVAT

Example: ORNL-led: Integration of Responsive Residential Loads into Distribution Management Systems (cont.)





GMLC1.5.7: LVAT Challenges of Project



- Projects are very diversified with respect to
 - Technology maturity
 - Components are available, but the controls and configurations are often novel
 - Conceptual system designs and underlying technologies are novel
 - Each RDS project progresses at its own pace; LVAT analysis needs to adjust to actual schedule of each RDS project
 - LVAT collaboration strategies with RDS teams needs to be flexible (e.g., NDA requirements mean greater distance)
 - Methodological challenges
 - □ Estimating economic losses of outages >24 hours are complex (LVAT will address)
 - Impacts of long-term outages (>1 week) to communities are not known (LVAT will <u>NOT</u> address directly)
 - Definition of threat scenarios are not well defined in some RDS projects
 - Threat scenario issues (e.g., estimating probability of occurrence and exposure are difficult to assess in reference case)
- Working with state regulators
 - Engagement strategy likely to vary across RDS projects dependent on use-cases and technology stage of commercial development



Next Steps



- Continue to work with RDS
 - Discuss use-cases and metrics for valuation
 - Explore opportunities for early simulations of use-cases
 - ORNL
 - PNNL
- Adjust existing valuation methods to RDS project and use-case
- Continue to coordinate with SNL Designing Resilient Communities project
 - Participate in external coordination network that supports SNL project Stakeholder Advisory Group
 - Contribute to institutional support analysis (e.g., alternative utility business models that support resilience investments; including resilience metrics in utility integrated resource plans)



Backup Slides





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Estimation of Resilience Value for avoidance of interruptions over weeks



Indirect Method to Estimate Resilience Benefit

Resilience "Breakeven" benefit for Cost-effectiveness



- Value of avoided outages for several weeks requires complex analysis of disruption of community services. (outside scope of LVAT)
- Proxy method will be applied based on "breakeven" benefits for costeffectiveness.

ORNL: Integration of Responsive Residentia Loads into Distribution Management Systems

Objective:

Validate low-cost, open-source, interoperable home energy management system (HEMS) in residential homes to provide grid-services

Innovation:

Low-cost hardware and software for connecting and controlling end-use devices in homes (DMS/DERMS)

Test sites:

Chattanooga, TN (TVA)





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SLAC: Grid Resilience and Intelligence Platform (GRIP)



- Objective:
 - Demonstrate how to anticipate, absorb and recover from grid events
- Innovation:
 - Anticipate: Big data and machine learning approaches for anticipating threats
 - <u>Absorb</u>: Control technology with and without communications
 - Recover from events through backup technologies
- Test sites:
 - Vermont Green Mountain Power
 - California Riverside Public Utility

Absorb: control system



Anticipate: Big Data



Recover: hierarchical distributed control



SNL: Designing Resilient Communities

- Technology to be tested: developing and demonstrating a framework that aligns community resilience planning with grid investment planning
- Innovation: Design and valuation of technology, regulatory frameworks, and retail Þ services within an overall community resilience portfolio
- Case study sites:
 - San Antonio, TX with CPS energy
 - Buffalo, NY with National Grid





INL: Resilient Alaskan Distribution System Improvements Using Automation, Network Analysis, Controls, and Energy Storage



LAS, LADORETHING DE L'AND

Objective:

- Validate secure operations of tightlycoupled and loosely-coupled microgrids in islanded and grid-connected modes
- Innovation:
 - Integrated state-of-the-art devices for resilient operation
- Test site:
 - Cordova, AK

Tightly-coupled Microgrids

[as the case of City of Cordova, Cordova Electric Coop]

Loosely-coupled Microgrids [geographically dispersed Alaskan villages]





PNNL: Increasing Distribution System Resilience GRID using Flexible DER and Microgrid Assets Enabled by Open Field Message Bus (OpenFMB)

- Objective:
 - Validate new architecture, controls, planning and operational strategies of distributed devices
- Innovation:
 - Next generation of fault location, isolation and service restoration
- Test site:
 - Anderson Civic Center, Anderson, SC: Duke Energy







LLNL: CleanStart DERMS



- Objective:
 - Validate at scale DER-driven mitigation, blackstart, and restoration strategies
- Innovation:
 - Predictive analytics
 - DER controls for blackstart and restoration
- Test sites:
 - □ Riverside, CA utility



