Department of Energy Washington, DC 20585

July 27, 1999

MEMORANDUM FOR THE SECRETARY

			106,1CC.
FROM:	GREGORY H. FRIEDM INSPECTOR GENERAL		
SUBJECT:	SUMMARY OF FINDING SURROUNDING DECISECURITY CLEARANCE ASSIGNMENTS OF	SIONS REGARDI	NG THE
In a memorandum datundertake an inquiry to clearance, access, and	ed June 8, 1999, you asked address the facts and circle assignments of	i that the Office of cumstances surrou	Inspector General adding the security
relating tos directed these activitie changes to	agreed that I would report	nd work assignment f them at the time; assignments begin learance and acces	nts, including who (2) the basis for uning in 1997 until s were not curtailed
concerning the matters versions about the circ	es we interviewed possesses related to these issues. From stances surrounding decountries work assignments. Despite d provide findings.	urther, we were precisions relating to	ovided with conflicting security
We found that from committing espionage, remained unchanged unchanged unchanged unchanged unchanged unchanged unchanged unchanged and February 1	ntil the specification (specification) specification (specificatio	assignments withit ic date unknown);	

Department and LANL officials who were responsible for intelligence and counterintelligence matters during these periods, and who possessed, or should have possessed, knowledge and understanding of the status of clearance, access, and work assignments.

Senior managers and other key personnel, apparently relying on their advisors or others, did not obtain sufficient confirmation that directed actions had, in fact, been appropriately executed. Additionally, senior officials did not ensure that the positions taken by the Federal Bureau of Investigation, with regard to the suspect's clearance, access and work assignments, were clear and fully understood. These failures resulted from a lack of adequate communications at all levels and confusion as to incividual responsibilities and accountability. For instance, a misunderstanding of terms relating to limiting access through redirection of assignments, may have contributed to delays in action, or inaction, by senior managers.

While concerns raised during this inquiry are significant, the Department has taken steps designed to address many of these issues. For example, the responsibility for departmental security matters has recently been centralized with the naming of a retired senior military officer as the Department's "security czar." Further, the Department now has a separate Office of Counterintelligence with direct responsibility for counterintelligence matters throughout the complex. The director of this office, a recognized specialist in counterintelligence, reports directly to the Secretary on such matters.

The attached report of inquiry expands upon our observations and findings and includes details of the information that we received. Two exhibits have been provided to assist the reader. This information should be considered in its entirety in any evaluation of this matter. The report should be handled as SECRET/NOFORN pending review by a Department classifier.

This report and attachments are the property of the Department's Office of Inspector General, and should be protected in accordance with the provisions set forth in the Privacy Act, Title 5 U.S. C., Section 552a. Appropriate safeguards should be provided for this information, and should be limited to persons with a need-to-know. Additionally, this report should be handled in accordance with Department classification guidelines.

I would be pleased to discuss these matters in greater detail.

Attachment

U.S. Department of Energy (U)
Office of Inspector General (U)
Case No. 199HQ010 (U)

REPORT OF INQUIRY (U)

July 27, 1999

(U) This report and attachments are the property of the U.S. Department of Energy's Office of Inspector General, and should be protected in accordance with the provisions set forth in the Privacy Act, Title 5 U.S. C., Section 552a. Appropriate safeguards should be provided for this information, and should be limited to persons with a need-to-know. Additionally, this report should be handled in accordance with Department classification guidelines.

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REPORT OF INQUIRY (U) (Case No. 199HQ010) (U)

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(This page contains no classified information) 66.7(e) DETAILS OF INQUIRY VL. Issue #1: Security Clearance, Access, and Work Assignments....... 16 A. 1. Changes in Access......17 2. Changes in Changes in 3. Work Assignments...... 17 Issue #2: Individuals Responsible for Decisions Relating To В. Security Clearance and Access, Including Who Directed These 1. 2. 3. 4 Access and Clearance were not Curtailed During C. Issue #3: Why This Period 124 VIL LIST OF EXHIBITS 127 Applicable Guidelines ... Exhibit A A. B. List of Department and LANL Personnel, with Corresponding Duties And Responsibilities Exhibit B

L EXECUTIVE SUMMARY (U)

(U) In a memorandum dated June 8, 1999 Secretary of Energy Bill Richardson asked that the
Office of Inspector General undertake an inquiry to address the circumstances surrounding the
security clearance, access, and work assignments of Specifically, the
Office of Inspector General was asked to ascertain: (1) the individuals responsible for decisions
relating to security clearance, access and work assignments, including who directed mese
activities and who was informed of them at the time; (2) the basis for changes to
clearance, access and work assignments beginning in May 1997 until
and, (3) why clearance and access were not curtailed during this period.
(U) The Office of Inspector General conducted 97 interviews as part of this inquiry. We found that witnesses possessed varying degrees of recollection of the matters related to these issues. Further, we were provided conflicting versions about the circumstances surrounding decisions related to clearance, access, and work assignments. We were unable to reconcile many of these
conflicts.
A. Initial Decisions Regarding Clearance, Access, and Work Assignments (U)
(OUO)
were involved in making decisions during the May
through July 1996 time frame, to maintain security clearance and access, but work activities through redirection project work assignments. These decisions were made in coordination with the Federal Bureau of Investigation (FBI), which opened a full field investigation on did not concur with these decisions, and was very concerned about continued access.
The FBI's general policy and practice regarding suspected espionage, by employees of a
government agency, is that the employing agency may take appropriate administrative, disciplinary, or other action at any time in connection with the employee. The anticipated changes in the employee's status, however, should be coordinated with the FBI beforehand. This policy and practice is outlined in a joint FBI - Department Counterintelligence Memorandum of Understanding, dated October 1992.
Decisions regarding access were based on a number of factors, including: (1) the
FBI's request to keep position; (2) the FBI's request that be handled in a "non-alert" status, so that not become aware of the FBI investigation; (3) the desire to promote the success of the FBI investigation; (4) consideration that and and, (5) consideration that the success of the FBI investigation would possibly lead to a better understanding of what may have been compromised
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(OUO) The following knew about the clearance, access and assignment decisions during, or shortly after, the May-July 1996 time frame:
(OUO) The decisions to maintain clearance and access, and control through work re-assignments, was reaffirmed at an meeting at LANL. In attendance at the meeting for the Department were: Present FBI officials were also in
attendance. During the meeting, the FBI committed toOur inquiry
revealed that work assignments were not
The specific reasons for the delay in
(U) During the period
(5)
We found that these changes, and their impact on the continuity of operations, may have played a role in the issues outlined in this report.
B. Changes in Circumstances Regarding Decisions Relating to Access (U)
(U) stated that during a meeting held at the FBI Headquarters on that: (1) the FBI's attempt
to obtain Foreign Intelligence Surveillance Act Court approval during the investigation of was unsuccessful; (2) the Department should not leave in place for the FBI; and, (3) the Department should do what it needed to do to protect access to information by

	· •
does not recall attending the meeting,	•
do recall attending the meeting.	
	'
(U) further stated that during another meeting	g held at Department Headquarters on
October 15 1997]	•
and other representatives from the Dengitment.	the FBI, and the Central Intelligence
Agency I and others in attendan	ice at the meening recan nearing me
commentsdo not reca	ill hearing the comments.
(U) <u> </u>	meetings changed the FBI's
position with regard to its initial request to keep!	position. The Office of Inspector
General found no evidence that Department officials notified	LANL of the FBI's change in position.
Octional forms and of the state	
(OUO) On	informed
that: (1) the FBI's position with regard to ha	nd changed; and, (2) the FBI would not
stand in LANL's way	Nevertheless, informed
the Office of Inspector General that: (1)	ointly agreed to "stick with" the
agreement made at the	
project work assignments); (2) that i	it was clearly within
project work assignments), (2) that	; and, (3)
	,
regarding the FBI's change in position and	position.
regarding the 1213 stillings in position and	
(OUO) [] leach told the Office of 1	nspector General thatnot
informed of the FBI's change in position, or that	had decided to keepin
	nents until time frame.
informed the Office of Inspector General that	during a
briefing that the FBI was leading an investiga	ation into suspected
espionage activities, but that	
in place. said that	also did not that
the FBI's position had changed.	
tile PDI a position had changed.	
(U) In April 1998, Presidential Decision Directive (PDD) 61	was implemented and
(U) III April 1990, 1100idenida Decision Directive (1999)	informed
the Office of Inspector General thatunderstanding	through
that the investigation was being ha	
	comments made by
1	was not made
during the aware until October 1998, that	had remained unchanged
since	
COLON	
(OUO)[· 🔭

C. Observations and Findings (U)
(U) As a result of the inquiry, the Office of Inspector General is providing several observations and findings with regard to decisions and actions by senior Department and LANL officials, relating to the security clearance, access, and work assignments of
(U) The inquiry found that from the time the following occurred with respect to access, and work assignments:
• (OUO) The status of
• (OUO) The status of
• (OUO) The status of
(OCO) The status of
(OUO) The inquiry further disclosed that Department and LANL officials took no meaningful action regarding. lafter the FBI's change in position. It was learned that while temporarily reassigned to the
(1) gained access to the office; and, (3) attempted to have a box of documents brought to office. The box was discovered to contain one unmarked classified document and was, therefore, not given to
(OUO) We found systemic problems in the Department's management of counterintelligence matters. There was inadequate communications at all levels. A misunderstanding of terms relating to access through "redirection" of assignments may have contributed to delays in action, or inaction, by senior managers. Further, several senior level transitions were not structured so as to ensure that incoming Departmental and LANL officials were fully conversant with ongoing counterintelligence matters, including details of the history and status of clearance, access, and work assignments. Finally, senior managers and other key

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personnel, apparently relying on their advisors or others, did not obtain sufficient confirmation that directed actions had, in fact, been appropriately executed.

Department that they had decisions as positions ta access and management within the responsibility may not have	this matter, and spe-	acture, during to bibility for, and o this matter. Bureau of Inve- were clear and LANL were no cifically, on the senior officials aware of the Fassed the status	the time, was surtherefore, should Additionally, sensitigation, with refully understood aware of nor estatus of with intelligence of accordance of accordanc	ch that many part d not be held accomior officials did n egard to the suspe d. Certain senior did they seek, ess clearance and e or counterintelliest cess following	icipants contended ountable for, of ensure that the ect's clearance, officials with direct ential information on dicontinued access igence
had (1) a de or programi request	matic security; (2) a	ty regarding De degree of under position; and, (2)	epartment intelligerstanding with a certain level	gence and counter respect to the stat of knowledge re	rintelligence matters, us of the FBI's
					And the second s
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¹ (U) This list is not intended to convey a hierarchy of responsibility for deficiencies. Rather, it is arranged in the following order:

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(U) In this Executive Summary, the Office of Inspector General has attempted to summarize the key issues, observations, and findings reached during the inquiry. The matters at issue in this report span several years, involve Department of Energy and federal law enforcement decision making at every level, and concern one of the most sensitive allegations of espionage in this Nation's history. As indicated in the report, a number of systemic deficiencies in the Department's organization and structure contributed to the problems noted. With respect to the particular actions of the above named officials, review of the details of the testimony (text of the Report of Inquiry); the summary of relevant statutes, laws, procedures, and guidelines (Exhibit A); and responsibilities of Department and LANL officials for intelligence, counterintelligence, and security programs (Exhibit B), is crucial to a full evaluation of this matter.

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II. INTRODUCTION (U)

- (U) In a memorandum dated June 8, 1999, Secretary of Energy Bill Richardson requested that the Office of Inspector General conduct a review of the circumstances surrounding access and security clearance from 1997 until the
- (U) The Office of Inspector General initiated an inquiry in response to the Secretary's request. In order to more completely understand the facts and circumstances regarding these issues, the Office of Inspector General examined the period May 1996 through March 1999. This report conveys the results of the Office of Inspector General's inquiry.
- (U) Exhibit A outlines applicable statutes, laws, procedures, and guidelines governing intelligence duties, functions and responsibilities, as well as policies and procedures, governing the suspension and revocation of Department of Energy security access clearances. Exhibit B contains a list of key Department and LANL officials involved in the events outlined in this report.

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III. FOCUS, OBJECTIVES, AND METHODOLOGY OF INQUIRY (U)

(OUO) The Office of Inspector General's inquiry focused on identifying the facts and circumstances surrounding security clearance, access, and work assignments from Specifically, the Office of Inspector General's inquiry focused on three issues outlined in Secretary Richardson's June 8, 1999, memorandum, as follows:
1. (U) The basis for changes toaccess or assignment;
2. (U) The individuals responsible for decisions relating to security clearance and access, including who directed these activities and who was informed of the activities during the identified period of time; and
3. (U) Whyaccess and clearance were not curtailed during this period.
(U) The objective of our inquiry was to identify and present facts with respect to the three issues During the inquiry, the Office of Inspector General:
(U) Conducted 97 witness interviews, including interviews of

- (U) Collected and reviewed documentation from the Department's Office of Intelligence and Office of Counterintelligence, LANL's Office of Counterintelligence, and the FBI.
- (U) Reviewed applicable Federal laws and departmental rules and regulations concerning intelligence and counterintelligence duties, functions and programs, as well as personnel security and access to classified matters.

² (U) A total of seventy-nine individuals were interviewed.

IV. APPLICABLE GUIDELINES (U)

(U) This section provides a general summary of statutes, laws, procedures, and other guidelines pertaining to the Department of Energy's intelligence and counterintelligence functions, activities, and programs, as well as personnel security and access to classified matter. Exhibit B provides a more detailed synopsis.

A. The Department of Energy's Intelligence Function (U)

- (U) The Department's intelligence function is governed principally by the Atomic Energy Act of 1954, the National Security Act of 1947, Executive Order 12333, and the Department's own guidance, "Department of Energy Procedures for Intelligence Activities." The Atomic Energy Act of 1954 authorizes the Department to safegnard its facilities, equipment, and materials and provides sanctions for the unlawful dissemination of astricted data. Section 1.6 of the Executive Order denotes the duties and responsibilities of the heads of the executive branch departments and agencies while Section 1.7 pertains to senior officials of the intelligence community. Section 1.13 of the Executive Order addresses the role and responsibilities of the Secretary of Energy specifically. The Secretary of Energy, in addition to other heads of executive branch departments and agencies, serves as a Senior Official of the Intelligence Community. As such, the Secretary has reporting responsibilities to the Attorney General, the FBI, the Intelligence Oversight Board, the Director of Central Intelligence, and the Mational Security Council. These responsibilities include reporting violations of criminal laws and breaches in security, as well as furnishing intelligence information related to the Department's massion.
- (U) The "Department of Energy Procedures for Intelligence Activities" establishes the Department's director of the Office of Intelligence as the Department's Senior Intelligence Official. The Senior Intelligence Official, is responsible for the Department's intelligence functions, which are outlined in Section 1.7 of Executive Order 12333.

B. The Federal Bureau of Investigation's Intelligence Function (U)

(U) The FBI's intelligence function is governed principally by the Atomic Energy Act of 1954 and Executive Order 12333. The FBI has authority to investigate criminal violations of the Atomic Energy Act of 1954 under section 221(b). Part 1.14 of the Executive Order establishes the FBI as the agency responsible for conducting counterintelligence activities within the United States and for coordinating the foreign counterintelligence activities of Intelligence Community members within the United States.

C. Coordination and Conduct of Counterintelligence Activities by the Department of Energy and the Federal Bureau of Investigation (U)

The coordination and conduct of counterintelligence activities by the Department and the FBI were principally governed by the October 7, 1992, Memorandum of Understanding (MOU)

between the two entities until the agreement was superseded by another MOU in June 1999. In summary, the 1992 MOU:

- Defined procedures mutually acceptable to both the FBI and the Department regarding the conduct and coordination of counterintelligence activities and investigations involving Department of Energy programs, facilities, or personnel in the United States;
- Defined Department investigative support to be provided to the FBI; and
- Established procedures for coordinating FBI investigations of Department referrals of alleged or suspected counterintelligence activities.

The 1992 MOU required the Department to refer to the FBI information pertaining to an egations of possible intelligence activity or unauthorized contact on the part of Department personnel with a foreign power. According to the MOU, if the FBI declined primary investigative jurisdiction, the Department could pursue necessary leads to resolve the allegation or facilitate administrative sanctions.

Further in accordance with the MOU, the Department could take appropriate administrative, disciplinary, or other action at any time against a Department employee whose activities were reported to the FBI. However, the Department was required to coordinate any action, in advance, with the FBI, to avoid prejudicing any ongoing or planned FBI investigative effort or criminal prosecution.

According to the MOU, the Department's Office of Counterintelligence and the FBI's Intelligence Division were to serve as the points of contact for the coordination of referred matters. The FBI was to keep the Department informed of pertinent developments in those referred cases being investigated by the FBI. FBI field offices were to coordinate with Department field offices. Needs and requests for assistance and technical services were to be conducted at a local level unless circumstances dictated otherwise.

D. The Department of Energy's Personnel Security and Access Functions (U)

- (U) The Department's personnel security and access functions are principally governed by Title 10 Code of Federal Regulations (CFR) Part 710 "Criteria and Procedures for Determining Eligibility for Access to Classified Matter or Special Nuclear Material" dated July 8, 1995; Department Order 472.1B "Personnel Security Activities" dated March 24, 1997, and Department Order 471.2A "Information Security Program" dated March 27, 1997.
- (U) In summary, Title 10 CFR 710 identifies security regulations that pertain, in part, to the (1) suspension of access authorization; and (2) the responsibilities of the local Operations Office Director of Security, the Operations Office Manager, and the Director, Office of Safeguards and

Security when information is obtained which may create a question as to an individual's eligibility or continued eligibility for access authorization.

- (U) The CFR provides, in part, the following examples of "derogatory" information that may create a question as to an individual's eligibility:
 - (U) Committed, prepared or attempted to commit, or aided, abetted or conspired with another to commit or attempt to commit any act of sabotage, espionage, treason, terrorism or sedition; and
 - (U) Failed to protect classified matter or safeguard special nuclear material or violated or disregarded security or safeguards regulations to a degree, which would be inconsistent with the national security.
- (U) According to Department Order 472.1B, the Director of Security Affairs renders final determinations to grant or deny, reinstate or revoke Department access authorization under 10 CFR 710. Department Order 471.2A requires in part that the Director of Energy Intelligence coordinate with the Office of Security Affairs concerning security issues, to include espionage and possible or potential compromise of intelligence related information.

V. BACKGROUND (U)

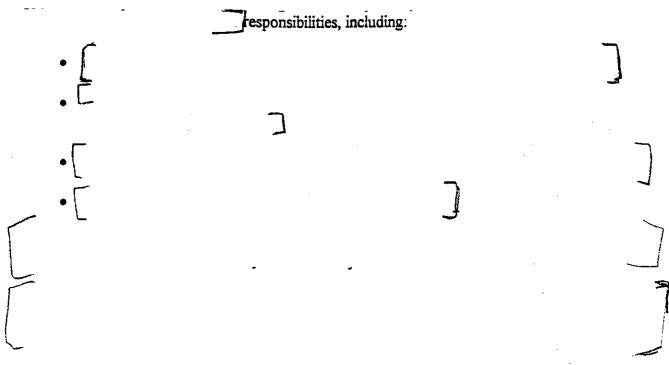
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(U) This section provides an overview of the structure of the Department of Energy's intelligence and counterintelligence programs, the events which led the Department to refer the to the FBI, and the history of

A. The Department of Energy's Intelligence Structure (U)

(U) Until 1993, the Department's Office of Intelligence reported directly to the Secretary of Energy. The Office of Intelligence had primary responsibility for ensuring effective use of U.S. Government intelligence in support of the Department's need for information on global nuclear weapons development, non-proliferation, and other energy production and consumption. On June 10, 1993, Secretary of Energy Hazel O'Leary consolidated Office of Intelligence functions and activities, along with those of the Office of Arms Control and Nonproliferation and the Office of Security Affairs, into the Office of Intelligence and National Security. In March 1994, the Office of Intelligence and National Security (NN-1). The Office of Intelligence became a subcomponent of NN-1 and was designated as NN-30.

(U) Under an assignment agreement pursuant to Title IV of the Intergovernmental Personnel Act (IPA),



(U) On February 11, 1998, Presidential Decision Directive (PDD) 61 was issued. As a result of PDD 61, Department counterintelligence functions, which had been under the Office of Intelligence,

were separated. In March 1998, the Office of Intelligence (IN-1) and the Office of Counterintelligence (CN-1) were created as separate directorates, each reporting directly to the Secretary.
(U) On May 8, 1998, In this capacity, reported
directly to the and providing to the Secretary, Deputy Secretary,
and other key Department of Energy policy officials. As the for the Department's intelligence functions, as outlined
in Section 1.7 of Executive Order 12333.
(U) On July 1, 1998, Secretary Bill Richardson's confirmation on August 18, 1998. Beginning on August 18, 1998,
3 Corollary 2 and 2 and 3 communition on ranguate 10, 1990. Degating on the 2
B. The Department of Energy's Administrative Inquiry (U)
On September 25, 1995, the Department's KINDRED SPIRIT's Administrative Inquiry based on information derived from an Office of Energy Intelligence Working Group. The Working Group had conducted an in-depth review of available intelligence and determined that there was a high probability that the
(OUO) Based on this information the Department's Office of Counterintelligence to initiate an Administrative Inquiry to determine the facts and circumstances relative to the potential loss of the information. Based upon the Office's limited investigative authority that an FBI agent be temporarily assigned to the Department's Office of Counterintelligence to assist in the conduct of this preliminary investigation.
(OUO) A meeting was subsequently held on October 31, 1995, between Department officials and FBI personnel. FBI representatives consisted of
Various witnesses interviewed by the Office of Inspector General used the words "KINDRED SPIRIT," "China matter," "LANL espionage matter," and when referring to the specific espionage issues outlined in this report.
was developed at the LANL in 1984. The design information was subsequently provided to the Lawrence Livermore National Laboratory and the Department's Pantex facility.

66,7CC) The Department was represented by meeting. In summary, those in attendance agreed that the Department would take the lead role in the investigation, with both the FBI and the CIA providing assistance. It was further agreed that should a subject be identified, the FBI would be responsible for any subsequent espionage investigation. On May 28, 1996, forwarded a copy of the Department's Office of Counterintelligence report outlining the results of the KINDRED SPIRIT Administrative Inquiry to In summary, the Inquiry identified 11 offices/divisions within LANL that had access to the The Inquiry also identified persons, from which were subsequently determined to be the most logical suspects. The report recommended that the FBI take the lead in the investigation because the Office of Counterintelligence had basically exhausted all logical leads. The FBI's Sante Fe office, a satellite office under the FBI's Albuquerque Field Office, subsequently opened a full investigation on July 3, 1996. (U) As of May 28, 1996. Up to that point, no action had been initiated by the Department or access to research and development information.

C. History of (

(OUO)

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(U) From	was specifically responsible for:
1. 2.	
3.	3
(U) From	was responsible for:
1. (
2. .	
3.	•
4.	- · J
On	
pending the res	ults of the ongoing FBI investigation. While there
-	
(OUO) On	pursuant to Title 10, Code
of Federal Regi Access to Class	ulations (CFR), Part 710, "Criteria and Procedures for Determining Eligibility for sified Material."

(U) This section outlines the details of the Office of Inspector General's inquiry with respect to (1) security clearance, access, and work assignments during the period May 1996 to March 1999; (2) individuals responsible for decisions relating to security clearance, access, and work assignments; and (3) why clearance and access were not curtailed beginning May 1996.
A. Issue 1: Security Clearance, Access, and Work Assignments ⁵ (U)
(OUO) In summary, the Office of Inspector General determined that from the time
the following occurred:
(OUO) The status of
• The status of
the FBI investigation. The included: (a)
and,
(OUO) The status of work assignments within the
involving less sensitive classified information.
1. Changes in Clearance (U)
(OUO) The Office of Inspector General's inquiry disclosed that Department officials, in coordination with the FBI, decided to approach
To submit to an in-depth interview and polygraph. During the interview and subsequent polygraph administered by the Department,
United States. I denied: ever engaging in espionage; ever providing classified information to anyone; ever providing any sensitive or classified information weapons data to
anyone; any foreign contacts for the purposes of engaging in espionage; and knowing anyone whom to be, or to have been, involved in espionage.
5 (U) Individuals involved in, and responsible for, security clearance, access, and work assignments are identified in Section B on page 18.

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(OUO) Data analyses of the polygraph results by Department contractor office disclosed sufficient physiological criteria for to believe that	•
during the Department administered polygraph. However, the result examined by the FBI and determined to be inconclusive.	is were later
(OUO) On FBI officials asked to take an FBI-address amination, the results of which indicated that	ministered polygraph
agencies was completed.	y appropriate
(U)	
2. Changes in Access (U)	
(OUO) As noted above, Department officials	
and without prejudice and was to have no effect on clearance status.	was temporary
(OUO) The Office of Inspector General's inquiry disclosed that this transfer w meaningful action taken by the Department or LANL to physically limit or restricted. The Office of Inspector General learned that despite this act (1) gained access to the	rict _
to have a box of documents brought to	and, (3) attempted
3. Changes in Work Assignments (U)	
(OUO) During the May to July 1996 time frame, senior Department and LANI initial decision, in coordination with the FBI, to (1) maintain security access within the and (2) control work activities through reassignments. These officials based their decision on several factors, including	clearance, and project
 (OUO) The FBI's request to keep	n-alert status;"

⁶ (U) Details of these incidents are outlined in several interview summaries, which follow.

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and
(OUO) The knowledge provided by the FBI that the success of the FBI investigation could increase the likelihood of learning what, specifically, may have been possibly compromised.
(OUO) The Department's and LANL's decision to clearance and access, and control was re-affirmed in an meeting with Department, LANL, and FBI officials present.
(OUO) The Office of Inspector General's inquiry disclosed, however, that work assignments were not actually following a meeting between LANL and local FBI officials. The reasons for the delay were unexplained. In the work project assignments would be redirected to less sensitive work within a new project.
This was the first actual change to, or redirection of, following the May to July 1996 and April 1997 meetings between the Department, LANL and the FBI. This work reassignment did not involve a curtailment of security clearance and access to
•
B. Issue 2: Individuals Responsible For Decisions Relating To Security Clearance And Access, Including Who Directed These Activities And Who Was Informed Of The Activities During The Time (U)
Clearance And Access, Including Who Directed These Activities And Who
Clearance And Access, Including Who Directed These Activities And Who Was Informed Of The Activities During The Time (U) (OUO) In summary, the Office of Inspector General determined that decisions pertaining to security clearance, access, and work assignments were made with the knowledge of representatives from five different entities, including: (1) Department of Energy Headquarters; (2) the Department's Albuquerque Operations Office; (3) LANL; (4) FBI Headquarters; and, (5) local FBI offices in New Mexico. Furthermore, the decisions and actions by these representative can be divided into four general time periods: (1) May 2, 1996, to April 14, 1997; (2) April 15, 1997, to October 15, 1997; (3) October 16, 1997, to December 23, 1998; and

FBI personnel.

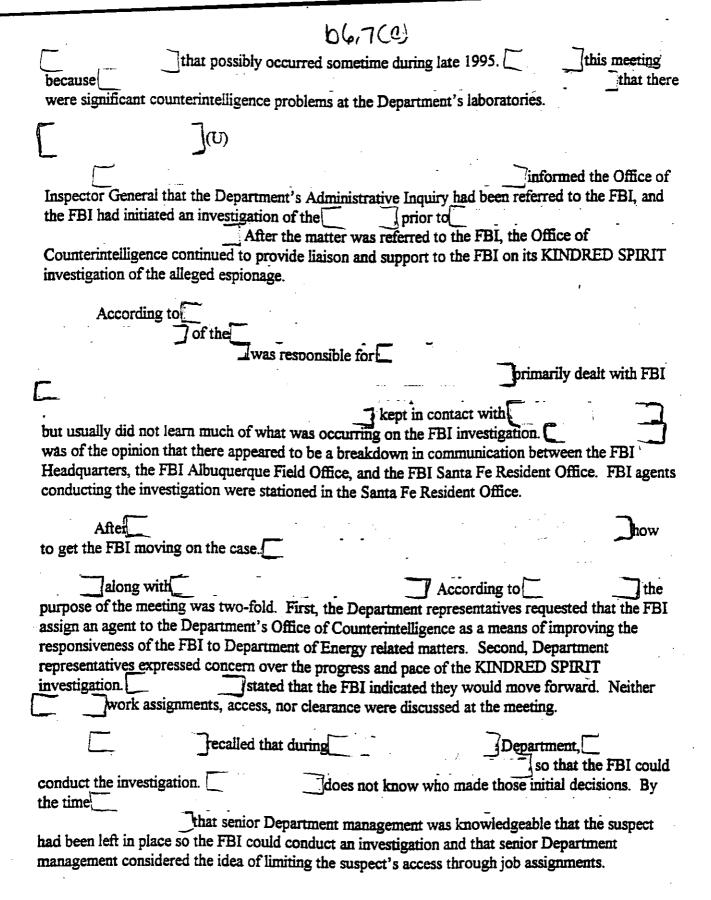
7 (OUO) Interviews by the Office of Inspector General disclosed inconsistent recollections with respect to who actually made the decisions.

the FBI had "directed" that the suspect be left in place, which meant that the Department could not reassign the individual to a less sensitive position. In contrast, recalled that lecided, in coordination with the FBI, that the Department would not remove the suspect so that the FBI could investigate the matter.

(b) Interviews (U) ⁹
[](v) 66,7(e)
yas going to initiate an Administrative Inquiry on this matter. Said that Inot recall that the notification letter also requested the assistance of the FBI in conducting the Administrative Inquiry. Ithat the time frame in question was just before.
(OUO)tlid not recall meeting with FBI meeting with FBI when informed during the interview that others who might have attended with
did not know if sensitive information was discussed at that meeting.
recalled attending several meetings at the FBI with
(OUO) It was during these meetings in 1996 that got the impression that a suspect had been developed (though know a name), that the suspect was and that the FBI was investigating. therefore, knew that the decision to and to allow the FBI to pursue the espionage investigation had been made by someone at a higher level. was not part of those discussions and, therefore, did not know first-hand who had made them or when. The discussions held at the meetings involving only reinforced this fact in mind, namely that the decision about access had been made and the Department could do nothing but wait until the FBI investigation was completed.
(OUO) Regarding a meeting involving LANL during which access to sensitive information was reportedly discussed did not recall attending this meeting. The only meeting recall attending where was present was a meeting that included all the

⁹ (U) The interviews in this section, and throughout the report, are presented alphabetically.

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had no direct contacts with senior Department management at the time, but it was
had
knowledge and concurred that the suspect was to be left in place pending completion of the FBI investigation. has no direct knowledge as to what specifically briefed these officials on regarding the suspect's history with the FBI. However, was knowledgeable that the FBI had prior information on but nothing that could be used to suspend or revoke security clearance. that once the
were briefed on KINDRED SPIRIT, they were responsible for any and all clearance determinations.
With respect to
(U)
The Office of Inspector General learned that in a memorandum dated
Jot a meeting Jof the FBI. According to the memorandum, that Department senior management were leaning towards serious consideration of having clearance lifted based solely on the circumstantial evidence obtained during the Department's Administrative Inquiry. That the FBI assume jurisdiction over the case and initiate a full field investigation. that senior Department officials might be inclined to avoid initiating any actions, such as removing clearance, so that successful resolution of this matter would not be hindered.
(OUO)informed the Office of Inspector General thatisaid
that
electronic mail (e-mail) messages from on what they knew about the status of the FBI investigation. had some contacts
with
said that the control of the FBI case was being handled out of Albuquerque, not FBI Headquarters. that in the FBI, the "Office of Origin" for an investigation was the controlling office for the case. Based on FBI Headquarters was not involved in

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the overall supervision or daily progress of the investigative activityat FBI Headquarters was
(OUO) As
(U)
General thatbecame aware of KINDRED SPIRIT in 1995aware that the Department's Office of Counterintelligence subsequently referred the matter to the FBI, and the FBI opened a case on the matter in the summer of 1996.
(OUO)make decisions relating toaccess and clearance. could only make recommendations regarding decisions relating toemployment and access status. There was not one individual who was solely responsible for those decisionsfeels that these decisions were made jointly between the
(OUO) does not feel that the FBI provided sufficient information for LANL to determine that was likely to cause, or had caused, damage to national security or compromised classified material. Based on of the FBI's case to be not feel that the FBI had any substantial information to provide.
(OUO) According to coordinated with the FBI. with major issues.
(OUO) meeting that was called by the FBI. The purpose of the meeting was to on the FBI's investigation into the issues surrounding and to gain the support of LANL said other attendees included
was not surprised by the briefing because had previously been

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	briefed. concern was that apprised of the progress of the investigation and that aware of any warrants or arrests prior to their occurrence.
	(OUO) According to the FBI implied that it wanted kept in place current position. The FBI did not want anything or anyone alerting about the investigation. The FBI also reviewed the possible steps it would go through during the investigation does not recall that the FBI asked for anything specific regarding the monitoring or altering of access.
-	
	General that became aware of the possible compromise of during the spring of 1995. that sometime during May or June 1995, scientists from LANL came to with information
ŧ	on the matter, to obtain assistance from the FBI and
	the CIA. In July of 1995, the KINDRED SPIRIT analytical group was formed to look into the problem. July of 1995, the KINDRED SPIRIT analytical group was formed to look into the problem. July of 1995, the KINDRED SPIRIT analytical group was formed to look into the problem.
	assistance to analyze the information. By the Summer of 1995, on the analytical suspicions regarding this
	matter.
	(OUO) stated that in August 1995, a "walk-in" document was incorporated into the case. After again met with initiate the formal Administrative Inquiry with FBI involvement. By December 1995, an FBI specialist in Chinese counterintelligence matters was working with the Department on the Administrative Inquiry.
	(OUO) said that in concert with an analysis team was put together to take a look at position that there was a possible compromise of U.S. nuclear weapons information. This was done for several reasons. There were concerns about the validity of the "walk in" document and a possible problem with the reputation of explained that although was known to the intelligence community, was also known to be, on occasion, overly boisterous about opinions and conclusions. By March 1996, the review was completed and "China matter" now had the acceptance of the intelligence community; namely, the community felt that the
	matter. By that time, the Department's Counterintelligence Administrative Inquiry had identified a

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"handful of suspects who had the opportunity, et cetera" to compromise the system, one of which really stood out. was aware that the matter was referred to the FBI in May of 1996 for investigation of alleged espionage activity.
said that at about the time the matter was referred to the FBI for investigation, the KINDRED SPIRIT analytical group and was in attendance. They were briefed on the development of the entire KINDRED SPIRIT matter, the results of the Department's Administrative Inquiry, the development of as a suspect based upon indicators, the information that the FBI had a history and indicators the FBI had no evidence that had committed espionage. During this meeting with they discussed the suspect's access. According to decided to keep the suspect in place, subject to direction from the FBI on their investigation. had concerns, however, about leaving the suspect in place.
(OUO) advised that to discuss the FBI investigation and the process of going to the Foreign Intelligence Surveillance Act court for electronic coverage of the
suspect. to discuss the FBI's approach to the case. has a general recollection that
(OUO) From these discussions with the FBI, knew that the FBI intended to investigate the matter. understood that the possible compromise and that the FBI would only be able to identify the suspect in a contemporary position of committing espionage now. said that they all had to assume that the espionage was on-going and that the suspect would continue to do it, so that the FBI would have something to investigate. agreed with the FBI that if the espionage was on-going and it was being done by an insider, the suspect should not be "spooked" so that the FBI could catch him. were concerned about the suspect's continued access but also knew that there were no grounds to remove the suspect's security clearance.
(OUO) said that if either has been sufficiently concerned about the suspect's access with national interests at stake, the suspect's access, even though they had no grounds to do so at the time. decided that the Department would not remove the suspect so that the FBI could investigate the matter. However, they wanted to try to limit, if possible, the suspect's access to less sensitive information.
(OUO) stated that after the FBI initiated the case, recall that anyone raised concerns about the suspect's access. that the only concerns were whether the FBI was pursuing the case as aggressively as the Department thought they should. had

66,700 time frame to try to get more FBI resources assigned to the case. (OUO) about the suspect, on cannot recall discussions with whether or not to leave the suspect in place. about the possible compromise issue. However, recall the FBI, CLA having any discussions with about the suspect's access or clearance. knew in May 1996 that would have to get involved in the espionage case. that i limit or remove access of an espionage suspect at the lab. Therefore, in May of 1996 understood that the FBI would be contacting to solicit leave the suspect in place. (OUO) FBI Idid not recall many of the investigation. However. events involving remember one meeting Department Headquarters that included recall the name of the official, or when the meeting took place, but that it was sometime before _thought that possibly FBI may have been in attendance. The only thing recall about the meeting was a discussion concerning the suspect's access to sensitive information at LANL and how any change in problems for the FBI investigation. (OUO) LANL with also attended the meeting. did not recall when this meeting occurred. recalled that during the meeting the FBI representatives told that this type of espionage investigation was very difficult to work and that it would not be resolved quickly. The FBI also told that the FBI considered LANL to be the "victim agency" and that LANL had to decide if the suspect could position during the investigation, if remain inc had to be limited, or if clearance had to be suspended. informed the Office of Inspector General that, as lattended a meeting on where the FBI advised the attendees of the status of the KINDRED SPIRIT investigation. In addition tof Also in attendance were four or five FBI Headquarters representatives.

h6,7(c) (OUO) does not recall if was named specifically during the meeting. informed the Office of Inspector General that in informed by was a suspect in what was referred to as the investigation. It was the time that the FBI was to keep to take no action to officials were to cooperate fully with the FBI during its investigation. (OUO) stated that aware that personnel from the Department's Office of Counterintelligence conducted an inquiry, with assistance from LANL personnel, into the potential loss of and the resulting potential damage. In June 1995, on the inquiry. was of the opinion at that time that was suspected in the release of believed that (OUO) According to ... did not totally agree with all the findings of the Department's inquiry. University of California personnel were not convinced that was responsible for the potential loss of information. As a result of the inquiry. to closely review the information that was allegedly and to conduct a damage assessment. recalled that the team issued its report in the September to November 1995 (OUO) also recalled that there was considerable disagreement as to whether or not time frame. the potential loss of information and damage should be attributable to LANL or the Department's Lawrence Livermore National Laboratory (LLNL.) (OUO) In 1996. and officials from the FBI's Albuquerque was of the opinion, based on discussions which occurred during this meeting, Office. that the University of California was not to do anything to believes that concerns about personnel. hallways, and discussions during this meeting. However, would not have strongly voiced this concern since the FBI was calling the shots. recalled a few discussions (OUO) egarding the recalled nothing of significance. that in the 1995 to 1996 time period, and suggested that should do something about 'said it would have been who would have come Department wanted o do something about

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(OUO) began feeling uncomfortable with the FBI's strategy
concerning the because of lack of apparent progress.
clever ways to limit access without the
University of California was still operating on the FBI's instructions not to
into the issues involving said no one was aware of
concerns involving at this time.
According to one of the ways: identified to limit
access was to switch access to the vault from a monitored access to a paim reader
access. The plan was to implement this procedure and to drop many personnel from access at that
time, to include It was believed that this would not tip off to anything.
said, unfortunately, the paim reader was not approved. The University of California
personnel charged with requesting and justifying the palm reader, along with the Albuquerque
Operations Office personnel charged with approving such a request, were unaware of any security
issues. As such, the palm reader was determined by the Albuquerque Operations Office to be a
convenience item rather than a necessity and the request was denied.
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(OUO)
access. University of California personnel urged that someone in the
or briefed on the matter. got the go ahead from the FBI to
(OUO) could not recall discussing the
(U)
(OUO) The Office of Inspector General showed
a portion of the May 25, 1996,
memorandum from In the memorandum,
In the memorandum,
would develop a "project" or series of projects for
Upon reviewing the document, vaguely recalled a conversation regarding this issue,
however, recall specific details. was not even sure if it was
the conversation. Isaid that to the best
recollection, it was decided not to develop a project or series of projects. could not
recall who made the decision or how to know there was such a decision.
to Allow there was such a decision.

^{10 (}U) See the interview summary of 28

66,7(c) participate in any such project. stated it would (OUO) stated that have been very difficult to identify projects for did not know if asked. daily functions or what work informed the Office of Inspector General (OUO) that in July 1996, two FBI agents from FBI Headquarters, as well as additional agents from the FBI's Albuquerque and Santa Fe offices, met with The --had direct FBI Headquarters involvement in the the reason the FBI chose to send out agents from Headquarters case. According to was to demonstrate to LANL and to the FBI Albuquerque office the importance of this case. dearned about the details of the meeting from the meeting took place at LANL, and the purpose was to (OUO) According to bossible involvement in the potential discuss the recently opened FBI investigation into loss of the to the [said that FBI management had no authority to take action against a LANL employee's access to sensitive access to sensitive information that any potential action involving had to be discussed with and approved by LANL management. was told the following information about the discussion concerning (U) access to sensitive information that occurred at the July 1996 meeting with some basic information about how an (U) The FBI agents explained to espionage investigation is conducted: The FBI explained that since alleged espionage involving the possibility of gathering sufficient evidence against anyone occurred in the would be a difficult and lengthy process; The FBI described that it could take up to a year to develop probable cause in order to apply for a Foreign Intelligence Surveillance Act eavesdropping warrant; The FBI explained that if a Foreign Intelligence Surveillance Act warrant was obtained, it could take another year of electronic surveillance to develop sufficient evidence to bring charges of espionage against The FBI explained that when working espionage cases with agencies such as the Department of Energy and the Department of Defense, the FBI considers these agencies

to be the "victim agencies." It is the FBI's position that it is up to the "victim agency" to

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make the final decision if the suspect continues to have access to sensitive information during the investigation;

The FBI acknowledged that it had no authority to tell the Department to limit to sensitive information, or suspend his clearance;
• The FBI made it clear to that as the "victim agency," LANL had the final word on continued access to sensitive information; and,
The FBI indicated a preference to leave current position at LANL. If was removed from aurrent position, or was limited likely become suspicious and stop any espionage activity. If this occurred, the possibility of gathering sufficient evidence against essentially disappear. It would then be very unlikely that anyone would ever know iff supplied the and would not learn if continues to provide sensitive information to the
According to after the FBI presented its position, decided to maintain the status quo and decision was based on the FBI's position that the damage had likely already occurred would not work on any new projects and would not have access to new information.
stated that neither LANL nor Department officials ever came to the FBI after the
(OUO) stated that involvement with the loss of nuclear technology to the began when at Department of Energy Headquarters in the summer or early fall of 1995. The purpose of the meeting was a general discussion, led by
Other attendees at the meeting were:
was also present, but not certain.

66,7CC (OUO) stated that the FBI opened an espionage investigation involving At that time told not to conduct any investigative activity until a meeting was held with During January and February 1997, on the case and attended the √meetine at The purpose of the meeting was for FBI Headquarters personnel from the National Security Division to meet with investigation, and, hopefully, to obtain was not involved in the presentation of the case. was not involved in the subsequent discussions with The but whose last name ould not recall. thought that there may have been one or two at the said that and that a

meeting. (OUO) likely suspect was explained the need for LANL to assist the in place. FBI investigation by Ishould be removed lasked if from the sensitive area where! not be removed so they could successfully conduct the investigation. did not recall any discussion about limiting access to sensitive information at LANL. did not recall the FBI informing that the FBI considered LANL to be the "victim agency," and that LANL had to decide if they could 'live' with remaining in place while the FBI conducted the investigation. that at the conclusion of the meeting, after isked questions. in place "to assist the FBL" decided to leave (OUO) did not recall any other meetings with Department, LANL or FBI personnel after during which access to sensitive information was discussed.

did not recall when this discussion took place, but thought that

vaguely recalled a discussion

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had mentioned that the Department was	considering ways to limit!
possibly via a palm reader.	ction of this event was very unclear
could not recall to what it pertained. Up until	CHOIC OF THIS OVERLY WAS A STATE OF THE PARTY OF THE PART
was not awar of	the second second
was not aware of any other discussions	s about
had any contact with FBI Headquarters or De	epartment personnel about
access.	
	•
(OLIO) In addition to invest to the	
(OUO) In addition to interviewing	the Office of Inspector General
reviewed internal FBI documents Accord	ing to one memorandum,
at LANL. Also in attendance	
·	
_	In attendance for
	During the meeting.
were told about the FBI's interest in the	that LANL would
provide whatever support would be access to the	June 1541 A MOUID
provide whatever support would be necessary for the Fl	Bit to successfully investigate this matter.
was told by that the FB	I had a bona fide espionage case and that it
would be a long term investigation.	re told that because of this, the FBI's
interest and investigation would need to be tightly held.	was asked for a list of
individuals who might be aware of the B	was asked for a list of
individuals who might be aware of the Departmental rev	new of information which predicated the
FBI espionage matter	would provide such a list.
that as far as concerned, the only people	who knew about the FBI investigation
were those in the meeting	
(OUO) According to the documentation,	٦
	at the appropriate
stages of the investigation.	the FBI had the authority for Foreign
Intelligence Surveillance Act coverage.	need to advise someone
from	—
	_at the appropriate time as the case
developed.	
_ —	_
On/	that
had met that day with	
indicated thatrecently talked with	- <u>-</u>
<u></u>	• • • • • • • • • • • • • • • • • • •
indicated that during	learned that
Department higher-ups had been briefed on KINDRED S	PIRIT and that there were many
concerned people at Department Headquarters.	indicated that wanted to
	H
The state of the s	had wanted to invite a representative
from the to the meeting. Howe	ever.
prevailed upon not to invite anyone from that	division.
	•
(OUO) that if ac	page vices limited EDI investigation
The state of the s	cess were limited, FBI investigative
- John Milling Ca	pionage at LANL would be seriously
hampered. with	and indicated

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	would n	ot suggest any rec	ommendations to	that would -
	access without getting p			
that LAN	NL would not do anything			
	Also on			Athat an issue had arisen
	not directly related to the	AIMUDEU CDIDI	Tierrestication [said that the
inat was				ghten control to access to
-that	ilau askt	that	my procedures to a	
the[to provide so	ecurity for classifie	d documents.	
wanted t	o make this information av			ven though this project
	in the works for a period	<u></u>		
	-			مسم
(OUO) (elephonically contac	rted/
	to discuss a matter		earlier in the da	
that	chain of con	nmand immediately	y regarding this deve	elopment.
suggeste	d that perhaps FBI Headqu	uarters could write	a letter to Departm	ent Headquarters
		he FBI was condu	cting an espionage t	ype investigation and
	ion was needed.		Jwould discuss t	his withand
take care	e of this matter.			
(0110) (~			that LANL would not
(Ono)	access without coor	rdinatina with the l	EDI E	that discussions
T/050 115/	der way to provide a badge			7
were un	advised that if a bade	e reader with limit	ted access were put	in place it could
" ieopardiz	ze the FBI investigation. T		7that r	no action would be taken
	first coordinating with the		<u>ب</u>	· .
,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,				·-
(OUO) (On		_	learned that
,			essence, the	not
to pull a	ny clearances for	According to	-	fto share
	mation regarding the visit			at at no time were any
	ons focusing on the	clear		that FBI officials
perhaps	got their information incor			berween.
	according to	was	access.	
(OTIO) T	-	٦.	hat discussions betv	veen
(OUO)		dealt with		s discussed by
•	Tot seva	d that at no time u	vere there any discus	
		d that at no time w	regarding the	7
clearance	e.	•		_
ATAM MITA	•			
(OUO)	On	told		that met that day
with	According to		recently talked	d with
	_	the second secon		

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earned from that	-
said that according to had no proble with limiting access to the	_
(OUO) From the July 3, 1996, meeting to November 5, 1996, the FBI undertook a number of investigative steps to include, in part, (1) interviews of scientists from Department Headquarters	2
whether Foreign Intelligence Surveillance Act authority would be necessary to conduct a search computer at LANL, or whether such a search could be conducted on LANL's authority	of ity.
(OUO) On November 13, 1996, the FBI decided that a Foreign Intelligence Surveillance Act or would be the needed authority to surveilcomputer.	der
[](m)	. -
that briefed on the KINDRED SPIRIT issue sometime during July 1995 not recall the specific date or who provided the briefing. From what recall, the following personnel were also present:]
recalled that the briefing was just an overview of a potential problem involving a possible compromise of Department weapons data to the was also informed that there would be a continued effort to conduct an analytical evaluation to determine more information.	y
recalled that next briefed on KINDRED SPIRIT on or about were there could not but others (names not recalled) also provided input. informed that several suspects had been developed through an analytical evaluation inquiry conducted by the DOE's Office of Counterintelligence and the FBI, and that one suspect was more prominent than the others. Informed that the suspect, whose name was not provided, was located in a sensitive area at LANL, and that the matter was being referred to the FBI for investigation. was told that the FBI wanted the suspect left in place while the FBI conducted its investigation.	

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that the suspect was being left in place with access to sensitive information. I that the decision to leave the suspect in place was not to make. Was told in the briefing that the FBI had requested the suspect be left in place. The FBI "directed" rather than "requested" that the suspect be left in place. The FBI "directed" rather than "requested" that the suspect be left in place. The felt that it was not in the best interests of national security to leave the suspect in place. Therefore, The suspect in place at LANL
with no change in access or clearance. (OUO) According to
(OUO) Regarding who briefed bn the "FBI decision" to leave the suspect in place, not recall who told information during the that but that others were also making comments and providing input. Regarding any discussion about the FBI's "victim agency" policy to request a suspect be left in place said that the OIG would have to ask whoever the FBI told that to never before heard of that terminology hever had any direct contact with the FB on this matter while
(OUO) Regarding any discussions to limit the suspect's access to sensitive information, had not been involved in any such discussions
have any follow-up meetings on the KINDRED SPIRIT matter. occasionally briefed on the status of pending security matters, which would have included the KINDRED SPIRIT matter but only in general terms on the status of the case. did not recall ever again discussing the suspect's access or clearance.
(OUO) The Office of Inspector General showed a portion of the

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memorandum from		In the mem	norandum,	· -'
Upon reviewed regarding this matter before, during, or affisuch a project, nor description.	ewing the document, said	lid not d	"project" or series of was never aware of iscuss this issue and did n ed or completed by of	at any time ot participate in
(m)				
the date of the Depar	informed the Office netime around June 1996 vertice around June 1996 ve	while tould requiry results, o	not recail the date of the the date the matter	the FBI meeting, was referred to
Department could do suspect's access and investigation to be cono action against the would work hard on under the Foreign In		FBI investigate basis, and that tion with the Flould try to gather.	stated that the the Department should be evidence via electrons and that it was a said that	regarding the re
	ecalled that during the rabout the status of the FE on the investigation.			that the
summer or early fall clearance were discumay have also been assigning the suspect was looking into the vault and eliminate	ssed. n attendance, but to a new	not recall were project was dis	uring this meeting, the cussed.	ne possibility of

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time but recently hear	d that a "palm	reader" was	being considered,	but never in	stalled, in the vault
area.			vas being taken car		followed up
on it.			3		•
		· -	*** * * * * *		· ·
			411		Though
•	•	•	***************************************	aware of all	the key issues taking
place at the time in the	Office of No-	!:			ine ney issues taking
prace at the time in the	, Office of 140fi	ibiomeranoi	I and Mational Sec	urity.	
(OUO)	المناطعة المتعادية				
(000)[said that when	<u></u>	T.	<u> </u>	7
-		•	that the things		would move on
and be completed.	that the s	uspect's acc	ess would be redu	ced through	a new job
assignment and by the	suspect's name	e being remo	oved from access to	o the vault a	long with others.
<u></u>		w	ere aware of	sugg	estions on this
matter.		بسد			
 .					
	and	•	:		
_			•	•	
· · · · · · · · · · · · · · · · · · ·	77700	olaa maaama	during this meeting	a During th	a meeting there
a dismusion on he					
was a discussion on ho	w to reduce in	e suspect's			
a "non-alert" basis.	g in way g	<u>-</u>			nsider some kind of
reassignment to limit the					
suspect. It was mutual					
management and return	n to the FBI wi	th possible	options on what co	uld be done	The FBI wanted
to be a part of the appr	roval process fo	or any LAN	L actions involving	the suspect	•
- · · · · · · · · · · · · · · · · · · ·		•		•	
(OUO) According to			to tak	e action on	this issue by
contacting LANL man	agement Whe	n me ri ed as	to whether or not		
on the results		with	or los		was to take
· —— .	aid that		And the second s	hat	not follow-up on
	·	not recall	•	- grant	anor romow-mb ou
this matter	because		~		
		_	* * * * * * * * * * * * * * * * * * *	on anyth	ing when
•			•	- 	_
- , , , , , , , , , , , , , , , , , , ,	_			•	did not need to
know, but as the	-	-		•	
have known.	7,	iid not tell			pinion that when
	٠, ـ, ٠, ٠,٠		should have kept		pprised of the
status of the matter.			monin make yehr	"ئــ - ـــــا	thirse of me
simus of the matter.				-	and the second s

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	_ ((U)			•	
	J O)	- <u>-</u>			
info	rmed the Office of In	spector General that	not recal	I ever attending any	meetings where
the	FBI discussed the	said	that sometime	in 1997.	
gen	erally that there was a	n FBI investigation for			-
	•	that the individual w		osition because the	FBI wanted him
left	in position.	said that to the best			7
	ugh newspaper article		- U		ا اس
шис	MEN HOWShahor MINON				•
	Tan			•	•
					- · · · · · · · · · · · · · · · · · · ·
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(OU	·			informed the	
	ector General that				The
puri	oose of the		on the newly op-	ened FBI espionage	investigation
invo	lving the				Clearly
reca	lled the meeting and a	verybody who was pre	esent.	•	
	-			-	
	,				
•			-		ثـــ
(017	W [-			•	
(00	O)	· <u>-</u>			1.1.
	e e e e e e e e e e e e e e e e e e e	• • • • •		` I ———	ussed this
espic	nage case. I ney bot	agreed that the only	way to gather ev	ridence against	_was, if
acce	ptable to	in place.			• .
	At the				on the newly
open	ed espionage investig	ation of	• •	7 th	at the FBI
		was the "victim agenc	y" and that any o		
hand	le! were up to	LANL and that the Fl	BI would go alor	ng with those decision	ons
		dditional information a	hout the investig	ration and	,
· , —	as follows:		Done the macati	sanon and	
					•
	The sub:			٦.	•
		ect of their investigation		jis un	
	investigation. Th	is was to be done by li	miting the numb	er of LANL employ	ees who were
	aware of the inve	stigation or the need to	o keep the invest	rigation closely held;	and,
	,		<i>→</i>		-
	•				

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	stated that by making these re	equestsnot telling
what to do. the FBI kin	ew that they (FBI) had no aut	thority over matters of access and
clearances at Department facilit	ies and that those decisions w	ere ultimately made by the "victim
agency." (was attempting to co	ommunicate tothat if the
espionage investigation was to	pe successful, and if LANL co	ould live with remaining in
place, what was needed was to	keep the investigation closely	held and keep
(OUO) responded place.	by asking what justification responded to	in the following way:
• The FBI was	trying to solve an espionage c	ase that likely happened over 10 years
ago and the only way	to gather sufficient evidence v	vas through electronic surveillance of
	y to gather sufficient evidence	
surveillance was to ke	ep current posi	tion, unaware that under
investigation. If	would be fired or have	Jat LANL altered in a
significant way,		e likelihood of gathering any evidence
		ly that no one would ever learn who
provided the	to the	٠ ـ ـ ـ ـ ـ ـ ـ ـ ـ ـ ـ ـ ـ ـ ـ ـ ـ ـ ـ
provided information t	ere was no evidence, as of tha	stated
	ned, no grounds to fire	
	ely file a law suit against	were fired at this time.
	this last statement and indicat	
1		7
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	vorked on the good, since likely retained a	and that firing a lot of information
	stated that lit clear to	that an espionage
investigation such as this one we		
	-	ace to apply for a Foreign Intelligence
		ance Act warrant was obtained, it
could take another year to devel		
		year, the FBI would likely at that
point have enough information t		
(OUO) At the conclusion of the keep the investigation of	discussion, agree	ed to keep in place and to

[(U)
informed the Office of Inspector General that
at LANL where FBI Headquarters officials briefed on the
newly opened espionage investigation of At this meeting, the FBI officials made it clear
that they understood that
The FBI officials told that they considered LANL to be the "victim agency" in
this espionage case, and that the FBI policy was that the victim agency makes the final decision
concerning whether to leave a suspect in place.
assessment and determined that could not remain in place, and if that was
decision, the FBI would pursue the investigation under those conditions. If, however,
could live with leaving in place, the FBI-would conduct their investigation on a non-alert
basis. said that it was made clear to that the FBI would prefer to work
espionage cases on a non-alert basis with the suspect in place, but that the final decision in this matter was to be made by
matter was to be made by
stated that at the the Tthe FBI officials also informed
stated that at the the FBI officials also informed for several previous FBI investigations involving
made the decision at the for the FBI to conduct the
investigation on a non-alert basis with According to
also knew thaton the investigation at any time.
(U)
(OUO) informed the Office of Inspector General that
access to sensitive information had been reduced during 1996 by LANL. explained that during
mid-1996, a plan with LANL officials and the FBI to restrict access from the
knew from discussions
wanted to access to sensitive information while
was being left in place for the FBI investigation.
(OUO) provided the Office of Inspector General with a copy of a
memorandum Office of Inspector General review
of the memorandum revealed that it had been prepared following the conclusion of
that the Department needed to ensure
that any administrative actions taken in the were vetted with the FBI. According to the
memorandum:
• (OLIO) No preparations for any 1
• (OUO) No preparations for any administrative actions that might be required by future investigations had been taken as of
(OLIO) The FBI was to assume events
(OUO) The FBI was to assume overall responsibility of the case;

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	col tre tot sheemesta u	equested mat <u>no</u> such	i action de taken pending	tueir ~
ass	umption of the case;			
•	The FBI suggested that	t the Dengriment min	tht consider reassignment	t of the
enh	iect to a special project also			, OI tile
\$40 <u>.</u>	ject to a special project alon			
•	(OV)	asked that options	be identified for such a s	special
assi	gnment;	نست	•	•
	JO)			
• (00		-		·
	for such an as	signment:	,	
• .			the links between officia	la at
(1)	Department II !	ations would involve	the miks between omcia	15 at
(1).	Department Headquarters, s	pecifically the Office	of Nonproliferation and	National
Sec	urity and the Office of Defer	ase Programs, and FE	I Headquarters: and (2)	LANL the
loca	I FBI office, and probably the	to Deportment's Albu	· sucress Operations Off	oor and
- (01)	IO) The Development to	re Department's Albi	idueidne Oberanous Om	ice, and
• (OL	IO) The Department could	address options for in	nproving protection of N	lational
Sect	urity Information and Restric	cted Data although t	his was the responsibility	of the
Offi	ce of Safeguards and Sague	to Affice ARI 50) o	and all are hard area as he had	-C-1 AL
	ce of Safeguards and Securi	ty Amairs (MM-50), a	na they had yet to be one	ered on the
man	ter as of			
- جم	informed the Office	of I	About ANT more an early an	a
-h	amornica the Office	or inspector General	that LANL put together	a pian to
	cess procedures to the		(Under the existing prod	cedures at
the time, anyo	ne with	· -	-	• • ·
	Toronosed to in			1 .
	broposed to ms	stati an electro-mecha	nical device to control va	
	ccess to many	•	being one who no long	ger had
access. At the	timethought that this w	vas a good idea hecar	ise the	
•		Boom 1000		
	•	<u> </u>		
-			•	
* "	(U)			
•	<u> </u>			
(OUO)				
, —		1		the Office
of Inspector G	eneral that aware	of in the ea	rly 1980's	
				7:-
1995, and	harries of the sale	• • • • • •	<u>-</u>	jin
1995, and	aware of the subsequent	referral to the FBI ar	ad the FBI investigation.	
,		;		
(OUO)	confirmed that	in attendance whe	n the	on the
` 	<u> </u>	THI STREET	n mei	on the
case on	Also present were			
		The meeting was	held so the	•
Itha	t they had accepted the case	and to only for I AND	'a conservice in supplie	41:-
	and the case	and to ask for LAIM	s cooperation in working	iR ims
case. According		as no discussion relat	ing to whether	should
į	in place. The FBI instructed	. —	thing to alert	~
-				
	Tagos Bringing	and access were not d	iscussed.	•
				
(OUO)	stated that after the	meeting	told	was not
comfortable wi	th the results of the Departm	rent's Administration	Inquier and that answel	le the EDI
rould not once	a case if there did t	TOTAL 2 VARIABILISTING	miquity and that, normal	iy, ille l'el
women not ober	n a case if they did not have	any more evidence th	an what was revealed in	the

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Administrative Inquiry. However, because of the serious nature of the issue, the FBI agreed to -' work the case
the results of the Administrative Inquiry.
(OUO) Sometime after the provided with monthly badge reader information and telephone records related to On falked with representatives from the local FBI office about that the case was not progressing. According to had other assignments and did not seem to have time to work on this case.
(OUO) stated that on
progressing. Tagain talked with representatives from the Albuquerque Field Office and was
to work including a
high profile espionage case.
[U]
As the
briefed on the KINDRED SPIRIT investigation in 1996 by Mr. Don McIntyre, now deceased. then began maintaining a KINDRED SPIRIT file. that contained very few documents for the years but contained significantly more information for the period from had no direct involvement in the matter until
2. Individuals Responsible for Decisions Relating to Security Clearance, Access, and Work Assignments (April 15, 1997 - October 15, 1997) (U)
(U) This section begins with an overview of events from April 15, 1997, to October 15, 1997, and follows with the results of Office of Inspector General interviews with key Department, LANL, and FBI personnel.
(a) Summary (U)
(OUO) The Office of Inspector General learned that the Department's and LANL's May-July 1996 decision to maintain clearance and access, and control through redirected work assignments, were re-affirmed in an with Department, LANL, and FBI officials present. Attendees at this meeting from the Department and LANL

6(e, 1CC)	-
included	
Meeting topics included:	
• (OUO) work activities would be controlled through	gh project
reassignment; and,	
• FBI recruitment of	them
with monitoring	
(OUO) Although this meeting has been characterized as a meeting in which the May-July	1996
decisions were "reaffirmed," the Office of Inspector General's inquiry did not identify any	
meaningful actions taken by LANL or follow-up by the Department. Available information	1
indicates that without any notable actions to	
or modify work assignments. The Office of Inspector General did not identify as	
witnesses or documents which provided a definitive explanation as to why the May-July 19	
decision had not been carried out by the time of the April 1997 meeting.	
the state of the time of the tipe is a second	
In late April 1997	
was recruited by the FBI to serve as	- -
Over the following week	
FBI met with Also, during the m	-
ideas for work project assignments were discussed.	ccinigo,
Jordan project assignments were discussed.	
(OUO) In the Fall of 1997 (specific date undetermined).	net with
the local FBI case agent and decided that work project	not with
assignment to less sensitive work within a new project. Shortly thereafter,	
new work assignments. However, the Office of Inspector General's inquiry identified this a	is the
first significant implemented action to since of hispector deneral 3 inquiry isommes that a	
initial May-July decisions and the April 1997 meeting. Security clearance and acc	
remained unchanged.	,035 10
emanied unchanged.	
(OUO)	,
, _	
In July 1997, prior to	
with a second se	Ton
KINDRED SPIRIT and the were present at or	→
more of these briefings	IIC OI

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(OUO) On
stated that, during the course of this meeting,
Department representatives that:
(OUO) The FBI's attempt to obtain Foreign Intelligence Surveillance Act Court
approval on the investigation was unsuccessful;
• (OUO) The Department should not leave in place for the FBI; and,
(OUO) The Department should do what is necessary to prevent further access by
-
(OUO)
meeting at the Department in which
were present in addition to
(b) Interviews (U)
re 7
(U)
(OUO)informed the Office of Inspector General thatlearned about
the espionage case at LANL in the fall or early winter of 1995 while serving as the
that the FBI was
investigating the case. did not know the suspect's name at the time.
(OUO)
on the espionage matter given to
was held on
(date unrecalled) and other Department employees who attended
During
the meeting, the LANL espionage case was described as a special access program where
information was provided only on a "need to know basis."
(OUO) in April 1997. The
with additional information about the LANL espionage case but, according to
there was no mention of a suspect's name. From the not know in which
division the suspect worked, and had no knowledge as to whether the suspect had a history with the FBI.
knowledge as to how much other information had about the LANL espionage case.
That about the LATAL espionage case.
does not recall attending this meeting. However, an FBI

66,7(C) (OUO) According to suggested to on this important issue. took place, however, and mentioned it to sometime later. Eventually (exact date not recalled) espionage (OUO) (Ithat after and also may have been present. After the wanted to read all the information on the case. and that everything was to go through According to on the LANL espionage case. J could only provide briefings on the LANL espionage case, outside the Department building, if (OUO) (specific date unrecalled). The purpose of the briefing was to insure that the Department of Justice was aware of a very serious espionage case. Also in attendance were the and several other Department of Justice officials. During the meeting, the stated that those in attendance had to work harder on this serious case. The concerning this investigation. recalled the in reference to supporting the investigation. According to there was no discussion during the meeting with the about access and clearance issues at LANL. (OUO) stated that attend the with the FBI in which access and clearance. added that if discussed at this meeting the need by the Department to take action against the suspect at LANL, no one from the Department who attended the meeting ever discussed what the Department should do. (OUO)[with the FBI at the Department of Energy the meeting attendees included may have also attended the meeting. According to sat in the back of the room and did not say anything. stepped out of the meeting a couple of times to handle other matters. estimated that discussions by (OUO) comprised ninety percent of the conversation that took place at the meeting.

generally about PDD 61, and the need to improve the Department's counterintelligence program.

said the discussion was

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the Departme there may hav More specific information at	The man of the second s
(OUO) [purportedly o	does not recall a meeting involving that courred immediately following the
(OUO)	stated that no significant involvement in
	oionage matter after this time was not involved in the events that 998 and 1999, which culminated in
clearance rest in diffused and d varying areas	said that the procedures to remove someone's clearance are outlined in the ral Regulations, specifically 10 CFR 710, and that the ultimate authority to remove a swith the manager of the local Department Operations Office. In the procedures in place at the Department involving the security clearances are very explained that several components of the Department have of responsibility in determining Department policy. The process is as follows:
• (OUO) • (OUO)	The Office of Security Affairs is responsible for writing and interpreting the security policy; The Office of Defense Programs implements the security policy; The local Operations Office Manager has the authority and is responsible for removing a security clearance, but normally works closely with the laboratory director; and, The Office of Environment, Safety and Health is responsible for evaluating the
(OUO) With:	security policies in effect in the Department.
matters involv	
• (OUO)	After the
• (OUO) (
	The FBI did not want the suspect removed fromat LANL because was removed, the FBI could not "catch could not recall a specific FBI

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agent who said this, but felt that everything indicated that the FBI wanted the suspect in place so as "not to blow the investigation."
• (OUO) recall discussions at any time about limiting the suspect's access to sensitive information at LANL.
• (OUO) Iftold to take action against the suspect with respect tolaccess and clearance,would have taken such action as directed.
• (OUO) If
• (OUO)had no authority to removeaccess and
• (OUO) During 1997 and 1998, the Department was
discussions during the investigation about removing that suspect's access or clearance
• (OUO)never previously involved in access and clearance issues in an ongoing FBI espionage investigation.
• (OUO) appropriate action involving is not aware of anything that could have done differently.
(OUO) All of the information involving this investigation was closely held and information was only shared with people who had a need to know on this investigation, and did not easily share information with others above.
(OUO)not recalllever mentioning the need to remove
(OUO) did not know when the Office of Security Affairs was notified about the LANL espionage matter. said that the Office of Security Affairs was "NN-50" and organizationally aligned under NN. that during late-1998,
and to coordinate clearance suspension actions.
(OUO)
December 1996, nor January 1997, about the status of did not recall any conversations with about the access and clearance issues.

(U)	66,7(c)	
		informed
the Office of Inspector General that		
spirit case.	The visit primarily i	nvolved the KINDRED
_		II ANU personnel who
According to were involved in the matter to facilitate	wanted to meet with FBI and te getting the case moving towards	completion. Additionally,
	had indicated through	_ ·1
wanted to make changes in the changes since they would have an imp	Apparently, wan	not want to make any
changes on without first coor	dinating with the FBI.	
According to	attended an	· · ·
		
(OUO) recalled that		
(OUO) recalled that which would provide	tt	o another job involving less
access to classified material. wanted to coordinate v	was concerned, however, that the the result of the transfer of the result of the resul	the movel
, wanted to coordinate v	, or production in the same of	, L
also explained that	•	
and that were less sensitive	e than the new codes.	٠,
(OUO) recalled that	at at the time,	
		believed that the
initial decision to leave in pla by others in coordination with the FB	· • • · · · · · · · · · · · · · · · · ·	nchanged, had been made
did not knov	w who made those decisions, or wh	en they were made.
(OUO) According to	it was decided at the ot assigned to the	
would be "more alerted" no	ot assigned to the	and that this
project would be less sensitive than the said the FBI agreed	ie projects been working on	
Typos	s still concerned about	(so
the FBI about the status of t	their investigation.	said that as soon
	obtain electronic coverage under a	── ' T

Surveillance Act court order for home and office. The FBI still had to conduct additional
investigative activity in order to get the necessary information for the Foreign Intelligence
Surveillance Act application. Since there were also concerns about about a doubt to traver, it
was recommended that the FBI to nomy the FBI to
impending travel and if any questionable events occurred. The attendees also discussed
application to
application to
· · · · · · · · · · · · · · · · · · ·
at LANL,
senior Department management should have known that (a) the FBI wanted the Department to
keep in place, (b) attempts were being made to limit access to the
were not as sensitive as other projects on which could
management; (e) the FBI said they would run a swift case; and (f) the FBI had no information on
which the Department could base suspension or revocation action.
stated that after
a memorandum outlining the results of the visit. Both thought
the FBI investigation was going to start showing results. However, over the next several months, it
appeared as if nothing was happening. According to sometime during the
Summer of 1997, the FBI learned that and while there placed a
charge of \$500 on The FBI suggested that the money could have been used for a
plane ticket to the but no one knew for sure. Neither
heard anything else about the case from the FBI for some time following this eventwas
maintaining contact within FBI Headquarters, which reportedly stated it was close to a wire tap.
believes this never came to fruition.
did not know at the time, but heard recently, that the FBI had
sent a Foreign Intelligence Surveillance Act request to the Department of Justice on two occasions,
but that the requests were not approved. According to information provided to him by
contacts continued reassuring the FBI was close to obtaining electronic
coverage of
Trecalled having pertained to
the KINDRED SPIRIT investigation. The first two meetings occurred in
on the LANL espionage matter and the KINDRED SPIRIT investigation.
Regarding access and clearance issues recalls that
on those occasions that the suspect was still in place, but that access had been reduced through
job assignment to the said the next two meetings occurred
sometime later in 1997. At these meetings on several
issues, including KINDRED SPIRIT. said these meetings included discussion
about the apparent lack of action or progress on the FBI investigation not recall whether
or not access or clearance issues were discussed during these meetings.
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stat	ed that present dur	ing the Department's
has no first hand knowledge o	- 1 	regarding KINDRED SPIRIT.
	t following each meeting,	
(OUO) Regarding the		lattended the meeting
		provided expanded
information during recent Con	gressional testimony.	
testified that, during		
	could not recall hearing	this information fromat
the time		. F
that if		at that time
	to see either	is the transfer
said such di	rection did not occur.	•
(OUO) With respect to the	did not attend.	esent.
that testified before ficials to remove nformation.	re a Congressional hearing tha	learned during April 1999 had told Department does not recall
such instructions	urity Affairs.	did not would have written a had on other matters in the past.
(OUO)	does not know why	
and the statements	\mathbf{m}	ade to Congress.
opinion that if		
-	should have share	ed that information with
at the time.		

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(OUO) When interviewed by the Office	e of Inspector General,stated	that in early 1997,
		According to
to determine the progress o	f the FBI investigation.	
(OUO) with the FBI and others Meeting included	traveled to LANL a	nd attended a a memorandum at others present at the
not be pulled for suspicion of wrongdoir person's rights, and that it could also "bl	on. According to the accommitted any crime, and that age. explained that doing ow the case" the FBI was conducted.	ing.
(OUO) According to the discould be taken. access issue.	scussions at the meeting centered a	ential solution to the
	the FBI concurred	l with limiting
steps. Use of human source coverage to work assignments, or request access to o decided to	ther sensitive information, was discomplished by the work assignment work assignment at the stated it would also consider gath of at home and work undeparts also discussed several other discomplished be pursued. At the end of the many sensitive information, was discomplished as a sensitive information in the	did not receive new cussed. The FBI s and to monitor nering the information der the Foreign possible actions

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"something to happen" on the FBI investigation. With respect to changes in would be moving offices or have had no knowledge that such action was being considered, that it had occurred or that continued to have access to a separate had no knowledge that such action was being considered, that it had occurred had no knowledge that any changes were being contemplated or whether or not they had been made. (OUO) continued to monitor the FBI investigation after the that the FBI was working or. However, over the next several months, it appeared that the FBI investigation was not moving forward as fast as it should. learned that the FBI had not filled the vacancy in the Santa Fe office after form any progress being made by the FBI, but four hours. Inhat the FBI was doing something on the case, but it seemed to be proceeding slowly. It was that the FBI continued to attempt to gather information for Foreign Intelligence Surveillance Act surveillance coverage. In apprised of the status, or lack of progress, on the FBI investigation. (OUO) stated that approximately six to eight months after the states of the many have occurred sometime during and the Counterintelligence Office was moving towards its own separate organization. In the did not believe did not believe		·	
had no knowledge that such action was being considered, that it had occurred or that continued to have access to a separate heard that the separate had no knowledge that any changes were being contemplated or whether or not they had been made. (OUO) continued to monitor the FBI investigation after the santa Fe office after fit should have been receiving calls from Albuquerque took about four hours. should have been receiving calls from on any progress being made by the FBI, but that the FBI was doing something on the case, but it seemed to be investigation. (OUO) stated that approximately six to eight months after the months after the santa Fe office after for apprised of the status, or lack of progress, on the FBI investigation. (OUO) stated that approximately six to eight months after the at LANL. from whom, or when this information. It may have occurred sometime during and the Counterintelligence Office was moving towards its own separate organization.	• • •		•
weapons. (OUO) Regarding any physical security changes to the separate had no knowledge that any changes were being contemplated or whether or not they had been made. (OUO) continued to monitor the FBI investigation after the that the FBI was working or. However, over the next several months, it appeared that the FBI investigation was not moving forward as fast as it should learned that the FBI had not filled the vacancy in the Santa Fe office after four hours. should have been receiving calls from any progress being made by the FBI, but commented that routinely heard from that the FBI was doing something on the case, but it seemed to be proceeding slowly. It was that the FBI continued to attempt to gather information for Foreign Intelligence Surveillance Act surveillance coverage. apprised of the status, or lack of progress, on the FBI investigation. (OUO) stated that approximately six to eight months after the at LANL, from whom, or when this information it may have occurred sometime during and the Counterintelligence Office was moving towards its own separate organization.	had no knowledge t	that such action was being considered, that it had to a separate	
weapons. (OUO) Regarding any physical security changes to the separate had no knowledge that any changes were being contemplated or whether or not they had been made. (OUO) continued to monitor the FBI investigation after the that the FBI was working or. However, over the next several months, it appeared that the FBI investigation was not moving forward as fast as it should learned that the FBI had not filled the vacancy in the Santa Fe office after four hours. should have been receiving calls from any progress being made by the FBI, but commented that routinely heard from that the FBI was doing something on the case, but it seemed to be proceeding slowly. It was that the FBI continued to attempt to gather information for Foreign Intelligence Surveillance Act surveillance coverage. apprised of the status, or lack of progress, on the FBI investigation. (OUO) stated that approximately six to eight months after the at LANL, from whom, or when this information it may have occurred sometime during and the Counterintelligence Office was moving towards its own separate organization.	- · ·	heard that the separate	ie .
had no knowledge that any changes were being contemplated or whether or not they had been made. (OUO)	weapons.		
that the FBI was working or. However, over the next several months, it appeared that the FBI investigation was not moving forward as fast as	had no knowledge		ether or
However, over the next several months, it appeared that the FBI investigation was not moving forward as fast as	at LANL		. •
Santa Fe office after [that this could have contributed to a delay in the FBI investigation since travel to LANL from Albuquerque took about four hours. [should have been receiving calls from on any progress being made by the FBI, but commented that routinely heard from that the FBI was doing something on the case, but it seemed to be proceeding slowly. It was that the FBI continued to attempt to gather information for Foreign Intelligence Surveillance Act surveillance coverage. [Apprised of the status, or lack of progress, on the FBI investigation. [OUO]	However, over the next several months, it	t appeared that the FBI investigation was not mov	
contributed to a delay in the FBI investigation since travel to LANL from Albuquerque took about four hours. should have been receiving calls from on any progress being made by the FBI, but commented that routinely heard from that the FBI was doing something on the case, but it seemed to be proceeding slowly. It was that the FBI continued to attempt to gather information for Foreign Intelligence Surveillance Act surveillance coverage. apprised of the status, or lack of progress, on the FBI investigation. (OUO) stated that approximately six to eight months after the at LANL, fold someone at the Department that could not recall specifically from whom, or when this information. It may have occurred sometime during and the Counterintelligence Office was moving towards its own separate organization.		learned that the FBI had not filled the vacancy	in the
at LANL,	contributed to a delay in the FBI investigation four hours. Should have any progress being made by the FBI, but that the FBI we proceeding slowly. It was information for Foreign Intelligence Survey at	vas doing something on the case, but it seemed to that that the FBI continued to attempt to gather eillance Act surveillance coverage.	k about on om be
not recall specifically from whom, or when this information it may have occurred sometime during and the Counterintelligence Office was moving towards its own separate organization			
	sometime during Counterintelligence Office was moving to	wards its own separate organization.	occurred

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(OUC) When queried by the Office of Inspector General as to what action heard
about took no action. that it
wasat the time, that the last person to hear the information.
from discussions with/
(OUO) opinion that if
they should have informed
said that as the
added that the Office of Energy Intelligence and the Office of
The state of the s
advise Department management of facts and circumstances so that appropriate action, if warranted
could be taken.
(OUO) stated it was
•••
· · · · · · · · · · · · · · · · · · ·
reiterated that
and, therefore, was not responsible for notifying
of clearance concerns, or to take any other action
except to notify management of clearance concerns.
(OUO) The Office of Inspector General reviewed an
regarding a synopsis of the Aprilat
LANL. According to the memorandum informed those present that planning to
realign personnel and work assignments In preparation for the realignment,
Temen personner and work assignmental
L
According to the memorandum letermined that
·
According to based on the information provided by
lecided that it
would be illogical not to assign because (a)
and (b) it would arouse It was decided that, at a minimum, the FBI would
to provide source coverage of access to, and work

66,7(c) Further, the FBI would initiate action to have accomplished on, duty and home telephone activities monitored. According to the memorandum, it was also suggested that FBI Headquarters could attempt to obtain authority from the Foreign Intelligence Surveillance Act Court to place technical surveillance coverage on! work place and residence. The Office of Inspector General also reviewed an undated memorandum from In summary. with FBI officials on According to the FBI requested that The FBI suggested that which would be temporarily more important than beginning work on According to (OUO) the Office of Inspector General that stated that when access to sensitive information with that when the investigation began, the FBI had clearly informed LANL about the standard FBI policy concerning "victim agencies" in espionage investigations. The FBI policy conveyed to LANL, according to was that the "victim agency" had to assess the risk to national security and decide if they could tolerate leaving the suspect in place while the FBI conducted a non-alert investigation. lin this case, LANL agreed to leave the suspect in place and

activities.

FBI agents would maintain a low profile at LANL during the investigation so as not to draw

access through job assignments and

added that it was decided that

that LANL was going to control

in monitoring

attention to the investigation.	
(OUO) reiterated that when all the decisions had already been made constitute information at LANL while the FBI conducted made to keep libut limit	in the investigation in continued access to the investigation. The decision had been access by having
- · · ·	•
<u>Γ - </u>	
(OUO) According to FBI investigation was very s	
FBI investigation was very s	slow during the April 1997 to
October 1997 time frame.	in an attempt to
understand the status of the investigation, and to try and	get the FBI moving. This
	at LANL. The reason for the inquiry
was based upon LANL's preparations to begin work on a	a new project. This project involved the
	wanted to get an understanding of
what should be done with	were of the opinion that
investigation. also wanted to be able to	ould have a minimal impact on the FBI's
As a result of this meeting, the	- 🛋
,	There so salls about the case and
discuss what to do about In attendance at the n	was to talk about the case and
in attendance at the in	iceting word
request. During the	· ··
7	•
It was discussed that it would definitely alert	O. I was all a second that it was home to
	of the meeting all agreed that it was best to
leave I It was decided that	
	access to information without alerting
Work and	access to information without morting
that the first time awar	e of any discussions by the FBI about
curtailing or limiting	
this meeting that it wanted to control and direct	access with LANL's assistance. The
FBI also committed to providing additional resources to t	
	the Jissue. The FBI reiterated that it
did not want any changes made to	i

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To recollection, the FBI never told what to do with but do not do anything that would alert about the investigation. As a result, focus of work never changed.
of which approved. The next day or so after the assignments were not changed after the until December 1398.
(OUO) Approximately two months prior to with the Office of Inspector General, that there was an in-person conversation between in the Fall of 1997. During the conversation, to tell LAN
that the FBI would not stand in the way of LANL taking action against since the FBI case was not going anywhere. would impact the FBI's case. believes that simply forgot to tell about the conversation. was unaware of any change in position by the FBI prior to
(OUO)Informed the Office of Inspector General that shortly after
was briefed on the was not briefed on the specifics of the investigation. was being left in place. that the Department and LANL had been briefed and concurred with the decision. did not ask, nor was as to the details (e.g., who had been briefed, where, when, how, etc.).
(OUO) was informed by
did not have any specifics relating to the date, time, or place of either conversation or meeting.
[](U)
of the KINDRED SPIRIT matter, and the in general, in 1996. Also present from the

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	•	- · · · · · · · · · · · · · · · · · · ·
	said this was the first time	been briefed on the case by
program. During the course	tructural changes within the Depa of the meeting, FBI officials raised ustice had not approved Foreign I	i the issue ofaccess. At
(000)	was to communicate to	<u>.</u>
(OUO) discuss counterintelligence op	said there were no objection said there were no objection of the Department. One said the Department.	was to
provid during the meeting	ed the Office of Inspector General.	to which
during the meeting with respec		there was no argument or dispute
(OUO)[nformed the Office of Inspector G	eneral that by at least early 1997,
that [Jaccess. It was also at this time
	exhigmed mar r	ins reasons to the last that

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personnel.		continued to have fu	ill access to FBI
discussed invo- looked around wiretap at LAI	and found a closet containing con	omputer. []recal	ls that d have facilitated a
(OUO)	explained that during this pe	were in close contact.	appeal the issue. It
meeting were the	iwas aware of an it. he intricacies involving all in attendance to leave It was also deciments which was done.	assignment and access. with continu	hat discussed during this a consensus ued access, but to work
has since rev (1) counterintel (2) was pointed to with something	of the memorandum contemporariewed the memorandum. ligence and FBI officials made the sonly suspected of security conce and (4) given the FBI instruction limitaccess.	expressed neous with when it was present that according to decision to keep not indicate the continued to believe that	That no one at LANL pared. [the memorandum: third that all evidence
was also unawar	was unaware of any meetings BI's position with respect to with respect to with respect to with several with several with several with several was discussed.	access and clearance.	
(OUO) [officials in]	said that, more recently, was aware that the	FBI may have discussed wi	et with local FBI th ves the FBI was not

66,7(c)

exactly clear on its position involving lassignments or access. due to	said that since access, and
may not have thought to on this meeting, and been accessible to	may not have
(OUO) said that upon Prior to Prior to needed to get a briefing from counterintelligence o	had already
(OUO) [had general discussions with regarding the broader issue of anyone from the Albuquerque Operations Office, nor would unaware of anyone there being []	interacted with
了(O)	
	ned the Office of INL on or about restal Building
(OUO) could not recall name being discussed although the name was mentioned. That discussion took an individual under surveillance that may have referred to not sure. In not recall any issues discussed at the meeting regarding or clearance. In or discussion took stated that to the best of no discussion regarding the	- -
(OUO) explained that the meeting's discussion concerned suspicion "an individual" and the subject was being closely monitored by the FBI. the impression the FBI was in charge of the investigation and Department and Lowere coordinating with the FBI. not recall any discussion relative to the Department with respect to what actions to take or not to take. concerned about "everything at the meeting, but did not recall specific assignment of a Department employee, and potential harm the suspect may cause	ANL personnel FBI directing the was concerns about the
(OUO) did not recall any discussion relative to the suspect's poten classified or secret information, or how the Department, FBI or LANL were han	ntial access to dling the situation.

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	clarified that the briefing primarily related to
	A slide presentation
Maz Siver	
	did not make any recommendations about any investigation.
immediat	ely took action following the meeting to see that would be briefed on the next
business (
Offerings (w y.
	Deministration
(OUQ)	was briefed on or about the following Monday. Participants
were	The briefing was
hasically t	he same as the with the primary
	iscussion. did not recall name being stated. In addition,
Tobic of a	
	did not recall any issues specific to the individual "under surveillance," oror
clearance,	being discussed could not recall any discussion relative to the individual's
access.	
goods.	
(OUO)	stated that, at the conclusion of the briefing, the Secretary directed that
	make arrangements to brief senior government officials "outside the DOE."
- سخم	stated that briefings were subsequently arranged with
	minuted that brickings were subsequently armiged with
	did not intend to
delegate t	otal responsibility for the issue to knowing the aforementioned senior
_	nt officials were involved in the matter.
Debarune	OLDICIZIS WELE INVOIVED IN THE MATTER
	The second secon
(OUO) [
(OUO) [stated that
(OUO) [stated that in this proximate time period.
_	stated that in this proximate time period.
_	stated that in this proximate time period. presentations were much the same as the first briefing with a focus on commented that following
_	stated that in this proximate time period. presentations were much the same as the first briefing with a focus on commented that following
_	stated that in this proximate time period. presentations were much the same as the first briefing with a focus on
_	stated that in this proximate time period. presentations were much the same as the first briefing with a focus on commented that following
attended,	stated that jin this proximate time period. presentations were much the same as the first briefing with a focus on
_	stated that jin this proximate time period. presentations were much the same as the first briefing with a focus on
attended, (OUO)	stated that jin this proximate time period. presentations were much the same as the first briefing with a focus on
attended, (OUO) made awa	stated that jin this proximate time period. presentations were much the same as the first briefing with a focus on
attended, (OUO)	stated that jin this proximate time period. presentations were much the same as the first briefing with a focus on
attended, (OUO) made awa	stated that jin this proximate time period. presentations were much the same as the first briefing with a focus on
attended, (OUO) made awa	presentations were much the same as the first briefing with a focus on commented that following had indicated the issue should be immediately reviewed by the CIA. did not recall any other actions requested from the agency briefings. stated that did not attend the briefing with was provided a briefing sometime between July and had the understanding that were present for that briefing.
attended, (OUO) made awa	presentations were much the same as the first briefing with a focus on commented that following had indicated the issue should be immediately reviewed by the CIA. did not recall any other actions requested from the agency briefings. stated that did not attend the briefing with was provided a briefing sometime between July and had the understanding that were present for that briefing.
attended, (OUO) made awa October 1	presentations were much the same as the first briefing with a focus on commented that following had indicated the issue should be immediately reviewed by the CIA did not recall any other actions requested from the agency briefings. stated that did not attend the briefing with was provided a briefing sometime between July and had the understanding that were present for that briefing.
(OUO) made awa October 1	presentations were much the same as the first briefing with a focus on commented that following had indicated the issue should be immediately reviewed by the CIA did not recall any other actions requested from the agency briefings. stated that bid not attend the briefing with was provided a briefing sometime between July and had the understanding that were present for that briefing. could not recall name being mentioned during any of the briefings nor were or clearance activities discussed. stated that
(OUO) made awa October 1 (OUO) not recall	presentations were much the same as the first briefing with a focus on commented that following had indicated the issue should be immediately reviewed by the CIA did not recall any other actions requested from the agency briefings. stated that did not attend the briefing with was provided a briefing sometime between July and had the understanding that were present for that briefing.

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specifically stated that not aware of certain commented upon at the meeting. relative to the status of any individual investigation	did not recall comments by
cooperatively to develop appropriate counterintelliconcerns and issues raised by with reg	ne meeting centered around "working gence response and capability, suitable to address gard toobjectives and methodology." nments or discussions involving the Department
(OUO) had decisions regarding employment and accomanagement has to remove a person for cause, or leading to the course of the co	
(OUO) In late March 1997, probably They princestigation was never made aware of there was compelling evidence, but not compelling "being very surprised" that	
said that when stressed two items: (1) do not talk to anybody about understood that the reason for leaving possibly do something to reveal!	in place was thatcould
about this matt about the investigation when t concern was how to protect information. protect information from	gation. may have
way to monitor or prevent	Tabout using the palm reader as a

66,7(c) development information. If the decision was to prevent then a class of individuals including] never heard back from either on the palm reader idea. there were no changes made to the vault access during

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that did not h	ave a need to attend the conference. The other incident involved.
J	
access to information t	d there was never an instance where informed that had which not supposed to have access. It was impression the FBI was very close to having the information they needed. It on and nothing happened the threat was more reduced but felt the urgency was lessened.
believed that	worked on any projects other than
According to	
(OUO) (OUO) of 1997, the FBI learne	informed the Office of Inspector General that in the springed that had requested permission to have a
*. •	oncerned if any part of the were unclassified, and requeste not the Department. In one from FBI Headquarters attended this attended this attended the following individuals who
warrant on three occas	stated that the FBI attempted to get a Foreign Intelligence Surveillance Actions. The first attempt was denied in August 1997, the same day ment officials. After this denial, approached the asked for a reconsideration of the initial denial. The initial denial was upher oreign Intelligence Surveillance Act warrant was made in December 1998 were known. Again the request was denied.
(OUO)	attended an at the FBI that dealt with the persons under discussion at the Department.

66,7CC) following individuals also attended this meeting: and possibly previously heard stated that espionage problems facing the Department, and presentation during their meeting. at some point during the meeting, (OUO) According to access to sensitive information because of concern about doing anything with respect tol responded that the Department the FBI investigation. should hiso stated that the Department had to come with a plan on what the Department wanted to do regarding the counterintelligence problem. did not recall any response by meeting involving that after the (OUO) freceive word from the Department that thought it was access to sensitive there would be a change in the Department's position concerning information. [said a change in the Department's position would have required a change in the investigative strategy, and likely would have required a confrontational interview of access, so the However, the Department never indicated that they now wanted FBI investigation continued, and the status quo remained. was established during the stated that the FBI's position concerning (OUO) and this position did not change until The position of the FBI was that any decision FBI administered polygraph in access and clearance were the responsibility of the Department or LANL, the concerning did not feel that any of the events that transpired between July 1996 "victim agency." and February 1999 constituted a change in the FBI's position. also stated that the FBI's position concerning their preference that (OUO) [at the onset of the investigation, the FBI remain in place did not change. informed LANL that if LANL could live with the status quo, namely keeping in place, the at LANL FBI could pursue the espionage investigation as outlined during the continued However, if LANL at any point could not continue to allow

access, LANL should immediately communicate that information to the FBI so appropriate action

any feeling by agents in the FBI's

that the

was inaccurate and was

could be taken.

FBI's position changed after

perhaps a misunderstanding or a "corruption of the message."

(OUO) In

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(OUO)state	d that during the course of the	had periodic
	Department officials, namely	_
In addition,		with various FBI officials
about the investigation.	stated that during these m	eetings with Department officials.
there was no discussion abo	out access and clearance.	said that the
Department officials never	indicated to that there w	vas concern about continuing to
allow access to ser		
(U)		
COMO	- Laboratoria de la laboratori	<u> </u>
(OUO)inform	ed the Office of Inspector General tha	that there was some kind of
	7	That there was some kind of
security issue involving	At the time,	provided no details or
explanations.	Times and shout this	
	was very concerned about this	rific details
to handle the sil	nuation since had the spec	cinc details.
[(U)		
(OUO) [informed the Office of Inspector Gene	eral that prior to the
meeting at I	LANL, the FBI was accumulating info	rmation for probable cause for the
	ntelligence Surveillance Act Court req	
Prior to this time,		and there had been no changes
in access or clear	ance.	
(OUO)	attended the meeting on	Also present during the
meeting were	•	er e
		pecause the
Department was concerned	about the progress of the FBI's invest	rigation of [
• -	for the meeting.	·
(OLIO) Assording to	74- 60	and diamental and the EDI's
(OUO) According to		s to discuss the status of the FBI's the FBI that had
submitted uor	possible espionagetold	the FBI that
submitted	-	if
there was enough information	on to obtain technical coverage of	
I that there was no	et enough information to request such	coverage. It was decided by
consensus that wou	Id be kept in place in the	coverage. It was addiable by
	moht in bineo in inci	- ·
	1	•
(OUO) [it was decided by the group
that	with the monitoring of	activities within
	··	

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(OUO) The Office of Inspector General reviewed an internal FBI memorandum, dated [Following the The The Text of the Inspector General reviewed an internal FBI memorandum, dated the Inspector General reviewed an internal FBI memorandum, dated the Inspector General reviewed an internal FBI memorandum, dated the Inspector General reviewed an internal FBI memorandum, dated the Inspector General reviewed an internal FBI memorandum, dated the Inspector General reviewed an internal FBI memorandum, dated the Inspector General reviewed an internal FBI memorandum, dated the Inspector General reviewed an internal FBI memorandum, dated the Inspector General reviewed an internal FBI memorandum, dated the Inspector General reviewed an internal FBI memorandum, dated the Inspector General reviewed an internal FBI memorandum, dated the Inspector General reviewed an internal FBI memorandum, dated the Inspector General reviewed an internal FBI memorandum, dated the Inspector General reviewed and the Inspector General reviewed an internal FBI memorandum, dated the Inspector General reviewed and the Insp	
memorandum summarizes the meeting. According to	
wrote that it was agreed that:	
• (OUO) would not be restricted as far as normal duties at the lab	
• (OUO) would go into effect as previously planned;	
OUO) activities; and	
• (OUO)	
- ن ا ـ نا ـ ـ نا ـ ـ ـ ـ ـ ـ ـ ـ ـ ـ ـ ـ ـ ـ	,
(OUO) informed the Office of Inspector General that on Also present during the meeting were	
spoke with. Also present during the meeting were	
to classified information and computers.	
indicated thataway from the	
(OUO) On	
meeting,	
(OUO) On	0
discuss the status of activities.	
The state of the s	
not in a position to do any more damage. Indicated that	
(OUO)	
wherein a decision was made to have for the purpose of changing	
that on	
had met with officials from Department of Energy Headquarters	ij
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briefed on counterintelligence problems and internal security problems at the
Department's laboratories. During the meeting, the Department officials mentioned that they had
not taken any action regarding security at the laboratories due to the
when making any decisions aboutaccess or
clearance.
meeting with the Department, the FBI's position regarding clearance had changed. The
FBI's policy now was that they would support the removal of or the
removal of clearance. recalled that
about this issue.
(OUQ) summarized this conversation and a subsequent conversation
with The internal FBI document is dated
The Office of Inspector General reviewed this document. According to the
document,
in part, that:

Reference to FBI

BOXXXX

(OUO)informed the Office of Inspector General that as a result of the FBI's change in policy, it clearly moved the responsibility to the Department regarding what to do about clearance or accessdoes not know whyof the FBI's change in policy regardingof the FBI's change in policy regarding
the Office of Inspector General that on During the meeting, informed of the FBI's change of position regarding clearance. that the FBI would support the removal of clearance. that the FBI would support whatever decision was made with regard to employment and clearance. According to kept them involved with the
(OUO) The Office of Inspector General reviewed an internal FBI document dated which summarizes The document states, in part:

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اماد	(OUO) When interviewed by the Office of Inspector General, [] It was
	understanding after the
100	Department was not going to do anything regarding clearance status.
	(OUO) Several months prior to the Office of Inspector General interview, had a conversation with
	that it wasdecision to leavein place and
	(OUO) To the best ofaccess and clearance status did not change. According towas kept in place in the
	Inspector General about whether or not was questioned by the Office of be kept in place, would not
	answer whether or not it was a requirement that be kept in place, on advice from this was a question for LANL the FBI was a fact finding agency only.
	(U)
	General that on and informed
	that had to be briefed on an important matter. subsequently arranged for a briefing on at which time was informed of the KINDRED SPIRIT case. According to the briefing in the presence of
	was also present.
	14 (U)
	present during the Office of Inspector General's interview with

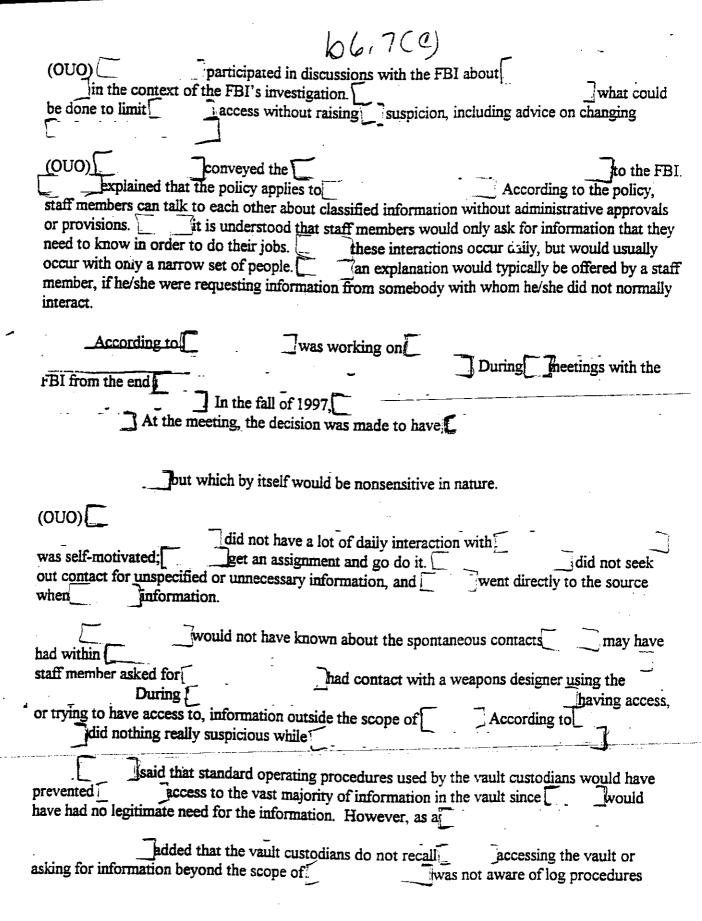
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(OUO) During the that a LANL employee was under investigation by the FBI for possible espionage. Inot recall whether or not informed of the individual's name during the briefing. Inot provided any specific information about the individual's duties or responsibilities during the briefing.
(OUO)ecalled that have been told during the that the individual suspect had not believed also told that the individual had been recalled that may have been informed that the individual's had been limited said it understanding at the time that the FBI was still trying to build a case against the suspect and that
the FBI did not want to arouse (OUO) did not recall this information. however, that were the only with information regarding the case diso said it was possible that this information.
(OUO) said that after the needed to be briefed on a very important matter. had to be put on to consider.
KINDRED SPIRIT case on During the course of the briefing, those in attendance discussed the options developed by According to these options ranged from those which were the least intrusive to those which were the "most draconian." Some of the options discussed included (1) briefing senior level people outside the Department on the case; (2) developing a more effective counterintelligence program at the labs; (3) imposing more requirements on foreign visitors; (4) requiring polygraphs for those with Special Access Program access; and (5) developing a collaborative relationship with the FBI on counterintelligence issues. explained that the options and subsequently discussed at the did not focus on a particular individual. According to the Department was working collaboratively with the FBI on the KINDRED SPIRIT case and it was a law enforcement matter.
(OUO) advised that at the conclusion of the senior officials outside the Department be briefed on the matter to obtain their advice and counsel on how to proceed, including
here were no objections from the rest of the rest

in attendance when did not focus specifically of the laboratories, of which the KINDRED SPIRIT investigation was a part.	
(OUO) recalled that during the course of the FBI had been unsuccessful in getting Foreign Intelligence Surveillance Act cover on the individual suspect and that the suspect no longer had to be treated on a non-alert status According to the Department did not have to keep the suspect in place. The Department should remove the suspect. What, if anything, the Department should or should not do.	ne e
(OUO) stated that It was frustration that the Findid not get Foreign Intelligence Surveillance Act coverage did not leave to meeting thinking the Department needed to do something about the specific case. According to with any new information, believed that action had already been taken to limit the suspect's access.	he
(OUO)	f -
(OUO)could not recall briefing anyone about however, [٦
(OUO)never discussedcomments withthe appropriate officials at LANL at the Department's Albuquerque Operations Office.	and
does not recall discussing any specific espionage matter at this meeting. the meeting focused on getting the Department to develop a counterintelligence program.	said
(OUO) talking points. does not recall, however, if the talking points verbatim or paraphrased same no recollection of a follow-up meeting involving Department officials after the	id
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According to was more than just
for information regarding the case.
regarding the suspect's access or clearance,
jwas responsible for at the Department. Although aware of FBI activity on the
case, not recall any discussions or conversations pertaining to the suspect's access or clearance.
(U)
(OUO)
that was suspected of transferring weapons data to the The FBI also told
(OUO) was told by the FBI not to tell anyone about the report any suspicious activity by and to call the FBI if necessary.
was there to provide technical advisement to the decision makers. According to the consensus was that should be left in place.
(OUO) that 7 could not recall, regarding the 7 after the
the meetings occurred approximately every three or four weeks. may have been present at some of these meetings.
(OUO) According to the FBI wanted to know what Specifically the FBI was interested in personal information pertaining to the types of projects
and what types of information had access to in the early 1980's. that the FBI was trying to become more familiar with the that the FBI seemed concerned with continued access to classified information.
that the 1 22 commend with

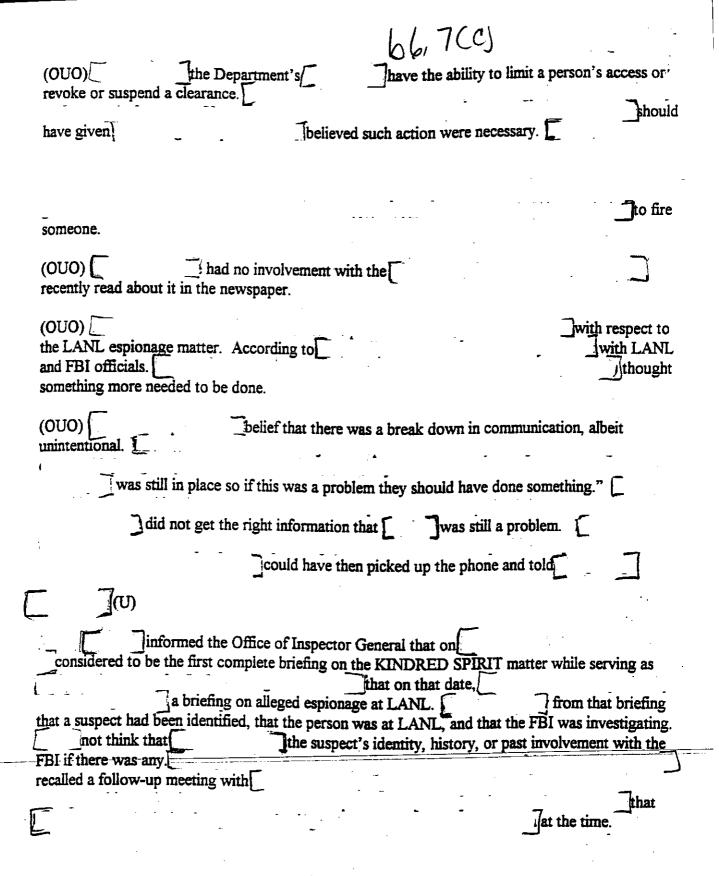


that may be used by the vault custodians to document who uses the vault and what documents are reviewed.

informed the Office of Inspector General that This was the athis briefing.
According tothe KINDRED SPIRIT case was part of an overall briefing regarding persons under investigation! **For example,that people from these countries might engage individuals in informal conversations, develop friendships, and count on an individual's ethnicity to be loyal to their respective governmentsthick not indicate during the briefing that there was a visible penetration of the laboratories.
(OUO) According toduring thethat the FBI had people under surveillancedoes not recall whether or notname was specifically mentioned.
according to the FBI told the Department not to do anything to tip off the suspect of the KINDRED SPIRIT case, or others under investigation the FBI knew what it was doing got a very clear impression that the KINDRED SPIRIT case, in addition to the other investigations, was very confidential and highly classified that neither the Department, nor LANL, should take action against the suspect of the KINDRED SPIRIT case because the individual was under investigation.
did not provide a lot of detail as to what the suspect of the KINDRED SPIRIT case was alleged to have done. In not recall whether or not specifics were discussed regarding the suspect's job, duties, or assignments. In that the suspect was employed at LANL, had access to sensitive information and was engaged in questionable activity.
(OUO) subsequently learned at a closed classified U.S. Senate Committee hearing in 1999 that the FBI had under surveillance for years.
(OUO) decided that the suspect would be left in place. In addition,

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and others. It was also decided that
would also be responsible.
(OUO) at the time that senior officials outside the Department was not aware of any comments
recall if comments for the
first time from about it in the newspapers
had problems, and that the Department no longer reeded to keep in place because of the FBI.
at the time that the FBI was not able to do a wiretap and, therefore, could not proceed with their investigation.
recalled meeting with sometime in October 1997 to discuss the PDD 61. said attendees include and officials from the FBI and CIA.
Idoes not recall KINDRED SPIRIT being discussed at this meeting. More specifically, referring to any talking points during the meeting.
recalled being told by either sometime
after the initialthat the suspect of the KINDRED SPIRIT case had been moved and no longer had access to sensitive informationrecalled being told words to the affect
by the suspect. was being finessed; that not suspect that being moved; and that no longer going to be a problem. had been handled; that the FBI's involvement had ended; and that was no longer under investigation.
(OUO)that hadbeen told this,would have had concerns about
access to sensitive information. I than was not removed and continued
removed
(OUO) recently learned that was still under investigation. that if that was the case,
Department should take any action it deems necessary.



recalled that on with several people on the KINDRED SPIRIT matter. The team of experts who were reviewing the issue were meeting to discuss their findings. I recalled that then that a specific suspect had been identifie and that the FBI was investigating. I recalled this because to them to consider to them to consider to the meeting, nor does hearing the suspect's identity. (OUO) for the espionage at LANL matter. However host precall who was present and could not recall any specifics of the information briefed. (OUO) did not recall attending any other briefings about the espionage at LANL matter after the the host present. Decause of the growing public and press concern about the China matter. Both agencies were under a lot of pressure because of how the matter was handled described the meeting as a coordination meeting to determine where each agency stood on the key issues of the LANL espionage matter. During the meeting with Department officials. Joasically the following: OUO
the espionage at LANL matter. However, any specifics of the information briefed. (OUO) did not recall attending any other briefings about the espionage at LANL matter after the (U) (OUO) In addition to the following of the following because of the growing public and press concern about the China matter. Both agencies were under a lot of pressure because of how the matter was handled. In described the meeting as a coordination meeting to determine where each agency stood on the key issues of the LANL espionage matter. During the meeting, with Department officials.
Department employees were also present: In addition to
Department employees were also present: In addition to
Department employees were also present: The following because of the growing public and press concern about the China matter. Both agencies were under a lot of pressure because of how the matter was handled described the meeting as a coordination meeting to determine where each agency stood on the key issues of the LANL espionage matter. During the meeting, with Department officials. basically the following:
Department employees were also present: because of the growing public and press concern about the China matter. Both agencies were under a lot of pressure because of how the matter was handled. described the meeting as a coordination meeting to determine where each agency stood on the key issues of the LANL espionage matter. During the meeting, with Department officials. basically the following:
and press concern about the China matter. Both agencies were under a lot of pressure because of how the matter was handled. I described the meeting as a coordination meeting to determine where each agency stood on the key issues of the LANL espionage matter. During the meeting, with Department officials. [] with Department officials. [] [] basically the following:
with Department officials. basically the following:
• (OUO) At this stage of our investigation (1997) "we (FBI) have nothing prosecutable:"
 (OUO) The FBI would like to continue the investigation; and, (OUO) It is up to the Department if the Department feels they need to take action against the suspect at LANL.
(OUO)
(OUO)recalled that after
assignments, including involving: All of these actions
there were further discussions involving the FBI, LANL counterintelligence officers and concerning how to deal with through job

66,7(a)

involving were to be done on a non-alert basis that was really never limited. When asked why was never limited,
(OUO)
(OUO) informed the Office of Inspector General that January 1996 by
have compromised some classified information regarding could not recall if provided any other specifics during the call.
(OUO) several local officials about an upcoming visit by This included
have been a compromise of classified information relating to
(OUO) could not recall whether or not at the time the Department's Administrative Inquiry was underway and that specifically, was a suspect received a copy of the Department's inquiry report but did not review it extensively since as to the findings.
stated that on at LANL regarding the KINDRED SPIRIT investigation. Those in attendance included
could not recall if was present at the
(OUO) stated that what most about the meeting was that LANL wanted to inform was the subject of an FBI investigation, and that recalled the discussion
thatwas going to be transferred because the current project

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it was still in a classified area.
(OUO) said that access was discussed during the meeting in general terms. those in attendance discussed what might be exposed to that could be damaging. said FBI officials did not give any direction as to how LANL should proceed. At no time during the meeting did the FBI request that not be transferred, nor did anyone asking if a transfer would interfere with the FBI investigation.
want transferred to a position which gave access to new classified information. According to to be kept in place to limit further damage. The group agreed by consensus to leave in place and that more damage would be done if was moved.
(OUO) did not have any further involvement concerning clearance status or access until
(U)
(OUO) informed the Office of Inspector General that at the FBI on Attendees included that included several
ongoing espionage cases and security problems at the Department's laboratories. During the briefing the Department needed to cut off the access of espionage suspects to sensitive information. The Department needed to put together a plan concerning how the Department would fix the security problems at the national laboratories. The Department had not taken action against because of the FBI investigation.
the Department should not use the FBI investigation as a reason not to do anything about access. if the Department felt it had to take action against access to sensitive information at LANL, the Department should do so, and the FBI espionage investigation should not prevent that action from being taken.
(OUO)provided the Office of Inspector General with a copy of an FBI
regarding the counterintelligence reform initiatives that were being developed at the Department. The memorandum references a meeting "this week" involving was ready to move forward quickly
The state of the s

on implementing needed changes. The memorandum concludes with a section entitled "Status of DOE Immediate Steps to Prevent Further Compromises." This section reads as follows:

(OUO)

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(OUO) informed the Office of Inspector General that on
that the Department was aware of what about access to sensitive information at LANL. the Department was looking at ways to limit access without hurting the FBI's investigation. did not indicate what options the Department was considering concerning limiting access.
(OUO)that after the meeting,
Department's "equities" were at risk in this case, that the Department must decide what they want to do concerningaccess, the FBI will support the Department's decision, and the Department should not use the FBI investigation as a reason not to do anything about

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(OUO)				•
\" · /\	On the same da	av. T		.
	determ	ined by contacting	LANL officials (identities
unknown) thatwas not	working on anyth	hing new and that I	LANL was going	to
away from any new codes or de-		.		_
		int in restricting		On the
same day,	, •	.	• • •	_
	7	- *		
				
(U)				
(OUO)			ه درستسنا	he Office of
· · · · · · · · · · · · · · · · · · ·		و سي	- 4	tie Office of
Inspector General that because in	appeared the FH	I investigation was	s not moving,	
the EDI agents who were weeking	TO LANL to me	et with LANL cour	menmeingence pe	ersonner and
the FBI agents who were working			t a meeting was h	
		ople at the meeting		recall all who
	meeting, it was	decided by those pr	resent to	in place
in the		_access v	would be reduced	-
		T of	said t	nat the
decision to do this was made by				
- ــــــــــــــــــــــــــــــــــــ				
(OUO) that it		-30.	Tabas aba	EDId
left in place but had no c		from		FBI wanted
done so as to not tip off to the		g jaccess	reduced if it cou	id be arriting
done so as to not upout to th	ie investigation.	- ,		-
something that had work	end on Co			were
	led on for several	years in the past.		
take a number of steps to try to a			_jtnat th	e results of
the meeting were	documented in a	memorandum		
•	٠ ـــا			•
(OUO) 1 that b	manus sfab : 1.0			NIT 1-
` ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' '	ecause of the info	<u> </u>	_about LA	
proposal to change access to the	vauit,	tacc	ess to sensitive in	
had been restricted.			were aware of	
proposed changes at the time.	that by th	e time of the	neetin	g at LANL
when that this was in addition t	_ o the other setion	- 4-i 4i 100	A Thomas	· it was not
until early this year (1999) that				t it was not
made. L	· • • • • • • • • • • • • • • • • • • •	ess changes to the		vere never
	with LA	ANL to ensure that		
were implemented. Let by the changes proposed for vault	nagona (T		s had been restric	
by the changes proposed for valid ensure that the proposed changes		stated that 1	wit	h LANL to
enome mar me brohozen mixiges	LUS			Į.

66,700

actually implemented. and approved by the FBI.	assumed that LAN	L had implemented the cha	inges as discussed
this occurred following not lived up to its	Ito aggre	on the LANL espion ogress on the FBI investiges essively move forward on a land that there was increased owever	ationthatthatthat the FBI had the case
that during the to find out what wa (OUO) the had not obtained Foreign Intellearned only recently that the	hat at the time elligence Surveillance Ac FBI's initial Foreign Int	ct coverage of	vare that the FBI
	t after ed that after hearing the	on the LANL espionary the same briefing that briefing, From that time on rather than to	ge matter
(OUO) this case. have been present. that the Department had to "r	attended and was also present. I that during the reduce! Taccess		lso may
investigation and that the Dep	partment should "take w	_}on t	he FBI riate."
(OUO) When re-interviewed meeting, on	by the Office of Inspect	or General,	that after the
•		had no authorit	
action and that the matter sho	uld, therefore, be referre	ed to the Office of Security	Affairs.

AL		Jon these developments, and
that	·· · · · · · · · · · · · · · · · · · ·	<u>··</u>
(OUO) access and clearance.	the Office of Sec	urity Affairs on the matter regarding
did not		was
	briefed Security Affairs. \(\)	rds and Security) on
counterintelligence-related matter	rs.	
Jtha	should be notified, under previous in	structions from
(OUO) Regarding any regulatory administrative inquiry or other actimpact on security matters required that Security Affairs be notified if formal suspension or cle administrative inquiry was being in	ion taken by the Office of Cou was not aware o otified	nterintelligence that might have an fany Department order that
, ,	opinion that the Department [FBI could have been "more clear"
in their message to Department off	icials about what should be do	ne.
During an interview with the	he Office of Inspector General,	
-	In October 1997,	-, -, -, -, -, -, -, -, -, -, -, -, -, -
meeting.	need for counterintelligence re	form at the Departmentwas also going to be at the
but that	to the	meeting, which was to be held in

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include comments made by	on the access and clearance issues, to
that after	
	on the security clearance issues. When queried if said that it was could not recall
the date of the briefing but said that it oc after for KINDRED SPIRIT and that	curred sometime during the Spring of 1998thatbe responsibleinvolvement with it.
(OUO) When queried as to whether Dep	partment officials briefed LANL personnel about
did not notify LANL or the Albuq	uerque Operations Office. []added that after the
and thatnot tell was toldknow at the time what action, if any,	I recently heard that Journing October 1997. took as a result of hearing the information.
(OUO) added that at the	
Jthat	· 7

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DOE 01G 66,700)

Contract of the second	The Office of Inspector General revolution of the Courtest Director of the Courtest 1997 meeting with Director remove this individual from access to sensiti	Office of Intelligence	wrote that during Department needed to
A MILE	further investigative interest in this suspect.	According to	sketched out
A	a road map and a scenario to pursue the reminformation" in the car with, on the		
	made clear to:I that as the Director		
	individual from access. According to	did not q	uestion that issue.
	(OUO) The document further indicates that Department, informed map and scenario. According to	his immediate supervisor	
		and "get back to me."	this and told him that he stated that despite
	DOE CN 56,7(c)		`
	56,71cJ	85	·

DOE CH 6.7(c)

repeated follow-up requests, he heard nothing further from [or any o	ther
security officials.	
wrote, "At this point, (Assistant Secretary, Defens	:e
Programs) and Director Office of Security Affairs were fully aware of this	case
and all its dimensions." He added, "However, as has acknowledged in Frecent tes	timony
Secretary had embargoed the KINDRED SPIRIT briefing; moreover, in August 1997	
directed Deputy for Counterintelligence to have no contact with	
Director, Safeguards and Security."	
further wrote, "By the October 1997 meeting between	and
Directors , to my knowledge no action had been taken to remove KINDRE	D
SPIRIT from classified access. Director A repeated his recommendation in the stronge	st terms
at the October meeting and made specific reference to KINDRED SPIRIT's access to nucl	ear ·
weapons computer codes. Present at that meeting were Secretary	-
and	· · · · · · · · · · · · · · · · · · ·
According to document, he reminded of	earlier
	or .
* after the October 1997 meeting. stated that after that date,	
arrived to assume the position of Director, Office of Nonproliferation	on and
National Security. According to he briefed on the KINDR	ED .
SPIRIT issue, and about on-going efforts to reform counterintelligence sometime, in late	
October 1997.	
further wrote that on November 14, 1997, Officially appoint	ed
To her new position. According to the press release amount	ncing
appointment stated that had responsibility for direction, management, and coordination	OI all
intelligence and safeguards and security activities for the department." According to	
immediately assumed responsibility for both on-going intelligence related	i
investigations within the Department's laboratories, including KINDRED SPIRIT.	
stated that informed him by telephone that the Secretary had instructed	to
become the Departmental point-of-contact on these issues and that he was relieved from a	ny further
responsibility for these activities.	
	-
(OUO) According to document, after the issuance of PDD 61, the Departm	
intelligence function once again became an independent office.	the issue
of s recommendations once again with and also with	
special assistant. Wrote that this time, he was told that the F	BI was
sending over a counterintelligence professional and that any further actions on that case w	
the responsibility of this individual.	
	•
(OUO) began the memorandum to with the statement,	

Sarages

1(G) pp1	(OUO) informed the Office of Inspector General that that new cutting edge technology involving the was going to be implemented in the near future.
	would look strange to could not work on meeting was scheduled.
	(OUO)
	discussed how to handle the situation with the

DOE CN 66,700)

"Friday's New York Times reports that Secretary has initiated an inquiry to identify and discipline the official responsible for permitting the KINDRED SPIRIT suspect to remain in place for 14 months after Director renounced any further investigative interest in this case. A reliable source with excellent access informed me that I am to be that official. According to this source, Secretary Chief of Staff and have determined that I permitted the KINDRED SPIRIT source to remain in place. The facts of this episode indicate that such an allegation is a travesty."
(OUO)added,
(OUO) "1. The bureaucratic rigidities and divisions of effort between intelligence and personnel security are well documented. The Director of Intelligence by DOE Order has authority over access to intelligence; the Director has the authority to grant or deny access to intelligence only and through this authority to grant SCI clearances. All other personnel security issues, particularly access to Top Secret/ Q information are solely within the purview of the Office of Security Affairs, Office of Nonproliferation and National Security 2. So the chain of command for removing the KINDRED SPIRIT suspect was always NN1-NN50-Field Office Security-Lab Security. Intelligence could make recommendations, as we did, but had no authority to execute or implement these recommendations."
(OUO) ended the memorandum by writing, "In summary, throughout this period and even up to today, the Director of Intelligence has no authority over non-SCI cleared individuals. The Director's CI [counterintelligence] 'hat', moreover, carry with it no authority whatsoever with regard to personnel security."
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should be kept in place. According to be kept in place. it would do to the FBI's case to remove difficult. discussed what grounds LANL had to remove and determined that they had nothing new since the to make the decision. No one in the lab we			66,7CC)	_
(OUO) On				
In addition.	informed the O	fice of Inspector General that	writte	n synopsis of the
with work assignments. According to it seemed like everything worked fine and that there were no problems involving the control of work assignments. (OUO) Foreign Intelligence Surveillance Act request. In putting an electronic device on LANL in the event the Foreign Intelligence Surveillance Act request was approved. On subsequently put with FBI representatives. Isubsequently called to schedule a meeting with which pertained to KINDRED SPIRIT. Specifically, the FBI would not stand in fedurested information (OUO) should be kept in place. According to be kept in place. The place what grounds LANL had to remove information discussed what grounds LANL had to remove and determined that they had nothing new since the the earlier decision. No one in the lab was pressuring. Everyone was comfortable with the earlier decision.	meeting, and	toncurs with its contents.		•
with work assignments. According to it seemed like everything worked fine and that there were no problems involving the control of work assignments. (OUO) Foreign Intelligence Surveillance Act request. In putting an electronic device on LANL in the event the Foreign Intelligence Surveillance Act request was approved. On subsequently put with FBI representatives. Isubsequently called to schedule a meeting with which pertained to KINDRED SPIRIT. Specifically, the FBI would not stand in fedurested information (OUO) should be kept in place. According to be kept in place. The place what grounds LANL had to remove information discussed what grounds LANL had to remove and determined that they had nothing new since the the earlier decision. No one in the lab was pressuring. Everyone was comfortable with the earlier decision.				
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like everything worked fine and that there were no problems involving the control of work assign ments. (OUO) Foreign Intelligence Surveillance Act request. LANL in the event the Foreign Intelligence Surveillance Act request was approved. On subsequently put with FBI representatives. Subsequently called to schedule a meeting with about three issues, two of which pertained to KINDRED SPIRIT. Specifically, the FBI would not stand in fequested information (OUO) should be kept in place. According to be kept in place of the FBI's case to remove difficult. discussed what grounds LANL had to remove and determined that they had nothing new since the the feetision. No one in the lab was pressuring. Everyone was comfortable with the earlier decision.			·	<u> </u>
work assignments. (OUO) Foreign Intelligence Surveillance Act request. Jin putting an electronic device on LANL in the event the Foreign Intelligence Surveillance Act request was approved. On subsequently put with FBI representatives. June meeting to advise which pertained to KINDRED SPIRIT. Specifically, the FBI would not stand in requested information (OUO) should be kept in place. According to be kept in place. The FBI's case to remove difficult. discussed what grounds LANL had to remove and determined that they had nothing new since the to make the decision. No one in the lab was pressuring. Everyone was comfortable with the earlier decision.	خين ا	work assig	nments. According to	
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Foreign Intelligence Surveillance Act request. In putting an electronic device on LANL in the event the Foreign Intelligence Surveillance Act request was approved. On subsequently put frepresentatives. Subsequently called to schedule a meeting with the meeting to advise about three issues, two of which pertained to KINDRED SPIRIT. Specifically, the FBI would not stand in requested information (OUO) should be kept in place. According to be kept in place. It would to the FBI's case to remove difficult. and determined that they had nothing new since the fressuring Everyone was comfortable with the earlier decision.	WOIN assignmen			<u></u>
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subsequently put	7 ANT 1			•
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subsequently called to schedule a meeting with the meeting to advise about three issues, two o which pertained to KINDRED SPIRIT. Specifically, the FBI would not stand in requested information (OUO) be kept in place. According to be kept in place. It would be kept in place. It would difficult. It would make it more difficult. It would determined that they had nothing new since the strength one in the lab workstring. It would be with the earlier decision. The pressuring to make the decision. No one in the lab workstring.	•	Subsequently put		with FBI
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which pertained to KINDRED SPIRIT. Specifically, the FBI would not stand in tequested information (OUO) should be kept in place. According to be kept in place. to the FBI's case to remove difficult. and determined that they had nothing new since the to make the decision. No one in the lab woressuring Everyone was comfortable with the earlier decision.		~		•
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which pertained to KINDRED SPIRIT. Specifically, LANL's way if LANL wanted to remove requested information (OUO) should be kept in place. According to be kept in place. It would make it more difficult. It would make it more difficult. It would determined that they had nothing new since the the decision. No one in the lab woressuring. Everyone was comfortable with the earlier decision.	1	The married to	adding Tabana	hree issues two o
LANL's way if LANL wanted to remove requested information (OUO) be kept in place. According to be kept in place. It would do to the FBI's case to remove replied that it would make it more difficult. discussed what grounds LANL had to remove and determined that they had nothing new since the therefore, therefore, ressuring to make the decision. No one in the lab was ressuring to make the decision.	which pertained	to KINDRED SPIRIT. Specific	ally [inec issues, two o
(OUO) should be kept in place. According to be kept in place. it would do to the FBI's case to remove difficult. and determined that they had nothing new since the to make the decision. No one in the lab woressuring. Everyone was comfortable with the earlier decision.	- -		the FBI	would not stand in
should be kept in place. According to be kept in place. it would do to the FBI's case to remove difficult. discussed what grounds LANL had to remove and determined that they had nothing new since the to make the decision. No one in the lab woressuring Everyone was comfortable with the earlier decision.		ANL wanted to remove		requested
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should be kept in place. According to be kept in place. it would do to the FBI's case to remove difficult. and determined that they had nothing new since the to make the decision. No one in the lab woressuring Everyone was comfortable with the earlier decision.		·		•
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replied that it would make it more difficult. I discussed what grounds LANL had to remove and determined that they had nothing new since the	should be kept in	place. According to	to the state of th	_
difficult. and determined that they had nothing new since the		be kept in place.	<u> </u>	
and determined that they had nothing new since thetherefore,to make the decision. No one in the lab workssuring Everyone was comfortable with the earlier decision.			-	
to make the decision. No one in the lab works ressuring Everyone was comfortable with the earlier decision.		ermined that they had nothing	niscussed what grounds LAN.	
Everyone was comfortable with the earlier decision.		The same such trees trottime in	sw armice file 🔽 🐪	Timererore,
Everyone was comfortable with the earlier decision.	<u> </u>		to make the decision. N	o one in the lab w
	pressuring [Everyone wa		
			•	

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believes that	about the	•
(OUO) According to		
did not specifi	cally recall informing	7
(U)	 -	د
learned the status of the subject's position at L therefore, asked points for the	had been made aware. certain Department official the progress of the FBI KINDRED SPI ANL had remained unchanged. f discussion concerning KINDRED Significant concerning the standing timent officials understood that they discussion concerning the standing timent officials understood that they discussion concerning the standing timent officials understood that they discussed the standard transfer to the standard transfer tr	s (no names RIT case and PIRIT in the
According to SPIRIT talking point at the October 15th meeti of "simply advising" Department participants the enforcement intervention as holding your autho of concerns over the suspect's continued access	ing. [on]on	in the context
individual responding acknowledging them.	recalled those at the meeting included included included in the suspect's access or operate some point after	y particular enly

that the Department's Office of Counterintelligence was working with the FBI on the case.

any directions to

did not give

in place. It was

if there were other people who could have released the information.

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had looked at the other people and determined that had the
most opportunity to access the information. also never had the impression that there was any on-going problem, and that the potential loss had occurred
(OUO) was unaware of any issues or
concerns with respect to clearance or access, or had no discussions with anyone about these issues at
that time.
(OUO) According to
 was not aware of any discussions about limiting
access or curtailing never knew of a "change in the FBI position."
did not have any discussion with anyone about limiting access or
could not remember how may have read it in the
newspaper.
(OUO) has never had any discussions regarding the FBI investigation of some discussions about
the
told this,a "flag would have gone up" and have been more concerned and asked more questions about
(OUO) When asked if the FBI provided sufficient information for the Department or LANL to determine that was likely to cause, or had caused, damage to national security or compromised classified material. When asked if the Department or LANL had reason to believe, based on investigative results to date, that
posed a threat and, therefore, should have
(OUO) that if everyone thought this was such a serious matter,
This included Department counterintelligence personnel and
FBI representatives. if the Department thought limit access or assignments, LANL would have received a call from the
Department saying
(OUO) an update on what was happening with the FBI's attempt to obtain approval for a

66,7(c) that the FBI was still working on it and had not wiretap. from the beginning that the FBI received the approval yet. It was always had a weak case. received FBI briefing on (OUO) T where the case was, on the actions the FBI was taking, and on the i that one was also present. actions the FBI had planned. cell phone reception was interrupted and that the interruptions seemed to occur at the same time. The FBI was concerned/ to that the FBI was trying t of the FBI developments. that somewhat concerned that (OUO) from there was a long gap between the March 1998 contact with the (OUO) According to land ask for updates. On FBI and [next contact with the FBI. [that the FBI was going to . A day or two after the operation, that informed the Office of Inspector General that periodic briefings on the KINDRED SPIRIT case from that the FBI 7FBI officials. had been kept in place for the benefit of the FBI case, and that was running the case, that the access which seemed satisfied at the time with the status of the FBI (a comfort level that) investigation. was being properly handled. understood from FBI officials that the FBI was making several attempts from (OUO) and that the March to September 1998 time frame to had been transferred. discussed pretexts (OUO) At a meeting with was under the impression that by which the individual suspect could be interviewed.

the FBI would conduct such an interview.

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During the same time period, the FBI wa	as briefing the "Cox Committee" on the KINDRED
SPIRIT investigation. From these briefings,	had greater access to
	Specifically, found out in
	Istill had access to people and information
within/	7
	· .
(OUO) Also in	
In a meeting with	i learned that up until the August 1997
meeting, the FBI had said to keep the suspect in	
	997 word to the effect
the Department III	that the suspect should have been removed
following the	meant
	·
that the Department could remove the suspect fro	om access, revoke the suspect's clearance, etc.,
without affecting the investigation.	
7	
(U) that prior to	· • • • • • • • • • • • • • • • • • • •
	said FBI
officials also never shared with	
	_
(U)	
	·
(OUO) -	
	7 on all
of the various offices of the Department that were	· · · · · · · · · · · · · · · · · · ·
National Security. One of those offices was the C	
	operation and function of the Office of Energy
Intelligence. During the briefing	
	did not present a
detailed briefing of the LANL espionage case, but	
There was no mention of a known suspect, and	did not make any comments regarding
the suspect's security access or clearance.	
	provided
this briefing, but thought it was in November 199	/. had no further discussions with
on any access or clearance concerns	regarding the LANL espionage suspect. After
Presidential Decision Directive 61 went into effect	
Intelligence was no longer part of the Office of No	onproliferation and National Security.
(OUO) The Office of Security Affairs is a part of	the Office of Nonproliferation and National
Security and	·
<u> </u>	
While working	that there
was also an espionage case going on at LANL.	did not provide a lot of details but
told the FBI was investigating the case and did	

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(OUO) was not involved in the discussions and decisions involving access to
classified information and subsequent! in early
1999. was involved in those matters.
(OUO) With respect to the
on what was discussed at that meeting. Both said that the was all in the context of PDD 61 and that this was important for Department management and required a reorganization plan.
was discussed at the meeting. There was no discussion at
the meeting aboutaccess and clearance at LANL. that both indicated that
said something about fixing a problem, but that it was in the context of a need to fix
the security problems of the Department. not recall the dates on which
on this issue.
(U)
(0110) 0-
(OUO) On
was under suspicion of
espionagedid not provide any further details related to the espionage or the FBI's investigation.
was still in place at the request of the FBI.
(OUO)that according to LANL's Technical Management Rules,
provided a two page copy of a LANL brochure entitled, "Worker Concerns," and a three page copy
from the LANL Administrative Manual entitled, "Nondiscrimination, Equal Opportunity and
Affirmative Action." cited sections in both documents that reference discrimination
and harassment.
was not clear for a long while what was going on with said it
(OUO) had numerous discussions
could not recall the specific dates on which these
discussions occurred specific date not recalled, that the
discussed
could not recall the date of this discussionaccess and put

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in a position where	any further damage.
opinion regarding which of the codes	had a difference of were more important.
<u>J</u> (0)	
in place for the FBI investigation to the FBI from meeting. present from the Department. The other are wanted to discuss with the FBI had not been successful.	could not recall all who were present at this They were the only individuals tendees were FBI personnel.
for the first time what was not part of any d	also learned access to classified liscussion on this case had no first ave conveyed to the Department in 1997 regarding
it appeared up to that point	aggressively tried to get the case resolved after the informed them of the FBI investigation had not produced any evidence of shed for a non-confrontational interview and is.
4. Individuals Responsible for Decisions I Access, and Work Assignments (December	
(U) This section begins with an overview of and follows with the results of Office of Instand FBI personnel.	events from December 24, 1998, to March 8, 1999, pector General interviews with key Department, LANL,
(a) Summary (U)	
(OUO) The Office of Inspector General del	termined that the decisions to (a)
Headquarters and the FBI Albuquerque Fiel the following Department and LANL officia	with FBI d Office and with the knowledge and/or involvement of

• •		
(b) Interviews (U)		
(U)		
(OUO) As stated previnvestigation seemed to	iously,informed to go back into its "limbo" state	the Office of Inspector General that the FBI's
<u>.</u>		had received a call from issue and what could be done. On
l-z		
-		
(OUO) Headquarters wanted	that on received a call from	said that Department
	and get the matter re	solved. On the same day,
area again and was nev	er eccented in	never obtained access to the
area again and was nev	er escorted III.	

66,7(C)

(OUO)	stated that on February 2, 1999, LANL r	eceived a letter from the Albuquerque
Operations Off	fice stating that the Department had rescinded it	on February 9, 1999, LANL
	that LANL could put FBI had re-evaluated the	and had determined there
	as of deception.	
•		with a letter on February 18, 1999.
(OUO)	the Department	• • • • • • • • • • • • • • • • • • •
	was being deceptive because	
***	knew that was not correct and questi	oned
•	was extremely concerned because of	
முட	talked with	and with
<u> </u>	and voiced.	regarding
	<u> </u>	
	ט)	
(OUO)	informed the Office of Inspector General	
1000)[mitorined the Office of Inspector General	ot successful
to push FBI He	adquarters to get the case resolved. During late	
Headquarters th	nat It appears	
_		i received approval from LANL to
go on foreign tr		should be
interviewed and		I Headquarters and learned that the
FBI was not rea	dy to	approval from the FBI to have the
Department con	duct the interview and administer the polygraph	
this point, there	was no evidence that had committed a	ny crime, that there was only
circumstantiai e	vidence that might be a suspect among hat at no time did the Department tell the FBI the	others in this matter.
the possible con	promise off	nat was the only suspect in
and possesses were	7.5	
(OUO)	that until the time that	en e
·	that could be used to suspend or revo	ke
When		
		Y==++
FBI investigation	not was continuing but a feet to	
substantiate that		Re no exidence into occu found to

	<u>]</u> (U)	66,709	-
(OUO)		informed the	not learn abou
the issues per	taining to		
	attended a meeting at	LANL. The meeting involve	ed.
	he meeting pertained to	•	
time.	inot reca	all that any decisions about	were made at this
(U)	recalled that there were sub	sequent meetings with LANL	management. These
predominately	·	involvement in the case.	These meetings were
(OUO)	recalled a meeting	•	·
meeting		peaking with a Department en	During the
	was being asked to	houving with a Deharmicht G	inproyee about the
attempting to	btain assurances that sufficien	t information existed to take	
<u></u>	yon a letter from the Den	artment for the removal of	The meeting and
telephone call	were subsequently followed-up	with a letter from Denartme	of Headquarters
(OUO)	and the second s	recalled that	
however, It	was also discussed that	Jaccess to classified inform clearance badge.	nation would be removed
-	· · · · · · · · · · · · · · · · · · ·		
(OUO)	followed this meet and it requested	ing up with aed that the Department suspe	The letter was
(OUO)	believes that		
t might have inc	alandad shaF	•	speculated that
r mBnr 119Ac inc	auded met.	•	
	J	•	•
U)(_ ANL, nor the c	no knowled extent of access to classified in	ge ofspecific assig	nment while working at
	·		·
OUO) Accordi	-	•	• :
		was discussion involving the	FRI I ANT and

66,7(c)
Department officials about asking to take a polygraph when
that fromin the field, it appeared toas if the Department and LANL made the final decision that the Department would administer this polygraph to not know at the time that FBI Headquarters officials made a strategic investigative decision in consultation with that the initial polygraph would not be conducted by the FBI and that if a second polygraph was needed, the FBI would conduct it.
(OUO)
and so the FBI planned to interview
the FBI decided not to
the FBI decided not to interview at that time.
During this time.
(OUO)that sometime in
this information in February 1999 but was not certain as to the date. who informed had contacted one of the employees (name unknown) and asked this employee to provide containing various documents. employee got the box requested by became suspicious of its contents. This employee therefore took the box to a derivative classifier who quickly determined that it contained a classified document that had not been marked as such. It was subsequently determined by the FBI that on at least one other occasion and requested this person provide a book that was in did provide this book to did not know if made any other attempts to obtain documents or other material from did not know if the same was involved in both incidents, or if different individuals were involved. did not know what investigative activity the FBI or LANL counterintelligence officers had taken regarding these incidents.
(OUO) The FBI decided to
(OUO) After the results of the initial Department polygraph were analyzed, it was determined that some problems existed and the test was ruled "inconclusive." The decision was made by the FBI to polygraph

		66,7CC)
security violations were noted. The	ight around this time, FBI again interviewed	Joffice was searched. Numerous
-		
	FBI investigation learned	that for at least
employees while outside of the work	about other LANL p	projects from other LANL
learn from various see	location. sa	id the FBI also discovered that
	TCTOI TIMEIA (rtain technical problems that various
solve these problems unbeknownst to	these companies, by emple	oving classified techniques used on
unclassified, and		the solutions were
	describt to the	
that the companies involved could determine the classified process used	u possibly work backwards	s on the unclassified solution to
	. سان	
(U)		
(OUO) informed the Office	of Inspector General that	in late
		ery little notice of the trin and the
FBI wanted to know why. of the trip. responded the	no find ou	t why had not informed
was approved at the		
	le espionage issue. In early	<u>(</u>
	7	
upcomingAccording	rtal	ed a greater warning of any
adequate warning was r	eceived. This	· · ·
	 -	
(OUO)	•	7
According to		7
_	-	
		•• • • • • • • •
•	71	
However, during the	It was initially dec	eided that[
	- . ,	
		
e esta di la companya	After	
individuals. said that this is o	ne of the main reasons that	nd been questioned by the two

- 66,7 <u>(</u> c)
(OUO)
made the decision to transfer
(OUO) Department and FBI officials did a quality access?
accessment on
and the decision was made that
had made that
1999. had meetings to discuss status in early
(OLIO)
(OUO) recalled two occasions when
· · · · · · · · · · · · · · · · · · ·
information from old office. I did as requested but reviewed the contents of
the box before following through with
so to ensure that was not removing classified documents from a secured area into an open space.
had no knowledge of detailed a secured area into an open space.
documents believed to be classified subsequently and with
assessment. The box was retained and
(OUO) According to
regarding the incident. Subsequently contacted
does not believe that this was a catalyst for the interviews; however, it was one of the reasons
and the state of the reasons
(U) vaguely recalled a second in the
(U) vaguely recalled a second incident. This incident involved acquisition of did not know any other details.
[O)
(U) As noted aboveinformed the Office of Inspector General that
· · · · · · · · · · · · · · · · · · ·
(U)that prior to October 1998was unaware of
inever fold have
officials also never shared with
(OUO) Upon Department would like to conduct a many first officials that the
Department would like to conduct a non-confrontational interview and polygraph of the suspect.

The FBI agreed and
FBI officials were present during the polygraph and the FBI was satisfied with the results.
(OUIO) According (
(OUO) According to forwarded a copy of the Department's polygraph
results to their own officials for quality control was not aware at the time, that the EDI and
done this.
(OTTO) T
(OUO) In a memorandum dated
decision to remove I According to the memorandum, the
decision to remove.
with this course of action, and
1 According to the second of t
Were filly coordinated with the EDI's Atherman Field off
resolve the investigation within 30 days.
•
(OUO) According to the FBI continued to interview over a period of weeks
and, as a result, asked the Department in writing not to
The first in withing not to
(OUO)
- mat in a memorandum
According to the memorandum,
around not be no-interest.
the laboratory was preparing a measure of the laboratory was preparing a measure of the memorandum,
the laboratory was preparing a memorandum to the Albuquerque Operations Office requesting that
the proposed action believing that
the proposed action believing that it was in the best interest of the Department.
7
(OUO) in the memorandum that it was a
administrative action at that time beyond several as a se
restrict the state of the state
this opinion in writing.
(010) In a manual
(OUO) In a memorandum
Based on information developed during the ongoing FBI investigation of
Based on information developed during the investigation was informed that
as soon as possible.
- · · · · · · · · · · · · · · · · · · ·

66,7(c)

Security A	ffairs	morandum, both the	Office of Counterin	telligence and the Off effoliowing reasons:	ice of
•			- Annual Control of the Control of t	-	
		•		·	-
so	dicitation to en	uer Security/Counter	did not intelligence person	report this intelligence nel or the FBI as requ	e ired; and,
•	DUO) [ministered by b	relevant countered the Department a	erintelligence questi and FBI.	ions on polygraph exa	minations
	്വ്യ				
(OUO)					
infon	med the Office	of Inspector General At that	thathot hav time,	e any knowledge of was informed by	<u>-</u>
Headquarters	s had the conce	ad concerns with trus with trus with true were concerns, and	said Department Head	was unaware when it was not discussed to quarters wanted	
_]wa	s present durin	g this meeting, and th	ey discussed wheth	er or not	.
(OUO) Per	rsonnel Security backgr	that on or about_ y File ound documented.	said there was no	o actionable informati	on
(OUO) [that to date, not recall the specific	never been briefer date,	i as to the concerns n	garding
January 1999,	specific date n			Ithat in early	- -
by the Departing the		i another polygraph	anat after the revie	polygraph results con w of the Department	ducted s

		(A)	e, 7(G)	· •	
(OUO)			Jreceived a lett	ter from	•
investigation by appropria		mpleted.	-	in	
documenting a factual basi	is.	·			
(OUO) According to The basis for the	· .	the n	nemorandum on	* * *	
•		•		$\overline{}$	
(OUO) In a letter dated			0.55		. L.
immediate suspension of CFR, Part 710 "Criteria an or Special Nuclear Materia authorization (security clear Albuquerque Operations C	nd Procedures for Dail," pending final re	Determining Eligib solution of	continued eligit fo obtain rds and Security Di	Title 10, Classified Matte bility. access	
(OUO) According to not involving access to classfor to have continuous	ssified information uing visitor access	or special nuclear	have been reassigne material. In addition should be canceled.	on, all requests	
(OUO) In a letter was paragraph (a) of 10 Cl until further notice upon	FR 710.8.	According to the Department ac	the immediate suspe letter, the basis of the cess authorization w	he suspension	
(OUO) In a memorandum for administrative review by this memorandum, the Depprepared, or attempted to cattempt to commit any act attachment, entitled "Informauthorization for	ased on 10 CFR 71 partment possessed commit, or aided, all of sabotage, espion nation creating a su	0.8, paragraph (a information indicated or conspired age, treason, terrollstantial doubt respond to the contract of the contra	ating that c ed with another to c orism, or sedition.	e attachment to committed, commit or According to to or access	
*****				, <u></u>	

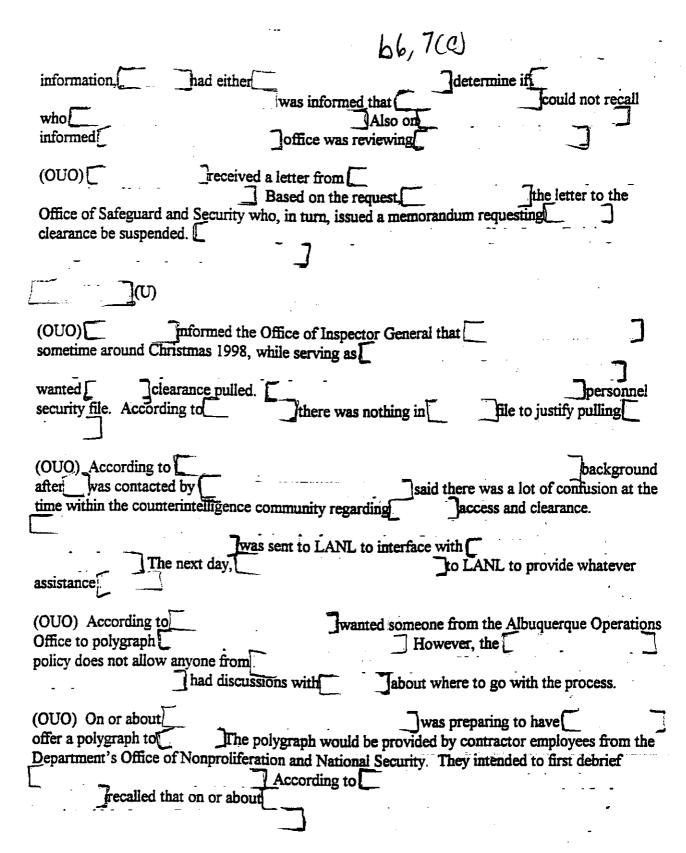
66,7(c)

(U)
(OUO)informed the Office of Inspector General that
was informed had received a call from
According to the call was to inform decided to have interviewed and polygraphed due to informed informed was being requested from the Albuquerque Operations Office to offer a
polygraph to based on security concerns. said those specific concerns were not related to that the Albuquerque Operations Office was asked to provide the polygraph because had taken the position they could not based on their contract. did not know who at had made the decision.
(U) said that based upon the
to provide assistance in this matter, if needed. and no action was taken.
to DOUD on the polygraph. It to LANL to determine the status of the polygraph. It to make sure that the Albuquerque Operations Office had the authority to ask to take a polygraph based on security concerns. I could not recall if the spoke with that the Albuquerque Operations Office did have the authority to ask to voluntarily submit to a polygraph. I at approximately 11:00 a.m. that had agreed to take a polygraph. I was not present in the room at the time the polygraph was administered. I said that during the afternoon of a telephone call from I did most of the talking. (OUO) I said that on the same day later received a call from did most of the talking.

but wanted the request in writing.

66,7(c)

	·-
would not be allowed to return	,•
that written notification would be forwarded on December 23, 1998.	i .
The mother and would be forwarded on December 23, 1996.	
(OUO) On	46
_u lottor	~ -
Department's request on the letter	_ f for
comment prior to finalization. did not change the conte	ent of the letter.
	_
(OUO) On	and
the letter was coming. also sent copies to	
According to	an
unclassified work area.	
emplemental 17 pt. 12 ett pt.	
(OUO) did not have any further contact or discussions with regar	
	<u>af</u>
until January 19, 1999. On that date,	to find out
the status of the because the 30-day deadline was fast approaching.	
· · · · · · · · · · · · · · · · ·	
(OUO) Oninformed	needed
to speak with could give direction. On the	
Jand advised that it was doubtful the issue would be	resolved by
January 23, 1999, and asked if that would be a problem.	
(OUO)lid not have any other interaction with regard to	until
when participated in a conference call with	
The state of the s	
stated that in the charge of a second of the charge of the	uring the call,
stated that in the absence of any new derogatory information, and if there	
objections, said that no	body voiced
any objections.	•
	·
(OUO) stated that as a result of the conference call a memorand	ium to
could be reassigned to normal duties. Acco	rdina to o
memorandum dated	umg to a
administrative reassignment was to be terminated immediately. According to the men	iorandum,
was to return to normally assigned duties.	
OUO) Sometime between was informed by 1	that
he FBI had reviewed the results of the polygraph administered in December 1998 and	had some
uestions regarding	
CUO) According to	-
ad been polygraphed by the FBI	-
	Based on this



66,700 (OUO) said the FBI requested and was provided a copy The FBI performed a quality review of the results (OUO) According to were dealing directly with was never fully briefed by anyone on the paid a courtesy visit to (OUO) On the roles, responsibilities, The purpose of the visit was to discuss with and lessons learned with regard to the On the afternoon of The purpose of the participated in a telephone conference call at conference call was to discuss Also participating in the conference call were also spoke with about bringing closure on (OUO) [that to discuss moving inot recall the date of this meeting. They decided to On or about (OUO) Some time in late

Department intelligence had determined that
Further, it was briefed that an investigation had been initiated and the Department was working with the FBI. Said that during the briefing it was noted that That been identified but the name of the suspect was not provided during the briefing. Ilater learned the identity of the suspect was did not learn the
(OUO) recalled a discussion about the espionage investigation of They discussed the need for the Department to possibly why the FBI had not obtained a Foreign Intelligence Surveillance Act warrant for that the FBI attempted but had been unable to get the warrant approved by the Department of Justice. FBI, and they discussed continued clearance not recall any details of those discussions.
also discussed the LANL espionage matter with recalled that they had a general discussion about the possibility of pulling! clearance at that the FBI was running the official investigation and that if the FBI wanted the Department to pull clearance, the FBI would ask the Department to take such action.
(OUO)explained that 10 CFR 710 was the legal authority that governs how the Department handles clearance and access issues in the Departmentthat there are several criteria that the Department can use to suspend a clearance and they are described in 10 CFR 710. It wasthat the Department probably had cause to suspendthat the Department probably had cause to suspendthat the FBI espionage investigation, but that the facttander investigation would not be enough to revoke
OUO) explained that according to 10 CFR 710.10, the local Department Director of Security will submit suspension of clearance matters to the local Department manager, who is the person having the authority to suspend a clearance. stressed that the local Operations Manager is the only individual who has the authority to suspend a clearance for Department field and contractor personnel.
OUO) stated that in any ongoing FBI investigation involving the Department, it would be unprecedented for the Department to suspend a clearance without first consulting with the rBI agents conducting the investigation on the matter. a clearance would not normally be suspended if it would hurt an ongoing espionage investigation. felt that in this case,

66,700 of the events at the time that had taken place, the risk involving national based on [security was under control based on the actions taken by LANL. never had any (OUO)_ clearance should be suspended. intention of recommending to anyone that this statement was based on the fact that an FBI investigation was underway; the FBI had, only and no direct evidence; and the FBI circumstantial evidence of espionage against ad failed. Based or added that if an individual's clearance is clearance. suspended, a series of administrative requirements providing due process to the individual are then said that when this due process procedure begins, the individual is set in motion. immediately alerted, and any continued ongoing criminal or espionage investigation would be compromised. stated that _____in the newspapers within the phad purportedly made statements in October 1997 regarding in the newspapers within the past few months that (OUO)clearance not know if and continued access to classified information said that clearance based on what was stated by the Department should have pulled clearance and access situation Based on what that there should have been greater cooperation between the counterintelligence staff at -Department Headquarters and the Safeguards and Security Division at the Albuquerque Operations Office. stated that when (OUO) was to resolve the case as quickly as possible. Through about the case in discussions with to allow Department and LANL to subsequently informed of the Department's conduct the initial polygraph of decision made on to the Department requesting (OUO) a letter dated that the Department as an employee and not terminate under the FBI investigation. The Department agreed, and at that time. (OUO) Istated that continued access to sensitive information was always a critical factor that is addressed in espionage investigations. that the government agency that was affected by the suspected espionage activity, which is known to the FBI as the "victim agency" has to analyze and determine if continued access to sensitive information represents a threat to national

security.

investigative strategy would be adjusted accordingly.

stated that the victim agency must make this decision and the FBI's

said that the FBI would prefer

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emphasized that the victim agency always has the last word in these cases and that the FBI prefers the suspect be left in place but does not demand this to happen.
the Office of Inspector General that direct knowledge of matters involving and that any information had been obtained second-hand through verbal briefings and discussions had no knowledge of issues relating to specifically, until late 1998 to early 1999 (e.g.,). Prior to that time, had attended several limited briefings where there were general discussions about Chinese espionage matters first became aware of issues relating to access approximately
J(U)
Office of Inspector General that aware that was polygraphed by the Department on said initial review of this exam revealed that However, upon quality assurance/control review by the Department and FBI polygraph supervisors, it was determined that an additional examination was required to resolve certain concerns. After coordinated with the FBI, the FBI conducted the The results of The results were discussed and coordinated among the FBI, Department Headquarters and Albuquerque Operations Office counterintelligence and management officials, and LANL management and security personnel. As a result,
that the Department temporarily suspend security clearance until the investigation was completed.
(OUO) said because in the LANL and Department decisions concerning access and clearance. After
in pushing as to whether clearance or access should be changed. under the impression that access to classified information had been limited during the first stages of the FBI investigation. that clearance and access were decisions that LANL had to make based upon the requirements of the on-going FBI investigation. not know who within the Department should have been involved in any decision making process regarding clearance and access determinations. that though

<u></u>	on the other side of the investiga	ntion.
have more information regar	ding who had authority and respon	onsibility within the Department to
make access and clearance d	ecisions regarding in this	matter.
(U)	,	
(0)		
(OUO)informe	ed the Office of Inspector General	that At that
time, received a call from		
	could not recall who made	the statement, but it was stated that
was for the purpos	e of planning an interview of	-
•	· -	
(OUO)	that since	
Abaa abaa aba isaassissa d	said that during the	telephone call, it was determined
that after the interview, [ininternal Last	advised tha
the polygraph was to be admi	mistered by	-
(OUO) On	•	The meeting was
	gy for interview and polygraph of	
-		
(OUO) On L	•	· · · · · · · · · · · · · · · · · · ·
-	 \	the conclusion of the interview.
Acco	there were some security conding to	cerns and would like for
	graphs were intrusive.	-
in connection wi	th an FBI investigation.	had passed that polygraph
	1	
(OUO) was introduc	ed to the polygrapher. The polyg	graph was administered.
polygraph brief that	approximately thirty m	ninutes later that during the pre-
reported.	admitted to making foreign contact	its, whichnad not previously
	was deonered regathe polygraph regarding the contact	rding the contact and appropriate
	as polygraph regarding the comm	7
	Twere pr	esent to interview
	ਕ ^{ਜਾ} ਦ	•
(OUO) On	ار برور الارداد الاردا	
	recalled that	and possibly
	it was further decided to	7
	· · · · · · · · · · · · · · · · · · ·	- · · · · · · · · · · · · · · · · ·

accomplished to allow the FE	I time to finish	as well. I	stigation.	aid the transfer was
(OUO) On	· -	met with		During the meeting,
·	to complete th	neir inquiry.		•
the interview was December 1998.	that the FBI int as a follow-up to	erviewed [the information of	btained durin	According to g the debriefing in
(OUO) On participants were the call was to discuss	-	articipated in a con		~ ~ / / / / / / / / / / / / / / / / / /
		id not voice any o		
(OUO) According to receive	ed a call		rived a call fro Polygraph Di	om_ vision had reviewed
decided to attempt to polygraphwas polygraphed by Fl determined that	DV.	I review of the De		
(OUO) On	-	letter to had made a	a prior verbal	request to
OUO) On Office	clear badge was	ance was suspende taken and	ed by the Albure-issued a new	iquerque Operations w badge reflecting
(OUO) On was present at the remained the same.	interviewer equest of	and the FBI.	clear	that rance status
(OUO) On the FBI's Santa Fe office. Santa Fe office.	 	wa that during the into		riewed by the FBI at

said this was d knowledge of the FBI.	lone after consulting with	and with the full
(U)	•	•
(OUC) The Office Inspector Gener events prepared in connection w from both interview	ral interviewed a ith KINDRED SPIRIT. The fo w and chronology.	nd reviewed a chronology of ollowing information was derived
(OUO)		
received an earlier call from	received a ca cording to diate action, so deciment were to conduct the inter-	had Apparently, ided to interview
(OUO) According to would be willing to take a polygraph	wanted Department based upon some security con	ent officials to ask cerns. It was decided that
assist. However, they were not to	·	Jimmediately and try to
	et returned to work. A decision	
to take a polygraph. As a roperations Office needed to request travel to LANL for the interview/poly	graph on	also briefed later that afternoon and
OUO) On	_arrived at LANL at 8	3:30 a.m. and met with
 	abo	out 9:00 a.m. to 9:30 a.m.

for a debriefing.	could not offer the polygraph.
until received permission from Department Headquarters, spe	ecifically from
telephonically contacted both	to determine if could
be authorized to take the polygraph based on sec	curity concerns by the Department's
Albuquerque Operations Office. subsequently	
of the approval.	
(OUO) was polygraphed from	mentioned during this
time period that in earlier discussion with	
regardles of did on the po	lygraph. [
if the Department would pull or suspend.	clearance so LANL could send
relayed this request to	
(0110) 11	· ,
(OUO) Upon completion of the said that A	and a call from
sent to get lunch and return later. At 4:00 p.m., [r	eceived a call from and they had asked if
access for 30 days while the matter	
access for 50 days winter the matter	The access
strip on the back of badge was to be modified and acc	ess was to be withdrawn.
	<u> </u>
(OUO) Sometime between	of the FBI asked
ifor help in obtaining the polygraph charts and vide	- T
to wanted to review the charts.	and
determined thathad given authorization to release the possession of	e charts which were then in the
possession or	
(OUO) On	cted to inquire about
clearance status because the 30 days were about to exp	
the Department's Albuquerque Operations Office needed to know	y something immediately.
	what
was happening. also wanted to review the FBI intervi	ew summary from a
(OUO) Tahout Transparentian with	h asked
(OUO)aboutbonversation withto determine ifthat the additional week was	with the extension.
that the additional week was	s acceptable.
(0110) 0 1	
(OUO) On in a con	ference call
the group that in absence of any new information,	ng to
that no one had an	y new information or objections.
mat no one nad any	y new interingues or objections.

According to	rqu
(OUO) On that the FBI wanted polygraph Reportedly, after the local FBI picked up the polygraph charts from they were sent to FBI Headquarters and The FBI Headquarters review resulted in questions	
Ithat the local FBI wanted to	
polygraph as quickly as possible, and they hoped to do that during the week of that during the week of	_
however, LANL and Department Headquarters had some time aswas completing wor	rk ir
(OUO) On	*
(OUO) At approximately 3:45 p.m. on was contacted by indicated thathad just received a call from what was being do	m
regarding the suspension of clearance in light of the polygraph results.	,
(OUO) According to	
Jould review the polygrapher's notes. said it would probably not be until the following Monday could review the material. had been in contact with the local FBI, and they were comfortable with this process.	
spoke with at the extent and sensitivity of the information possible divulged by based on a preliminary review of the notes of the polygrapher. As a result, they wanted clearance suspended immediately by the Department's Albuquerque	o ly
Operations Office. However,	

6,7(c)
(OUO) Later in the day, at approximately 11:30 a.m., spoke with
if clearance suspension would adversely affect the investigation. advised that the clearance decision was the Department's call, and it would not effect the FBI investigation.
a letter of facts to support clearance suspension. As a result of the letter, and requested that LANL write irequesting a suspension of appropriate Personnel Security individuals,
(OUO)
That were not properly classified. This later became, in part, the basis for
(OUO) was interviewed again by FBI personnel on
chose not to do so.
(OUO) On March 8, 1999, a letter from Department Headquarters to LANL recommended that
(OUO) From 1996 to May 1998, the only reporting requirements for counterintelligence that was aware of was Department Order 5670.3. According to that all laboratory
counterintelligence personnel should interface directly with. As of
To date, no directives have been issued which delineate how or when the Department's Operations Offices are to be notified about counterintelligence-related matters.

66,7CC)	
(OUO)	informed the Office of assignment needed to
said that i	in dealing with
(OUO) In the last week of	_
As listed on the original travel request, on the trip. In addition, a company named	was scheduled towhile
(OUO) thought there was a problem with the prior authorization from both LANL and the Albuquerque provided by submission of the travel requencessary approvals. Because of this problem,	
in order to discuss it. in addition to the short notice of approval process. agreed that try and get the travel request processed because	shared concerns about the travel request given the required to
have to be changed. From Business Operations,	
subsequently whited-out. for any travel costs. After the changes had been made to accepted, and went on the trip.	not to accept reimbursement the travel request, the request was

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(OUO) what
had happened with the travel request. [was already aware of the travel
request from may have talked to about the
travel. seemed okay with the fact that went on the trip.
(OUO) noted that for most travel, the traveler normally informs his/her Team Leader,
but the formal approval occurs at the Group Leader leveldoes not know ifwas
aware of was not aware of any other trips by
(OXIO) C
(OUO) [
found a note from
subsequently talked with
provided further details that
(OUO) On one occasion after
At all other times that
while somebody physically brought
$\underline{\hspace{0.5cm}}$
(OUO)informed the Office of Inspector General thatwas briefed on thematter
in the spring of 1998 while serving as believes this occurred in
either April or May 1998. Conducted the briefing in At this
time,
had already been briefed. That there was some concern with
access. was to remain in place and that was to do nothing
to alert of the pending FBI investigation stated that the FBI did not feel that
they had a strong enough case to perform a sting operation and that the FBI had tried a few years
earlier but had failed. LANL Counterintelligence personnel were working with the FBI. There was
no discussion regarding a possible change in focus of work. was advised to
keep them informed of any changes in assignments, any travel that may take, or meetings/conferences that
keep them informed of any changes in assignments, any travel that may take, or meetings/conferences that access. In addition had weekly informal meetings with to keep
addition had weekly informal meetings with to keep
(OLIO)
(OUO)
with the reason for the removal, and involved in the decision to
subsequently informed
gathered belongings into six boxes. took several
- Carrier Control of C

personal notebooks believed The notes in these books were	contained technical information about
information. Subsequent to	the
(OUO)recalled an incident in whic	L
the access was for	The purpose of access into the area
based uponclearance knowledge of the security issues with	that it was unlikely that had any Everyone was told that was on a
	found out about
very awkward believed that I	that this was believes that both
of potential access issuesnot believe	of helping those people and not as a result
area again.	
informed the Office of Inspector General that aboutaccess and clearance. telephone call, and some limited discussions with	involvement regarding decisions made involvement pertained to periodic briefings, a Department Headquarters officials.
(OUO) Prior to	•
were	In attendance
During the repeatment was not doing a very good job with that the FBI was going to be brought in. This me	counterintelligence efforts at its laboratories and
(OUO)received periodic br	iefings frominformedof conversations[
some awareness that something was happening redetails. was mostly informed about being asked to do by Department Headquarters.	garding thedid not know the what the Albuquerque Operations Office was
(OUO) Sometime in	received a telephone call from
	had

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informing LANL that they should move subsequently telephoned /believe that clearance was terminated sometime after this conversation; however, was the catalyst for the clearance termination. The purpose of conversation with was to relay the information had received from I not know the specifics of the issues at hand. relied upon employees to properly handle the a meeting in (OUO) Subsequent to the telephone call. on other matters when was invited to attend the meeting. The meeting primarily related to foreign visitors and assignments at Department laboratories. During the meeting, understand the specifics of the conversation issue to other attendees; however, because of the code. The attendees included Headquarters counterintelligence people and invitation and Department Laboratory directors whom, sould not recall. involvement in this meeting was for general informational purposes only. (OUO) Also, subsequent to call from and asked that It was only at this point that hand and proceeded to brief understand the serious nature of the managed to raise additional such as what the FBI was doing with and why was could not provide those answers. and that there was a lack of closure. received (OUO)/ recalled that sometime after a telephone call from scalled to inquire about the had a very to Department Headquarters for a briefing interesting background. then referred was not aware of any without providing [with any additional information. Department, LANL, FBI or counterintelligence meetings held regarding the to ensure that (OUO) that it was Department staff, LANL employees, the Department's handled properly. counterintelligence people and the FBI to ensure that this was done. _ipeople working on the issue that were far more educated about However, complete confidence in the Department people working on the issue. When

received a telephone call from someone in the Albuquerque Operations Office (name unknown)

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Department Headquarters directed the Albuquerque Operations Office to remove from classified access, the Albuquerque Operations Office did so immediately.
(OUO) was not directly involved in the termination of employment or clearance, however was made aware of it. The violations were based upon what understands was found during a search of it was odd that there was a lengthy amount of time between
did not believe that received sufficient information from Department counterintelligence or the FBI regarding the indicated that by the time became aware of the issue, the FBI, counterintelligence and Albuquerque Operations staff were already aware of it. The Albuquerque Operations Office was already implementing what Department Headquarters and the FBI wanted, and
that given the environment in which the Counterintelligence Office and the FBI operate, the matter was handled typically. By that, meant that they typically conduct their investigations and do not provide any information on their progress or findings to the affected office unless they feel it is necessary. In the meantime, the Department stands down because they have referred the matter to the FBI. The Department then provides assistance if requested. According to this type of arrangement is typical, and come to expect little more contractor or Department Field Counterintelligence personnel typically discussed issues directly with Department Headquarters believes that there have likely been a number of issues during that the FBI or counterintelligence has dealt with and not known about it believes that better coordination with investigative and counterintelligence issues with Department field offices would help to resolve them in a more timely fashion.
As the
that the Department's initial intent in was to administer this polygraph in Albuquerque in a controlled environment. However, the polygraph so it was administered at LANL in what
OUO) was subsequently surprised when about the prior relationship

and contact between
subsequently discussed this matter with
Jsuggested that[
Tand suggested further discuss concerns with the FBI. Someone at the FBI Headquarters then reviewed the
The FBI then administered
was asked if the Office of Counterintelligence ever notified the Office of Safeguards and Security about the KINDRED SPIRIT matter.
had some interaction, but did not know if on the KINDRED SPIRIT matter.
C. Issue 3: Why Security Clearance and Access were not Curtailed During this Period (U)
(OUO) The Office of Inspector General has formulated a number of observations with regard to the facts and circumstances found during the inquiry. These observations serve as possible answer to why tecurity clearance and access were not curtailed during the period. Additionally, they address issues related to work assignments within
(OUO) The inquiry found that from the time the following occurred with respect to access, and work assignments:
• (OUO) The status of
• (OUO) The status of

• (OUO) The status of

(OUO) The inquiry further disclosed that Department and LANL officials took no meaningful action regarding
It was learned that while temporarily
facility on one occasion; (2) had a and, (3) attempted to have a box of documents brought to
(OUO) We found indicators of inadequate communications at all levels. A misunderstanding of terms relating to "limiting" access and "redirection" of assignments may have contributed to delays in action, or inaction, by senior managers. Further, several senior level transitions were not structured so as to ensure that incoming Department and LANL officials were fully conversant with ongoing counterintelligence matters, including details of the history and status of clearance, access, and work assignments. Finally, senior managers and other key personnel, apparently relying on their advisors or others, did not obtain sufficient confirmation that directed actions had, in fact, been appropriately executed.
OUO) The inquiry also found indicators of systemic and long-term management deficiencies. The Department's management structure, during the time, was such that many participants contended that they had no direct responsibility for and, therefore, should not be held accountable for, decisions and actions relating to this matter. Additionally, senior officials did not ensure that the positions taken by the Federal Bureau of Investigation, with regard to the suspect's clearance, access and work assignments, were clear and fully understood. Certain senior officials with direct management responsibility for LANL were not aware of, nor did they seek, essential information on in this matter and, specifically, on the status of clearance and continued access within Finally, senior officials with intelligence or counterintelligence responsibilities, who were also aware of the FBI's initial request to leave position, may not have adequately reassessed the status of access following and the change in the FBI's position and, consequently, failed to respond in an appropriate and timely manner.
(U) Analysis during the course of the inquiry revealed that several Department and LANL officials had (1) a degree of responsibility regarding Department intelligence and counterintelligence matters, or programmatic security; (2) a degree of understanding with respect to the status of the FBI's



request to keep position; and, (3) a certain level of knowledge regarding clearance, access, or work assignments. These individuals include: 15

(U) Office of Inspector General has attempted to summarize the key issues, observations, and findings reached during the inquiry. The matters at issue in this report span several years, involve Department of Energy and federal law enforcement decision making at every level, and concern one of the most sensitive allegations of espionage in this Nation's history. As indicated in the report, a number of systemic deficiencies in the Department's organization and structure contributed to the problems noted. With respect to the particular actions of the above named officials, review of the details in the report and exhibits is crucial to a full evaluation of this matter.

¹⁵ (U) This list is not intended to convey a hierarchy of responsibility for deficiencies. Rather, it is arranged in the following order: (a) senior Department management at Headquarters; (b) Department program officials at Headquarters; (c) Department field personnel; and (d) LANL personnel.

VIL LIST OF EXHIBITS (U)

Applicable Statutes, Laws, Procedures, and Guidelines (U) Exhibit A

List of Department and LANL Personnel, with Corresponding Duties and Responsibilities (U) Exhibit B

Applicable Guidelines (U)

(U) This document provides a synopsis of statutes, laws, rules, regulations, procedures, and other guidelines pertaining to (1) the U.S. Department of Energy's intelligence and counterintelligence functions, activities and programs, and (2) personnel security and access to classified matters.

I. DEPARTMENT OF ENERGY'S (DOE) INTELLIGENCE FUNCTION (U)

(U) A series of statutes and Executive Orders provides legal authority for the conduct of intelligence activities. Key intelligence function documents include: (A) National Security Act of 1947; (B) Atomic Energy Act of 1954; (C) Executive Order 12333; (D) DOE's "Procedures for Intelligence Activities;" and (E) Supplement #5 to the DOE Procedures for Intelligence Activities.

A. National Security Act of 1947 (50 U.S.C. 413) (U)

(U) The National Security Act provides the basic organization of the United States national security effort. The Act addresses, in part, the requirement to report intelligence activities to Congressional intelligence committees.

B. Atomic Energy Act of 1954 (42 U.S.C. 2271) (U)

- (U) The Atomic Energy Act addresses, in part, the investigative jurisdiction for criminal violations of the Act. Section 2271 reads:
 - (U) The Federal Bureau of Investigation of the Department of Justice shall investigate all alleged or suspected criminal violations of this Act.

C. Executive Order 12333 (United States Intelligence Activities), dated December 4, 1981 (U)

- (U) Executive Order 12333, provides guidelines for the conduct of intelligence activities and the composition of the Intelligence Community.
- (U) As the designated Senior Intelligence Officer (SIO), the Director of the Office of Intelligence, pursuant to Section 1.7 of Executive Order 12333, shall, in part:
 - 1. (U) Report to the Attorney General possible violations of Federal criminal laws by employees and of specified criminal laws by any other person as provided in

- procedures agreed upon by the Attorney General, in a manner consistent with the protection of intelligence sources and methods, as specified in those procedures;
- 2. (U) In any case involving serious or continuing breaches of security, recommend to the Attorney General that the case be referred to the FBI for further investigation; and,
- 3. (U) Furnish the Director of Central Intelligence (DCI) and the National Security Council (NSC), in accordance with applicable laws and these Procedures, the information required for the performance of their respective duties.
- (U) Additionally, pursuant to Supplement #2 to DOE Procedures for Intelligence Activities, the Director of Intelligence, as the SIO, is responsible for reporting to the Intelligence Oversight Board, the Director of the Central Intelligence Agency, the DOE Inspector General, and the Office of General Counsel, concerning any counterintelligence activities that may be unlawful or contrary to Executive Order 12333 or the DOE Intelligence Procedures.
- D. Department of Energy Procedures for Intelligence Activities, dated October 19, 1992 (U)
- (U) DOE's Procedures for Intelligence Activities (Procedures) were approved by the Attorney General and adopted pursuant to Executive Order 12333.
- (U) The Procedures allow DOE Intelligence Components to conduct administrative inquiries and investigations to determine the existence of clandestine relationships, contacts with foreign intelligence services, and other hostile activities directed against DOE facilities.
- (U) Pursuant to the Procedures, "As soon as the DOE administrative inquiry or investigation reveals clandestine activity or a relationship with foreign intelligence services, the DOE Intelligence Component must promptly advise the FBI. The FBI will conduct and coordinate all subsequent counterintelligence or criminal investigative activities regarding clandestine activities, suspect relationships or contacts with foreign nationals at DOE facilities. The FBI will determine whether:
 - 1. (U) It will assume responsibility for continuing the investigation, and/or
 - 2. (U) Request that DOE Intelligence Components assist the FBI in collecting additional information..."
- (U) Additionally, the Procedures state that the Heads of DOE and DOE contractor elements that constitute or contain Intelligence Components shall in any case involving a breach of security regulations and guidelines by either DOE or non-DOE employees, Orecommend that the Director of Security Affairs take appropriate investigative action.

- (U) The Procedures provide the following reporting requirements:
 - (U) Each employee of a DOE Intelligence Component shall report any questionable activity to the Director of the Office of Intelligence and to either the General Counsel or the Inspector General. The Director of the Office of Intelligence shall report any questionable activity to the General Counsel and the Inspector General.
 - 2. (U) The Heads of DOE and DOE contractor elements that constitute or contain Intelligence Components shall report any questionable activity within the element to either the General Counsel or the Inspector Gene: all and to the Director of the Office of Intelligence.
 - (U) The General Counsel and the Inspector General shall promptly report to the President's Intelligence Oversight Board all activities that they have reason to believe may be illegal or contrary to Executive Order, Presidential directive or applicable DOE policy, including these Procedures.
- E. Supplement #5 to the DOE Procedures for Intelligence Activities, dated June 10, 1999 (U)
- (U) Supplement #5 to DOE Procedures for Intelligence Activities announced a reorganization of the Office of Counterintelligence and the Office of Intelligence pursuant to Presidential Decision Directive/NSC-61 (PDD-61), dated February 11, 1998. Pursuant to Supplemental #5, PDD-61 directed the establishment of an independent Office of Counterintelligence reporting directly to the Secretary of Energy and the re-establishment of an independent Office of Intelligence, also reporting directly to the Secretary. Supplement #5 further states that management responsibility for both offices have been delegated by the Secretary to the Deputy Secretary. Supplement #5 states that PDD-61 does not permit this responsibility to be further delegated.

II. DOE COUNTERINTELLIGENCE PROGRAM (U)

- (U) Key counterintelligence function documents include: (A) DOE Order 5670.3;
- (B) Counterintelligence Procedural Guide; (C) Intelligence Authorization Act; and
- (D) 1992 Memorandum of Understanding between the Federal Bureau of Investigation and Department of Energy; (E) Supplemental Agreement to the University of California Contract for the Management of the Los Alamos National Laboratory.

A. DOE Order 5670.3, Counterintelligence Program, dated September 4, 1992 (U)

- (U) The Order states that the Field Office Manager shall designate a Federal employee to serve as a Field Office Counterintelligence Program Manager (CIPM). The Order further states that the CIPM has direct access to the Field Manager for sensitive CI activities or issues. Pursuant to the Order, the CIPM is authorized to conduct inquiries and administrative investigations in the fulfillment of the CI mission. The Order states that when an inquiry or administrative investigation provides reason to believe that there may be a basis for an espionage investigation, the matter will be immediately referred to the Federal Bureau of Investigation.
- (U) The Order states, in part, that the Director of Counterintelligence shall:
 - 1. (U) Conduct counterintelligence inquiries and administrative investigations based on indicators of the existence or presence of espionage;
 - 2. (U) Advise Office of Security Affairs and the cognizant Program Secretarial Officer (PSO) of CI investigation or inquiries into matters that might have a potential impact on DOE safeguards and security interests; and
 - (U) Establish and maintain liaison with SA-1 and PSO's to facilitate the exchange and discussion of information regarding CI and/or safeguards and security related activities which may fall within the purview of both offices.
- (U) The Order further states that the Director of Security Affairs shall, in part,:
 - 1. (U) Advise the Office of Intelligence of security investigations or inquiries into matters having a potential impact on DOE/CI matters.
 - (U) Administer the program for the conduct of preliminary internal investigations of unlawful disclosures of classified information.
- (U) The Order states that the Field Office Counterintelligence Program Manager shall notify the Director of Intelligence within 24 hours of all incidents involving suspected or identified foreign intelligence activities and all incidents involving suspected or identified technical penetrations affecting persons or facilities under their jurisdiction.

B. Counterintelligence Procedural Guide, dated November 1995 (U)

- (U) The DOE Counterintelligence Procedural Guide (Guide) contains detailed operating procedures for use by the DOE Counterintelligence Organization. The Headquarters Counterintelligence Division has established an operational organization consisting of three major components: the HQ element (HQ/ECI), i.e., Headquarters Energy Counterintelligence Division, which provides oversight, guidance and liaison at the national level; the CI Program Managers (CIPM) who provide oversight guidance at the Operations/Field level; and, the Contractor Counterintelligence Officers (CCIO) who are responsible for CI programs at the local facility level.
- (U) The Guide requires that once CI identifies elements of espionage, then the CI office ceases any further inquiry, notifies the FBI, and then provides support to the FBI if requested.
- (U) It should be noted that the Guide does not require CI personnel to coordinate CI matters with DOE Office of Safeguards and Security. However, DOE Order 5670.3 which is attached to the Guide, requires coordination between the Director of CI and the Office of Safeguards and Security.
- (U) The Guide states that Administrative Inquiries (AI) are conducted to obtain information confirming or refuting allegations or information indicating a DOE contractor or federal employee may be or have been involved in or subject to covert collection of information by a foreign intelligence service. AIs can be conducted by CIPMs, CCIOs, or Energy CI personnel. One of their responsibilities while conducting an AI is to identify indicators of potential espionage. If indicators exist, it is their responsibility to immediately refer the case to the FBI and provide assistance as needed.
- C. Intelligence Authorization Act, "Coordination of Counterintelligence Activities," dated October 14, 1995 (50 U.S.C. 402a) (U)
- (U) Section 811 of the Intelligence Authorization Act requires DOE to immediately advise the FBI of any information, regardless of its origin, which indicates that classified information is being, or may have been, disclosed in an unauthorized manner to a foreign power or an agent of a foreign power.
- D. Memorandum of Understanding between the Federal Bureau of Investigation and the Department of Energy, dated October 7, 1992 (U)

Purpose (U)

The MOU states that its purpose is to define procedures that are mutually acceptable to the FBI and DOE regarding the conduct and coordination of counterintelligence activities and investigations involving DOE programs, facilities, or personnel in the United States. Specifically, the MOU defines DOE's investigative

support to the FBI and provides procedures for coordinating FBI investigations of DOE referrals of alleged or suspected counterintelligence activities.

DOE Assistance to FBI (U)

The MOU states that DOE will assist the FBI foreign counterintelligence investigations and activities to the extent of their authorization under Executive Order 12333 and the Atomic Energy Act of 1954, as amended, by notifying the FBI promptly of information or allegations of counterintelligence significance regarding past or present DOE personnel. The MOU states that this may include, but is not limited to the following:

- 1. Any statement, conduct or other behavior by present or former DOE personnel, or other individuals about whom DOE obtains information, which indicates that the individual is, or may be, an agent of a foreign power, or a target of a foreign power, or any other entity, foreign or domestic, attempting to illegally obtain classified or sensitive DOE information.
- 2. Any information or allegation which reasonably indicates that present or former DOE personnel, or other individuals about whom DOE obtains information, have made or have attempted an unauthorized contact with an agent of a foreign power.
- 3. Any information or allegations regarding the targeting and/or compromise of DOE information and/or facilities by a foreign power or their agents.

The MOU states that when a DOE administrative investigation discloses information or allegations of possible intelligence activity or unauthorized contact on the part of DOE personnel with a foreign power, the matter will be promptly referred to the FBI. It further states that if the FBI declines primary investigative jurisdiction, DOE may elect to continue to pursue necessary leads as appropriate to resolve the allegation or facilitate administrative sanctions.

The MOU states that "This MOU is not intended to affect DOE's authority to conduct administrative investigations or inquiries related to DOE personnel or facilities. While the DOE may take appropriate administrative, disciplinary or other action at any time in connection with a DOE employee whose activities are reported to the FBI, DOE will coordinate with the FBI in advance of any intended action, to avoid prejudicing any ongoing or planned FBI investigative effort or criminal prosecution."

FBI and DOE Coordination (U)

The MOU states that the point of contact for coordination of referred matters will be the Office of Counterintelligence, DOE, and the Intelligence Division, FBI. The MOU further states that the FBI will "keep DOE informed of pertinent developments in DOE referred cases being investigated by the FBI." The MOU states that following a DOE referral to the FBI, DOE will fully coordinate all future investigations or administrative action related to the referred information with the FBI.

The MOU states that FBI field offices will continue to conduct liaison with DOE field offices and needs and requests for assistance and/or technical services will be conducted at a local level unless circumstances dictate otherwise.

The MOU states that both agencies will mutually exchange information or allegations concerning agents of foreign powers whose conduct indicates an attempt to obtain information regarding DOE personnel, facilities and/or programs. The DOE and the FBI's headquarters and field offices may directly request and receive information of the other regarding foreign powers' intelligence activities directed at DOE.

The MOU states that "In matters of extreme sensitivity, the dissemination of the information within the receiving agency may be subject to restrictions agreed to between the parties."

E. University of California Contract to Manage the Los Alamos National Laboratory, dated October 1, 1997 (U)

(U) A Supplemental Agreement (Supplement) to the University of California Contract for the Management of the Los Alamos National Laboratory became effective October 1, 1997. The Supplement requires the Contractor Counterintelligence Officer to immediately report counterintelligence concerns to the DOE Headquarters Counterintelligence Division [NOTE: The Supplement does not provide specifics on counterintelligence procedures.]

III. PERSONNEL SECURITY AND ACCESS TO CLASSIFIED MATTERS (U)

- (U) Key security function documents include: (A) 10 Code of Federal Regulations 710;
- (B) DOE Order 472.1B; and (C) DOE Order 471.2A, Information Security Program.
- A. 10 Code of Federal Regulations, Part 710, "Criteria and Procedures for Determining Eligibility for Access to Classified Matter or Special Nuclear Material," date July 8, 1994 (U)
- (U) The Coc'e of Federal Regulations (CFR) identifies security regulations that pertain, in part, to the: (1) suspension of access authorization; and (2) the responsibilities of the Local Operations Office Director of Security, the Operations Office Manager, and the Director, Office of Safeguards and Security, when information is obtained which may create a question as to an individual's eligibility or continued eligibility for access authorization.
- (U) The CFR provides, in part, the following examples of "derogatory" information that may create a question as to an individual's eligibility:
 - (U) Committed, prepared or attempted to commit, or aided, abetted or conspired with another to commit or attempt to commit any act of sabotage, espionage, treason, terrorism or sedition.
 - (U) Failure to protect classified matter or safeguard special nuclear material or violated or disregarded security or safeguards regulations to a degree, which would be inconsistent with the national security.
- (U) The CFR states that once derogatory information has been established, the Local Director of Security will authorize an interview of the individual or request other appropriate actions. If the question as to eligibility is not resolved, the Local Director of Security will submit the matter to the Operations Manager (Manager). A decision by the Manager shall be rendered within 10 days of receipt. If the Manager agrees that derogatory information is present and that appropriate attempts to resolve the derogatory information has failed, the Manager shall forward the individual case history to the Director, Office of Safeguards and Security, with a request to conduct an administrative review. If the Manager believes derogatory information has been favorably resolved, then the Manager shall grant access authorization to the individual.
- (U) The CFR further provides that following the Manager's decision, the Director, Office of Safeguards and Security, may take one of the following options: (1) authorize the granting of access authorization; (2) began the administrative review process; or (3) take other action as the Director, Office of Safeguards and Security, deems appropriate. The Director, Office of Safeguards and Security, must make one of these options within 30 calendar days of receipt of the case unless an extension is granted.

- (U) Pursuant to the CFR, if the question as to the individual's continued eligibility for access authorization is not resolved in favor of the individual, the Local Director of Security will submit the matter to the Manager with a recommendation that the individual's DOE access authorization is suspended pending a final determination. Within two working days of receipt of the recommendation to suspend, the Manager shall review the matter and authorize continuation or suspension of access authorization. The access authorization of an individual shall not be suspended except by the direction of the Manager. This authority may be delegated to the Acting Manager. The Manager shall immediately notify the Director, Office of Safeguards and Security, of the action and the rearon(s). The Manager shall also submit a request for authority to conduct an administrative review proceeding within 10 calendar days of the suspension. A duplicate copy of the explanation shall be supplied to the Personnel Security File, and the Director, Office of Safeguards and Security.
- (U) The CFR states that upon suspension, the individual, his employer and any other DOE Operations Office or known government agency where the individual holds an access authorization, shall be notified immediately. The notification shall be in writing to the individual and shall specify in general terms the reason(s) why the suspension has been effected. Pending final determination of individual's eligibility, the individual shall not be afforded access to classified matter, special nuclear material, or unescorted access to security areas that require the individual to possess a DOE access authorization. The Manager shall, within 10 calendar days of the suspension date, submit a request for authority to conduct an administrative review proceeding, accompanied by an explanation of its basis.
- (U) The CFR states that the Manager shall prepare a notification letter, approved by the local Office of Chief Counsel or the Office of General Counsel for Headquarters cases, for delivery to the individual within 30 days. The letter shall provide, in part, that: (1) reliable information has created a substantial doubt concerning the individual's eligibility for access authorization; and (2) eligibility can be regained either by the Manager based on information in the case file, or by personal appearance before a Hearing Officer.

B. DOE Order 472.1B, Personnel Security Activities, dated March 24, 1997 (U)

- (U) The Order states, in part, that the Head of Headquarters Elements shall provide written notification to the Director of Safeguards and Security of the condition within two working days of becoming aware of derogatory information.
- (U) The Director of Security Affairs renders final determinations to grant or deny, reinstate or revoke DOE access authorization under 10 CFR 710.
- (U) Attachment 1 to DOE Order 472.1B (Attachment) prescribes requirements, restrictions, and other procedures necessary for DOE contractors with regard to personnel security activities. The Attachment states, in part, that contract officials are to verbally notify DOE officials followed by a written notification within 10 working days of when

made aware of information of personnel security interest. The information must be characterized as reliable and relevant and create a question as to the individual's access authorization eligibility as exemplified in 10 CFR 710.

(U) The Attachment states that the cognizant DOE office shall notify the contractor in writing when an employee's access authorization is suspended or denied. Upon receipt of such notification, the contractor is responsible for ensuring that the individual is precluded from access to classified matters.

C. DOE Order O 471.2A, Information Security Program, dated March 27, 1997 (U)

(U) The Order establishes an Information Security Program for protection and control of sensitive information. The Order requires the Director of Energy Intelligence to coordinate with the Office of Security Affairs concerning security issues, to include espionage and possible or potential compromise of intelligence-related information.

All portions of this exhibit are UNCLASSIFIED

List of Personnel, with Corresponding Duties and Responsibilities

This document lists individuals from the U.S. Department of Energy (Department) and Los Alamos National Laboratory (LANL) involved in the key events outlined in Office of Inspector General inquiry 199HQ010. Positions, titles, and general duty descriptions were obtained during interviews with these officials and a review of selected personnel records, and cover the period May 1996 to March 1999.

L	U.S. DEPARTMENT OF ENERGY HEADQUARTERS
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¹ An April 1, 1998, reorganization changed NN-35 to the Office of Counterintelligence (CN-1).

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