Program Specific Recovery Plan (PSRP) Name: Fossil Energy Research & Development						
( <b>R&amp;D</b> )	(R&D)					
PSRP Lead Program Office	e and/or Laboratory/Site Offic	e: Office of Fossil Energy				
(FE)/National Energy Technology Laboratory (NETL)						
PSRP Lead Manager: Victor K. Der						
Phone: (202) 586-6660 E-mail: Address: 1000						
victor.der@hq.doe.gov Independence Avenue, SW;						
Washington DC 20585						

# Does this program align with an existing PART program? $\rm Y$

# Does this program align with an existing CFDA program? N

Summary of Changes: This May 2010 update of the FE PSRP reflects the following changes:

- The term "baseline Coal Program" has been change to Clean Coal Research Program (CCRP) to reflect terminology used in other supporting documents.
- A table has been added to show the number of active FE Recovery Act projects by component
- Section 4 titled "Major Program Milestones" has been updated to reflect progress towards achieving targeted completion dates, by component
  - o Milestone Status:
    - Carbon Capture and Storage Project Continuation Decision: The initial funding plan was inadequate to make a decision by the original target date. A revised funding plan has been received and is being reviewed.
    - Industrial Carbon Capture and Storage *Innovative Concepts for Beneficial Use of CO<sub>2</sub>* – Award Funds: The delay was caused by protracted negotiations. The Target date has been revised to reflect the actual completion date.
- Subsection 6.1 titled "Accomplishments" has been added to summarize progress to date
- Several formatting changes have been made to improve the presentation of this document

The number of FE R&D Recovery Act Program components and their associated goals and objectives remain unchanged from the original issue of this PSRP. Subsequent issues of this PSRP will continue to update the Program Milestones and will address the status of "Barriers to Effective Implementation" presented in Section 9.

# 1. Objectives

# **1.1 Program Purpose**

The American Recovery and Reinvestment Act of 2009 (ARRA, or Recovery Act) provides an additional \$3.4 billion for Fossil Energy (FE) Research and Development (R&D) to develop and demonstrate Carbon Capture and Storage (CCS) technology, in partnership with industry, and to transition this technology to industry for their deployment and commercialization. The primary goals of the FE R&D Recovery Act Program are to:

- Demonstrate CCS technology to reduce greenhouse gas (GHG) emissions from the electric power and industrial sectors of our economy;
- Become the world's leader in CCS science and technology; and
- Implement projects to support economic recovery by creating many new jobs in pursuit of a secure energy future.

Recovery Act projects will leverage Federal funding, stimulate private sector investment, accelerate delivery of CCS technology, and demonstrate the integration of coal-based energy systems and industrial processes with capture and permanent storage of carbon dioxide ( $CO_2$ ) in geologic formations. Recovery Act projects are logical extensions of several important ongoing FE Clean Coal Research Program (CCRP) baseline activities. The FE R&D Recovery Act Program is comprised of six components, with the following specific objectives:

- Expand and Extend Clean Coal Power Initiative Round 3 (Expand CCPI-3) Accelerate integrated CCS demonstrations by expanding and extending the opportunity for several additional CCS demonstrations for both existing and new electricity generation plants under DOE's ongoing CCPI-3 competition.
- Industrial Carbon Capture and Storage (ICCS) Expand DOE's focus of CCS on advanced coal power systems to additional CCS applications, including the use of petroleum coke as a feedstock for the industrial sector.
- Geologic Sequestration Site Characterization (GSSC) Accelerate the comprehensive characterization of large volume geologic reservoirs augmenting existing data under DOE's Regional Carbon Sequestration Partnerships (RCSP).
- Geologic Sequestration Training and Research (GSTR) Develop the next generation of scientists and engineers by expanding ongoing training and research efforts conducted primarily through DOE's University Coal Research and Historically Black Colleges and Universities programs.
- **Carbon Capture and Storage (CCS)** Design, construct, demonstrate, and analyze one fully integrated advanced coal gasification-based power plant with utility-scale CCS technology capable of safely and permanently storing 1,000,000 metric tons of CO<sub>2</sub> per year.
- **Fossil Energy Program Direction** Expand FE's basic scientific work through a sciencebased National Laboratory Initiative that will foster the development of revolutionary technology solutions to mitigate anthropogenic emissions of CO<sub>2</sub>.

As of May 2010, there are 91 active projects under the above six components. Table 1-1 presents a breakdown of these projects, by component:

Table 1-1: Number of Active Projects by Component			
Expand CCPI-3	5		
ICCS: Area 1	11		
ICCS: Area 2	12		
ICCS: Previously awarded	2		
GSSC	10		
GSTR: Area 1	43		
GSTR: Area 2	7		

CCS	1
Total	91

#### **1.2 Public Benefits**

To achieve the President's stated goal of aggressively reducing our country's GHG emissions by 80 percent by 2050,  $CO_2$  emissions from today's fleet of coal-fueled electric power plants and industrial sources must be addressed. Combined, these sources produce about 50 percent of the Nation's  $CO_2$  emissions. Using technologies available today, the capital cost and energy required to capture and sequester  $CO_2$  are high; however, if advanced low-cost CCS technology is developed and available for broad, cost-effective commercial deployment beginning in the 2020 timeframe, it could play a central role in helping to affordably achieve the reductions in  $CO_2$  emissions required to meet the President's goal.

Our Nation could begin to immediately see benefits that are directly attributable to projects resulting from the Recovery Act. These investments target the development of CCS technology as it may prove to be an effective means to addressing our near-term climate change concerns without forfeiting our economic competitiveness. Recovery Act investments will:

- Demonstrate that large volumes of CO<sub>2</sub> can be safely and permanently stored in geologic formations.
- Accelerate the opportunity for the early commercial learning experience needed to develop affordable CCS technology for the electric power and industrial sectors;
- Train the next generation of scientists and engineers that will be needed to support the commercial deployment and future industrial advancement of CCS.
- Enable the Nation's commercial, industrial and service sectors to compete in a carbon constrained world.

Absent the development of advanced technology and successful demonstration of CCS, meaningful reductions of  $CO_2$  emissions from the power and industrial sector could only occur at high, potentially unacceptable cost. In order for CCS to be a commercially viable and affordable option, we are developing technologies to reduce the increase in the cost of electricity, caused by CCS integration, from the current increase of 30 to 85 percent to approximately a 10 to 35 percent increase by the 2020 timeframe (for advanced gasification and post-combustion capture, respectively).

Given the tremendous scale of the energy industry and the ubiquity of electricity, optimizing the environmentally responsible use of coal can help to reduce oil consumption, limit  $CO_2$  emissions, improve energy security, and maintain our living standards.

The cost effectiveness and public benefit gained from an aggressive and successful demonstration of CCS technology at fully-integrated coal-fueled utility-scale facilities will be enhanced by CCS' availability for application to natural gas combined cycle power plants, thereby covering the sources of 70 percent of U.S electric power generation, and 90 percent of power sector  $CO_2$  emissions. Recovery Act funding will also advance technologies for industrial applications of CCS with target coverage of 10 percent of industrial  $CO_2$  emissions. In addition, Recovery Act funding could support new applications with low or even negative lifecycle  $CO_2$ 

emissions, notably coal-biomass co-firing for electricity generation. ARRA funding will not be used for oil/gas processing (stripping CO<sub>2</sub> and H<sub>2</sub>S from produced natural gas and crude oil production) since it is a mature technology. Projects will result in the early implementation of approximately 8 to 10 large-scale tests and commercial scale demonstrations that will collectively capture and store 7.5 million tons of CO<sub>2</sub> emissions (beyond the FE Clean Coal Research Program baseline) over the 2 to 3 year operating period covered by Recovery Act funding. To demonstrate CCS at the large scale needed for significant impact on carbon emissions, DOE has set a target of selecting two or more projects that will each capture and store approximately one million tons of CO<sub>2</sub> per year. Here it must be recognized that DOE is limited to the scale of proposals received. These facilities, which will provide the early learning commercial experience, will be well positioned to continue to operate with CCS throughout the balance of their commercial life.

The FE R&D Recovery Act Program, in combination with the baseline CCRP, will produce the data and knowledge needed to establish the technology base, reduce implementation risks by industry, and enable broader commercial deployment of CCS to begin by 2020. The funding of revolutionary research for CCS will help the U.S. to realize continued improvement in technology and potentially transform our energy infrastructure.

Cost-sharing requirements will be applied as follows:

- A minimum 20 percent non-Federal cost share will apply to the Industrial CCS project, the Geologic Sequestration Site Characterization project, and the Carbon Capture and Storage project.
- Cost sharing will be waived for the Geologic Sequestration Training and Research project.
- For the Expand and Extend CCPI Round 3 "demonstration" project, FE will require a minimum 50 percent non-Federal cost share and give preference to projects offering larger non-Federal shares.

For FE projects, "demonstration" is defined as the last stage of development before a technology is ready for commercial deployment. Consistent with GAO recommendations for coal demonstration projects, the Federal share for any demonstration projects will require full-funding and are limited to a maximum 25 percent increase of the Federal contribution at the time of project inception with any additional funds to be provided at the Federal government's discretion.

To ensure that public funds are spent cost-effectively, FE will include cost-effectiveness criteria for all project solicitations. The cost-effectiveness criteria will be scored and weighted independently of other weighting criteria. Minimum performance qualifications will need to be met prior to evaluation of cost-effectiveness criteria.

# 2. Components and Activities

# 2.1 Funding Table

The six components within the FE R&D Recovery Act Program and the associated funding levels are shown in Table 2-1:

Table 2-1: Program Funding, by Component				
Component	Total Funding (\$M)			
Expand and Extend Clean Coal Power Initiative Round 3	800			
Industrial Carbon Capture and Storage	1,520			
Geologic Sequestration Site Characterization	50			
Geologic Sequestration Training and Research	20			
Carbon Capture and Storage	1,000			
Fossil Energy Program Direction	10			
TOTAL	3,400			

# 2.2 Kinds and scope of projects and activities to be performed

The long-term strategic objective of the FE CCRP is to foster the development of commerciallyviable near-zero emission highly-efficient coal-based power plants and to facilitate the commercial deployment of these plants in the 2020 timeframe. As an extension of the CCRP, Recovery Act projects will use Federal funding, stimulate private sector investment, accelerate delivery of CCS technology, and in partnership with industry, demonstrate the integration of coal-based energy systems and industrial processes with capture and permanent storage of  $CO_2$ in geologic formations. The Recovery Act activities described briefly below, when integrated with the baseline CCRP, will increase in number and accelerate commercial scale demonstrations of CCS technology, thus increasing potential public benefits and reducing program risk.

• Expand and Extend Clean Coal Power Initiative Round 3 (\$800 million) – DOE modified the existing CCPI Round 3 competition to permit a higher percentage of opportunity fuels such as petroleum coke to be used as a fuel source, and change the required CO<sub>2</sub> capture efficiency from a minimum of 90 percent to a target of 90 percent with a minimum of 50 percent. Due to the much higher level of funding than originally anticipated, a second closing date was added to allow for new or revised applications. Increasing the number of competitively selected projects enabled by the Recovery Act will provide a broader CCS commercial-scale experience by expanding CCS technologies, applications, fuels, and geologic CO<sub>2</sub> storage formations, thereby leading to accelerated CCS deployment.

- Industrial Carbon Capture and Storage (\$1.52 billion) DOE issued a 2-part competitive Funding Opportunity Announcement (FOA) to advance technology for largescale CCS from industrial sources, such as chemical plants, refineries, steel and aluminum plants, manufacturing facilities, opportunity fuels to power (petroleum coke, municipal waste, etc.), and cement plants. These types of facilities currently produce the majority of the CO<sub>2</sub> emissions generated by the industrial sector and have limited experience with CCS technology. The FOA was open to potential new applications of CCS technology. Co-fired coal and biomass electricity generation plants offer compelling economic opportunities to demonstrate CCS and optimize the use of biomass resources. Production of synthesis gas and synthetic natural gas from coal or coal and biomass is another potential growth application for CCS technology. The first part of the FOA targeted projects that capture  $CO_2$  from high concentration and low concentration  $CO_2$ streams, including capture technologies that are applicable to both industrial and postcombustion power generation applications. The second part of the FOA included a new opportunity to pursue innovative concepts for beneficial CO<sub>2</sub> use (e.g. CO<sub>2</sub> mineralization and algae production in conjunction with power plant operation). Applications selected for funding under both parts of the FOA resulted in Phase 1 awards initially, with Phase 2 projects to be selected in accordance with a competitive Renewal Application process meant to down-select to approximately half the number awarded for Phase 1. The selection of Phase 2 awards will be based upon demonstrated Phase 1 technical progress or status of the project to date, strength of the technical idea, and the approach for Phase 2. In addition to the awards made from the FOA, two existing industrial and innovative reuse projects, previously selected via competitive solicitations, will be expanded to accelerate scale-up and field testing. An accelerated development and testing program will facilitate earlier commercial deployment, which is required to reduce technology risk and ultimately reduce cost.
- Geologic Sequestration Site Characterization (\$50 million) –A competitive FOA was issued to comprehensively characterize a minimum of 10 geologic formations. Applicants were encouraged to utilize the experience and expertise of U.S. State Geologic Surveys and desirable for applications to build upon the R&D already accomplished under Carbon Sequestration baseline program. Projects are required to complement and build upon the existing characterization base created by the RCSPs and U.S. State Geologic Surveys thus looking at broadening the range of geologic basins that have been studied to date.
- Geologic Sequestration Training and Research (\$20 million) In August 2009, DOE announced about \$7 million in Recovery Act funding to develop regional sequestration technology training projects. These projects will facilitate the transfer of knowledge and technologies required for site development, operations, and monitoring of commercial CCS projects. In September 2009, DOE announced more than \$12 million in funding for geologic sequestration training and research projects. These projects offer training opportunities for graduate and undergraduate students to provide the human capital and skills required for implementing and deploying CCS technologies. These activities will develop a future generation of geologists, scientists, and engineers that will be needed to fill the gap and provide the skills required for National-scale, large-volume geologic storage projects. Projects will advance educational opportunities across a broad range of

minority colleges and universities and use the University Coal Research and Historically Black Colleges and Universities programs as the models to follow in implementing this new effort. Regional technology training will be implemented that focuses on the applied science and engineering required for CCS projects. No funding will be provided for infrastructure constructions (such as a building).

- **Carbon Capture and Storage (\$1.00 billion)** This component will pursue the design, construction, demonstration, and analysis of one fully integrated advanced coal gasification-based power plant with utility-scale CCS technology.
- **Fossil Energy Program Direction (\$10 million)** This component covers salaries and related expenses for Federal employees and contracts for technical, management, financial and National Environmental Policy Act (NEPA) support services.

# 3. Characteristics

# 3.1 Types of Financial Awards to Be Used

University Coal Research

• Cooperative Agreements and Project Grants.

Fossil Energy R&D

• Cooperative Agreements and Project Grants.

# 3.2 Type of Recipient

University Coal Research

• U.S. Colleges and Universities

Fossil Energy R&D

• States, local governments, universities, governmental entities, consortia, nonprofit institutions, commercial corporations, joint Federal/Industry corporations, U.S. Territories, and individuals

# **3.3 Type of Beneficiary**

University Coal Research

• U.S. colleges and universities will benefit. The principal investigator must be a teaching professor and the grant must support at least one student enrolled at the college/university.

Fossil Energy R&D

• Federal, State, local governments, universities, consortia, nonprofit institutions, commercial corporations, joint Federal/Industry corporations and individuals.

# 4. Major Program Milestones

Tables 4-1 through 4-7 provide a status of the Program Milestones, by Component.

Table 4-1: Major Program MilestonesCarbon Capture and Storage			
Milestone	Original Target	Current Target	Comment
DOE Decision to Re-Start	06/23/09	06/23/09	Milestone completed on

Table 4-1: Major Program MilestonesCarbon Capture and Storage				
Milestone	Original Target	Current Target	Comment	
FutureGen Project			schedule. Note: FutureGen restart will use prior year appropriations; no Recovery Act funds to be obligated.	
Award FutureGen BP-1 Revised Cost Estimate/Funding Plan	08/15/09	08/15/09	Milestone completed on schedule. Note: FutureGen restart will use prior year appropriations; no Recovery Act funds to be obligated.	
NEPA Satisfied (EIS)	07/14/09	07/14/09	Completed on schedule	
Project Continuation Decision	01/31/10	06/30/10	The initial funding plan was inadequate to make a decision by the original target date. A revised funding plan has been received and is being reviewed. Note: FutureGen Project assumes a "Go" decision for subsequent phases and milestones.	
Final Funds Distribution	02/01/10	09/30/10	Target has been revised to reflect a "Go" decision by 06/30/10.	
Complete Detailed Design	TBD	TBD	FutureGen milestone dates will be established upon completion of BP-1.	
1 <sup>st</sup> Major Equipment Arrives on Site	TBD	TBD	FutureGen milestone dates will be established upon completion of BP-1.	
Complete Characterization of at least the 1st CCS Injection Site	TBD	TBD	FutureGen milestone dates will be established upon completion of BP-1.	
Gasifier Installation Complete	TBD	TBD	FutureGen milestone dates will be established upon completion of BP-1.	
Complete Construction and Shakedown	TBD	TBD	FutureGen milestone dates will be established upon completion of BP-1.	
Begin Operations, CO <sub>2</sub> Injection and Data Collection	TBD	TBD	FutureGen milestone dates will be established upon completion of BP-1.	
Complete 1 <sup>st</sup> Year CCS Injections	TBD	TBD	FutureGen milestone dates will be established upon completion of BP-1.	
Project Complete	TBD	TBD	FutureGen milestone dates will be established upon completion of BP-1.	

Table 4-2: Major Program Milestones         Expand CCPI-3				
Milestone	Original Target	Current Target	Comment	
Issue Funding Opportunity Announcement (FOA)	06/09/09	06/09/09	Milestone completed on schedule.	
Receive Applications	08/24/09	08/24/09	Milestone completed on schedule.	
Project Selection Completed	10/28/09	03/09/10	One original project was de- selected and more time was needed to find a replacement. Milestone has been completed.	
Award Projects/Initial Funds Distribution	06/09/10	09/30/09 to 01/30/10	Delay was caused by the need to find a replacement project. The resolution of technical and economic issues may also impact the target.	
NEPA Satisfied (CX, EA)	09/30/10	09/30/11	Original target was too optimistic.	
NEPA Satisfied (EIS)	12/31/10	09/30/12	Original target was too optimistic.	
Final Funds Distribution	09/30/10	09/30/10		
Complete Detailed Design	09/01/11	12/31/11	Date is more realistic based on input received from recipients.	
1 <sup>st</sup> Major Equipment Arrives on Site	12/31/11	06/30/12	Date is more realistic based on input received from recipients.	
Complete Characterization of at least the 1st CCS Injection Site	07/31/12	07/31/12		
Gasifier Installation Complete	NA	TBD	The original target did not account for the inclusion of IGCC projects in the CCPI-3 expansion.	
Complete Construction and Shakedown	09/30/13	09/30/14	Date is more realistic based on input received from recipients.	
Begin Operations, CO <sub>2</sub> Injection and Data Collection	09/30/13	10/01/14	Date is more realistic based on input received from recipients.	
Complete 1 <sup>st</sup> Year CCS Injections	09/30/14	09/30/15	Date is more realistic based on input received from recipients.	
Project Complete	09/30/15	09/30/17	The Recovery Act expands the pre-existing CCPI-3 program. Recovery Act funds will be expended first due to time limitations of outlays (09/30/15) and projects will continue to be funded using unobligated balances from annual	

Table 4-2: Major Program MilestonesExpand CCPI-3			
MilestoneOriginalCurrentCommentTargetTargetTarget			
			appropriations that do not have the same costing restrictions.

Table 4-3: Major Program Milestones ICCS: Area 1 – Industrial Demonstrations			
Milestone	Original Target	Current Target	Comment
Issue Funding Opportunity Announcement (FOA)	06/08/09	06/08/09	Milestone completed on schedule.
Receive Applications	08/07/09	08/07/09	Milestone completed on schedule.
Select Projects	09/10/09	09/10/09	Milestone completed on schedule.
Award Projects/Initial Funds Distribution	11/16/09	11/16/09	Milestone completed on schedule.
Down-select to Phase 2 (Design and Construction)	06/16/10	06/30/10	Several projects have been de- selected, requiring more time to complete the down-selection process.
NEPA Satisfied (CX, EA)	09/30/10	04/30/11	Original target was too optimistic.
NEPA Satisfied (EIS)	12/31/10	10/30/11	Original target was too optimistic.
Final Funds Distribution	09/30/10	09/30/10	
Complete Detailed Design	01/31/11	03/31/12	Date is more realistic based on input received from recipients.
1 <sup>st</sup> Major Equipment Arrives on Site	07/31/11	11/30/11	Date is more realistic based on input received from recipients.
Complete Characterization of at least the 1st CCS Injection Site	07/31/12	01/31/13	Date is more realistic based on input received from recipients.
Complete Construction and Shakedown	09/30/13	03/30/13	Date is more realistic based on input received from recipients.
Begin Operations, CO <sub>2</sub> Injection and Data Collection	09/30/13	04/30/13	Date is more realistic based on input received from recipients.
Complete 1 <sup>st</sup> Year CCS Injections	09/30/14	04/30/14	Date is more realistic based on input received from recipients.
Project Complete	09/30/15	09/30/15	

Table 4-4: Major Program MilestonesICCS: Area 2 – Innovative Concepts for Beneficial Use of CO2				
Milestone	Original Target	Current Target	Comment	
Issue Funding Opportunity Announcement (FOA)	06/08/09	06/08/09	Milestone completed on schedule.	
Receive Applications	08/07/09	08/07/09	Milestone completed on schedule.	
Select Projects	09/10/09	09/10/09	Milestone completed on schedule.	
Award Projects/Initial Funds Distribution	11/16/09	01/15/10	Target was revised to reflect actual completion date. Delay was caused by protracted negotiations. Milestone has been completed.	
Down-select to Phase 2 (Design and Construction)	06/16/10	06/30/10	The delay in award has impacted this target.	
NEPA Satisfied (CX, EA)	09/30/10	12/31/10	Original target was too optimistic.	
NEPA Satisfied (EIS)	12/31/10	03/31/11	Original target was too optimistic.	
Final Funds Distribution	09/30/10	09/30/10		
Complete Detailed Design	01/31/11	03/31/12	Date is more realistic based on input received from recipients.	
1 <sup>st</sup> Major Equipment Arrives on Site	07/31/11	NA	Original target applied to ICCS Area 1, only.	
Complete Characterization of at least the 1st CCS Injection Site	07/31/12	NA	Original target applied to ICCS Area 1, only.	
Complete Construction and Shakedown	09/30/13	09/30/12	Date is more realistic based on input received from recipients.	
Begin Operations, CO <sub>2</sub> Injection and Data Collection	09/30/13	NA	Original target applied to ICCS Area 1, only.	
Complete 1 <sup>st</sup> Year CCS Injections	09/30/14	NA	Original target applied to ICCS Area 1, only.	
Project Complete	09/30/15	09/30/13	Date is more realistic based on input received from recipients.	

Table 4-5: Major Program MilestonesGeologic Sequestration Site Characterization			
MilestoneOriginalCurrentCommentTargetTargetTarget			
Issue FOA	06/02/09	06/02/09	Milestone completed on schedule.
Receive Applications	08/10/09	08/10/09	Milestone completed on schedule.
Select Projects	09/10/09	09/10/09	Milestone completed on

Table 4-5: Major Program MilestonesGeologic Sequestration Site Characterization			
Milestone	Original Target	Current Target	Comment
			schedule.
NEPA Satisfied (CX, EA, EIS)	12/17/09	12/11/09	Milestone completed on schedule.
Award Projects/Initial Funds Distribution	12/17/09	12/11/09	Milestone completed on schedule.
Final Funds Distribution	12/17/09	12/17/09	Milestone completed on schedule.
Begin Reservoir Data Collection	09/30/10	09/30/10	
Begin Field Service Operations	12/31/10	12/31/10	
Complete Well Logging	06/30/11	06/30/11	
Initiate Population of NatCarb Database	11/30/11	11/30/11	
Complete Population of NatCarb Database	11/30/12	11/30/12	
Project Complete	12/10/12	12/10/12	

Table 4-6: Major Program Milestones           Geologic Sequestration Training and Research: Universities and Colleges			
Milestone	Original Target	Current Target	Comment
Issue FOA	07/01/09	07/01/09	Milestone completed on schedule.
Receive Applications	08/11/09	08/11/09	Milestone completed on schedule.
Select Projects	09/11/09	09/11/09	Milestone completed on schedule.
NEPA Satisfied (CX, EA, EIS)	12/23/09	12/01/09	Milestone completed on schedule.
Award Projects/Initial Funds Distribution	12/23/09	12/01/09	Milestone completed on schedule.
Final Funds Distribution	12/23/09	12/23/09	Milestone completed on schedule.
100 Undergraduate and Graduate Students Trained	12/23/12	12/23/12	
Project Complete	12/23/12	12/23/12	

Table 4-7: Major Program Milestones           Geologic Sequestration Training and Research: Establish CCS Training Centers				
Milestone	OriginalCurrentCommentTargetTarget			
Issue FOA	06/02/09	06/02/09	Milestone completed on schedule.	

Table 4-7: Major Program Milestones           Geologic Sequestration Training and Research: Establish CCS Training Centers			
Milestone	Original Target	Current Target	Comment
Receive Applications	07/22/09	07/22/09	Milestone completed on schedule.
Select Projects	08/24/09	08/24/09	Milestone completed on schedule.
NEPA Satisfied (CX, EA, EIS)	12/10/09	11/17/09	Milestone completed on schedule.
Award Projects/Initial Funds Distribution	12/10/09	11/17/09	Milestone completed on schedule.
Final Funds Distribution	12/10/09	12/10/09	Milestone completed on schedule.
Complete Training Center Curriculum Development	09/30/10	09/30/10	
Complete 1 <sup>st</sup> Training Classes – All Learning Centers	12/31/10	12/31/10	
100 Professionals Trained	07/31/11	07/31/11	
250 Professionals Trained	04/30/12	04/30/12	
Complete Training Center Workshops – 500 Professionals Trained	12/10/12	12/10/12	
Project Complete	12/10/12	12/10/12	

For a discussion of Environmental Review Compliance (NEPA), see Section 10 of this PSRP.

# 4.1 Access to Project Information

All FE R&D Recovery Act project awards, project milestones, and reports of progress against established baselines will be available for public review at <u>http://www.recovery.gov</u>. The availability of project cost and performance data will comply with the Special Provisions Related to work funded under the Recovery Act of 2009 which states:

"Not later than 10 days after the end of each calendar quarter, each recipient shall submit a report to the Contracting Officer or to an address or website designated by the Contracting Officer that contains:

- The total amount of American Recovery and Reinvestment Act of 2009, Pub. L. 111-5, covered funds received from that agency;
- The amount of American Recovery and Reinvestment Act of 2009, Pub. L. 111-5, covered funds received that were expended or obligated to projects or activities;
- A detailed list of all projects or activities for which American Recovery and Reinvestment Act of 2009, Pub L. 111-5, covered funds were expended or obligated, including:
  - Name of project or activity
  - Agreement number
  - Description of project or activity

- Evaluation of the completion status of project or activity;
- Estimate of number of jobs created and retained by project or activity in the manner and form prescribed
- Infrastructure investments made by State and local governments, purpose, total cost, rationale of agency for funding infrastructure investment, name of agency contact.
- Information on subgrants awarded by recipient to include data elements required to comply with the Federal Accountability and Transparency Act of 2006 (Pub. L. 109-282)."

#### 5. Monitoring and Evaluation

#### **5.1 Corporate Controls**

#### Recovery Leadership & Operations

The DOE Recovery Office is the central point for implementation and execution of Recovery Act activities. A recovery operations team will oversee implementation management, such as monitoring project status, evaluating cost and schedule progress, ensuring thorough reporting, coordinating with external entities, and holding monthly performance and review meetings with senior departmental managers on the implementation status of specific recovery projects.

#### Recovery Funding Oversight, Performance

In addition to DOE's standard funds control mechanisms, Recovery Act funds are subject to additional process controls to ensure funds are not co-mingled, are tracked to enable reporting, and are spent responsibly. DOE recovery funds are released for implementation in a staged approach. Programs develop initial project plans which include performance metrics and require management approval.

#### Office of Internal Review (OIR)

DOE's OIR helps programs ensure that internal controls are in place, effective, and support the risk based approach to managing Recovery Act activities. OIR programs are being implemented or expanded to ensure the Recovery Act objectives are met, and DOE managers and partners are both held accountable for successful execution and also have the appropriate tools to ensure that success. These programs include coordinating DOE's "Internal Control Acknowledgment" program, conducting agency wide assessments and analyses and performing oversight of Recovery Act programs, including site and field visits. OIR worked with key impacted programs to produce initial vulnerability assessments identifying potential program specific and cross-cutting risks to ensure successful execution.

#### **5.2 FE Processes**

#### Program Planning and Project Initiation

Key CCRP planning documents include DOE's Strategic Plan, FE's Strategic Plan, FE's Multiyear Coal Program Plan, the Annual Congressional Budget Request, pre-established Annual Government Performance and Results Act (GPRA) Program Targets and Annual Program Documentation, such as Annual Operating Plans. Recovery Act program planning is being accomplished with the objective of enhancing DOE's ability to achieve its overall CCS program objectives. Recovery Act projects are initiated by issuing competitive solicitations for financial assistance awards or by adding scope, schedule and funding to existing competitively selected projects (more information can be found at <u>http://www.fossil.energy.gov/</u> and <u>http://www.netl.doe.gov/</u>).

#### Periodic Agency Reviews

Performance assessment provides essential feedback on the effectiveness of the Program's mission, goals, and strategies. FE relies on a comprehensive suite of tools to evaluate its programs, ensure relevance to National energy needs, and guide decisions at the project and program level. FE routinely commissions the independent review of key technology areas in accordance with the Department's Guide for Managing General Program Evaluation Studies. Peer Reviews conducted by independent experts from the American Society of Mechanical Engineers (ASME) and the International Energy Agency (IEA) have been completed for key areas of FE's baseline CCRP, including Advanced Gasification, Advanced Turbines, Carbon Sequestration, Regional Carbon Sequestration Partnerships, Fuel Cells, and Fuels.

The results of these reviews and a summary of the findings developed by Review Panels can be found on the National Energy Technology Laboratory (NETL) web-site under Technologies, Coal and Power Systems, and are routinely posted and made publicly available on the NETL web-site as new reviews are completed. All recommendations and action items resulting from these reviews are evaluated, addressed, and resolved via the development of detailed mitigation strategies and actions that are recorded and tracked through completion (more information can be found at <a href="http://www.netl.doe.gov/">http://www.netl.doe.gov/</a>).

As an extension of the baseline CCRP, the processes and procedures for conducting independent expert reviews will be applied to all Recovery Act projects.

#### Process for Managing Project Risk

The risk assessment and management process to be applied to Recovery Act projects by FE is described in **SSC PMP-IV-1, Project Risk** and addresses **Risk Assessment**, which includes *risk identification* (as to presence) and *evaluation* (as to nature and severity), and **Risk Management**, which addresses *risk response* (as to actions taken on the basis of a completed risk assessment) and *risk mitigation* (as to reduction in the likelihood and/or severity of risk events based on the response actions taken). Project risk assessment and management are ongoing activities at FE. These activities occur continually in the process determining mission need, establishing requirements, considering alternatives, developing a FOA, evaluating applications, negotiating awards, and monitoring the performance of recipients. The use of a comprehensive formal process is necessary and desirable in order to ensure (1) a high level of awareness and participation across the institution, (2) commonality in approach, (3) documentation of risk assessment and actions, (4) archiving of information on results, and (5) effective extraction of lessons-learned for future application.

Since risk is inherent to all projects, regardless of the level of complexity, cost, or visibility, project risk must be addressed to the appropriate level for every project. FE does not seek to avoid risk in the selection and overview of projects. Rather, FE seeks to ensure that risk is managed both efficiently and effectively. Identifying risk events and corrective actions that may

be required, if events occur, will minimize disruption to the project. The depth of analysis, complexity and cost of the resulting risk management plan will differ from project to project, based on the nature and collective potential or likely consequences of the risk. This concept of "tailoring" risk management acknowledges that different projects require different risk management approaches to appropriately address project risk (more information can be found at <a href="http://www.netl.doe.gov/business/solicitations/ssc2008/DE-SO26-08000662/PM">http://www.netl.doe.gov/business/solicitations/ssc2008/DE-SO26-08000662/PM</a> Guidelines.pdf).

# Project Planning, Management and Oversight

Recovery Act projects will take the form of financial assistance grants and cooperative agreement awards. These projects will be managed in accordance with "the spirit" of the principles and discipline prescribed in DOE Order 413.3A (Acquisition of Major Capital Assets) as required by departmental guidance provided on June 23, 2006 by the Under Secretary to all Program Secretarial Officers on the subject of Project Management Expectations for Financial Assistance Activities. This guidance established a framework that identified *seven principles* to be incorporated into the project formation and management of all Department-wide financial assistance projects. These principles are:

- 1. Mission need must be defined and approved by the appropriate management official;
- 2. A range of alternatives to meet the mission need must be considered, developed, and evaluated;
- 3. Project objectives must be defined upfront and be used to judge project success;
- 4. Project performance risks (technical, financial, and otherwise) must be identified and mitigated in an implementation strategy;
- 5. Projects must be managed by qualified individuals;
- 6. Scope, schedule and budget must be established for each project and serve as the basis for project management; and
- 7. Projects must be managed and reported against the established scope, schedule and budget.

As part of its approach to risk management, FE has developed processes to obligate funds responsibly and expeditiously. FE has developed specific requirements for project progress before funds are obligated. For all demonstration projects, FE will require that the following stages are completed before full obligation of funds: concept, design, cost estimate, funding sources identified, and site access. If these stages are not complete by September 30, 2010, FE will terminate the project.

FE builds decision points into projects where, if key milestones are not met, FE reserves the right to withdraw from the project. Projects may also be unilaterally terminated by FE for noncompliance with the terms of the award or for failure to make progress.

Funds from terminated projects that become available before September 30, 2010 may be allocated to the selection and award of a project from a candidate list of highly-ranked projects not initially selected because of a lack of available funding under that particular FOA or, in the case of a GSTR Grant project, allocated to a new project selected from a 3-month rolling closing date established under the original competitive solicitation. Funds from terminated projects that

become available after September 30, 2010 (the date when the authority to re-obligate funds to other ARRA projects will have expires) will be returned to the Treasury General Fund.

#### Project Management

Recovery Act project management will be based on satisfying the requirements of NETL's Federal Project Management Guidelines. Sound project management principles will be used such as variance analysis and control of project cost, schedule and performance baselines for managing all Recovery Act projects. While total project costs are estimated at the time of the award, Research, Development and Demonstration (RD&D) projects tend to evolve as more definitive performance data, knowledge and analysis are obtained throughout a project's life. Therefore, periodically revising baselines is permitted and may be achieved through formal modification of the financial assistance grant or cooperative agreement award.

As appropriate for the level of maturity of a technology under development within a particular Recovery Act project, a modified stage-gate process will be used to assess progress through the various stages of technology development. Projects will be managed in phases with discrete budget periods. Cost, schedule, and technical status are reviewed prior to the start of any subsequent budget period and at discrete points to determine whether the project should continue into a subsequent phase, be terminated, or be revised to better meet objectives. Depending on the nature of the project, these decisions typically coincide with significant expenditures, such as major equipment purchases, completion of feasibility tests, assessment of scale-up studies, and start of construction. In order to transition from one budget period to another the recipient must submit the following information:

- 1. A report on the progress toward meeting the objectives of the project, including any significant findings, conclusions, or developments, and an estimate of any unobligated balances at the end of the period including how they will be spent in the upcoming budget period.
- 2. A detailed budget and supporting justification for the upcoming budget period if additional funds are requested, a reduction of funds is anticipated, or a budget for the upcoming budget period was not approved at the time of award.
- 3. A description of the plans for the conduct of the project during the upcoming budget period.

Continuation funding is contingent on a) availability of funds, b) satisfactory progress towards meeting project objectives, c) submittal of required reports, and d) compliance with the terms and conditions of the financial assistance award.

The Continuation Application is reviewed by the NETL Integrated Procurement Team (IPT), which includes the project manager as well as legal, procurement, and technical personnel. The IPT determines whether the applicant has made satisfactory progress toward project objectives and if plans for future conduct of the project are acceptable. If the IPT determines the Continuation Application is acceptable, additional funds may then be obligated to the project.

Although agencies do not have a unilateral right to terminate financial assistance agreements for convenience (per OMB requirements), FE builds decision points into projects where DOE

reserves the right to withdraw from the project if key milestones are not met, Projects may also be unilaterally terminated by DOE for noncompliance with the terms of the award or for failure to make progress.

Regarding subsequent use of funds, should negotiations fail and a selected project not be awarded, or if a project is terminated, FE/NETL plans to make another selection if another project is deemed worthy but was not selected due to insufficient funds. Further, funds may be used to cover cost escalation of existing projects, or augment projects to help meet the CCS targets through increased CCS capacity or additional years of CCS operation.

Finally, all projects will go through a Closeout Phase, although closeout is the most unheralded phase of the project, when performed efficiently and effectively, it can protect the Government's interests and has been shown to free up significant dollars for other program priorities (more information can be found at <u>http://www.netl.doe.gov/business/solicitations/ssc2008/DE-SO26-08000662/PM\_Guidelines.pdf</u>).

#### 6. Measures

The FE R&D Recovery Act Program's baseline performance measures are presented in Table 6-1:

Table 6-1: FE R&D Performance Measures			
FE Strategic Plan Long-term Objective	]	FE Performance Goals	5
To develop technology, in partnership with industry and to transition this technology to industry for their deployment and commercialization, that is capable of addressing air emissions concerns associated with coal use while providing domestically secure, cost-efficient electricity generation, including the development of near-zero atmospheric emissions technologies and, by 2012, completion of a prototype near-zero atmospheric emission plant (including carbon) that is coal fuel-flexible, and capable of multiproduct output and ultimately, by 2015, leading to an advanced class of power plants capable of achieving efficiencies over 60 percent (exclusive of energy consumption for carbon capture) with coal.	<ul> <li>By 2012, validate pre-combustion capture technology(ies) that if integrated with an IGCC power plant, through a rigorous systems analysis, could show 90 percent CO<sub>2</sub> capture at no more than 10 percent increase in the cost of electricity versus a baseline IGCC power plant case without CO<sub>2</sub> capture</li> <li>By 2012, inject 2 million metric tons CO<sub>2</sub> total at four or more large-volume field test sites to demonstrate the formations' potential to sequester carbon</li> <li>By 2013, complete bench-scale development of advanced post-and oxy-combustion capture technologies that show, through engineering and systems analyses, meeting the goal of 90 percent CO<sub>2</sub> capture at no more than a 35 percent increase in cost of electricity</li> <li>By 2020, complete full-scale (&gt;25MW) demonstration of advanced post- and oxy-combustion CO<sub>2</sub> capture at no more than a 35 percent increase in cost of electricity</li> </ul>		
Performance Measure	Current FE R&D Program	Recovery Act FE R&D Projects	<b>Total Enhanced</b> <b>FE R&amp;D Program<sup>2</sup></b>
FE-1: Number and MW of capacity of projects funded to capture CO <sub>2</sub> from anthropogenic sources.	Recovery Act Targets Only – No FE R&D Program Equivalent Targets	8 to 10 projects, representing at least three $CO_2$ capture technologies applied to a minimum of five diverse industrial and power applications that offer substantial	Not Applicable

Table 6-1: FE R&D Performance Measures				
FE-2: Number of geological reservoirs characterized in detail and incremental CO <sub>2</sub> storage capacity verified as available for commercial development, in preparation for long term storage and Monitoring,	R&D P	erformand	ce Measures opportunity for future CO <sub>2</sub> reduction and totaling 750 MW to 2,000 MW equivalent 10 geologic reservoirs representing at least five distinct types of reservoirs;	
Verification and Accounting (MVA).			0.3 to 1 billion tons of CO <sub>2</sub> storage capacity characterized 100 Students	
professionals trained for future Capture and Storage industry.			conducting over 40,000 research hours; 500 Professional Development Units (PDU) or	
			Continuing Education Units (CEU)	
FE-4: Number of tons of CO <sub>2</sub> captured and stored per year (5 million tons of CO <sub>2</sub> per year target).			5 million tons per year by 2015 with a demonstrated permanence of at least 99 %	
FE-5: Number of tons of CO <sub>2</sub> emissions avoided. <sup>3</sup>	11,800,00 tons by 2		7,500,000 total tons by 2015	19,300,000 total tons by 2015
FE-6: Number of barrels of oil consumption displaced (Crude Oil Equivalent) per year.		) barrels of il displaced	4,000,000 barrels of foreign oil displaced per year <sup>5</sup>	12,800,000 barrels of foreign oil displaced per year
Notes: <sup>1</sup> Performance Goals needed to achieve PART Targets <sup>2</sup> Equals Current FE R&D + Recovery Act FE R&D Projects <sup>3</sup> Calculations equal carbon emission reductions			ocation of 2,200,000 to ocation of 2,000,000 to	ns of $CO_2$ to EOR

# **Measure Text**

FE-1: Number and MW of capacity of projects funded to capture CO<sub>2</sub> from anthropogenic sources.

FE-2: Number of reservoirs characterized in detail and incremental CO<sub>2</sub> storage capacity verified as available for commercial development, in preparation for long term storage and Monitoring, Verification and Accounting (MVA).

FE-3: Number of professionals trained for future Capture and Storage industry.

FE-4: Number of tons of CO<sub>2</sub> captured and stored per year.

FE-5: Number of tons of CO<sub>2</sub> emissions avoided.

FE-6: Number of barrels of oil consumption displaced.

#### **Measure Type**

FE-1: MW capacity—Outcome FE-2: CO<sub>2</sub> storage capacity—Outcome FE-3: Professionals trained—Outcome FE-4: CO<sub>2</sub> captured and stored—Outcome FE-5: CO<sub>2</sub> emissions avoided—Outcome FE-6: Oil consumption displaced—Outcome

# **Measure Frequency**

- FE-1: MW capacity—Annual
- FE-2: CO<sub>2</sub> storage capacity—Annual
- FE-3: Professionals trained—Annual
- FE-4: CO<sub>2</sub> captured and stored—Annual
- FE-5: CO<sub>2</sub> emissions avoided—Annual
- FE-6: Oil consumption displaced—Annual

Direction of Measure (+/-: Indicates whether the measure actual should be increasing or decreasing)

- FE-1: [+]
- FE-2: [+]
- FE-3: [+]
- FE-4: [+]
- FE-5: [+]
- FE-6: [+]

# **Unit of Measure**

- FE-1: MW capacity (megawatt equivalent)
- FE-2: CO<sub>2</sub> storage capacity (million tons)

FE-3: Professionals trained

FE-4: CO<sub>2</sub> captured and stored (million tons)

FE-5: CO<sub>2</sub> emissions avoided (million tons)

FE-6: Oil consumption displaced (million barrels)

# **Goal Lead**

Victor K. Der Principal Deputy Assistant Secretary U.S. Department of Energy

# **6.1 Accomplishments**

As of May 25, 2010, FE has selected 91 projects for award under the six components and has obligated over \$965 million in Recovery Act funds to these projects. In addition, outlays (payments) of over \$35 million have been made. If the majority of these projects continue, FE is on track to meet the following, pre-established critical milestones for the Program:

- All Recovery Act funds must be obligated by September 30, 2010, and
- All FE Recovery Act funds must be expended by September 30, 2015.

Tables 4-1 through 4-7 present the component milestones that will enable the achievement of the Program milestones. As of May 2010, thirty milestones have been successfully achieved. Two additional milestones have been achieved, but were slightly delayed due to protracted negotiations. Two milestones scheduled for completion by May 2010 have been delayed due to inadequate input data needed to make a timely decision.

# 7. Transparency and Accountability

# 7.1 Performance Tracking

DOE leverages its existing corporate systems to track and report on Recovery Act activities and to ensure effective funds management. The DOE's iManage Data Warehouse (IDW) is a corporate enterprise system integrating financial, budgetary, procurement, and program information to monitor project execution. Each Recovery Act program is tracked using unique Treasury Appropriation Fund Symbols (TAFS), and each component project is identified by a unique Project Identification Code (PIC).

IDW is a central data warehouse linking common data elements from each of the Department's corporate business systems and serving as a "knowledge bank" of information about portfolios, programs or projects including budget execution, accumulated costs, performance achieved, and critical milestones met. The IDW contains information from multiple corporate systems and will be a tool used to meet information needs for Recovery Act oversight and reporting to Recovery.gov.

The Performance Measure Manager (PMM) is DOE's performance tracking system. PMM tracks high-level budgetary performance and is being expanded to accommodate Recovery Act performance tracking needs. Performance evaluations will be organized and reported along with results from DOE's annual budgetary activities in the Annual Performance Report (APR). Performance results will be uploaded into the IDW for required agency reporting.

See DOE's Agency Wide Recovery Plan for additional information on DOE's financial and performance tracking mechanisms, found here: <u>www.energy.gov/recovery</u>.

# 7.2 Manager's Accountability Standards

Accountability will be written into the performance standards of each manager with such standards applying to all decisions and actions that are within the manager's control.

# 8. Federal Infrastructure Investments

In lieu of making a direct investment in Federally-owned facilities, collectively the six FE R&D Recovery Act components will make a direct investment in CCS-related infrastructure through a diverse portfolio of electric power and industrial facilities, academic institutions and other organizations operating across the United States. FE's portfolio of Recovery Act projects will also stimulate private sector infrastructure investments due to the significant amount of cost sharing that will occur in all large-scale projects to be selected for implementation. These combined public and private investments will also establish a proving ground for the necessary legal and regulatory frameworks that must be an inherent part of creating a safe, reliable, widely-available, environmentally responsible, and affordable CCS infrastructure.

FE Recovery Act investment will also be complimented by the Carbon Sequestration element of the baseline FE CCRP program. In particular, the efforts of the RCSPs can be viewed as another form of Federal infrastructure investment. These Partnerships, spanning nearly the entire United States and parts of Canada, are a capacity building enterprise to aid in understanding all the critical aspects that would be needed to support a wide-scale deployment of CCS technology. They examine regional differences in geology, ecosystem management, land practices, and industrial activity that can affect the deployment of carbon sequestration technologies and support studies providing technical information to support development of a regulatory framework needed for CCS deployment.

# 9. Barriers to Effective Implementation

Table 9-1 presents a risk assessment summary for each FE R&D Recovery Act component:

Table 9-1: Component Risk Assessment Summary				
Barrier	Remedy	Gap		
Component: Expand and Extend Clean Coal Power Initiative (CCPI) Round 3				
Negotiation Schedule Risk: Failure to successfully make a timely cooperative agreement award will impact DOE's ability to obligate funds by September 2010.	<ul> <li>Experience in prior negotiations allows DOE to move more directly to well- defined end-points; as a result DOE has streamlined the process for concluding negotiations reducing the time period between project selection and award to 7 months in duration. In addition, DOE will reserve the authority to select additional projects should projects fail during negotiations. As to the non- Federal cost-share:</li> <li>DOE will perform a comprehensive evaluation of proposed participant project financing prior to selection</li> <li>Expert financial consultants will assist DOE in the review of proposals, and</li> <li>Weak project financing proposals will be severely penalized.</li> </ul>	Participants' ability to complete project financing, business, and environmental pre-award requirements depends on many external factors beyond DOE's control.		
<i>NEPA Schedule Risk</i> : The median time to complete an environmental impact statement (EIS) for a project at DOE is about 24 months. DOE cannot authorize expenditures of funds for detailed design and construction before completion of the appropriate NEPA review, e.g., Environmental Assessment Finding of No Significant Impact (EA/FONSI) or EIS Record of	NETL will work with DOE Headquarters to streamline internal document review processes. Also, project proponents will be cautioned to avoid making major changes in their project; such changes can require significant changes to NEPA documents that delay their completion.	Streamlined document review procedures are in development.		

Table 9-1: Component Risk Assessment Summary			
Barrier	Remedy	Gap	
Decision (EIS/ROD). Delay in issuance of the ROD may impact DOE's ability to provide funding for detailed design and construction, and therefore may impact the overall schedule and the project proponents' ability to expend funds by 2015. <b>Project Length</b> : Demonstration projects are typically 5 years or longer. DOE funding has historically been obligated to the agreements on a phased basis. The Recovery Act requires obligation of all DOE Recovery Act funds by September 30, 2010 with funds authority expiration on September 30, 2015.	DOE will time obligations of non- Recovery Act CCPI-3 funds (> \$700 million) and Recovery Act CCPI-3 funds (\$800 million) to utilize the Recovery Act funds in accordance with the statutory timeframes. Currently, five projects have been selected under the Expand CCPI-3 component. If these projects continue on schedule, all Recovery Act funds will be obligated no later than September 30, 2010. DOE will reserve the right to approve project progression to subsequent phases. To accelerate the project schedule, in appropriate cases, DOE will authorize pre-award costs after selection at the Recipient's risk.	Degree of uncertainty in Recipient's project schedule.	
Component: Industrial Carbon Property Ownership: Authority was given to the Department to grant clear title of property to project participants. In order to complete negotiations with the participants, the ICCS program managers will have to secure Secretarial approval to authorize extending the clear title offer to recipients. NEPA Schedule Risk: The median time to complete an environmental impact statement (EIS) for a project at DOE is about 24 months. DOE cannot	Complete actions to gain Secretarial approval to offer/extend property vesting to the recipients.         NETL will work with DOE Headquarters to streamline internal document review processes. Also, project proponents will be cautioned to avoid making major changes in their	Secretarial approval is not guaranteed, and will be determined on a case-by- case basis. Streamlined document review procedures are in development.	
authorize expenditures of funds for detailed design and construction before completion of the appropriate NEPA review, e.g., EA/FONSI or EIS/ROD. Delay in issuance of the ROD may impact DOE's ability to	project; such changes can require significant changes to NEPA documents that delay their completion.		

Table 9-1: Component Risk Assessment Summary			
Barrier	Remedy	Gap	
provide funding for detailed design and construction, and therefore may impact the overall schedule and the project proponents' ability to expend funds by 2015.			
Component: Geologic Sequest	ration Site Characterization		
Inability to gain timely access to required equipment, field services and site may impact the project's ability to expend funds by 2015.	Funds will be fully obligated to projects at time of award which enables the applicant to enter into contracts with field service providers early in order to secure these services timely and at a fixed price for the project. Decision points will be built into agreements reserving to DOE the right to withdraw from the project and de-obligate remaining funds if key milestones are not met so that the funds can be utilized for another new project or to augment an	None identified.	
Component: Geologic Sequest	existing project.		
The FOA schedule does not	In order to accommodate academic	None identified.	
coincide with academic calendar year such that graduate/undergraduate students may not be available at the time the applicant submit the proposals for funding causing DOE and the recipients to negotiate performance periods.	calendars and availability of students to work on research projects DOE may negotiate the performance periods for the projects after the first budget period of the projects. Some projects period of performance will be adjusted on a case-by-case basis to accommodate University schedules to align their scope of work with the academic calendar year and allow them time to recruit graduate students.		
Component: Carbon Capture of Project Schedule Risk: The		Degree of uncertainty in	
<i>Project Schedule Risk</i> : The participant's ability to deliver to DOE, a valid revised cost estimate and funding plan by June 30, 2010.	DOE has developed a comprehensive 2- phased approach that entails a provisional award for BP-1 (Revised Cost Estimate and Funding Plan) on July 23, 2009 that permits work to commence while, in parallel, the terms of the cooperative agreement are being defined.	Alliance project schedule is beyond DOE control.	
Participant Cost Share Risk: With a maximum DOE contribution of \$1.073 billion, and the most current project cost	The Alliance's total anticipated financial contribution is anticipated to be between \$400 million and \$600 million. The Alliance, with support from DOE, will	Degree of uncertainty in Alliance ability to generate sufficient project financing to satisfy	

Table 9-1: Component Risk Assessment Summary			
Barrier	Remedy	Gap	
estimate of \$2.4 billion, the potential exists for a shortfall in private sector funding.	pursue mutually agreeable options to close any remaining funding gap by increasing non-Federal contributions and/or monetizing the ownership rights to the facility, components, and/or systems.	requirement for private cost sharing	
<i>NEPA Schedule Risk</i> : The FutureGen project may require a supplemental analysis and may result in the need for a supplemental EIS.	NETL will work with DOE Headquarters to streamline internal document review and approval processes.	Streamlined document review procedures are in development.	
<b>Property Ownership</b> : Authority was given to the Department to grant clear title of property to project participants. In order to complete negotiations with the participants, the CCS program managers will have to secure Secretarial approval to authorize extending the clear title offer to recipients.	Complete actions to gain Secretarial approval to offer/extend property vesting to the recipients.	None identified.	
Component: Fossil Energy Program Direction			
The Recovery Act provides \$10 million for Fossil Energy Program direction. Annual program direction funding may be inadequate to satisfy Recovery Act management and oversight needs in fiscal years 2011 thru 2015.	Fossil Energy out-year budget requests will factor increased Recovery Act program direction needs in Fiscal Year 2011 and beyond.	Uncertainty in out-year program direction funding.	

# **10. Environmental Review Compliance**

DOE will determine the appropriate level of environmental review pursuant to NEPA and its implementing regulations (40 CFR Parts 1500-1508 and 10 CFR Part 1021) for qualified proposals submitted by applicants in response to funding opportunity announcements. DOE will comply with other applicable environmental requirements for proposals selected for funding. However, in most situations, the proponents of the selected proposals are responsible for meeting the environmental requirements applicable to their projects, such as obtaining permits and complying with emission limits.