

### Waste Materials and Disposition Update Environmental Management Site-Specific Advisory Board Chairs' Meeting June 15, 2011

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## **DOE's Waste Management Priorities**

- Continue to manage waste inventories in a safe and compliant manner.
- Address high risk waste in a costeffective manner.
- Maintain and optimize current disposal capability for future generations.
- Develop future disposal capacity in a complex environment.
- Promote the development of treatment and disposal alternatives in the commercial sector.
- Review current policies and directives and provide needed oversight.







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# Goal #3 Disposition 90% of TRU Waste by 2015



All Legacy TRU waste to WIPP by 2020, except for Hanford

65% Legacy TRU disposed to date; 90% by 2015

#### Completed Legacy TRU Sites

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✓ ARCO

- ✓ Energy Technology Engineering Center
- ✓ University of Missouri Research Reactor
- ✓ Lawrence Berkeley National Laboratory
- ✓ US Army Materiel Command
- ✓ Lovelace Respiratory Research Institute
- ✓ Rocky Flats Environmental Technology Site
- ✓ Mound
- ✓ Brookhaven National Laboratory
- ✓ Knolls Atomic Power Laboratory-Nuclear Fuel Services
- ✓ Fernald
- ✓ Battelle Columbus Laboratories
- ✓ AREVA (Framatome)
- ✓ General Electric Vallecitos Nuclear Center
- ✓ Nevada Test Site
- Lawrence Livermore National Laboratory (Site 300)
- ✓ Separations Process Research Unit



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# **TRU Waste Disposition Updates**

- TRU waste processing and disposal efforts continue to be accelerated through the American Recovery and Reinvestment Act
  - FY 2010 marked significant TRU shipping accomplishments with 1,128 contact-handled and remote-handled shipments.
  - FY 2011 shipment goal is 1,475 CH-TRU, RH-TRU, and intersite shipments
- ➢ In FY 12, the primary focus of the National TRU Program will be:
  - Toward completion of the Savannah River Site's legacy TRU in FY13
  - Continuing accelerated shipments from Idaho
  - And, shipments from Los Alamos in support of the Consent Decree milestone to close Area G in 2015
- Recertification Application approved by EPA November 18, 2010, and Hazardous Waste Permit Renewal Application approved by the New Mexico Environmental Department November 30, 2010
- > TRUPACT-III, for large box waste, has been certified by NRC
  - First TRUPACT-III shipments from SRS will begin in August



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# **Disposal Operations: Contact-&-Remote** Handled TRU Waste

















# The WIPP Transportation System: Safest shipping containers on the road



"...The [WIPP transportation] system is safer than that employed for any other hazardous material in the U.S...."

National Academy of Sciences, WIPP Panel



# What's New in LLW/MLLW Disposition

- The American Recovery and Reinvestment Act provides needed funding in FY 2011 for solid waste disposition, soil and groundwater remediation, and facility decontamination and decommissioning projects
- Recent update to waste forecasts confirmed that FY 2010 was a peak for disposal volumes, due largely to ARRA funded project.
- Onsite disposal facilities continue to accept the vast majority of the wastes generated by EM activities
  - New onsite disposal cells being considered for Paducah and Portsmouth
- Continued operations of the NNSS disposal facility is critical to meet complex-wide needs, especially for those wastes that cannot be disposed at commercial facilities

#### Recent developments and changes...

- Complex-wide treatment contract(s) were awarded in July 2010, and several task orders have been awarded
- A new competitive acquisition for commercial disposal services has recently been initiated
- WCS Federal Disposal Facility in Texas under construction and expected to begin operations in early 2012.



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### New Mixed Waste Disposal Cell in Nevada





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# LLW/MLLW Disposal Forecast Trends

(millions of cubic feet)



Source: 2011 WIMS data; excludes "TBD" streams



http://www.emwims.org/

# Update on Savannah River Site (SRS) DU Oxide Disposition

- SRS DU oxide was determined to be excess to mission needs, and plans undertaken to dispose of oxides as waste
  - Originally, 35,800 containers
  - Four successful shipment campaigns from FY03-FY08
- > DOE had planned to dispose of remaining SRS DU oxide at Clive
  - First of three planned rail shipments completed in December 2009
  - These DU oxides remain in storage at Clive pending outcome of siteperformance assessment/regulatory action
- Nevada Site Office conducted special analysis to determine the acceptability of the waste stream for shallow land burial
- Due to Utah regulatory developments, balance of SRS inventory redirected to NNSS after extensive coordination with Nevada
  - Approximately 9,400 containers remained at SRS in December 2010
  - Shipments began by truck in January 2011 and are expected to be completed by the end of FY11



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# DOE is process its first Waste Incidental to Reprocessing Determination under DOE O 435.1

- DOE's has published a Draft Waste Incidental to Reprocessing (WIR) Evaluation for the melter equipment used to vitrify HLW at the West Valley Demonstration Project.
  - "Incidental waste" refers to radioactive waste that is incidental to the operations of managing HLW; i.e., it comes from or has been touched by HLW
  - An evaluation must be made to determine if this particular waste material is incidental to the operations of managing HLW (DOE Manual 435.1-1, Section II.B.2(a) criteria)
  - ✓ If it is incidental, it is non-HLW and per DOE requirements must be managed as LLW or TRU waste based on the waste's specific radioisotopic inventory
  - ✓ The WIR evaluation determines if the waste material is, or it is not, incidental to the reprocessing of HLW
- Conducted 45 day public comment period, which ended April 28, 2011; WIR Determination being finalized in light of NRC and public comments
- Following WIR Determination, final disposal decisions can proceed



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# The Melter



#### 10' x 10' x 10' ft. ~ 53 tons



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### Summary of the Greater-than-Class C LLW Disposal **Environmental Impact Statement**

- Draft EIS published and shared with Congress in February 2011
  - 120-day public comment period (ends 6/27/11)
  - Nine public hearings conducted in April/May at each of the proposed sites and in Washington, DC
  - Meetings also held with CABS and regulators
- Proposed Disposal Methods: deep geologic repository, intermediate depth borehole; enhanced near-surface trench and above-grade vault
- Proposed Disposal Locations: Hanford, INL, LANL, WIPP/WIPP vicinity, NNSS, SRS, and generic commercial locations
- DOE does not have a Preferred Alternative; to be included in Final EIS based on public comment
- Goal is to issue Final EIS in 2012
- Before issuing ROD, DOE must submit a Report to Congress describing disposal alternatives and await Congress' action



# GTCC Waste Inventory

- GTCC Low-Level Radioactive Waste (LLRW): Most hazardous of the four U.S. Nuclear Regulatory Commission (NRC) classes of commercial LLRW
- GTCC-like Waste: DOE generated or owned LLRW or transuranic waste with characteristics similar to GTCC LLRW and no identified path for disposal
- Approximately 12,000 cubic meters (m<sup>3</sup>) with ~160 million curies (MCi)
  - o 8,800 m<sup>3</sup> (75%) is GTCC LLRW; 2,800 m<sup>3</sup> (25%) is GTCC-like waste
  - Relatively small volume but high activity
  - Less than 10% of total volume currently in storage; most waste will not be generated for several decades
- Three Waste Types
  - Activated metals: 2,000 m<sup>3</sup> with 160 MCi
  - Sealed sources: 2,900 m<sup>3</sup> with 2.0 MCi



Other Waste: 6,700 m<sup>3</sup> with 1.3 MCi
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### GTCC Waste Inventory



# **Proposed Disposal Locations**

- Six DOE sites with existing radioactive waste disposal operations and federal land in the WIPP vicinity
- Generic commercial facilities in four NRC regions across the U.S. (Region I-Northeast, Region II-Southeast, Region III-Midwest, and Region IV-West)





# **Alternatives Evaluated**

- 1. No Action (continue current storage practices)
- 2. Geologic Repository at WIPP
- 3. Boreholes at Hanford, INL, LANL, NNSS, WIPP Vicinity, and generic commercial location in Region IV (west)
- 4. Trenches at Hanford, INL, LANL, NNSS, SRS, WIPP Vicinity and generic commercial location in Regions II and IV (southeast and west)
- 5. Vaults at Hanford, INL, LANL, NNSS, SRS, WIPP Vicinity, and generic commercial location in Regions I-IV (northeast, southeast, midwest, and west)

#### DOE Does Not Have A Preferred Alternative

•Preferred alternative(s) to be developed for Final EIS in consideration of public comments on Draft EIS

•Combination of alternatives might be appropriate



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# Potential Human Health Doses Based on Entire Waste Inventory



- Estimated doses for sites arid regions are lower than sites in humid regions (INL estimates incorporate fractured basalt assumptions)
- Potential impacts for alternatives should be used in a comparative manner given the simplifying assumptions and uncertainties
  - Sensitivity analysis performed for critical input parameters to address uncertainties

## Potential Human Health Doses by Waste Type

Maximum Estimated Long-Term Human Health Impacts (Doses) within 10,000 years 800 73,000 800 Activated Metals Sealed Sources Other Waste 600 \*Zero Dose mrem/yr (within 10,000 years) 400 200 0 WIPP Hanford INL LANL NNSS SRS WIPP Vicinity Regions I to IV<sup>a</sup> Alternative 2: Alternative 1: Alternatives 3 to 5: Borehole, trench, and vault<sup>b</sup> Geologic Repository No Action

<sup>a</sup>No action dose estimates range from zero for all waste types in Region IV to the estimates shown for Region I.

<sup>b</sup> Average doses for borehole, trench, and vault

• Other Waste (which is primarily transuranic waste) has significantly higher doses than activated metals and sealed sources where shown



• NNSS, WIPP, and WIPP Vicinity have no doses; Hanford has lower dose estimates as compared to LANL, SRS, and INL

### Considerations for Preferred Alternative(s) for Final EIS

- Public comments on Draft GTCC EIS  $\geq$
- Waste type considerations: radionuclide inventory, waste form stability, physical characteristics, and availability for disposal
- Disposal method considerations: inadvertent human intrusion, construction and operational experience, post-closure care, and cost
- Disposal location considerations: potential human health impacts  $\geq$ (including cumulative impacts); cultural resources and tribal concerns; laws, regulations, and other requirements

Preferred alternative could be a combination of two or more alternatives, based on the considerations below



# Next Steps for the EIS

- Public Comments due June 27, 2011
- Develop Final EIS with preferred alternative in consideration of public comments on Draft EIS
- Issue Final EIS
- Issue Report to Congress and await Congressional action
- Issue Record of Decision
- Implement selected alternative or alternatives
  - Some alternatives may require new or modification to existing federal legislation for implementation



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# EM's New Mercury Management Project

- The Mercury Export Ban Act of 2008 requires DOE to provide storage and long-term management of mercury (non-radioactive) generated in the U.S.
  - Final EIS published in January 2011
  - Sites analyzed in the EIS are Hanford (WA); INL (ID); Grand Junction (CO); Hawthorne (NV); SRS (SC); Andrews (TX); and Kansas City (MO) • WCS facility in Andrews, TX is Preferred Alternative
- Critical Milestones
  - DOE issued Interim Guidance on operating the proposed mercury facility
  - -11/14/09
  - DOE published Draft EIS 01/29/10
  - Final EIS 1/28/11
  - Final Record of Decision and selection of mercury storage site(s) Summer 2011
  - Mercury storage facility ready to accept mercury 01/01/13
  - Ban on export of mercury from the U.S. effective 01/01/13
  - DOE mercury storage facility operating under RCRA permit 01/01/15
- > Outreach
  - Public hearings at nine locations: 2/23/10 3/9/10
  - Public comment period: 1/29/10 3/30/10



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# DOE Order 435.1, Radioactive Waste Management

- EM has initiated a multi-year effort to update DOE Order 435.1
  - Targeted to complete in 2012
- Developed methodologies for updating Order 435.1
  - Established chapter-specific "Core Teams"
  - Review of input from Complex-Wide Review Completed in 2010
  - Currently revising language in Order and supporting documents
  - Public review expected in early FY12
- Public meeting held in Phoenix on March 4 on DOE's efforts to update O 435.1 and NRC actions related to 10 CFR Part 61
  - Included a joint DOE/NRC Panel discussion to respond to and explain agencies' positions, future plans, and specific views regarding the LLW management framework
  - Addressed public and stakeholder suggestions and comments



# EM is continuously improving DOE Order 435.1, *Radioactive Waste Management Order*



# Current Schedule for DOE Order 435.1 Update

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Oct Thru Dec 2010	Jan 2011	Feb Thru Jun 2011	Jul Thru Sep 2011	Oct 2011 To Aug 2012	Aug / Sep 2011
		Public Wkshp WM 2011			
Letter Reqt Updates	Compilation of Redline Chapters	Compilation of Revised Directives Package – old format	Conversion into 251.1C Compliant Package	DRB/Public/Dept Review Process	Outreach
FPD/STA Review	FPD/STA Review	FPD/STA Review			
		Formalization of Rogue Guid	es -	Tech Standard Review	



# EM's National Cleanup Progress: A Sound Investment



#### 2020 Cleanup Vision:

By 2020, EM legacy cleanup will be virtually completed. Hanford will be the only large site remaining. Minor cleanup will remain at Savannah River, Portsmouth, and Oak Ridge.



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End – Backup Follows.....



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#### Corporate Performance Metric Life-Cycle Chart

Completions through FY 2012





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\* Original 110 Sites changed legislatively in 1998. Current inventory is 107 Sites.

# ... and making real progress ...

### **Recovery Act Success**

- Demolition Debris and Soil Permanently disposed 1,220,031 cubic meters of debris and soil, which is enough to fill 488 Olympic swimming pools
- Facility Completions Completed demolition or cleanup of 180 of 261 facilities.
- TRU Waste Dispositioned 2,959 cubic meters of transuranic waste. This waste has been removed from sites' inventories
- Low-Level Waste/Mixed Low-Level Waste Disposed 78,925 cubic meters of low-level and mixed low-level waste, equal to 379,087 55-gallon drums
- Groundwater Wells Installed 448 remediation and monitoring wells
- Mill Tailings Disposed close to 2.2 million tons of uranium mill tailings, surpassing the goal for disposal of the tailings with Recovery Act funding at the Moab Site in Utah



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# Goal 2 : Advanced Simulation Capability for EM

- Completed ASCEM Phase I Demonstration
- Completed draft Platform requirements documents; significant progress on Platform Design document
- Completed refactoring the HPC build system, began developing better Third-Party Library support
- Developed time-dependent Richards' model for flow in the vadose zone
- Refactoring the mesh infrastructure, improving flexibility and generalizing interfaces
- Initiated development of the FY 2011 Phase 2 demonstration plan
- Contacted end users for updated recommendations for the ASCEM development team and conducted face-to-face meetings
- Received written guidance from DOE Richland Operations to proceed with use of BC Cribs for the Phase II Demonstration
- Presented ASCEM to and begun discussions with LANL, NNSS, Paducah, Portmouth, and West Valley personnel on early adoption of ASCEM capability



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